

ASSEMBLY, No. 1203

STATE OF NEW JERSEY

219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by:

Assemblyman ANDREW ZWICKER

District 16 (Hunterdon, Mercer, Middlesex and Somerset)

Assemblyman ROY FREIMAN

District 16 (Hunterdon, Mercer, Middlesex and Somerset)

SYNOPSIS

“Department of Commerce and Innovation Act”; establishes Department of Commerce and Innovation as principal department in Executive Branch of State government; appropriates \$1 million.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 **AN ACT** establishing the Department of Commerce and Innovation
2 as a principal department in the Executive Branch of the State
3 government, supplementing Title 52 of the Revised Statutes,
4 amending various parts of the statutory law, and making an
5 appropriation.

6

7 **BE IT ENACTED** *by the Senate and General Assembly of the State*
8 *of New Jersey:*

9

10 1. (New section) This act shall be known and may be cited as
11 the “Department of Commerce and Innovation Act.”

12

13 2. (New section) a. The Legislature finds and declares that:

14 (1) New Jersey has historically been a hub for business and
15 industry in the United States, in sectors that range from textiles and
16 ceramics to pharmaceuticals and scientific innovation, and it is the
17 policy of this State to continue to be an economic leader in this
18 country.

19 (2) It is also the policy of New Jersey to stimulate economic
20 growth and development in ways that are efficient and coordinated
21 across all sectors, departments, and agencies; however, this State
22 has seen a decrease in coordination and centralization of these
23 efforts, starting with the abolishment of the Department of
24 Commerce and Economic Development (department) in 1998.

25 (3) With the abolishment of the department, the New Jersey
26 Commerce and Economic Growth Commission, later renamed the
27 New Jersey Commerce Commission (commission), P.L.1998,
28 c.44, s.3 (C.52:27C-63), amended by P.L.2007, c.253, s.26, was
29 established in but not of the Department of Treasury for the purpose
30 of streamlining the coordination of economic development in this
31 State to meet the demands of the 21st Century.

32 (4) In 2008, the commission was also abolished and its
33 functions, duties, offices, and programs were dispersed among
34 several departments and agencies, with tourism responsibilities
35 transferred to the Department of State, and most other functions and
36 duties being transferred to the New Jersey Economic Development
37 Authority (authority), an authority formerly housed within the
38 department.

39 (5) Some of the functions and duties of the commission were
40 transferred to the Division of Business Assistance, Marketing, and
41 International Trade, which was established within the authority with
42 the abolishment of the commission, and, in 2011, was itself
43 renamed the Business Action Center and transferred to the
44 Department of State through Executive Reorganization Plan No.
45 003-2011.

**EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is
not enacted and is intended to be omitted in the law.**

Matter underlined thus is new matter.

1 (6) With the State government's gradual decentralization of
2 economic growth policy and administration, New Jersey has
3 struggled to coordinate a cohesive policy approach to attract and
4 foster business, industry, and innovation in this State, and in recent
5 years has fallen behind other states, particularly in science,
6 technology, and engineering.

7 b. The Legislature, therefore, determines that it is in the best
8 interest of the citizens of this State to establish a principal
9 department within the Executive Branch to serve as a centralized
10 focus for business and industrial concerns, to serve as a voice and
11 advocate of the interests of the business and innovation community
12 to the Executive Branch and to the Legislature, to realign the
13 functions and duties of several State agencies in a coordinated
14 manner to streamline the administration of business assistance and
15 innovation programs and policy, to eliminate the confusion felt
16 within the business community concerning the myriad State
17 programs and policy objectives that are difficult to navigate or
18 discover due to being spread across several State agencies and
19 departments, and to establish a strong, centralized business-centered
20 State identity that will again put New Jersey at the forefront of
21 business, industry, and innovation in this country.

22
23 3. (New section) As used in P.L. , c. (C.) (pending
24 before the Legislature as this bill):

25 "Commissioner" means the Commissioner of the Department of
26 Commerce and Innovation, the office that is established pursuant to
27 section 5 of P.L. , c. (C.) (pending before the Legislature as
28 this bill).

29 "Department" means the Department of Commerce and
30 Innovation established pursuant to section 4 of P.L. , c. (C.)
31 (pending before the Legislature as this bill).

32
33 4. (New section) There is established in the Executive Branch
34 of the State Government a principal department which shall be
35 known as the Department of Commerce and Innovation.

36
37 5. (New section) The administrator and chief executive officer
38 of the department shall be a commissioner, who shall be known as
39 the Commissioner of Commerce and Innovation, and who shall be a
40 person qualified by training and experience to perform the duties of
41 the office. The commissioner shall be appointed by the Governor,
42 with the advice and consent of the Senate, and shall serve at the
43 pleasure of the Governor during the Governor's term of office and
44 until the appointment and qualification of the commissioner's
45 successor. The commissioner shall devote the commissioner's entire
46 time to the duties of the office and shall receive a salary as shall be
47 provided by law. Any vacancy occurring in the office of the

1 commissioner shall be filled in the same manner as the original
2 appointment.

3

4 6. (New section) The commissioner shall:

5 a. administer the work of the department;

6 b. appoint and remove officers and other personnel employed
7 within the department, subject to the provisions of Title 11A of the
8 New Jersey Statutes, and other applicable statutes, except as
9 otherwise specifically provided;

10 c. have authority to organize and maintain an administrative
11 division and to employ secretarial, clerical, and other assistants in
12 the department as the commissioner's office and the internal
13 operations of the department may require in accordance with Title
14 11A of the New Jersey Statutes;

15 d. perform, exercise, and discharge the functions, powers, and
16 duties of the department through divisions as may be established by
17 P.L. , c. (C.) (pending before the Legislature as this bill) or
18 otherwise by law;

19 e. organize the work of the department in divisions not
20 inconsistent with the provisions of P.L. , c. (C.) (pending
21 before the Legislature as this bill) and in bureaus and other
22 organizational units as the commissioner may determine to be
23 necessary for efficient and effective operation of the department;

24 f. adopt, issue, and promulgate, in the name of the department,
25 pursuant to the "Administrative Procedure Act," P.L.1968, c. 410
26 (C. 52:14B-1 et seq.), rules and regulations as may be authorized by
27 law;

28 g. formulate and adopt rules and regulations for the efficient
29 conduct of the work and general administration of the department,
30 its officers, and employees;

31 h. institute or cause to be instituted legal proceedings or
32 processes as may be necessary to properly enforce and give effect to
33 any of the commissioner's powers or duties;

34 i. submit an annual report to the Governor and, pursuant to
35 section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature of
36 the department's operations, and render other reports as the
37 Governor shall from time to time request or as may be required by
38 law;

39 j. coordinate the activities of the department, and the several
40 divisions and other agencies therein, in a manner designed to
41 eliminate overlapping and duplicative functions;

42 k. integrate within the department, so far as practicable, all
43 staff services of the department and of the several divisions and
44 other agencies therein;

45 l. have access to all relevant files and records of other State
46 agencies and require any officer or employee therein to provide any
47 information as the commissioner may deem necessary in the
48 performance of the functions of the department;

1 m. maintain suitable headquarters for the department and any
2 other quarters as the commissioner shall deem necessary to the
3 proper functioning of the department; and

4 n. perform other functions as may be prescribed in
5 P.L. , c. (C.) (pending before the Legislature as this bill) or
6 by any other law.

7
8 7. (New section) The commissioner shall appoint a deputy
9 commissioner, who shall be designated to perform all of the powers,
10 functions, and duties of the commissioner during the absence or
11 disability of the commissioner, and who shall perform other duties
12 as are assigned by the commissioner. The appointment shall be
13 subject to the approval of the Governor and shall be filed with the
14 Secretary of State. The deputy commissioner shall be a person
15 qualified by training and experience to perform the duties of the
16 office.

17
18 8. (New section) a. The department and the commissioner
19 shall be responsible for the activities of the State government in the
20 support and development of:

21 (1) business, industry, and innovation through aid, promotion,
22 and advertising;

23 (2) domestic and foreign commerce;

24 (3) business and technological growth; and

25 (4) any program as determined by the department.

26 b. The department and commissioner shall be responsible for
27 research and statistics in the fields of commerce, business, and
28 innovation and the maintenance of a business information service.

29
30 9. (New section) The department shall, to the maximum
31 practicable extent, collaborate with the Chief Innovation Officer of
32 the State on statistical services and data processing facilities so that
33 unnecessary duplication will be avoided. The commissioner shall
34 collect and distribute relevant statistics in collaboration with the
35 Commissioner of Labor and Workforce Development and the
36 Director of the Office of Management and Budget in the
37 Department of the Treasury and shall, from time to time,
38 cooperatively determine and agree upon the nature and extent of
39 assistance and services to be provided to the department by the
40 Department of Labor and Workforce Development so as to meet the
41 requirements of the department necessary to the reasonable exercise
42 of its powers and the fulfillment of its functions and duties as set
43 forth in P.L. , c. (C.) (pending before the Legislature as this
44 bill).

45
46 10. (New section) Within three months of the effective date of
47 P.L. , c. (C.) (pending before the Legislature as this bill), the
48 commissioner, after consultation with all division directors, the

1 State Treasurer, and the commissioners of appropriate commissions
2 and executive departments, including but not necessarily limited to
3 the Department of Labor and Workforce Development, the
4 Department of State, the Department of Environmental Protection,
5 and the Office of the Secretary of Higher Education, shall prepare
6 and submit a report to the Governor, and, pursuant to section 2 of
7 P.L.1991, c.164 (C.52:14-19.1), to the Legislature, identifying:

8 a. those functions and duties currently exercised by other
9 departments, divisions, agencies, commissions, councils, boards,
10 offices, or bureaus of State government relating to commerce,
11 economic development, and innovation that may be appropriately
12 transferred to the department; and

13 b. those functions and duties transferred to the department
14 pursuant to the provisions of P.L. , c. (C.) (pending before
15 the Legislature as this bill) that may be appropriately transferred to
16 other departments. The transfers may be effectuated by executive
17 order or law, as the case may be.

18
19 11. (New section) a. Within six months following the
20 effective date of P.L. , c. (C.) (pending before the
21 Legislature as this bill), the commissioner of the department, in
22 consultation with the Commissioner of Labor and Workforce
23 Development, the State Treasurer, and the Secretary of State, shall
24 jointly review the operations, personnel, and staff organization of
25 those agencies transferred from the Department of the Treasury and
26 the Department of State to the Department of Commerce and
27 Innovation and, with the approval of the Civil Service Commission
28 and the Office of Management and Budget, establish a plan, if
29 needed, for reorganization and transfer of personnel.

30 b. Nothing in this section shall be construed to deprive
31 employees of any rights or protections provided by Title 11A of the
32 New Jersey Statutes or the pension and retirement laws of this
33 State.

34
35 12. (New section) In addition to the funds transferred to the
36 department by P.L. , c. (C.) (pending before the Legislature
37 as this bill), there is appropriated the sum of \$1,000,000, or so much
38 thereof as may be necessary, from the General Fund to be allocated
39 for the implementation of P.L. , c. (C.) (pending before the
40 Legislature as this bill), subject to the approval of the Office of
41 Management and Budget in the Department of the Treasury.

42
43 13. (New section) a. The Business Action Center, formerly
44 known as the Division of Business Assistance, Marketing, and
45 International Trade within the New Jersey Economic Development
46 Authority, established pursuant to P.L.2008, c.27 (C.34:1B-210 et
47 seq.) and renamed and transferred to the Department of State
48 pursuant to Executive Reorganization Plan No. 003-2011, together

1 with all its functions, powers, and duties, is continued and
2 transferred to the department.

3 b. Whenever, in any law, rule, regulation, order, contract,
4 document, judicial or administrative proceeding, or otherwise,
5 reference is made to the Business Action Center, the Division of
6 Business Assistance, Marketing, and International Trade, the New
7 Jersey Commerce Commission, or the Department of Commerce
8 and Economic Development, the same shall mean and refer to the
9 Business Action Center in the Department of Commerce and
10 Innovation. Notwithstanding the provisions of any law, rule,
11 regulation, or order to the contrary, the commissioner of the
12 department shall appoint the executive director of the Business
13 Action Center.

14 c. This transfer shall be subject to the provisions of the "State
15 Agency Transfer Act," P.L.1971, c.375 (C.52:14D-1 et seq.).
16

17 14. Section 22 of P.L.1988, c.44 (C.52:27C-82) is amended to
18 read as follows:

19 22. a. The New Jersey Economic Development Authority,
20 established pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.), is
21 transferred in but not of the Department of **the Treasury**
22 Commerce and Innovation, but, notwithstanding this transfer, the
23 New Jersey Economic Development Authority shall be independent
24 of any supervision and control by the **department** Department of
25 Commerce and Innovation or by any board or officer thereof.

26 b. Whenever, in any law, rule, regulation, order, contract,
27 document, judicial or administrative proceeding or otherwise,
28 reference is made to the New Jersey Economic Development
29 Authority, the same shall mean and refer to the New Jersey
30 Economic Development Authority in but not of the Department of
31 **the Treasury** Commerce and Innovation. Notwithstanding the
32 provisions of any law, rule, regulation or order to the contrary, the
33 **Board of Directors** members of the **commission** New Jersey
34 Economic Development Authority shall appoint the executive
35 director of the New Jersey Economic Development Authority.

36 c. This transfer shall be subject to the provisions of the "State
37 Agency Transfer Act," P.L.1971, c.375 (C.52:14D-1 et seq.).
38

39 d. The New Jersey Economic Development Authority may
40 develop and promulgate such rules and regulations in accordance
41 with the "Administrative Procedure Act," P.L.1968, c.410
42 (C.52:14B-1 et seq.) as are necessary to implement the provisions
43 of this act and to effectuate the purposes of the New Jersey
44 Economic Development Authority as provided by law. Nothing
45 herein shall alter the provisions of section 1 of P.L.1979, c.303
46 (C.34:1B-5.1).

47 e. Regulations adopted by the New Jersey Economic
Development Authority shall continue with full force and effect

1 until amended or repealed pursuant to law.
2 (cf: P.L.2007, c.253, s.35)
3

4 15. Section 4 of P.L.1974, c.80 (C.34:1B-4) is amended to read
5 as follows:

6 4. a. There is hereby established in, but not of, the Department
7 of **the Treasury** Commerce and Innovation a public body
8 corporate and politic, with corporate succession, to be known as the
9 "New Jersey Economic Development Authority." The authority is
10 hereby constituted as an instrumentality of the State exercising
11 public and essential governmental functions, and the exercise by the
12 authority of the powers conferred by the provisions of P.L.1974,
13 c.80 (C.34:1B-1 et seq.) or section 6 of P.L.2001, c.401 (C.34:1B-
14 4.1) shall be deemed and held to be an essential governmental
15 function of the State.

16 b. The authority shall consist of the Commissioner of Banking
17 and Insurance, the Commissioner of Labor and Workforce
18 Development, the Commissioner of Environmental Protection, **[an**
19 officer or employee of the Executive Branch of State government
20 appointed by the Governor,**]** the Commissioner of Commerce and
21 Innovation, and the State Treasurer, who shall be members ex
22 officio, and eight public members appointed by the Governor as
23 follows: two public members **[(] ,who shall not be legislators[]]** ,
24 shall be appointed by the Governor upon recommendation of the
25 Senate President; two public members **[(] ,who shall not be**
26 **legislators[]]** , shall be appointed by the Governor upon
27 recommendation of the Speaker of the General Assembly; and four
28 public members shall be appointed by the Governor, all for terms of
29 three years. In addition, a public member of the State Economic
30 Recovery Board established pursuant to section 36 of P.L.2002,
31 c.43 (C.52:27BBB-36) appointed by the board, shall serve as a non-
32 voting, ex officio member of the authority. Each member shall hold
33 office for the term of the member's appointment and until the
34 member's successor shall have been appointed and qualified. A
35 member shall be eligible for reappointment. Any vacancy in the
36 membership occurring other than by expiration of term shall be
37 filled in the same manner as the original appointment but for the
38 unexpired term only. In the event the authority shall by resolution
39 determine to accept the declaration of an urban growth zone by any
40 municipality, the mayor or other chief executive officer of such
41 municipality shall ex officio be a member of the authority for the
42 purpose of participating and voting on all matters pertaining to such
43 urban growth zone.

44 The Governor shall appoint three alternate members of the
45 authority, of which one alternate member **[(] ,who shall not be a**
46 **legislator[]]** , shall be appointed by the Governor upon the
47 recommendation of the Senate President, and one alternate member

1 **[(**who shall not be a legislator**)]**, shall be appointed by the
2 Governor upon the recommendation of the Speaker of the General
3 Assembly; and one alternate member shall be appointed by the
4 Governor, all for terms of three years. The chairperson may
5 authorize an alternate member, in order of appointment, to exercise
6 all of the powers, duties and responsibilities of such member,
7 including, but not limited to, the right to vote on matters before the
8 authority.

9 Each alternate member shall hold office for the term of the
10 member's appointment and until the member's successor shall have
11 been appointed and qualified. An alternate member shall be eligible
12 for reappointment. Any vacancy in the alternate membership
13 occurring other than by the expiration of a term shall be filled in the
14 same manner as the original appointment but for the unexpired term
15 only. Any reference to a member of the authority in this act shall be
16 deemed to include alternate members unless the context indicates
17 otherwise.

18 The terms of office of the members and alternate members of the
19 authority appointed by the Governor who are serving on July 18,
20 2000 shall expire upon the appointment by the Governor of eight
21 public members and three alternate members. The initial
22 appointments of the eight public members shall be as follows: the
23 two members appointed upon the recommendation of the President
24 of the Senate and the two members appointed upon the
25 recommendation of the Speaker of the General Assembly shall
26 serve terms of three years; two members shall serve terms of two
27 years; and two members shall serve terms of one year. The initial
28 appointments of the alternate members shall be as follows: the
29 alternate member appointed upon the recommendation of the
30 President of the Senate shall serve a term of three years; the
31 alternate member appointed upon the recommendation of the
32 Speaker of the General Assembly shall serve a term of two years;
33 and one alternate member shall serve a term of one year. No
34 member shall be appointed who is holding elective office.

35 c. Each member appointed by the Governor may be removed
36 from office by the Governor, for cause, after a public hearing, and
37 may be suspended by the Governor pending the completion of such
38 hearing. Each member before entering upon his duties shall take
39 and subscribe an oath to perform the duties of the office faithfully,
40 impartially and justly to the best of his ability. A record of such
41 oaths shall be filed in the office of the Secretary of State.

42 d. A chairperson shall be appointed by the Governor from the
43 public members. The members of the authority shall elect from their
44 remaining number a vice chairperson and a treasurer thereof. The
45 authority shall employ an executive director who shall be its
46 secretary and chief executive officer. The powers of the authority
47 shall be vested in the members thereof in office from time to time
48 and seven members of the authority shall constitute a quorum at any

1 meeting thereof; provided, however, that the public member
2 designated by the State Economic Recovery Board pursuant to the
3 "Municipal Rehabilitation and Economic Recovery Act,"
4 P.L.2002, c.43 (C.52:27BBB-1 et al.) shall not count toward the
5 quorum. Action may be taken and motions and resolutions adopted
6 by the authority at any meeting thereof by the affirmative vote of at
7 least seven members of the authority. No vacancy in the
8 membership of the authority shall impair the right of a quorum of
9 the members to exercise all the powers and perform all the duties of
10 the authority.

11 e. Each member of the authority shall execute a bond to be
12 conditioned upon the faithful performance of the duties of such
13 member in such form and amount as may be prescribed by the
14 Director of the Division of Budget and Accounting in the
15 Department of the Treasury. Such bonds shall be filed in the office
16 of the Secretary of State. At all times thereafter the members and
17 treasurer of the authority shall maintain such bonds in full force and
18 effect. All costs of such bonds shall be borne by the authority.

19 f. The members of the authority shall serve without
20 compensation, but the authority shall reimburse its members for
21 actual expenses necessarily incurred in the discharge of their duties.
22 Notwithstanding the provisions of any other law, no officer or
23 employee of the State shall be deemed to have forfeited or shall
24 forfeit any office or employment or any benefits or emoluments
25 thereof by reason of the acceptance of the office of ex officio
26 member of the authority or any services therein.

27 g. Each ex officio member of the authority may designate an
28 officer or employee of the member's department to represent the
29 member at meetings of the authority, and each such designee may
30 lawfully vote and otherwise act on behalf of the member for whom
31 the person constitutes the designee. Any such designation shall be
32 in writing delivered to the authority and shall continue in effect
33 until revoked or amended by writing delivered to the authority.

34 h. The authority may be dissolved by act of the Legislature on
35 condition that the authority has no debts or obligations outstanding
36 or that provision has been made for the payment or retirement of
37 such debts or obligations. Upon any such dissolution of the
38 authority, all property, funds and assets thereof shall be vested in
39 the State.

40 i. A true copy of the minutes of every meeting of the authority
41 shall be forthwith delivered by and under the certification of the
42 secretary thereof to the Governor. No action taken at such meeting
43 by the authority shall have force or effect until 10 days, Saturdays,
44 Sundays, and public holidays excepted, after the copy of the
45 minutes shall have been so delivered, unless during such 10-day
46 period the Governor shall approve the same in which case such
47 action shall become effective upon such approval. If, in that 10-day
48 period, the Governor returns such copy of the minutes with veto of

1 any action taken by the authority or any member thereof at such
2 meeting, such action shall be null and void and of no effect. The
3 powers conferred in this subsection i. upon the Governor shall be
4 exercised with due regard for the rights of the holders of bonds and
5 notes of the authority at any time outstanding, and nothing in, or
6 done pursuant to, this subsection i. shall in any way limit, restrict or
7 alter the obligation or powers of the authority or any representative
8 or officer of the authority to carry out and perform in every detail
9 each and every covenant, agreement or contract at any time made or
10 entered into by or on behalf of the authority with respect to its
11 bonds or notes or for the benefit, protection or security of the
12 holders thereof.

13 j. On or before March 31 in each year, the authority shall make
14 an annual report of its activities for the preceding calendar year to
15 the Governor and the Legislature. Each such report shall set forth a
16 complete operating and financial statement covering the authority's
17 operations during the year. The authority shall cause an audit of its
18 books and accounts to be made at least once in each year by
19 certified public accountants and cause a copy thereof to be filed
20 with the Secretary of State and the Director of the Division of
21 Budget and Accounting in the Department of the Treasury.

22 k. The Director of the Division of Budget and Accounting in
23 the Department of the Treasury and the director's legally authorized
24 representatives are hereby authorized and empowered from time to
25 time to examine the accounts, books and records of the authority
26 including its receipts, disbursements, contracts, sinking funds,
27 investments, and any other matters relating thereto and to its
28 financial standing.

29 l. No member, officer, employee, or agent of the authority
30 shall be interested, either directly or indirectly, in any project or
31 school facilities project, or in any contract, sale, purchase, lease or
32 transfer of real or personal property to which the authority is a
33 party.

34 (cf: P.L.2008, c.27, s.27)

35

36 16. Section 3 of P.L.1985, c.102 (C.52:9X-3) is amended to read
37 as follows:

38 3. The New Jersey Commission on Science, Innovation and
39 Technology is created and established in the Executive Branch of
40 the State Government. For the purposes of complying with the
41 provisions of Article V, Section IV, paragraph 1 of the New Jersey
42 Constitution, the commission is allocated within the Department of
43 **【the Treasury】** Commerce and Innovation, but notwithstanding this
44 allocation, the commission shall be independent of any supervision
45 or control by the department or by any board or officer thereof.

46 (cf: P.L.2018, c.91, s.4)

1 17. Section 25 of P.L.1998, c.44 (C.52:27C-85) is amended to
2 read as follows:

3 25. a. The New Jersey Commission on Science, Innovation and
4 Technology, established pursuant to P.L.1985, c.102 (C.52:9X-
5 1 et seq.), is transferred in but not of the Department of **the**
6 **Treasury** Commerce and Innovation, but notwithstanding this
7 transfer, the New Jersey Commission on Science, Innovation and
8 Technology shall be independent of any supervision and control by
9 the department or by any board or officer thereof. Notwithstanding
10 the provisions of any law, rule, regulation, or order to the contrary,
11 the members of the New Jersey Commission on Science, Innovation
12 and Technology shall appoint the Executive Director of the New
13 Jersey Commission on Science, Innovation and Technology.

14 b. Whenever, in any law, rule, regulation, order, contract,
15 document, judicial or administrative proceeding, or otherwise,
16 reference is made to the New Jersey Commission on Science and
17 Technology, the same shall mean and refer to the New Jersey
18 Commission on Science, Innovation and Technology in but not of
19 the Department of **the Treasury** Commerce and Innovation.

20 c. This transfer shall be subject to the provisions of the "State
21 Agency Transfer Act," P.L.1971, c.375 (C.52:14D-1 et seq.).

22 d. The New Jersey Commission on Science, Innovation and
23 Technology may, subject to the commission's approval, develop and
24 promulgate such rules and regulations in accordance with the
25 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-
26 1 et seq.) as are necessary to implement the provisions of this act
27 and to effectuate the purposes of the New Jersey Commission on
28 Science, Innovation and Technology as provided by law.

29 e. Regulations adopted by the New Jersey Commission on
30 Science, Innovation and Technology shall continue with full force
31 and effect until amended or repealed pursuant to law.

32 (cf: P.L.2018, c.91, s.12)

33
34 18. Section 1 of P.L.1974, c.55 (C.52:14-15.107) is amended to
35 read as follows:

36 1. Notwithstanding the provisions of the annual appropriations
37 act and section 7 of P.L.1974, c.55 (C.52:14-15.110), the annual
38 salary for each of the following officers shall be \$175,000 in
39 calendar year 2018 and thereafter:

40
41 Title
42 Agriculture Department
43 Secretary of Agriculture
44 Children and Families Department
45 Commissioner of Children and Families
46 Commerce and Innovation Department
47 Commissioner of Commerce and Innovation
48 Community Affairs Department

1 Commissioner of Community Affairs
2 Corrections Department
3 Commissioner of Corrections
4 Education Department
5 Commissioner of Education
6 Environmental Protection Department
7 Commissioner of Environmental Protection
8 Health Department
9 Commissioner of Health
10 Human Services Department
11 Commissioner of Human Services
12 Banking and Insurance Department
13 Commissioner of Banking and Insurance
14 Labor and Workforce Development Department
15 Commissioner of Labor and Workforce Development
16 Law and Public Safety Department
17 Attorney General
18 Military and Veterans' Affairs Department
19 Adjutant General
20 State Department
21 Secretary of State
22 Transportation Department
23 Commissioner of Transportation
24 Treasury Department
25 State Treasurer
26 Members, Board of Public Utilities
27 (cf: P.L.2018, c.14, s.2)

28
29 19. This act shall take effect immediately.

30
31

32 STATEMENT

33

34 This bill establishes the Department of Commerce and
35 Innovation (department) as a principal department in the Executive
36 Branch of the State government. New Jersey has historically been a
37 hub for business and industry in the United States, in sectors that
38 range from textiles and ceramics to pharmaceuticals and scientific
39 innovation, and it is the policy of this State to continue to be an
40 economic leader in this country. It is also the policy of New Jersey
41 to stimulate economic growth and development in ways that are
42 efficient and coordinated across all sectors, departments, and
43 agencies; however, this State has seen a decrease in coordination
44 and centralization of these efforts, starting with the abolishment of
45 the Department of Commerce and Economic Development
46 (Commerce Department) in 1998.

47 With the abolishment of the Commerce Department, the New
48 Jersey Commerce and Economic Growth Commission, later

1 renamed the New Jersey Commerce Commission (commission),
2 was established in but not of the Department of the Treasury for the
3 purpose of streamlining the coordination of economic development
4 in this State to meet the demands of the 21st Century.

5 Yet, in 2008, the commission was also abolished and its
6 functions, duties, offices, and programs were dispersed among
7 several departments and agencies, with tourism responsibilities
8 transferred to the Department of State, and most other functions and
9 duties being transferred to the New Jersey Economic Development
10 Authority (authority), an authority formerly housed within the
11 Commerce Department.

12 Some of the functions and duties of the commission were
13 transferred to the Division of Business Assistance, Marketing, and
14 International Trade, which was established within the authority with
15 the abolishment of the commission, and, in 2011, was itself
16 renamed the Business Action Center and transferred to the
17 Department of State through Executive Reorganization Plan No.
18 003-2011.

19 With the State government's gradual decentralization of
20 economic growth policy and administration, New Jersey has
21 struggled to coordinate a cohesive policy approach to attract and
22 foster business, industry, and innovation in this State, and in recent
23 years has fallen behind other states, particularly in science,
24 technology, and engineering. It is in the best interest of the citizens
25 of this State to establish a principal department within the Executive
26 Branch to serve as a centralized focus for business and industrial
27 concerns, to serve as a voice and advocate of the interests of the
28 business and innovation community to the Executive Branch and to
29 the Legislature, to realign the functions and duties of several State
30 agencies in a coordinated manner to streamline the administration
31 of business assistance and innovation programs and policy, to
32 eliminate the confusion felt within the business community
33 concerning the myriad State programs and policy objectives that are
34 difficult to navigate or discover due to being spread across several
35 State agencies and departments, and to establish a strong,
36 centralized business-centered State identity that will again put New
37 Jersey at the forefront of business, industry, and innovation in this
38 country.

39 The administrator and chief executive officer of the department
40 is to be a commissioner, who is to be known as the Commissioner
41 of Commerce and Innovation (commissioner), and who is to be a
42 person qualified by training and experience to perform the duties of
43 the office. The commissioner is to be appointed by the Governor,
44 with the advice and consent of the Senate, and is to serve at the
45 pleasure of the Governor during the Governor's term of office and
46 until the appointment and qualification of the commissioner's
47 successor. The commissioner is to devote the commissioner's entire
48 time to the duties of the office and is to receive a salary as provided

1 by law. Any vacancy occurring in the office of the commissioner is
2 to be filled in the same manner as the original appointment.

3 The department and the commissioner are to be responsible for
4 the activities of the State government in the support and
5 development of business, industry, and innovation through aid,
6 promotion, and advertising, domestic and foreign commerce,
7 business and technological growth, and any program as determined
8 by the department. The department and commissioner also are to be
9 responsible for research and statistics in the fields of commerce,
10 business, and innovation and maintenance of a business information
11 service.

12 The Business Action Center in the Department of State, the
13 Economic Development Authority in but not of the Department of
14 the Treasury, and the New Jersey Commission on Science,
15 Innovation and Technology in but not of the Department of the
16 Treasury, are to be transferred, together with all functions, powers,
17 and duties, to the department. This bill amends existing law to add
18 the commissioner to the board of the authority.

19 This bill provides that, within three months of the effective date
20 of this bill, after consultation with all division directors, the State
21 Treasurer, and the commissioners of appropriate commissions and
22 executive departments, including but not necessarily limited to the
23 Department of Labor and Workforce Development, the Department
24 of State, the Department of Environmental Protection, and the
25 Office of the Secretary of Higher Education, the commissioner is to
26 prepare and submit a report to the Governor and to the Legislature
27 identifying: those functions and duties currently exercised by other
28 departments, divisions, agencies, commissions, councils, boards,
29 offices, or bureaus of State government relating to commerce,
30 economic development, and innovation that may be appropriately
31 transferred to the department and those functions and duties
32 transferred to the department pursuant to the provisions of this bill
33 that may be appropriately transferred to other departments. The
34 transfers may be effectuated by executive order or law, as the case
35 may be.