Title 2A.
Chapter 23C. (New)
Mediation
§§1-13 C.2A:23C-1
to 2A:23C-13
§14 - Note

P.L. 2004, CHAPTER 157, *approved November* 22, 2004 Senate, No. 679

1 **AN ACT** creating the "Uniform Mediation Act" and supplementing 2 Title 2A of the New Jersey Statutes.

3

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

56

7 1. This Act shall be known and may be cited as the "Uniform 8 Mediation Act."

9 10

11

12

13 14

15

16

17 18

19

20

21

24

25

2627

28

29

30

3132

33

34

35

36

2. Definitions. As used in this act:

"Mediation" means a process in which a mediator facilitates communication and negotiation between parties to assist them in reaching a voluntary agreement regarding their dispute.

"Mediation communication" means a statement, whether verbal or nonverbal or in a record, that occurs during a mediation or is made for purposes of considering, conducting, participating in, initiating, continuing, or reconvening a mediation or retaining a mediator. A mediation communication shall not be deemed to be a public record under P.L.1963, c.73 (C.47:1A-1 et seq.) as amended and supplemented by P.L.2001, c.404 (C.47:1A-5 et seq.).

"Mediator" means an individual who conducts a mediation.

"Nonparty participant" means a person, other than a party or mediator, who participates in a mediation.

"Mediation party" means a person who participates in a mediation and whose agreement is necessary to resolve the dispute.

"Person" means an individual; corporation; business trust; estate; trust; partnership; limited liability company; association; joint venture; government; governmental subdivision, agency, or instrumentality; public corporation, or any other legal or commercial entity.

"Proceeding" means a judicial, administrative, arbitral, or other adjudicative process, including related pre-hearing and post-hearing motions, conferences, and discovery; or a legislative hearing or similar process.

"Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.

"Sign" means to execute or adopt a tangible symbol with the present intent to authenticate a record, or to attach or logically associate an electronic symbol, sound, or process to or with a record with the present intent to authenticate a record. 2

3. Scope.

1

4

56

7

8

9

13

14

15

16 17

18 19

20

21

22

23

2425

28

29

30

3132

3334

- a. Except as otherwise provided in subsection b. or c., this act shall
 apply to a mediation in which:
 - (1) the mediation parties are required to mediate by statute, court rule or administrative agency rule, or are referred to mediation by a court, administrative agency, or arbitrator;
 - (2) the mediation parties and the mediator agree to mediate in a record that demonstrates an expectation that mediation communications will be privileged against disclosure; or
- 10 (3) the mediation parties use as a mediator an individual who holds 11 himself out as a mediator, or the mediation is provided by a person 12 who holds itself out as providing mediation.
 - b. The act shall not apply to a mediation:
 - (1) relating to the establishment, negotiation, administration, or termination of a collective bargaining relationship or to any mediation conducted by the Public Employment Relations Commission or the State Board of Mediation;
 - (2) relating to a dispute that is pending under or is part of the processes established by a collective bargaining agreement, except that the act applies to a mediation arising out of a dispute that has been filed with a court or an administrative agency other than the Public Employment Relations Commission or the State Board of Mediation;
 - (3) conducted by a judge who may make a ruling on the case; or
 - (4) conducted under the auspices of:
 - (a) a primary or secondary school if all the parties are students; or
- 26 (b) a juvenile detention facility or shelter if all the parties are residents of that facility or shelter.
 - c. If the parties agree in advance in a signed record, or a record of proceeding so reflects, that all or part of a mediation is not privileged, the privileges under sections 4 through 6 of P.L. , c. (C.) (now pending before the Legislature as sections 4 through 6 of this bill) shall not apply to the mediation or part agreed upon. Sections 4 through 6 of P.L. , c. (C.) (now pending before the Legislature as sections 4 through 6 of this bill) shall apply to a mediation communication made by a person who has not received actual notice

363738

46

35

4. Privilege against Disclosure; Admissibility; Discovery.

of the agreement before the communication is made.

- a. Except as otherwise provided in section 6 of P.L., c. (C.)

 (now pending before the Legislature as section 6 of this bill), a

 mediation communication is privileged as provided in subsection b. of
 this section and shall not be subject to discovery or admissible in
 evidence in a proceeding unless waived or precluded as provided by
 section 5 of P.L., c. (C.) (now pending before the Legislature
 as section 5 of this bill).
 - b. In a proceeding, the following privileges shall apply:

- 1 (1) a mediation party may refuse to disclose, and may prevent any 2 other person from disclosing, a mediation communication.
 - (2) a mediator may refuse to disclose a mediation communication, and may prevent any other person from disclosing a mediation communication of the mediator.
 - (3) a nonparty participant may refuse to disclose, and may prevent any other person from disclosing, a mediation communication of the nonparty participant.
- c. Evidence or information that is otherwise admissible or subject to discovery shall not become inadmissible or protected from discovery solely by reason of its disclosure or use in a mediation.

1213

14

15

16 17

18 19

2021

3

4

5

6 7

8

- 5. Waiver and Preclusion of Privilege.
- a. A privilege under section 4 of P.L. , c. (C.) (now pending before the Legislature as section 4 of this bill) may be waived in a record or orally during a proceeding if it is expressly waived by all parties to the mediation and:
- (1) in the case of the privilege of a mediator, it is expressly waived by the mediator; and
- (2) in the case of the privilege of a nonparty participant, it is expressly waived by the nonparty participant.
- b. A person who discloses or makes a representation about a mediation communication that prejudices another person in a proceeding is precluded from asserting a privilege under section 4 of P.L., c. (C.) (now pending before the Legislature as section 4 of this bill), but only to the extent necessary for the person prejudiced to respond to the representation or disclosure.
 - c. A person who intentionally uses a mediation to plan, attempt to commit or commit a crime, or to conceal an ongoing crime or ongoing criminal activity is precluded from asserting a privilege under section 4 of P.L. , c. (C.) (now pending before the Legislature as section 4 of this bill).

323334

28

29

30

31

- 6. Exceptions to Privilege.
- a. There is no privilege under section 4 of P.L. , c. (C.) (now pending before the Legislature as section 4 of this bill) for a mediation communication that is:
- 38 (1) in an agreement evidenced by a record signed by all parties to 39 the agreement;
- 40 (2) made during a session of a mediation that is open, or is 41 required by law to be open, to the public;
- 42 (3) a threat or statement of a plan to inflict bodily injury or commit 43 a crime;
- 44 (4) intentionally used to plan a crime, attempt to commit a crime, 45 or to conceal an ongoing crime or ongoing criminal activity;
- 46 (5) sought or offered to prove or disprove a claim or complaint

1 filed against a mediator arising out of a mediation;

- (6) except as otherwise provided in subsection c., sought or offered to prove or disprove a claim or complaint of professional misconduct or malpractice filed against a mediation party, nonparty participant, or representative of a party based on conduct occurring during a mediation; or
- (7) sought or offered to prove or disprove child abuse or neglect in a proceeding in which the Division of Youth and Family Services in the Department of Human Services is a party, unless the Division of Youth and Family Services participates in the mediation.
- 11 b. There is no privilege under section 4 of P.L. (C.) (now pending before the Legislature as section 4 of this bill) if a court, 12 13 administrative agency, or arbitrator finds, after a hearing in camera, 14 that the party seeking discovery or the proponent of the evidence has 15 shown that the evidence is not otherwise available, that there is a need for the evidence that substantially outweighs the interest in protecting 16 confidentiality, and that the mediation communication is sought or 17 18 offered in:
- 19 (1) a court proceeding involving a crime as defined in the "New 20 Jersey Code of Criminal Justice," N.J.S. 2C:1-1 et seq.; or
 - (2) except as otherwise provided in subsection c., a proceeding to prove a claim to rescind or reform or a defense to avoid liability on a contract arising out of the mediation.
 - c. A mediator may not be compelled to provide evidence of a mediation communication referred to in paragraph (6) of subsection a. or paragraph (2) of subsection b.
- d. If a mediation communication is not privileged under subsection a. or b., only the portion of the communication necessary for the application of the exception from nondisclosure may be admitted. Admission of evidence under subsection a. or b. does not render the evidence, or any other mediation communication, discoverable or admissible for any other purpose.

3334

35

3637

38

39

40

2

3

4

5

7

8

9

10

21

22

23

2425

26

- 7. Prohibited mediator reports.
- a. Except as required in subsection b., a mediator may not make a report, assessment, evaluation, recommendation, finding, or other oral or written communication regarding a mediation to a court, administrative agency, or other authority that may make a ruling on the dispute that is the subject of the mediation.
 - b. A mediator may disclose:
- 41 (1) whether the mediation occurred or has terminated, whether a 42 settlement was reached, and attendance; or
- 43 (2) a mediation communication as permitted under section 6 of 44 P.L., c. (C.) (now pending before the Legislature as section 6 of 45 this bill);
- 46 c. A communication made in violation of subsection a. may not be

considered by a court, administrative agency, or arbitrator.

1 2 3

8

- 8. Confidentiality.
- Unless made during a session of a mediation which is open, or is required by law to be open, to the public, mediation communications are confidential to the extent agreed by the parties or provided by other law or rule of this State.
 - 9. Mediator's Disclosure of Conflicts of Interest; Background.
- 9 a. Before accepting a mediation, an individual who is requested to serve as a mediator shall:
- 11 (1) make an inquiry that is reasonable under the circumstances to 12 determine whether there are any known facts that a reasonable 13 individual would consider likely to affect the impartiality of the 14 mediator, including a financial or personal interest in the outcome of 15 the mediation and an existing or past relationship with a mediation 16 party or foreseeable participant in the mediation; and
- (2) disclose any such known fact to the mediation parties as soon as is practicable before accepting a mediation.
- b. If a mediator learns any fact described in paragraph (1) of subsection a. after accepting a mediation, the mediator shall disclose it as soon as is practicable.
 - c. At the request of a mediation party, an individual who is requested to serve as a mediator shall disclose the mediator's qualifications to mediate a dispute.
- d. A person who violates subsection a., b., or g. shall be precluded by the violation from asserting a privilege under section 4 of P.L., c. (C.) (now pending before the Legislature as section 4 of this bill), but only to the extent necessary to prove the violation.
- e. Subsections a, b., c., and g. do not apply to a judge of any court of this State acting as a mediator.
- f. This act does not require that a mediator have a special qualification by background or profession.
 - g. A mediator shall be impartial, notwithstanding disclosure of the facts required in subsections a. and b.

343536

37

38

39

40

33

22

23

24

- 10. Participation in Mediation.
- An attorney or other individual designated by a party may accompany the party to and participate in a mediation. A waiver of representation or participation given before the mediation may be rescinded.

41

- 42 11. Relation to Electronic Signatures in Global and National43 Commerce Act.
- This act modifies, limits, or supersedes the federal Electronic Signatures in Global and National Commerce Act, 15 U.S.C. Section
- 46 7001 et seq., but this act does not modify, limit, or supersede Section

1 101(c) of that act or authorize electronic delivery of any of the notices 2 described in Section 103(b) of that act.

3 4

5

- 12. Uniformity of application and construction.
- In applying and construing this act, consideration shall be given to the need to promote uniformity of the law with respect to its subject 6 matter among states that enact it.

7 8

9

13. Severability clause.

10 If any provision of P.L., c. (C.)(now pending before the 11 Legislature as this bill) or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or 12 applications of this act which can be given effect without the invalid 13 14 provision or application, and to this end the provisions of this act are severable. 15

16 17

14. This act shall take effect immediately and shall apply to any agreements to mediate made on or after the effective date of this act.

19 20

18

STATEMENT

21 22 23

24

25

26 27

28

29

30

31

32

33 34

35

36 37

38

39 40

This bill enacts the "Uniform Mediation Act" (UMA) which establishes uniform standards and procedures for mediation and mediators. The National Conference of Commissioners of Uniform State Laws (NCCUSL) proposed the UMA. This uniform act has been approved by the New Jersey Law Revision Commission, the New Jersey Association of Professional Mediators and the New Jersey State Bar Association.

By establishing these uniform guidelines for mediation, it is the sponsor's intent to protect all individuals who choose to resolve their disputes through either court ordered mediation or voluntarily undertaken mediation where the parties and mediator expect that mediation communications will be privileged against disclosure.

The bill would not apply to collective bargaining, settlement conferences with a judge who may make a ruling on the case and peer mediation in schools when all the parties are students. This bill would explicitly exempt from its coverage mediation conducted by the Public Employment Relations Commission or the State Board of Mediation pursuant to the regulations of these labor relations agencies.

41 This bill would establish a privilege for mediation communications. 42 Under the provisions of the bill, mediators and parties to a mediation may refuse to reveal, and may prevent the mediator or another party 43 44 from disclosing, mediation communications. The mediator and the 45 parties may expressly waive their privilege, except that the parties may 46 not waive the privilege of the mediator or any other party, and the

1 mediator may not waive the privilege of any party. The privilege is 2 also subject to enumerated exceptions. However, even if a mediator 3 waives the privilege the mediator cannot disclose what parties said in 4 the mediation unless the parties consent or unless the communication falls under one of the specified exceptions to the privilege. 5

6 There is no privilege for a mediation communication that is in an agreement evidenced by a record that is signed by the parties. 8 Privilege is not available with regard to a mediation session that is, or 9 is required to be, held in public. Nor is there privilege with regard to 10 any mediation communication that is a plan to commit a crime or a threat to commit a crime or a threat to inflict bodily injury. There is 12 no privilege to conceal a mediation communication sought to be used to either prove or disprove child abuse. In a court proceeding involving a crime or a proceeding contesting the enforcement of an agreement that resulted from a mediation the court may set aside the privilege if the evidence is not otherwise available and if the need for 16 the evidence substantially outweighs the interest in protecting confidentiality.

This bill prohibits mediators from making a report, assessment, recommendation or oral or written communication to a court that would rule on the matter, unless the mediator and the parties consent.

The bill would provide that all mediation communications are confidential to the extent agreed by the parties or provided under the law. The bill would also require mediators to make reasonable inquiry to determine whether there are any known facts that might reasonably be understood to affect their impartiality. The mediator would be required to disclose any known fact to the mediation parties before accepting a mediation, or as soon as practicable if such fact is discovered after accepting a mediation.

Any party to mediation may be accompanied by an attorney or any other individual designated by a party.

32 33

7

11

13

14

15

17

18

19

20

21

22

23

24

25 26

27

28

29

30

31

34

35 36

Enacts the "Uniform Mediation Act."