SENATE, No. 2739

STATE OF NEW JERSEY 213th LEGISLATURE

INTRODUCED APRIL 27, 2009

Sponsored by: Senator BOB SMITH District 17 (Middlesex and Somerset) Senator STEVEN V. OROHO District 24 (Sussex, Hunterdon and Morris)

SYNOPSIS

Requires BPU to increase credit provided when issuing Solar Renewable Energy Certificates to owners using solar equipment manufactured in NJ.

CURRENT VERSION OF TEXT

As introduced.



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AN ACT concerning solar renewable energy and amending and

supplementing P.L.1999, c.23.

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3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as 8 follows: 9 3. As used in this act: 10 "Assignee" means a person to which an electric public utility or 11 another assignee assigns, sells or transfers, other than as security, 12 all or a portion of its right to or interest in bondable transition property. Except as specifically provided in [this act] P.L.1999, 13 14 c.23 (C.48:3-49 et al.), an assignee shall not be subject to the public 15 utility requirements of Title 48 or any rules or regulations adopted 16 pursuant thereto;

17 "Basic gas supply service" means gas supply service that is 18 provided to any customer that has not chosen an alternative gas 19 supplier, whether or not the customer has received offers as to 20 competitive supply options, including, but not limited to, any 21 customer that cannot obtain such service for any reason, including 22 non-payment for services. Basic gas supply service is not a 23 competitive service and shall be fully regulated by the board;

24 "Basic generation service" means electric generation service that 25 is provided, pursuant to section 9 of [this act] P.L.1999, c.23 (C.48:3-57), to any customer that has not chosen an alternative 26 27 electric power supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited 28 29 to, any customer that cannot obtain such service from an electric 30 power supplier for any reason, including non-payment for services. 31 Basic generation service is not a competitive service and shall be 32 fully regulated by the board;

33 "Basic generation service transition costs" means the amount by 34 which the payments by an electric public utility for the procurement 35 of power for basic generation service and related ancillary and 36 administrative costs exceeds the net revenues from the basic 37 generation service charge established by the board pursuant to 38 section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, 39 together with interest on the balance at the board-approved rate, that 40 is reflected in a deferred balance account approved by the board in 41 an order addressing the electric public utility's unbundled rates, 42 stranded costs, and restructuring filings pursuant to P.L.1999, c.23 43 (C.48:3-49 et al.). Basic generation service transition costs shall 44 include, but are not limited to, costs of purchases from the spot

Matter underlined <u>thus</u> is new matter.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

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1 market, bilateral contracts, contracts with non-utility generators, 2 parting contracts with the purchaser of the electric public utility's 3 divested generation assets, short-term advance purchases, and 4 financial instruments such as hedging, forward contracts, and 5 options. Basic generation service transition costs shall also include 6 the payments by an electric public utility pursuant to a competitive 7 procurement process for basic generation service supply during the 8 transition period, and costs of any such process used to procure the 9 basic generation service supply;

"Board" means the New Jersey Board of Public Utilities or anysuccessor agency;

12 "Bondable stranded costs" means any stranded costs or basic 13 generation service transition costs of an electric public utility 14 approved by the board for recovery pursuant to the provisions of 15 [this act] P.L.1999, c.23 (C.48:3-49 et al.), together with, as 16 approved by the board: (1) the cost of retiring existing debt or 17 equity capital of the electric public utility, including accrued 18 interest, premium and other fees, costs and charges relating thereto, 19 with the proceeds of the financing of bondable transition property; 20 (2) if requested by an electric public utility in its application for a 21 bondable stranded costs rate order, federal, State and local tax 22 liabilities associated with stranded costs recovery or basic 23 generation service transition cost recovery or the transfer or 24 financing of such property or both, including taxes, whose recovery 25 period is modified by the effect of a stranded costs recovery order, a 26 bondable stranded costs rate order or both; and (3) the costs 27 incurred to issue, service or refinance transition bonds, including interest, acquisition or redemption premium, and other financing 28 29 costs, whether paid upon issuance or over the life of the transition 30 bonds, including, but not limited to, credit enhancements, service 31 charges, overcollateralization, interest rate cap, swap or collar, yield 32 maintenance, maturity guarantee or other hedging agreements, 33 equity investments, operating costs and other related fees, costs and 34 charges, or to assign, sell or otherwise transfer bondable transition 35 property;

36 "Bondable stranded costs rate order" means one or more 37 irrevocable written orders issued by the board pursuant to [this act] 38 P.L.1999, c.23 (C.48:3-49 et al.) which determines the amount of 39 bondable stranded costs and the initial amount of transition bond 40 charges authorized to be imposed to recover such bondable stranded 41 costs, including the costs to be financed from the proceeds of the 42 transition bonds, as well as on-going costs associated with servicing 43 and credit enhancing the transition bonds, and provides the electric 44 public utility specific authority to issue or cause to be issued, 45 directly or indirectly, transition bonds through a financing entity 46 and related matters as provided in [this act] P.L.1999, c.23, which order shall become effective immediately upon the written consent 47

1 of the related electric public utility to such order as provided in 2 [this act] P.L.1999, c.23; 3 "Bondable transition property" means the property consisting of 4 the irrevocable right to charge, collect and receive, and be paid 5 from collections of, transition bond charges in the amount necessary 6 to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate 7 8 order, all rights of the related electric public utility under such 9 bondable stranded costs rate order including, without limitation, all 10 rights to obtain periodic adjustments of the related transition bond 11 charges pursuant to subsection b. of section 15 of [this act]

P.L.1999, c.23 (C.48:3-64), and all revenues, collections, payments, 12 13 money and proceeds arising under, or with respect to, all of the 14 foregoing;

15 "Broker" means a duly licensed electric power supplier that 16 assumes the contractual and legal responsibility for the sale of 17 electric generation service, transmission or other services to end-use 18 retail customers, but does not take title to any of the power sold, or 19 a duly licensed gas supplier that assumes the contractual and legal 20 obligation to provide gas supply service to end-use retail customers, 21 but does not take title to the gas;

22 "Buydown" means an arrangement or arrangements involving the 23 buyer and seller in a given power purchase contract and, in some 24 cases third parties, for consideration to be given by the buyer in 25 order to effectuate a reduction in the pricing, or the restructuring of 26 other terms to reduce the overall cost of the power contract, for the 27 remaining succeeding period of the purchased power arrangement or arrangements; 28

29 "Buyout" means an arrangement or arrangements involving the 30 buyer and seller in a given power purchase contract and, in some 31 cases third parties, for consideration to be given by the buyer in 32 order to effectuate a termination of such power purchase contract;

33 "Class I renewable energy" means electric energy produced from 34 solar technologies, photovoltaic technologies, wind energy, fuel 35 cells, geothermal technologies, wave or tidal action, and methane 36 gas from landfills or a biomass facility, provided that the biomass is 37 cultivated and harvested in a sustainable manner;

38 "Class II renewable energy" means electric energy produced at a 39 resource recovery facility or hydropower facility, provided that 40 such facility is located where retail competition is permitted and 41 provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest 42 43 environmental standards and minimizes any impacts to the 44 environment and local communities;

"Competitive service" means any service offered by an electric 45 46 public utility or a gas public utility that the board determines to be 47 competitive pursuant to section 8 or section 10 of [this act]

1 P.L.1999, c.23 (C.48:3-56 or C.48:3-58) or that is not regulated by 2 the board;

3 "Comprehensive resource analysis" means an analysis including, 4 but not limited to, an assessment of existing market barriers to the 5 implementation of energy efficiency and renewable technologies 6 that are not or cannot be delivered to customers through a 7 competitive marketplace;

8 "Customer" means any person that is an end user and is 9 connected to any part of the transmission and distribution system 10 within an electric public utility's service territory or a gas public 11 utility's service territory within this State;

12 "Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer 13 14 account:

15 "Demand side management" means the management of customer 16 demand for energy service through the implementation of cost-17 effective energy efficiency technologies, including, but not limited 18 to, installed conservation, load management and energy efficiency 19 measures on and in the residential, commercial, industrial, 20 institutional and governmental premises and facilities in this State;

21 "Electric generation service" means the provision of retail 22 electric energy and capacity which is generated off-site from the 23 location at which the consumption of such electric energy and 24 capacity is metered for retail billing purposes, including agreements 25 and arrangements related thereto;

26 "Electric power generator" means an entity that proposes to 27 construct, own, lease or operate, or currently owns, leases or 28 operates, an electric power production facility that will sell or does 29 sell at least 90 percent of its output, either directly or through a 30 marketer, to a customer or customers located at sites that are not on 31 or contiguous to the site on which the facility will be located or is 32 located. The designation of an entity as an electric power generator for the purposes of [this act] P.L.1999, c.23 (C.48:3-49 et al.) shall 33 34 not, in and of itself, affect the entity's status as an exempt wholesale 35 generator under the Public Utility Holding Company Act of 1935, 36 15 U.S.C. s.79 et seq.;

37 "Electric power supplier" means a person or entity that is duly licensed pursuant to the provisions of [this act] P.L.1999, c.23 38 39 (C.48:3-49 et al.) to offer and to assume the contractual and legal 40 responsibility to provide electric generation service to retail 41 customers, and includes load serving entities, marketers and brokers 42 that offer or provide electric generation service to retail customers. 43 The term excludes an electric public utility that provides electric 44 generation service only as a basic generation service pursuant to section 9 of [this act] P.L.1999, c.23 (C.48:3-57); 45

46 "Electric public utility" means a public utility, as that term is 47 defined in R.S.48:2-13, that transmits and distributes electricity to 48 end users within this State:

1 "Electric related service" means a service that is directly related 2 to the consumption of electricity by an end user, including, but not 3 limited to, the installation of demand side management measures at 4 the end user's premises, the maintenance, repair or replacement of 5 appliances, lighting, motors or other energy-consuming devices at 6 the end user's premises, and the provision of energy consumption 7 measurement and billing services;

8 "Electronic signature" means an electronic sound, symbol or 9 process, attached to, or logically associated with, a contract or other 10 record, and executed or adopted by a person with the intent to sign 11 the record;

"Energy agent" means a person that is duly registered pursuant to the provisions of [this act] <u>P.L.1999, c.23 (C.48:3-49 et al.)</u>, that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of
electric generation service or gas supply service located within the
territorial jurisdiction of a government aggregator;

21 "Financing entity" means an electric public utility, a special 22 purpose entity, or any other assignee of bondable transition 23 property, which issues transition bonds. Except as specifically 24 provided in [this act] P.L.1999, c.23 (C.48:3-49 et al.), a financing 25 entity which is not itself an electric public utility shall not be 26 subject to the public utility requirements of Title 48 or any rules or 27 regulations adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined
in R.S.48:2-13, that distributes gas to end users within this State;

30 "Gas related service" means a service that is directly related to 31 the consumption of gas by an end user, including, but not limited to, 32 the installation of demand side management measures at the end 33 user's premises, the maintenance, repair or replacement of 34 appliances or other energy-consuming devices at the end user's 35 premises, and the provision of energy consumption measurement 36 and billing services;

37 "Gas supplier" means a person that is duly licensed pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.) to offer 38 39 and assume the contractual and legal obligation to provide gas 40 supply service to retail customers, and includes, but is not limited 41 to, marketers and brokers. A non-public utility affiliate of a public 42 utility holding company may be a gas supplier, but a gas public 43 utility or any subsidiary of a gas utility is not a gas supplier. In the 44 event that a gas public utility is not part of a holding company legal 45 structure, a related competitive business segment of that gas public 46 utility may be a gas supplier, provided that related competitive 47 business segment is structurally separated from the gas public 48 utility, and provided that the interactions between the gas public

utility and the related competitive business segment are subject to
the affiliate relations standards adopted by the board pursuant to
subsection k. of section 10 of [this act] P.L.1999, c.23 (C.48:3-58);
"Gas supply service" means the provision to customers of the
retail commodity of gas, but does not include any regulated
distribution service;

7 "Government aggregator" means any government entity subject 8 to the requirements of the "Local Public Contracts Law," P.L.1971, 9 c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," 10 N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written 11 contract with a licensed electric power supplier or a licensed gas 12 13 (1) the provision of electric generation service, supplier for: 14 electric related service, gas supply service, or gas related service for 15 its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric 16 17 generation service or gas supply service on behalf of business or 18 residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and
procedure pursuant to which a government aggregator enters into a
written contract for the provision of electric generation service or
gas supply service on behalf of business or residential customers
within its territorial jurisdiction;

24 "Governmental entity" means any federal, state, municipal, local
25 or other governmental department, commission, board, agency,
26 court, authority or instrumentality having competent jurisdiction;

"Market transition charge" means a charge imposed pursuant to
section 13 of [this act] P.L.1999, c.23 (C.48:3-61) by an electric
public utility, at a level determined by the board, on the electric
public utility customers for a limited duration transition period to
recover stranded costs created as a result of the introduction of
electric power supply competition pursuant to the provisions of
[this act] P.L.1999, c.23 (C.48:3-49 et al.);

34 "Marketer" means a duly licensed electric power supplier that 35 takes title to electric energy and capacity, transmission and other 36 services from electric power generators and other wholesale 37 suppliers and then assumes contractual and legal obligation to 38 provide electric generation service, and may include transmission 39 and other services, to an end-use retail customer or customers, or a 40 duly licensed gas supplier that takes title to gas and then assumes 41 the contractual and legal obligation to provide gas supply service to 42 an end-use customer or customers;

43 "Net proceeds" means proceeds less transaction and other related44 costs as determined by the board;

45 "Net revenues" means revenues less related expenses, including46 applicable taxes, as determined by the board;

47 "On-site generation facility" means a generation facility, and48 equipment and services appurtenant to electric sales by such facility

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1 to the end use customer located on the property or on property 2 contiguous to the property on which the end user is located. An on-3 site generation facility shall not be considered a public utility. The 4 property of the end use customer and the property on which the on-5 site generation facility is located shall be considered contiguous if 6 they are geographically located next to each other, but may be 7 otherwise separated by an easement, public thoroughfare, 8 transportation or utility-owned right-of-way;

9 "Person" means an individual, partnership, corporation,
10 association, trust, limited liability company, governmental entity or
11 other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

19 "Public utility holding company" means: (1) any company that, 20 directly or indirectly, owns, controls, or holds with power to vote, 21 ten percent or more of the outstanding voting securities of an 22 electric public utility or a gas public utility or of a company which 23 is a public utility holding company by virtue of this definition, 24 unless the Securities and Exchange Commission, or its successor, 25 by order declares such company not to be a public utility holding 26 company under the Public Utility Holding Company Act of 1935, 27 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the 28 Securities and Exchange Commission, or its successor, determines, 29 after notice and opportunity for hearing, directly or indirectly, to 30 exercise, either alone or pursuant to an arrangement or 31 understanding with one or more other persons, such a controlling 32 influence over the management or policies of an electric public 33 utility or a gas public utility or public utility holding company as to 34 make it necessary or appropriate in the public interest or for the 35 protection of investors or consumers that such person be subject to 36 the obligations, duties, and liabilities imposed in the Public Utility 37 Holding Company Act of 1935 or its successor;

"Regulatory asset" means an asset recorded on the books of an
electric public utility or gas public utility pursuant to the Statement
of Financial Accounting Standards, No. 71, entitled "Accounting for
the Effects of Certain Types of Regulation," or any successor
standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public
utility or gas public utility" means any business venture of an
electric public utility or gas public utility including, but not limited
to, functionally separate business units, joint ventures, and
partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding
company" means any business venture of a public utility holding
company, including, but not limited to, functionally separate
business units, joint ventures, and partnerships and subsidiaries, that
offers to provide or provides competitive services, but does not
include any related competitive business segments of an electric
public utility or gas public utility;

8 "Resource recovery facility" means a solid waste facility 9 constructed and operated for the incineration of solid waste for 10 energy production and the recovery of metals and other materials 11 for reuse;

"Restructuring related costs" means reasonably incurred costs 12 directly related to the restructuring of the electric power industry, 13 14 including the closure, sale, functional separation and divestiture of 15 generation and other competitive utility assets by a public utility, or 16 the provision of competitive services as such costs are determined 17 by the board, and which are not stranded costs as defined in [this 18 act] P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be 19 limited to, investments in management information systems, and 20 which shall include expenses related to employees affected by 21 restructuring which result in efficiencies and which result in 22 benefits to ratepayers, such as training or retraining at the level 23 equivalent to one year's training at a vocational or technical school 24 or county community college, the provision of severance pay of two 25 weeks of base pay for each year of full-time employment, and a 26 maximum of 24 months' continued health care coverage. Except as 27 to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs; 28

"Retail choice" means the ability of retail customers to shop for
electric generation or gas supply service from electric power or gas
suppliers, or opt to receive basic generation service or basic gas
service, and the ability of an electric power or gas supplier to offer
electric generation service or gas supply service to retail customers,
consistent with the provisions of [this act] P.L.1999, c.23 (C.48:349 et al.);

36 "Shopping credit" means an amount deducted from the bill of an
37 electric public utility customer to reflect the fact that such customer
38 has switched to an electric power supplier and no longer takes basic
39 generation service from the electric public utility;

40 "Social program" means a program implemented with board 41 approval to provide assistance to a group of disadvantaged 42 customers, to provide protection to consumers, or to accomplish a 43 particular societal goal, and includes, but is not limited to, the 44 winter moratorium program, utility practices concerning "bad debt" 45 customers, low income assistance, deferred payment plans, 46 weatherization programs, and late payment and deposit policies, but 47 does not include any demand side management program or any 48 environmental requirements or controls;

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1 "Societal benefits charge" means a charge imposed by an electric 2 public utility, at a level determined by the board, pursuant to, and in 3 accordance with, section 12 of [this act] P.L.1999, c.23 (C.48:3-4 60);

5 "Solar electric generation" means the creation of electricity using 6 a system that employs solar radiation to produce energy that powers 7 an electric generator. Solar electric generation includes 8 technologies that utilize the photovoltaic effect. Solar electric 9 generation is a type of Class I renewable energy;

"Solar renewable energy certificate" or "SREC" means a 10 11 tradable certificate representing the environmental attributes of a 12 particular amount of solar electric generation generated in this 13 State;

14 "Stranded cost" means the amount by which the net cost of an 15 electric public utility's electric generating assets or electric power 16 purchase commitments, as determined by the board consistent with the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.), 17 18 exceeds the market value of those assets or contractual 19 commitments in a competitive supply marketplace and the costs of 20 buydowns or buyouts of power purchase contracts;

21 "Stranded costs recovery order" means each order issued by the 22 board in accordance with subsection c. of section 13 of [this act] P.L.1999, c.23 (C.48:3-61) which sets forth the amount of stranded 23 24 costs, if any, the board has determined an electric public utility is 25 eligible to recover and collect in accordance with the standards set 26 forth in section 13 of P.L.1999, c.23 (C.48:3-61) and the recovery 27 mechanisms therefor;

28 "Transition bond charge" means a charge, expressed as an 29 amount per kilowatt hour, that is authorized by and imposed on 30 electric public utility ratepayers pursuant to a bondable stranded 31 costs rate order, as modified at any time pursuant to the provisions 32 of [this act] P.L.1999, c.23 (C.48:3-49 et al.);

33 "Transition bonds" means bonds, notes, certificates of 34 participation or beneficial interest or other evidences of 35 indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, 36 37 the proceeds of which are used, directly or indirectly, to recover, 38 finance or refinance bondable stranded costs and which are, directly 39 or indirectly, secured by or payable from bondable transition 40 property. References in this act P.L.1999, c.23 (C.48:3-49 et al.) 41 to principal, interest, and acquisition or redemption premium with 42 respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences 43 44 of ownership shall refer to the comparable payments on such 45 securities;

46 "Transmission and distribution system" means, with respect to an 47 electric public utility, any facility or equipment that is used for the

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1 transmission, distribution or delivery of electricity to the customers 2 of the electric public utility including, but not limited to, the land, 3 structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public 4 5 utility within this State; "Transition period" means the period from August 1, 1999 6 7 through July 31, 2003; and 8 "Universal service" means any service approved by the board 9 with the purpose of assisting low-income residential customers in 10 obtaining or retaining electric generation or delivery service. 11 (cf: P.L 2002, c.84, s.1) 12 2. (New section) Notwithstanding any law, rule, regulation or 13 order to the contrary, whenever the board issues SRECs to owners 14 15 of solar electric generation systems under a board instituted solar 16 renewable energy certificate program, the board shall issue one 17 SREC for every one megawatt hour of solar electric generation generated in this State, provided, however, that the board shall issue 18 19 one SREC for every 850 kilowatt hours of solar electric generation 20 generated in this State if the equipment used to produce the solar electric generation is manufactured in New Jersey. 21 22 23 3. This act shall take effect on the 60th date after the date of 24 enactment, but the Board of Public Utilities may take such 25 anticipatory action in advance thereof as shall be necessary for the 26 implementation of the act. 27 28 29 **STATEMENT** 30 31 This bill would amend and supplement the "Electric Discount 32 and Energy Competition Act" ("EDECA") P.L.1999, c.23 (C.48:3-33 49 et al.) to direct the Board of Public Utilities ("board") to increase 34 the amount of credit provided when issuing Solar Renewable Energy Certificates to owners of solar electric generation systems 35 36 using solar generation equipment manufactured in New Jersey. 37 "Solar renewable energy certificate" or "SREC" means a tradable 38 certificate representing the environmental attributes of a particular 39 amount of solar electric generation generated in this State. 40 Under the board's Solar Renewable Energy Certificate program, 41 the board issues one SREC for every one megawatt hour of solar 42 electric generation generated in this State. This bill would require 43 that whenever the board issues SRECs to owners of solar electric 44 generation systems under a board instituted solar renewable energy 45 certificate program, such as it does under the current program, the 46 board shall issue one SREC for every 850 kilowatt hours of solar 47 electric generation generated in this State if the equipment used to 48 achieve the solar electric generation is manufactured in New Jersey.

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