ASSEMBLY, No. 2966 STATE OF NEW JERSEY 215th LEGISLATURE

INTRODUCED MAY 21, 2012

Sponsored by: Assemblyman UPENDRA J. CHIVUKULA District 17 (Middlesex and Somerset)

SYNOPSIS

Revises certain solar renewable energy programs and requirements; provides for aggregated metering of electricity consumption related to properties owned by local government units and school districts.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning certain electric customer metering and solar 2 renewable portfolio standards requirements and amending 3 P.L.1999, c.23. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read 9 as follows: 10 3. As used in P.L.1999, c.23 (C.48:3-49 et al.): 11 "Assignee" means a person to which an electric public utility or 12 another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition 13 Except as specifically provided in P.L.1999, c.23 14 property. 15 (C.48:3-49 et al.), an assignee shall not be subject to the public 16 utility requirements of Title 48 or any rules or regulations adopted 17 pursuant thereto; 18 "Base load electric power generation facility" means an electric 19 power generation facility intended to be operated at a greater than 20 50 percent capacity factor including, but not limited to, a combined cycle power facility and a combined heat and power facility; 21 22 "Base residual auction" means the auction conducted by PJM, as 23 part of PJM's reliability pricing model, three years prior to the start 24 of the delivery year to secure electrical capacity as necessary to 25 satisfy the capacity requirements for that delivery year; 26 "Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas 27 supplier, whether or not the customer has received offers as to 28 29 competitive supply options, including, but not limited to, any 30 customer that cannot obtain such service for any reason, including 31 non-payment for services. Basic gas supply service is not a 32 competitive service and shall be fully regulated by the board; 33 "Basic generation service" or "BGS" means electric generation 34 service that is provided, to any customer that has not chosen an alternative electric power supplier, whether or not the customer has 35 36 received offers for competitive supply options, including, but not 37 limited to, any customer that cannot obtain such service from an 38 electric power supplier for any reason, including non-payment for 39 services. Basic generation service is not a competitive service and 40 shall be fully regulated by the board; 41 "Basic generation service provider" or "provider" means a 42 provider of basic generation service; 43 "Basic generation service transition costs" means the amount by 44 which the payments by an electric public utility for the procurement of power for basic generation service and related ancillary and 45

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 administrative costs exceeds the net revenues from the basic 2 generation service charge established by the board pursuant to 3 section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, 4 together with interest on the balance at the board-approved rate, that 5 is reflected in a deferred balance account approved by the board in 6 an order addressing the electric public utility's unbundled rates, 7 stranded costs, and restructuring filings pursuant to P.L.1999, c.23 8 (C.48:3-49 et al.). Basic generation service transition costs shall 9 include, but are not limited to, costs of purchases from the spot 10 market, bilateral contracts, contracts with non-utility generators, 11 parting contracts with the purchaser of the electric public utility's 12 divested generation assets, short-term advance purchases, and 13 financial instruments such as hedging, forward contracts, and 14 options. Basic generation service transition costs shall also include 15 the payments by an electric public utility pursuant to a competitive 16 procurement process for basic generation service supply during the 17 transition period, and costs of any such process used to procure the 18 basic generation service supply;

"Board" means the New Jersey Board of Public Utilities or anysuccessor agency;

21 "Bondable stranded costs" means any stranded costs or basic 22 generation service transition costs of an electric public utility 23 approved by the board for recovery pursuant to the provisions of 24 P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the 25 board: (1) the cost of retiring existing debt or equity capital of the 26 electric public utility, including accrued interest, premium and other 27 fees, costs and charges relating thereto, with the proceeds of the 28 financing of bondable transition property; (2) if requested by an 29 electric public utility in its application for a bondable stranded costs 30 rate order, federal, State and local tax liabilities associated with 31 stranded costs recovery or basic generation service transition cost 32 recovery or the transfer or financing of such property or both, 33 including taxes, whose recovery period is modified by the effect of 34 a stranded costs recovery order, a bondable stranded costs rate order 35 or both; and (3) the costs incurred to issue, service or refinance 36 transition bonds, including interest, acquisition or redemption 37 premium, and other financing costs, whether paid upon issuance or 38 over the life of the transition bonds, including, but not limited to, credit enhancements, service charges, overcollateralization, interest 39 40 rate cap, swap or collar, yield maintenance, maturity guarantee or 41 other hedging agreements, equity investments, operating costs and 42 other related fees, costs and charges, or to assign, sell or otherwise 43 transfer bondable transition property;

"Bondable stranded costs rate order" means one or more
irrevocable written orders issued by the board pursuant to P.L.1999,
c.23 (C.48:3-49 et al.) which determines the amount of bondable
stranded costs and the initial amount of transition bond charges
authorized to be imposed to recover such bondable stranded costs,

1 including the costs to be financed from the proceeds of the 2 transition bonds, as well as on-going costs associated with servicing 3 and credit enhancing the transition bonds, and provides the electric 4 public utility specific authority to issue or cause to be issued, 5 directly or indirectly, transition bonds through a financing entity 6 and related matters as provided in P.L.1999, c.23 (C.48:3-49 et al.), 7 which order shall become effective immediately upon the written 8 consent of the related electric public utility to such order as 9 provided in P.L.1999, c.23 (C.48:3-49 et al.);

10 "Bondable transition property" means the property consisting of 11 the irrevocable right to charge, collect and receive, and be paid 12 from collections of, transition bond charges in the amount necessary 13 to provide for the full recovery of bondable stranded costs which 14 are determined to be recoverable in a bondable stranded costs rate 15 order, all rights of the related electric public utility under such 16 bondable stranded costs rate order including, without limitation, all 17 rights to obtain periodic adjustments of the related transition bond 18 charges pursuant to subsection b. of section 15 of P.L.1999, c.23 19 (C.48:3-64), and all revenues, collections, payments, money and 20 proceeds arising under, or with respect to, all of the foregoing;

21 "British thermal unit" or "Btu" means the amount of heat required to increase the temperature of one pound of water by one 22 23 degree Fahrenheit;

24 "Broker" means a duly licensed electric power supplier that 25 assumes the contractual and legal responsibility for the sale of 26 electric generation service, transmission or other services to end-use 27 retail customers, but does not take title to any of the power sold, or 28 a duly licensed gas supplier that assumes the contractual and legal 29 obligation to provide gas supply service to end-use retail customers, 30 but does not take title to the gas;

31 "Brownfield" means any former or current commercial or 32 industrial site that is currently vacant or underutilized and on which 33 there has been, or there is suspected to have been, a discharge of contaminant, as included in the "Brownfields Redevelopment Task 34 35 Force" inventory, developed pursuant to section 5 of P.L.1997, 36 <u>c.278 (C.58:10B-23);</u>

37 "Buydown" means an arrangement or arrangements involving the 38 buyer and seller in a given power purchase contract and, in some 39 cases third parties, for consideration to be given by the buyer in 40 order to effectuate a reduction in the pricing, or the restructuring of 41 other terms to reduce the overall cost of the power contract, for the 42 remaining succeeding period of the purchased power arrangement 43 or arrangements;

44 "Buyout" means an arrangement or arrangements involving the 45 buyer and seller in a given power purchase contract and, in some 46 cases third parties, for consideration to be given by the buyer in 47 order to effectuate a termination of such power purchase contract;

1 "Class I renewable energy" means electric energy produced from 2 solar technologies, photovoltaic technologies, wind energy, fuel 3 cells, geothermal technologies, wave or tidal action, small scale hydropower facilities with a capacity of three megawatts or less and 4 5 put into service after the effective date of P.L., c. (C.) (pending before the Legislature as this bill), and methane gas from 6 7 landfills or a biomass facility, provided that the biomass is 8 cultivated and harvested in a sustainable manner;

9 "Class II renewable energy" means electric energy produced at a [resource recovery facility or] hydropower facility with a capacity 10 of greater than three megawatts or a resource recovery facility, 11 provided that such facility is located where retail competition is 12 13 permitted and provided further that the Commissioner of 14 Environmental Protection has determined that such facility meets 15 the highest environmental standards and minimizes any impacts to 16 the environment and local communities;

17 "Co-generation" means the sequential production of electricity
18 and steam or other forms of useful energy used for industrial or
19 commercial heating and cooling purposes;

20 "Combined cycle power facility" means a generation facility that 21 combines two or more thermodynamic cycles, by producing electric 22 power via the combustion of fuel and then routing the resulting 23 waste heat by-product to a conventional boiler or to a heat recovery 24 steam generator for use by a steam turbine to produce electric 25 power, thereby increasing the overall efficiency of the generating 26 facility;

"Combined heat and power facility" or "co-generation facility"
means a generation facility which produces electric energy[,] and
steam[,] or other forms of useful energy such as heat, which are
used for industrial or commercial heating or cooling purposes. A
combined heat and power facility or co-generation facility shall not
be considered a public utility;

"Competitive service" means any service offered by an electric
public utility or a gas public utility that the board determines to be
competitive pursuant to section 8 or section 10 of P.L.1999, c.23
(C.48:3-56 or C.48:3-58) or that is not regulated by the board;

37 "Commercial and industrial energy pricing class customer" or "CIEP class customer" means that group of non-residential 38 39 customers with high peak demand, as determined by periodic board 40 order, which either is eligible or which would be eligible, as 41 determined by periodic board order, to receive funds from the Retail 42 Margin Fund established pursuant to section 9 of P.L.1999, c.23 43 (C.48:3-57) and for which basic generation service is hourly-priced; 44 "Comprehensive resource analysis" means an analysis including, 45 but not limited to, an assessment of existing market barriers to the 46 implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a 47 48 competitive marketplace;

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1 "Connected to the distribution system" means, for a solar electric 2 power generation facility, (1) connected to a net metering 3 customer's side of a meter, regardless of the voltage at which that 4 customer connects to the electric grid, or (2) directly connected to 5 the electric grid at 69 kilovolts or less, regardless of how an electric public utility classifies that portion of its electric grid, except that 6 7 notwithstanding that it meets the criterion set forth in paragraph (1) 8 or (2) hereof, a solar electric power generation facility that is 9 neither net metered nor an on-site generation facility shall not be 10 considered "connected to the distribution system" unless it shall 11 have been designated as such by the board pursuant to subsections 12 q. through s. of section 38 of P.L.1999, c.23 (C.48:3-87). Any solar 13 electric power generation facility, other than that of a net metering 14 customer on the customer's side of the meter, connected above 69 15 kilovolts, shall not be considered connected to the distribution 16 system; 17 "Customer" means any person that is an end user and is 18 connected to any part of the transmission and distribution system 19 within an electric public utility's service territory or a gas public 20 utility's service territory within this State; 21 "Customer account service" means metering, billing, or such 22 other administrative activity associated with maintaining a customer 23 account; 24 "Delivery year" or "DY" means the 12-month period from June 25 1st through May 31st, numbered according to the calendar year in 26 which it ends; 27 "Demand side management" means the management of customer 28 demand for energy service through the implementation of cost-29 effective energy efficiency technologies, including, but not limited 30 to, installed conservation, load management and energy efficiency 31 measures on and in the residential, commercial, industrial, 32 institutional and governmental premises and facilities in this State; 33 "Electric generation service" means the provision of retail 34 electric energy and capacity which is generated off-site from the 35 location at which the consumption of such electric energy and 36 capacity is metered for retail billing purposes, including agreements 37 and arrangements related thereto; 38 "Electric power generator" means an entity that proposes to 39 construct, own, lease or operate, or currently owns, leases or 40 operates, an electric power production facility that will sell or does 41 sell at least 90 percent of its output, either directly or through a 42 marketer, to a customer or customers located at sites that are not on 43 or contiguous to the site on which the facility will be located or is 44 located. The designation of an entity as an electric power generator 45 for the purposes of P.L.1999, c.23 (C.48:3-49 et al.) shall not, in 46 and of itself, affect the entity's status as an exempt wholesale 47 generator under the Public Utility Holding Company Act of 1935, 48 15 U.S.C. s.79 et seq., or its successor;

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1 "Electric power supplier" means a person or entity that is duly 2 licensed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et 3 al.) to offer and to assume the contractual and legal responsibility to 4 provide electric generation service to retail customers, and includes 5 load serving entities, marketers and brokers that offer or provide 6 electric generation service to retail customers. The term excludes an 7 electric public utility that provides electric generation service only 8 as a basic generation service pursuant to section 9 of P.L.1999, c.23 9 (C.48:3-57);

"Electric public utility" means a public utility, as that term is
defined in R.S.48:2-13, that transmits and distributes electricity to
end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or
process, attached to, or logically associated with, a contract or other
record, and executed or adopted by a person with the intent to sign
the record;

"Eligible generator" means a developer of a base load or midmerit electric power generation facility including, but not limited to,
an on-site generation facility that qualifies as a capacity resource
under PJM criteria and that commences construction after the
effective date of P.L.2011, c.9 (C.48:3-98.2 et al.);

29 "Energy agent" means a person that is duly registered pursuant to 30 the provisions of P.L.1999, c.23 (C.48:3-49 et al.), that arranges the 31 sale of retail electricity or electric related services or retail gas 32 supply or gas related services between government aggregators or 33 private aggregators and electric power suppliers or gas suppliers, 34 but does not take title to the electric or gas sold;

35 "Energy consumer" means a business or residential consumer of
36 electric generation service or gas supply service located within the
37 territorial jurisdiction of a government aggregator;

38 "Energy year" or "EY" means the 12-month period from June 1st
39 through May 31st, numbered according to the calendar year in
40 which it ends;

41 <u>"Farmland" means land actively devoted to agricultural or</u>
42 <u>horticultural use that is valued, assessed, and taxed pursuant to the</u>
43 <u>"Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et</u>
44 <u>seq.);</u>

45 "Federal Energy Regulatory Commission" or "FERC" means the
46 federal agency established pursuant to 42 U.S.C. s.7171 et seq. to
47 regulate the interstate transmission of electricity, natural gas, and
48 oil;

"Financing entity" means an electric public utility, a special
purpose entity, or any other assignee of bondable transition
property, which issues transition bonds. Except as specifically
provided in P.L.1999, c.23 (C.48:3-49 et al.), a financing entity
which is not itself an electric public utility shall not be subject to
the public utility requirements of Title 48 or any rules or regulations
adopted pursuant thereto;

8 "Gas public utility" means a public utility, as that term is defined
9 in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

17 "Gas supplier" means a person that is duly licensed pursuant to 18 the provisions of P.L.1999, c.23 (C.48:3-49 et al.) to offer and 19 assume the contractual and legal obligation to provide gas supply 20 service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public 21 22 utility holding company may be a gas supplier, but a gas public 23 utility or any subsidiary of a gas utility is not a gas supplier. In the 24 event that a gas public utility is not part of a holding company legal 25 structure, a related competitive business segment of that gas public 26 utility may be a gas supplier, provided that related competitive 27 business segment is structurally separated from the gas public 28 utility, and provided that the interactions between the gas public 29 utility and the related competitive business segment are subject to 30 the affiliate relations standards adopted by the board pursuant to 31 subsection k. of section 10 of P.L.1999, c.23 (C.48:3-58);

"Gas supply service" means the provision to customers of the
retail commodity of gas, but does not include any regulated
distribution service;

35 "Government aggregator" means any government entity subject 36 to the requirements of the "Local Public Contracts Law," P.L.1971, 37 c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," 38 N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," 39 P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written 40 contract with a licensed electric power supplier or a licensed gas 41 supplier for: (1) the provision of electric generation service, electric 42 related service, gas supply service, or gas related service for its own 43 use or the use of other government aggregators; or (2) if a 44 municipal or county government, the provision of electric 45 generation service or gas supply service on behalf of business or 46 residential customers within its territorial jurisdiction;

47 "Government energy aggregation program" means a program and48 procedure pursuant to which a government aggregator enters into a

written contract for the provision of electric generation service or
 gas supply service on behalf of business or residential customers
 within its territorial jurisdiction;

Governmental entity" means any federal, state, municipal, local
or other governmental department, commission, board, agency,
court, authority or instrumentality having competent jurisdiction;

7 "Greenhouse gas emissions portfolio standard" means a
8 requirement that addresses or limits the amount of carbon dioxide
9 emissions indirectly resulting from the use of electricity as applied
10 to any electric power suppliers and basic generation service
11 providers of electricity;

12 "Incremental auction" means an auction conducted by PJM, as 13 part of PJM's reliability pricing model, prior to the start of the 14 delivery year to secure electric capacity as necessary to satisfy the 15 capacity requirements for that delivery year, that is not otherwise 16 provided for in the base residual auction;

"Leakage" means an increase in greenhouse gas emissions
related to generation sources located outside of the State that are not
subject to a state, interstate or regional greenhouse gas emissions
cap or standard that applies to generation sources located within the
State;

"Locational deliverability area" or "LDA" means one or more of
the zones within the PJM region which are used to evaluate area
transmission constraints and reliability issues including electric
public utility company zones, sub-zones, and combinations of
zones;

"Long-term capacity agreement pilot program" or "LCAPP"
means a pilot program established by the board that includes
participation by eligible generators, to seek offers for financiallysettled standard offer capacity agreements with eligible generators
pursuant to the provisions of P.L.2011, c.9 (C.48:3-98.2 et al.);

"Market transition charge" means a charge imposed pursuant to
section 13 of P.L.1999, c.23 (C.48:3-61) by an electric public
utility, at a level determined by the board, on the electric public
utility customers for a limited duration transition period to recover
stranded costs created as a result of the introduction of electric
power supply competition pursuant to the provisions of P.L.1999,
c.23 (C.48:3-49 et al.);

39 "Marketer" means a duly licensed electric power supplier that 40 takes title to electric energy and capacity, transmission and other 41 services from electric power generators and other wholesale 42 suppliers and then assumes the contractual and legal obligation to 43 provide electric generation service, and may include transmission 44 and other services, to an end-use retail customer or customers, or a 45 duly licensed gas supplier that takes title to gas and then assumes 46 the contractual and legal obligation to provide gas supply service to 47 an end-use customer or customers:

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"Mid-merit electric power generation facility" means a
 generation facility that operates at a capacity factor between
 baseload generation facilities and peaker generation facilities;

4 "Net proceeds" means proceeds less transaction and other related5 costs as determined by the board;

6 "Net revenues" means revenues less related expenses, including7 applicable taxes, as determined by the board;

8 "Offshore wind energy" means electric energy produced by a9 qualified offshore wind project;

"Offshore wind renewable energy certificate" or "OREC" means
a certificate, issued by the board or its designee, representing the
environmental attributes of one megawatt hour of electric
generation from a qualified offshore wind project;

14 "Off-site end use thermal energy services customer" means an 15 end use customer that purchases thermal energy services from an 16 on-site generation facility, combined heat and power facility, or co-17 generation facility, and that is located on property that is separated 18 from the property on which the on-site generation facility, 19 combined heat and power facility, or co-generation facility is 20 located by more than one easement, public thoroughfare, or 21 transportation or utility-owned right-of-way;

22 "On-site generation facility" means a generation facility, 23 including, but not limited to, a generation facility that produces 24 Class I or Class II renewable energy, and equipment and services 25 appurtenant to electric sales by such facility to the end use customer 26 located on the property or on property contiguous to the property on 27 which the end user is located. An on-site generation facility shall 28 not be considered a public utility. The property of the end use 29 customer and the property on which the on-site generation facility is 30 located shall be considered contiguous if they are geographically 31 located next to each other, but may be otherwise separated by an 32 easement, public thoroughfare, transportation or utility-owned 33 right-of-way, or if the end use customer is purchasing thermal 34 energy services produced by the on-site generation facility, for use 35 for heating or cooling, or both, regardless of whether the customer 36 is located on property that is separated from the property on which 37 the on-site generation facility is located by more than one easement, 38 public thoroughfare, or transportation or utility-owned right-of-39 way;

40 "Person" means an individual, partnership, corporation,
41 association, trust, limited liability company, governmental entity or
42 other legal entity;

"PJM Interconnection, L.L.C." or "PJM" means the privatelyheld, limited liability corporation that is a FERC-approved Regional
Transmission Organization, or its successor, that manages the
regional, high-voltage electricity grid serving all or parts of 13
states including New Jersey and the District of Columbia, operates
the regional competitive wholesale electric market, manages the

1 regional transmission planning process, and establishes systems and 2 rules to ensure that the regional and in-State energy markets operate 3 fairly and efficiently;

4 "Private aggregator" means a non-government aggregator that is 5 a duly-organized business or non-profit organization authorized to 6 do business in this State that enters into a contract with a duly 7 licensed electric power supplier for the purchase of electric energy 8 and capacity, or with a duly licensed gas supplier for the purchase 9 of gas supply service, on behalf of multiple end-use customers by 10 combining the loads of those customers;

11 "Properly closed sanitary landfill facility" means a sanitary 12 landfill facility at which all activities associated with the design, 13 purchase, or construction of all measures required by the 14 Department of Environmental Protection, pursuant to law, in order 15 to prevent, minimize, or monitor pollution or health hazards 16 resulting from a sanitary landfill facility subsequent to the 17 termination of operations at any portion thereof, including, but not 18 necessarily limited to, the costs of placement of earthen or 19 vegetative cover, and the installation of methane gas vents or 20 monitors and leachate monitoring wells or collection systems at the 21 site of any sanitary landfill facility;

22 "Public utility holding company" means: (1) any company that, 23 directly or indirectly, owns, controls, or holds with power to vote, 24 ten percent or more of the outstanding voting securities of an 25 electric public utility or a gas public utility or of a company which 26 is a public utility holding company by virtue of this definition, 27 unless the Securities and Exchange Commission, or its successor, 28 by order declares such company not to be a public utility holding 29 company under the Public Utility Holding Company Act of 1935, 30 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the 31 Securities and Exchange Commission, or its successor, determines, 32 after notice and opportunity for hearing, directly or indirectly, to 33 exercise, either alone or pursuant to an arrangement or 34 understanding with one or more other persons, such a controlling 35 influence over the management or policies of an electric public 36 utility or a gas public utility or public utility holding company as to 37 make it necessary or appropriate in the public interest or for the 38 protection of investors or consumers that such person be subject to 39 the obligations, duties, and liabilities imposed in the Public Utility 40 Holding Company Act of 1935 or its successor;

41 "Qualified offshore wind project" means a wind turbine 42 electricity generation facility in the Atlantic Ocean and connected 43 to the electric transmission system in this State, and includes the 44 associated transmission-related interconnection facilities and 45 equipment, and approved by the board pursuant to section 3 of 46 P.L.2010, c.57 (C.48:3-87.1);

47 "Registration program" means an administrative process developed by the board that requires all owners of solar electric 48

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1 power generation facilities connected to the distribution system that

2 intend to generate SRECs, to file with the board documents

3 <u>detailing the size, location, interconnection plan, land use, and other</u>

4 project information as required by the board;

"Regulatory asset" means an asset recorded on the books of an
electric public utility or gas public utility pursuant to the Statement
of Financial Accounting Standards, No. 71, entitled "Accounting for
the Effects of Certain Types of Regulation," or any successor
standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public
utility or gas public utility" means any business venture of an
electric public utility or gas public utility including, but not limited
to, functionally separate business units, joint ventures, and
partnerships, that offers to provide or provides competitive services;

15 "Related competitive business segment of a public utility holding 16 company" means any business venture of a public utility holding 17 company, including, but not limited to, functionally separate 18 business units, joint ventures, and partnerships and subsidiaries, that 19 offers to provide or provides competitive services, but does not 20 include any related competitive business segments of an electric 21 public utility or gas public utility;

"Reliability pricing model" or "RPM" means PJM's capacitymarket model, and its successors, that secures capacity on behalf of
electric load serving entities to satisfy load obligations not satisfied
through the output of electric generation facilities owned by those
entities, or otherwise secured by those entities through bilateral
contracts;

"Renewable energy certificate" or "REC" means a certificate
representing the environmental benefits or attributes of one
megawatt-hour of generation from a generating facility that
produces Class I or Class II renewable energy, but shall not include
a solar renewable energy certificate or an offshore wind renewable
energy certificate;

34 "Resource clearing price" or "RCP" means the clearing price
35 established for the applicable locational deliverability area by the
36 base residual auction or incremental auction, as determined by the
37 optimization algorithm for each auction, conducted by PJM as part
38 of PJM's reliability pricing model;

39 "Resource recovery facility" means a solid waste facility
40 constructed and operated for the incineration of solid waste for
41 energy production and the recovery of metals and other materials
42 for reuse, which the Department of Environmental Protection has
43 determined to be in compliance with current environmental
44 standards, including, but not limited to, all applicable requirements
45 of the federal "Clean Air Act" (42 U.S.C. s.7401 et seq.);

46 "Restructuring related costs" means reasonably incurred costs
47 directly related to the restructuring of the electric power industry,
48 including the closure, sale, functional separation and divestiture of

1 generation and other competitive utility assets by a public utility, or 2 the provision of competitive services as such costs are determined 3 by the board, and which are not stranded costs as defined in 4 P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited 5 to, investments in management information systems, and which 6 shall include expenses related to employees affected by 7 restructuring which result in efficiencies and which result in 8 benefits to ratepayers, such as training or retraining at the level 9 equivalent to one year's training at a vocational or technical school 10 or county community college, the provision of severance pay of two 11 weeks of base pay for each year of full-time employment, and a 12 maximum of 24 months' continued health care coverage. Except as 13 to expenses related to employees affected by restructuring, 14 "restructuring related costs" shall not include going forward costs;

15 "Retail choice" means the ability of retail customers to shop for 16 electric generation or gas supply service from electric power or gas 17 suppliers, or opt to receive basic generation service or basic gas 18 service, and the ability of an electric power or gas supplier to offer 19 electric generation service or gas supply service to retail customers, 20 consistent with the provisions of P.L.1999, c.23 (C.48:3-49 et al.);

21 "Retail margin" means an amount, reflecting differences in 22 prices that electric power suppliers and electric public utilities may 23 charge in providing electric generation service and basic generation 24 service, respectively, to retail customers, excluding residential 25 customers, which the board may authorize to be charged to 26 categories of basic generation service customers of electric public 27 utilities in this State, other than residential customers, under the 28 board's continuing regulation of basic generation service pursuant to 29 sections 3 and 9 of P.L.1999, c.23 (C.48:3-51 and 48:3-57), for the 30 purpose of promoting a competitive retail market for the supply of 31 electricity;

32 "Sanitary landfill facility" shall have the same meaning as 33 provided in section 3 of P.L.1970, c.39 (C.13:1E-3);

34 "School district" means a local or regional school district 35 established pursuant to chapter 8 or chapter 13 of Title 18A of the 36 New Jersey Statutes, a county special services school district 37 established pursuant to article 8 of chapter 46 of Title 18A of the 38 New Jersey Statutes, a county vocational school district established 39 pursuant to article 3 of chapter 54 of Title 18A of the New Jersey 40 Statutes, and a district under full State intervention pursuant to 41 P.L.1987, c.399 (C.18A:7A-34 et al.);

42 "Shopping credit" means an amount deducted from the bill of an 43 electric public utility customer to reflect the fact that such customer 44 has switched to an electric power supplier and no longer takes basic 45 generation service from the electric public utility;

46 "Small scale hydropower facility" means a facility located within 47 this State that is connected to the distribution system, and that 48 meets the requirements of, and has been certified by, a nationally

1 recognized low-impact hydropower organization that has 2 established low-impact hydropower certification criteria applicable 3 to: (1) river flows; (2) water quality; (3) fish passage and 4 protection; (4) watershed protection; (5) threatened and endangered 5 species protection; (6) cultural resource protection; (7) recreation; 6 and (8) facilities recommended for removal; 7 "Social program" means a program implemented with board 8 approval to provide assistance to a group of disadvantaged 9 customers, to provide protection to consumers, or to accomplish a 10 particular societal goal, and includes, but is not limited to, the 11 winter moratorium program, utility practices concerning "bad debt" 12 customers, low income assistance, deferred payment plans, 13 weatherization programs, and late payment and deposit policies, but 14 does not include any demand side management program or any 15 environmental requirements or controls; 16 "Societal benefits charge" means a charge imposed by an electric 17 public utility, at a level determined by the board, pursuant to, and in 18 accordance with, section 12 of P.L.1999, c.23 (C.48:3-60); 19 "Solar alternative compliance payment" or "SACP" means a 20 payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or provider may submit to the 21 22 board in order to comply with the solar electric generation 23 requirements under section 38 of P.L.1999, c.23 (C.48:3-87); 24 "Solar renewable energy certificate" or "SREC" means a 25 certificate issued by the board or its designee, representing one 26 megawatt hour (MWh) of solar energy that is generated by a facility 27 connected to the distribution system in this State and has value 28 based upon, and driven by, the energy market; 29 "Standard offer capacity agreement" or "SOCA" means a 30 financially-settled transaction agreement, approved by board order, 31 that provides for eligible generators to receive payments from the 32 electric public utilities for a defined amount of electric capacity for 33 a term to be determined by the board but not to exceed 15 years, 34 and for such payments to be a fully non-bypassable charge, with 35 such an order, once issued, being irrevocable; 36 "Standard offer capacity price" or "SOCP" means the capacity 37 price that is fixed for the term of the SOCA and which is the price 38 to be received by eligible generators under a board-approved 39 SOCA; 40 "Stranded cost" means the amount by which the net cost of an 41 electric public utility's electric generating assets or electric power 42 purchase commitments, as determined by the board consistent with 43 the provisions of P.L.1999, c.23 (C.48:3-49 et al.), exceeds the 44 market value of those assets or contractual commitments in a 45 competitive supply marketplace and the costs of buydowns or 46 buyouts of power purchase contracts; 47 "Stranded costs recovery order" means each order issued by the 48 board in accordance with subsection c. of section 13 of P.L.1999,

13

c.23 (C.48:3-61) which sets forth the amount of stranded costs, if
any, the board has determined an electric public utility is eligible to
recover and collect in accordance with the standards set forth in
section 13 of P.L.1999, c.23 (C.48:3-61) and the recovery
mechanisms therefor;

6 "Thermal efficiency" means the useful electric energy output of a
7 facility, plus the useful thermal energy output of the facility,
8 expressed as a percentage of the total energy input to the facility;

9 "Transition bond charge" means a charge, expressed as an 10 amount per kilowatt hour, that is authorized by and imposed on 11 electric public utility ratepayers pursuant to a bondable stranded 12 costs rate order, as modified at any time pursuant to the provisions 13 of P.L.1999, c.23 (C.48:3-49 et al.);

14 "Transition bonds" means bonds, notes, certificates of 15 participation or beneficial interest or other evidences of 16 indebtedness or ownership issued pursuant to an indenture, contract 17 or other agreement of an electric public utility or a financing entity, 18 the proceeds of which are used, directly or indirectly, to recover, 19 finance or refinance bondable stranded costs and which are, directly 20 or indirectly, secured by or payable from bondable transition References in P.L.1999, c.23 (C.48:3-49 et al.) to 21 property. 22 principal, interest, and acquisition or redemption premium with 23 respect to transition bonds which are issued in the form of 24 certificates of participation or beneficial interest or other evidences 25 of ownership shall refer to the comparable payments on such 26 securities:

27 "Transition period" means the period from August 1, 199928 through July 31, 2003;

29 "Transmission and distribution system" means, with respect to an 30 electric public utility, any facility or equipment that is used for the 31 transmission, distribution or delivery of electricity to the customers 32 of the electric public utility including, but not limited to, the land, 33 structures, meters, lines, switches and all other appurtenances 34 thereof and thereto, owned or controlled by the electric public 35 utility within this State; [and]

"Universal service" means any service approved by the board
with the purpose of assisting low-income residential customers in
obtaining or retaining electric generation or delivery service; and

39 "Virtual metering aggregation" means the combination of 40 readings from instruments for determining the amount of, and 41 billing for, all the electric power consumption of a single customer 42 which is a school district, a county or any agency, authority, or 43 other entity thereof, or a municipality, or any agency, authority, or 44 other entity thereof, which owns or leases properties and which 45 operates a solar electric power generation facility that is not an on-46 site generation facility, by means of the electric public utility's 47 billing process, rather than through physical rewiring of the customer's property to provide a single point of contact, provided 48

1 that each such property, including the solar electric generation 2 facility, is located no more than three miles from each of the others 3 and within the service territory of a single electric public utility. A customer engaged in virtual metering aggregation shall not be 4 5 considered a public utility. Any incremental cost to electric public utilities for virtual metering aggregation shall be fully and timely 6 7 recovered in a manner determined by the board. 8 (cf: P.L.2011, c.9, s.2) 9 10 2. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read 11 as follows: 12 38. a. The board shall require an electric power supplier or basic generation service provider to disclose on a customer's bill or on 13 14 customer contracts or marketing materials, a uniform, common set 15 of information about the environmental characteristics of the energy 16 purchased by the customer, including, but not limited to: 17 (1) Its fuel mix, including categories for oil, gas, nuclear, coal, 18 solar, hydroelectric, wind and biomass, or a regional average 19 determined by the board; 20 (2) Its emissions, in pounds per megawatt hour, of sulfur dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant 21 22 that the board may determine to pose an environmental or health 23 hazard, or an emissions default to be determined by the board; and 24 (3) Any discrete emission reduction retired pursuant to rules and 25 regulations adopted pursuant to P.L.1995, c.188. 26 b. Notwithstanding any provisions of the "Administrative 27 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, in 28 29 consultation with the Department of Environmental Protection, after 30 notice and opportunity for public comment and public hearing, 31 interim standards to implement this disclosure requirement, 32 including, but not limited to: 33 (1) A methodology for disclosure of emissions based on output 34 pounds per megawatt hour; 35 (2) Benchmarks for all suppliers and basic generation service 36 providers to use in disclosing emissions that will enable consumers 37 to perform a meaningful comparison with a supplier's or basic 38 generation service provider's emission levels; and 39 (3) A uniform emissions disclosure format that is graphic in 40 nature and easily understandable by consumers. The board shall 41 periodically review the disclosure requirements to determine if 42 revisions to the environmental disclosure system as implemented 43 are necessary. 44 Such standards shall be effective as regulations immediately 45 upon filing with the Office of Administrative Law and shall be 46 effective for a period not to exceed 18 months, and may, thereafter, 47 be amended, adopted or readopted by the board in accordance with 48 the provisions of the "Administrative Procedure Act."

1 c. (1) The board may adopt, in consultation with the 2 Department of Environmental Protection, after notice and 3 opportunity for public comment, an emissions portfolio standard 4 applicable to all electric power suppliers and basic generation 5 service providers, upon a finding that:

6 (a) The standard is necessary as part of a plan to enable the
7 State to meet federal Clean Air Act or State ambient air quality
8 standards; and

9 (b) Actions at the regional or federal level cannot reasonably be 10 expected to achieve the compliance with the federal standards.

11 (2) By July 1, 2009, the board shall adopt, pursuant to the 12 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 13 seq.), a greenhouse gas emissions portfolio standard to mitigate 14 leakage or another regulatory mechanism to mitigate leakage 15 applicable to all electric power suppliers and basic generation 16 service providers that provide electricity to customers within the 17 State. The greenhouse gas emissions portfolio standard or any other 18 regulatory mechanism to mitigate leakage shall:

19 (a) Allow a transition period, either before or after the effective date of the regulation to mitigate leakage, for a basic generation 20 21 service provider or electric power supplier to either meet the 22 emissions portfolio standard or other regulatory mechanism to 23 mitigate leakage, or to transfer any customer to a basic generation 24 service provider or electric power supplier that meets the emissions 25 portfolio standard or other regulatory mechanism to mitigate 26 If the transition period allowed pursuant to this leakage. 27 subparagraph occurs after the implementation of an emissions 28 portfolio standard or other regulatory mechanism to mitigate 29 leakage, the transition period shall be no longer than three years; 30 and

31 (b) Exempt the provision of basic generation service pursuant to
32 a basic generation service purchase and sale agreement effective
33 prior to the date of the regulation.

34 Unless the Attorney General or the Attorney General's designee 35 determines that a greenhouse gas emissions portfolio standard 36 would unconstitutionally burden interstate commerce or would be 37 preempted by federal law, the adoption by the board of an electric 38 energy efficiency portfolio standard pursuant to subsection g. of this 39 section, a gas energy efficiency portfolio standard pursuant to 40 subsection h. of this section, or any other enhanced energy 41 efficiency policies to mitigate leakage shall not be considered 42 sufficient to fulfill the requirement of this subsection for the 43 adoption of a greenhouse gas emissions portfolio standard or any 44 other regulatory mechanism to mitigate leakage.

d. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after

notice, provision of the opportunity for comment, and public
 hearing, renewable energy portfolio standards that shall require:

3 (1) that two and one-half percent of the kilowatt hours sold in
4 this State by each electric power supplier and each basic generation
5 service provider be from Class I or Class II renewable energy
6 sources;

7 (2) beginning on January 1, 2001, that one-half of one percent 8 of the kilowatt hours sold in this State by each electric power 9 supplier and each basic generation service provider be from Class I 10 renewable energy sources. The board shall increase the required 11 percentage for Class I renewable energy sources so that by January 12 1, 2006, one percent of the kilowatt hours sold in this State by each 13 electric power supplier and each basic generation service provider 14 shall be from Class I renewable energy sources and shall 15 additionally increase the required percentage for Class I renewable 16 energy sources by one-half of one percent each year until January 1, 17 2012, when four percent of the kilowatt hours sold in this State by 18 each electric power supplier and each basic generation service 19 provider shall be from Class I renewable energy sources.

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection;

24 (3) that the board establish a multi-year schedule, applicable to 25 each electric power supplier or basic generation service provider in 26 this State, beginning with the one-year period commencing on June 27 1, 2010, and continuing for each subsequent one-year period up to 28 and including, the one-year period commencing on [June 1, 2025] 29 June 1, 2028, that requires [suppliers or providers to purchase at 30 least] the following number or percentage, as the case may be, of 31 kilowatt-hours sold in this State by each electric power supplier and 32 each basic generation service provider to be from solar electric 33 power generators <u>connected to the distribution system</u> in this State:

- 34 EY 2011 306 Gigawatthours (Gwhrs)
- 35 EY 2012 442 Gwhrs
- 36 EY 2013 596 Gwhrs
- 37
 EY 2014
 [772 Gwhrs]
 1.99%
- 38
 EY 2015
 [965 Gwhrs]
 2.24%
- 39 EY 2016 [1,150 Gwhrs] 2.54%
- 40 EY 2017 [1,357 Gwhrs] 2.87%
- 41 EY 2018 [1,591 Gwhrs] <u>3.25%</u>
- 42 EY 2019 [1,858 Gwhrs] <u>3.67%</u>
- 43 EY 2020 [2,164 Gwhrs] <u>3.90%</u>
- 44 EY 2021 [2,518 Gwhrs] <u>4.03%</u>
- 45 EY 2022 [2,928 Gwhrs] <u>4.13%</u>
- 46 EY 2023 [3,433 Gwhrs] <u>4.23%</u>
- 47 EY 2024 [3,989 Gwhrs] <u>4.31%</u>

1 EY 2025 **[**4,610 Gwhrs**]** <u>4.39%</u>

2 EY 2026 **[**5,316 Gwhrs**]** 4.47%

3 EY 2027 <u>4.55%</u>

4 EY 2028, 4.63%, and for every energy year thereafter, at least 5 [5,316 Gwhrs] <u>4.63%</u> per energy year to reflect an increasing 6 number of kilowatt-hours to be purchased by suppliers or providers 7 from solar electric power generators connected to the distribution 8 system in this State, and to establish a framework within which, of 9 the electricity that the generators sell in this State, suppliers and 10 providers shall [purchase] each obtain at least [2,518 Gwhrs] 4.03% in the energy year 2021 and [5,316 Gwhrs] 4.63% in the 11 12 energy year [2026] 2028 from solar electric power generators 13 connected to the distribution system in this State, provided, 14 however, that 15

15 **[**the number of solar kilowatt-hours required to be purchased by 16 each supplier or provider, when expressed as a percentage of the 17 total number of solar kilowatt-hours purchased in this State, shall be 18 equivalent to each supplier's or provider's proportionate share of the 19 total number of kilowatt-hours sold in this State by all suppliers and 20 providers.]:

(a) The board shall determine an appropriate period of no less
 than 120 days following the end of an energy year prior to which a
 provider or supplier must demonstrate compliance for that energy
 year with the annual renewable portfolio standard;

25 (b) No more than 24 months following the date of enactment of 26 P.L., c. (C.) (pending before the Legislature as this bill), 27 the board shall complete a proceeding to investigate approaches to 28 mitigate solar development volatility and prepare and submit, 29 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), a report to 30 the Legislature, detailing its findings and recommendations. As 31 part of the proceeding, the board shall evaluate other techniques 32 used nationally and internationally;

33 (c) The solar renewable portfolio standards requirements in this 34 paragraph shall exempt those existing supply contracts which are 35 effective prior to the date of enactment of P.L., c. (C.) (pending before the Legislature as this bill) from any increase 36 37 beyond the number of SRECs that exceeds the number mandated by 38 the solar renewable portfolio standards requirements that were in 39 effect on the date that the providers executed their existing supply 40 contracts. This limited exemption for providers' existing supply 41 contracts shall not be construed to lower the Statewide solar 42 sourcing requirements set forth in this paragraph. Such incremental 43 new requirements shall be distributed over the electric power 44 suppliers and providers not subject to the existing supply contract 45 exemption until such time as existing supply contracts expire and 46 all suppliers are subject to the new requirement in a manner that is 47 competitively neutral among all providers and suppliers, such that

non-exempt providers are assigned the requirements that would
 have otherwise been assigned to the exempt providers.

3 (d) The solar renewable portfolio standards requirements in this 4 paragraph **[**(3) of this subsection**]** shall automatically increase by 5 20% for the remainder of the schedule in the event that the following two conditions are met: **[**(a)**]** (i) the number of SRECs 6 7 generated meets or exceeds the requirement for three consecutive 8 reporting years, starting with energy year [2013] <u>2014</u>; and [(b)] 9 (ii) the average current market SREC price for [all] SRECs 10 purchased by entities with renewable energy portfolio standards obligations [has decreased] in <u>each of</u> the same three consecutive 11 12 reporting years is less than the average current market SREC price 13 in the year prior to the three consecutive reporting years; and

14 (e) The board shall exempt providers' [existing] supply 15 contracts that are [: (a)] effective prior to the date of [P.L.2009, 16 c.289; or (b) effective prior to any future increase in the solar 17 renewable portfolio standard beyond the multi-year schedule 18 established in paragraph (3) of this subsection] any such increase. 19 This exemption shall apply to the number of SRECs that exceeds 20 the number mandated by the solar renewable portfolio standards 21 requirements that were in effect on the date that the suppliers or 22 providers executed their existing supply contracts. This limited 23 exemption for providers' existing supply contracts shall not be 24 construed to lower the Statewide solar purchase requirements set 25 forth in <u>this</u> paragraph [(3) of this subsection]. Such incremental 26 new requirements shall be distributed over the electric power 27 suppliers and providers not subject to the existing supply contract 28 exemption until such time as existing supply contracts expire and 29 all suppliers are subject to the new requirement in a manner that is 30 competitively neutral among all suppliers and providers, such that 31 non-exempt providers are assigned the requirements that would 32 have otherwise been assigned to the exempt providers.

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection, or compliance with the requirements of this subsection may be demonstrated to the board by suppliers or providers through the purchase of SRECs.

The renewable energy portfolio standards adopted by the board pursuant to paragraphs (1) and (2) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed have the board in accordance with the provisions of the "Administrative Procedure Act."

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The renewable energy portfolio standards adopted by the board pursuant to <u>this</u> paragraph **[**(3) of this subsection**]** shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 30 months after such filing, and shall, thereafter, be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act"; and

8 (4) within 180 days after the date of enactment of P.L.2010, 9 c.57 (C.48:3-87.1 et al.), that the board establish an offshore wind 10 renewable energy certificate program to require that a percentage of 11 the kilowatt hours sold in this State by each electric power supplier 12 and each basic generation service provider be from offshore wind 13 energy in order to support at least 1,100 megawatts of generation 14 from qualified offshore wind projects.

15 The percentage established by the board pursuant to this 16 paragraph shall serve as an offset to the renewable energy portfolio 17 standard established pursuant to paragraphs (1) and (2) of this 18 subsection and shall reduce the corresponding Class I renewable 19 energy requirement.

20 The percentage established by the board pursuant to this paragraph shall reflect the projected OREC production of each 21 22 qualified offshore wind project, approved by the board pursuant to 23 section 3 of P.L.2010, c.57 (C.48:3-87.1), for twenty years from the 24 commercial operation start date of the qualified offshore wind 25 project which production projection and OREC purchase 26 requirement, once approved by the board, shall not be subject to 27 reduction.

28 An electric power supplier or basic generation service provider 29 shall comply with the OREC program established pursuant to this 30 paragraph through the purchase of offshore wind renewable energy 31 certificates at a price and for the time period required by the board. 32 In the event there are insufficient offshore wind renewable energy 33 certificates available, the electric power supplier or basic generation 34 service provider shall pay an offshore wind alternative compliance 35 payment established by the board. Any offshore wind alternative 36 compliance payments collected shall be refunded directly to the 37 ratepayers by the electric public utilities.

The rules established by the board pursuant to this paragraph shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

e. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after

notice, provision of the opportunity for comment, and public
 hearing:

3 (1) net metering standards for electric power suppliers and basic 4 generation service providers. The standards shall require electric 5 power suppliers and basic generation service providers to offer net 6 at non-discriminatory rates to industrial, metering large 7 commercial, residential and small commercial customers, as those 8 customers are classified or defined by the board, that generate 9 electricity, on the customer's side of the meter, using a Class I 10 renewable energy source, for the net amount of electricity supplied 11 by the electric power supplier or basic generation service provider 12 over an annualized period. Systems of any sized capacity, as 13 measured in watts, are eligible for net metering. If the amount of 14 electricity generated by the customer-generator, plus any kilowatt 15 hour credits held over from the previous billing periods, exceeds the 16 electricity supplied by the electric power supplier or basic 17 generation service provider, then the electric power supplier or 18 basic generation service provider, as the case may be, shall credit 19 the customer-generator for the excess kilowatt hours until the end of 20 the annualized period at which point the customer-generator will be 21 compensated for any remaining credits or, if the customer-generator 22 chooses, credit the customer-generator on a real-time basis, at the 23 electric power supplier's or basic generation service provider's 24 avoided cost of wholesale power or the PJM electric power pool's 25 real-time locational marginal pricing rate, adjusted for losses, for 26 the respective zone in the PJM electric power pool. Alternatively, 27 the customer-generator may execute a bilateral agreement with an 28 electric power supplier or basic generation service provider for the 29 sale and purchase of the customer-generator's excess generation. 30 The customer-generator may be credited on a real-time basis, so 31 long as the customer-generator follows applicable rules prescribed 32 by the PJM electric power pool for its capacity requirements for the 33 net amount of electricity supplied by the electric power supplier or 34 basic generation service provider. The board may authorize an 35 electric power supplier or basic generation service provider to cease 36 offering net metering whenever the total rated generating capacity 37 owned and operated by net metering customer-generators Statewide 38 equals 2.5 percent of the State's peak electricity demand;

39 (2) safety and power quality interconnection standards for Class
40 I renewable energy source systems used by a customer-generator
41 that shall be eligible for net metering.

Such standards or rules shall take into consideration the goals of the New Jersey Energy Master Plan, applicable industry standards, and the standards of other states and the Institute of Electrical and Electronic Engineers. The board shall allow electric public utilities to recover the costs of any new net meters, upgraded net meters, system reinforcements or upgrades, and interconnection costs

through either their regulated rates or from the net metering
 customer-generator; and

3 (3) credit or other incentive rules for generators using Class I
4 renewable energy generation systems that connect to New Jersey's
5 electric public utilities' distribution system but who do not net
6 meter.

Such rules shall require the board or its designee to issue a credit or other incentive to those generators that do not use a net meter but otherwise generate electricity derived from a Class I renewable energy source and to issue an enhanced credit or other incentive, including, but not limited to, a solar renewable energy credit, to those generators that generate electricity derived from solar technologies.

14 Such standards or rules shall be effective as regulations 15 immediately upon filing with the Office of Administrative Law and 16 shall be effective for a period not to exceed 18 months, and may, 17 thereafter, be amended, adopted or readopted by the board in 18 accordance with the provisions of the "Administrative Procedure 19 Act."

20 f. The board may assess, by written order and after notice and opportunity for comment, a separate fee to cover the cost of 21 22 implementing and overseeing an emission disclosure system or 23 emission portfolio standard, which fee shall be assessed based on an 24 electric power supplier's or basic generation service provider's share 25 of the retail electricity supply market. The board shall not impose a 26 fee for the cost of implementing and overseeing a greenhouse gas 27 emissions portfolio standard adopted pursuant to paragraph (2) of subsection c. of this section, the electric energy efficiency portfolio 28 29 standard adopted pursuant to subsection g. of this section, or the gas 30 energy efficiency portfolio standard adopted pursuant to subsection 31 h. of this section.

32 g. The board may adopt, pursuant to the "Administrative 33 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric 34 energy efficiency portfolio standard that may require each electric 35 public utility to implement energy efficiency measures that reduce 36 electricity usage in the State by 2020 to a level that is 20 percent 37 below the usage projected by the board in the absence of such a 38 standard. Nothing in this section shall be construed to prevent an 39 electric public utility from meeting the requirements of this section 40 by contracting with another entity for the performance of the 41 requirements.

h. The board may adopt, pursuant to the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy
efficiency portfolio standard that may require each gas public utility
to implement energy efficiency measures that reduce natural gas
usage for heating in the State by 2020 to a level that is 20 percent
below the usage projected by the board in the absence of such a
standard. Nothing in this section shall be construed to prevent a gas

1 public utility from meeting the requirements of this section by 2 contracting with another entity for the performance of the 3 requirements.

4 i. After the board establishes a schedule of solar kilowatt-hour 5 sale or purchase requirements pursuant to paragraph (3) of subsection d. of this section, the board may initiate subsequent 6 7 proceedings and adopt, after appropriate notice and opportunity for 8 public comment and public hearing, increased minimum solar 9 kilowatt-hour sale or purchase requirements, provided that the 10 board shall not reduce previously established minimum solar 11 kilowatt-hour sale or purchase requirements, or otherwise impose 12 constraints that reduce the requirements by any means.

The board shall determine an appropriate level of solar 13 j. 14 alternative compliance payment, and [establish a 15-year solar 15 alternative compliance payment schedule, that permits] permit each 16 supplier or provider to submit an SACP to comply with the solar 17 electric generation requirements of paragraph (3) of subsection d. of this section. The value of the SACP for each Energy Year, for 18 19 Energy Years 2014 through 2028 per megawatt hour from solar

20 electric generation required pursuant to this section, shall be:

- 21 EY 2014 \$400
- 22 EY 2015 \$390
- 23 EY 2016 \$380
- 24 \$371 <u>EY 2017</u>
- \$362 25 EY 2018
- <u>EY 2019</u> 26 \$353
- 27 EY 2020 <u>\$344</u>
- 28 <u>EY 2021</u> \$335
- 29 EY 2022 \$327
- 30 EY 2023 \$319
- 31 EY 2024 \$311 32
- EY 2025 \$303 33 EY 2026 \$293
- \$259 34 EY 2027
- 35 EY 2028 \$252

36 The board may initiate subsequent proceedings and adopt, after 37 appropriate notice and opportunity for public comment and public 38 hearing, an increase in solar alternative compliance payments, 39 provided that the board shall not reduce previously established 40 levels of solar alternative compliance payments, nor shall the board 41 provide relief from the obligation of payment of the SACP by the 42 electric power suppliers or basic generation service providers in any 43 form. Any SACP payments collected shall be refunded directly to 44 the ratepayers by the electric public utilities.

45 k. The board may allow electric public utilities to offer long-46 term contracts through a competitive process, direct electric public 47 utility investment and other means of financing, including but not 48 limited to loans, for the purchase of SRECs and the resale of SRECs

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1 to suppliers or providers or others, provided that after such 2 contracts have been approved by the board, the board's approvals 3 shall not be modified by subsequent board orders. 4 The board shall implement its responsibilities under the 1. 5 provisions of this section in such a manner as to: 6 (1) place greater reliance on competitive markets, with the 7 explicit goal of encouraging and ensuring the emergence of new 8 entrants that can foster innovations and price competition;

9 (2) maintain adequate regulatory authority over non-competitive 10 public utility services;

(3) consider alternative forms of regulation in order to addresschanges in the technology and structure of electric public utilities;

(4) promote energy efficiency and Class I renewable energy
market development, taking into consideration environmental
benefits and market barriers;

16 (5) make energy services more affordable for low and moderate17 income customers;

18 (6) attempt to transform the renewable energy market into one
19 that can move forward without subsidies from the State or public
20 utilities;

(7) achieve the goals put forth under the renewable energyportfolio standards;

(8) promote the lowest cost to ratepayers; and

24 (9) allow all market segments to participate.

23

m. The board shall ensure the availability of financial incentives under its jurisdiction, including, but not limited to, long-term contracts, loans, SRECs, or other financial support, to ensure market diversity, competition, and appropriate coverage across all ratepayer segments, including, but not limited to, residential, commercial, industrial, non-profit, farms, schools, and public entity sustomers.

n. For projects which are owned, or directly invested in, by a public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), the board shall determine the number of SRECs with which such projects shall be credited; and in determining such number the board shall ensure that the market for SRECs does not detrimentally affect the development of non-utility solar projects and shall consider how its determination may impact the ratepayers.

39 0. The board, in consultation with the Department of 40 Environmental Protection, electric public utilities, the Division of 41 Rate Counsel in, but not of, the Department of the Treasury, 42 affected members of the solar energy industry, and relevant 43 stakeholders, shall periodically consider increasing the renewable 44 energy portfolio standards beyond the minimum amounts set forth 45 in subsection d. of this section, taking into account the cost impacts 46 and public benefits of such increases including, but not limited to:

47 (1) reductions in air pollution, water pollution, land disturbance,48 and greenhouse gas emissions;

20

(2) reductions in peak demand for electricity and natural gas,
 and the overall impact on the costs to customers of electricity and
 natural gas;

4 (3) increases in renewable energy development, manufacturing,

5 investment, and job creation opportunities in this State; and

6 (4) reductions in State and national dependence on the use of 7 fossil fuels.

p. Class I RECs <u>and ORECS</u> shall be eligible for use in
renewable energy portfolio standards compliance in the energy year
in which they are generated, and for the following two energy years.
SRECs [and ORECs] shall be eligible for use in renewable energy
portfolio standards compliance in the energy year in which they are
generated, and for the following [two] four energy years.

14 q. (1) During the energy years of 2014, 2015, and 2016, a solar 15 electric power generation facility project which is not net metered, 16 not an on-site generation facility, or not certified as being located 17 on a brownfield or a properly closed sanitary landfill facility, as 18 provided pursuant to subsection t. of this section, shall be 19 considered "connected to the distribution system" if (a) the facility 20 files a notice with the board indicating its intent to qualify under 21 this subsection; and (b) the capacity of the facility, when added to 22 the capacity of other facilities that have been approved for 23 connection prior to the facility's filing under this subsection, does 24 not exceed 100 megawatts in the aggregate for each year. The 25 board shall act within 180 days of its receipt of a completed 26 application for designation of a solar power electric generation 27 facility as "connected to the distribution system," to either approve, conditionally approve, or disapprove the application. Filings made 28 29 pursuant to this subsection shall include a notice escrow of \$40,000 30 per megawatt of the proposed capacity of the facility. The notice 31 escrow shall be reimbursed to the facility in full upon the facility 32 entering commercial operation, or shall be forfeited to the State if 33 the facility is determined to be "connected to the distribution 34 system" pursuant to this paragraph but does not enter commercial 35 operation pursuant to paragraph (2) of this subsection.

36 (2) If the proposed solar power electric generation facility does 37 not commence commercial operations within two years following 38 the date of the designation by the board pursuant to this subsection, 39 the designation of the facility as "connected to the distribution 40 system" shall be deemed to be null and void, and the facility shall 41 thereafter be considered not "connected to the distribution system." 42 r. (1) For solar power electric generation facility projects 43 proposed in addition to those approved pursuant to subsection q. of 44 this section and for all projects proposed in each energy year 45 following energy year 2016, a proposed solar power electric

46 generation facility that is neither net metered nor an on-site
47 generation facility, may be considered "connected to the
48 distribution system" only upon designation as such by the board,

1 after notice to the public and opportunity for public comment or 2 hearing. A proposed solar power electric generation facility 3 seeking board designation as "connected to the distribution system" shall submit an application to the board that includes for the 4 5 proposed facility: the nameplate capacity; the estimated energy and 6 number of SRECs to be produced and sold per year; the estimated 7 annual rate impact on ratepayers; the estimated capacity of the 8 generator as defined by PJM for sale in the PJM capacity market; 9 the point of interconnection; the total acreage and location; the 10 current land use designation of the property; the type of solar 11 technology to be used; and other such information as the board shall 12 require. 13 (2) The board shall approve the designation of the proposed 14 solar power electric generation facility as "connected to the 15 distribution system" if the board determines that: 16 (a) the SRECs forecasted to be produced by the facility do not 17 have a detrimental impact on the SREC market or on the 18 appropriate development of solar power in the State; 19 (b) the loss of tillable acreage that would result from the 20 approval of the designation of the proposed facility, together with 21 the tillable acreage of all other facilities approved pursuant to this 22 subsection, would cumulatively constitute a loss of less than one 23 percent of the total tillable acres of farmland in the State on the date 24 of enactment of P.L., c. (C.) (pending before the 25 Legislature as this bill), pursuant to information provided by the 26 New Jersey Department of Agriculture; and 27 (c) the impact of the designation on electric rates and economic 28 development is beneficial. 29 (3) The board shall act within 180 days of its receipt of a 30 completed application for designation of a solar power electric 31 generation facility as "connected to the distribution system," to 32 either approve, conditionally approve, or disapprove the 33 application. If the proposed solar power electric generation facility does not commence commercial operations within two years 34 35 following the date of the designation by the board pursuant to this subsection, the designation of the facility as "connected to the 36 37 distribution system" shall be deemed to be null and void, and the 38 facility shall thereafter be considered not "connected to the 39 distribution system." 40 s. Notwithstanding the foregoing provisions of this section, a 41 solar power electric generation facility located on farmland, and not 42 heretofore approved pursuant to subsection q. of this section, shall 43 not be considered "connected to the distribution system" unless the 44 facility has been approved as such by the board and (1) PJM issued 45 a System Impact Study for the facility prior to March 31, 2011; or (2) the facility files a notice with the board within 60 days of the 46 effective date of P.L., c. (C.) (pending before the 47

1 Legislature as this bill), indicating its intent to qualify under this 2 subsection. 3 t. No more than 180 days after the date of enactment of 4 P.L., c. (C.) (pending before the Legislature as this bill), 5 the board shall, in consultation with the Department of 6 Environmental Protection and the New Jersey Economic 7 Development Authority, and, after notice and opportunity for public 8 comment and public hearing, complete a proceeding to establish a 9 program to provide SRECs to owners of solar power electric 10 generation facility projects certified by the board as being located 11 on a brownfield or a properly closed sanitary landfill facility. 12 Projects certified under this subsection (1) shall be considered "connected to the distribution system" and shall not require such 13 14 designation by the board, and (2) shall not be subject to board 15 review required pursuant to subsections q. and r. of this section. 16 For projects certified under this subsection, the board shall credit 17 additional incentives to be determined by the board for each 18 megawatt hour (MWh) of solar energy that is generated by the 19 project. The issuance of SRECs for all solar electric generation 20 facility projects pursuant to this subsection shall be deemed "Board 21 of Public Utilities financial assistance" as provided under section 1 22 of P.L.2009, c.89 (C.48:2-29.47). 23 u. No more than 180 days after the date of enactment of 24 P.L., c. (C.) (pending before the Legislature as this bill), 25 the board shall complete a proceeding to establish a registration 26 program. The registration program shall require the owners of solar 27 power electric generation facility projects connected to the 28 distribution system to make periodic milestone filings with the 29 board in a manner and at such times as determined by the board to 30 provide full disclosure and transparency regarding the overall level 31 of development and construction activity of those projects 32 Statewide. 33 v. The issuance of SRECs for all solar power electric 34 generation facility projects pursuant to this section, for projects 35 connected to the distribution system with a capacity of one 36 megawatt or greater, shall be deemed "Board of Public Utilities 37 financial assistance" as provided pursuant to under section 1 of 38 P.L.2009, c.89 (C.48:2-29.47). 39 w. Electricity used for virtual metering aggregation shall be 40 delivered to customers pursuant to the electric public utility 41 transmission and distribution tariffs applicable to the customer class 42 of the customer using the energy. A customer that is a school 43 district, a county or any agency, authority, or other entity thereof, or 44 a municipality, or any agency, authority, or other thereof, may 45 purchase such electricity through virtual metering aggregation to 46 meet its electricity requirements.

47 (cf: P.L.2010, c.57, s.2)

- 3. This act shall take effect immediately.

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STATEMENT

6 The bill amends sections 3 and 38 of P.L.1999, c.23 (C.48:3-49 7 et al.) ("EDECA") concerning solar renewable energy programs, 8 and purchase requirements. The bill would provide that a solar 9 power electric generation facility shall be deemed by the Board of 10 Public Utilities ("BPU") as "connected to the distribution system" 11 ("connected") if it is: (1) connected to a metering customer's side of 12 a meter, regardless of the voltage at which that customer connects to the electric grid, or (2) directly connected to the electric grid at 13 14 69 kilovolts or less, regardless of how an electric public utility 15 classifies that portion of its electric grid, except that a solar facility 16 that is neither net metered nor an on-site generation facility would 17 not be considered "connected" unless it was designated as such by 18 the BPU as provided pursuant to the bill's provisions except that, 19 during the energy years of 2014 through 2016, a solar electric 20 generation facility project which is not net metered, not an on-site 21 generation facility, and not certified as being located on a 22 brownfield or a properly closed sanitary landfill facility shall be 23 considered "connected" if the capacity of the facility, when added 24 to the capacity of other facilities that have been approved for 25 connection prior to the facility's filing, does not exceed 100 26 megawatts in the aggregate for each energy year. Such facilities 27 would not be subject to BPU review. Failure to commence 28 commercial operations within two years following the date of the 29 "connected" designation would void the designation.

30 Notwithstanding the foregoing criteria, the BPU must approve 31 the designation of the proposed facility as "connected" if it 32 determines that: (1) the solar renewable energy certificates 33 ("SREC"s) forecasted to be produced by the facility do not have a 34 detrimental impact on the SREC market or on the appropriate 35 development of solar power in the State; (2) the loss of tillable 36 acreage that would result from the approval of the designation of 37 the proposed facility, together with the tillable acreage of all other 38 similar facilities, would cumulatively constitute a loss of less than 39 one percent of the total tillable acres of farmland in the State on the 40 date of the bill's enactment, pursuant to information provided by 41 the New Jersey Department of Agriculture; and (3) the impact of 42 the designation on electric rates and economic development is 43 beneficial provided, however, that a solar facility constructed on 44 farmland would not be considered "connected" unless it is approved 45 by the BPU as such and (a) it is approved as a facility not subject to 46 BPU review for energy years 2014, 2015, or 2016, or (b) PJM 47 issued a System Impact Study for the facility prior to March 31, 48 2011 and the facility files a notice with the board within 60 days of

1 the bill's effective date indicating its intent to qualify as connected 2 under the bill.

3 The bill directs the BPU to, within 180 days of the bill's enactment, and in consultation with the Department of 4 5 Environmental Protection and the New Jersey Economic 6 Development Authority, establish a program to provide SRECs to 7 owners of solar power electric generation facility projects certified 8 as being located on a brownfield or a properly closed sanitary 9 landfill facility and provide that such projects shall (1) be 10 considered "connected to the distribution system," (2) not be 11 subject to board review, and (3) be credited additional incentives 12 for each megawatt hour of solar energy that is generated by the 13 project.

14 The bill provides that the issuance of SRECs for projects located 15 on brownfields and landfills, and for projects greater than one 16 megawatt are to be deemed "Board of Public Utilities financial 17 assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-18 29.47), to provide that prevailing wage rates would apply to such 19 projects.

20 The bill requires the BPU to establish a solar registration 21 program, which would require that all owners of solar electric 22 power generation facilities that are filing with the BPU for approval 23 to generate SRECs, to file documents detailing the size, location, 24 interconnection plan, land use, and other project information as 25 required by the BPU.

26 The bill would extend the scope of "Class I renewable energy" 27 producers to include small scale hydropower facilities with a 28 capacity of three megawatts or less that are put into service after the 29 effective date of the bill. "Small scale hydropower facility" is 30 defined to mean a facility located within New Jersey that is 31 connected to the distribution system, and that meets the 32 requirements of, and has been certified by, a nationally recognized 33 low-impact hydropower organization. Electricity from any 34 hydropower facility with a capacity greater than three megawatts 35 would be included in the category of "Class II renewable energy."

36 The bill would provide that for a resource recovery facility to be 37 considered as generating Class II renewable energy, the facility 38 must be in compliance with current environmental standards, 39 including, but not limited to, all applicable requirements of the 40 federal "Clean Air Act." The bill clarifies that a "combined heat 41 and power facility" or "co-generation facility" means a generation 42 facility which produces electric energy and steam. The bill also 43 provides that an on-site generation facility shall include an on-site 44 facility that produces Class I or Class II renewable energy.

45 The bill would change the solar alternative compliance payment 46 ("SACP") schedule from a 15-year schedule with obligations set by 47 the board to a statutorily established schedule with specifically 48 prescribed SACP values for each energy year.

1 The bill revises the multi-year schedule of Statewide solar 2 gigawatt hour requirements applicable to electric power suppliers 3 and basic generation providers for Energy Years 2014 to 2028. The 4 requirements are stated in percentages, instead of being enumerated 5 in gigawatt hours, from 1.99% in 2014 to 4.63% in 2028 and every 6 energy year thereafter. The bill also provides for the BPU to 7 determine whether a provider or supplier is in compliance with 8 annual renewable portfolio standards within a period of no less than 9 120 days following the end of an energy year, and to provide for a 10 future adjustment in annual Statewide gigawatt hour requirements 11 based upon any shortfall that is determined by the BPU.

12 The bill requires the BPU to, within 24 months following 13 enactment, complete a proceeding to investigate approaches to mitigate solar development volatility and prepare and submit a 14 15 report to the Legislature, detailing its findings and 16 recommendations. As part of the proceeding, the BPU must 17 evaluate other techniques used nationally and internationally.

18 The bill would provide that the additional solar purchase 19 requirements distributed over the electric power providers not 20 subject to the existing supply contract exemption provided under 21 section 38 of EDECA, shall be distributed in a manner that is competitively neutral among all providers, such that non-exempt 22 23 providers are assigned the requirements that would have otherwise 24 been assigned to the exempt providers.

25 The bill provides that long-term SREC purchase contracts 26 offered by the BPU, shall be offered through a competitive process, 27 including direct investment by electric utilities.

28 Finally, the bill permits a customer that is a school district, 29 county or municipality, including any agency, authority, or other 30 entity thereof to purchase electricity through virtual metering 31 aggregation where the customer's properties are within three miles 32 of each other and within the service territory of a single electric 33 utility serving the customer. Virtual metering aggregation is a 34 process for billing electric utility customers whereby all the electric 35 power consumption of a customer which operates a solar electric 36 power generation facility that is not an on-site generation, for all 37 properties of that customer, is read and aggregated, according to the 38 terms of the utility's tariff, provided that such properties, including 39 the solar electric generation facility, are located three miles within 40 the boundaries of each other and within the service territory of a 41 single electric public utility. The bill provides that any incremental 42 cost to electric public utilities related to virtual metering 43 aggregation shall be recovered to the utility in a manner as 44 determined by the BPU.