[First Reprint]

ASSEMBLY, No. 4068

STATE OF NEW JERSEY

220th LEGISLATURE

INTRODUCED MAY 26, 2022

Sponsored by:

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District 35 (Bergen and Passaic)
Assemblywoman SHAVONDA E. SUMTER
District 35 (Bergen and Passaic)
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District 15 (Hunterdon and Mercer)

SYNOPSIS

Amends requirements for certain mixed use parking projects undertaken by municipal redevelopers under Economic Redevelopment and Growth Grant program.

CURRENT VERSION OF TEXT

As reported by the Assembly Special Committee on Infrastructure and Natural Resources Committee on June 13, 2022, with amendments.



AN ACT concerning mixed use parking projects and amending and supplementing P.L.2009, c.90.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.2009, c.90 (C.52:27D-489c) is amended to read as follows:
- 9 3. As used in sections 3 through 18 of P.L.2009, c.90 10 (C.52:27D-489c et al.):

"Applicant" means a developer proposing to enter into a redevelopment incentive grant agreement.

"Ancillary infrastructure project" means structures or improvements that are located within the incentive area but outside the project area of a redevelopment project, including, but not limited to, docks, bulkheads, parking garages, public electric vehicle charging stations, freight rail spurs, roadway overpasses, and train station platforms, provided a developer or municipal redeveloper has demonstrated that the redevelopment project would not be economically viable or promote the use of public transportation without such improvements, as approved by the State Treasurer.

"Authority" means the New Jersey Economic Development Authority established under section 4 of P.L.1974, c.80 (C.34:1B-4).

"Aviation district" means all areas within the boundaries of the "Atlantic City International Airport," established pursuant to section 24 of P.L.1991, c.252 (C.27:25A-24), and the Federal Aviation Administration William J. Hughes Technical Center and the area within a one-mile radius of the outermost boundary of the "Atlantic City International Airport" and the Federal Aviation Administration William J. Hughes Technical Center.

"Deep poverty pocket" means a population census tract having a poverty level of 20 percent or more, and which is located within the incentive area and has been determined by the authority to be an area appropriate for development and in need of economic development incentive assistance.

"Developer" means any person who enters or proposes to enter into a redevelopment incentive grant agreement pursuant to the provisions of section 9 of P.L.2009, c.90 (C.52:27D-489i), or its successors or assignees, including but not limited to a lender that completes a redevelopment project, operates a redevelopment project, or completes and operates a redevelopment project. A developer also may be a municipal redeveloper as defined herein or Rutgers, the State University of New Jersey.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

¹Assembly ANR committee amendments adopted June 13, 2022.

"Director" means the Director of the Division of Taxation in the Department of the Treasury.

"Disaster recovery project" means a redevelopment project located on property that has been wholly or substantially damaged or destroyed as a result of a federally-declared disaster, and which is located within the incentive area and has been determined by the authority to be in an area appropriate for development and in need of economic development incentive assistance.

"Distressed municipality" means a municipality that is qualified to receive assistance under P.L.1978, c.14 (C.52:27D-178 et seq.), a municipality under the supervision of the Local Finance Board pursuant to the provisions of the "Local Government Supervision Act (1947)," P.L.1947, c.151 (C.52:27BB-1 et seq.), a municipality identified by the Director of the Division of Local Government Services in the Department of Community Affairs to be facing serious fiscal distress, a SDA municipality, or a municipality in which a major rail station is located.

"Electric vehicle charging station" means an electric component assembly or cluster of component assemblies designed specifically to charge batteries within electric vehicles by permitting the transfer of electric energy to a battery or other storage device in an electric vehicle.

"Eligibility period" means the period of time specified in a redevelopment incentive grant agreement for the payment of reimbursements to a developer, which period shall not exceed 20 years, with the term to be determined solely at the discretion of the applicant.

"Eligible revenue" means the property tax increment and any other incremental revenues set forth in section 11 of P.L.2009, c.90 (C.52:27D-489k), except in the case of a Garden State Growth Zone, in which the property tax increment and any other incremental revenues are calculated as those incremental revenues that would have existed notwithstanding the provisions of the "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-489p et al.).

"Garden State Growth Zone" or "growth zone" means the four New Jersey cities with the lowest median family income based on the 2009 American Community Survey from the US Census, (Table 708. Household, Family, and Per Capita Income and Individuals, and Families Below Poverty Level by City: 2009); a municipality which contains a Tourism District as established pursuant to section 5 of P.L.2011, c.18 (C.5:12-219) and regulated by the Casino Reinvestment Development Authority; or an aviation district.

"Highlands development credit receiving area or redevelopment area" means an area located within an incentive area and designated by the Highlands Council for the receipt of Highlands Development Credits under the Highlands Transfer Development Rights Program authorized under section 13 of P.L.2004, c.120 (C.13:20-13).

"Incentive grant" means reimbursement of all or a portion of the project financing gap of a redevelopment project through the State or a local Economic Redevelopment and Growth Grant program pursuant to section 4 or section 5 of P.L.2009, c.90 (C.52:27D-489d or C.52:27D-489e).

"Infrastructure improvements in the public right-of-way" mean public structures or improvements, including public electric vehicle charging stations, located in the public right-of-way that are located within a project area or that constitute an ancillary infrastructure project, either of which are dedicated to or owned by a governmental body or agency upon completion, or any required payment in lieu of the structures, improvements or projects, or any costs of remediation associated with the structures, improvements or projects, and that are determined by the authority, in consultation with applicable State agencies, to be consistent with and in furtherance of State public infrastructure objectives and initiatives.

"Low-income housing" means housing affordable according to federal Department of Housing and Urban Development or other recognized standards for home ownership and rental costs and occupied or reserved for occupancy by households with a gross household income equal to 50 percent or less of the median gross household income for households of the same size within the housing region in which the housing is located.

"Major rail station" means a railroad station located within a qualified incentive area which provides access to the public to a minimum of six rail passenger service lines operated by the New Jersey Transit Corporation.

"Mixed use parking project" means a redevelopment project, the parking component of which shall constitute 51 percent or more of any of the following:

- a. the total square footage of the entire mixed use parking project;
- b. the estimated revenues of the entire mixed use parking project; or
- 35 c. the total construction cost of the entire mixed use parking 36 project.

"Moderate-income housing" means housing affordable, according to United States Department of Housing and Urban Development or other recognized standards for home ownership and rental costs, and occupied or reserved for occupancy by households with a gross household income equal to more than 50 percent but less than 80 percent of the median gross household income for households of the same size within the housing region in which the housing is located.

"Municipal redeveloper" means an applicant for a redevelopment incentive grant agreement, which applicant is:

a. a municipal government, a municipal parking authority, or a redevelopment agency acting on behalf of a municipal government as defined in section 3 of P.L.1992, c.79 (C.40A:12A-3); or

b. a developer of a mixed use parking project, provided that the parking component of the mixed use parking project is operated and maintained by a municipal parking authority for the term of any financial assistance granted pursuant to P.L.2015, c.69.

"Municipal Revitalization Index" means the 2007 index by the Office ¹[for] of 1 Planning Advocacy within the Department of State measuring or ranking municipal distress.

"Non-parking component" means that portion of a mixed use parking project not used for parking, together with the portion of the costs of the mixed use parking project, including but not limited to the footings, foundations, site work, infrastructure, and soft costs that are allocable to the non-parking use.

"Parking component" means that portion of a mixed use parking project used for parking, together with the portion of the costs of the mixed use parking project, including but not limited to the footings, foundations, site work, infrastructure, and soft costs that are allocable to the parking use. The parking component, which may include enclosed pedestrian walkways or a skybridge, may be in the same structure as all the non-parking components or may be in a structure with some non-parking components with the remaining non-parking components in an adjacent or nearby structure that is no more than one third of a mile from the parking components.

"Project area" means land or lands located within the incentive area under common ownership or control including through a redevelopment agreement with a municipality, or as otherwise established by a municipality or a redevelopment agreement executed by a State entity to implement a redevelopment project.

"Project cost" means the costs incurred in connection with the redevelopment project by the developer until the issuance of a permanent certificate of occupancy, or until such other time specified by the authority, for a specific investment or improvement, including the costs relating to receiving Highlands Development Credits under the Highlands Transfer Development Rights Program authorized pursuant to section 13 of P.L.2004, c.120 (C.13:20-13), lands, buildings, improvements, real or personal property, or any interest therein, including leases discounted to present value, including lands under water, riparian rights, space rights and air rights acquired, owned, developed or redeveloped, constructed, reconstructed, rehabilitated or improved, any environmental remediation costs, plus costs not directly related to construction, of an amount not to exceed 20 percent of the total costs, capitalized interest paid to third parties, and the cost of infrastructure improvements, including ancillary infrastructure projects, and, for projects located in a Garden State Growth Zone

- only, the cost of infrastructure improvements including any ancillary infrastructure project and the amount by which total project cost exceeds the cost of an alternative location for the redevelopment project, but excluding any particular costs for which the project has received federal, State, or local funding. ¹ For In the case of a mixed use parking [projects only] project that is undertaken by a municipal redeveloper and that did not commence construction before the declaration of the COVID-19 public health emergency on March 9, 2020¹, project costs shall include any particular costs for which the project has received federal, State, or local funding.
 - "Project financing gap" means:

- a. the part of the total project cost, including return on investment, that remains to be financed after all other sources of capital have been accounted for, including, but not limited to, developer-contributed capital, which shall not be less than 20 percent of the total project cost, which may include the value of any existing land and improvements in the project area owned or controlled by the developer, and the cost of infrastructure improvements in the public right-of-way, subject to review by the State Treasurer, and investor or financial entity capital or loans for which the developer, after making all good faith efforts to raise additional capital, certifies that additional capital cannot be raised from other sources on a non-recourse basis; and
- b. the amount by which total project cost exceeds the cost of an alternative location for the out-of-State redevelopment project.

"Project revenue" means all rents, fees, sales, and payments generated by a project, less taxes or other government payments.

"Property tax increment" means the amount obtained by:

- a. multiplying the general tax rate levied each year by the taxable value of all the property assessed within a project area in the same year, excluding any special assessments; and
- b. multiplying that product by a fraction having a numerator equal to the taxable value of all the property assessed within the project area, minus the property tax increment base, and having a denominator equal to the taxable value of all property assessed within the project area.
- For the purpose of this definition, "property tax increment base" means the aggregate taxable value of all property assessed which is located within the redevelopment project area as of October 1st of the year preceding the year in which the redevelopment incentive grant agreement is authorized.
- "Public electric vehicle charging station" means an electric vehicle charging station located at a publicly available parking space.
- "Public hydrogen fueling station" means publicly available
 equipment to store and dispense hydrogen fuel to vehicles
 according to industry codes and standards.

"Publicly available parking space" means a parking space that is available to, and accessible by, the public and may include on-street parking spaces and parking spaces in surface lots or parking garages, but shall not include: a parking space that is part of, or associated with, a private residence; or a parking space that is reserved for the exclusive use of an individual driver or vehicle or for a group of drivers or vehicles, such as employees, tenants, visitors, residents of a common interest development, or residents of an adjacent building.

"Qualified incubator facility" means a commercial building located within an incentive area: which contains 100,000 or more square feet of office, laboratory, or industrial space; which is located near, and presents opportunities for collaboration with, a research institution, teaching hospital, college, or university; and within which, at least 75 percent of the gross leasable area is restricted for use by one or more technology startup companies during the commitment period.

"Qualified residential project" means a redevelopment project that is predominantly residential and includes multi-family residential units for purchase or lease, or dormitory units for purchase or lease, having a total project cost of at least \$17,500,000, if the project is located in any municipality with a population greater than 200,000 according to the latest federal decennial census, or having a total project cost of at least \$10,000,000 if the project is located in any municipality with a population less than 200,000 according to the latest federal decennial census, or is a disaster recovery project, or having a total project cost of \$5,000,000 if the project is in a Garden State Growth

"Qualifying economic redevelopment and growth grant incentivearea" or "incentive area" means:

- a. an aviation district;
- b. a port district;

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- c. a distressed municipality; or
- d. an area (1) designated pursuant to the "State Planning Act,"
- 36 P.L.1985, c.398 (C.52:18A-196 et seq.), as:
- 37 (a) Planning Area 1 (Metropolitan);
- 38 (b) Planning Area 2 (Suburban); or
 - (c) Planning Area 3 (Fringe Planning Area);
- 40 (2) located within a smart growth area and planning area 41 designated in a master plan adopted by the New Jersey 42 Meadowlands Commission pursuant to subsection (i) of section 6 of 43 P.L.1968, c.404 (C.13:17-6) or subject to a redevelopment plan 44 adopted by the New Jersey Meadowlands Commission pursuant to 45 section 20 of P.L.1968, c.404 (C.13:17-21);
- 46 (3) located within any land owned by the New Jersey Sports and 47 Exposition Authority, established pursuant to P.L.1971, c.137 48 (C.5:10-1 et seq.), within the boundaries of the Hackensack

- Meadowlands District as delineated in section 4 of P.L.1968, c.404 (C.13:17-4);
- 3 (4) located within a regional growth area, rural development 4 area zoned for industrial use as of the effective date of P.L.2016,
- 5 c.75, town, village, or a military and federal installation area
- 6 designated in the comprehensive management plan prepared and
- 7 adopted by the Pinelands Commission pursuant to the "Pinelands
- 8 Protection Act," P.L.1979, c.111 (C.13:18A-1 et seq.);
 - (5) located within the planning area of the Highlands Region as defined in section 3 of P.L.2004, c.120 (C.13:20-3) or in a highlands development credit receiving area or redevelopment area;
 - (6) located within a Garden State Growth Zone;
 - (7) located within land approved for closure under any federal Base Closure and Realignment Commission action; or
 - (8) located only within the following portions of the areas designated pursuant to the "State Planning Act," P.L.1985, c.398
- 17 (C.52:18A-196 et al.), as Planning Area 4A (Rural Planning Area),
- 18 Planning Area 4B (Rural/Environmentally Sensitive) or Planning
- 19 Area 5 (Environmentally Sensitive) if Planning Area 4A (Rural
- 20 Planning Area), Planning Area 4B (Rural/Environmentally
- 21 Sensitive) or Planning Area 5 (Environmentally Sensitive) is
- 22 located within:

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- 23 (a) a designated center under the State Development and 24 Redevelopment Plan;
 - (b) a designated growth center in an endorsed plan until the State Planning Commission revises and readopts New Jersey's State Strategic Plan and adopts regulations to revise this definition as it
- 28 pertains to Statewide planning areas;
- 29 (c) any area determined to be in need of redevelopment pursuant 30 to sections 5 and 6 of P.L.1992, c.79 (C.40A:12A-5 and 31 C.40A:12A-6) or in need of rehabilitation pursuant to section 14 of 32 P.L.1992, c.79 (C.40A:12A-14);
 - (d) any area on which a structure exists or previously existed including any desired expansion of the footprint of the existing or previously existing structure provided the expansion otherwise complies with all applicable federal, State, county, and local permits and approvals;
 - (e) the planning area of the Highlands Region as defined in section 3 of P.L.2004, c.120 (C.13:20-3) or a highlands development credit receiving area or redevelopment area; or
 - (f) any area on which an existing tourism destination project is located.
- "Qualifying economic redevelopment and growth grant incentive area" or "incentive area" shall not include any property located within the preservation area of the Highlands Region as defined in the "Highlands Water Protection and Planning Act," P.L.2004, c.120 (C.13:20-1 et al.).

1 "Redevelopment incentive grant agreement" means an agreement 2 between:

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- a. the State and the New Jersey Economic Development Authority and a developer; or
- b. a municipality and a developer, or a municipal ordinance authorizing a project to be undertaken by a municipal redeveloper, under which, in exchange for the proceeds of an incentive grant, the developer agrees to perform any work or undertaking necessary for a redevelopment project, including the clearance, development or redevelopment, construction, or rehabilitation of any structure or improvement of commercial, industrial, residential, or public structures or improvements within a qualifying economic redevelopment and growth grant incentive area or a transit village.

14 "Redevelopment project" means a specific construction project 15 or improvement, including lands, buildings, improvements, real and 16 personal property or any interest therein, including lands under 17 water, riparian rights, space rights and air rights, acquired, owned, 18 leased, developed or redeveloped, constructed, reconstructed, 19 rehabilitated or improved, undertaken by a developer, owner or 20 tenant, or both, within a project area and any ancillary infrastructure 21 project including infrastructure improvements in the public right-of-22 way, as set forth in an application to be made to the authority. The 23 use of the term "redevelopment project" in sections 3 through 18 of 24 P.L.2009, c.90 (C.52:27D-489c et al.) shall not be limited to only 25 redevelopment projects located in areas determined to be in need of 26 redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79 27 (C.40A:12A-5 and C.40A:12A-6) but shall also include, but not be 28 limited to, any work or undertaking in accordance with the 29 "Redevelopment Area Bond Financing Law," sections 1 through 10 30 of P.L.2001, c.310 (C.40A:12A-64 et seq.) or other applicable law, 31 pursuant to a redevelopment plan adopted by a State entity, or as 32 described in the resolution adopted by a public entity created by 33 State law with the power to adopt a redevelopment plan or 34 otherwise determine the location, type and character of a 35 redevelopment project or part of a redevelopment project on land 36 owned or controlled by it or within its jurisdiction, including but not limited to, the New Jersey Meadowlands Commission 37 38 established pursuant to P.L.1968, c.404 (C.13:17-1 et seq.), the 39 New Jersey Sports and Exposition Authority established pursuant to 40 P.L.1971 c.137 (C.5:10-1 et seq.) and the Fort Monmouth 41 Economic Revitalization Authority created pursuant to P.L.2010, 42 c.51 (C.52:27I-18 et seq.). A redevelopment project may include 43 the development of zero-emission vehicle fueling and charging 44 infrastructure.

"Redevelopment utility" means a self-liquidating fund created by a municipality pursuant to section 12 of P.L.2009, c.90 (C.52:27D-4891) to account for revenues collected and incentive grants paid pursuant to section 11 of P.L.2009, c.90 (C.52:27D-489k), or other revenues dedicated to a redevelopment project.

"Revenue increment base" means the amounts of all eligible revenues from sources within the redevelopment project area in the calendar year proceeding the year in which the redevelopment incentive grant agreement is executed, as certified by the State Treasurer for State revenues, and the chief financial officer of the municipality for municipal revenues.

"SDA district" means an SDA district as defined in section 3 of P.L.2000, c.72 (C.18A:7G-3).

"SDA municipality" means a municipality in which an SDA district is situated.

"Technology startup company" means a for profit business that has been in operation fewer than five years and is developing or possesses a proprietary technology or business method of a hightechnology or life science-related product, process, or service which the business intends to move to commercialization.

"Tourism destination project" means a redevelopment project that will be among the most visited privately owned or operated tourism or recreation sites in the State, and which is located within the incentive area and has been determined by the authority to be in an area appropriate for development and in need of economic development incentive assistance.

"Transit project" means a redevelopment project located within a 1/2-mile radius, or one-mile radius for projects located in a Garden State Growth Zone, surrounding the mid-point of a New Jersey Transit Corporation, Port Authority Transit Corporation, or Port Authority Trans-Hudson Corporation rail, bus, or ferry station platform area, including all light rail stations.

"Transit village" means a community with a bus, train, light rail, or ferry station that has developed a plan to achieve its economic development and revitalization goals and has been designated by the New Jersey Department of Transportation as a transit village.

"University infrastructure" means any of the following located on the campus of Rutgers, the State University of New Jersey:

- a. buildings and structures, such as academic buildings, recreation centers, indoor athletic facilities, public works garages, and water and sewer treatment and pumping facilities;
- b. open space with improvements, such as athletic fields and other outdoor athletic facilities, planned commons, and parks; and
- c. transportation facilities, such as bus shelters and parking facilities.

"Urban transit hub" means an urban transit hub, as defined in section [10] 21 of P.L.2007, c.346 (C.34:1B-208), that is located within an eligible municipality, as defined in section [10] 21 of P.L.2007, c.346 (C.34:1B-208), or all light rail stations and property located within a one-mile radius of the mid-point of the platform area of such a rail, bus, or ferry station if the property is in

a qualified municipality under the "Municipal Rehabilitation and Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.).

"Vacant commercial building" means any commercial building or complex of commercial buildings having over 400,000 square feet of office, laboratory, or industrial space that is more than 70 percent unoccupied at the time of application to the authority or is negatively impacted by the approval of a "qualified business facility," as defined pursuant to section 2 of P.L.2007, c.346 (C.34:1B-208), or any vacant commercial building in a Garden State Growth Zone having over 35,000 square feet of office, laboratory, or industrial space, or over 200,000 square feet of office, laboratory, or industrial space in Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Ocean, or Salem counties available for occupancy for a period of over one year.

"Vacant health facility project" means a redevelopment project where a health facility, as defined by section 2 of P.L.1971, c.136 (C.26:2H-2), currently exists and is considered vacant. A health facility shall be considered vacant if at least 70 percent of that facility has not been open to the public or utilized to serve any patients at the time of application to the authority.

"Zero-emission vehicle" means a vehicle certified as a zero emission vehicle pursuant to the California Air Resources Board zero emission vehicle standards for the applicable model year, including but not limited to, battery electric-powered vehicles and hydrogen fuel cell vehicles.

"Zero-emission vehicle fueling and charging infrastructure" means infrastructure to charge or fuel zero-emission vehicles, including but not limited to, public electric vehicle charging stations and public hydrogen fueling stations.

(cf: P.L.2021, c.168, s.6)

- 2. (New section) Notwithstanding any provision of the "New Jersey Economic Stimulus Act of 2009," P.L.2009, c.90 (C.52:27D-489a et al.) to the contrary, the following provisions shall apply to any mixed use parking project to be undertaken by a municipal redeveloper after the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), for which a redevelopment incentive grant is awarded:
- a. A municipal redeveloper shall submit a temporary certificate of occupancy for any proposed mixed use parking project no later than June 30, 2026.
- b. (1) Except as provided in paragraph (2) of this subsection, a redevelopment incentive grant award shall be equal to 100 percent of the total project costs allocated to the parking component of the project and 40 percent of the total project costs allocated to the non-parking component of a proposed mixed use parking project.
- (2) A redevelopment incentive grant award shall be equal to 100 percent of the total project costs allocated to the parking component

- of the project and 80 percent of the total project costs allocated to the non-parking component of the mixed use parking project if the mixed use parking project is:
- (a) constructed upon all or a portion of a project site that was previously the subject of an award of tax credits pursuant to the "Urban Transit Hub Tax Credit Act," P.L.2007, c. 346 (C.34:1B-207 et seq.) or the "New Jersey Economic Stimulus Act of 2009," P.L.2009, c. 90 (C.52:27D-489a et al.), but the tax credits were not issued; ¹[or]¹
- 10 (b) ¹an entertainment venue with seating capacity in excess of 11 5,000; or
 - (c)¹ constructed to be utilized by a visitor center or youth center within or adjacent to a national historic park.
 - c. A municipal redeveloper shall not be required to demonstrate a project financing gap to the authority and shall not be required to provide an equity contribution with respect to the parking component of the mixed use parking project.
 - d. The terms of any approval, granted by the authority, for a proposed mixed use parking project undertaken by a municipal redeveloper, which has not yet commenced construction activities ¹other than demolition or site work ¹, shall automatically be to reflect the terms established pursuant to modified P.L., c. (C.) (pending before the Legislature as this bill), without necessitating any further action by the authority. All dates of required action by $\frac{1}{2}$ municipal redeveloper contained in an approval, granted by the authority, shall be automatically extended by the thirty-month period corresponding to the temporary certificate of occupancy submission date established by subsection a. of this section.

¹[For the purposes of this subsection, demolition and site work shall not constitute the commencement of construction activities.]¹

e. All proposed mixed use parking projects shall comply with Leadership in Energy and Environmental Design (LEED) standards, to the extent that the United States Green Building Council shall have promulgated standards for the project type proposed.

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3. This act shall take effect immediately.