SENATE, No. 1418

STATE OF NEW JERSEY

213th LEGISLATURE

INTRODUCED MARCH 3, 2008

Sponsored by: Senator PAUL A. SARLO District 36 (Bergen, Essex and Passaic)

SYNOPSIS

Revises sales and use tax to conform with Streamlined Sales and Use Tax Agreement.

CURRENT VERSION OF TEXT

As introduced.



AN ACT revising the sales and use tax to conform with the Streamlined Sales and Use Tax Agreement, amending P.L.2005, c.126, P.L.1980, c.105, and P.L.1985, c.24, amending and supplementing P.L.1966, c.30, and repealing section 27 of P.L.2005, c.126 and section 1 of P.L.2006, c.41.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 2 of P.L.1966, c.30 (C.54:32B-2) is amended to read as follows:
- 2. Unless the context in which they occur requires otherwise, the following terms when used in this act shall mean:
- (a) "Person" includes an individual, trust, partnership, limited partnership, limited liability company, society, association, joint stock company, corporation, public corporation or public authority, estate, receiver, trustee, assignee, referee, fiduciary and any other legal entity.
- (b) "Purchase at retail" means a purchase by any person at a retail sale.
- (c) "Purchaser" means a person to whom a sale of personal property is made or to whom a service is furnished.
- (d) "Receipt" means the amount of the sales price of any tangible personal property or digital property or service taxable under this act.
- (e) "Retail sale" means any sale, lease, or rental for any purpose, other than for resale, sublease, or subrent.
- (1) For the purposes of this act a sale is for "resale, sublease, or subrent" if it is a sale (A) for resale either as such or as converted into or as a component part of a product produced for sale by the purchaser, including the conversion of natural gas into another intermediate or end product, other than electricity or thermal energy, produced for sale by the purchaser, [or] (B) for use by that person in performing the services subject to tax under subsection (b) of section 3 where the property so sold becomes a physical component part of the property upon which the services are performed or where the property so sold is later actually transferred to the purchaser of the service in conjunction with the performance of the service subject to tax, or (C) of telecommunications service to a telecommunications service provided to an ultimate customer.
- (2) For the purposes of this act, the term "retail sale" includes: sales of tangible personal property to all contractors, subcontractors or repairmen of materials and supplies for use by them in erecting

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

structures for others, or building on, or otherwise improving, altering, or repairing real property of others.

- (3) (Deleted by amendment, P.L.2005, c.126).
- (4) The term "retail sale" does not include:

- (A) Professional, insurance, or personal service transactions which involve the transfer of tangible personal property as an inconsequential element, for which no separate charges are made.
- (B) The transfer of tangible personal property to a corporation, solely in consideration for the issuance of its stock, pursuant to a merger or consolidation effected under the laws of New Jersey or any other jurisdiction.
- (C) The distribution of property by a corporation to its stockholders as a liquidating dividend.
- (D) The distribution of property by a partnership to its partners in whole or partial liquidation.
- (E) The transfer of property to a corporation upon its organization in consideration for the issuance of its stock.
- (F) The contribution of property to a partnership in consideration for a partnership interest therein.
- (G) The sale of tangible personal property where the purpose of the vendee is to hold the thing transferred as security for the performance of an obligation of the seller.
- (f) "Sale, selling or purchase" means any transfer of title or possession or both, exchange or barter, rental, lease or license to use or consume, conditional or otherwise, in any manner or by any means whatsoever for a consideration, or any agreement therefor, including the rendering of any service, taxable under this act, for a consideration or any agreement therefor.
- (g) "Tangible personal property" means personal property that can be seen, weighed, measured, felt, or touched, or that is in any other manner perceptible to the senses. "Tangible personal property" includes electricity, water, gas, steam, and prewritten computer software including prewritten computer software delivered electronically.
- (h) "Use" means the exercise of any right or power over tangible personal property, digital property, services to property, or services by the purchaser thereof and includes, but is not limited to, the receiving, storage or any keeping or retention for any length of time, withdrawal from storage, any distribution, any installation, any affixation to real or personal property, or any consumption of such property. Use also includes the exercise of any right or power over intrastate or interstate telecommunications and prepaid calling services. Use also includes the exercise of any right or power over utility service. Use also includes the derivation of a direct or indirect benefit from a service.
- (i) "Seller" means a person making sales, leases or rentals of personal property or services.
 - (1) The term "seller" includes:

(A) A person making sales, leases or rentals of tangible personal property, digital property or services, the receipts from which are taxed by this act;

- (B) A person maintaining a place of business in the State or having an agent maintaining a place of business in the State and making sales, whether at such place of business or elsewhere, to persons within the State of tangible personal property, digital property or services, the use of which is taxed by this act;
- (C) A person who solicits business either by employees, independent contractors, agents or other representatives or by distribution of catalogs or other advertising matter and by reason thereof makes sales to persons within the State of tangible personal property, digital property or services, the use of which is taxed by this act;
- (D) Any other person making sales to persons within the State of tangible personal property, digital property or services, the use of which is taxed by this act, who may be authorized by the director to collect the tax imposed by this act;
- (E) The State of New Jersey, any of its agencies, instrumentalities, public authorities, public corporations (including a public corporation created pursuant to agreement or compact with another state) or political subdivisions when such entity sells services or property of a kind ordinarily sold by private persons;
 - (F) (Deleted by amendment, P.L.2005, c.126);
- (G) A person who sells, stores, delivers or transports energy to users or customers in this State whether by mains, lines or pipes located within this State or by any other means of delivery;
- (H) A person engaged in collecting charges in the nature of initiation fees, membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting or shopping club or organization; and
- (I) A person engaged in the business of parking, storing or garaging motor vehicles.
- (2) In addition, when in the opinion of the director it is necessary for the efficient administration of this act to treat any salesman, representative, peddler or canvasser as the agent of the seller, distributor, supervisor or employer under whom the agent operates or from whom the agent obtains tangible personal property or digital property sold by the agent or for whom the agent solicits business, the director may, in the director's discretion, treat such agent as the seller jointly responsible with the agent's principal, distributor, supervisor or employer for the collection and payment over of the tax. A person is an agent of a seller in all cases, but not limited to such cases, that: (A) the person and the seller have the relationship of a "related person" described pursuant to section 2 of P.L.1993, c.170 (C.54:10A-5.5); and (B) the seller and the person use an identical or substantially similar name, tradename, trademark, or goodwill, to develop, promote, or maintain sales, or

the person and the seller pay for each other's services in whole or in part contingent upon the volume or value of sales, or the person and the seller share a common business plan or substantially coordinate their business plans, or the person provides services to, or that inure to the benefit of, the seller related to developing, promoting, or maintaining the seller's market.

- (j) "Hotel" means a building or portion of it which is regularly used and kept open as such for the lodging of guests. The term "hotel" includes an apartment hotel, a motel, boarding house or club, whether or not meals are served.
- (k) "Occupancy" means the use or possession or the right to the use or possession, of any room in a hotel.
- (l) "Occupant" means a person who, for a consideration, uses, possesses, or has the right to use or possess, any room in a hotel under any lease, concession, permit, right of access, license to use or other agreement, or otherwise.
- (m) "Permanent resident" means any occupant of any room or rooms in a hotel for at least 90 consecutive days shall be considered a permanent resident with regard to the period of such occupancy.
- (n) "Room" means any room or rooms of any kind in any part or portion of a hotel, which is available for or let out for any purpose other than a place of assembly.
- (o) "Admission charge" means the amount paid for admission, including any service charge and any charge for entertainment or amusement or for the use of facilities therefor.
- (p) "Amusement charge" means any admission charge, dues or charge of a roof garden, cabaret or other similar place.
- (q) "Charge of a roof garden, cabaret or other similar place" means any charge made for admission, refreshment, service, or merchandise at a roof garden, cabaret or other similar place.
- (r) "Dramatic or musical arts admission charge" means any admission charge paid for admission to a theater, opera house, concert hall or other hall or place of assembly for a live, dramatic, choreographic or musical performance.
- (s) "Lessor" means any person who is the owner, licensee, or lessee of any premises, tangible personal property or digital property which the person leases, subleases, or grants a license to use to other persons.
- (t) "Place of amusement" means any place where any facilities for entertainment, amusement, or sports are provided.
- (u) "Casual sale" means an isolated or occasional sale of an item of tangible personal property or digital property by a person who is not regularly engaged in the business of making retail sales of such property where the item was obtained by the person making the sale, through purchase or otherwise, for the person's own use.
- (v) "Motor vehicle" includes all vehicles propelled otherwise than by muscular power (excepting such vehicles as run only upon rails or tracks), trailers, semitrailers, house trailers, or any other

type of vehicle drawn by a motor-driven vehicle, and motorcycles, designed for operation on the public highways.

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- (w) "Persons required to collect tax" or "persons required to collect any tax imposed by this act" includes: every seller of tangible personal property, digital property or services; every recipient of amusement charges; every operator of a hotel; every seller of a telecommunications service; every recipient of initiation fees, membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting or shopping club or organization; and every recipient of charges for parking, storing or garaging a motor vehicle. Said terms shall also include any officer or employee of a corporation or of a dissolved corporation who as such officer or employee is under a duty to act for such corporation in complying with any requirement of this act and any member of a partnership.
- (x) "Customer" includes: every purchaser of tangible personal property, digital property or services; every patron paying or liable for the payment of any amusement charge; every occupant of a room or rooms in a hotel; every person paying charges in the nature of initiation fees, membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting or shopping club or organization; and every purchaser of parking, storage or garaging a motor vehicle.
- (y) "Property and services the use of which is subject to tax" includes: (1) all property sold to a person within the State, whether or not the sale is made within the State, the use of which property is subject to tax under section 6 or will become subject to tax when such property is received by or comes into the possession or control of such person within the State; (2) all services rendered to a person within the State, whether or not such services are performed within the State, upon tangible personal property or digital property the use of which is subject to tax under section 6 or will become subject to tax when such property is distributed within the State or is received by or comes into possession or control of such person within the interstate, or international intrastate or , telecommunications sourced to this State pursuant to section 29 of P.L.2005, c.126 (C.54:32B-3.4); (4) (Deleted by amendment, P.L.1995, c.184); (5) energy sold, exchanged or delivered in this State for use in this State; (6) utility service sold, exchanged or delivered in this State for use in this State; (7) [direct] mail processing services in connection with [direct mail] printed advertising material distributed in this State; (8) (Deleted by amendment, P.L.2005, c.126); and (9) services the benefit of which are received in this State.
- (z) "Director" means the Director of the Division of Taxation of the State Department of the Treasury, or any officer, employee or agency of the Division of Taxation in the Department of the Treasury duly authorized by the director (directly, or indirectly by

1 one or more redelegations of authority) to perform the functions 2 mentioned or described in this act.

- (aa) "Lease or rental" means any transfer of possession or control of tangible personal property for a fixed or indeterminate term for consideration. A "lease or rental" may include future options to purchase or extend.
 - (1) "Lease or rental" does not include:

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- (A) A transfer of possession or control of property under a security agreement or deferred payment plan that requires the transfer of title upon completion of the required payments;
- (B) A transfer of possession or control of property under an agreement that requires the transfer of title upon completion of required payments and payment of an option price does not exceed the greater of \$100 or one percent of the total required payments; or
- (C) Providing tangible personal property or digital property along with an operator for a fixed or indeterminate period of time. A condition of this exclusion is that the operator is necessary for the equipment to perform as designed. For the purpose of this subparagraph, an operator must do more than maintain, inspect, or set-up the tangible personal property or digital property.
- (2) "Lease or rental" does include agreements covering motor vehicles and trailers where the amount of consideration may be increased or decreased by reference to the amount realized upon sale or disposition of the property as defined in 26 U.S.C. s.7701(h)(1).
- (3) The definition of "lease or rental" provided in this subsection shall be used for the purposes of this act regardless of whether a transaction is characterized as a lease or rental under generally accepted accounting principles, the federal Internal Revenue Code or other provisions of federal, state or local law.
 - (bb) (Deleted by amendment, P.L.2005, c.126).
- (cc) "Telecommunications service" means the [act or privilege of originating or receiving messages or information through the use of any kind of one-way or two-way communication; including but not limited to voice, video, facsimile, teletypewriter, computer, mobile telecommunications service or any other type of communication; using electronic or electromagnetic methods, and all services and equipment provided in connection therewith or by means thereof] electronic transmission, conveyance, or routing of voice, data, audio, video, or any other information or signals to a point, or between or among points.

"Telecommunications service" shall include such transmission, conveyance, or routing in which computer processing applications are used to act on the form, code, or protocol of the content for purposes of transmission, conveyance, or routing without regard to whether such service is referred to as voice over Internet protocol services or is classified by the Federal Communications

48 Commission as enhanced or value added. 1 "Telecommunications <u>service</u>" shall not include:

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- 2 (1) **[**one-way radio or television broadcasting transmissions available universally to the general public without a fee**]**(Deleted by amendment, P.L., c.) (pending before the Legislature as this bill);
 - (2) [purchases of telecommunications by a telecommunications provider for use as a component part of telecommunications provided to an ultimate retail consumer who (A) originates or terminates the taxable end-to-end communications or (B) pays charges exempt from taxation pursuant to paragraph (5) of this subsection [Deleted by amendment, P.L., c.) (pending before the Legislature as this bill);
 - (3) [services provided by a person, or by that person's wholly owned subsidiary, not engaged in the business of rendering or offering telecommunications services to the public, for private and exclusive use within its organization, provided however, that "telecommunications" shall include the sale of telecommunications services attributable to the excess unused telecommunications capacity of that person to another [(Deleted by amendment, P.L., c.) (pending before the Legislature as this bill);
 - (4) **[**charges in the nature of subscription fees paid by subscribers for cable television service](Deleted by amendment, P.L., c.) (pending before the Legislature as this bill);
 - (5) [charges subject to the local calling rate paid by inserting coins into a coin operated telecommunications device available to the public](Deleted by amendment, P.L., c.) (pending before the Legislature as this bill); [and]
 - (6) [purchases of telecommunications using a prepaid calling service] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill);
- 31 (7) data processing and information services that allow data to be 32 generated, acquired, stored, processed, or retrieved and delivered by 33 an electronic transmission to a purchaser where such purchaser's 34 primary purpose for the underlying transaction is the processed data 35 or information;
- 36 (8) installation or maintenance of wiring or equipment on a customer's premises;
 - (9) tangible personal property;
- 39 (10) advertising, including but not limited to directory 40 advertising;
- 41 (11) billing and collection services provided to third parties;
- 42 (12) internet access service;
- (13) radio and television audio and video programming services,
 regardless of the medium, including the furnishing of transmission,
- 45 conveyance, and routing of such services by the programming
- 46 <u>service provider</u>. Radio and television audio and video
- 47 programming services shall include but not be limited to cable

1 service as defined in section 47 U.S.C. s.522(6) and audio and video 2 programming services delivered by commercial mobile radio 3 service providers, as defined in section 47 C.F.R. 20.3; 4 (14) ancillary services; or 5 (15) digital products delivered electronically, including but not 6 limited to software, music, video, reading materials, or ringtones. 7 For the purposes of this subsection: 8 "ancillary service" means a service that is associated with or 9 incidental to the provision of telecommunications services, 10 including but not limited to detailed telecommunications billing, 11 directory assistance, vertical service, and voice mail service; 12 "conference bridging service" means an ancillary service that links two or more participants of an audio or video conference call 13 14 and may include the provision of a telephone number. Conference 15 bridging service does not include the telecommunications services 16 used to reach the conference bridge; 17 "detailed telecommunications billing service" means an ancillary 18 service of separately stating information pertaining to individual 19 calls on a customer's billing statement; "directory assistance" means an ancillary service of providing 20 telephone number information or address information or both; 21 "vertical service" means an ancillary service that is offered in 22 23 connection with one or more telecommunications services, which 24 offers advanced calling features that allow customers to identify 25 callers and to manage multiple calls and call connections, including 26 conference bridging services; and 27 "voice mail service" means an ancillary service that enables the 28 customer to store, send, or receive recorded messages. Voice mail service does not include any vertical service that a customer may be 29 30 required to have to utilize the voice mail service. (1) "Intrastate telecommunications" means 31 32 telecommunications service that originates in one United States 33 state or a United States territory or possession or federal district, 34 and terminates in the same United States state or United States 35 territory or possession or federal district. 36 (2) "Interstate [telecommunication] <u>telecommunications</u>" means [any] <u>a</u> [telecommunication] <u>telecommunications service</u> that 37 38 originates in one United States state or a United States territory or 39 possession or federal district, and [or] terminates [inside this State, including international telecommunication. In the case of mobile 40 41 telecommunications service, "interstate telecommunication" means 42 any mobile telecommunications service that originates in one state 43 and terminates in another state, territory, or foreign country that is 44 provided to a customer with a place of primary use in this State in 45 a different United States state or United States territory or possession or federal district. 46 47 (3) "International telecommunications"

telecommunications service that originates or terminates in the

- 1 <u>United States and terminates or originates outside the United States,</u>
- 2 <u>respectively. "United States" includes the District of Columbia or a</u>
- 3 <u>United States territory or possession.</u>

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- 4 ["Intrastate telecommunication" (ee) means any 5 telecommunication that originates and terminates within this State. 6 In the case of mobile telecommunications service, "intrastate 7 telecommunication" means any mobile telecommunications service 8 that originates and terminates within the same state that is provided 9 to a customer with a place of primary use in this State. I (Deleted by 10 amendment, P.L., c.) (pending before the Legislature as this 11 bill)
 - (ff) "Natural gas" means any gaseous fuel distributed through a pipeline system.
 - (gg) "Energy" means natural gas or electricity.
 - (hh) "Utility service" means the transportation or transmission of natural gas or electricity by means of mains, wires, lines or pipes, to users or customers.
 - (ii) "Self-generation unit" means a facility located on the user's property, or on property purchased or leased from the user by the person owning the self-generation unit and such property is contiguous to the user's property, which generates electricity to be used only by that user on the user's property and is not transported to the user over wires that cross a property line or public thoroughfare unless the property line or public thoroughfare merely bifurcates the user's or self-generation unit owner's otherwise contiguous property.
 - (jj) "Co-generation facility" means a facility the primary purpose of which is the sequential production of electricity and steam or other forms of useful energy which are used for industrial or commercial heating or cooling purposes and which is designated by the Federal Energy Regulatory Commission, or its successor, as a "qualifying facility" pursuant to the provisions of the "Public Utility Regulatory Policies Act of 1978," Pub.L.95-617.
- 34 (kk) "Non-utility" means a company engaged in the sale, 35 exchange or transfer of natural gas that was not subject to the 36 provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to 37 December 31, 1997.
 - (II) "Pre-paid calling service" means the right to [purchase] access exclusively telecommunications services, [that must] which shall be paid for in advance [, that] and which enables the origination of calls using an access number or authorization code, whether manually or electronically dialed[;provided, that the remaining amount of units of service that have been pre-paid shall be known by the service provider on a continuous basis], and that is sold in predetermined units or dollars of which the number
- 46 <u>declines with use in a known amount.</u>

- 1 (mm) "Mobile telecommunications service" [means commercial
- 2 mobile radio service, as defined in section 20.3 of title 47 of the
- Code of Federal Regulations as in effect on June 1, 1999 means 3
- the same as that term is defined in the federal "Mobile 4
- Telecommunications Sourcing Act," 4 U.S.C. s.124 (Pub.L.106-5
- 6 252).

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- 7 (nn) ["Place of primary use" means the street address
- 8 representative of where the customer's use of the mobile
- 9 telecommunications service primarily occurs, which shall be the
- 10 residential street address or the primary business street address of
- the customer and within the licensed service area of the home service provider. For the purposes of determining the primary place 12
- 13 of use, the terms used shall have the meanings provided pursuant to
- 14 the federal "Mobile Telecommunications Sourcing Act," 4 U.S.C.
- 15 s.124 (Pub.L.106-252). (Deleted by amendment, P.L., c.)
- 16 (pending before the Legislature as this bill)
 - (oo) (1)"Sales price" is the measure subject to sales tax and means the total amount of consideration, including cash, credit, property, and services, for which personal property or services are sold, leased, or rented, valued in money, whether received in money or otherwise, without any deduction for the following:
 - (A) The seller's cost of the property sold;
 - (B) The cost of materials used, labor or service cost, interest, losses, all costs of transportation to the seller, all taxes imposed on the seller, and any other expense of the seller;
- 26 (C) Charges by the seller for any services necessary to complete 27 the sale;
 - (D) Delivery charges;
 - (E) Installation charges; and
- 30 (F) [The value of exempt personal property given to the purchaser where taxable and exempt personal property have been 31 32 bundled together and sold by the seller as a single product or piece of merchandise] (Deleted by amendment, P.L. , c.) (pending 33
- 34 before the Legislature as this bill).
- 35 (2) "Sales price" does not include:
 - (A) Discounts, including cash, term, or coupons that are not reimbursed by a third party, that are allowed by a seller and taken by a purchaser on a sale;
 - (B) Interest, financing, and carrying charges from credit extended on the sale of personal property or services, if the amount is separately stated on the invoice, bill of sale, or similar document given to the purchaser;
- 43 (C) Any taxes legally imposed directly on the consumer that are 44 separately stated on the invoice, bill of sale, or similar document 45 given to the purchaser;
- 46 (D) The amount of sales price for which food stamps have been 47 properly tendered in full or part payment pursuant to the federal

- Food Stamp Act of 1977, Pub.L. 95-113 (7 U.S.C. s.2011 et seq.); or
- 3 (E) Credit for any trade-in of property of the same kind accepted 4 in part payment and intended for resale if the amount is separately 5 stated on the invoice, bill of sale, or similar document given to the 6 purchaser.
- 7 (3) "Sales price" includes consideration received by the seller 8 from third parties if:
- 9 (A) The seller actually receives consideration from a party other 10 than the purchaser and the consideration is directly related to a price 11 reduction or discount on the sale;
- 12 (B) The seller has an obligation to pass the price reduction or 13 discount through to the purchaser;
 - (C) The amount of the consideration attributable to the sale is fixed and determinable by the seller at the time of the sale of the item to the purchaser; and
 - (D) One of the following criteria is met:

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- (i) the purchaser presents a coupon, certificate, or other documentation to the seller to claim a price reduction or discount where the coupon, certificate, or documentation is authorized, distributed, or granted by a third party with the understanding that the third party will reimburse any seller to whom the coupon, certificate, or documentation is presented;
- (ii) the purchaser identifies himself to the seller as a member of a group or organization entitled to a price reduction or discount; provided however, that a preferred customer card that is available to any patron does not constitute membership in such a group; or
- (iii) the price reduction or discount is identified as a third party price reduction or discount on the invoice received by the purchaser or on a coupon, certificate, or other documentation presented by the purchaser.
- (4) In the case of a bundled transaction that includes a telecommunication service, an ancillary service, internet access, or an audio or video programming service, if the price is attributable to products that are taxable and products that are nontaxable, the portion of the price attributable to the nontaxable products is subject to tax unless the provider can identify by reasonable and verifiable standards such portion from its books and records that are kept in the regular course of business for other purposes, including non-tax purposes.
- 41 (pp) "Purchase price" means the measure subject to use tax and 42 has the same meaning as "sales price."
- (qq) "Sales tax" means the tax imposed on certain transactions pursuant to the provisions of the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.).
- 46 (rr) "Delivery charges" means charges by the seller for 47 preparation and delivery to a location designated by the purchaser 48 of personal property or services including, but not limited to,

transportation, shipping, postage, handling, crating, and packing. If a shipment includes both exempt and taxable property, the seller should allocate the delivery charge by using: (1) a percentage based on the total sales price of the taxable property compared to the total sales price of all property in the shipment; or (2) a percentage based on the total weight of the taxable property compared to the total weight of all property in the shipment. The seller shall tax the percentage of the delivery charge allocated to the taxable property but is not required to tax the percentage allocated to the exempt property.

- (ss) "Direct mail" means printed material delivered or distributed by United States mail or other delivery service to a mass audience or to addresses on a mailing list provided by the purchaser or at the direction of the purchaser in cases in which the cost of the items are not billed directly to the recipients. "Direct mail" includes tangible personal property or digital property supplied directly or indirectly by the purchaser to the direct mail seller for inclusion in the package containing the printed material. "Direct mail" does not include multiple items of printed material delivered to a single address.
- (tt) "Streamlined Sales and Use Tax Agreement" means the agreement entered into as governed and authorized by the "Uniform Sales and Use Tax Administration Act," P.L.2001, c.431 (C.54:32B-44 et seq.).
- (uu) "Alcoholic beverages" means beverages that are suitable for human consumption and contain one-half of one percent or more of alcohol by volume.
- (vv) "Digital property" means electronically delivered music, ringtones, movies, books, audio and video works and similar products, where the customer is granted a right or license to use, retain or make a copy of such item. Digital property does not include video programming services, including video on demand television services, and broadcasting services, including content to provide such services.
- (ww) "Landscaping services" means services that result in a capital improvement to land other than structures of any kind whatsoever, such as: seeding, sodding or grass plugging of new lawns; planting trees, shrubs, hedges, plants; and clearing and filling land.
 - (xx) "Investigation and security services" means:
- (1) investigation and detective services, including detective agencies and private investigators, and fingerprint, polygraph missing person tracing and skip tracing services;
- (2) security guard and patrol services, including bodyguard and personal protection, guard dog, guard, patrol, and security services;
- (3) armored car services; and
- 47 (4) security systems services, including security, burglar, and 48 fire alarm installation, repair or monitoring services.

(yy) "Information services" means the furnishing of information of any kind, which has been collected, compiled, or analyzed by the seller, and provided through any means or method, other than personal or individual information which is not incorporated into reports furnished to other people.

(cf: P.L.2006, c.44, s.1)

- 2. Section 3 of P.L.1966, c.30 (C.54:32B-3) is amended to read as follows:
 - 3. There is imposed and there shall be paid a tax of 7% upon:
- (a) The receipts from every retail sale of tangible personal property or digital property, except as otherwise provided in this act.
- (b) The receipts from every sale, except for resale, of the following services:
- (1) Producing, fabricating, processing, printing or imprinting tangible personal property or digital property, performed for a person who directly or indirectly furnishes the tangible personal property or digital property, not purchased by him for resale, upon which such services are performed.
- (2) Installing tangible personal property or digital property, or maintaining, servicing, repairing tangible personal property or digital property not held for sale in the regular course of business, whether or not the services are performed directly or by means of coin-operated equipment or by any other means, and whether or not any tangible personal property or digital property is transferred in conjunction therewith, except (i) such services rendered by an individual who is engaged directly by a private homeowner or lessee in or about his residence and who is not in a regular trade or business offering his services to the public, (ii) such services rendered with respect to personal property exempt from taxation hereunder pursuant to section 13 of P.L.1980, c.105 (C.54:32B-8.1), (iii) (Deleted by amendment, P.L.1990, c.40), (iv) any receipts from laundering, dry cleaning, tailoring, weaving, or pressing clothing, and shoe repairing and shoeshining and (v) services rendered in installing property which, when installed, will constitute an addition or capital improvement to real property, property or land, other than landscaping services and other than installing carpeting and other flooring.
- (3) Storing all tangible personal property not held for sale in the regular course of business; the rental of safe deposit boxes or similar space; and the furnishing of space for storage of tangible personal property by a person engaged in the business of furnishing space for such storage.

"Space for storage" means secure areas, such as rooms, units, compartments or containers, whether accessible from outside or from within a building, that are designated for the use of a customer and wherein the customer has free access within reasonable

- business hours, or upon reasonable notice to the furnisher of space for storage, to store and retrieve property. Space for storage shall not include the lease or rental of an entire building, such as a warehouse or airplane hanger.
 - (4) Maintaining, servicing or repairing real property, other than a residential heating system unit serving not more than three families living independently of each other and doing their cooking on the premises, whether the services are performed in or outside of a building, as distinguished from adding to or improving such real property by a capital improvement, but excluding services rendered by an individual who is not in a regular trade or business offering his services to the public, and excluding garbage removal and sewer services performed on a regular contractual basis for a term not less than 30 days.
 - (5) [Direct-mail] Mail processing services for printed advertising material, except for [direct-mail] mail processing services in connection with distribution of [direct mail] printed advertising material to out-of-State recipients.
 - (6) (Deleted by amendment, P.L.1995, c.184).
 - (7) Utility service provided to persons in this State, any right or power over which is exercised in this State.
 - (8) Tanning services, including the application of a temporary tan provided by any means.
 - (9) Massage, bodywork or somatic services, except such services provided pursuant to a doctor's prescription.
 - (10) Tattooing, including all permanent body art and permanent cosmetic make-up applications.
 - (11) Investigation and security services.
 - (12) Information services.

- (13) Transportation services originating in this State and provided by a limousine operator, as permitted by law, except such services provided in connection with funeral services.
 - (14) Telephone answering services.
- 34 (15) Radio subscription services.
 - Wages, salaries and other compensation paid by an employer to an employee for performing as an employee the services described in this subsection are not receipts subject to the taxes imposed under this subsection (b).
 - Services otherwise taxable under paragraph (1) or (2) of this subsection (b) are not subject to the taxes imposed under this subsection, where the tangible personal property or digital property upon which the services were performed is delivered to the purchaser outside this State for use outside this State.
 - (c) (1) Receipts from the sale of prepared food in or by restaurants, taverns, or other establishments in this State, or by caterers, including in the amount of such receipts any cover, minimum, entertainment or other charge made to patrons or customers, except for meals especially prepared for and delivered to

- 1 homebound elderly, age 60 or older, and to disabled persons, or
- 2 meals prepared and served at a group-sitting at a location outside of
- 3 the home to otherwise homebound elderly persons, age 60 or older,
- 4 and otherwise homebound disabled persons, as all or part of any
- 5 food service project funded in whole or in part by government or as
- 6 part of a private, nonprofit food service project available to all such
- 7 elderly or disabled persons residing within an area of service
- 8 designated by the private nonprofit organization; and
 - (2) Receipts from sales of food and beverages sold through vending machines, at the wholesale price of such sale, which shall be defined as 70% of the retail vending machine selling price, except sales of milk, which shall not be taxed. Nothing herein contained shall affect other sales through coin-operated vending machines taxable pursuant to subsection (a) above or the exemption thereto provided by section 21 of P.L.1980, c.105 (C.54:32B-8.9).

The tax imposed by this subsection (c) shall not apply to food or drink which is sold to an airline for consumption while in flight.

(3) For the purposes of this subsection:

"Food and beverages sold through vending machines" means food and beverages dispensed from a machine or other mechanical device that accepts payment; and

"Prepared food" means:

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- (i) A. food sold in a heated state or heated by the seller; or
- B. two or more food ingredients mixed or combined by the seller for sale as a single item, but not including food that is only cut, repackaged, or pasteurized by the seller, and eggs, fish, meat, poultry, and foods containing these raw animal foods requiring cooking by the consumer as recommended by the Food and Drug Administration in Chapter 3, part 401.11 of its Food Code so as to
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- 30 prevent food borne illnesses; or
- 31 C. food sold with eating utensils provided by the seller,
- 32 including plates, knives, forks, spoons, glasses, cups, napkins, or
- 33 straws. A plate does not include a container or packaging used to
- 34 transport the food;
- 35 provided however, that
- 36 (ii) "prepared food" does not include the following sold without 37 eating utensils:
- A. food sold by a seller whose proper primary NAICS 38 39 classification is manufacturing in section 311, except subsector 40 3118 (bakeries);
- 41 B. food sold in an unheated state by weight or volume as a 42 single item; or
- 43 C. bakery items, including bread, rolls, buns, biscuits, bagels, 44 croissants, pastries, donuts, danish, cakes, tortes, pies, tarts, 45 muffins, bars, cookies, and tortillas.
- 46 (d) The rent for every occupancy of a room or rooms in a hotel in this State, except that the tax shall not be imposed upon a 47 48 permanent resident.

- (e) (1) Any admission charge to or for the use of any place of amusement in the State, including charges for admission to race tracks, baseball, football, basketball or exhibitions, dramatic or musical arts performances, motion picture theaters, except charges for admission to boxing, wrestling, kick boxing or combative sports exhibitions, events, performances or contests which charges are taxed under any other law of this State or under section 20 of P.L.1985, c.83 (C.5:2A-20), and, except charges to a patron for admission to, or use of, facilities for sporting activities in which such patron is to be a participant, such as bowling alleys and swimming pools. For any person having the permanent use or possession of a box or seat or lease or a license, other than a season ticket, for the use of a box or seat at a place of amusement, the tax shall be upon the amount for which a similar box or seat is sold for each performance or exhibition at which the box or seat is used or reserved by the holder, licensee or lessee, and shall be paid by the holder, licensee or lessee.
 - (2) The amount paid as charge of a roof garden, cabaret or other similar place in this State, to the extent that a tax upon such charges has not been paid pursuant to subsection (c) hereof.

- (f) (1) The receipts from every sale, except for resale, of intrastate, [or] interstate, or international telecommunications services and ancillary services sourced to this State in accordance with section 29 of P.L.2005, c.126 (C.54:32B-3.4).
- (2) [The receipts from every sale, except for resale, of intrastate or interstate mobile telecommunications services billed by or for a customer's home service provider and provided to a customer with a place of primary use in this State. The provisions and definitions of the federal "Mobile Telecommunications Sourcing Act," 4 U.S.C. ss.116-126 (Pub.L.106-252), are applicable herein. [(Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
- (g) [The receipts from every sale, except for resale, of prepaid calling service and the recharge of prepaid calling service.]

 (Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
- (h) Charges in the nature of initiation fees, membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting or shopping club or organization in this State, except for: (1) membership in a club or organization whose members are predominantly age 18 or under; and (2) charges in the nature of membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting or shopping club or organization that is exempt from taxation pursuant to paragraph (1) of subsection (a) of section 9 of P.L.1966, c.30 (C.54:32B-9), or that is exempt from taxation pursuant to paragraph

- 1 (1) or (2) of subsection (b) of section 9 of P.L.1966, c.30 and that has complied with subsection (d) of section 9 of P.L.1966, c.30.
- 3 (i) The receipts from parking, storing or garaging a motor 4 vehicle, excluding charges for the following: residential parking; 5 employee parking, when provided by an employer or at a facility 6 owned or operated by the employer; municipal parking, storing or 7 garaging; receipts from charges or fees imposed pursuant to section 3 of P.L.1993, c.159 (C.5:12-173.3) or pursuant to an agreement 8 9 between the Casino Reinvestment Development Authority and a 10 casino operator in effect on the date of enactment of P.L.2007, 11 c.105; and receipts from parking, storing or garaging a motor 12 vehicle subject to tax pursuant to any other law or ordinance.
 - For the purposes of this subsection, "municipal parking, storing or garaging" means any motor vehicle parking, storing or garaging provided by a municipality or county, or a parking authority thereof.

(cf: P.L.2007, c.105, s.1)

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- 3. Section 29 of P.L.2005, c.126 (C.54:32B-3.4) is amended to reads as follows:
- 29. a. Notwithstanding the general sourcing provisions of section 26 of P.L.2005, c.126 (C.54:32B-3.1), except for the telecommunication services enumerated in subsection c. of this section, the sale of telecommunication service sold on a call-by-call basis shall be sourced to:
- (1) each level of taxing jurisdiction where the call originates and terminates in that jurisdiction; or
- (2) each level of taxing jurisdiction where the call either originates or terminates and in which the service address is also located.
- b. Except for the telecommunication services enumerated in subsection c. of this section, a sale of telecommunications services sold on a basis other than a call-by-call basis shall be sourced to the customer's place of primary use.
- 35 c. The sale of the following telecommunication services shall 36 be sourced to each level of taxing jurisdiction as follows:
 - (1) A sale of mobile telecommunications services other than air-to-ground radiotelephone service and prepaid calling service shall be sourced to the customer's place of primary use as required by the federal "Mobile Telecommunications Sourcing Act," 4 U.S.C. s.116 et seq.
 - (2) A sale of post-paid calling service shall be sourced to the origination point of the telecommunications signal as first identified by either:
 - (a) the seller's telecommunications system; or
- 46 (b) information received by the seller from its service provider, 47 if the system used to transport such signals is not that of the seller.

- 1 (3) A sale of prepaid calling service or a sale of a prepaid 2 wireless calling service shall be sourced in accordance with the 3 general sourcing provisions of section 26 of P.L.2005, c.126 4 (C.54:32B-3.1); provided however, that in the case of a sale of 5 telecommunications service that is a 6 [telecommunications] wireless calling service, the rule provided in 7 paragraph (5) of subsection (a) of that section shall include as an 8 option the location associated with the mobile telephone number.
 - (4) A sale of a private communication service shall be sourced as follows:

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- (a) Service for a separate charge related to a customer channel termination point shall be sourced to each level of jurisdiction in which such customer channel termination point is located.
- (b) Service for which all customer termination points are located entirely within one jurisdiction or levels of jurisdiction shall be sourced to such jurisdiction in which the customer channel termination points are located.
- (c) Service for segments of a channel between two customer channel termination points located in different jurisdictions and which segments of channel are separately charged shall be sourced fifty percent to each level of jurisdiction in which the customer channel termination points are located.
- (d) Service for segments of a channel located in more than one jurisdiction or levels of jurisdiction and which segments of channel are not separately billed shall be sourced to each jurisdiction based on the percentage determined by dividing the number of customer channel termination points in such jurisdiction by the total number of customer channel termination points.
- (5) A sale of an ancillary service shall be sourced to the customer's place of primary use.
 - d. For the purposes of this section:
- "Air-to-ground radiotelephone service" means a radio service, as that term is defined in 47 CFR 22.99, in which common carriers are authorized to offer and provide radio telecommunications service for hire to subscribers in aircraft;
- "Ancillary service" means a service that is associated with or incidental to the provision of telecommunication services, including but not limited to detailed telecommunications billing, directory assistance, vertical service, and voice mail services;
- "Call-by-call basis" means any method of charging for telecommunications services in which the price is measured by individual calls;
- "Communications channel" means a physical or virtual path of communications over which signals are transmitted between or among customer channel termination points;
- "Customer" means the person or entity that contracts with the seller of telecommunications services. If the end user of telecommunications services is not the contracting party, then the

end user of the telecommunications service is the customer of the telecommunication service, but this provision applies only for the purpose of sourcing sales of telecommunications services under this does section. "Customer" not include telecommunications service or, for mobile telecommunications service [of], a serving carrier under an agreement to serve the customer outside the home service provider's licensed service area;

"Customer channel termination point" means the location where the customer either inputs or receives the communications;

"End user" means the person who utilizes the telecommunication service. In the case of an entity, "end user" means the individual who utilizes the service on behalf of the entity;

"Home service provider" has the same meaning as that term is defined by the federal "Mobile Telecommunications Sourcing Act," 4 U.S.C. s.124;

"Mobile telecommunications service" has the same meaning as that term is defined by the federal "Mobile Telecommunications Sourcing Act," 4 U.S.C. s.124;

"Place of primary use" means the street address representative of where the customer's use of the telecommunications service primarily occurs, which shall be the residential street address or the primary business street address of the customer. In the case of mobile telecommunications services, "place of primary use" shall be within the licensed service area of the home service provider;

"Post-paid calling service" means the telecommunications service obtained by making a payment on a call-by-call basis either through the use of a credit card or payment mechanism such as a bank card, travel card, credit card, or debit card, or by <u>a</u> charge made to a telephone number which is not associated with the origination or termination of the telecommunications service. A post-paid calling service includes a telecommunications service, <u>except a prepaid wireless calling service</u>, that would be a prepaid calling service except it is not exclusively a telecommunications service;

"Prepaid calling service" means the right to access exclusively telecommunications services, which shall be paid for in advance [that] and which enables the origination of calls using an access number or authorization code, whether manually or electronically dialed, and that is sold in predetermined units or dollars of which the number declines with use in a known amount;

"Prepaid wireless calling service" means a telecommunications service that provides the right to utilize mobile wireless service as well as other non-telecommunications services, including the download of digital products delivered electronically, content, and ancillary services, which must be paid for in advance and that is sold in predetermined units or dollars of which the number declines with use in a known amount;

"Private communication service" means a telecommunication service that entitles the customer to exclusive or priority use of a communications channel or group of channels between or among termination points, regardless of the manner in which such channel or channels are connected, and includes switching capacity, extension lines, stations, and any other associated services that are provided in connection with the use of such channel or channels; and

"Service address" means

- (1) The location of the telecommunications equipment to which a customer's call is charged and from which the call originates or terminates, regardless of where the call is billed or paid;
- (2) If the location in paragraph (1) of this definition is not known, "service address" means the origination point of the signal of the telecommunications services first identified by either the seller's telecommunications system or in information received by the seller from its service provider, in the case that the system used to transport such signals is not that of the seller; or
- (3) If the locations in paragraphs (1) and (2) of this definition are not known, "service address" means the location of the customer's place of primary use.
- (cf: P.L.2005, c.126, s.29)

- 4. Section 4 of P.L.1966, c.30 (C.54:32B-4) is amended to read as follows:
- 4. a. For the purpose of adding and collecting the tax imposed by this act, or an amount equal as nearly as possible or practicable to the average equivalent thereof, to be reimbursed to the seller by the purchaser, a seller shall use one of the two following options:
 - (1) a tax shall be calculated based on the following formula:

31	Amount of Sale	Amount of Tax
32	\$0.01 to \$0.10	No Tax
33	0.11 to 0.19	\$0.01
34	0.20 to 0.32	0.02
35	0.33 to 0.47	0.03
36	0.48 to 0.62	0.04
37	0.63 to 0.77	0.05
38	0.78 to 0.90	0.06
39	0.91 to \$1.10	0.07

and in addition to a tax of \$0.07 on each full dollar, a tax shall be collected on each part of a dollar in excess of a full dollar, in accordance with the above formula; or

(2) tax shall be calculated to the third decimal place. One-half cent (\$0.005) or higher shall be rounded up to the next cent; less than \$0.005 shall be dropped in order to round the result down.

Sellers may compute the tax due on a transaction on either an item or an invoice basis.

1 [For charges paid by inserting coins into a coin operated 2 telecommunications device available to the public the tax shall be 3 computed to the nearest multiple of five cents of the tax otherwise 4 due pursuant to subsection a. of this section, except that, if the 5 amount of the tax is midway between multiples of five cents, the 6 next higher multiple shall apply. I (Deleted by amendment, P.L. , 7 c.) (pending before the Legislature as this bill) 8 (cf: P.L.2006, c.44, s.3)

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- 5. Section 6 of P.L.1966, c.30 (C.54:32B-6) is amended to read as follows:
- 12 6. Unless property or services have already been or will be 13 subject to the sales tax under this act, there is hereby imposed on 14 and there shall be paid by every person a use tax for the use within 15 this State of 7%, except as otherwise exempted under this act, (A) 16 of any tangible personal property or digital property purchased at 17 retail, including energy, provided however, that electricity 18 consumed by the generating facility that produced it shall not be 19 subject to tax, (B) of any tangible personal property or digital 20 property manufactured, processed or assembled by the user, if items 21 of the same kind of tangible personal property or digital property 22 are offered for sale by him in the regular course of business, or if 23 items of the same kind of tangible personal property are not offered 24 for sale by him in the regular course of business and are used as 25 such or incorporated into a structure, building or real property, (C) 26 of any tangible personal property or digital property, however 27 acquired, where not acquired for purposes of resale, upon which any 28 taxable services described in paragraphs (1) and (2) of subsection 29 (b) of section 3 of P.L.1966, c.30 (C.54:32B-3) have been 30 performed, (D) of [interstate or] intrastate, interstate, or 31 international telecommunications services and mobile 32 telecommunications described in subsection (f) of section 3 of 33 P.L.1966, c.30, (E) (Deleted by amendment, P.L.1995, c.184), (F) 34 of utility service provided to persons in this State for use in this 35 State, provided however, that utility service used by the facility that 36 provides the service shall not be subject to tax, (G) of [direct-mail] 37 mail processing services described in paragraph (5) of subsection 38 (b) of section 3 of P.L.1966, c.30 (C.54:32B-3), (H) [of prepaid 39 calling service and the recharge of prepaid calling service [(Deleted 40 by amendment, P.L., c.) (pending before the Legislature as this 41 bill), (I) of any services subject to tax pursuant to subsection (11), 42 (12), [or] (13), (14) or (15) of subsection (b) of section 3 of 43 P.L.1966, c.30 (C.54:32B-3), and (J) of access to or use of the 44 property or facilities of a health and fitness, athletic, sporting or 45 shopping club or organization in this State. For purposes of clause 46 (A) of this section, the tax shall be at the applicable rate, as set forth 47 hereinabove, of the consideration given or contracted to be given

1 for such property or for the use of such property including delivery 2 charges made by the seller, but excluding any credit for property of 3 the same kind accepted in part payment and intended for resale. For 4 the purposes of clause (B) of this section, the tax shall be at the 5 applicable rate, as set forth hereinabove, of the price at which items 6 of the same kind of tangible personal property or digital property 7 are offered for sale by the user, or if items of the same kind of 8 tangible personal property are not offered for sale by the user in the 9 regular course of business and are used as such or incorporated into 10 a structure, building or real property the tax shall be at the 11 applicable rate, as set forth hereinabove, of the consideration given 12 or contracted to be given for the tangible personal property 13 manufactured, processed or assembled by the user into the tangible 14 personal property the use of which is subject to use tax pursuant to 15 this section, and the mere storage, keeping, retention or withdrawal 16 from storage of tangible personal property or digital property by the 17 person who manufactured, processed or assembled such property 18 shall not be deemed a taxable use by him. For purposes of clause 19 (C) of this section, the tax shall be at the applicable rate, as set forth 20 hereinabove, of the consideration given or contracted to be given 21 for the service, including the consideration for any tangible personal 22 property or digital property transferred in conjunction with the 23 performance of the service, plus the cost of transportation, except 24 where such cost is separately stated in the written contract, if any, 25 and on the bill rendered to the purchaser. For the purposes of 26 clause (D) of this section, the tax shall be at the applicable rate on 27 the charge made by the telecommunications service provider: 28 provided however, that for prepaid calling services and prepaid 29 wireless calling services the tax shall be at the applicable rate on the 30 consideration given or contracted to be given for the prepaid calling 31 service or prepaid wireless calling service or the recharge of the 32 prepaid calling service or prepaid wireless calling service. 33 purposes of clause (F) of this section, the tax shall be at the 34 applicable rate on the charge made by the utility service provider. 35 For purposes of clause (G) of this section, the tax shall be at the 36 applicable rate on that proportion of the amount of all processing 37 costs charged by a [direct-mail] mail processing service provider that is attributable to the service distributed in this State. [For the 38 39 purposes of clause (H) of this section, the tax shall be at the 40 applicable rate on the consideration given or contracted to be given 41 for the prepaid calling service or the recharge of the prepaid calling 42 service. For purposes of clause (I) of this section, the tax shall be 43 at the applicable rate on the charge made by the service provider. 44 For purposes of clause (J) of this section, the tax shall be at the 45 applicable rate on the charges in the nature of initiation fees, 46 membership fees or dues. 47 (cf: P.L.2006, c.44, s.5)

- 1 6. Section 13 of P.L.1980, c.105 (C.54:32B-8.1) is amended to read as follows:
- 13. a. Receipts from sales of the following sold for human use are exempt from the tax imposed under the "Sales and Use Tax Act":
- 6 (1) drugs sold pursuant to a doctor's prescription;
- 7 (2) over-the-counter drugs;
- 8 (3) diabetic supplies;
- 9 (4) prosthetic devices;
- 10 (5) tampons or like products;
- 11 (6) medical oxygen;

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- 12 (7) human blood and its derivatives;
- 13 (8) durable medical equipment for home use;
- 14 (9) mobility enhancing equipment sold by prescription; and
- 15 (10) repair and replacement parts for any of the foregoing 16 exempt devices and equipment.
 - b. As used in this section:
 - "Drug" means a compound, substance or preparation, and any component of a compound, substance or preparation, other than food and food ingredients, dietary supplements or alcoholic beverages:
 - (1) recognized in the official United States Pharmacopoeia, official Homeopathic Pharmacopoeia of the United States, or official National Formulary, and supplement to any of them; or
- (2) intended for use in the diagnosis, cure, mitigation, treatment,
 or prevention of disease; or
 - (3) intended to affect the structure or any function of the body.
 - "Over-the-counter-drug" means a drug that contains a label which identifies the product as a drug, required by 21 CFR 201.66. The label includes:
 - (1) a "Drug Facts" panel or
 - (2) a statement of the "active ingredient" or "active ingredients" with a list of those ingredients contained in the compound, substance or preparation. "Over-the-counter drug" does not include a grooming and hygiene product.
 - "Grooming and hygiene product" is soap or cleaning solution, shampoo, toothpaste, mouthwash, anti-perspirant, or sun tan lotion or screen, regardless of whether the item meets the definition of "over-the-counter drug."
- "Prescription" means an order, formula or recipe issued in any form of oral, written, electronic, or other means of transmission by a duly licensed practitioner authorized by the laws of this State.
- "Prosthetic device" means a replacement, corrective, or supportive device including repair and replacement parts for same worn on or in the body in order to:
- 46 (1) artificially replace a missing portion of the body; or
- 47 (2) prevent or correct a physical deformity or malfunction; or
- 48 (3) support a weak or deformed portion of the body.

1 "Durable medical equipment" means equipment, including repair 2 and replacement parts, but not including mobility enhancing 3 equipment, that:

(1) can withstand repeated use;

- (2) is primarily and customarily used to serve a medical purpose;
 - 3. is generally not useful to a person in the absence of illness or injury; and
 - 4. is not worn in or on the body.

"Mobility enhancing equipment" means equipment, including repair and replacement parts, other than durable medical equipment, that:

- 1. is primarily and customarily used to provide or increase the ability to move from one place to another and which is appropriate for use either at home or in a motor vehicle; and
 - 2. is not generally used by persons with normal mobility; and
- 3. does not include any motor vehicle or equipment on a motor vehicle normally provided by a motor vehicle manufacturer.
- c. Receipts from sales of [medical equipment, durable medical equipment, and] supplies [other than medicines and drugs,] purchased for use in providing medical services for compensation, but not transferred to the purchaser of the service in conjunction with the performance of the service, shall be considered taxable receipts from retail sales notwithstanding the exemption from the tax imposed under the "Sales and Use Tax Act" provided under this section.
- 27 (cf: P.L.2005, c.126, s.7)

- 29 7. Section 14 of P.L.1980, c.105 (C.54:32B-8.2) is amended to 30 read as follows:
 - 14. a. Receipts from the following are exempt from the tax imposed under the "Sales and Use Tax Act:" sales of food and food ingredients and dietary supplements, sold for human consumption off the premises where sold but not including (1) candy, and (2) soft drinks, all of which shall be subject to the retail sales and compensating use taxes [, whether or not the item is sold in liquid form].
- b. The exemption in this section is not applicable to prepared food subject to tax under subsection (c) of section 3 of the Sales and Use Tax Act (C.54:32B-3).
 - c. As used in this section:
 - "Candy" means a preparation of sugar, honey, or other natural or artificial sweeteners in combination with chocolate, fruits, nuts or other ingredients or flavorings in the form of bars, drops, or pieces. "Candy" does not include any preparation containing flour or requiring refrigeration;
- "Dietary supplement" means any product, other than tobacco, intended to supplement the diet, that:

- 1 (1) contains one or more of the following dietary ingredients: a
 2 vitamin; a mineral; an herb or other botanical; an amino acid; a
 3 dietary substance for use by humans to supplement the diet by
 4 increasing the total dietary intake; a concentrate, metabolite,
 5 constituent, extract, or combination of any ingredient described
 6 herein;
 - (2) is intended for ingestion in tablet, capsule, powder, softgel, gelcap, or liquid form, or if not intended for ingestion in such a form, is not represented as conventional food and is not represented for use as a sole item of a meal or of the diet; and
 - (3) is required to be labeled as a dietary supplement, identifiable by the "Supplemental Facts" box found on the label and as required pursuant to 21 C.F.R. s.101.36;

"Food and food ingredients" means substances, whether in liquid, concentrated, solid, frozen, dried, or dehydrated form, that are sold for ingestion or chewing by humans and are consumed for their taste or nutritional value, "Food and food ingredients" does not include alcoholic beverages or tobacco;

"Soft drinks" means non-alcoholic beverages that contain natural or artificial sweeteners. "Soft drinks" does not include beverages that contain: milk or milk products; soy, rice or similar milk substitutes; or greater than fifty percent of vegetable or fruit juice by volume; and

"Tobacco" means cigarettes, cigars, chewing or pipe tobacco, or any other item that contains tobacco.

26 (cf: P.L.2005, c.126, s.8)

- 8. Section 16 of P.L.1980, c.105 (C.54:32B-8.4) is amended to read as follows:
- 16. a. Receipts from sales of articles of clothing and footwear for human use are exempt from the tax imposed under the "Sales and Use Tax Act." This exemption does not apply to <u>fur clothing</u>, clothing accessories or equipment, sport or recreational equipment, or protective equipment.
- b. Receipts from sales of protective equipment necessary for the daily work of the user are exempt from the tax imposed under the "Sales and Use Tax Act."
- c. Receipts from sales of sewing materials, such as fabrics, thread, knitting yarn, buttons and zippers, purchased by noncommercial purchasers for incorporation into clothing as a constituent part thereof, are exempt from the tax imposed under the "Sales and Use Tax Act."
 - d. As used in this section:

"Clothing" means all human wearing apparel suitable for general use. Clothing shall not include: clothing accessories or equipment, sport or recreational equipment, protective equipment, sewing equipment and supplies, or sewing materials that become part of clothing.

"Clothing accessories or equipment" means incidental items worn on the person or in conjunction with clothing.

"Fur clothing" means clothing that is required to be labeled as a fur product under 15 U.S.C. s.69, and the value of the fur components in the product is more than three times the value of the next most valuable tangible component. For the purposes of this section, "fur" means any animal skin or part thereof with hair, fleece, or fur fibers attached thereto, either in its raw or processed state, but shall not include such skins that have been converted into leather or suede, or which in processing the hair, fleece, or fur fiber has been completely removed.

"Protective equipment" means items for human wear and designed as protection of the wearer against injury or disease or as protections against damage or injury of other persons or property but not suitable for general use.

"Sport or recreational equipment" means items designed for human use and worn in conjunction with an athletic or recreational activity that are not suitable for general use.

(cf: P.L.2005, c.126, s.9)

- 9. Section 26 of P.L.1980, c.105 (C.54:32B-8.14) is amended to read as follows:
- 26. Receipts from sales of tangible personal property, except energy, and digital property purchased for use or consumption directly and exclusively in research and development in the experimental or laboratory sense are exempt from the tax imposed under the Sales and Use Tax Act. Such research and development shall not be deemed to include the ordinary testing or inspection of materials or products for quality control, efficiency surveys, management studies, consumer surveys, advertising, promotions or research in connection with literary, historical or similar projects. (cf. P.L.1997, c.162, s.24)

- 10. Section 1 of P.L.1985, c.24 (C.54:32B-8.39) is amended to read as follows:
- 1. Receipts from sales of [direct mail] printed advertising material for distribution to out-of-State recipients and receipts from sales of [direct-mail] processing services in connection with distribution of [direct mail] printed advertising material to out-of-State recipients are exempt from the tax imposed under the "Sales and Use Tax Act." The exemption provided by this section shall apply to receipts from charges for the printing or production of [direct mail] printed advertising material whether prepared in, or shipped into New Jersey after preparation and stored for subsequent shipment to out-of-State customers. The [direct-mail] mail processing services exemption provided by this section shall apply to receipts from charges for all [direct] mail processing services for

- 1 distribution to out-of-State recipients, including but not limited to
- 2 the following: preparing and maintaining mailing lists, addressing,
- 3 separating, folding, inserting, sorting and packaging [direct mail]
- 4 <u>printed advertising</u> materials and transporting to the point of
- 5 shipment by the mail service or other carrier.
- 6 (cf: P.L.2005, c.126, s.13)

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- 11. Section 15 of P.L.2005, c.126 (C.54:32B-8.56) is amended to read as follows:
- 15. Receipts from sales of prewritten software delivered electronically and used directly and exclusively in the conduct of the purchaser's business, trade or occupation are exempt from the tax imposed under the "Sales and Use Tax Act", P.L.1966, c.30 (C.54:32B-1 et seq.). The exemption provided by this section shall not apply to receipts from sales of prewritten software delivered by a load and leave method.

"Computer" means an electronic device that accepts information in digital or similar form and manipulates it for a result based on a sequence of instructions.

"Computer software" means a set of coded instruction designed to cause a computer or automatic data processing equipment to perform a task.

"Delivered electronically" means delivered [from the seller] to the purchaser by means other than tangible storage media.

"Electronic" means relating to technology having electrical, digital magnetic, wireless, optical, electromagnetic, or similar capabilities.

"Load and leave" means delivery to the purchaser by the use of a tangible storage medium where the tangible storage medium is not physically transferred to the purchaser.

"Prewritten computer software" means computer software, including prewritten upgrades, which is not designed and developed by the author or other creator to the specifications of a specific purchaser. The combining of two or more prewritten computer software programs or prewritten portions thereof shall not cause the combination to be other than prewritten computer software. "Prewritten computer software" includes software designed and developed by the author or other creator to the specifications of a specific purchaser when it is sold to a person other than such purchaser. If a person modifies or enhances computer software of which that person is not the author or creator, the person shall be deemed to be the author or creator only of such person's modifications or enhancements. Prewritten software or a prewritten portion thereof that is modified or enhanced to any degree, where such modification or enhancement is designed and developed to the specifications of a specific purchaser, shall remain prewritten software; provided, however, that if there is a reasonable, separately stated charge or an invoice or other statement of the price given to

the purchaser for such modification or enhancement, such modification or enhancement shall not constitute pre-written computer software. ["Prewritten computer software" shall not include software delivered electronically].

5 (cf: P.L.2006, c.44, s.12)

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- 12. Section 12 of P.L.1966, c.30 (C.54:32B-12) is amended to read as follows:
- 12. (a) Every person required to collect the tax shall collect the tax from the customer when collecting the price, service charge, amusement charge or rent to which it applies. If the customer is given any sales slip, invoice, receipt or other statement or memorandum of the price, service charge, amusement charge or rent paid or payable, the tax shall be stated, charged and shown separately on the first of such documents given to him. The tax shall be paid to the person required to collect it as trustee for and on account of the State.
- (b) For the purpose of the proper administration of this act and to prevent evasion of the tax hereby imposed, and subject to the rules regarding the administration of exemptions authorized by the Streamlined Sales and Use Tax Agreement, it shall be presumed that all receipts for property or services of any type mentioned in subsections (a), (b) [and], (c), and (f) of section 3, all rents for occupancy of the type mentioned in subsection (d) of said section, [and] all amusement charges of any type mentioned in subsection (e) of said section, all charges in the nature of initiation fees, membership fees or dues mentioned in subsection (h) of said section, and all receipts from parking, storing or garaging a motor vehicle mentioned in subsection (i) of said section are subject to tax until the contrary is established, and the burden of proving that any such receipt, [amusement] charge or rent is not taxable hereunder shall be upon the person required to collect tax or the customer. Unless a seller shall have taken from the purchaser a certificate, signed by the purchaser if in paper form, and bearing the purchaser's name and address and the number of the purchaser's registration certificate, to the effect that the property or service was purchased for resale or was otherwise exempt pursuant to the provisions of the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), or the purchaser, prior to taking delivery, furnishes to the seller any affidavit, statement or additional evidence, documentary or otherwise, which the director may require demonstrating that the purchaser is an exempt organization described in section 9(b)(1), the sale shall be deemed a taxable retail sale. Provided however, the director may, in the director's discretion, authorize a purchaser, who acquires tangible personal property, digital property or services under circumstances which make it impossible at the time of acquisition to determine the

manner in which the tangible personal property, digital property or services will be used, to pay the tax directly to the director and waive the collection of the tax by the seller or provide for direct pay authority under rules adopted under the Streamlined Sales and Use Tax Agreement. Provided further, the director shall authorize any eligible person, as defined in section 34 of P.L.1997, c.162 (C.54:32B-14.1), who purchases natural gas from a non-utility on and after January 1, 1998 through December 31, 2002, to pay the tax on the commodity directly to the director and waive the collection of the tax by the seller. No such authority shall be granted or exercised except upon application to the director, and the issuance by the director of a direct payment permit. If a direct payment permit is granted, its use shall be subject to conditions specified by the director, and the payment of tax on all acquisitions pursuant to the permit shall be made directly to the director by the permit holder.

(c) The director may provide by regulation that the tax upon receipts from sales on the installment plan may be paid on the amount of each installment and upon the date when such installment is due. He may also provide by regulation for the exclusion from taxable receipts, amusement charges or rents of amounts subject, as applicable, to the provisions of section 30 of P.L.2005, c.126 (C.54:32B-12.1), representing sales where the contract of sale has been canceled, the property returned or the receipt, charge or rent has been ascertained to be uncollectible or, in the case the tax has been paid upon such receipt, charge or rent, for refund or credit of the tax so paid.

28 (cf: P.L.2006, c.44, s.14)

13. Section 16 of P.L.1966, c.30 (C.54:32B-16) is amended to read as follows:

16. Every person required to collect any tax imposed by this act shall keep records of every purchase, purchase for lease, sale or amusement charge or occupancy and of all amounts paid, charged or due thereon and of the tax payable thereon, in such form as the director may by regulation require. Such records shall include a true copy of each sales slip, invoice, receipt, statement or memorandum upon which subsection (a) of section 12 requires that the tax be stated separately. Such records shall be available for inspection and examination at any time upon demand by the director or his duly authorized agent or employee and shall be preserved for a period of [three] four years, except that the director may consent to their destruction within that period or may require that they be kept longer.

45 (cf: P.L.1989, c.123, s.9)

47 14. Section 17 of P.L.1966, c.30 (C.54:32B-17) is amended to 48 read as follows:

- 17. (a) Every person required to collect or pay tax under this act shall on or before August 28, 1966, and on or before the twentieth day of each month thereafter, make and file a return for the preceding month with the director. The return of a seller of tangible personal property, digital property or services shall show his receipts from sales and also the aggregate value of tangible personal property, digital property and services sold by him, the use of which is subject to tax under this act, and the amount of taxes required to be collected with respect to such sales and use. The return of a recipient of amusement charges shall show all such charges and the amount of tax thereon, and the return of a person required to collect tax on leases or rentals shall show all lease or rental payments received or charged and the amount of tax thereon. The return of a recipient of initiation fees, membership fees or dues for access to or use of the property or facilities of a health and fitness, athletic, sporting or shopping club or organization shall show all such charges and the amount of tax thereon. The return of the recipient of charges from parking, storing or garaging a motor vehicle shall show all such charges and the amount of tax thereon.
 - (b) The director may permit or require returns to be made covering other periods and upon such dates as he may specify. In addition, the director may require payments of tax liability at such intervals and based upon such classifications as he may designate. In prescribing such other periods to be covered by the return or intervals or classifications for payment of tax liability, the director may take into account the dollar volume of tax involved as well as the need for insuring the prompt and orderly collection of the taxes imposed.

- (c) The form of returns shall be prescribed by the director and shall contain such information as he may deem necessary for the proper administration of this act. The director may require amended returns to be filed within 20 days after notice and to contain the information specified in the notice.
- (d) Pursuant to the Streamlined Sales and Use Tax Agreement, the director is authorized to accept certified automated systems and certified service providers to aid in the administration of the collection of the tax imposed under the "Sales and Use Tax Act".
- (e) Subject to the limitations of this subsection and other provisions of the "Sales and Use Tax Act":
- (1) In addition to the powers of the director prescribed pursuant to section 24 of P.L.1966, c.30 (C.54:32B-24) and the "State Uniform Tax Procedure Law," R.S.54:48-1 et seq., and notwithstanding the provisions of any other law to the contrary, the director shall grant "amnesty" for uncollected or unpaid sales or use tax to a seller that registers to collect and remit applicable sales or use tax on sales made to purchasers in this State in accordance with the terms of the Streamlined Sales and Use Tax Agreement, provided that the seller was not so registered in this State in the

twelve-month period preceding the commencement of this State's participation in the agreement.

- (2) Under terms of the "amnesty" granted pursuant to paragraph (1) of this subsection, a seller that registers shall not be assessed for uncollected or unpaid sales or use tax and shall not be assessed penalties or interest for sales made during the period the seller was not registered in this State, provided that the seller registers pursuant to paragraph (1) of this subsection within twelve months of the effective date of this State's participation in the Streamlined Sales and Use Tax Agreement.
- (3) The limitations on deficiency assessments, penalties and interest pursuant to paragraph (2) of this subsection shall not be available to a seller with respect to any matter for which the seller received notice of the commencement of an audit and which audit is not yet finally resolved including any related administrative and judicial processes.
- (4) The limitations on deficiency assessments, penalties and interest pursuant to paragraph (2) of this subsection shall not be available for sales or use taxes already paid or remitted to the State or to taxes already collected by the seller.
- (5) The "amnesty" limitations on deficiency assessments, penalties and interest pursuant to paragraph (2) of this subsection shall be in full effect and the director shall not assess deficiencies for uncollected or unpaid sales or use tax and shall not assess penalties or interest for sales made during the period the seller was not registered in this State so long as the seller continues registration and continues collection and remittance of applicable sales or use taxes for a period of at least 36 months: provided however that the director may make such assessments by reason of the seller's fraud or intentional misrepresentation of a material fact. The statutes of limitations applicable to asserting tax liabilities, deficiencies, penalties and interest are tolled for this 36 month period.
- (6) The "amnesty" granted pursuant to paragraph (1) of this subsection shall apply only to sales or use taxes due from a seller in its capacity as a seller and shall not apply to sales or use taxes due from a seller in its capacity as a buyer.

(cf: P.L.2006, c.44, s.16)

- 15. (New section) a. Receipts from sales of coin-operated telephone service are exempt from the tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.).
 - b. For purposes of this section:

44 "Coin-operated telephone service" means a telecommunications 45 service paid for by inserting money into a telephone accepting 46 direct deposits of money to operate.

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16. (New section) Receipts from telecommunications services provided by a person, or by that person's wholly owned subsidiary, not engaged in the business of rendering or offering telecommunications services to the public, for private and exclusive use within its organization, are exempt from the tax imposed under the Sales and Use Tax Act; provided however, that the exemption provided by this section shall not apply to sales of telecommunications services attributable to the excess unused telecommunications capacity of that person to another.

- 17. a. Section 27 of P.L.2005, c.126 (C.54:32B-3.2) and section 1 of P.L.2006, c.41 (C.54:32G-1) are repealed.
- b. Notwithstanding the repeal of section 1 of P.L.2006, c.41, the repeal shall not affect any obligation, lien, or duty to pay taxes, interest or penalties which have accrued or may accrue by virtue of any taxes imposed pursuant to the provisions of P.L.2006, c.41 or which may be imposed with respect to any redetermination, correction, recomputation, or deficiency assessment; and provided that all taxes and returns which would be due and payable prior to , c. the effective date of P.L. (C.) (pending before the Legislature as this bill) shall be due and payable as if P.L.2006, c.41 were in effect; and provided that this repeal shall not affect the legal authority of the State to audit records and assess and collect taxes due or which may be due, together with such interest and penalties as have accrued or would have accrued thereon under the provisions of the law repealed; and provided that the repeal by subsection a. of this section, shall not affect any determination of, or affect any proceeding for, the enforcement thereof.

18. This act shall take effect immediately; provided however, that sections 1 through 17 shall remain inoperative until July 1, 2008.

STATEMENT

This bill revises the State's sales and use tax to conform with various provisions of the multi-state Streamlined Sales and Use Tax Agreement (SSUTA). Specifically, the bill incorporates a series of technical and substantive changes to the SSUTA which have been adopted by the Streamlined Sales Tax Governing Board since the State first entered the agreement in 2005. The changes are intended to simplify and modernize the State's tax collection and administrative procedures, and to ensure New Jersey remains compliant with the provisions of the SSUTA.

compliant with the provisions of the SSUTA.
 Since 2005, the SSUTA has reorganized a

Since 2005, the SSUTA has reorganized and elaborated the taxation of telecommunications; compliance requires New Jersey to reorganize and replace its current definitions of telecommunications

1 with the defined terms provided under the agreement. This bill 2 allows the State to maintain compliance by: (1) replacing the 3 current "telecommunications" term with a more specific, narrowly focused definition of "telecommunications service;" (2) redefining 4 5 "intrastate, interstate, and international telecommunications;" (3) 6 revising pre-paid calling and mobile telecommunications; and (4) 7 incorporating "ancillary service," "directory assistance," "detailed 8 telecommunications billing service" and "voice mail service" into 9 the statutes of defined terms.

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The reorganization of telecommunications definitions requires the elimination of current explicit language imposing taxation on mobile telecommunications and certain prepaid calling services, and requires the explicit imposition of tax on telephone answering and radio subscription services. These changes do not extend the base of the sales and use tax to new services or omit previously taxed telecommunications from coverage.

Similarly, the reorganization of telecommunications definitions requires the State to: (1) adopt the SSUTA telecommunications bundled transaction administrative rule for unbundling the taxable and nontaxable components of a sale of mixed telecommunications services that relies on the service providers internal records; (2) clarify the imposition of the use tax on radio subscription services; and (3) reorganize the telecommunications definition that requires the deletion of a use tax measurement rule for prepaid calling services which taxed is currently separately from telecommunications.

Beyond telecommunications, the changes to the definition of "sales price" reflect another reorganization in the SSUTA definitions, but essentially codify the policy on the effect of coupons and rebates that has been used under the State's sales tax for the last 20 years. Additionally, the changes to the direct mail definitions allow the maintenance of the New Jersey taxation of mail processing services in compliance with SSUTA definitions.

Another SSUTA reorganizational change that requires a corresponding New Jersey change is the elimination of a "non-distinction" between solid and liquid food.

For reasons of compliance with SSUTA provisions concerning the medical products exemption, the bill narrows a broad limitation currently affecting all medical equipment to affect only certain medical supplies, while limiting the exemption for mobility enhancing equipment to that sold by prescription.

For reasons of compliance with SSUTA provisions, the bill provides a full sales and use tax exemption for receipts from coinpaid sales of telecommunications service using pay phones. The bill expands the current exemption, which only provides an exemption for coin-operated calls at the local calling rate (coin-paid long-distance phone calls are currently subject to tax).

For reasons of compliance with SSUTA provisions, the bill repeals the 6 percent gross receipts tax on retail sales of fur clothing, imposed under the provisions of P.L.2006, c.41 (C.54:32G-1), and imposes the 7 percent sales tax on sales of "fur clothing" as defined by the SSUTA.

For reasons of compliance with SSUTA provisions, the bill repeals the multiple points of use (MPU) exemption.

In addition, this bill revises the State's sales and use tax to make technical clarifications to the research and development exemption to explicitly include as exempt the receipts from sales of digital property, and to the business prewritten software exemption to delete contradictory language about prewritten computer software delivered electronically. Technical clarifications under the bill also include a provision extending the length of time during which tax records must be maintained under the sales and use tax, and an additional reference stipulating the process of providing returns for initiation and membership fees and dues as well as storing or garaging motor vehicles.

Further changes to the State's sales and use tax under the bill include a provision to make explicit the "purchase for resale" exemption for purchases of telecommunications services for use as a component part of telecommunications services provided to a final end user, and the insertion of additional language reinstating an exemption for the "in house" use of telecommunications services provided by a user not in the business of providing telecommunications to the public or by the user's subsidiary.