SENATE, No. 1655

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED FEBRUARY 16, 2012

Sponsored by:

Senator JEFF VAN DREW

District 1 (Atlantic, Cape May and Cumberland)

Senator ANTHONY R. BUCCO District 25 (Morris and Somerset)

SYNOPSIS

Permits small businesses to qualify for loans from NJEDA for costs of energy audit and making energy efficiency or conservation improvements.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/4/2013)

1 **AN ACT** concerning energy audits for certain buildings and amending and supplementing P.L.1974, c.80.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. a. In consultation with the board and the Department of Community Affairs, the New Jersey Economic Development Authority shall establish and administer a program that makes one or more low-interest loans available to an eligible small business for 100 percent of any otherwise unreimbursed costs to the small business of (1) an energy audit of any of the small business's buildings conducted by a contractor licensed by the board, and (2) the purchase and installation of all energy efficiency or conservation equipment at any of those buildings as a result of the
 - b. As used in this section:

energy audit.

"Board" means the New Jersey Board of Public Utilities or any successor agency;

"Eligible small business" means a business entity that, at the time of application for participation in the loan program established pursuant to subsection a. of this section, is independently owned and operated, operates primarily within this State, and which satisfies other criteria that may be established by the authority;

"Energy audit" means an on-site analysis or assessment of all the energy-using systems within a building to determine the energy consumption characteristics of that building for the purpose of identifying appropriate energy efficiency or conservation maintenance procedures, and indicating the need, if any, for the acquisition and installation of energy efficiency or conservation measures; and

"Low-interest loan" means a loan for a term not exceeding ten years at a rate of interest not exceeding the greater of three percent or one-half of the prime interest rate as reported in a financial newspaper published and circulating in New York City.

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- 37 2. Section 5 of P.L.1974, c.80 (C.34:1B-5) is amended to read 38 as follows:
 - 5. The authority shall have the following powers:
- a. To adopt bylaws for the regulation of its affairs and the conduct of its business;
 - b. To adopt and have a seal and to alter the same at pleasure;
- c. To sue and be sued;
- d. To acquire in the name of the authority by purchase or otherwise, on such terms and conditions and such manner as it may

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 deem proper, or by the exercise of the power of eminent domain in
- 2 the manner provided by the "Eminent Domain Act of 1971,"
- 3 P.L.1971, c.361 (C.20:3-1 et seq.), any lands or interests therein or
- 4 other property which it may determine is reasonably necessary for
- 5 any project; provided, however, that the authority in connection
- 6 with any project shall not take by exercise of the power of eminent
- 7 domain any real property except upon consent thereto given by
- 8 resolution of the governing body of the municipality in which such
- 9 real property is located; and provided further that the authority shall
- 10 be limited in its exercise of the power of eminent domain in
- 11 connection with any project in qualifying municipalities as defined
- 12 under the provisions of P.L.1978, c.14 (C.52:27D-178 et seq.), or to
- 13 municipalities which had a population, according to the latest
- 14 federal decennial census, in excess of 10,000;
 - To enter into contracts with a person upon such terms and conditions as the authority shall determine to be reasonable, including, but not limited to, reimbursement for the planning, designing, financing, construction, reconstruction, improvement,
- 19 equipping, furnishing, operation and maintenance of the project and
- 20 to pay or compromise any claims arising therefrom;
 - To establish and maintain reserve and insurance funds with
- respect to the financing of the project or the school facilities project 22 23 and any project financed pursuant to the "Municipal Rehabilitation
- 24 and Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et
- 25 al.);

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- 26 To sell, convey or lease to any person all or any portion of a 27
- project for such consideration and upon such terms as the authority 28 may determine to be reasonable;
- 29 h. To mortgage, pledge or assign or otherwise encumber all or
- 30 any portion of a project, or revenues, whenever it shall find such
- 31 action to be in furtherance of the purposes of this act, P.L.2000,
- 32 c.72 (C.18A:7G-1 et al.), the "Municipal Rehabilitation and
- Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), 33
- 34 P.L.2007, c.137 (C.52:18A-235 et al.), and sections 3 through 18 of
- P.L.2009, c.90 (C.52:27D-489c et al.); 35
- 36 To grant options to purchase or renew a lease for any of its
- 37 projects on such terms as the authority may determine to be
- 38 reasonable;
- 39 To contract for and to accept any gifts or grants or loans of
- 40 funds or property or financial or other aid in any form from the
- 41 United States of America or any agency or instrumentality thereof,
- 42 or from the State or any agency, instrumentality or political
- 43 subdivision thereof, or from any other source and to comply,
- 44 subject to the provisions of P.L.1974, c.80 (C.34:1B-1 et seq.),
- 45 section 6 of P.L.2001, c.401 (C.34:1B-4.1), P.L.2000, c.72 46
- (C.18A:7G-1 et al.), the "Municipal Rehabilitation and Economic 47 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), and

- 1 P.L.2007, c.137 (C.52:18A-235 et al.), with the terms and conditions thereof;
- k. In connection with any action undertaken by the authority in the performance of its duties and any application for assistance or commitments therefor and modifications thereof, to require and collect such fees and charges as the authority shall determine to be reasonable, including but not limited to fees and charges for the authority's administrative, organizational, insurance, operating, legal, and other expenses;
- 1. To adopt, amend and repeal regulations to carry out the provisions of P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1), P.L.2000, c.72 (C.18A:7G-1 et al.), the "Municipal Rehabilitation and Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), and P.L.2007, c.137 (C.52:18A-235 et al.);
- m. To acquire, purchase, manage and operate, hold and dispose of real and personal property or interests therein, take assignments of rentals and leases and make and enter into all contracts, leases, agreements and arrangements necessary or incidental to the performance of its duties;
 - n. To purchase, acquire and take assignments of notes, mortgages and other forms of security and evidences of indebtedness;

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- 24 o. To purchase, acquire, attach, seize, accept or take title to any 25 project or school facilities project by conveyance or by foreclosure, 26 and sell, lease, manage or operate any project or school facilities 27 project for a use specified in this act, P.L.2000, c.72 (C.18A:7G-1 28 et al.), the "Municipal Rehabilitation and Economic Recovery Act," 29 P.L.2002, c.43 (C.52:27BBB-1 et al.), P.L.2007, c.137 (C.52:18A-30 235 et al.), and sections 3 through 18 of P.L.2009, c.90 (C.52:27D-31 489c et al.);
 - p. To borrow money and to issue bonds of the authority and to provide for the rights of the holders thereof, as provided in P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1), P.L.2000, c.72 (C.18A:7G-1 et al.), the "Municipal Rehabilitation and Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), P.L.2007, c.137 (C.52:18A-235 et al.), and sections 3 through 18 of P.L.2009, c.90 (C.52:27D-489c et al.);
- 39 To extend credit or make loans to any person for the 40 acquiring, constructing, reconstructing, designing, 41 improving, equipping and furnishing of a project or school facilities 42 project, which credits or loans may be secured by loan and security 43 agreements, mortgages, leases and any other instruments, upon such 44 terms and conditions as the authority shall deem reasonable, 45 including provision for the establishment and maintenance of 46 reserve and insurance funds, and to require the inclusion in any 47 mortgage, lease, contract, loan and security agreement or other 48 instrument, of such provisions for the construction, use, operation

and maintenance and financing of a project or school facilities project as the authority may deem necessary or desirable;

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- r. To guarantee up to 90% of the amount of a loan to a person, if the proceeds of the loan are to be applied to the purchase and installation, in a building devoted to industrial or commercial purposes, or in an office building, of an energy improvement system;
- 8 s. To employ consulting engineers, architects, attorneys, real 9 estate counselors, appraisers, and such other consultants and 10 employees as may be required in the judgment of the redevelopment 11 utility to carry out the purposes of P.L.1974, c.80 (C.34:1B-1 et 12 seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1), P.L.2000, c.72 (C.18A:7G-1 et al.), the "Municipal Rehabilitation and Economic 13 14 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), P.L.2007, 15 c.137 (C.52:18A-235 et al.), and sections 3 through 18 of P.L.2009, 16 c.90 (C.52:27D-489c et al.), and to fix and pay their compensation 17 from funds available to the redevelopment utility therefor, all 18 without regard to the provisions of Title 11A of the New Jersey 19 Statutes;
- 20 t. To do and perform any acts and things authorized by P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 21 22 (C.34:1B-4.1), P.L.2000, c.72 (C.18A:7G-1 et al.), the "Municipal 23 Rehabilitation and Economic Recovery Act," P.L.2002, c.43 24 (C.52:27BBB-1 et al.), P.L.2007, c.137 (C.52:18A-235 et al.), and 25 sections 3 through 18 of P.L.2009, c.90 (C.52:27D-489c et al.), 26 under, through or by means of its own officers, agents and 27 employees, or by contract with any person;
 - u. To procure insurance against any losses in connection with its property, operations or assets in such amounts and from such insurers as it deems desirable;
- v. To do any and all things necessary or convenient to carry out its purposes and exercise the powers given and granted in P.L.1974, c.80 (C.34:1B-1 et seq.), section 6 of P.L.2001, c.401 (C.34:1B-4.1), P.L.2000, c.72 (C.18A:7G-1 et al.), the "Municipal Rehabilitation and Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), P.L.2007, c.137 (C.52:18A-235 et al.), and sections 3 through 18 of P.L.2009, c.90 (C.52:27D-489c et al.);
- 38 w. To construct, reconstruct, rehabilitate, improve, alter, equip, 39 maintain or repair or provide for the construction, reconstruction, 40 improvement, alteration, equipping or maintenance or repair of any 41 development property and lot, award and enter into construction 42 contracts, purchase orders and other contracts with respect thereto, upon such terms and conditions as the authority shall determine to 43 44 be reasonable, including, but not limited to, reimbursement for the 45 designing, financing, construction, reconstruction, improvement, equipping, furnishing, operation and maintenance of 46 47 any such development property and the settlement of any claims

arising therefrom and the establishment and maintenance of reserve funds with respect to the financing of such development property;

- x. When authorized by the governing body of a municipality exercising jurisdiction over an urban growth zone, to construct, cause to be constructed or to provide financial assistance to projects in an urban growth zone which shall be exempt from the terms and requirements of the land use ordinances and regulations, including, but not limited to, the master plan and zoning ordinances, of such municipality;
 - y. To enter into business employment incentive agreements as provided in the "Business Employment Incentive Program Act," P.L.1996, c.26 (C.34:1B-124 et al.);

- z. To enter into agreements or contracts, execute instruments, and do and perform all acts or things necessary, convenient or desirable for the purposes of the redevelopment utility to carry out any power expressly provided pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.), P.L.2000, c.72 (C.18A:7G-1 et al.), and P.L.2007, c.137 (C.52:18A-235 et al.), including, but not limited to, entering into contracts with the State Treasurer, the Commissioner of Education, districts, the New Jersey Schools Development Authority, and any other entity which may be required in order to carry out the provisions of P.L.2000, c.72 (C.18A:7G-1 et al.), P.L.2007, c.137 (C.52:18A-235 et al.), and sections 3 through 18 of P.L.2009, c.90 (C.52:27D-489c et al.);
 - aa. (Deleted by amendment, P.L.2007, c.137);
 - bb. To make and contract to make loans to local units to finance the cost of school facilities projects and to acquire and contract to acquire bonds, notes or other obligations issued or to be issued by local units to evidence the loans, all in accordance with the provisions of P.L.2000, c.72 (C.18A:7G-1 et al.), and P.L.2007, c.137 (C.52:18A-235 et al.);
 - cc. Subject to any agreement with holders of its bonds issued to finance a project or school facilities project, obtain as security or to provide liquidity for payment of all or any part of the principal of and interest and premium on the bonds of the authority or for the purchase upon tender or otherwise of the bonds, lines of credit, letters of credit, reimbursement agreements, interest rate exchange agreements, currency exchange agreements, interest rate floors or caps, options, puts or calls to hedge payment, currency, rate, spread or similar exposure or similar agreements, float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements, and other security agreements or instruments in any amounts and upon any terms as the authority may determine and pay any fees and expenses required in connection therewith;
- dd. To charge to and collect from local units, the State and any other person, any fees and charges in connection with the

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authority's actions undertaken with respect to school facilities projects, including, but not limited to, fees and charges for the authority's administrative, organization, insurance, operating and other expenses incident to the financing of school facilities projects; ee. To make loans to refinance solid waste facility bonds through the issuance of bonds or other obligations and the execution of any agreements with counties or public authorities to effect the refunding or rescheduling of solid waste facility bonds, or otherwise provide for the payment of all or a portion of any series of solid waste facility bonds. Any county or public authority refunding or rescheduling its solid waste facility bonds pursuant to this subsection shall provide for the payment of not less than fifty percent of the aggregate debt service for the refunded or rescheduled debt of the particular county or public authority for the duration of the loan; except that, whenever the solid waste facility bonds to be refinanced were issued by a public authority and the county solid waste facility was utilized as a regional county solid waste facility, as designated in the respective adopted district solid waste management plans of the participating counties as approved by the department prior to November 10, 1997, and the utilization of the facility was established pursuant to tonnage obligations set forth in their respective interdistrict agreements, the public authority refunding or rescheduling its solid waste facility bonds pursuant to this subsection shall provide for the payment of a percentage of the aggregate debt service for the refunded or rescheduled debt of the public authority not to exceed the percentage of the specified tonnage obligation of the host county for the duration of the loan. Whenever the solid waste facility bonds are the obligation of a public authority, the relevant county shall execute a deficiency agreement with the authority, which shall provide that the county pledges to cover any shortfall and to pay deficiencies in scheduled repayment obligations of the public authority. All costs associated with the issuance of bonds pursuant to this subsection may be paid by the authority from the proceeds of these bonds. Any county or public authority is hereby authorized to enter into any agreement with the authority necessary, desirable or convenient to effectuate the provisions of this subsection.

The authority shall not issue bonds or other obligations to effect the refunding or rescheduling of solid waste facility bonds after December 31, 2002. The authority may refund its own bonds issued for the purposes herein at any time;

ff. To pool loans for any local government units that are refunding bonds and do and perform any and all acts or things necessary, convenient or desirable for the purpose of the authority to achieve more favorable interest rates and terms for those local governmental units;

gg. To finance projects approved by the board, provide staff support to the board, oversee and monitor progress on the part of

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- the board in carrying out the revitalization, economic development and restoration projects authorized pursuant to the "Municipal Rehabilitation and Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.) and otherwise fulfilling its responsibilities pursuant thereto;
 - hh. To offer financial assistance to qualified film production companies as provided in the "New Jersey Film Production Assistance Act," P.L.2003, c.182 (C.34:1B-178 et al.); [and]
- 9 ii. To finance or develop private or public parking facilities or 10 structures, which may include the use of solar photovoltaic equipment, in municipalities qualified to receive State aid pursuant 11 12 to the provisions of P.L.1978, c.14 (C.52:27D-178 et seq.) and 13 municipalities that contain areas designated pursuant to P.L.1985, 14 c.398 (C.52:18A-196 et al.) as Planning Area 1 (Metropolitan), 15 Planning Area 2 (Suburban), or a town center, and to provide 16 appropriate assistance, including but not limited to, extensions of 17 credit, loans, and guarantees, to municipalities qualified to receive 18 State aid pursuant to the provisions of P.L.1978, c.14 (C.52:27D-19 178 et seq.) and municipalities that contain areas designated 20 pursuant to P.L.1985, c.398 (C.52:18A-196 et seq.) as Planning 21 Area 1 (Metropolitan), Planning Area 2 (Suburban), or a town 22 center, and their agencies and instrumentalities or to private entities 23 whose projects are located in those municipalities, in order to 24 facilitate the financing and development of parking facilities or 25 structures in such municipalities. The authority may serve as the 26 issuing agent of bonds to finance the undertaking of a project for 27 the purposes of this subsection; and
 - jj. To offer financial assistance to eligible small businesses for the reimbursement of 100 percent of any otherwise unreimbursed costs to an eligible small business of (1) an energy audit of any of the small business's buildings, and (2) the purchase and installation of all energy efficiency or conservation equipment at any of those buildings as a result of the energy audit, pursuant to section 1 of P.L., c. (C.) (pending before the Legislature as this bill). (cf: P.L.2010, c.28, s.3)

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3. This act shall take effect immediately, but shall remain inoperative for 60 days following the date of enactment.

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STATEMENT

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This bill requires the New Jersey Economic Development Authority ("authority"), in consultation with the Board of Public Utilities ("board") and the Department of Community Affairs, to establish and administer a program that makes one or more low-interest loans available to an eligible small business for 100 percent of any otherwise unreimbursed costs to the small business of (1) an

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- 1 energy audit of any of the small business's buildings conducted by a
- 2 contractor licensed by the board, and (2) the purchase and
- 3 installation of all energy efficiency or conservation equipment at
- 4 any of those buildings as a result of the energy audit.