SENATE, No. 3219

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED MAY 18, 2017

Sponsored by:

Senator STEPHEN M. SWEENEY

District 3 (Cumberland, Gloucester and Salem)

Senator THOMAS H. KEAN, JR.

District 21 (Morris, Somerset and Union)

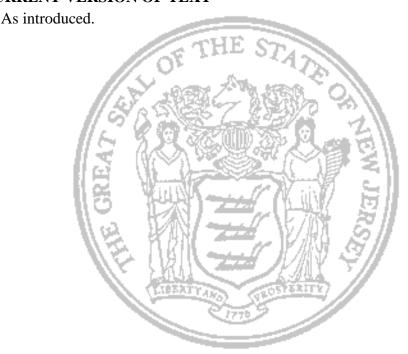
Senator LINDA R. GREENSTEIN District 14 (Mercer and Middlesex) Senator JAMES W. HOLZAPFEL

District 10 (Ocean)

SYNOPSIS

Establishes additional penalties related to child pornography and expands crime to include portrayal of child in sexual manner; establishes crime of leader of child pornography network.

CURRENT VERSION OF TEXT



AN ACT concerning the sexual exploitation of children, amending various parts of the statutory law, and supplementing Title 2C of the New Jersey Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. N.J.S.2C:24-4 is amended to read as follows:
- 2C:24-4. Endangering Welfare of Children.
- a. (1) Any person having a legal duty for the care of a child or who has assumed responsibility for the care of a child who engages in sexual conduct which would impair or debauch the morals of the child is guilty of a crime of the second degree. Any other person who engages in conduct or who causes harm as described in this paragraph to a child is guilty of a crime of the third degree.
- (2) Any person having a legal duty for the care of a child or who has assumed responsibility for the care of a child who causes the child harm that would make the child an abused or neglected child as defined in R.S.9:6-1, R.S.9:6-3, and section 1 of P.L.1974, c.119[, s.1] (C.9:6-8.21) is guilty of a crime of the second degree. Any other person who engages in conduct or who causes harm as described in this paragraph to a child is guilty of a crime of the third degree.
 - b. (1) As used in this subsection:
 - "Child" means any person under 18 years of age.

"Distribute" means to sell, or to manufacture, give, provide, lend, trade, mail, deliver, publish, circulate, disseminate, present, exhibit, display, share, advertise, offer, or make available via the Internet or by any other means, whether for pecuniary gain or not. The term also includes an agreement or attempt to distribute.

"File-sharing program" means a computer program, application, software or operating system that allows the user of a computer on which such program, application, software or operating system is installed to designate files as available for searching by and copying to one or more other computers, to transmit such designated files directly to one or more other computers, and to request the transmission of such designated files directly from one or more other computers. The term "file-sharing program" includes but is not limited to a computer program, application or software that enables a computer user to participate in a peer-to-peer network.

"Internet" means the international computer network of both federal and non-federal interoperable packet switched data networks.

"Item depicting the sexual exploitation or abuse of a child" means a photograph, film, video, an electronic, electromagnetic or

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- digital recording, an image stored or maintained in a computer program or file or in a portion of a file, or any other reproduction or reconstruction which:
- 4 (a) depicts a child engaging in a prohibited sexual act or in the simulation of such an act; or
 - (b) portrays a child in a sexually suggestive manner.

7 "Peer-to-peer network" means a connection of computer systems 8 through which files are shared directly between the systems on a 9 network without the need of a central server.

"Portray a child in a sexually suggestive manner" means: (a) to 10 11 depict a child's less than completely and opaquely covered intimate 12 parts, as defined in N.J.S.2C:14-1, or any form of contact with the intimate parts in a manner that, by means of the posing, 13 composition, format, or animated sensual details, emits sensuality 14 with sufficient impact to concentrate prurient interest on the child; 15 16 or (b) to otherwise depict a child for the purpose of sexual 17 stimulation or gratification of any person who may view the 18 depiction where the depiction does not have serious literary, artistic, 19 political, or scientific value.

- "Prohibited sexual act" means
- 21 (a) Sexual intercourse; or
- 22 (b) Anal intercourse; or
- (c) Masturbation; or
- 24 (d) Bestiality; or
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- 25 (e) Sadism; or
- 26 (f) Masochism; or
- 27 (g) Fellatio; or
- (h) Cunnilingus; or
- 29 (i) Nudity, if depicted for the purpose of sexual stimulation or 30 gratification of any person who may view such depiction; or
- 31 (j) Any act of sexual penetration or sexual contact as defined in 32 N.J.S.2C:14-1.
- 33 "Reproduction" means, but is not limited to, computer generated 34 images.
 - (2) (Deleted by amendment, P.L.2001, c.291).
 - (3) A person commits a crime of the first degree if he causes or permits a child to engage in a prohibited sexual act or in the simulation of such an act or to be portrayed in a sexually suggestive manner if the person knows, has reason to know or intends that the prohibited act or portrayal may be photographed, filmed, reproduced, or reconstructed in any manner, including on the Internet, or may be part of an exhibition or performance.
- 43 (4) A person commits a crime of the second degree if he 44 photographs or films a child in a prohibited sexual act or in the 45 simulation of such an act <u>or for portrayal in a sexually suggestive</u> 46 <u>manner</u> or who uses any device, including a computer, to reproduce 47 or reconstruct the image of a child in a prohibited sexual act or in

the simulation of such an act <u>or for portrayal in a sexually</u> suggestive manner.

- (5) (a) A person commits a crime [of the second degree] if, by any means, including but not limited to the Internet, he:
- (i) knowingly distributes an item depicting the sexual exploitation or abuse of a child;
- (ii) knowingly possesses an item depicting the sexual exploitation or abuse of a child with the intent to distribute that item; or
- (iii) knowingly stores or maintains an item depicting the sexual exploitation or abuse of a child using a file-sharing program which is designated as available for searching by or copying to one or more other computers.

In a prosecution under sub-subparagraph (iii) of this subparagraph, the State shall not be required to offer proof that an item depicting the sexual exploitation or abuse of a child had actually been searched, copied, transmitted or viewed by another user of the file-sharing program, or by any other person, and it shall be no defense that the defendant did not intend to distribute the item to another user of the file-sharing program or to any other person. Nor shall the State be required to prove that the defendant was aware that the item depicting the sexual exploitation or abuse of a child was available for searching or copying to one or more other computers, and the defendant shall be strictly liable for failing to designate the item as not available for searching or copying by one or more other computers.

A violation of this subparagraph that involves 1,000 or more items depicting the sexual exploitation or abuse of a child is a crime of the first degree; otherwise it is a crime of the second degree.

Notwithstanding the provisions of subsection a. of N.J.S.2C:43-6, a person whose offense under this subparagraph involved at least 25 [or more] but less than 1,000 items depicting the sexual exploitation or abuse of a child shall be sentenced to a mandatory minimum term of imprisonment, which shall be fixed at, or between, one-third and one-half of the sentence imposed by the court or five years, whichever is greater, during which the defendant shall be ineligible for parole.

Notwithstanding the provisions of subsection a. of N.J.S.2C:43-6, a person whose offense under this subparagraph involved 1,000 or more items depicting the sexual exploitation or abuse of a child shall be sentenced to a mandatory minimum term of imprisonment, which shall be fixed at, or between, one-third and one-half of the sentence imposed by the court or 10 years, whichever is greater, during which the defendant shall be ineligible for parole.

Notwithstanding the provisions of subsection a. of N.J.S.2C:43-6, a person convicted of a second or subsequent offense under this subparagraph shall be sentenced to an extended term of imprisonment as set forth in N.J.S.2C:43-7. For the purposes of this

subparagraph, an offense is considered a second or subsequent offense if the actor has at any time been convicted pursuant to paragraph (3), (4), or (5) of this subsection, or under any similar statute of the United States, this State, or any other state for an offense that is substantially equivalent to paragraph (3), (4), or (5) of this subsection.

For purposes of this subparagraph, the term "possess" includes receiving, viewing, or having under one's control, through any means, including the Internet.

- (b) (i) A person commits a crime of the first degree if he knowingly possesses, knowingly views, or knowingly has under his control, through any means, including the Internet, 100,000 or more items depicting the sexual exploitation or abuse of a child.
- (ii) A person commits a crime of the second degree if he knowingly possesses, knowingly views, or knowingly has under his control, through any means, including the Internet, at least 1,000 but less than 100,000 items depicting the sexual exploitation or abuse of a child.
- (iii) A person commits a crime of the third degree if he knowingly possesses, knowingly views, or knowingly has under his control, through any means, including the Internet, [an item] less than 1,000 items depicting the sexual exploitation or abuse of a child.

Notwithstanding the provisions of subsection e. of N.J.S.2C:44-1, in any instance where a person was convicted of an offense under this subparagraph that involved 100 or more items depicting the sexual exploitation or abuse of a child, the court shall impose a sentence of imprisonment unless, having regard to the character and condition of the defendant, it is of the opinion that imprisonment would be a serious injustice which overrides the need to deter such conduct by others.

Notwithstanding the provisions of subsection a. of N.J.S.2C:43-6, a person convicted of a second or subsequent offense under this subparagraph shall be sentenced to an extended term of imprisonment as set forth in N.J.S.2C:43-7. For the purposes of this subparagraph, an offense is considered a second or subsequent offense if the actor has at any time been convicted pursuant to paragraph (3), (4), or (5) of this subsection, or under any similar statute of the United States, this State, or any other state for an offense that is substantially equivalent to paragraph (3), (4), or (5) of this subsection.

Nothing in this subparagraph shall be construed to preclude or limit any prosecution or conviction for the offense set forth in subparagraph (a) of this paragraph.

(6) For purposes of this subsection, a person who is depicted as or presents the appearance of being under the age of 18 in any photograph, film, videotape, computer program or file, video game, or any other reproduction or reconstruction shall be rebuttably

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1 presumed to be under the age of 18. If the child who is depicted as 2 engaging in, or who is caused to engage in, a prohibited sexual act 3 or simulation of a prohibited sexual act or portrayed in a sexually 4 suggestive manner is under the age of 18, the actor shall be strictly 5 liable and it shall not be a defense that the actor did not know that 6 the child was under the age of 18, nor shall it be a defense that the 7 actor believed that the child was 18 years of age or older, even if 8 such a mistaken belief was reasonable.

(7) For aggregation purposes, each depiction of the sexual exploitation or abuse of a child shall be considered a separate item, provided that each depiction that is in the form of a photograph, picture, image, or visual depiction of a similar nature shall be considered to be one item and each depiction that is in the form of a film, video, video-clip, movie, or visual depiction of a similar nature shall be considered to be 10 separate items, and each individual act of distribution of an item depicting the sexual exploitation or abuse of a child shall be considered a separate item. For purposes of determining the number of items depicting the sexual exploitation or abuse of a child for purposes of sentencing pursuant to subparagraph (a) of paragraph (5) of this subsection, the court shall aggregate all items involved, whether the act or acts constituting the violation occurred at the same time or at different times and, with respect to distribution, whether the act or acts of distribution were to the same person or several persons or occurred at different times, provided that each individual act was committed within the applicable statute of limitations. For purposes of determining the number of items depicting the sexual exploitation or abuse of a child for purposes of sentencing pursuant to subparagraph (b) of paragraph (5) of this subsection, the court shall aggregate all items involved, whether the possession of such items occurred at the same time or at different times, provided that each individual act was committed within the applicable statute of limitations.

(cf: P.L.2013, c.136, s.1)

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2. Section 2 of P.L.2011, c.128 (C.2A:4A-71.1) is amended to read as follows:

2. a. Where a complaint against a juvenile pursuant to section 11 of P.L.1982, c.77 (C.2A:4A-30) alleges that the juvenile has committed an eligible offense as defined in subsection c. of this section and the court has approved diversion of the complaint pursuant to section 4 of P.L.1982, c.81 (C.2A:4A-73), the resolution of the complaint shall include the juvenile's participation in a remedial education or counseling program. The parents or guardian of the juvenile shall bear the cost of participation in the program, except that the court shall take into consideration the ability of the juvenile's parents or guardian to pay and the availability of such a program in the area in which the juvenile resides and, where

appropriate, may permit the juvenile to participate in a self-guided awareness program in lieu of a remedial education or counseling program provided that it satisfies the requirements of subsection b. of this section.

- b. A remedial education or counseling program satisfies the requirements of this act if the program is designed to increase the juvenile's awareness of:
- (1) the legal consequences and penalties for sharing sexually suggestive or explicit materials, including applicable federal and State statutes;
- (2) the non-legal consequences of sharing sexually suggestive or explicit materials including, but not limited to, the effect on relationships, loss of educational and employment opportunities, and being barred or removed from school programs and extracurricular activities;
- (3) the potential, based upon the unique characteristics of cyberspace and the Internet, of long-term and unforeseen consequences for sharing sexually suggestive or explicit materials; and
- (4) the possible connection between bullying and cyber-bullying and juveniles sharing sexually suggestive or explicit materials.
- c. As used in this act, "eligible offense" means an offense in which:
- (1) the facts of the case involve the creation, exhibition or distribution of a photograph depicting nudity or portraying a child in a sexually suggestive manner, as defined in N.J.S.2C:24-4, through the use of an electronic communication device, an interactive wireless communications device, or a computer; and
- (2) the creator and subject of the photograph are juveniles or were juveniles at the time of its making.
- (cf: P.L.2011, c.128, s.2)

- 33 3. Section 2 of P.L.1994, c.133 (C.2C:7-2) is amended to read as follows:
 - a. (1) A person who has been convicted, adjudicated delinquent or found not guilty by reason of insanity for commission of a sex offense as defined in subsection b. of this section shall register as provided in subsections c. and d. of this section.
 - (2) A person who in another jurisdiction is required to register as a sex offender and (a) is enrolled on a full-time or part-time basis in any public or private educational institution in this State, including any secondary school, trade or professional institution, institution of higher education or other post-secondary school, or (b) is employed or carries on a vocation in this State, on either a full-time or a part-time basis, with or without compensation, for more than 14 consecutive days or for an aggregate period exceeding 30 days in a calendar year, shall register in this State as provided in subsections c. and d. of this section.

(3) A person who fails to register as required under this act shall be guilty of a crime of the third degree.

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- b. For the purposes of this act a sex offense shall include the following:
- (1) Aggravated sexual assault, sexual assault, aggravated criminal sexual contact, kidnapping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1 or an attempt to commit any of these crimes if the court found that the offender's conduct was characterized by a pattern of repetitive, compulsive behavior, regardless of the date of the commission of the offense or the date of conviction;
- 12 (2) A conviction, adjudication of delinquency, or acquittal by 13 reason of insanity for aggravated sexual assault; sexual assault; 14 aggravated criminal sexual contact; kidnapping pursuant to 15 paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the 16 welfare of a child by engaging in sexual conduct which would 17 impair or debauch the morals of the child pursuant to subsection a. 18 of N.J.S.2C:24-4; endangering the welfare of a child pursuant to 19 paragraph (3) or (4), [or] subparagraph (a), or sub-subparagraph (i) 20 or (ii) of subparagraph (b) of paragraph (5) of subsection b. of 21 N.J.S.2C:24-4; luring or enticing pursuant to section 1 of P.L.1993, 22 c.291 (C.2C:13-6); criminal sexual contact pursuant to N.J.S.2C:14-23 3b. if the victim is a minor; kidnapping pursuant to N.J.S.2C:13-1, 24 criminal restraint pursuant to N.J.S.2C:13-2, or false imprisonment 25 pursuant to N.J.S.2C:13-3 if the victim is a minor and the offender 26 is not the parent of the victim; knowingly promoting prostitution of 27 a child pursuant to paragraph (3) or paragraph (4) of subsection b. 28 of N.J.S.2C:34-1; <u>leader of a child pornography network pursuant to</u> 29 section 8 of P.L. c. (C.) (pending before the Legislature as 30 this bill); or an attempt to commit any of these enumerated offenses 31 if the conviction, adjudication of delinquency or acquittal by reason 32 of insanity is entered on or after the effective date of this act or the 33 offender is serving a sentence of incarceration, probation, parole or 34 other form of community supervision as a result of the offense or is 35 confined following acquittal by reason of insanity or as a result of 36 civil commitment on the effective date of this act;
 - (3) A conviction, adjudication of delinquency, or acquittal by reason of insanity for an offense similar to any offense enumerated in paragraph (2) or a sentence on the basis of criteria similar to the criteria set forth in paragraph (1) of this subsection entered or imposed under the laws of the United States, this State, or another state.
 - (4) Notwithstanding the provisions of paragraph (1), (2), or (3) of this subsection, a sex offense shall not include an adjudication of delinquency for endangering the welfare of a child pursuant to paragraph (4) or (5) of subsection b. of N.J.S.2C:24-4, provided that the actor demonstrates that:

(a) the facts of the case are limited to the creation, exhibition or distribution of a photograph depicting nudity or portraying a child in a sexually suggestive manner, as defined in N.J.S.2C:24-4, through the use of an electronic communications device, an interactive wireless communications device, or a computer;

- (b) the creator and subject of the photograph are juveniles or were juveniles at the time of its making; and
- (c) the subject of the photograph whose nudity is depicted <u>or</u> who is portrayed in a sexually suggestive manner, as the case may <u>be</u>, knowingly consented to the making of the photograph.
- c. A person required to register under the provisions of this act shall do so on forms to be provided by the designated registering agency as follows:
- (1) A person who is required to register and who is under supervision in the community on probation, parole, furlough, work release, or a similar program, shall register at the time the person is placed under supervision or no later than 120 days after the effective date of this act, whichever is later, in accordance with procedures established by the Department of Corrections, the Department of Human Services, the Juvenile Justice Commission established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170) or the Administrative Office of the Courts, whichever is responsible for supervision;
- (2) A person confined in a correctional or juvenile facility or involuntarily committed who is required to register shall register prior to release in accordance with procedures established by the Department of Corrections, the Department of Human Services or the Juvenile Justice Commission and, within 48 hours of release, shall also register with the chief law enforcement officer of the municipality in which the person resides or, if the municipality does not have a local police force, the Superintendent of State Police;
- (3) A person moving to or returning to this State from another jurisdiction shall register with the chief law enforcement officer of the municipality in which the person will reside or, if the municipality does not have a local police force, the Superintendent of State Police within 120 days of the effective date of this act or 10 days of first residing in or returning to a municipality in this State, whichever is later;
- (4) A person required to register on the basis of a conviction prior to the effective date who is not confined or under supervision on the effective date of this act shall register within 120 days of the effective date of this act with the chief law enforcement officer of the municipality in which the person will reside or, if the municipality does not have a local police force, the Superintendent of State Police;
- (5) A person who in another jurisdiction is required to register as a sex offender and who is enrolled on a full-time or part-time basis in any public or private educational institution in this State,

including any secondary school, trade or professional institution, institution of higher education or other post-secondary school shall, within ten days of commencing attendance at such educational institution, register with the chief law enforcement officer of the municipality in which the educational institution is located or, if the municipality does not have a local police force, the Superintendent of State Police;

- (6) A person who in another jurisdiction is required to register as a sex offender and who is employed or carries on a vocation in this State, on either a full-time or a part-time basis, with or without compensation, for more than 14 consecutive days or for an aggregate period exceeding 30 days in a calendar year, shall, within ten days after commencing such employment or vocation, register with the chief law enforcement officer of the municipality in which the employer is located or where the vocation is carried on, as the case may be, or, if the municipality does not have a local police force, the Superintendent of State Police;
- (7) In addition to any other registration requirements set forth in this section, a person required to register under this act who is enrolled at, employed by or carries on a vocation at an institution of higher education or other post-secondary school in this State shall, within [ten] 10 days after commencing such attendance, employment or vocation, register with the law enforcement unit of the educational institution, if the institution has such a unit.
- d. (1) Upon a change of address, a person shall notify the law enforcement agency with which the person is registered and shall re-register with the appropriate law enforcement agency no less than 10 days before he intends to first reside at his new address. Upon a change of employment or school enrollment status, a person shall notify the appropriate law enforcement agency no later than five days after any such change. A person who fails to notify the appropriate law enforcement agency of a change of address or status in accordance with this subsection is guilty of a crime of the third degree.
- (2) A person required to register under this act shall provide the appropriate law enforcement agency with information as to whether the person has routine access to or use of a computer or any other device with Internet capability. A person who fails to notify the appropriate law enforcement agency of such information or of a change in the person's access to or use of a computer or other device with Internet capability or who provides false information concerning the person's access to or use of a computer or any other device with Internet capability is guilty of a crime of the third degree.
- e. A person required to register under paragraph (1) of subsection b. of this section or under paragraph (3) of subsection b. due to a sentence imposed on the basis of criteria similar to the criteria set forth in paragraph (1) of subsection b. shall verify his

1 address with the appropriate law enforcement agency every 90 days 2 in a manner prescribed by the Attorney General. A person required 3 to register under paragraph (2) of subsection b. of this section or 4 under paragraph (3) of subsection b. on the basis of a conviction for 5 an offense similar to an offense enumerated in paragraph (2) of 6 subsection b. shall verify his address annually in a manner 7 prescribed by the Attorney General. In addition to address 8 information, the person shall provide as part of the verification 9 process any additional information the Attorney General may 10 require. One year after the effective date of this act, the Attorney 11 General shall review, evaluate and, if warranted, modify pursuant to 12 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 13 seq.) the verification requirement. Any person who knowingly 14 provides false information concerning his place of residence or who 15 fails to verify his address with the appropriate law enforcement 16 agency or other entity, as prescribed by the Attorney General in 17 accordance with this subsection, is guilty of a crime of the third 18 degree.

- f. Except as provided in subsection g. of this section, a person required to register under this act may make application to the Superior Court of this State to terminate the obligation upon proof that the person has not committed an offense within 15 years following conviction or release from a correctional facility for any term of imprisonment imposed, whichever is later, and is not likely to pose a threat to the safety of others.
- g. A person required to register under this section who has been convicted of, adjudicated delinquent, or acquitted by reason of insanity for more than one sex offense as defined in subsection b. of this section or who has been convicted of, adjudicated delinquent, or acquitted by reason of insanity for aggravated sexual assault pursuant to subsection a. of N.J.S.2C:14-2 or sexual assault pursuant to paragraph (1) of subsection c. of N.J.S.2C:14-2 is not eligible under subsection f. of this section to make application to the Superior Court of this State to terminate the registration obligation.

(cf: P.L.2013, c.214, s.1)

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- 4. Section 1 of P.L.2009, c.143 (C.2C:43-3.8) is amended to read as follows:
- 40 1. a. In addition to any disposition authorized by this Title, the 41 provisions of section 24 of P.L.1982, c.77 (C.2A:4A-43), or any 42 other statute indicating the dispositions that can be ordered for an 43 adjudication of delinquency, every person convicted of or 44 adjudicated delinquent for a violation of [subparagraph (b) of] paragraph (3), (4), or (5) of subsection b. of N.J.S.2C:24-4[,]; 45 section 8 of P.L. c. (C.) (pending before the Legislature as 46 47 this bill); N.J.S.2C:34-3[,]; or an offense involving computer

criminal activity in violation of any provision of chapter 20 of this title shall be assessed for each such offense a penalty fixed at:

- (a) \$2,000 in the case of a crime of the first degree;
- (b) \$1,000 in the case of a crime of the second degree;
- (c) \$750 in the case of a crime of the third degree;
 - (d) \$500 in the case of a crime of the fourth degree;
- 7 (e) \$250 in the case of a disorderly persons or petty disorderly 8 persons offense.
 - b. All penalties provided for in this section shall be collected as provided for collection of fines and restitutions in section 3 of P.L.1979, c.396 (C.2C:46-4), and shall be forwarded to the Department of the Treasury as provided in subsection c. of this section.
- 14 c. All moneys collected pursuant to this section shall be 15 forwarded to the Department of the Treasury to be deposited in a 16 nonlapsing revolving fund to be known as the "Computer Crime 17 Prevention Fund." Moneys in the fund shall be appropriated by the 18 Legislature to the Department of Law and Public Safety on an 19 annual basis for the purposes of investigating and prosecuting 20 computer-related crime, and funding continuing educational 21 programs on high technology crimes and the 24-hour toll-free 22 computer crime hotline telephone service established pursuant to 23 section 3 of P.L.1998, c.134 (C.52:17B-193) and publicizing 24 thereof, as well as other programs designed to enhance public 25 awareness of computer-related crime, including but not limited to 26 use of the Internet to facilitate sexual predatory acts, cyber-stalking 27 and cyberbullying, online child pornography, threats of violence in 28 schools or other institutions, Internet fraud, and unauthorized 29 intrusions into computer systems.
 - d. There is created in the Department of Treasury a non-lapsing fund entitled the "Computer Crime Prevention Fund." The fund shall be the depository for assessments collected pursuant to subsection a. of this section, to be appropriated and used in accordance with the purposes set forth in subsection c. of this section.
- 36 (cf: P.L.2009, c.143, s.1)

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- 38 5. Section 2 of P.L.1994, c.130 (C.2C:43-6.4) is amended to 39 read as follows:
- 40 2. a. Notwithstanding any provision of law to the contrary, a 41 judge imposing sentence on a person who has been convicted of 42 aggravated sexual assault, sexual assault, aggravated criminal 43 sexual contact, kidnapping pursuant to paragraph (2) of subsection 44 c. of N.J.S.2C:13-1, endangering the welfare of a child by engaging 45 in sexual conduct which would impair or debauch the morals of the 46 child pursuant to subsection a. of N.J.S.2C:24-4, endangering the 47 welfare of a child pursuant to paragraph (3) or sub-subparagraph (i) 48 or (ii) of subparagraph (b) of paragraph (5) of subsection b. of

1 N.J.S.2C:24-4, luring, violating a condition of a special sentence of 2 community supervision for life pursuant to subsection d. of this 3 section, or an attempt to commit any of these offenses shall include, 4 in addition to any sentence authorized by this Code, a special 5 sentence of parole supervision for life. Notwithstanding any 6 provision of law to the contrary, a court imposing sentence on a 7 person who has been convicted of endangering the welfare of a 8 child pursuant to paragraph (4) or sub-subparagraph (iii) of 9 subparagraph (b) of paragraph (5) of subsection b. of N.J.S.2C:24-10 4, leader of a child pornography network pursuant to section 8 of 11 P.L. c. (C.) (pending before the Legislature as this bill), or 12 an attempt to commit either of these offenses shall include, upon 13 motion of the prosecutor, a special sentence of parole supervision 14 for life in addition to any sentence authorized by Title 2C of the 15 New Jersey Statutes, unless the court finds on the record that the 16 special sentence is not needed to protect the community or deter the 17 defendant from future criminal activity.

18 The special sentence of parole supervision for life required 19 by this section shall commence immediately upon the defendant's 20 release from incarceration. If the defendant is serving a sentence of 21 incarceration for another offense at the time he completes the 22 custodial portion of the sentence imposed on the present offense, 23 the special sentence of parole supervision for life shall not 24 commence until the defendant is actually released from 25 incarceration for the other offense. Persons serving a special 26 sentence of parole supervision for life shall remain in the legal 27 custody of the Commissioner of Corrections, shall be supervised by the Division of Parole of the State Parole Board, shall be subject to 28 29 the provisions and conditions set forth in subsection c. of section 3 30 of P.L.1997, c.117 (C.30:4-123.51b) and sections 15 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.59 through 30:4-123.63 and 31 32 30:4-123.65), and shall be subject to conditions appropriate to 33 protect the public and foster rehabilitation. Such conditions may 34 include the requirement that the person comply with the conditions 35 set forth in subsection f. of this section concerning use of a 36 computer or other device with access to the Internet. If the 37 defendant violates a condition of a special sentence of parole 38 supervision for life, the defendant shall be subject to the provisions 39 of sections 16 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.60 40 through 30:4-123.63 and 30:4-123.65), and for the purpose of 41 calculating the limitation on time served pursuant to section 21 of 42 P.L.1979, c.441 (C.30:4-123.65) the custodial term imposed upon 43 the defendant related to the special sentence of parole supervision 44 for life shall be deemed to be a term of life imprisonment. When the 45 court suspends the imposition of sentence on a defendant who has 46 been convicted of any offense enumerated in subsection a. of this 47 section, the court may not suspend imposition of the special 48 sentence of parole supervision for life, which shall commence

immediately, with the Division of Parole of the State Parole Board maintaining supervision over that defendant, including the defendant's compliance with any conditions imposed by the court pursuant to N.J.S.2C:45-1, in accordance with the provisions of this subsection. Nothing contained in this subsection shall prevent the court from at any time proceeding under the provisions of N.J.S.2C:45-1 through [2C:45-4] N.J.S.2C:45-4 against any such defendant for a violation of any conditions imposed by the court when it suspended imposition of sentence, or prevent the Division of Parole from proceeding under the provisions of sections 16 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.60 through 30:4-123.63 and C.30:4-123.65) against any such defendant for a violation of any conditions of the special sentence of parole supervision for life, including the conditions imposed by the court pursuant to N.J.S.2C:45-1. In any such proceeding by the Division of Parole, the provisions of subsection c. of section 3 of P.L.1997, c.117 (C.30:4-123.51b) authorizing revocation and return to prison shall be applicable to such a defendant, notwithstanding that the defendant may not have been sentenced to or served any portion of a custodial term for conviction of an offense enumerated in subsection a. of this section.

c. A person sentenced to a term of parole supervision for life may petition the Superior Court for release from that parole supervision. The judge may grant a petition for release from a special sentence of parole supervision for life only upon proof by clear and convincing evidence that the person has not committed a crime for 15 years since the last conviction or release from incarceration, whichever is later, and that the person is not likely to pose a threat to the safety of others if released from parole supervision. Notwithstanding the provisions of section 22 of P.L.1979, c.441 (C.30:4-123.66), a person sentenced to a term of parole supervision for life may be released from that parole supervision term only by court order as provided in this subsection.

d. A person who violates a condition of a special sentence of community supervision for life or parole supervision for life imposed pursuant to this section without good cause is guilty of a crime of the third degree. Notwithstanding any other law to the contrary, a person sentenced pursuant to this subsection shall be sentenced to a term of imprisonment, unless the court is clearly convinced that the interests of justice so far outweigh the need to deter this conduct and the interest in public safety that a sentence to imprisonment would be a manifest injustice. Nothing in this subsection shall preclude subjecting a person who violates any condition of a special sentence of parole supervision for life to the provisions of sections 16 through 19 and 21 of P.L.1979, c.441 (C.30:4-123.60 through 30:4-123.63 and C.30:4-123.65) pursuant to the provisions of subsection c. of section 3 of P.L.1997, c.117 (C.30:4-123.51b).

- e. A person who, while serving a special sentence of parole supervision for life imposed pursuant to this section, commits a
- 3 violation of N.J.S.2C:11-3, N.J.S.2C:11-4, N.J.S.2C:11-5,
- 4 subsection b. of N.J.S.2C:12-1, N.J.S.2C:13-1, section 1 of
- 5 P.L.1993, c.291 (C.2C:13-6), N.J.S.2C:14-2, N.J.S.2C:14-3,
- 6 N.J.S.2C:24-4, section 8 of P.L. c. (C.) (pending before the
- 7 <u>Legislature as this bill)</u>, N.J.S.2C:18-2 when the offense is a crime
- 8 of the second degree, or subsection a. of N.J.S.2C:39-4 shall be
- 9 sentenced to an extended term of imprisonment as set forth in
- 10 N.J.S.2C:43-7, which term shall, notwithstanding the provisions of
- 11 N.J.S.2C:43-7 or any other law, be served in its entirety prior to the
- 12 person's resumption of the term of parole supervision for life.

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- f. The special sentence of parole supervision for life required by this section may include any of the following Internet access conditions:
- (1) Prohibit the person from accessing or using a computer or any other device with Internet capability without the prior written approval of the court except the person may use a computer or any other device with Internet capability in connection with that person's employment or search for employment with the prior approval of the person's parole officer;
- (2) Require the person to submit to periodic unannounced examinations of the person's computer or any other device with Internet capability by a parole officer, law enforcement officer or assigned computer or information technology specialist, including the retrieval and copying of all data from the computer or device and any internal or external peripherals and removal of such information, equipment or device to conduct a more thorough inspection;
- (3) Require the person to submit to the installation on the person's computer or device with Internet capability, at the person's expense, one or more hardware or software systems to monitor the Internet use;
- (4) Require the person to submit to any other appropriate restrictions concerning the person's use or access of a computer or any other device with Internet capability; and
- (5) Require the person to disclose all passwords used by the person to access any data, information, image, program, signal or file on the person's computer or any other device with Internet capability.
- 41 (cf: P.L.2013, c.214, s.4)

6. N.J.S.2C:47-1 is amended to read as follows:

- 44 2C:47-1. Referral to Adult Diagnostic and Treatment Center; 45 Commitment; Examination.
- Whenever a person is convicted of the offense of aggravated sexual assault, sexual assault, aggravated criminal sexual contact, kidnapping pursuant to paragraph (2) of subsection c. of

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1 N.J.S.2C:13-1, endangering the welfare of a child by engaging in 2 sexual conduct which would impair or debauch the morals of the 3 child pursuant to subsection a. of N.J.S.2C:24-4, endangering the 4 welfare of a child pursuant to paragraph (4) or (5) of subsection b. 5 of N.J.S.2C:24-4, leader of a child pornography network pursuant to 6 section 8 of P.L. c. (C.) (pending before the Legislature as 7 this bill), or an attempt to commit any such crime, the judge shall order the Department of Corrections to complete a psychological 8 9 examination of the offender, except the judge shall not require a 10 psychological examination if the offender is to be sentenced to a 11 term of life imprisonment without eligibility for parole. 12 examination shall include a determination of whether the offender's 13 conduct was characterized by a pattern of repetitive, compulsive 14 behavior and, if it was, a further determination of the offender's 15 amenability to sex offender treatment and willingness to participate 16 in such treatment. The court's order shall contain a determination 17 of the offender's legal settlement in accordance with subdivision D 18 of article 3 of chapter 4 of Title 30 of the Revised Statutes. 19 (cf: P.L.1998, c.72, s.1)

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7. N.J.S.2C:52-2 is amended to read as follows:

2C:52-2. Indictable Offenses.

In all cases, except as herein provided, wherein a person has been convicted of a crime under the laws of this State and who has not been convicted of any prior or subsequent crime, whether within this State or any other jurisdiction, and has not been convicted of a disorderly persons or petty disorderly persons offense on more than two occasions may, after the expiration of a period of 10 years from the date of his most recent conviction, payment of fine, satisfactory completion of probation or parole, or release from incarceration for that crime or for any disorderly persons or petty disorderly persons offense, whichever is later, present an expungement application to the Superior Court in the county in which the conviction for the crime was adjudged, which contains a duly verified petition as provided in N.J.S.2C:52-7 for the criminal conviction sought to be expunged, and may also contain additional duly verified petitions for no more than two convictions for any disorderly persons or petty disorderly persons offenses, praying that the conviction, or convictions if applicable, and all records and information pertaining thereto be expunged. The petition for each conviction appended to an application shall comply with the requirements set forth in N.J.S.2C:52-1 et seq.

Notwithstanding the provisions of the preceding paragraph, a petition may be filed and presented, and the court may grant an expungement pursuant to this section, although less than 10 years has expired in accordance with the requirements of the preceding paragraph where the court finds:

(1) less than 10 years has expired from the satisfaction of a fine, but the ten-year time requirement is otherwise satisfied, and the court finds that the person substantially complied with any payment plan ordered pursuant to N.J.S.2C:46-1 et seq., or could not do so due to compelling circumstances affecting his ability to satisfy the fine; or

(2) at least five years has expired from the date of his conviction, payment of fine, satisfactory completion of probation or parole, or release from incarceration, whichever is later; the person has not been convicted of a crime, disorderly persons offense, or petty disorderly persons offense since the time of the conviction; and the court finds in its discretion that expungement is in the public interest, giving due consideration to the nature of the offense, and the applicant's character and conduct since conviction.

In determining whether compelling circumstances exist for the purposes of paragraph (1) of this subsection, a court may consider the amount of the fine or fines imposed, the person's age at the time of the offense, the person's financial condition and other relevant circumstances regarding the person's ability to pay.

Although subsequent convictions for no more than two disorderly or petty disorderly persons offenses shall not be an absolute bar to relief, the nature of those conviction or convictions and the circumstances surrounding them shall be considered by the court and may be a basis for denial of relief if they or either of them constitute a continuation of the type of unlawful activity embodied in the criminal conviction for which expungement is sought.

b. Records of conviction pursuant to statutes repealed by this Code for the crimes of murder, manslaughter, treason, anarchy, kidnapping, rape, forcible sodomy, arson, perjury, false swearing, robbery, embracery, or a conspiracy or any attempt to commit any of the foregoing, or aiding, assisting or concealing persons accused of the foregoing crimes, shall not be expunged.

Records of conviction for the following crimes specified in the New Jersey Code of Criminal Justice shall not be subject to expungement: N.J.S.2C:11-1 et seq. (Criminal Homicide), except death by auto as specified in N.J.S.2C:11-5; N.J.S.2C:13-1 (Kidnapping); section 1 of P.L.1993, c.291 (C.2C:13-6) (Luring or Enticing); section 1 of P.L.2005, c.77 (C.2C:13-8) (Human Trafficking); N.J.S.2C:14-2 (Sexual Assault or Aggravated Sexual Assault); subsection a. of N.J.S.2C:14-3 (Aggravated Criminal Sexual Contact); if the victim is a minor, subsection b. of N.J.S.2C:14-3 (Criminal Sexual Contact); if the victim is a minor and the offender is not the parent of the victim, N.J.S.2C:13-2 (Criminal Restraint) or N.J.S.2C:13-3 (False Imprisonment); N.J.S.2C:15-1 (Robbery); N.J.S.2C:17-1 (Arson and Related Offenses); subsection a. of N.J.S.2C:24-4 (Endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child, or causing the child other harm);

1 paragraph (4) of subsection b. of N.J.S.2C:24-4 (Photographing or 2 filming a child in a prohibited sexual act or for portrayal in a 3 sexually suggestive manner); paragraph (3) of subsection b. of 4 N.J.S.2C:24-4 (Causing or permitting a child to engage in a 5 prohibited sexual act or the simulation of an act, or to be portrayed 6 <u>in a sexually suggestive manner</u>); subparagraph (a) of paragraph (5) 7 of subsection b. of N.J.S.2C:24-4 (Distributing, possessing with 8 intent to distribute or using a file-sharing program to store items 9 depicting the sexual exploitation or abuse of a child); subparagraph 10 (b) of paragraph (5) of subsection b. of N.J.S.2C:24-4 (Possessing 11 or viewing items depicting the sexual exploitation or abuse of a 12 child); section 8 of P.L. c. (C.) (pending before the 13 Legislature as this bill) (Leader of a child pornography network); 14 N.J.S.2C:28-1 (Perjury); N.J.S.2C:28-2 (False Swearing); paragraph 15 (4) of subsection b. of N.J.S.2C:34-1 (Knowingly promoting the 16 prostitution of the actor's child); section 2 of P.L.2002, c.26 17 (C.2C:38-2) (Terrorism); subsection a. of section 3 of P.L.2002, 18 c.26 (C.2C:38-3) (Producing or Possessing Chemical Weapons,

Records of conviction for any crime committed by a person holding any public office, position or employment, elective or appointive, under the government of this State or any agency or political subdivision thereof and any conspiracy or attempt to commit such a crime shall not be subject to expungement if the crime involved or touched such office, position or employment.

Biological Agents or Nuclear or Radiological Devices); and

conspiracies or attempts to commit such crimes.

- c. In the case of conviction for the sale or distribution of a controlled dangerous substance or possession thereof with intent to sell, expungement shall be denied except where the crimes involve:
- (1) Marijuana, where the total quantity sold, distributed or possessed with intent to sell was 25 grams or less;
- (2) Hashish, where the total quantity sold, distributed or possessed with intent to sell was five grams or less; or
- (3) Any controlled dangerous substance provided that the conviction is of the third or fourth degree, where the court finds that expungement is consistent with the public interest, giving due consideration to the nature of the offense and the petitioner's character and conduct since conviction.
- d. In the case of a State licensed physician or podiatrist convicted of an offense involving drugs or alcohol or pursuant to section 14 or 15 of P.L.1989, c.300 (C.2C:21-20 or 2C:21-4.1), the court shall notify the State Board of Medical Examiners upon receipt of a petition for expungement of the conviction and records and information pertaining thereto.

45 (cf: P.L.2015, c.261, s.2)

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47 8. (New section) a. A person is a leader of a child pornography 48 network if he knowingly conspires with others as an organizer,

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moderator, administrator, programmer, recruiter, or facilitator to engage in a scheme or course of conduct to establish or maintain an interconnected network through which files containing one or more items depicting the sexual exploitation or abuse of a child are in any way made available to or accessible among an organized group of users or participants.

- b. Leader of a child pornography network is a crime of the first degree if the offense involves 100,000 or more items depicting the sexual exploitation or abuse of a child; a crime of the second degree if the offense involves at least 1,000 but less than 100,000 items depicting the sexual exploitation or abuse of a child; and a crime of the third degree if the offense involves less than 1,000 items depicting the sexual exploitation or abuse of a child.
- c. For aggregation purposes, each item depicting the sexual exploitation or abuse of a child made available or accessible through a distribution network shall be considered a separate item, provided that each item that is in the form of a photograph, picture, image, or visual depiction of a similar nature shall be considered to be one item and each depiction that is in the form of a film, video, video-clip, movie, or visual depiction of a similar nature shall be considered to be 10 separate items.
- d. Notwithstanding the provisions of N.J.S.2C:1-8, a conviction of leader of a child pornography network shall not merge with the conviction for any offense which is the object of the conspiracy, nor shall the other conviction merge with a conviction under this section. Nothing contained in this section shall be construed in any way to preclude or limit the prosecution or conviction of any person for conspiracy under the provisions of N.J.S.2C:5-2, or any prosecution or conviction for endangering the welfare of children under the provisions of N.J.S.2C:24-4 or any other provision of law.
 - e. As used in this section:

"Interconnected network" means a set of computer nodes, including but not limited to personal computers, mobile devices, and physical or virtual servers that are linked together to facilitate the transmission of data between users.

"Item depicting the sexual exploitation or abuse of a child" shall have the same meaning as provided in subsection b. of N.J.S.2C:24-4.

9. This act shall take effect on the first day of the seventh

month following enactment.

STATEMENT

 This bill establishes additional penalties for child pornography crimes. Specifically, the bill expands the definition of child pornography to include the portrayal of a child in a sexual manner;

establishes the crime of "leader of child pornography network"; and enhances penalties and revises the sentencing provisions for these crimes. The provisions of the bill address changes in the child pornography industry which are not adequately addressed by current law.

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The bill criminalizes the possession and distribution of "child erotica," which refers to images that depict nearly naked, suggestively-posed, and inappropriately sexualized children. New 9 Jersey's child pornography statute currently does not criminalize 10 "child erotica." The bill amends the definition of child pornography, or an "item depicting the sexual exploitation or abuse 12 of a child," to include an item which portrays a child in a sexually 13 suggestive manner. The bill defines the term "portray a child in a 14 sexually suggestive manner" to mean: (1) to depict a child's less 15 than completely and opaquely covered intimate parts, as defined in 16 N.J.S.2C:14-1, or any form of contact with the intimate parts in a 17 manner that, by means of the posing, composition, format, or 18 animated sensual details, emits sensuality with sufficient impact to concentrate prurient interest on the child; or (2) to otherwise depict 20 a child for the purpose of sexual stimulation or gratification of any person who may view the depiction where the depiction does not 22 have serious literary, artistic, political, or scientific value.

Under the bill, a person is guilty of the crime of "leader of a child pornography network" if the person knowingly conspires with others to establish or maintain a child pornography distribution network through which files containing child pornography are made available to an organized group. Leader of a child pornography network is a crime of the first degree if the offense involves 100,000 or more child pornography items; a crime of the second degree if the offense involves at least 1,000 but less than 100,000 items; and a crime of the third degree if the offense involves less than 1,000 items. A crime of the first degree is punishable by a term of imprisonment of 10 to 20 years, a fine of up to \$200,000, or both; a crime of the second degree is punishable by a term of imprisonment of five to 10 years, a fine of up to \$150,000, or both; a crime of the third degree is punishable by a term of imprisonment of three to five years, a fine of up to \$15,000, or both; and a crime of the fourth degree is punishable by a term of imprisonment of up to 18 months, a fine of up to \$10,000, or both.

Under current law, possession of child pornography is increased from a crime of the fourth degree to a crime of the third degree and carries a presumption of imprisonment if a person possesses 100 or more items of child pornography. Due to rapid advancements in technology, enormous numbers of digital files are able to be downloaded at very high speeds and hard drive memory storage has been greatly expanded. As a result, there has been an increase in the number of individuals or "super-possessors" who possess thousands to hundreds of thousands of items of child pornography.

These advances also have facilitated exponential growth in both the quantity and frequency of distribution of child pornography.

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3 According to the sponsor, current law does not provide adequate 4 penalties for child pornography super-possessors, who may 5 currently face the same penalties as a defendant possessing 100 6 items of child pornography. In addition, it does not differentiate 7 between a single still image of child pornography and an extended 8 video sequence, which could consist of thousands of digital images. 9 This bill creates enhanced penalties for super-possessors by making 10 possession of 100,000 or more items of child pornography a crime 11 of the first degree; possession of less than 100,000 items but greater 12 than 1,000 items a crime of the second degree; and possession of 13 1,000 items a crime of the third degree. The bill also promotes 14 more equitable sentencing for video images by providing that each 15 video or video segment of child pornography is the equivalent of 10 16 separate items.

Under current law, a person convicted of distribution of child pornography is guilty of a crime of the second degree with a mandatory minimum sentence of one-third to one-half the sentence imposed or five years, whichever is greater. A distributor who is caught transmitting 25 child pornography files currently faces the same penalties as a distributor caught sending 10,000 files. The bill revises the penalties for distribution of child pornography to provide that a person who distributes 1,000 or more items of child pornography is guilty of a crime of the first degree. Distribution of less than 1,000 would remain a crime of the second degree.

An offender will be referred to the Adult Diagnostic and Treatment Center (ADTC) for sex offender treatment if the court finds that the offender's conduct is characterized by a pattern of repetitive, compulsive behavior and the offender is amenable and willing to participate in sex offender treatment. A psychological examination is ordered for offenders convicted of a number of sex offenses which include the distribution of child pornography, but not possession of child pornography. Currently, a prosecutor may make a motion requesting that the court impose a special sentence of parole supervision for life on a person who possesses any amount of child pornography. Judges are currently required to order a psychological examination of certain sex offenders to determine if referral to the ADTC is appropriate. The provisions of the bill provide that if a person is convicted of possessing 1,000 or more items of child pornography: the court is required to consider imposing a sentence of parole supervision for life; the person is subject to evaluation for ADTC commitment; and the person is required to register as a sex offender and be subject to the community notification and Internet publication requirements under Megan's Law.

Finally, the bill clarifies that for all child pornography manufacturing and distribution offenses, including the crime of

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- leader of a child pornography network established under the bill, a
- 2 fine is to be imposed and deposited into the Computer Crime
- 3 Prevention Fund.