SENATE, No. 2291

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED MARCH 12, 2018

Sponsored by: Senator BOB SMITH District 17 (Middlesex and Somerset)

SYNOPSIS

Expands One-Call Damage Prevention System to include underground contamination with engineering or institutional controls.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning underground facilities, and amending and supplementing P.L.1994, c.118.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.1994, c.118 (C.48:2-75) is amended to read as follows:
- 3. As used in [this act] P.L.1994, c.118 (C.48:2-73 et seq.):

"Board" means the Board of Public Utilities [;].

"Business day" means any day other than Saturday, Sunday, or a nationally or State recognized holiday **[**;].

"Damage" means any impact or contact with an underground facility, its appurtenances or its protective coating or any weakening of the support for the facility or protective housing, including, but not limited to a break, leak, dent, gouge, groove, or other damage to the facility, its lines, or their coating or cathodic protection.

"Emergency" means any condition constituting a clear and present danger to life, health or property caused by the escape of any material or substance transported by means of an underground facility or the interruption of a vital communication or public service that requires immediate action to prevent or mitigate loss or potential loss of the communication or public service, or any condition on or affecting a transportation right-of-way or transportation facility that creates a risk to the public of potential injury or property damage **[**;**]** .

"Excavate" or "excavating" or "excavation" or "demolition" means any operation in which earth, rock, or other material in the ground is moved, removed, or otherwise displaced by means of any tools, equipment, or explosive, and includes but is not limited to drilling, grading, boring, milling to a depth greater than six inches, trenching, tunneling, scraping, tree and root removal, cable or pipe plowing, fence post or pile driving, and wrecking, razing, rending, or removing any structure or mass material, but does not include routine residential property or right-of-way maintenance or landscaping activities performed with non-mechanized equipment, excavation within the flexible or rigid pavement box within the right-of-way, or the tilling of soil for agricultural purposes to a depth of 18 inches or less [;].

"Excavator" means any person performing excavation or demolition and may include a contractor having oversight for an excavation or demolition to be performed by rented, operated equipment under the contractor's on-site direction provided the contractor contacts the One-Call Damage Prevention System in the contractor's name, thereby assuming responsibility and liability, to

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

give notice of the intent to engage in excavation or demolition work in that manner [;].

"Hand digging" means any excavation involving non-mechanized tools or equipment, including but not limited to digging with shovels, picks and manual post-hole diggers **[**;**]** .

"Mechanized equipment" means equipment powered by a motor, engine, or hydraulic, pneumatic or electrical device, including but not limited to trenchers, bulldozers, power shovels, augers, backhoes, scrapers, drills, cable and pipe plows, and other equipment used for plowing-in cable or pipe, but does not include tools manipulated solely by human power [;].

"One-Call Damage Prevention System" means the communication system established pursuant to section 4 of [this act;] P.L.1994, c.118 (C.48:2-76).

"Operator" means a person owning or operating, or controlling the operation of, an underground facility, or a person who has been issued a permit that regulates an engineering or institutional control for underground contamination pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19), but shall not include a homeowner who owns only residential underground facilities, such as an underground lawn sprinkler system or an underground structure for a residential low-voltage lighting system [;].

"Person" means any individual, firm, joint venture, partnership, corporation, association, State, county, municipality, public agency or authority, bi-state or interstate agency or authority, public utility, cooperation association, or joint stock association, and includes any trustee, receiver, assignee, or personal representative thereof **[**;**]**.

"Public entity" means any federal, State, county or municipal entity responsible for issuing road opening, building, blasting, demolition or excavation permits **[**;**]**.

"Site" means the specific place where excavation work is performed or to be performed and shall be identified by street address referenced to the nearest intersecting street and subdivision name, if applicable, as well as by lot and block number, if available and by kilometer or mile marker for railways **[**;**]**.

"State department or agency" means any department, public authority, public agency, public commission, or other political subdivision of the State, including any county, municipality or political subdivision thereof [; and].

"Underground contamination" means any contamination which is buried, located below ground, or submerged on a right-of-way, easement, public street, other public place, or private property and which is contained or stabilized by an engineering or institutional control pursuant to a permit issued pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19).

"Underground facility" means (1) underground contamination,
 or (2) any public or private personal property which is buried,
 placed below ground, or submerged on a right-of-way, easement,

1 public street, other public place or private property and is being

- 2 used or will be used for the conveyance of water, forced sewage,
- 3 telecommunications, cable television, electricity, oil, petroleum
- 4 products, gas, optical signals, or traffic control, or for the
- 5 transportation of a hazardous liquid regulated pursuant to the
- 6 "Hazardous Liquid Pipeline Safety Act of 1979" (49 U.S.C. app.
- s.2001 et seq.), but does not include storm drains or gravity sewers.
- 8 (cf: P.L.2005, c.22, s.1)

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- 10 2. Section 8 of P.L.1994, c.118 (C.48:2-80) is amended to read 11 as follows:
- 8. a. Except as provided in sections 6 and 9 of [this act]
 P.L.1994, c.118 (C.48:2-78 and C.48:2-81), the operator of an underground facility shall:
 - (1) Participate in and comply with the requirements of the One-Call Damage Prevention System established pursuant to section 4 of [this act] P.L.1994, c.118 (C.48:2-76); and
 - (2) Mark, stake, locate or otherwise provide the position and number of its underground facilities which may be affected by a planned excavation or demolition within three business days after receipt of the information concerning a notice of intent to excavate transmitted pursuant to subsection a. of section 10 of [this act] P.L.1994, c.118 (C.48:2-82). An underground facility shall be marked in accordance with standards approved by the board, which shall be based upon approved industry standards, and shall be marked at the site within 18 inches horizontally from the outside wall of the facility, in a manner that will enable the excavator to employ prudent techniques, which may include hand-dug test holes, to determine the precise position of the operator's underground facility. An underground facility shall be marked from information available in the operator's records or by use of standard locating techniques other than excavation. In temporarily marking the approximate position of an underground facility, an operator shall utilize the following color coding:

35	Utility and Type Product	Identifying color
36	Electric Power Distribution and Transmission	Safety Red
37	Municipal Electric Systems	Safety Red
38	Gas Distribution and Transmission	High Visibility Safety Yellow
39	Oil Distribution and Transmission	High Visibility Safety Yellow
40	Dangerous Materials, Product Lines, Steam	
41	Lines	High Visibility Safety Yellow
42	Telephone and Telecommunications	Safety Alert Orange
43	Police and Fire Communications	Safety Alert Orange
44	Cable Television	Safety Alert Orange
45	Water Systems	Safety Precaution Blue
46	Slurry Systems	Safety Precaution Blue
47	Sewer Lines	Safety Green
48	<u>Underground contamination</u>	Safety Gray

b. If an operator does not own, operate or control any underground facilities at the site concerning which he received information of a notice of intent to excavate transmitted pursuant to

- subsection c. of section 4 of [this act] P.L.1994, c.118 (C.48:2-76), 1
- 2 the operator shall make a reasonable effort to so advise the person
- 3 giving the notice of intent to excavate, providing the notice is given
- 4 within the time frame set forth in subsection a. of section 10 of
- 5 [this act] P.L.1994, c.118 (C.48:2-82).
 - An operator shall maintain a record of all damage to its underground facilities, including all damage reported by an excavator pursuant to subsection e. of section 10 of [this act] P.L.1994, c.118 (C.48:2-82). An operator shall provide an updated
 - copy of this record to the board on a quarterly basis.
- 11 d. Any underground facilities operator that fails to mark, 12 locate, or otherwise provide the position and number of its 13 underground facilities which may be affected by a planned 14 excavation or demolition, in accordance with the provisions of 15 paragraph (2) of subsection a. of this section, shall be liable for any 16 costs, labor, parts, equipment and personnel downtime, incurred by 17 an excavator damaging a facility owned, operated or controlled by 18 the underground facility operator. An excavator that damages an 19 underground facility in violation of the provisions of the 20 "Underground Facility Protection Act," P.L.1994, c.118 (C.48:2-73 21 et seq.) shall be liable for any costs, labor, parts, equipment and 22 personnel downtime, incurred by the underground facilities operator 23 that owns or controls the damaged underground facility. 24 dispute arising from the provisions of this subsection, where the 25 claim is less than \$25,000, shall be subject to an alternative dispute 26 resolution process as established within the Office of Dispute 27 Settlement in the Office of the Public Defender. Nothing in this act 28 shall be construed to discourage parties from pursuing alternative 29 dispute resolution processes for an amount greater than \$25,000. 30 The parties may by mutual agreement designate another alternative 31 dispute resolution association for all matters.

32 (cf: P.L.2005, c.22, s.2)

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- 3. (New section) a. The Department of Environmental Protection shall, no later than 30 days after the date of enactment of) (pending before the Legislature as this bill): (C.
- (1) provide to the Board of Public Utilities and the system operator of the One-Call Damage Prevention System the name and contact information of any person who holds a permit issued pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19), as well as the location of underground contamination regulated by the permit; and
- 43 (2) notify any person who holds a permit issued pursuant to 44 section 19 of P.L.2009, c.60 (C.58:10C-19) of the requirements of 45 the "Underground Facility Protection Act," P.L.1994, c.118 46 (C.48:2-73 et seq.).

- b. The Department of Environmental Protection shall, at the time of issuance of a permit pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19):
 - (1) notify the Board of Public Utilities and the system operator of the One-Call Damage Prevention System of the name and contact information of any person who is issued a permit pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19) after the effective date of this section, as well as the location of underground contamination regulated by the permit; and
 - (2) notify any person who is issued a permit pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19) after the effective date of this section, of the requirements of the "Underground Facility Protection Act," P.L.1994, c.118 (C.48:2-73 et seq.).

15 4. This act shall take effect 60 days after the date of enactment.

STATEMENT

This bill would amend the "Underground Facility Protection Act" by including underground contamination controlled by engineering or institutional controls in the definition of "underground facility." The purpose of the bill is to prevent an excavator from damaging an engineering control installed as part of a remedial action of a contaminated site, unknowingly spreading contaminated materials, or unknowingly digging in an area where contamination is present.

Under the bill, any person who has been issued a permit regulating the operation, maintenance, and inspection of engineering or institutional controls and related systems installed as part of a remedial action of a contaminated site pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19), would be required, among other things, to (1) be notified of a proposed excavation, and (2) mark the location of the underground contamination within three days after receipt of the information. The person holding the permit would be an "operator" under the "Underground Facility Protection Act."

The bill would require the Department of Environmental Protection (DEP) to notify the Board of Public Utilities and the operator of the One-Call Damage Prevention System of the names and contact information of persons holding permits regulating the operation, maintenance, and inspection of engineering or institutional controls and related systems installed as part of a remedial action of a contaminated site pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19) and the locations of the underground contamination regulated by the permits. The DEP would also be required to notify any person who holds a permit issued pursuant to section 19 of P.L.2009, c.60 (C.58:10C-19) of the requirements of the "Underground Facility Protection Act."