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STATE OF NEW JERSEY 214th LEGISLATURE

INTRODUCED OCTOBER 18, 2010

Sponsored by: Senator FRED H. MADDEN, JR. District 4 (Camden and Gloucester) Senator JOSEPH M. KYRILLOS, JR. District 13 (Middlesex and Monmouth)

Co-Sponsored by: Senators T.Kean, A.R.Bucco, Goodwin, Oroho, Sweeney, Sarlo and Whelan

SYNOPSIS

Revises financial assistance under Business Retention and Relocation Assistance Grant Program; repeals requirement to study implementation.

CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on November 15, 2010, with amendments.



(Sponsorship Updated As Of: 12/7/2010)

1 AN ACT concerning the Business Retention and Relocation 2 Assistance Grant Program, amending P.L.1996, c.25 and 3 P.L.2004, c.65, and repealing section 11 of P.L.1996, c.25. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 2 of P.L.1996, c.25 (C.34:1B-113) is amended to read as follows: 9 10 2. As used in this act: ["Advanced computing" means a technology used in the 11 designing and developing of computing hardware and software, 12 13 including innovations in designing the full spectrum of hardware 14 from hand-held calculators to super computers, and peripheral 15 equipment; "Advanced computing company" means a person with 16 17 headquarters or base of operations located in New Jersey and 18 engaged in the research, development, production, or provision of 19 advanced computing for the purpose of developing or providing 20 products or processes for specific commercial or public purposes; means materials with engineered 21 "Advanced materials" 22 properties created through the development of specialized 23 processing and synthesis technology, including ceramics, high 24 value-added metals, electronic materials, composites, polymers, and biomaterials; 25 26 "Advanced materials company" means a person with 27 headquarters or base of operations located in New Jersey and 28 engaged in the research, development, production, or provision of 29 advanced materials for the purpose of developing or providing 30 products or processes for specific commercial or public purposes; "Affiliate" means an entity that directly or indirectly controls, is 31 under common control with, or is controlled by the business. 32 Control exists in all cases in which the entity is a member of a 33 34 controlled group of corporations as defined pursuant to section 1563 35 of the Internal Revenue Code of 1986 (26 U.S.C. s.1563) or the 36 entity is an organization in a group of organizations under common 37 control as defined pursuant to subsection (b) or (c) of section 414 of 38 the Internal Revenue Code of 1986 (26 U.S.C. s.414). An entity 39 may establish by clear and convincing evidence, as determined by 40 the Director of the Division of Taxation in the Department of the Treasury, that control exists in situations involving lesser 41 percentages of ownership than required by those statutes; 42 43 "Authority" means the New Jersey Economic Development 44 Authority created pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.);

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: ¹Senate SBA committee amendments adopted November 15, 2010.

1 ["Biotechnology" means the continually expanding body of 2 fundamental knowledge about the functioning of biological systems 3 from the macro level to the molecular and sub-atomic levels, as 4 well as novel products, services, technologies and sub-technologies 5 developed as a result of insights gained from research advances 6 which add to that body of fundamental knowledge;

7 "Biotechnology company" means a person with headquarters or 8 base of operations located in New Jersey and engaged in the 9 research, development, production, or provision of biotechnology 10 for the purpose of developing or providing products or processes for 11 specific commercial or public purposes, including, but not limited 12 to, medical, pharmaceutical, nutritional, and other health-related 13 purposes, agricultural purposes, and environmental purposes, or a 14 person with headquarters or base of operations located in New 15 Jersey and engaged in providing services or products necessary for 16 such research, development, production, or provision;

17 "Business retention or relocation grant of tax credits" or "grant of 18 tax credits" means a grant which consists of the value of 19 corporation business tax credits against the liability imposed 20 pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5) or credits 21 against the taxes imposed on insurers pursuant to P.L.1945, c.132 22 (C.54:18A-1 et al.), section 1 of P.L.1950, c.231 (C.17:32-15), and 23 N.J.S.17B:23-5, provided to fund a portion of retention and 24 relocation costs pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.);

¹["Certificate of compliance" means a certificate issued by the
 authority pursuant to section 9 of P.L.1996, c.25 (C.34:1B-120);]¹

27 ["Commissioner" means the Executive Director of the New28 Jersey Commerce Commission;

29 "Department" means the New Jersey Commerce Commission;]

30 "Business" means an employer located in this State that has 31 operated continuously in the State, in whole or in part, in its current 32 form or as a predecessor entity for at least 10 years prior to filing an 33 application pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.) and 34 which is subject to the provisions of R.S.43:21-1 et seq. and may 35 include a sole proprietorship, a partnership, or a corporation that 36 has made an election under Subchapter S of Chapter One of Subtitle 37 A of the Internal Revenue Code of 1986, or any other business 38 entity through which income flows as a distributive share to its 39 owners, limited liability company, nonprofit corporation, or any 40 other form of business organization located either within or outside 41 the State. A business shall include an affiliate of the business if that 42 business applies for a credit based upon any capital investment 43 made by an affiliate or based upon retained full-time jobs of an 44 affiliate;

45 <u>"Capital investment" means expenses that the business incurs</u>
 46 following its submission of an application to the authority pursuant
 47 to section 5 of P.L.1996, c.25 (C.34:1B-116), but prior to the

4

1 Capital Investment Completion Date, as shall be defined in the 2 project agreement, for: ¹[a. the site preparation and construction, 3 repair, renovation, improvement, equipping, or furnishing of a 4 building, structure, facility, or improvement to real property; and b. 5 obtaining and installing furnishings and machinery, apparatus or 6 equipment for the operation of a business in a building, structure, 7 facility or improvement to real property (1) the site preparation 8 and construction, renovation, improvement, equipping of, or 9 obtaining and installing fixtures and machinery, apparatus or 10 equipment in, a newly constructed, renovated or improved building, 11 structure, facility, or improvement to real property in this State; and 12 (2) obtaining and installing fixtures and machinery, apparatus or 13 equipment in a building, structure, or facility in this State. Provided 14 however, that "capital investment" shall not include soft costs such 15 as financing and design, furniture or decorative items such as 16 artwork or plants, or office equipment if the office equipment is 17 property with a recovery period of less than five years. The 18 recovery period of any property, for purposes of this section, shall 19 be determined as of the date such property is first placed in service 20 or use in this State by the business, determined in accordance with 21 section 168 of the federal Internal Revenue Code of 1986 (26 22 <u>U.S.C. s.168)¹</u>; 23 "Certificate of compliance" means a certificate issued by the authority pursuant to section 9 of P.L.1996, c.25 (C.34:1B-120);¹ 24 25 "Chief executive officer" means the chief executive officer of the 26 New Jersey Economic Development Authority; 27 "Commitment duration" means the tax credit term and five years from the [date] end of the tax credit term specified in the project 28 29 agreement entered into pursuant to section 5 of P.L.1996, c.25 30 (C.34:1B-116); 31 "Designated industry" means [a business engaged in the field of 32 biotechnology, pharmaceuticals, manufacturing, financial services 33 or transportation and logistics, advanced computing, advanced 34 materials, electronic device technology, environmental technology 35 or medical device technology an industry identified by the authority as desirable for the State to maintain, which may be 36 37 designated and amended via the promulgation of rules by the 38 authority to reflect changing market conditions; 39 "Designated urban center" means an urban center designated in 40 the State Development and Redevelopment Plan adopted by the 41 State Planning Commission; 42 "Electronic device technology" means a technology involving 43 microelectronics, semiconductors, electronic equipment, and 44 instrumentation, radio frequency, microwave, and millimeter 45 electronics, and optical and optic-related electrical devices, or data 46 and digital communications and imaging devices;

1 "Electronic device technology company" means a person with 2 headquarters or base of operations located in New Jersey and 3 engaged in the research, development, production, or provision of 4 electronic device technology for the purpose of developing or 5 providing products or processes for specific commercial or public 6 purposes;]

"Eligible position" means a full-time position retained by a
business in this State for which a business provides employee health
benefits under a group health plan as defined under section 14 of
P.L.1997, c.146 (C.17B:27-54), a health benefits plan as defined
under section 1 of P.L.1992, c.162 (C.17B:27A-17), or a policy or
contract of health insurance covering more than one person issued
pursuant to Article 2 of Title 17B of the New Jersey Statutes;

14 "Full-time employee" means a person [who is employed for 15 consideration for at least thirty-five hours a week, or who renders 16 any other standard of service generally accepted by custom or 17 practice as full-time employment, whose wages are subject to 18 withholding as provided in the "New Jersey Gross Income Tax 19 Act," N.J.S.54A:1-1 et seq., and who is determined by the 20 commissioner to be employed in a permanent position according to 21 criteria as the Board of Directors of the New Jersey Commerce 22 Commission may prescribe. "Full-time employee" shall not include 23 any person who works as an independent contractor or on a 24 consulting basis for the business. "Full-time employee" shall not 25 include a child, grandchild, parent, or spouse of an individual who 26 has direct or indirect ownership of at least 5% of the profits, capital, 27 or value of the business <u>employed by the business for</u> 28 consideration for at least 35 hours a week, or who renders any other 29 standard of service generally accepted by custom or practice, as 30 determined by the authority, as full-time employment, or a person 31 who is employed by a professional employer organization pursuant 32 to an employee leasing agreement between the business and the 33 professional employer organization, in accordance with P.L.2001, 34 c.260 (C.34:8-67 et seq.) for at least 35 hours a week, or who 35 renders any other standard of service generally accepted by custom 36 or practice, as determined by the authority, as full-time 37 employment, and whose wages are subject to withholding as 38 provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 39 et seq. or an employee who is a resident of another State but whose 40 income is not subject to the "New Jersey Gross Income Tax Act," 41 N.J.S.54A:1-1 et seq. or who is a partner of a business who works 42 for the partnership for at least 35 hours a week, or who renders any 43 other standard of service generally accepted by custom or practice, 44 as determined by the authority, as full-time employment, and whose 45 distributive share of income, gain, loss, or deduction, or whose 46 guaranteed payments, or any combination thereof, is subject to the 47 payment of estimated taxes, as provided in the "New Jersey Gross 48 Income Tax Act," N.J.S.54A:1-1 et seq. "Full-time employee" shall 1 not include any person who works as an independent contractor or

2 <u>on a consulting basis for the business;</u>

3 ["Headquarters" of a business means the single location that 4 serves as the national administrative center of the business, at which 5 the primary office of the chief executive officer or chief operating 6 officer of the business, as well as the offices of the management 7 officials responsible for key businesswide functions such as 8 finance, legal, marketing, and human resources, are located;

9 "High-technology business" means an advanced computing
10 company, advanced materials company, electronic device
11 technology company, environmental technology company or
12 medical device technology company;

"Medical device technology" means a technology involving any
medical equipment or product (other than a pharmaceutical product)
that has therapeutic value, diagnostic value, or both, and is
regulated by the federal Food and Drug Administration;

17 "Medical device technology company" means a person with 18 headquarters or base of operations located in New Jersey and 19 engaged in the research, development, production, or provision of 20 medical device technology for the purpose of developing or 21 providing products or processes for specific commercial or public 22 purposes;]

23 "New business location" means the premises to which a business 24 will relocate that the business has either purchased or built or for 25 which the business has entered into a purchase agreement or a 26 written lease for a period of no less than the commitment duration 27 or eight years, whichever is greater, from the date of relocation. A 28 "new business location" also means the business's current location 29 or locations if the business makes a capital investment equal to the 30 total value of the business retention or relocation grant of tax credits 31 to the business at that location or locations;

["Manufacturing facility" means a business location at which more than 50% of the business personal property that is housed in the facility is eligible for the sales tax exemption pursuant to subsection a. of section 25 of P.L.1980, c.105 (C.54:32B-8.13) for machinery, apparatus or equipment used in the production of tangible personal property;]

38 "Program" means the Business Retention and Relocation
39 Assistance Grant Program created pursuant to P.L.1996, c.25
40 (C.34:1B-112 et seq.);

41 "Project agreement" means an agreement between a business and 42 the [department] <u>authority</u> that sets the forecasted schedule for 43 completion and occupancy of the project, the date the commitment 44 duration shall commence, the amount <u>and tax credit term</u> of the 45 applicable grant of tax credits, and other such provisions which 46 further the purposes of P.L.1996, c.25 (C.34:1B-112 et seq.);

1 ¹["Qualifying capital investment" means a capital investment in 2 an amount that is at least twice that of the total value of the business 3 retention or relocation grant of tax credits to a business;]¹ 4 "Research and development facility" means a business location at which more than 50% of the business personal property that is 5 purchased for the facility is eligible for the sales tax exemption 6 7 pursuant to section 26 of P.L.1980, c.105 (C.54:32B-8.14) for 8 property used in research and development;] 9 "Retained full-time job" means an eligible position that currently 10 exists in New Jersey and is filled by a full-time employee but 11 which, because of a potential relocation by the business, is at risk of 12 being lost to another state or country. For the purposes of determining a number of retained full-time jobs, the eligible 13 14 positions of '[the members of a "controlled group of corporations" 15 as defined pursuant to section 1563 of the federal Internal Revenue Code of 1986, 26 U.S.C. s.1563, an affiliate¹ shall be considered 16 the eligible positions of '[a single employer] the business'; [and] 17 18 "Tax credit term" means the period of time commencing with the 19 first issuance of tax credits and continuing during the period in 20 which the recipient of a grant of tax credits is eligible to apply the 21 tax credits pursuant to section 7 of P.L.2004, c.65 (C.34:1B-115.3); 22 "Total allowable relocation costs" means \$1,500 times the 23 number of retained full-time jobs. "Total allowable relocation 24 costs" does not include the amount of any bonus award authorized 25 pursuant to section 5 of P.L.2004, c.65 (C.34:1B-115.1).] ; and "Yearly tax credit amount" means \$1,500 times the number of 26 27 retained full-time jobs. "Yearly tax credit amount" does not include 28 the amount of any bonus award authorized pursuant to section 5 of 29 P.L.2004, c.65 (C.34:1B-115.1). 30 (cf: P.L.2007, c.253, s.14) 31 32 2. Section 3 of P.L.1996, c.25 (C.34:1B-114) is amended to 33 read as follows: 3. The Business Retention and Relocation Assistance Grant 34 Program is hereby established as a program under the jurisdiction of 35 36 the New Jersey [Commerce Commission] Economic Development 37 <u>Authority</u> and shall be administered by the New Jersey Commerce The purpose of the program is to 38 Commission] authority. 39 encourage economic development and job creation and to preserve 40 jobs that currently exist in New Jersey but which are in danger of 41 being relocated to premises outside of the State. To implement that 42 purpose, and to the extent that funding for the program is available, 43 the program may provide grants of tax credits [but in no case shall 44 the amount of an individual grant of tax credits exceed 80% of the 45 projected State tax revenues from the retained full-time jobs 46 covered by the project agreement of an applicant for a grant of tax 47 credits]. To be eligible for any grant of tax credits pursuant to

1 P.L.1996, c.25 (C.34:1B-112 et seq.), a business shall demonstrate 2 to the authority, at the time of application, that the grant of tax 3 credits and resultant retention of full-time jobs and any capital 4 investment will yield a net positive benefit to the State. ¹The net benefit resulting from the retention of full-time jobs and any capital 5 6 investment by a business that has had grant pre-application 7 meetings with the authority and has executed contracts relating to 8 the new business location during the period commencing May 1, 9 2010 until the enactment of P.L., c. (C.) (pending before the 10 Legislature as this bill), shall be calculated from the date of the initial grant pre-application meeting.¹ 11 (cf: P.L.2007, c.253, s.15) 12 13 14 3. Section 4 of P.L.1996, c.25 (C.34:1B-115) is amended to 15 read as follows: 16 4. a. To qualify for a grant of tax credits, a business shall enter 17 into an agreement to undertake a project to: (1) relocate or maintain a minimum of 50 retained full-time jobs 18 19 from one or more locations within this State to a new business 20 location or locations in this State; and 21 (2) maintain the retained full-time jobs pursuant to the project 22 agreement for the commitment duration. 23 b. A project that consists solely of point-of-final-purchase 24 retail facilities shall not be eligible for a grant of tax credits. If a 25 project consists of both point-of-final-purchase retail facilities and 26 non-retail facilities, only the portion of the project consisting of 27 non-retail facilities shall be eligible for a grant of tax credits. If a 28 warehouse facility is part of a point-of-final-purchase retail facility 29 and supplies only that facility, the warehouse facility shall not be 30 eligible for a grant of tax credits. For the purposes of this section, 31 catalog distribution centers shall not be considered point-of-final-32 purchase retail facilities. 33 (cf: P.L.2007, c.310, s.1) 34 35 4. Section 5 of P.L.2004, c.65 (C.34:1B-115.1) is amended to 36 read as follows: 37 5. <u>a.</u> In addition to any grant of tax credits determined pursuant to section 7 of P.L.2004, c. 65 (C.34:1B-115.3), a bonus 38 39 award equivalent to 50% of the amount of the original grant of tax 40 credits shall be made to any business that relocates more than 2,000 41 full-time employees covered by the project agreement from one or 42 more locations outside of a designated urban center into a 43 designated urban center, provided that all other applicable 44 requirements of P.L.1996, c. 25 (C.34:1B-112 et seq.) are satisfied; 45 and provided further that no grant of tax credits shall be awarded 46 pursuant to this section for any job that is moved from its current 47 location in an urban enterprise zone designated pursuant to the 48 "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303

9

1 (C.52:27H-60 et seq.) to a location that is not within an urban 2 enterprise zone; however, that if the move from the urban enterprise 3 zone is to a facility already owned or leased by the same business 4 and that business already employs at least the same number of 5 persons as those being relocated from the urban enterprise zone a 6 grant of tax credits may still be awarded pursuant to this section.

7 b. In addition to any grant of tax credits determined pursuant to 8 section 7 of P.L.2004, c.65 (C.34:1B-115.3), and in addition to any 9 bonus award pursuant to subsection a. of this section, a bonus award 10 equivalent to 50% of the amount of the ¹[original]¹ grant of tax credits ¹pursuant to section 7 of P.L.2004, c. 65 (C.34:1B-115.3)¹ 11 shall be made to any business that makes a '[qualifying]' capital 12 investment 'in an amount that is at least twice that of the total 13 14 value of the grant of tax credits granted pursuant to section 7 of 15 P.L.2004, c. 65 (C.34:1B-115.3) and the grant of tax credits pursuant to this subsection¹. ¹ If a bonus award under this section 16 17 would result in a business's capital investment no longer being a 18 qualifying capital investment, then the bonus award shall equal the 19 largest bonus amount that would still result in the capital investment being a qualifying capital investment.] A bonus award made 20 21 pursuant to this subsection may be limited, so that when added to 22 the tax credits granted pursuant to section 7 of P.L.2004, c. 65 23 (C.34:1B-115.3), the total amount shall not exceed 50% of the

- 24 <u>amount of the capital investment in this State.</u>¹
- 25 (cf: P.L.2004, c.65, s.5)
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¹5. Section 6 of P.L. 2004, c.65 (C.34:1B-115.2) is amended to
read as follows:

29 6. To qualify for a grant of tax credits pursuant to P.L.1996, 30 c.25 (C.34:1B-112 et seq.), a business shall demonstrate that the 31 receipt of assistance pursuant to P.L.1996, c.25, will be a material 32 factor in the business' decision not to relocate outside of New 33 Jersey; provided however, that a business that relocates 1,500 or 34 more retained full-time jobs covered by a project agreement from 35 outside of a designated urban center to one or more new locations 36 within a designated urban center shall not be required to make such 37 a demonstration if the business applies for a grant of tax credits 38 within six months of signing its lease or purchase agreement. A 39 business that has had grant pre-application meetings with the 40 authority and has executed contracts relating to the new business 41 location during the period commencing May 1, 2010 until the 42 enactment of P.L., c. (C.) (pending before the Legislature as 43 this bill) shall not be deemed ineligible for the grant due to the 44 material factor requirement.¹

45 (cf: P.L.2004, c.65, s.6)

3 7. a. The total value of the grants of tax credits [issued], approved by the authority pursuant to P.L.1996, c.25 (C.34:1B-112 4 5 et seq.), that may be applied against tax liability in a fiscal year shall not exceed an aggregate annual limit of \$20,000,000 [for a 6 7 fiscal year]. The total value of the grants of tax credits, issued pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.), that a single 8 9 business may apply against its tax liability shall not exceed an aggregate annual limit of \$10,000,000 ¹ [for] in¹ a fiscal year. A 10 tax credit issued pursuant to P.L.1996, c.25 may be applied against 11 12 liability [arising in the tax period in which the tax credit is issued 13 and the tax period next following,]¹<u>in the single fiscal year in</u> 14 which the tax credit or portion of the tax credit may be applied¹ as 15 set forth in subsection b. of this section and shall expire thereafter. 16 ¹The fiscal year in which a credit is applied is the fiscal year in which the original due date of the tax return falls for the liability 17 against which the credit is applied.¹ 18 19 b. [Grants] Subject to the limitation set forth in subsection a. 20 of this section $\frac{1}{1}$ grants of tax credits shall be [awarded and issued

to] <u>approved for</u> qualifying businesses [as follows, subject to the limitations of subsection c. of this section] <u>according to the</u> following schedule, and shall be issued upon the execution and satisfaction of the requirements of the project agreement between the authority and the business with an approved project ¹[, and annually thereafter]¹:

27 (1) for a project that covers a business relocating a minimum of 28 500 full-time employees, a grant of tax credits made pursuant to 29 P.L.1996, c.25 (C.34:1B-112 et seq.) shall equal total allowable relocation costs plus any applicable bonus award determined 30 31 pursuant to section 5 of P.L.2004, c.65 (C.34:1B-115.1) and, shall 32 be issued immediately upon the entry of the project agreement 33 between the commissioner and the business with an approved 34 project, up to the aggregate annual limit; and

35 (2) for a project that covers a business relocating between 50
36 and 499 full-time employees, a grant of tax credits shall not be
37 issued until the end of the fiscal year in which the application is
38 approved.]

39 (1) for a project that covers a business relocating or retaining 50 40 to 250 full-time employees, a grant of tax credits shall be for the 41 yearly tax credit amount plus any applicable bonus award 42 determined pursuant to section 5 of P.L.2004, c.65 (C.34:1B-115.1), 43 and may be applied against liability in the '[tax period] fiscal year' 44 in which the tax credit is issued; 45 (2) for a project that covers a business relocating or retaining 251 to 400 full-time employees, a grant of tax credits shall be for 46

1 two times the yearly tax credit amount plus any applicable bonus 2 award determined pursuant to section 5 of P.L.2004, c.65 (C.34:1B-3 115.1), and may be applied against liability in the ¹[tax period] fiscal year¹ in which the tax credit is issued and the following ¹ [tax 4 period] fiscal year¹, for one-half of the total grant award per ¹[tax 5 period] fiscal year¹, provided that the use of the credit must be 6 7 accompanied by a certificate of compliance; 8 (3) for a project that covers a business relocating or retaining 9 401 to 600 full-time employees, a grant of tax credits shall be for 10 three times the yearly tax credit amount plus any applicable bonus 11 award determined pursuant to section 5 of P.L.2004, c.65 (C.34:1B-12 115.1) and may be applied against liability in the ¹[tax period] 13 fiscal year¹ in which the tax credit is issued and the following two ¹[tax periods] fiscal years¹, for one-third of the total grant award 14 per '[tax period] fiscal year', provided that the use of the credit 15 must be accompanied by a certificate of compliance; 16 17 (4) for a project that covers a business relocating or retaining 601 to 800 full-time employees, a grant of tax credits shall be for 18 19 four times the yearly tax credit amount plus any applicable bonus 20 award determined pursuant to section 5 of P.L.2004, c.65 (C.34:1B-21 115.1) and may be applied against liability in the ¹ [tax period] 22 fiscal year¹ in which the tax credit is issued and the following three ¹[tax periods] fiscal years¹, for one-fourth of the total grant award 23 per '[tax period] fiscal year', provided that the use of the credit 24 must be accompanied by a certificate of compliance; 25 (5) for a project that covers a business relocating or retaining 26 27 801 to 1,000 full-time employees, a grant of tax credits shall be for five times the yearly tax credit amount plus any applicable bonus 28 29 award determined pursuant to section 5 of P.L.2004, c.65 (C.34:1B-30 115.1) and may be applied against liability in the '[tax period] fiscal year¹ in which the tax credit is issued and the following four 31 ¹[tax periods] fiscal years¹, for one-fifth of the total grant award 32 33 per ¹[tax period] fiscal year¹, provided that the use of the credit must be accompanied by a certificate of compliance; and 34 (6) for a project that covers a business relocating or retaining 35 36 1,001 or more full-time employees, a grant of tax credits shall be 37 for six times the yearly tax credit amount plus any applicable bonus 38 award determined pursuant to section 5 of P.L.2004, c.65 (C.34:1B-39 115.1) and may be applied against liability in the ¹[tax period] fiscal year¹ in which the tax credit is issued and the following five 40 ¹[tax periods] fiscal years¹, for one-sixth of the total grant award 41 per '[tax period] fiscal year¹, provided that the use of the credit 42 43 must be accompanied by a certificate of compliance. 44 c. [If the sum of the amount of tax credits issued pursuant to 45 paragraph (1) of subsection b. of this section in a fiscal year, plus 46 the amount of tax credits approved pursuant to paragraph (2) of

12

subsection b. of this section exceeds] If the '[issuance] approval' 1 2 of a grant of tax credits pursuant to this section would exceed the 3 \$20,000,000 aggregate annual limit, [the commissioner shall reduce, on a pro rata basis, the award to each business receiving a 4 5 grant of tax credits pursuant to paragraph (2) of subsection b.] the authority may award a smaller grant of tax credits or no ¹grants of¹ 6 7 tax credits, as necessary to comply with the aggregate annual limit. 8 (cf: P.L.2007, c.310, s.2) 9 ¹[6.] <u>7.</u>¹ Section 5 of P.L.1996, c.25 (C.34:1B-116) is 10 11 amended to read as follows: 12 5. Each business seeking a grant of tax credits for a project 13 shall submit an application for approval of the project to the 14 [commissioner] authority in a form and manner prescribed in 15 regulations adopted by the [commissioner] authority. The 16 application must be submitted to the [commissioner] authority for 17 approval at least 45 days prior to moving to the new business location; provided however, a business relocating 1,500 or more 18 19 retained full-time jobs to one or more new locations within a 20 designated urban center shall, if relocating to a leased location, submit an application within six months of executing its lease. ^{1}A 21 22 company that has had grant pre-application meetings with the 23 authority and has executed contracts relating to the new business 24 location during the period commencing May 1, 2010 until the enactment of P.L., c. (C.) (pending before the Legislature as 25 this bill) shall not be deemed ineligible for the grant due to the 26 27 requirement to apply 45 days before moving to the new business 28 location.¹ The application for approval of a project shall include: 29 a. A schedule of short-term and long-term employment 30 projections of the business in the State based upon the relocation; 31 (Deleted by amendment, P.L.2004, c.65.) b. 32 c. Terms of any lease agreements, either existing or proposed, 33 or details of the purchase or building of the new business location. 34 if applicable; 35 d. An estimate of the projected retained State tax revenues 36 resulting from the relocation; 37 A description of the type of contribution the business can e. 38 make to the long-term growth of the State's economy and a 39 description of the potential impact on the State's economy if the 40 jobs are not retained; 41 Evidence that the business or a predecessor entity has been f 42 operating, in whole or in part, in this State for at least 10 years prior 43 to the filing of the application; 44 g. Evidence of alternative relocation plans, such as an analysis 45 of the cost effectiveness of remaining in this State versus relocation 46 under the alternative plans;

13

1 h. ¹[A written commitment by the business to maintain 95% of 2 the retained full-time jobs for at least the first two years of the 3 commitment duration, and to maintain a minimum of 90% of the retained full-time jobs for the commitment duration] (Deleted by 4 5 amendment, P.L., c.) (pending before the Legislature as this <u>bill</u>¹; and 6 7 i. Any other necessary and relevant information as determined 8 by the [commissioner] authority. The [commissioner] <u>authority staff</u> may provide whatever 9 10 assistance the [commissioner] <u>authority</u> deems appropriate in the 11 preparation of an application for approval of a project and may 12 issue grants of tax credits pursuant to the project agreement entered 13 between the [commissioner] authority and the business [with an 14 approved project at the commissioner's discretion subject to the 15 provisions of P.L.1996, c.25 (C.34:1B-112 et seq.)]. 16 The project agreement shall include terms establishing the 17 starting date, or event that will determine the starting date, of the 18 commitment duration and any other terms or conditions as 19 determined by the [commissioner] <u>authority</u> ¹, <u>which shall include</u> 20 the number of full-time jobs that must be maintained in the State by 21 the business over the commitment duration¹. 22 (cf: P.L.2004, c.65, s.8) 23 ¹[7.] <u>8.</u>¹ Section 6 of P.L.1996, c.25 (C.34:1B-117) is 24 25 amended to read as follows: 26 6. No tax credits [shall be] issued as a grant of tax credits 27 under P.L.1996, c.25 (C.34:1B-112 et seq.) may be applied by the 28 business against liability in any year until the State Treasurer has 29 certified that the amount of retained State tax revenue received in the most recently completed State ¹[tax periods] fiscal years¹ by 30 31 the Director of the Division of Taxation from the business equals or exceeds the amount of the grant of tax credits. 32 33 (cf: P.L.2004, c.65, s.9) 34 ¹[8.] <u>9.</u>¹ Section 7 of P.L.1996, c.25 (C.34:1B-118) is 35 36 amended to read as follows: 7. a. A business that is receiving a business employment 37 38 incentive grant pursuant to the provisions of P.L.1996, c.26 39 (C.34:1B-124 et al.) shall not be eligible to receive a grant of tax 40 credits under P.L.1996, c.25 (C.34:1B-112 et seq.) with respect to a 41 job which is included in the calculation of a grant pursuant to 42 P.L.1996, c.26. 43 b. A business that is receiving any other grant by operation of 44 State law shall be eligible to receive a grant of tax credits under 45 P.L.1996, c.25 (C.34:1B-112 et seq.); provided, however, that a 46 business that is receiving another State grant shall not be eligible to 47 receive assistance with respect to any job that is currently the

14

1 subject of any other State grant, except for grants from the Office of 2 Customized Training pursuant to the "1992 New Jersey 3 Employment and Workforce Development Act," P.L.1992, c.43 4 (C.34:15D-1 et seq.), and provided further that a business shall not 5 receive an amount as a grant of tax credits pursuant to P.L.1996, 6 c.25 (C.34:1B-112 et seq.) [which,] unless the State will realize a net positive benefit from the grant of tax credits and resultant 7 8 retention of full-time jobs and any capital investment when 9 combined with such other grants, [exceeds 80% of the retained 10 State tax revenue, except upon the approval of the State Treasurer. Amounts received as grants from the Office of Customized Training 11 pursuant to the "1992 New Jersey Employment and Workforce 12 13 Development Act," P.L.1992, c.43 (C.34:15D-1 et seq.), shall be 14 excluded from the calculation of the total amount permitted under 15 this subsection. (cf: P.L.2004, c.65, s.10) 16 17 ¹[9.] <u>10.</u>¹ Section 11 of P.L.2004, c.65 (C.34:1B-118.1) is 18 amended to read as follows: 19 20 11. In [determining the] considering the award and the amount of any grant of tax credits made pursuant to P.L.1996, c.25 21 22 (C.34:1B-112 et seq.), the [commissioner shall] authority may 23 consider, as part of the commissioner's authority's overall 24 [calculation] review process, the following factors: 25 The number of full-time jobs retained; a 26 The quality of the full-time jobs retained, including but not b. 27 limited to the salaries and benefits provided to retained full-time 28 employees; 29 c. Any capital investments made by the business at the new 30 business location; 31 d. The nature of the business' operations, including but not 32 limited to whether the business is a designated industry; 33 The potential impact on the State if the business were to e. 34 relocate to another state; 35 The site of the new business location and its consistency f. with the smart growth goals, strategies and policies of the State 36 37 Development and Redevelopment Plan established pursuant to section 5 of P.L.1985, c.398 (C.52:18A-200); 38 39 Whether positions average at least 1.5 times the minimum g. 40 hourly wage during the commitment duration; and 41 The duration and extent of past operations by the business in h. 42 New Jersey and any other information indicating the business' level 43 of commitment to the State and the likelihood that the business will 44 continue to operate in this State in the future. 45 (cf: P.L.2004, c.65, s.11)

1 1 [10.] <u>11.</u> Section 8 of P.L.1996, c.25 (C.34:1B-119) is 2 amended to read as follows:

8. The [commissioner] <u>authority</u> shall, after consultation with 3 the Director of the Division of Taxation, pursuant to the 4 5 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 6 seq.), adopt rules and regulations necessary to govern the proper 7 conduct and operation of the program consistent with the provisions 8 of P.L.1996, c.25 (C.34:1B-112 et seq.) including, but not limited 9 to, a procedure for recapturing relocation grants of tax credits 10 awarded pursuant to P.L.1996, c.25 (C.34:1B-112 et seq.) in those cases in which the [commissioner] authority determines that the 11 12 business receiving the grant of tax credits fails to meet or comply 13 with any condition or requirement attached by the [commissioner] 14 authority to the receipt of the grant of tax credits or included in 15 rules and regulations adopted by the [commissioner] authority governing the implementation of the program. The Director of the 16 17 Division of Taxation, after consultation with the authority, is 18 authorized to promulgate such rules and regulations as may be 19 necessary to effect the tax-related provisions of the program. 20 (cf: P.L.2004, c.65, s.12)

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22 1 [11.] <u>12.</u> Section 9 of P.L.1996, c.25 (C.34:1B-120) is 23 amended to read as follows:

9. ¹[a.]¹ As determined by the authority, a business which is 24 awarded a grant of tax credits under P.L.1996, c.25 (C.34:1B-112 et 25 26 seq.) shall submit annually, no later than March 1st of each ¹fiscal¹ 27 year, commencing in the ¹fiscal¹ year in which the grant of tax credits is issued and for the remainder of the ¹[tax credit term] 28 commitment duration¹, a certification of compliance that indicates 29 30 that the business continues to maintain the number of retained fulltime jobs ¹during the business' tax period ending in that fiscal year¹ 31 32 as specified in the project agreement. Upon receipt and review 33 thereof ¹during the tax credit term¹, the authority shall issue a certificate of compliance indicating the amount of tax credits that 34 35 the business may apply against liability in that ¹[tax period] fiscal year¹. Any reduction in the number of retained full-time jobs below 36 the number prescribed under the terms of the project agreement 37 38 shall proportionately reduce the amount of tax credits the business 39 may apply against liability in that ¹ [tax period] fiscal year¹ and the ¹[<u>unused</u>]¹ <u>credits</u> ¹<u>that may no longer be applied</u>¹ <u>for that</u> ¹[<u>tax</u> 40 period] fiscal year¹ shall be forfeited. ¹[If.] However, if¹ in any 41 ¹[tax period] fiscal year¹, the number of retained full-time jobs 42 43 drops below the minimum number of retained full-time jobs indicated in the ¹[applicable]¹ paragraph of subsection b. of section 44 7 of P.L.2004, c.65 (C.34:1B-115.3) ¹pursuant to which the project 45 agreement was executed¹ such that the business would no longer be 46

1 eligible to apply the credits for the number of years for which it was 2 approved, ¹ [then the business shall forfeit its credit amount for that 3 tax period and each subsequent tax period, until the first tax period 4 for which documentation demonstrating the restoration of the 5 number of retained full-time jobs has been reviewed and approved 6 by the authority, for which tax period and each subsequent tax 7 period the full amount of the credit shall be allowed] then the 8 authority shall reduce the amount of tax credits the business may 9 apply against liability and the number of years in which the 10 business may apply the tax credits. The grant shall be subject to 11 recapture provisions pursuant to the project agreement¹.

12 ¹[b. As determined by the [commissioner] <u>authority</u>, a business which is awarded a grant of tax credits under P.L.1996, c.25 13 (C.34:1B-112 et seq.) shall submit annually, no later than March 1st 14 15 of each year, commencing the year following the calendar year in 16 which the business was approved for the grant of tax credits and for 17 the remainder of the commitment duration, a copy of the State tax 18 return for the business showing business income or activity, 19 appropriate to its form of ownership together with an annual report 20 listing the full-time employees in eligible positions employed at the 21 location or locations approved for the grant of tax credits, to the 22 [commissioner] authority. Failure to submit a copy of its annual 23 report or submission of the annual report without the information 24 required above, may result in the forfeiture of any grant of tax 25 credits to be received by the business and the recapture of any tax 26 credits issued to the business unless the commissioner <u>authority</u> determines that there are extenuating circumstances excusing the 27 28 business from the timely filing required.]¹

29 (cf: P.L.2004, c.65, s.13)

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¹[12.] <u>13.</u>¹ Section 14 of P.L.2004, c.65 (C.34:1B-120.1) is 31 32 amended to read as follows:

33 14. The [commissioner] authority is authorized to pursue, and shall adopt rules for, the recapture of all, or a portion of, the grant 34 35 of tax credits, based on criteria established by the [commissioner] 36 authority pursuant to regulation or under the terms of the project 37 agreement [if the business fails to maintain the retained full-time 38 jobs at the location or locations approved for the grant of tax credits 39 for the commitment duration or fails to meet or comply with any 40 condition or requirement under the terms of the project agreement 41 or included in rules and regulations adopted by the commissioner 42 governing the implementation of the program. The rules shall 43 allow for the [commissioner] authority to pursue the full or partial 44 recapture or, in its discretion, to notify the Director of the Division 45 of Taxation in the Department of the Treasury, who shall issue a 46 recapture assessment which shall be based upon the proportionate 47 value of the grant of tax credits that corresponds to the amount and

period of noncompliance[. The] , in which case, the recapture of
 funds shall be subject to the State Uniform Tax Procedure Law,
 R.S.54:48-1 et seq. Recaptured funds shall be deposited in the
 General Fund of the State.

- 5 (cf: P.L.2004, c.65, s.14)
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¹[13.] <u>14.</u>¹ Section 17 of P.L.2004, c.65 (C.34:1B-120.2) is
amended to read as follows:

9 17. a. The [commissioner] <u>authority</u> shall establish a corporation 10 business tax credit and insurance premiums tax credit certificate transfer program to allow businesses in this State with unused 11 12 amounts of tax credits issued under P.L.1996, c.25 (C.34:1B-112 et 13 seq.), and otherwise allowable, that cannot be applied by the 14 business to which originally issued before the expiration of the 15 credit, to surrender those tax credits for use by other corporation 16 business and insurance premiums taxpayers in this State [, provided that the taxpayer receiving the surrendered tax credits is not 17 18 affiliated with the business that is surrendering its tax credits. For 19 the purposes of this section, the test of affiliation is whether the 20 same entity directly or indirectly owns or controls 5% or more of 21 the voting rights or 5% or more of the value of all classes of stock 22 of both the taxpayer receiving the tax credits and the business that 23 is surrendering the tax credits **]**. The tax credits may be used on the 24 corporation business tax and insurance premiums tax returns to be 25 filed by those taxpayers in exchange for private financial assistance 26 to be provided by the corporation business taxpayer or insurance 27 premiums taxpayer that is the recipient of the corporation business 28 tax credit certificate or insurance premiums tax credit certificate to 29 assist in the funding of costs incurred by the relocating business.

30 b. The commissioner, in cooperation with the Director of the 31 Division of Taxation in the Department of the Treasury, shall 32 review and approve applications by taxpayers under the Corporation 33 Business Tax Act (1945), P.L.1945, c.162 (C.54:10A-1 et seq.) and 34 by taxpayers under the taxes imposed on insurers pursuant to 35 P.L.1945, c.132 (C.54:18A-1 et seq.), section 1 of P.L.1950, c.231 36 (C.17:32-15) and N.J.S.17B:23-5 to acquire surrendered tax 37 benefits, which shall be issued in the form of corporation business 38 tax credit and insurance premiums tax credit transfer certificates, Businesses may apply to the authority and the Director of the 39 40 Division of Taxation for a tax credit transfer certificate, covering 41 one or more years. Upon receipt thereof, the business may sell or 42 assign the tax credit certificate in exchange for private financial 43 assistance to be made by the [taxpayer] purchaser in an amount 44 equal to at least 75% of the amount of the surrendered tax credit of 45 a business relocating in the State. The private financial assistance 46 shall assist in funding expenses incurred in connection with the 47 operation of the business in the State, including but not limited to

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the expenses of fixed assets, such as the construction and

acquisition and development of real estate, materials, start-up,

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3 tenant fit-out, working capital, salaries, research and development 4 expenditures and any other expenses determined by the 5 [commissioner] <u>authority</u> to be necessary to carry out the purposes 6 of P.L.1996, c.25 (C.34:1B-112 et seq.). 7 c. The [commissioner] authority shall [coordinate] establish 8 procedures to facilitate such transfers and encourage liquidity and 9 simplicity in the market for the purchase and sale of such 10 certificates, including, in the authority's discretion, coordinating the 11 applications for surrender and acquisition of unused but otherwise 12 allowable tax credits pursuant to this section in a manner that can 13 best stimulate and encourage the extension of private financial 14 assistance to businesses in this State. ¹[The authority also shall 15 have the discretion, in consultation with the Treasurer, to purchase and retire unused certificates under circumstances where it may 16 17 determine that such purchase and retirement is in the furtherance of 18 the purposes of this act and in the overall interest of the State in 19 cost-effective promotion of economic development.]¹ 20 d. The [commissioner] authority shall, in consultation with the 21 Director of the Division of Taxation, develop criteria for the 22 approval or disapproval of applications. 23 (cf: P.L.2004, c.65, s.17) 24 ¹[14.] <u>15.</u>¹ Section 10 of P.L.1996, c.25 (C.34:1B-121) is 25 26 amended to read as follows: 27 10. The [commissioner] authority shall prepare and transmit to 28 the Governor and the Legislature on or before November 1st of 29 each year, a report concerning the impact of the program on job 30 retention in the State. 31 (cf: P.L.2004, c.65, s.15) 32 33 Section 12 of P.L.1996, c.25 (C.34:1B-123) is ¹[15. 34 amended to read as follows: 12. There is appropriated to the New Jersey Commerce and 35 36 Economic Growth Commission] authority from the General Fund 37 such sums as may be necessary, as certified by the [commissioner] 38 chief executive officer of the authority and the Director of the 39 Division of Budget and Accounting, to fund business retention and relocation grants of tax credits made under P.L.1996, c.25 40 41 (C.34:1B-112 et seq.), the amount of which shall not exceed the 42 retained State tax revenues as defined in section 2 of P.L.1996, c.25 43 (C.34:1B-113). 44 (cf: P.L.2004, c.65, s.16)]¹ 45 46 16. Section 11 of P.L.1996, c.25 (C.34:1B-122) is repealed.

- 1 17. This act shall take effect immediately ¹[and apply to tax
- 2 periods beginning on or after the date of enactment $]^1$.