

SENATE, No. 2879

STATE OF NEW JERSEY 216th LEGISLATURE

INTRODUCED MAY 7, 2015

Sponsored by:

Senator RAYMOND J. LESNIAK

District 20 (Union)

Senator SHIRLEY K. TURNER

District 15 (Hunterdon and Mercer)

Co-Sponsored by:

Senator Gordon

SYNOPSIS

Modifies provisions of certain economic incentive programs.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 5/15/2015)

1 AN ACT concerning certain economic incentive programs and
2 amending various parts of the statutory law.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. Section 3 of P.L.2011, c.149 (C.34:1B-244) is amended to
8 read as follows:

9 3. a. The Grow New Jersey Assistance Program is hereby
10 established as a program under the jurisdiction of the New Jersey
11 Economic Development Authority and shall be administered by the
12 authority. The purpose of the program is to encourage economic
13 development and job creation and to preserve jobs that currently
14 exist in New Jersey but which are in danger of being relocated
15 outside of the State. To implement this purpose, the program may
16 provide tax credits to eligible businesses for an eligibility period not
17 to exceed 10 years.

18 To be eligible for any tax credits pursuant to P.L.2011, c.149
19 (C.34:1B-242 et al.), a business's chief executive officer or
20 equivalent officer shall demonstrate to the authority, at the time of
21 application, that:

22 (1) the business, expressly including its landlord or seller, will
23 make, acquire, or lease a capital investment equal to, or greater
24 than, the applicable amount set forth in subsection b. of this section
25 at a qualified business facility at which it will:

26 (a) retain full-time jobs in an amount equal to or greater than the
27 applicable number set forth in subsection c. of this section;

28 (b) create new full-time jobs in an amount equal to or greater
29 than the applicable number set forth in subsection c. of this section;

30 or

31 (c) in combination, retain full-time jobs and create new full-time
32 jobs in an amount equal to or greater than the applicable number set
33 forth in subsection c. of this section;

34 (2) the qualified business facility shall be constructed in
35 accordance with the minimum environmental and sustainability
36 standards;

37 (3) the capital investment resultant from the award of tax credits
38 and the resultant retention and creation of full-time jobs will yield a
39 net positive benefit to the State equaling at least 110 percent of the
40 requested tax credit allocation amount, which determination is
41 calculated prior to taking into account the value of the requested tax
42 credit and shall be based on the benefits generated during the **[first**
43 **20 years following the completion of the project]** commitment
44 period, except that:

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 【(a) for a mega project or a project located in a Garden State
2 Growth Zone, the determination shall be based on the benefits
3 generated during a period of up to 30 years following the
4 completion of the project, as determined by the authority, and

5 (b)】for a project located in a Garden State Growth Zone which
6 qualified for the "Municipal Rehabilitation and Economic Recovery
7 Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), the net positive benefit
8 determination shall 【be based on the benefits generated during a
9 period of up to 35 years following completion of the project, as
10 determined by the authority, and shall】 equal at least 100 percent of
11 the requested tax credit allocation amount and may utilize the value
12 of those property taxes subject to the provisions of section 24 of
13 P.L.2013 c.161 (C.52:27D-489s), or the value of those property
14 taxes that would have been assessed on the new construction,
15 improvements, or substantial rehabilitation of structures on real
16 property if the structures were not exempt because they are on real
17 property owned by a public entity, and incremental sales and excise
18 taxes that are derived from activities within the area and which are
19 rebated or retained by the municipality pursuant to the "New Jersey
20 Urban Enterprise Zones Act," P.L.1983, c.303 (C.52:27H-60 et
21 seq.) or any other law providing for such rebate or retention; and

22 (4) except as provided in subsection f. of this section, the award
23 of tax credits will be a material factor in the business's decision to
24 create or retain the minimum number of new or retained full-time
25 jobs for eligibility under the program.

26 With respect to the provisions of paragraph (3) of this
27 subsection, in the case of a project located in a Garden State
28 Growth Zone, the authority, in its discretion, may award bonuses in
29 its net positive benefit calculation.

30 b. For all projects approved after the effective date of
31 P.L.2013, c.161, the minimum capital investment required to be
32 eligible under this program shall be as follows:

33 (1) for the rehabilitation, improvement, fit-out, or retrofit of an
34 existing industrial, warehousing, logistics, or research and
35 development premises for continued similar use by the business in
36 at least 51 percent of the gross leasable area of the premises, a
37 minimum investment of \$20 per square foot of gross leasable area;

38 (2) for the new construction of an industrial, warehousing,
39 logistics, or research and development premises for similar use by
40 the business in at least 51 percent of the gross leasable area of the
41 premises, a minimum investment of \$60 per square foot of gross
42 leasable area;

43 (3) for the rehabilitation, improvement, fit-out, or retrofit of an
44 existing premises that does not qualify pursuant to paragraph (1) or
45 (2) of this subsection, a minimum investment of \$40 per square foot
46 of gross leasable area; and

1 (4) for the new construction of a premises that does not qualify
2 pursuant to paragraph (1) or (2) of this subsection, a minimum
3 investment of \$120 per square foot of gross leasable area.

4 The minimum capital investment required by this subsection
5 shall be reduced by one-third for projects located in a Garden State
6 Growth Zone or projects located within Atlantic, Burlington,
7 Camden, Cape May, Cumberland, Gloucester, Ocean, or Salem
8 counties.

9 c. The minimum number of new or retained full-time jobs
10 required to be eligible under this program shall be as follows:

11 (1) for a business that is a technology startup company or a
12 manufacturing company, a minimum of 10 new or 25 retained full-
13 time jobs;

14 (2) for a business engaged primarily in a targeted industry other
15 than a technology startup company or a manufacturing company, a
16 minimum of 25 new or 35 retained full-time jobs; and

17 (3) for any other business, a minimum of 35 new or 50 retained
18 full-time jobs.

19 The minimum number of new or retained full-time jobs required
20 by this subsection shall be reduced by one-quarter for projects
21 located in a Garden State Growth Zone or projects located within
22 Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester,
23 Ocean, or Salem counties.

24 d. To assist the authority in determining whether a proposed
25 capital investment will yield a net positive benefit, the business's
26 chief executive officer, or equivalent officer, shall submit a
27 certification to the authority indicating: (1) that any existing full-
28 time jobs are at risk of leaving the State or being eliminated; (2)
29 that any projected creation or retention, as applicable, of new full-
30 time jobs would not occur but for the provision of tax credits under
31 the program; and (3) that the business's chief executive officer, or
32 equivalent officer, has reviewed the information submitted to the
33 authority and that the representations contained therein are accurate,
34 provided however, that in satisfaction of the provisions of
35 paragraphs (1) and (2) of this subsection, the certification with
36 respect to a project in a Garden State Growth Zone that qualifies
37 under the "Municipal Rehabilitation and Economic Recovery Act,"
38 P.L.2002, c.43 (C.52:27BBB-1 et al.), or a project located in a
39 Garden State Growth Zone which contains a Tourism District as
40 established pursuant to section 5 of P.L.2011, c.18 (C.5:12-219) and
41 regulated by the Casino Reinvestment Development Authority, shall
42 indicate that the provision of tax credits under the program is a
43 material factor in the business decision to make a capital investment
44 and locate in a Garden State Growth Zone that qualifies under the
45 "Municipal Rehabilitation and Economic Recovery Act," P.L.2002,
46 c.43 (C.52:27BBB-1 et al.), or a Garden State Growth Zone which
47 contains a Tourism District as established pursuant to section 5 of
48 P.L.2011, c.18 (C.5:12-219) and regulated by the Casino

1 Reinvestment Development Authority. In the event that this
2 certification by the business's chief executive officer, or equivalent
3 officer, is found to be willfully false, the authority may revoke any
4 award of tax credits in their entirety, which revocation shall be in
5 addition to any other criminal or civil penalties that the business
6 and the officer may be subject to. When considering an application
7 involving intra-State job transfers, the authority shall require the
8 business to submit the following information as part of its
9 application: a full economic analysis of all locations under
10 consideration by the business; all lease agreements, ownership
11 documents, or substantially similar documentation for the business's
12 current in-State locations; and all lease agreements, ownership
13 documents, or substantially similar documentation for the potential
14 out-of-State location alternatives, to the extent they exist. Based on
15 this information, and any other information deemed relevant by the
16 authority, the authority shall independently verify and confirm, by
17 way of making a factual finding by separate vote of the authority's
18 board, the business's assertion that the jobs are actually at risk of
19 leaving the State, and as to the date or dates at which the authority
20 expects that those jobs would actually leave the State, or, with
21 respect to projects located in a Garden State Growth Zone that
22 qualifies under the "Municipal Rehabilitation and Economic
23 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), or projects
24 located in a Garden State Growth Zone which contains a Tourism
25 District as established pursuant to section 5 of P.L.2011, c.18
26 (C.5:12-219) and regulated by the Casino Reinvestment
27 Development Authority, the business's assertion that the provision
28 of tax credits under the program is a material factor in the business's
29 decision to make a capital investment and locate in a Garden State
30 Growth Zone that qualifies under the "Municipal Rehabilitation and
31 Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), or
32 in a Garden State Growth Zone which contains a Tourism District
33 as established pursuant to section 5 of P.L.2011, c.18 (C.5:12-219)
34 and regulated by the Casino Reinvestment Development Authority,
35 before a business may be awarded any tax credits under this section.

36 e. A project that consists solely of point-of-final-purchase
37 retail facilities shall not be eligible for a grant of tax credits. If a
38 project consists of both point-of-final-purchase retail facilities and
39 non-retail facilities, only the portion of the project consisting of
40 non-retail facilities shall be eligible for a grant of tax credits. For a
41 qualified business facility that is a mixed-use project that includes
42 retail facilities and that is located in a Garden State Growth Zone or
43 the Atlantic City Tourism District as established pursuant to section
44 5 of P.L.2011, c.18 (C.5:12-219) and regulated by the Casino
45 Reinvestment Development Authority, retail facilities in an amount
46 up to 7.5 percent of the mixed-use project may be included in the
47 mixed-use project application for a grant of tax credits along with
48 the non-retail facilities, and that application may include in the

1 aggregate the pro-rata number of full-time employees employed by
2 any number of tenants or other occupants of the included retail
3 facilities. If a warehouse facility is part of a point-of-final-purchase
4 retail facility and supplies only that facility, the warehouse facility
5 shall not be eligible for a grant of tax credits. For the purposes of
6 this section, a retail facility of at least 150,000 square feet, of which
7 at least 50 percent is occupied by a full-service supermarket or
8 grocery store, located in a Garden State Growth Zone which
9 qualified under the "Municipal Rehabilitation and Economic
10 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), or a tourism
11 destination project in the Atlantic City Tourism District as
12 established pursuant to section 5 of P.L.2011, c.18 (C.5:12-219), or
13 catalog distribution centers shall not be considered point-of-final-
14 purchase retail facilities.

15 f. The authority may determine as eligible for tax credits under
16 the program any business that is required to respond to a request for
17 proposals and to fulfill a contract with the federal government
18 although the business's chief executive officer or equivalent officer
19 has not demonstrated to the authority that the award of tax credits
20 will be a material factor in the business's decision to retain the
21 minimum number of retained full-time jobs, as otherwise required
22 by this section. The authority may, in its discretion, consider the
23 economic benefit of the retained jobs servicing the contract in
24 conducting a net benefit analysis required by paragraph (4) of
25 subsection a. of this section. For the purposes of this subsection,
26 "retained full-time jobs" includes jobs that are at risk of being
27 eliminated. Applications to the authority for eligibility under the
28 program pursuant to the criteria set forth in this subsection shall be
29 completed by December 31, 2013. Submission of a proposal to the
30 federal government prior to authority approval shall not disqualify a
31 business from the program.

32 g. Nothing shall preclude a business from applying for tax
33 credits under the program for more than one project pursuant to one
34 or more applications.

35 (cf: P.L.2014, c.63, s.3)

36

37 2. Section 4 of P.L.2011, c.149 (C.34:1B-245) is amended to
38 read as follows:

39 4. The authority shall require an eligible business to enter into
40 an incentive agreement prior to the issuance of tax credits. The
41 incentive agreement shall include, but shall not be limited to, the
42 following:

43 a. A detailed description of the proposed project which will
44 result in job creation or retention, and the number of new or
45 retained full-time jobs that are approved for tax credits.

46 b. The eligibility period of the tax credits, including the first
47 year for which the tax credits may be claimed.

1 c. Personnel information that will enable the authority to
2 administer the program.

3 d. A requirement that the applicant maintain the project at a
4 location in New Jersey for the commitment period, with at least the
5 minimum number of full-time employees as required by this
6 program, and a provision to permit the authority to recapture all or
7 part of any tax credits awarded, at its discretion, if the business does
8 not remain in compliance with this provision for the required term,
9 and in the instance of the business terminating an existing incentive
10 agreement in order to participate in an incentive agreement
11 authorized pursuant to the "New Jersey Economic Opportunity Act
12 of 2013," P.L.2013, c.161 (C.52:27D-489p et al.), such permitted
13 recapture may be calculated to recognize the period of time that the
14 business was in compliance prior to termination.

15 e. A method for the business to certify that it has met the
16 capital investment and employment requirements of the program
17 pursuant to paragraph (1) of subsection a. of section 3 of P.L.2011,
18 c.149 (C.34:1B-244) and to report annually to the authority the
19 number of full-time employees for which the tax credits are to be
20 made.

21 f. A provision permitting an audit of the payroll records of the
22 business from time to time, as the authority deems necessary.

23 g. A provision which permits the authority to amend the
24 agreement.

25 h. A provision establishing the conditions under which the
26 agreement may be terminated.

27 i. A requirement that each worker employed to perform
28 building maintenance services, custodial services, or security
29 services at a qualified business facility by a business or a tenant or
30 subcontractor of a business or tenant shall be paid not less than the
31 prevailing wage rate for the worker's craft or trade as determined by
32 the Commissioner of Labor and Workforce Development pursuant
33 to P.L.1963, c.150 (C.34:11-56.25 et seq.) and P.L.2005, c.379
34 (C.34:11-56.58 et seq.).

35 (cf: P.L.2013, c.161, s.9)

36

37 3. Section 5 of P.L.2011, c.149 (C.34:1B-246) is amended to
38 read as follows:

39 5. a. The total amount of tax credit for an eligible business for
40 each new or retained full-time job shall be as set forth in
41 subsections b. through f. of this section. The total tax credit amount
42 shall be calculated and credited to the business annually for each
43 year of the eligibility period. Notwithstanding any other provisions
44 of P.L.2013, c.161 (C.52:27D-489p et al.), a business may assign its
45 ability to apply for the tax credit under this subsection to a non-
46 profit organization with a mission dedicated to attracting investment
47 and completing development and redevelopment projects in a
48 Garden State Growth Zone. The non-profit organization or

1 organization operating a qualified incubator facility may make an
2 application on behalf of a business which meets the requirements
3 for the tax credit, or a group of non-qualifying businesses or
4 positions, located at a qualified business facility, that shall be
5 considered a unified project for the purposes of the incentives
6 provided under this section. For any project located in a Garden
7 State Growth Zone that qualifies under the "Municipal
8 Rehabilitation and Economic Recovery Act," P.L.2002, c.43
9 (C.52:27BBB-1 et al.), or any project located in a Garden State
10 Growth Zone which contains a Tourism District as established
11 pursuant to section 5 of P.L.2011, c.18 (C.5:12-219) and regulated
12 by the Casino Reinvestment Development Authority, and which
13 will include a retail facility of at least 150,000 square feet, of which
14 at least 50 percent will be occupied by either a full-service
15 supermarket or grocery store, a business may assign its ability to
16 apply for the tax credit under this subsection to the developer of the
17 facility. The developer may make an application on behalf of the
18 business which meets the requirements for the tax credit, or a group
19 of non-qualifying businesses located at the business facility, that
20 shall be considered a unified project for the purposes of the
21 incentives provided under this section, and the developer may apply
22 for tax credits available based on the number of jobs provided by
23 the business or businesses and the total capital investment of the
24 business or businesses and the developer.

25 b. The base amount of the tax credit for each new or retained
26 full-time job shall be as follows:

27 (1) for a qualified business facility located within an urban
28 transit hub municipality or Garden State Growth Zone or is a mega
29 project, \$5,000 per year;

30 (2) for a qualified business facility located within a distressed
31 municipality but not qualifying under paragraph (1) of this
32 subsection, \$4,000 per year;

33 (3) for a project in a priority area, \$3,000 per year; and

34 (4) for a project in other eligible areas, \$500 per year.

35 c. In addition to the base amount of the tax credit, the amount
36 of the tax credit to be awarded for each new or retained full-time
37 job shall be increased if the qualified business facility meets any of
38 the following priority criteria or other additional or replacement
39 criteria determined by the authority from time to time in response to
40 evolving economic or market conditions:

41 (1) for a qualified business facility located in a deep poverty
42 pocket or in an area that is the subject of a Choice Neighborhoods
43 Transformation Plan funded by the federal Department of Housing
44 and Urban Development, an increase of \$1,500 per year;

45 (2) for a qualified business facility located in a qualified
46 incubator facility, an increase of \$500 per year;

47 (3) for a qualified business facility located in a mixed-use
48 development that incorporates sufficient moderate income housing

- 1 on site to accommodate a minimum of 20 percent of the full-time
2 employees of the business, an increase of \$500 per year;
- 3 (4) for a qualified business facility located within a transit
4 oriented development, an increase of \$2,000 per year;
- 5 (5) for a qualified business facility, other than a mega project, at
6 which the capital investment in industrial premises for industrial
7 use by the business is in excess of the minimum capital investment
8 required for eligibility pursuant to subsection b. of section 3 of
9 P.L.2011, c.149 (C.34:1B-244), an increase of \$1,000 per year for
10 each additional amount of investment that exceeds the minimum
11 amount required for eligibility by 20 percent, with a maximum
12 increase of \$3,000 per year;
- 13 (6) for a business with new full-time jobs and retained full-time
14 jobs at the project with **[an average]** a median salary in excess of
15 the existing **[average]** median salary for the county in which the
16 project is located, or, in the case of a project in a Garden State
17 Growth Zone, a business that employs full-time positions at the
18 project with **[an average]** a median salary in excess of the
19 **[average]** median salary for the Garden State Growth Zone, an
20 increase of \$250 per year during the commitment period for each 35
21 percent by which the project's **[average]** median salary levels
22 exceeds the county or Garden State Growth Zone **[average]** median
23 salary, with a maximum increase of \$1,500 per year;
- 24 (7) for a business with large numbers of new full-time jobs and
25 retained full-time jobs during the commitment period, the increases
26 shall be in accordance with the following schedule:
- 27 (a) if the number of new full-time jobs and retained full-time
28 jobs is between 251 and 400, \$500 per year;
- 29 (b) if the number of new full-time jobs and retained full-time
30 jobs is between 401 and 600, \$750 per year;
- 31 (c) if the number of new full-time jobs and retained full-time
32 jobs is between 601 and 800, \$1000 per year;
- 33 (d) if the number of new full-time jobs and retained full-time
34 jobs is between 801 and 1,000, \$1,250 per year;
- 35 (e) if the number of new full-time jobs and retained full-time
36 jobs is in excess of 1,000, \$1,500 per year;
- 37 (8) for a business in a targeted industry, an increase of \$500 per
38 year;
- 39 (9) for a qualified business facility exceeding the Leadership in
40 Energy and Environmental Design's "Silver" rating standards or
41 completes substantial environmental remediation, an additional
42 increase of \$250 per year;
- 43 (10) for a mega project or a project located within a Garden State
44 Growth Zone at which the capital investment in industrial premises
45 for industrial use by the business is in excess of the minimum
46 capital investment required for eligibility pursuant to subsection b.
47 of section 3 of P.L.2011, c.149 (C.34:1B-244), an increase of

1 \$1,000 per year for each additional amount of investment that
2 exceeds the minimum amount by 20 percent, with a maximum
3 increase of \$5,000 per year;

4 (11) for a project in which a business retains at least 400 jobs
5 and is located within the municipality in which it was located
6 immediately prior to the filing of the application hereunder and is
7 the United States headquarters of an automobile manufacturer, an
8 increase of \$1,500 per year;

9 (12) for a project located in a municipality in Atlantic,
10 Burlington, Camden, Cape May, Cumberland, Gloucester, Ocean,
11 and Salem counties with a 2007 Municipality Revitalization Index
12 greater than 465, an increase of \$1,000 per year;

13 (13) for a project located within a half-mile of any light rail
14 station constructed after the effective date of P.L.2013, c.161
15 (C.52:27D-489p et al.), an increase of \$1,000 per year;

16 (14) for a marine terminal project in a municipality located
17 outside the Garden State Growth Zone, but within the geographical
18 boundaries of the South Jersey Port District, an increase of \$1,500
19 per year;

20 (15) for a project located within an area determined to be in need
21 of redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79
22 (C.40A:12A-5 and C.40A:12A-6), and which is located within a
23 quarter mile of at least one United States Highway and at least two
24 New Jersey State Highways, an increase of \$1,500 per year;

25 (16) for a project that generates solar energy on site for use
26 within the project of an amount that equals at least 50 percent of the
27 project's electric supply service needs, an increase of \$250 per year;
28 and

29 (17) for a qualified business facility that includes a vacant
30 commercial building having over 1,000,000 square feet of office or
31 laboratory space available for occupancy for a period of over one
32 year, an increase of \$1,000 per year.

33 d. The gross amount of the tax credit for an eligible business
34 for each new or retained full-time job shall be the sum of the base
35 amount as set forth pursuant to subsection b. of this section and the
36 various additional bonus amounts for which the business is eligible
37 pursuant to subsection c. of this section, subject to the following
38 limitations:

39 (1) for a mega project or a project in a Garden State Growth
40 Zone, the gross amount for each new or retained full-time job shall
41 not exceed \$15,000 per year;

42 (2) for a qualified business facility located within an urban
43 transit hub municipality, the gross amount for each new or retained
44 full-time job shall not exceed \$12,000 per year;

45 (3) for a qualified business facility in a distressed municipality
46 the gross amount for each new or retained full-time job shall not
47 exceed \$11,000 per year;

1 (4) for a qualified business facility in other priority areas, the
2 gross amount for each new or retained full-time job shall not exceed
3 \$10,500 per year;

4 (5) for a qualified business facility in other eligible areas, the
5 gross amount for each new or retained full-time job shall not exceed
6 \$6,000 per year; and

7 (6) for a disaster recovery project, the gross amount for each
8 new or retained full-time job shall not exceed \$2,000 per year.

9 Notwithstanding anything to the contrary set forth herein and in
10 the provisions of subsections a. through f. of this section, but
11 subject to the provisions of paragraph (1) of subsection f. of this
12 section, for a project located within a Garden State Growth Zone
13 which qualifies for the "Municipal Rehabilitation and Economic
14 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), which
15 creates 35 or more full-time jobs new to the municipality, the total
16 tax credit shall be:

17 (a) for a project which creates 35 or more full-time jobs new to
18 the municipality and makes a capital investment of at least
19 \$5,000,000, the total tax credit amount per full-time job shall be the
20 greater of: (i) the total tax credit amount for a qualifying project in
21 a Garden State Growth Zone as calculated pursuant to subsections
22 a. through f. of this section; or (ii) the total capital investment of the
23 project divided by the total number of full-time jobs at that project
24 but not greater than \$2,000,000 per year over the grant term of ten
25 years;

26 (b) for a project which creates 70 or more full-time jobs new to
27 the municipality and makes a capital investment of at least
28 \$10,000,000, the total tax credit amount per full-time job shall be
29 the greater of: (i) the total tax credit amount for a qualifying project
30 in a Garden State Growth Zone as calculated pursuant to
31 subsections a. through f. of this section; or (ii) the total capital
32 investment of the project divided by the total number of full-time
33 jobs at that project but not greater than \$3,000,000 per year over the
34 grant term of ten years;

35 (c) for a project which creates 100 or more full-time jobs new to
36 the municipality and makes a capital investment of at least
37 \$15,000,000, the total tax credit amount per full-time job shall be
38 the greater of: (i) the total tax credit amount for a qualifying project
39 in a Garden State Growth Zone as calculated pursuant to
40 subsections a. through f. of this section; or (ii) the total capital
41 investment of the project divided by the total number of full-time
42 jobs at that project but not greater than \$4,000,000 per year over the
43 grant term of ten years;

44 (d) for a project which creates 150 or more full-time jobs new to
45 the municipality and makes a capital investment of at least
46 \$20,000,000, the total tax credit amount per full-time job shall be
47 the greater of: (i) the total tax credit amount for a qualifying project
48 in a Garden State Growth Zone as calculated pursuant to

1 subsections a. through f. of this section; or (ii) the total capital
2 investment of the project divided by the total number of full-time
3 jobs at that project but not greater than \$5,000,000 per year over the
4 grant term of ten years; or

5 (e) for a project which creates 250 or more full-time jobs new to
6 the municipality and makes a capital investment of at least
7 \$30,000,000, the total tax credit amount per full-time job shall be
8 the greater of: (i) the total tax credit amount for a qualifying project
9 in a Garden State Growth Zone as calculated pursuant to
10 subsections a. through f. of this section; or (ii) the total capital
11 investment of the project divided by the total number of full-time
12 jobs as defined herein at that project divided by the ten-year grant
13 term.

14 e. After the determination by the authority of the gross amount
15 of tax credits for which a business is eligible pursuant to subsection
16 d. of this section, the final total tax credit amount shall be
17 calculated as follows: (1) for each new full-time job, the business
18 shall be allowed tax credits equaling 100 percent of the gross
19 amount of tax credits for each new full-time job; and (2) for each
20 retained full-time job, the business shall be allowed tax credits
21 equaling the lesser of 50 percent of the gross amount of tax credits
22 for each retained full-time job, or one-tenth of the capital
23 investment divided by the number of retained and new full-time
24 jobs per year over the grant term of ten years, unless the jobs are
25 part of a mega project which is the United States headquarters of an
26 automobile manufacturer located within a priority area or in a
27 Garden State Growth Zone, in which case the business shall be
28 entitled to tax credits equaling 100 percent of the gross amount of
29 tax credits for each retained full-time job, or unless the new
30 qualified business facility would replace a facility that has been
31 wholly or substantially damaged as a result of a federally-declared
32 disaster, in which case the business shall be entitled to tax credits
33 equaling 100 percent of the gross amount of tax credits for each
34 retained full-time job.

35 f. Notwithstanding the provisions of subsections a. through e.
36 of this section, for each application approved by the authority's
37 board, the amount of tax credits available to be applied by the
38 business annually shall not exceed:

39 (1) \$35,000,000 and provides a net benefit to the State as
40 provided herein with respect to a qualified business facility in a
41 Garden State Growth Zone which qualifies under the "Municipal
42 Rehabilitation and Economic Recovery Act," P.L.2002, c.43
43 (C.52:27BBB-1 et al.), or which contains a Tourism District as
44 established pursuant to section 5 of P.L.2011, c.18 (C.5:12-219) and
45 regulated by the Casino Reinvestment Development Authority;

46 (2) \$30,000,000 and provides a net benefit to the State as
47 provided herein with respect to a mega project or a qualified
48 business facility in a Garden State Growth Zone;

1 (3) \$10,000,000 and provides a net benefit to the State as
2 provided herein with respect to a qualified business facility in an
3 urban transit hub municipality;

4 (4) \$8,000,000 and provides a net benefit to the State as
5 provided herein with respect to a qualified business facility in a
6 distressed municipality;

7 (5) \$4,000,000 and provides a net benefit to the State as
8 provided herein with respect to a qualified business facility in other
9 priority areas, but not more than 90 percent of the withholdings of
10 the business from the qualified business facility; and

11 (6) \$2,500,000 and provides a net benefit to the State as
12 provided herein with respect to a qualified business facility in other
13 eligible areas, but not more than 90 percent of the withholdings of
14 the business from the qualified business facility.

15 Under paragraphs (1) through (6) of this subsection, with the
16 exception of a project located within a Garden State Growth Zone
17 which qualifies for the "Municipal Rehabilitation and Economic
18 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.) , or which
19 contains a Tourism District as established pursuant to section 5 of
20 P.L.2011, c.18 (C.5:12-219) and regulated by the Casino
21 Reinvestment Development Authority, that divides the total capital
22 investment of the project by the total number of full-time jobs at
23 that project, for each application for tax credits in excess of
24 \$4,000,000 annually, the amount of tax credits available to be
25 applied by the business annually shall be the lesser of the maximum
26 amount under the applicable subsection or an amount determined by
27 the authority necessary to complete the project, with such
28 determination made by the authority's utilization of a full economic
29 analysis of all locations under consideration by the business; all
30 lease agreements, ownership documents, or substantially similar
31 documentation for the business's current in-State locations, as
32 applicable; and all lease agreements, ownership documents, or
33 substantially similar documentation for the potential out-of-State
34 location alternatives, to the extent they exist. Based on this
35 information, and any other information deemed relevant by the
36 authority, the authority shall independently verify and confirm the
37 amount necessary to complete the project.

38 (cf: P.L.2014, c.63, s.4)

39

40 4. Section 6 of P.L.2011, c.149 (C.34:1B-247) is amended to
41 read as follows:

42 6. a. (1) The combined value of all credits approved by the
43 authority pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) and
44 P.L.2011, c.149 (C.34:1B-242 et al.) prior to December 31, 2013
45 shall not exceed \$1,750,000,000, except as may be increased by the
46 authority as set forth in paragraph (5) of subsection a. of section 35
47 of P.L.2009, c.90 (C.34:1B-209.3). Following the enactment of the
48 "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161

1 (C.52:27D-489p et al.), there shall be no monetary cap on the value
2 of credits approved by the authority attributable to the program
3 pursuant to the "New Jersey Economic Opportunity Act of 2013,"
4 P.L.2013, c.161 (C.52:27D-489p et al.).

5 (2) (Deleted by amendment, P.L.2013, c.161).

6 (3) (Deleted by amendment, P.L.2013, c.161).

7 (4) (Deleted by amendment, P.L.2013, c.161).

8 (5) (Deleted by amendment, P.L.2013, c.161).

9 b. (1) (a) A business shall submit an application for tax credits
10 prior to July 1, 2019. The authority shall not approve an application
11 for tax credits unless the application was submitted prior to July 1,
12 2019.

13 (b) After enactment of P.L. , c. (C.) (pending before the
14 Legislature as this bill), the authority shall not approve an
15 application for tax credits submitted after the date of introduction of
16 P.L. , c. (C.) (pending before the Legislature as this bill) until
17 the State Treasurer complies with the requirements of section 6 of
18 P.L.2007, c.200 (C.52:39-6):

19 (i) to publish an annual Unified Economic Development Budget
20 Report for each fiscal year since adoption of P.L.2007, c.200, and

21 (ii) to provide the Legislature with a comprehensive presentation
22 of the costs of all development subsidies to the State during the
23 prior fiscal year, an estimate of the anticipated costs of development
24 subsidies for the then current fiscal year, and an estimate of the
25 costs of all development subsidies for the fiscal year of the
26 requested State budget.

27 (c) The provisions of subparagraph (b) of this paragraph shall
28 not apply to an application for tax credits in support of an
29 institution of higher education.

30 (2) A business shall submit its documentation indicating that it
31 has met the capital investment and employment requirements
32 specified in the incentive agreement for certification of its tax credit
33 amount within three years following the date of approval of its
34 application by the authority. The authority shall have the discretion
35 to grant two six-month extensions of this deadline. In no event
36 shall the incentive effective date occur later than four years
37 following the date of approval of an application by the authority.

38 (3) Full-time employment for an accounting or privilege period
39 shall be determined as the average of the monthly full-time
40 employment for the period.

41 (4) A business seeking a credit for a mega project shall apply for
42 the credit within four years after the effective date of the "New
43 Jersey Economic Opportunity Act of 2013," P.L.2013, c.161
44 (C.52:27D-489p et al.).

45 c. (1) In conducting its annual review, the authority may require
46 a business to submit any information determined by the authority to
47 be necessary and relevant to its review.

1 The credit amount for any tax period for which the
2 documentation of a business' credit amount remains uncertified as
3 of a date three years after the closing date of that period shall be
4 forfeited, although credit amounts for the remainder of the years of
5 the eligibility period shall remain available to it.

6 The credit amount may be taken by the tax certificate holder for
7 the tax period for which it was issued or may be carried forward for
8 use by the tax certificate holder in any of the next 20 successive tax
9 periods, and shall expire thereafter. The tax certificate holder may
10 transfer the tax credit amount on or after the date of issuance or at
11 any time within three years of the date of issuance for use by the
12 transferee in the tax period during which it was transferred or in any
13 of the next three successive tax periods. Notwithstanding the
14 foregoing, no more than the amount of tax credits equal to the total
15 credit amount divided by the duration of the eligibility period in
16 years may be taken in any tax period.

17 (2) Credits granted to a partnership shall be passed through to
18 the partners, members, or owners, respectively, pro-rata or pursuant
19 to an executed agreement among the partners, members, or owners
20 documenting an alternate distribution method provided to the
21 Director of the Division of Taxation in the Department of the
22 Treasury accompanied by any additional information as the director
23 may require.

24 (3) The amount of credit allowed may be applied against the tax
25 liability otherwise due pursuant to section 5 of P.L.1945, c.162
26 (C.54:10A-5), pursuant to sections 2 and 3 of P.L.1945, c.132
27 (C.54:18A-2 and 54:18A-3), pursuant to section 1 of P.L.1950,
28 c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5.

29 d. (1) If, in any tax period, the business reduces the total number
30 of full-time employees in its Statewide workforce by more than 20
31 percent from the number of full-time employees in its Statewide
32 workforce in the last tax period prior to the credit amount approval
33 under section 3 of P.L.2011, c.149 (C.34:1B-244), then the business
34 shall forfeit its credit amount for that tax period and each
35 subsequent tax period, until the first tax period for which
36 documentation demonstrating the restoration of the business'
37 Statewide workforce to the threshold levels required by this
38 paragraph has been reviewed and approved by the authority, for
39 which tax period and each subsequent tax period the full amount of
40 the credit shall be allowed.

41 (2) If, in any tax period, the number of full-time employees
42 employed by the business at the qualified business facility located
43 within a qualified incentive area drops below 80 percent of the
44 number of new and retained full-time jobs specified in the incentive
45 agreement, then the business shall forfeit its credit amount for that
46 tax period and each subsequent tax period, until the first tax period
47 for which documentation demonstrating the restoration of the
48 number of full-time employees employed by the business at the

1 qualified business facility to 80 percent of the number of jobs
2 specified in the incentive agreement.

3 (3) (a) If the qualified business facility is sold by the owner in
4 whole or in part during the eligibility period, the new owner shall
5 not acquire the capital investment of the seller and the seller shall
6 forfeit all credits for the tax period in which the sale occurs and all
7 subsequent tax periods, provided however that any credits of the
8 business shall remain unaffected.

9 (b) In connection with a regional distribution facility of
10 foodstuffs, the business entity or entities which own or lease such
11 facility shall qualify as a business regardless of: (i) the type of the
12 business entity or entities which own or lease such facility; (ii) the
13 ownership or leasing of such facility by more than one business
14 entity; or (iii) the ownership of the business entity or entities which
15 own or lease such facility. Such ownership or leasing, whether by
16 members, shareholders, partners, or other owners of the business
17 entity or entities, shall be treated as ownership or leasing by
18 affiliates. Such members, shareholders, partners, or other
19 ownership or leasing participants and others that are tenants in the
20 facility shall be treated as affiliates for the purpose of counting the
21 full-time employees and capital investments in the facility. The
22 business entity or entities may distribute credits to members,
23 shareholders, partners, or other ownership or leasing participants in
24 accordance with their respective interests. If the business entity or
25 entities or their members, shareholders, partners, or other ownership
26 or leasing participants lease space in the facility to members,
27 shareholders, partners, or other ownership or leasing participants or
28 others as tenants in the facility, the leases shall be treated as a lease
29 to an affiliate, and the business entity or entities shall not be subject
30 to forfeiture of the credits. For the purposes of this section, leasing
31 shall include subleasing and tenants shall include subtenants.

32 (4) (a) For a project located within a Garden State Growth
33 Zone, if, in any tax period, the number of full-time employees
34 employed by the business at the qualified business facility located
35 within a qualified incentive area increases above the number of full-
36 time employees specified in the incentive agreement, then the
37 business shall be entitled to an increased base credit amount for that
38 tax period and each subsequent tax period, for each additional full-
39 time employee added above the number of full-time employees
40 specified in the incentive agreement, until the first tax period for
41 which documentation demonstrating a reduction of the number of
42 full-time employees employed by the business at the qualified
43 business facility, at which time the tax credit amount will be
44 adjusted accordingly pursuant to this section.

45 (b) For a project located within a Garden State Growth Zone
46 which qualifies under the "Municipal Rehabilitation and Economic
47 Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et al.), or which
48 contains a Tourism District as established pursuant to section 5 of

1 P.L.2011, c.18 (C.5:12-219) and regulated by the Casino
2 Reinvestment Development Authority, and which qualifies for a tax
3 credit pursuant to subsubparagraph (ii) of subparagraphs (a) through
4 (e) of paragraph (6) of subsection d. of section 5 of P.L.2011, c.149
5 (C.34:1B-246), if, in any tax period the number of full-time
6 employees employed by the business at the qualified business
7 facility located within a qualified incentive area increases above the
8 number of full-time employees specified in the incentive agreement
9 such that the business shall then meet the minimum number of
10 employees required in subparagraph (b), (c), (d), or (e) of paragraph
11 (6) of subsection d. of section 5 of P.L.2011, c.149 (C.34:1B-246),
12 then the authority shall recalculate the total tax credit amount per
13 full-time job by using the certified capital investment of the project
14 allowable under the applicable subsubparagraph and the number of
15 full-time jobs certified on the date of the recalculation and applying
16 those numbers to subparagraph (b), (c), (d), or (e) of paragraph (6)
17 of subsection d. of section 5 of P.L.2011, c.149 (C.34:1B-246),
18 until the first tax period for which documentation demonstrating a
19 reduction of the number of full-time employees employed by the
20 business at the qualified business facility, at which time the tax
21 credit amount shall be adjusted accordingly pursuant to this section.

22 e. The authority shall not enter into an incentive agreement
23 with a business that has previously received incentives pursuant to
24 the "Business Retention and Relocation Assistance Act," P.L.1996,
25 c.25 (C.34:1B-112 et seq.), the "Business Employment Incentive
26 Program Act," P.L.1996, c.26 (C.34:1B-124 et seq.), or any other
27 program administered by the authority unless:

28 (1) the business has satisfied all of its obligations underlying the
29 previous award of incentives or is compliant with section 4 of
30 P.L.2011, c.149 (C.34:1B-245); or

31 (2) the capital investment incurred and new or retained full-time
32 jobs pledged by the business in the new incentive agreement are
33 separate and apart from any capital investment or jobs underlying
34 the previous award of incentives.

35 f. A business which has already applied for a tax credit
36 incentive award prior to the effective date of the "New Jersey
37 Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-
38 489p et al.), but who has not yet been approved for such tax credits,
39 or has not executed an agreement with the authority, may proceed
40 under that application or seek to amend such application or reapply
41 for a tax credit incentive award for the same project or any part
42 thereof for the purpose of availing itself of any more favorable
43 provisions of the program.

44 (cf: P.L.2014, c.63, s.5).

45

46 5. Section 18 of P.L.2008, c.46 (C.52:27D-329.9) is amended to
47 read as follows:

1 18. a. Notwithstanding any rules of the council to the contrary,
2 for developments consisting of newly-constructed residential units
3 located, or to be located, within the jurisdiction of any regional
4 planning entity required to adopt a master plan or comprehensive
5 management plan pursuant to statutory law, including the New
6 Jersey Meadowlands Commission pursuant to subsection (i) of
7 section 6 of P.L.1968, c.404 (C.13:17-6), the Pinelands Commission
8 pursuant to section 7 of the "Pinelands Protection Act," P.L.1979,
9 c.111 (C.13:18A-8), the Fort Monmouth Economic Revitalization
10 Planning Authority pursuant to section 5 of P.L.2006, c.16
11 (C.52:27I-5), or its successor, and the Highlands Water Protection
12 and Planning Council pursuant to section 11 of P.L.2004, c.120
13 (C.13:20-11), but excluding joint planning boards formed pursuant
14 to section 64 of P.L.1975, c.291 (C.40:55D-77), there shall be
15 required to be reserved for occupancy by low or moderate income
16 households at least 20 percent of the residential units constructed, to
17 the extent this is economically feasible.

18 b. Subject to the provisions of subsection d. of this section, a
19 developer of a project consisting of newly-constructed residential
20 units being financed in whole or in part with State funds, including,
21 but not limited to, transit villages designated by the Department of
22 Transportation and units constructed on State-owned property, shall
23 be required to reserve at least 20 percent of the residential units
24 constructed for occupancy by low or moderate income households,
25 as those terms are defined in section 4 of P.L.1985, c.222
26 (C.52:27D-304), with affordability controls as required under the
27 rules of the council, unless the municipality in which the property is
28 located has received substantive certification from the council and
29 such a reservation is not required under the approved affordable
30 housing plan, or the municipality has been given a judgment of
31 repose or a judgment of compliance by the court, and such a
32 reservation is not required under the approved affordable housing
33 plan.

34 c. (1) The Legislature recognizes that regional planning entities
35 are appropriately positioned to take a broader role in the planning
36 and provision of affordable housing based on regional planning
37 considerations. In recognition of the value of sound regional
38 planning, including the desire to foster economic growth, create a
39 variety and choice of housing near public transportation, protect
40 critical environmental resources, including farmland and open space
41 preservation, and maximize the use of existing infrastructure, there
42 is created a new program to foster regional planning entities.

43 (2) The regional planning entities identified in subsection a. of
44 this section shall identify and coordinate regional affordable
45 housing opportunities in cooperation with municipalities in areas
46 with convenient access to infrastructure, employment opportunities,
47 and public transportation. Coordination of affordable housing
48 opportunities may include methods to regionally provide housing in

1 line with regional concerns, such as transit needs or opportunities,
2 environmental concerns, or such other factors as the council may
3 permit; provided, however, that such provision by such a regional
4 entity may not result in more than a 50 percent change in the fair
5 share obligation of any municipality; provided that this limitation
6 shall not apply to affordable housing units directly attributable to
7 development by the New Jersey Sports and Exposition Authority
8 within the New Jersey Meadowlands District.

9 (3) In addition to the entities identified in subsection a. of this
10 section, the Casino Reinvestment Development Authority, in
11 conjunction with the Atlantic County Planning Board, shall identify
12 and coordinate regional affordable housing opportunities directly
13 attributable to Atlantic City casino development, which may be
14 provided anywhere within Atlantic County, subject to the
15 restrictions of paragraph (4) of this subsection.

16 (4) The coordination of affordable housing opportunities by
17 regional entities as identified in this section shall not include
18 activities which would provide housing units to be located in those
19 municipalities that are eligible to receive aid under the "Special
20 Municipal Aid Act," P.L.1987, c.75 (C.52:27D-118.24 et seq.), or
21 are coextensive with a school district which qualified for
22 designation as a "special needs district" pursuant to the "Quality
23 Education Act of 1990," P.L.1990, c.52 (C.18A:7D-1 et al.), or at
24 any time in the last 10 years have been qualified to receive
25 assistance under P.L.1978, c.14 (C.52:27D-178 et seq.) and that fall
26 within the jurisdiction of any of the regional entities specified in
27 subsection a. of this section.

28 d. (1) Notwithstanding the provisions of subsection b. of this
29 section, or any other law or regulation to the contrary, for purposes
30 of mixed use projects or qualified residential projects in which a
31 business receives a tax credit pursuant to P.L.2007, c.346 (C.34:1B-
32 207 et seq.) or a tax credit pursuant to section 35 of P.L.2009, c.90
33 (C.34:1B-209.3), or both, an "eligible municipality," as defined in
34 section 2 of P.L.2007, c.346 (C.34:1B-208), shall have the option of
35 deciding the percentage of newly-constructed residential units
36 within the project, up to 20 percent of the total, required to be
37 reserved for occupancy by low or moderate income households.
38 For a mixed use project or a qualified residential project that has
39 received preliminary or final site plan approval prior to the effective
40 date of P.L.2011, c.89, the percentage shall be deemed to be the
41 percentage, if any, of units required to be reserved for low or
42 moderate income households in accordance with the terms and
43 conditions of such approval.

44 (2) (a) Notwithstanding the provisions of subsection b. of this
45 section, or any other law or regulation to the contrary, for purposes
46 of qualified residential projects in which a business receives a tax
47 credit pursuant to section 6 of P.L.2009, c.90 (C.52:27D-489f), an
48 eligible municipality in which a qualified residential project is

1 located shall have the option of deciding the percentage of newly-
2 constructed residential units within the project, up to 20 percent of
3 the total, required to be reserved for occupancy by low or moderate
4 income households.

5 (b) For the purposes of this paragraph (2):

6 “Eligible municipality” means a “Garden State Growth Zone” or
7 an “urban transit hub municipality” as those terms are defined in
8 section 2 of P.L.2011, c.149 (C.34:1B-243).

9 (cf: P.L.2011, c.89, s.5)

10

11 6. Section 5 of P.L.2009, c.90 (C.52:27D-489e) is amended to
12 read as follows:

13 5. a. The New Jersey Economic Development Authority, in
14 consultation with the State Treasurer, shall establish an Economic
15 Redevelopment and Growth Grant program for the purpose of
16 encouraging redevelopment projects in qualifying economic
17 redevelopment and growth grant incentive areas that do not qualify
18 as such areas solely by virtue of being a transit village, through the
19 provision of incentive grants to reimburse developers for certain
20 project financing gap costs.

21 b. (1) A developer shall submit an application for a State
22 incentive grant prior to July 1, 2019. A developer that submits an
23 application for a State incentive grant shall indicate on the
24 application whether it is also applying for a local incentive grant.

25 (2) When an applicant indicates it is also applying for a local
26 incentive grant, the authority shall forward a copy of the application
27 to the municipality wherein the redevelopment project is to be
28 located for approval by municipal ordinance.

29 c. An application for a State incentive grant shall be reviewed
30 and approved by the authority. The authority shall not approve an
31 application for a State incentive grant unless the application was
32 submitted prior to July 1, 2019.

33 d. After enactment of P.L. , c. (C.) (pending before the
34 Legislature as this bill), the authority shall not approve any
35 application for a State incentive grant submitted after the date of
36 introduction of P.L. , c. (C.) (pending before the Legislature
37 as this bill) nor award any tax credits in lieu thereof, until the State
38 Treasurer complies with the requirements of section 6 of P.L.2007,
39 c.200 (C.52:39-6):

40 (1) to publish an annual Unified Economic Development Budget
41 Report for each fiscal year since adoption of P.L.2007, c.200, and

42 (2) to provide the Legislature with a comprehensive presentation
43 of the costs of all development subsidies to the State during the
44 prior fiscal year, an estimate of the anticipated costs of development
45 subsidies for the then current fiscal year, and an estimate of the
46 costs of all development subsidies for the fiscal year of the
47 requested State budget.

1 e. The provisions of subsection d. of this section shall not apply
2 to an application for a State incentive grant or tax credits in support
3 of an institution of higher education.

4 (cf: P.L.2013, c.161, s.16)

5
6 7 Section 8 of P.L.2009, c.90 (C.52:27D-489h) is amended to
7 read as follows:

8 8. a. (1) The authority, in consultation with the State Treasurer,
9 shall promulgate an incentive grant application form and procedure
10 for the Economic Redevelopment and Growth Grant program.

11 (2) (a) The Local Finance Board, in consultation with the
12 authority, shall develop a minimum standard incentive grant
13 application form for municipal Economic Redevelopment and
14 Growth Grant programs.

15 (b) Through regulation, the authority shall establish standards
16 for redevelopment projects seeking State or local incentive grants
17 based on the green building manual prepared by the Commissioner
18 of Community Affairs pursuant to section 1 of P.L.2007, c.132
19 (C.52:27D-130.6), regarding the use of renewable energy, energy-
20 efficient technology, and non-renewable resources in order to
21 reduce environmental degradation and encourage long-term cost
22 reduction.

23 (c) Through regulation, the authority shall require that each
24 worker employed in building maintenance services, custodial
25 services, or security services of a redevelopment project by a
26 developer or a tenant or subcontractor of a developer or tenant shall
27 be paid not less than the prevailing wage rate for the worker's craft
28 or trade as determined by the Commissioner of Labor and
29 Workforce Development pursuant to P.L.1963, c.150 (C.34:11-
30 56.25 et seq.) and P.L.2005, c.379 (C.34:11-56.58 et seq.).

31 b. Within each incentive grant application, a developer shall
32 certify information concerning:

33 (1) the status of control of the entire redevelopment project site;

34 (2) all required State and federal government permits that have
35 been issued for the redevelopment project, or will be issued pending
36 resolution of financing issues;

37 (3) local planning and zoning board approvals, as required, for
38 the redevelopment project;

39 (4) estimates of the revenue increment base, the eligible
40 revenues for the project, and the assumptions upon which those
41 estimates are made.

42 c. (1) With regard to State tax revenues proposed to be pledged
43 for an incentive grant the authority and the State Treasurer shall
44 review the project costs, evaluate and validate the project financing
45 gap estimated by the developer, and conduct a State fiscal impact
46 analysis to ensure that the overall public assistance provided to the
47 project, except with regards to a qualified residential project, will
48 result in net benefits to the State including, without limitation, both

1 direct and indirect economic benefits and non-financial community
2 revitalization objectives, including but not limited to, the promotion
3 of the use of public transportation in the case of the ancillary
4 infrastructure project portion of any transit project.

5 (2) With regard to local incremental revenues proposed to be
6 pledged for an incentive grant the authority and the Local Finance
7 Board shall review the project costs, and except with respect to an
8 application by a municipal redeveloper, evaluate and validate the
9 project financing gap projected by the developer, and conduct a
10 local fiscal impact analysis to ensure that the overall public
11 assistance provided to the project, except with regards to a qualified
12 residential project, will result in net benefits to the municipality
13 wherein the redevelopment project is located including, without
14 limitation, both direct and indirect economic benefits and non-
15 financial community revitalization objectives, including but not
16 limited to, the promotion of the use of public transportation in the
17 case of the ancillary infrastructure project portion of any transit
18 project.

19 (3) The authority, State Treasurer, and Local Finance Board
20 may act cooperatively to administer and review applications, and
21 shall consult with the Office of State Planning on matters
22 concerning State, regional, and local development and planning
23 strategies.

24 (4) The costs of the aforementioned reviews shall be assessed to
25 the applicant as an application fee.

26 (5) A developer who has already applied for an incentive grant
27 award prior to the effective date of the "New Jersey Economic
28 Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-489p et al.),
29 but who has not yet been approved for such grant, or has not
30 executed an agreement with the authority, may proceed under that
31 application or seek to amend such application or reapply for an
32 incentive grant award for the same project or any part thereof for
33 the purpose of availing itself of any more favorable provisions of
34 the Economic Redevelopment and Growth Grant program
35 established pursuant to the "New Jersey Economic Opportunity Act
36 of 2013," P.L.2013, c.161 (C.52:27D-489p et al.), except that
37 projects with costs exceeding \$200,000,000 shall not be eligible for
38 revised percentage caps under subsection d. of section 19 of
39 P.L.2013, c.161 (C.52:27D-489i).

40 (cf: P.L.2013, c.161, s.18)

41

42 8. (New section) On or before the first day of the ninth month
43 next following enactment of P.L. , c. (C.) (pending before the
44 Legislature as this bill), the Economic Development Authority shall
45 submit a written report to the Governor and the Legislature
46 providing a comprehensive review and analysis of the Grow New
47 Jersey Assistance Program, established pursuant to P.L.2011, c.149
48 (C.34:1B-242 et seq.), the State Economic Redevelopment and

1 Growth Grant program, established pursuant to section 5 of
2 P.L.2009, c.90 (C.52:27D-489e), and other economic incentive laws
3 under the authority's jurisdiction, with particular emphasis on the
4 recalibration of those programs and the creation of Garden State
5 Growth Zones, pursuant to P.L.2013, c.161 (C.52:27D-489p et al.),
6 and the effectiveness of those programs on economic development
7 and private-sector job retention and growth. The report shall
8 include a cost-benefit analysis of each incentive program, an
9 assessment of the success of each program in meeting the goals of
10 the program, and any recommendations for improving the operation
11 and effectiveness of each program, including recommendations for
12 legislation. The authority may contract with a public or private not-
13 for-profit, non-partisan entity to undertake the review and analysis
14 of the State economic incentive laws, and preparation of the report.

15

16 9. This act shall take effect immediately.

17

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STATEMENT

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21 This bill modifies provisions of various State economic incentive
22 programs.

23 Section 1 of the bill would amend the "net positive benefit" test
24 under the "Grow New Jersey Assistance Act" (GROW) to ensure
25 that the determination of whether a project benefits the State is
26 based on a period of time no longer than the period of time that the
27 applicant commits to maintain the project. Under the GROW
28 program, a business may apply to receive tax credits for up to 10
29 years by pledging to make a capital investment and committing to
30 employ a specific number of people for one and one-half times the
31 number of years it seeks tax credits. To be eligible for tax credits
32 under the GROW program, an applicant must show that the
33 proposed capital investment and job commitment will yield a net
34 positive benefit to the State outweighing the cost to the State.
35 Under current law, this calculation is based upon the benefits to be
36 generated by the project, generally, over 20 years, but for certain
37 types of projects, over longer periods of time. Under current law,
38 an applicant seeking the longest possible term of tax credits, 10
39 years, commits to employ people for no more than 15 years,
40 however, current law provides that the determination of whether to
41 approve the application is based upon the projected benefits to the
42 State over 20 or more years. The bill closes this "gap" by providing
43 that the "net positive benefits" calculation will be based upon
44 benefits projected over the applicant's commitment period.

45 Sections 2 and 7 of the bill provide that incentive grants under
46 the GROW program and the Economic Redevelopment and Growth
47 Grant (ERGG) program would require that building maintenance,
48 custodial, and security workers at a facility or of a project under

1 those programs would be paid not less than the prevailing wage
2 rate.

3 Section 3 modifies one of the priority criteria for determination
4 of the amount of a tax credit under the GROW program.

5 Sections 4 and 6 of the bill would impose moratoria on approvals
6 of GROW tax credits and ERGG State incentive grants and tax
7 credits until the State Treasurer complies with the requirements of a
8 2007 law to publish a Unified Economic Development Budget
9 Report and to provide the Legislature with a comprehensive
10 presentation of the costs of development subsidies to the State. The
11 moratoria would not apply to applications for in support of
12 institutions of higher education. Thus far, no such report has been
13 produced, although its first edition would have been due in 2008.
14 According to the law, the report must include comprehensive
15 information regarding the costs and benefits of all State economic
16 development expenses, including the costs of all economic
17 development-related tax expenditures. Tax expenditures are the
18 amount of annual revenue foregone due to tax credits, deductions,
19 and exemptions. Production of a unified economic development
20 budget report is necessary to provide legislators and the public with
21 information to ascertain the value and performance of our economic
22 development programs.

23 Section 5 of the bill amends a provision of the "Fair Housing
24 Act" to allow an exception from a requirement that new residential
25 development projects that receive State funding must reserve 20%
26 of the housing units for low or moderate income households. Under
27 the bill, if a qualified residential project receiving a tax credit under
28 the ERGG program is located within a Garden State Growth Zone
29 or an Urban Transit Hub municipality, the municipality would have
30 the option of deciding the percentage of new housing units, up to
31 20%, to reserve for low or moderate income households.

32 Finally, section 8 of the bill would require the EDA to submit,
33 within nine months of this bill's signing, a written report to the
34 Governor and the Legislature providing a comprehensive review
35 and analysis of the GROW and ERGG programs, and other
36 economic incentive laws under the authority's jurisdiction. A
37 provision of current law, section 21 of P.L.2013, c.161, requires
38 EDA to submit the same report on or before July 1, 2018, prior to
39 the statutory sunset of the GROW and ERGG programs. The
40 substantial increase in the use of these economic incentive programs
41 necessitates the bill's requirement for EDA to provide an interim
42 report to the Governor or the Legislature so they can judge the
43 effectiveness of those programs on economic development and
44 private-sector job retention and growth and make informed
45 decisions to improve the operation and effectiveness of the
46 programs.