

# SENATE, No. 744

## STATE OF NEW JERSEY 221st LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2024 SESSION

**Sponsored by:**

**Senator PATRICK J. DIEGNAN, JR.**

**District 18 (Middlesex)**

**Senator PARKER SPACE**

**District 24 (Morris, Sussex and Warren)**

**SYNOPSIS**

Removes requirement that local units may only provide broadband telecommunication service via wireless community network.

**CURRENT VERSION OF TEXT**

As reported by the Senate Economic Growth Committee with technical review.



(Sponsorship Updated As Of: 5/6/2024)

1   **AN ACT** concerning the provision of broadband telecommunications  
2       service and amending P.L.2007, c.191.

3

4       **BE IT ENACTED** *by the Senate and General Assembly of the State*  
5 *of New Jersey:*

6

7       1. Section 1 of P.L.2007, c.191 (C.40:9D-1) is amended to read  
8 as follows:

9       1. As used in **[this act]** P.L.2007, c.191 (C.40:9D-1 et seq.):

10       "Broadband telecommunications infrastructure" means  
11 information equipment and facilities, information systems, and  
12 information technology used for the purpose of providing  
13 broadband telecommunications service.

14       "Broadband telecommunications service" means any  
15 telecommunications service using broadband telecommunications  
16 infrastructure for the purpose of offering high speed, switched,  
17 broadband wireline or wireless telecommunications capability that  
18 enables users to originate and receive high-quality voice, data,  
19 graphics or video telecommunications through the Internet and  
20 using any technology.

21       "Governing body" means (1) in the case of the county, the board  
22 of **[County Commissioners]** or, if the county is organized pursuant  
23 to the provisions of the "Optional County Charter Law," P.L.1972,  
24 c.154 (C.40:41A-1 et seq.), the board of **[County Commissioners]**  
25 and the county executive, the county supervisor or the county  
26 manager, as appropriate, (2) in the case of a joint meeting of  
27 counties, the management committee appointed to exercise the  
28 powers of the joint meeting or local governing body to which the  
29 authority to exercise those powers shall have been delegated under  
30 section 14 of P.L.2007, c.63 (C.40A:65-14), or (3) in the case of a  
31 municipality, the commission, council, board or body, by whatever  
32 name it may be known, having charge of the finances of the  
33 municipality.

34       "Internet" means the international computer network of both  
35 federal and non-federal interoperable packet switched data  
36 networks.

37       "Joint meeting of counties" or "joint meeting" means a joint  
38 meeting formed by two or more counties under a joint contract  
39 entered into pursuant to the provisions of P.L.2007, c.63  
40 (C.40A:65-1 et **[seq.]**).

41       "Local Finance Board" means the Local Finance Board, in the  
42 Division of Local Government Services, in the Department of  
43 Community Affairs, as constituted pursuant to section 1 of  
44 P.L.1974, c.35 (C.52:27D-18.1).

45       "Local unit" means any county, any joint meeting of counties,  
46 any municipality, any special district or any public body corporate

**EXPLANATION** – Matter enclosed in bold-faced brackets **[thus]** in the above bill is  
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 and politic created or established under any law of this State by or  
2 on behalf of any one or more counties or individual municipalities,  
3 as appropriate, or any agency or other instrumentality thereof,  
4 including any local authority, board, commission, department or  
5 agency of any of the foregoing having custody of funds, but shall  
6 not include a school district or regional school district.

7 "Related competitive business segment" means a structurally  
8 separate business unit established by the governing body of a local  
9 unit that offers to install, construct, maintain, repair, renew,  
10 relocate, or remove broadband telecommunications infrastructure,  
11 or offers to provide or provides broadband telecommunications  
12 service **【via a wireless community network】**.

13 "Telecommunications" means the transmission, between or  
14 among points specified by the user, of information of the user's  
15 choosing, without change in the form or content of the information  
16 as sent and received.

17 "Telecommunications service" means the offering of  
18 telecommunications directly to the public, or to such classes of  
19 users as to be effectively available directly to the public, regardless  
20 of the facilities used, and regardless of whether a fee is charged for  
21 the use of such service.

22 **【"Wireless community network" means a local shared network**  
23 **consisting of a series of interlinked computers that allow persons**  
24 **with wireless equipped devices within the area served by the**  
25 **network to gain entry to the wider Internet through wireless Internet**  
26 **service connections provided by broadband telecommunications**  
27 **infrastructure at designated access points.】**

28 (cf. P.L.2007, c.191, s.1)

29

30 2. Section 2 of P.L.2007, c.191 (C.40:9D-2) is amended to read  
31 as follows:

32 2. a. Consistent with federal law, the governing body of a local  
33 unit, through the establishment of a related competitive business  
34 segment, is authorized to:

35 (1) construct, own or operate broadband telecommunications  
36 infrastructure to provide broadband telecommunications service  
37 **【via a wireless community network】**; or

38 (2) provide broadband telecommunications service **【via a**  
39 **wireless community network】**.

40 b. Consistent with federal law, the governing body of a local  
41 unit may enter into a contract with a private entity to provide  
42 broadband telecommunications service **【via a wireless community**  
43 **network】** or to construct, own, use, acquire, deliver, grant, operate,  
44 maintain, sell, purchase, lease, or equip broadband  
45 telecommunications infrastructure used for the purpose of providing  
46 broadband telecommunications service **【via a wireless community**  
47 **network】**.

1 By written contract or lease, such governing body may sell  
2 capacity in, or grant other similar rights for a private entity to use,  
3 broadband telecommunications infrastructure owned or operated by  
4 the local unit that provides broadband telecommunications service  
5 **【via a wireless community network】**.

6 c. The governing body of a local unit, exercising powers under  
7 subsections a. and b. of this section, may enter into a written  
8 agreement with any person owning or having the right to use any  
9 poles, street lights, posts, towers or other structures erected along  
10 any public right-of-way within the boundaries of such local unit for  
11 the use of those structures by that local unit, upon such terms and  
12 conditions as may be agreed upon by such local unit and such  
13 person. To the extent that State, county or municipal approval, or  
14 the approval of another public entity or any private entity is  
15 required for the placement of broadband telecommunications  
16 infrastructure used for the purpose of providing broadband  
17 telecommunications service **【via a wireless community network】**  
18 along a public right-of-way, such approval shall not unreasonably  
19 be withheld. The provisions of this section shall not affect the  
20 terms and conditions by which the State may give consent, grant or  
21 franchise to a person for use of the right-of-way along any State  
22 highway, or the terms and conditions by which a public body may  
23 give consent, grant or franchise to a person for use of the right-of-  
24 way within the boundaries of the geographical area over which such  
25 public body has jurisdiction.

26 d. The provision of broadband telecommunications service **【via**  
27 **a wireless community network】** pursuant to this section and any  
28 broadband telecommunications infrastructure used for such purpose  
29 shall not be deemed to be a public utility or to constitute operating  
30 any form of public utility service pursuant to Title 48 of the Revised  
31 Statutes to the extent that the local unit is engaged in the provision  
32 of broadband telecommunications service **【via a wireless**  
33 **community network】**.

34 e. The governing body of a municipality within a county of the  
35 first class, where the county exercises powers under subsections a.  
36 and b. of this section, may provide that the municipality not  
37 participate in the provision of broadband telecommunications  
38 service **【via a wireless community network】** established under this  
39 section by that county.

40 (cf: P.L.2007, c.191, s.2)

41  
42 3. Section 3 of P.L.2007, c.191 (C.40:9D-3) is amended to read  
43 as follows:

44 3. If a governing body of a local unit exercises powers under  
45 subsection a. or b. of section 2 of **【this act】** P.L.2007, c.191  
46 (C.40:9D-2), whether by contracting with a private entity or by  
47 establishing a related competitive business segment, then:

- 1     a. the costs of providing broadband telecommunications  
2     service **【via a wireless community network】** shall not adversely  
3     impact the ability of the local unit to offer those services otherwise  
4     required by law;
- 5     b. the local unit shall be prohibited from reducing the rate of  
6     providing those services otherwise required by law when these  
7     services are purchased in conjunction with broadband  
8     telecommunications service **【via a wireless community network】**;
- 9     c. in all instances in which resources are deployed by the local  
10    unit to provide both broadband telecommunications service **【via a**  
11    **wireless community network】** and any other services of the local  
12    unit required by law, where resource constraints arise, the provision  
13    of the other services shall receive a higher priority;
- 14    d. the price which the local unit charges for broadband  
15    telecommunications service **【via a wireless community network】**  
16    shall not be less than the fully allocated cost of providing  
17    broadband telecommunications service **【via a wireless community**  
18    **network】**, as subject to review and approval of the Local Finance  
19    Board, which cost shall include an allocation of the cost of all  
20    equipment, vehicles, labor, related fringe benefits and overheads,  
21    and administration utilized, and all other assets utilized and costs  
22    incurred, directly or indirectly, in providing broadband  
23    telecommunications service **【via a wireless community network】**;
- 24    e. the installation, construction, maintenance, repair, renewal,  
25    relocation, or removal of broadband telecommunications  
26    infrastructure, when undertaken directly by the related competitive  
27    business segment of the local unit, shall be subject to the provisions  
28    of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1  
29    et seq.);
- 30    f. provision of broadband telecommunications service **【via a**  
31    **wireless community network】** shall be subject to the provisions of  
32    the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et  
33    seq.) and, where appropriate, the "Local Authorities Fiscal Control  
34    Law," P.L.1983, c.313 (C.40A:5A-1 et seq.);
- 35    g. the local unit shall not use the rates of those services  
36    required to be provided by law, or any revenue received in payment  
37    for those services or any interest or other earnings realized from the  
38    deposit or investment of such revenue, to subsidize broadband  
39    telecommunications service **【via a wireless community network】**  
40    offered by the local unit, and expenses incurred in conjunction with  
41    the provision of broadband telecommunications service **【via a**  
42    **wireless community network】** shall not be borne by any resident or  
43    business not choosing to receive such broadband  
44    telecommunications service **【via a wireless community network】**;
- 45    h. each such local unit shall maintain books and records, and  
46    provide accounting entries as may be required by the Local Finance  
47    Board, to show that there is strict separation and allocation of the

1 local unit's revenues, costs, assets, risks and functions, between the  
2 services of the local unit required to be provided by law and the  
3 provision of broadband telecommunications service **【via a wireless**  
4 **community network】**; and

5 i. each such local unit shall annually prepare, or have prepared,  
6 a report available to the public, and such report shall include, but  
7 not be limited to, a summary of revenues and expenditures, the  
8 prices charged to subscribers, the areas of the local unit served, and  
9 the number of subscribers.

10 (cf: P.L.2007, c.191, s.3)

11

12 4. Section 4 of P.L.2007, c.191 (C.40:9D-4) is amended to read  
13 as follows:

14 4. a. Prior to the exercise by the governing body of a local unit of  
15 any powers under subsections a. and b. of section 2 of **【this act】**  
16 P.L.2007, c.191 (C.40:9D-2), the local unit shall have developed a  
17 plan which sets forth the local unit's or private entity's proposed  
18 activities, as appropriate, that would be necessary to implement the  
19 deployment of broadband telecommunications infrastructure and the  
20 provision of broadband telecommunications service **【via a wireless**  
21 **community network】**. The plan shall identify all relevant financial  
22 and operational information, including, but not limited to:

23 (1) the costs and source of funding for those costs that are  
24 associated with the installation, maintenance and operation of  
25 broadband telecommunications infrastructure and broadband  
26 telecommunications service **【via a wireless community network】**;

27 (2) the amount of any charges expected to be imposed on  
28 subscribers to the broadband telecommunications service **【via a**  
29 **wireless community network】**;

30 (3) a projected implementation schedule for the broadband  
31 telecommunications service **【via a wireless community network】**  
32 and the projected location of the broadband telecommunications  
33 infrastructure;

34 (4) the process by which the plan for broadband  
35 telecommunications service **【via a wireless community network】**  
36 deployment will be evaluated, which process shall include at least  
37 one public hearing prior to the decision on the plan;

38 (5) a description of how the broadband telecommunications  
39 service **【via a wireless community network】** is to be provided and  
40 what geographic area is to be covered by such service;

41 (6) an evaluation of the current availability of broadband service  
42 provided by private entities within the area of interest to identify  
43 appropriate broadband service linkages, partners, and applications;

44 (7) a review of the risks, financial and otherwise, associated  
45 with the deployment of broadband telecommunications  
46 infrastructure and broadband telecommunications service **【via**  
47 **wireless community network】**;

(8) a study that considers other alternatives for the deployment of broadband telecommunications infrastructure and broadband telecommunications service **【via wireless community network】**, including, but not limited to, other business models and use of different private entities; and

(9) a review to determine the most appropriate technology and feasibility, including the design of broadband telecommunications infrastructure and related equipment used for such deployment.

b. The plan described in subsection a. of this section shall be made available to the public and submitted for review and comment to the Local Finance Board, which shall seek comments about the plan from other appropriate State agencies and the public. In addition, the Local Finance Board shall forward the plan to any State agency with a potential interest in assisting, and statutory authority to assist with, project financing. Any agency which has an interest in assisting with such financing shall give notice of its interest to the appropriate local unit, which shall maintain a list of all agencies interested in assisting with such financing.

c. The Local Finance Board shall review the plan and provide comments to the governing body of the local unit within 60 days after receipt thereof. If the Local Finance Board fails to act within the 60-day period, or within such other time period as may be mutually agreed upon by the Local Finance Board and the local unit, the plan shall be deemed approved.

(cf: P.L.2007, c.191, s.4)

5. Section 5 of P.L.2007, c.191 (C.40:9D-5) is amended to read as follows:

5. a. The governing body of a local unit exercising powers under subsection a. or subsection b. of section 2 of **【this act】** P.L.2007, c.191 (C.40:9D-2) is authorized, pursuant to the provisions of the "Local Bond Law" (N.J.S.40A:2-1 et seq.), to issue revenue bonds of the local unit, to pay a portion or all of the costs of the broadband telecommunications infrastructure used for the purpose of providing broadband telecommunications service **【via a wireless community network】**; provided, however, that the principal of and the interest on such revenue bonds shall be payable solely from revenues derived by the local unit from the provision of broadband telecommunications service **【via that network】** and any other revenues related thereto. A local unit is permitted to provide a full faith and credit guarantee on such revenue bonds.

b. A State agency that assists in project financing shall not assist in financing the costs of constructing, operating or maintaining any broadband telecommunications infrastructure used for the purpose of providing broadband telecommunications service **【via a wireless**

1 community network**】**, if such network is offered commercially to  
2 the public.

3 (cf: P.L.2007, c.191, s.5)

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5 6. Section 6 of P.L.2007, c.191 (C.40:9D-6) is amended to read  
6 as follows:

7 6. The governing body of a local unit exercising powers under  
8 subsection a. or subsection b. of section 2 of **【this act】** P.L.2007,  
9 c.191 (C.40:9D-2) shall not enter into or implement any contract  
10 regarding broadband telecommunications infrastructure or  
11 broadband telecommunications service without first performing due  
12 diligence on the plan required under subsection a. of section 4 of  
13 **【this act】** P.L.2007, c.191 (C.40:9D-4). Due diligence shall  
14 include, but not be limited to, research that supports formal  
15 conclusions that the local unit or private entity, as appropriate, is  
16 creditworthy and that the provision of broadband  
17 telecommunications service **【via that network】** would not proceed  
18 in the absence of financing from the local unit or private entity, as  
19 appropriate. The conclusions of this analysis shall be reduced to  
20 writing and made available to the public before the governing body  
21 of the local unit formally considers any financing authorized  
22 pursuant to section 5 of **【this act】** P.L.2007, c.191 (C.40:9D-5) or  
23 enters into a contract with a private entity pursuant to subsection b.  
24 of section 2 of **【this act】** P.L.2007, c.191 (C.40:9D-2).

25 (cf: P.L.2007, c.191, s.6)

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27 7. Section 7 of P.L.2007, c.191 (C.40:9D-7) is amended to read  
28 as follows:

29 7. a. In addition to the purposes set forth in section 1 of  
30 P.L.1999, c.440 (C.40A:11-4.1), a local contracting unit may use  
31 the competitive contracting provisions set forth in the "Local Public  
32 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) as modified  
33 under this section, in lieu of public bidding, for the purpose of  
34 entering into a contract pursuant to subsection b. of section 2 of  
35 **【this act】** P.L.2007, c.191 (C.40:9D-2) concerning broadband  
36 telecommunications infrastructure for the provision of broadband  
37 telecommunications service **【via a wireless community network】**.

38 b. Contracts awarded pursuant to this section may be for a term  
39 not to exceed seven years, however, a contract awarded pursuant to  
40 this section may be extended for an additional term of three years  
41 by mutual agreement of the parties to the contract if the ability to  
42 extend was set forth in the original request for proposals  
43 documentation.

44 c. Notwithstanding the provisions of section 5 of P.L.1999,  
45 c.440 (C.40A:11-4.5) to the contrary, after proposals have been  
46 evaluated pursuant to subsection d. of that section, the purchasing  
47 agent or counsel or administrator may issue an interim report

1 recommending that specific details be negotiated further with one or  
2 more of the potential vendors who submitted a proposal for the  
3 purpose of modifying the original proposal. After the conclusion of  
4 negotiations, and evaluation of all proposals as modified in  
5 accordance with this subsection, the purchasing agent or counsel or  
6 administrator shall prepare a final report evaluating proposals and  
7 recommending the award of a contract or contracts in accordance  
8 with the provisions of section 5 of P.L.1999, c.440 (C.40A:11-4.5)  
9 that are not contrary to the provisions of this subsection.

10 (cf: P.L.2007, c.191, s.7)

11

12 8. Section 8 of P.L.2007, c.191 (C.40:9D-8) is amended to read  
13 as follows:

14 8. Any contract awarded in connection with any project  
15 authorized pursuant to the provisions of **【this act】** P.L.2007, c.191  
16 (C.40:9D-1 et seq.) shall provide that not less than the prevailing  
17 wage rate shall be paid to workers employed in the performance of  
18 such contract. The prevailing wage rate shall be the rate determined  
19 by the Commissioner of Labor and Workforce Development  
20 pursuant to the provisions of P.L.1963, c.150 (C.34:11-56.25 et  
21 seq.).

22 (cf: P.L.2007, c.191, s.8)

23

24 9. This act shall take effect immediately.