## [Third Reprint] ASSEMBLY, No. 1285

# STATE OF NEW JERSEY 219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by: Assemblyman LOUIS D. GREENWALD District 6 (Burlington and Camden) Assemblyman NICHOLAS CHIARAVALLOTI District 31 (Hudson) Assemblyman WILLIAM F. MOEN, JR. District 5 (Camden and Gloucester)

Co-Sponsored by: Assemblywoman Murphy

#### SYNOPSIS

Establishes procedures for awarding of design-build contracts.

#### **CURRENT VERSION OF TEXT**

As reported by the Assembly Appropriations Committee on November 12, 2020, with amendments.



(Sponsorship Updated As Of: 10/26/2020)

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AN ACT establishing procedures for awarding design-build 1 contracts and supplementing <sup>3</sup>[Title] <sup>3</sup> <sup>1</sup>[40A of the New 2 Jersey]<sup>1</sup> <sup>3</sup>[52 of the Revised Statutes] various parts of the 3 statutory law<sup>3</sup>. 4 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. This act shall be known and may be cited as the "Design-10 Build Construction Services Procurement Act." 11 2. As used in <sup>3</sup>[this act] sections 2 through 9 of P.L. 12 ( ) (pending before the Legislature as this bill)<sup>3</sup>: 13 c. "Acceptance" means the adoption of a law, ordinance, or 14 resolution by the State of New Jersey, any of its political 15 16 subdivisions, any authority created by the Legislature of the State of 17 New Jersey and any instrumentality or agency of the State of New Jersey or of any of its political subdivisions, authorizing the 18 19 execution of a design-build contract. <sup>1</sup><u>"Contracting unit" means</u> <sup>3</sup>[<u>a local contracting unit or a State</u> 20 contracting unit a government entity that enters into contracts 21 pursuant to P.L.2007, c.137 (C.52:18A-235 et seq.); or chapters 32, 22 33, or 34 of Title 52 of the Revised Statutes<sup>3</sup>.<sup>1</sup> 23 "Delivery system" means the procedure used to develop and 24 25 construct a project. "Design-bid-build" means the delivery system used in public 26 27 projects in which a registered design professional develops the project design in its entirety; the contracting unit then solicits bids 28 29 and awards the contract to the lowest responsible bidder that 30 demonstrates the ability to complete the project specified in the 31 design. 32 "Design-build contract" means a contract between a contracting 33 unit and a design-builder to provide labor, materials, and other 34 construction services for a public project. A design-build contract may be conditional upon subsequent refinements in scope and price, 35 and may permit the contracting unit to make changes in the scope of 36 37 the project without invalidating the design-build contract. 38 "Design-builder" means the entity, whether natural person, 39 partnership, joint stock company, corporation, trust, professional corporation, business association, or other legal business entity or 40 41 successor, that proposes to design and construct any public project, 42 who is registered pursuant to the provisions of P.L.1999, c.238 43 (C.34:11-56.48 et seq.), and classified by the New Jersey Division 44 of Property Management and Construction or the New Jersey

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter. Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Assembly ATR committee amendments adopted August 24, 2020. <sup>2</sup>Assembly floor amendments adopted October 29, 2020. <sup>3</sup>Assembly AAP committee amendments adopted November 12, 2020.

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1 Department of Transportation, where applicable, to perform work 2 on a design-build project. 3 "Design professional" means the entity, whether natural person, 4 partnership, joint stock company, corporation, trust, professional 5 corporation, business association, or other legal business entity or successor that provides <sup>3</sup>[registered] <u>licensed and prequalified</u><sup>3</sup> 6 architectural, engineering, or surveying services in accordance with 7 8 R.S.45:3-1 et seq., and P.L.1938, c.342 (C.45:8-27 et seq.), and that 9 shall be responsible for planning, designing and observing the 10 construction of the project or projects. 11 "Evaluation factors" means the requirements for the first phase 12 of the selection process, and shall include, but not be limited to: 13 specialized experience, training certification of professional and 14 field workforce, technical competence, capacity to perform, safety 15 modification rating, past performance and other appropriate factors. 16 Price shall only be considered in the second phase of the selection 17 process. 18 <sup>3</sup>[<sup>1</sup>"Local contracting unit" means a government entity that enters into contracts pursuant to the "Public School Contracts Law," 19 N.J.S.18A:18A-1 et seq.; the "County College Contracts Law," 20 21 P.L.1982, c.189 (C.18A:64A-25.1 et seq.); or the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.).<sup>1</sup>]<sup>3</sup> 22 23 "Proposal" means an offer to enter into a design-build contract. 24 <sup>3</sup>[<sup>1</sup>"State contracting unit" means a government entity that enters into contracts pursuant to the "State College Contracts Law," 25 P.L.1986, c.43 (C.18A:64-52 et seq.); P.L.2007, c.137 (C.52:18A-26 27 235 et seq.); and chapters 32, 33, and 34 of Title 52 of the Revised Statutes.<sup>1</sup>]<sup>3</sup> 28 29 <sup>2</sup>Stipend" means the fee paid to a design-builder by the contracting unit to encourage competition.<sup>2</sup> 30 31 32 a. If a contracting unit can demonstrate why the design-3. 33 build approach meets their needs better than the traditional design-34 approach established under New Jersey public bid-build 35 procurement statutes for the project or projects under consideration, it shall be the public policy of this State to permit that contracting 36 unit to enter into design-build contracts as defined in <sup>3</sup>section 2 of<sup>3</sup> 37 P.L., c. (C. ) (pending before the Legislature as this bill), 38 39 provided the following conditions are met: 40 (1) The contracting unit shall, prior to issuing solicitations, 41 publish procedures consistent with regulations promulgated by the 42 Division of Property Management and Construction in the 43 Department of the Treasury or the Department of Transportation, where applicable for the solicitation and award of design-build 44 contracts, and shall adhere to <sup>3</sup>sections 2 through 9 of <sup>3</sup> P.L. 45 ) (pending before the Legislature as this bill) and those 46 c. (C. 47 procedures; and

1 (2) The contracting unit shall, for each public project or projects 2 under <sup>3</sup>[this act] sections 2 through 9 of P.L., c. (C. ) (pending before the Legislature as this bill)<sup>3</sup>, make a determination 3 based on the timeliness of the project or projects that it is in the best 4 5 interest of the public to enter into a design-build contract to 6 complete the public project or projects. 7 b. All workers employed in a design-build construction project 8 shall be paid the prevailing wage determined by the Commissioner 9 of Labor pursuant to the provisions of the "New Jersey Prevailing 10 Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.). All design-build construction projects shall be encouraged 11 c. 12 to adhere to the Leadership in Energy and Environmental Design 13 Green Building Rating System as adopted by the United States 14 Green Building Council, the Green Globes Program adopted by the 15 Green Building Initiative, or a comparable nationally recognized, 16 accepted, and appropriate sustainable development system. 17 18 4. a. The contracting unit shall adopt the following procedures for awarding design-build contracts: 19 (1) The contracting unit shall <sup>3</sup><u>either</u><sup>3</sup> appoint a registered 20 design professional <sup>3</sup>, or designate an employee of the contracting 21 unit licensed to provide architectural, engineering, or surveying 22 services,<sup>3</sup> to provide technical advice, construction review services, 23 and professional expertise on behalf of the contracting unit; 24 (2) The contracting unit shall develop, with the assistance of the 25 design professional <sup>3</sup>or designated employee<sup>3</sup>, performance criteria 26 and a scope of work statement that defines the project and provides 27 28 prospective design-builders with sufficient information regarding 29 the contracting unit's requirements. The statement shall include: 30 evaluation factor criteria and preliminary design documents, general 31 budget parameters, and general schedule or delivery requirements to 32 enable the design-builders to submit proposals which meet the 33 contracting unit's needs. When the design-build selection procedure 34 is used and the contracting unit contracts for development of the 35 scope of work statement, the design-builder shall contract for 36 architectural or engineering services as defined by and in 37 accordance with R.S.45:3-1 et seq., P.L.1938, c.342 (C.45:8-27 et seq.), and all other applicable licensing statutes; 38 39 (3) Once the contracting unit has developed a scope of work 40 statement which adequately defines the contracting unit's requirements for the project or projects, the contracting unit shall 41 solicit proposals <sup>3</sup>of qualification<sup>3</sup> from design-builders. The 42 contracting unit shall solicit proposals <sup>3</sup>of qualification<sup>3</sup> in 43 44 accordance with the requirements of the applicable public 45 procurement laws of the State of New Jersey.

1 (4) The contracting unit shall establish a technical review 2 committee, which shall consist of a representative of the contracting 3 unit, the contracting unit's project manager, the contracting unit's 4 authorized design professional, and the contracting unit's attorney. 5 The technical review committee shall have the responsibility to 6 evaluate bids based on rating and scoring proposals, and shall 7 evaluate design-builders based on their qualifications.

b. The factors used to evaluate proposals <sup>3</sup>of qualification<sup>3</sup> 8 shall be stated in the solicitation and shall include, but not be 9 limited to: specialized experience and technical competence, 10 11 training certification of professional and field workforce, principal 12 location of the company, capability to perform, safety modification 13 rating, past performance of the individual members of the design-14 builder's team in their respective capacities, including the architectengineer and construction members of the team, and other 15 16 appropriate technical and qualification factors as determined by the 17 Division of Property Management and Construction in the 18 Department of the Treasury or the Department of Transportation, where applicable  ${}^{3}$  [,]  $\underline{.}^{3}$  Each solicitation for proposals  ${}^{3}$  [must] <u>of</u> 19 qualification shall<sup>3</sup> establish the relative importance assigned to the 20 21 evaluation factors and sub-factors to be considered.

c. A solicitation for proposals <sup>3</sup><u>of qualification</u><sup>3</sup> shall state the maximum number of design-builders that are to be selected to submit <sup>3</sup><u>second</u><sup>3</sup> proposals. The maximum number specified in the solicitation shall be at least two and shall not exceed five.

d. <sup>2</sup>The contracting unit shall offer a stipend, based upon the
project size and type, which shall not exceed three percent of the
project's estimated cost, to any design-builder providing design,
construction information, or materials presented in response to a
request for second proposals. This stipend is intended to encourage
the submission of proposals and to increase competition.

32 <u>e.<sup>2</sup></u> On the basis of the proposal <sup>3</sup>of qualification<sup>3</sup>, the technical 33 review committee shall select the most highly qualified number of 34 design-builders specified in the solicitation and request the selected 35 design-builders to submit a second proposal and sealed bid. Each 36 solicitation for second proposals <sup>3</sup>[must] <u>shall<sup>3</sup></u> establish the 37 relative importance assigned to the evaluation factors to be 38 considered.

<sup>2</sup>[e.]  $\underline{f}$ .<sup>2</sup> The technical review committee shall evaluate each second proposal based on the technical submission for the proposal, including design concepts or proposed solutions to requirements addressed within the scope of work, and the evaluation factors, including a minimum of 50 percent consideration based on the cost of the bid.

45  ${}^{2}$  [f.] g.<sup>2</sup> The contracting unit shall separately evaluate the 46 submissions described above, and award the contract in accordance

with section 8 of P.L. , c. (C. ) (pending before the
 Legislature as this bill).

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5. a. Each request for proposals shall contain evaluation 4 factors prepared by a design professional <sup>3</sup>or designated employee<sup>3</sup> 5 as defined in section 2 of P.L., c. (C. ) (pending before the 6 7 Legislature as this bill). The design professional <sup>3</sup>or designated <u>employee</u><sup>3</sup> that develops the evaluation factors shall be disqualified 8 from submitting a proposal to enter into the design-build contract, 9 and the design-builder shall not be permitted to delegate services 10 under the design-build contract to the design professional  $\frac{3}{\text{or}}$ 11 designated employee<sup>3</sup> that developed the evaluation factors. 12

b. The design professional <sup>3</sup><u>or designated employee</u><sup>3</sup> that develops the evaluation factors shall be either an employee of the contracting unit or shall be engaged in compliance with applicable New Jersey public procurement laws, and to the extent allowed by law may delegate the development of specific aspects of the design criteria to other consultants.

c. The contracting unit, in consultation with the design professional <sup>3</sup>or designated employee<sup>3</sup>, shall determine the scope and level of detail required for the evaluation factors. The evaluation factors should be detailed enough to permit qualified persons to submit proposals in accordance with the solicitation, given the nature of the public project and the level of design to be provided in the proposal.

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6. a. Solicitations for each design-build contract shall include,but not be limited to, the following:

29 (1) The identity of the contracting unit which shall award the30 design-build contract;

(2) The procedures to be followed for <sup>3</sup>[admitting] <u>submitting</u><sup>3</sup>
proposals, the criteria for evaluation of proposals and their relative
weight, and the procedures for making awards, including a
reference to the requirements of <sup>3</sup>[this act] <u>sections 2 through 9 of</u>
<u>P.L.</u>, c. (C. ) (pending before the Legislature as this bill)<sup>3</sup>
and the regulations of the contracting unit;

37 (3) The proposed terms and conditions for the design-build38 contract;

39 (4) A description of the drawings, specifications, or other
40 submittals to be submitted with the proposal, with guidance as to
41 the form and level of completeness of the drawings, specifications,
42 or submittals that shall be acceptable;

43 (5) A schedule for planned commencement and completion of44 the design-build contract;

45 (6) Budget limits for the design-build contract, if any;

1 Affirmative action, disadvantaged business or set-aside (7) 2 goals requirements for the design-build contract, <sup>2</sup>[as or 3 determined in accordance with the requirements of all rules, regulations, standards, or policies adopted<sup>2</sup> by the contracting unit; 4 5

(8) The required qualifications of the design-builder;

6 (9) Requirements for contractors to have performance bonds, payment bonds, and insurance, and to meet all the qualifications of 7 8 the Division of Property Management and Construction in the 9 Department of the Treasury or the Department of Transportation 10 where applicable; and

11 (10) A statement that <sup>1</sup>[all employees have graduated from a 12 registered apprenticeship program, which is registered with, and 13 approved by, the United States Department of Labor, and 14 which\_provides each trainee with combined classroom and on-thejob training under the direct and close supervision of a highly 15 skilled worker in an occupation recognized as an apprenticeable 16 17 trade, and meets the program performance standards of enrollment 18 and graduation under 29 C.F.R. 29.6 (2011). Every contract subject to the provisions of this section shall provide that every worker 19 20 employed in the performance of that contract is an apprentice 21 participating in a registered apprenticeship program or has 22 completed a registered apprenticeship, unless the contractor or 23 subcontractor certifies that every worker shall be paid not less than 24 the journeyworker's rate established for the apprenticeable trade 25 performed pursuant to P.L.1963, c.150 (C.34:11-56.25 et seq.)] the prospective design-builder is in compliance with all applicable 26 laws, including the "New Jersey Prevailing Wage Act," P.L.1963, 27 28 c.150 (C.34:11-56.25 et seq.), "The Public Works Contractor Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.), and the 29 "Construction Industry Independent Contractor Act," P.L.2007, 30 <u>c.114 (C.34:20-1 et seq.).</u><sup>1</sup> 31

32 b. The solicitation may include any other information which the 33 contracting unit in its discretion chooses to supply, including 34 without limitation, surveys, soils reports, drawings or models of 35 existing structures, environmental studies, photographs or 36 references to public records.

37 c. Notice of solicitations shall be advertised in the same manner 38 in which proposals generally are solicited for public projects. 39

7. a. Each design-build team shall include a licensed  $\frac{3}{\text{or}}$ 40 prequalified<sup>3</sup> design professional independent from the contracting 41 unit's licensed architect or engineer. The licensed <sup>3</sup>or prequalified<sup>3</sup> 42 design professional <sup>3</sup>[must] <u>shall</u><sup>3</sup> be named in any proposal 43 44 submitted to the contracting unit.

b. Proposals shall be sealed and shall not be opened until
expiration of the time established for making proposals as set forth
in the solicitation.

c. Proposals shall identify each person to whom the designbuilder proposes to delegate obligations under the design-build
contract. Persons so identified <sup>3</sup>[will] <u>shall</u><sup>3</sup> not be replaced
without the approval of the contracting unit.

8 d. Proposals shall establish the cost of the design-build contract 9 which <sup>3</sup>[will] <u>shall</u><sup>3</sup> not be exceeded if the proposal is accepted 10 without change. Afterward, the maximum cost in the proposal may 11 be converted to fixed prices by negotiated agreement between the 12 contracting unit and the design-builder.

e. All proposals shall be received and opened at a previouslyannounced time, where they shall be publicly read and recorded.

15 Unless and until a proposal is accepted, the drawings, f. 16 specifications and other information in the proposal shall remain the 17 property of the person making the proposal. The contracting unit 18 shall make reasonable efforts to maintain the secrecy and 19 confidentiality of all proposals, and all information contained in the 20 proposals, and shall not disclose the proposals or the information 21 contained therein to the design-builders' competitors or the public. 22 Once a proposal is accepted, the disclosure of the proposal and the 23 information in the proposal, and the ownership of the drawings, 24 specifications, and information therein, shall be determined in 25 accordance with existing law and the terms of the design-build 26 contract.

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8. a. Once received, proposals shall be submitted to the design 28 professional <sup>3</sup>or designated employee<sup>3</sup> retained by the contracting 29 unit. No proposal shall be considered until certification is issued by 30 the design professional <sup>3</sup>or designated employee<sup>3</sup> retained by the 31 contracting unit that the proposal is consistent with the evaluation 32 factors. No proposal for a design-build contract may be accepted 33 34 unless the contracting unit determines that there was adequate 35 competition for such contract.

b. <sup>2</sup>[A contracting unit must accept the proposal which it 36 37 considers most advantageous to the contracting unit after a thorough 38 review and scoring of both parts of a design-bid proposal The 39 technical review committee shall score the technical proposals 40 using the criteria and methodology set forth in the request for 41 proposals in accordance with paragraph (2) of subsection a. of section 6 of P.L., c. (C.) (pending before the legislature as 42 this bill)<sup>2</sup> <sup>3</sup> and make an award recommendation to the head of the 43 44 contracting unit. The head of the contracting unit shall make the 45 design-build contract award decision, consistent with the award 46 recommendation<sup>3</sup>.

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<sup>2</sup><u>The contracting unit shall make public the sealed price bid</u> 1 c. for each proposal submitted to the contracting unit by a design-2 builder. The contracting unit shall evaluate the received technical 3 4 proposals and price bid against the published factors and weighting to arrive at a composite score. The contracting unit shall make 5 public the design-builder to be awarded the contract for the project. 6 d.<sup>2</sup> Acceptance of a proposal shall be made by written notice to 7 8 the design-builder which submitted the accepted proposal. At the 9 same time notice of acceptance is delivered, the contracting unit 10 shall also inform, in writing, the other design-builders that their proposals were not accepted. 11 <sup>2</sup>[d.] <u>e.</u><sup>2</sup> The contracting unit shall have the right to reject any 12 and all proposals, except for the purpose of evading the provisions 13 and policies of <sup>3</sup>[this chapter] sections 2 through 9 of P.L. 14 c. ( ) (pending before the Legislature as this bill)<sup>3</sup>. The 15 contracting unit shall solicit new proposals using the same 16 evaluation factors, budget constraints, or qualifications. 17 <sup>2</sup>[e.] f.<sup>2</sup> Proposals may be withdrawn for any reason at any 18 time prior to acceptance. 19 <sup>2</sup>[f.] g.<sup>2</sup> When a design-builder receives notification from a 20 public body that the proposal, which it has submitted, has not been 21 22 accepted, the design-builder may, within 30 days, request from the 23 public body a written explanation of the selection process. The 24 design-builder shall submit this request in writing. 25 <sup>3</sup>[9. The State of New Jersey shall, on an annual basis, compile 26 27 and make public all proceedings, records, contracts and other public 28 records relating to procurement transactions authorized under 29 P.L. , c. ) (pending before the Legislature as this (C. bill).]<sup>3</sup> 30 31 32 <sup>3</sup>9. Notwithstanding the provisions of the "Administrative 33 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to the 34 contrary, a contracting unit shall adopt, immediately upon filing 35 with the Office of Administrative Law, regulations that the 36 contracting unit deems necessary to implement the provisions of 37 sections 2 through 9 of P.L., c. (C. ) (pending before the 38 Legislature as this bill), which regulations shall be effective for a 39 period not to exceed 180 days from the date of the filing. The 40 contracting unit shall thereafter amend, adopt, or readopt the regulations pursuant to the "Administrative Procedures Act," 41 P.L.1968, c.410 (C.52:14B-1 et seq.).<sup>3</sup> 42 43 44 <sup>3</sup>[10. The Division of Property Management and Construction 45 in the Department of the Treasury or the Department of 46 Transportation, where applicable, shall adopt regulations pursuant

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to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 2 1 et seq.), to effectuate the provisions of this act. ]<sup>3</sup> 3 4 <sup>3</sup>10. As used in sections 10 through 17 of P.L., c. () 5 (pending before the Legislature as this bill): 6 "Acceptance" means the adoption of a law, ordinance, or 7 resolution by the State of New Jersey, any of its political 8 subdivisions, any authority created by the Legislature of the State of 9 New Jersey and any instrumentality or agency of the State of New 10 Jersey or of any of its political subdivisions, authorizing the 11 execution of a design-build contract. 12 "Contracting unit" means a government entity that enters into contracts pursuant to the "State College Contracts Law," P.L.1986, 13 14 c.43 (C.18A:64-52 et seq.). 15 "Delivery system" means the procedure used to develop and 16 construct a project. 17 "Design-bid-build" means the delivery system used in public 18 projects in which a registered design professional or designated 19 employee develops the project design in its entirety; the contracting 20 unit then solicits bids and awards the contract to the lowest 21 responsible bidder that demonstrates the ability to complete the 22 project specified in the design. 23 "Design-build contract" means a contract between a contracting 24 unit and a design-builder to provide labor, materials, and other 25 construction services for a public project. A design-build contract 26 may be conditional upon subsequent refinements in scope and price, 27 and may permit the contracting unit to make changes in the scope of 28 the project without invalidating the design-build contract. 29 "Design-builder" means the entity, whether natural person, 30 partnership, joint stock company, corporation, trust, professional 31 corporation, business association, or other legal business entity or 32 successor, that proposes to design and construct any public project, 33 who is registered pursuant to the provisions of P.L.1999, c.238 34 (C.34:11-56.48 et seq.), and classified by the New Jersey Division 35 of Property Management and Construction or the New Jersey 36 Department of Transportation, where applicable, to perform work 37 on a design-build project. 38 "Design professional" means the entity, whether natural person, 39 partnership, joint stock company, corporation, trust, professional 40 corporation, business association, or other legal business entity or 41 successor that provides licensed and prequalified architectural, 42 engineering, or surveying services in accordance with R.S.45:3-1 et 43 seq., and P.L.1938, c.342 (C.45:8-27 et seq.), and that shall be 44 responsible for planning, designing and observing the construction 45 of the project or projects. 46 "Evaluation factors" means the requirements for the first phase 47 of the selection process, and shall include, but not be limited to:

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1 specialized experience, training certification of professional and 2 field workforce, technical competence, capacity to perform, safety 3 modification rating, past performance and other appropriate factors. 4 Price shall only be considered in the second phase of the selection 5 process. 6 "Proposal" means an offer to enter into a design-build contract. 7 "Stipend" means the fee paid to a design-builder by the contracting unit to encourage competition.<sup>3</sup> 8 9 10 <sup>3</sup>11. a. If a contracting unit can demonstrate why the designbuild approach meets their needs better than the traditional design-11 bid-build approach established under New Jersey public 12 procurement statutes for the project or projects under consideration, 13 14 it shall be the public policy of this State to permit that contracting 15 unit to enter into design-build contracts as defined in section 10 of 16 P.L., c. (C. ) (pending before the Legislature as this bill), 17 provided the following conditions are met: 18 (1) The contracting unit shall, prior to issuing solicitations, publish procedures consistent with regulations promulgated by the 19 20 Division of Property Management and Construction in the 21 Department of the Treasury or the Department of Transportation, 22 where applicable for the solicitation and award of design-build contracts, and shall adhere to sections 10 through 17 of P.L. 23 . c. (C. ) (pending before the Legislature as this bill) and those 24 25 procedures; and 26 (2) The contracting unit shall, for each public project or projects under sections 10 through 17 of P.L., c. (C. ) (pending 27 28 before the Legislature as this bill), make a determination based on 29 the timeliness of the project or projects that it is in the best interest 30 of the public to enter into a design-build contract to complete the 31 public project or projects. 32 b. All workers employed in a design-build construction project 33 shall be paid the prevailing wage determined by the Commissioner 34 of Labor pursuant to the provisions of the "New Jersey Prevailing 35 Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.). 36 c. All design-build construction projects shall be encouraged to 37 adhere to the Leadership in Energy and Environmental Design Green Building Rating System as adopted by the United States 38 39 Green Building Council, the Green Globes Program adopted by the Green Building Initiative, or a comparable nationally recognized, 40 accepted, and appropriate sustainable development system.<sup>3</sup> 41 42 43  $^{3}$ <u>12. a. The contracting unit shall adopt the following procedures</u> 44 for awarding design-build contracts: 45 (1) The contracting unit shall either appoint a registered design professional, or designate an employee of the contracting unit 46 licensed to provide architectural, engineering, or surveying services, 47

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to provide technical advice, construction review services, and 1 2 professional expertise on behalf of the contracting unit; 3 (2) The contracting unit shall develop, with the assistance of the 4 design professional or designated employee, performance criteria 5 and a scope of work statement that defines the project and provides 6 prospective design-builders with sufficient information regarding 7 the contracting unit's requirements. The statement shall include: 8 evaluation factor criteria and preliminary design documents, general 9 budget parameters, and general schedule or delivery requirements to 10 enable the design-builders to submit proposals which meet the 11 contracting unit's needs. When the design-build selection procedure 12 is used and the contracting unit contracts for development of the 13 scope of work statement, the design-builder shall contract for 14 architectural or engineering services as defined by and in 15 accordance with R.S.45:3-1 et seq., P.L.1938, c.342 (C.45:8-27 et 16 seq.), and all other applicable licensing statutes; 17 (3) Once the contracting unit has developed a scope of work 18 statement which adequately defines the contracting unit's 19 requirements for the project or projects, the contracting unit shall 20 solicit proposals of qualification from design-builders. The 21 contracting unit shall solicit proposals of qualification in 22 accordance with the requirements of the applicable public 23 procurement laws of the State of New Jersey. 24 (4) The contracting unit shall establish a technical review 25 committee, which shall consist of a representative of the contracting 26 unit, the contracting unit's project manager, the contracting unit's 27 authorized design professional, and the contracting unit's attorney. 28 The technical review committee shall have the responsibility to 29 evaluate bids based on rating and scoring proposals, and shall 30 evaluate design-builders based on their qualifications. 31 b. The factors used to evaluate proposals of qualification shall 32 be stated in the solicitation and shall include, but not be limited to: 33 specialized experience and technical competence, training 34 certification of professional and field workforce, principal location 35 of the company, capability to perform, safety modification rating, 36 past performance of the individual members of the design-builder's 37 team in their respective capacities, including the architect-engineer 38 and construction members of the team, and other appropriate 39 technical and qualification factors as determined by the Division of 40 Property Management and Construction in the Department of the 41 Treasury or the Department of Transportation, where applicable, 42 Each solicitation for proposals of qualification shall establish the 43 relative importance assigned to the evaluation factors and sub-44 factors to be considered. 45 c. A solicitation for proposals of qualification shall state the 46 maximum number of design-builders that are to be selected to

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submit second proposals. The maximum number specified in the 1 2 solicitation shall be at least two and shall not exceed five. 3 d. The contracting unit shall offer a stipend, based upon the 4 project size and type, which shall not exceed three percent of the 5 project's estimated cost, to any design-builder providing design, 6 construction information, or materials presented in response to a 7 request for second proposals. This stipend is intended to encourage 8 the submission of proposals and to increase competition. 9 e. On the basis of the proposal of qualification, the technical 10 review committee shall select the most highly qualified number of 11 design-builders specified in the solicitation and request the selected 12 design-builders to submit a second proposal and sealed bid. Each 13 solicitation for second proposals shall establish the relative 14 importance assigned to the evaluation factors to be considered. 15 The technical review committee shall evaluate each second f. proposal based on the technical submission for the proposal, 16 17 including design concepts or proposed solutions to requirements 18 addressed within the scope of work, and the evaluation factors, 19 including a minimum of 50 percent consideration based on the cost 20 of the bid. 21 g. The contracting unit shall separately evaluate the 22 submissions described above, and award the contract in accordance 23 with section 16 of P.L., c. (C. ) (pending before the Legislature as this bill).<sup>3</sup> 24 25 26 <sup>3</sup>13. a. Each request for proposals shall contain evaluation 27 factors prepared by a design professional or designated employee as defined in section 10 of P.L., c. (C. ) (pending before the 28 Legislature as this bill). The design professional or designated 29 30 employee that develops the evaluation factors shall be disqualified 31 from submitting a proposal to enter into the design-build contract, 32 and the design-builder shall not be permitted to delegate services 33 under the design-build contract to the design professional or designated employee that developed the evaluation factors. 34 35 b. The design professional or designated employee that develops the evaluation factors shall be either an employee of the 36 37 contracting unit or shall be engaged in compliance with applicable 38 New Jersey public procurement laws, and to the extent allowed by 39 law may delegate the development of specific aspects of the design 40 criteria to other consultants. 41 c. The contracting unit, in consultation with the design 42 professional or designated employee, shall determine the scope and 43 level of detail required for the evaluation factors. The evaluation 44 factors should be detailed enough to permit qualified persons to submit proposals in accordance with the solicitation, given the 45

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1	nature of the public project and the level of design to be provided in
2	the proposal. <sup>3</sup>
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4	<sup>3</sup> 14. a. Solicitations for each design-build contract shall include,
5	but not be limited to, the following:
6	(1) The identity of the contracting unit which shall award the
7	design-build contract;
8	(2) The procedures to be followed for submitting proposals, the
9	criteria for evaluation of proposals and their relative weight, and the
10	procedures for making awards, including a reference to the
11	requirements of sections 10 through 17 of P.L., c. (C.)
12	(pending before the Legislature as this bill) and the regulations of
13	the contracting unit;
14	(3) The proposed terms and conditions for the design-build
15	contract;
16	(4) A description of the drawings, specifications, or other
17	submittals to be submitted with the proposal, with guidance as to
18	the form and level of completeness of the drawings, specifications,
19	or submittals that shall be acceptable;
20	(5) A schedule for planned commencement and completion of
21	the design-build contract;
22	(6) Budget limits for the design-build contract, if any;
23	(7) Affirmative action, disadvantaged business or set-aside goals
24	or requirements for the design-build contract, in accordance with
25	the requirements of all rules, regulations, standards, or policies
26	adopted by the contracting unit:
27	(8) The required qualifications of the design-builder;
28	(9) Requirements for contractors to have performance bonds,
29	payment bonds, and insurance, and to meet all the qualifications of
30	the Division of Property Management and Construction in the
31	Department of the Treasury or the Department of Transportation
32	where applicable; and
33	(10) A statement that the prospective design-builder is in
34 25	compliance with all applicable laws, including the "New Jersey
35	Prevailing Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.),
36	"The Public Works Contractor Registration Act," P.L.1999, c.238
37	(C.34:11-56.48 et seq.), and the "Construction Industry Independent
38	Contractor Act," P.L.2007, c.114 (C.34:20-1 et seq.).
39 40	b. The solicitation may include any other information which
40 41	the contracting unit in its discretion chooses to supply, including
	without limitation, surveys, soils reports, drawings or models of
42 43	existing structures, environmental studies, photographs or
43 44	<u>references to public records.</u> c. Notice of solicitations shall be advertised in the same
44 45	manner in which proposals generally are solicited for public
45 46	projects. <sup>3</sup>
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1 <sup>3</sup>15. a. Each design-build team shall include a licensed or 2 prequalified design professional independent from the contracting 3 unit's licensed architect or engineer. The licensed or prequalified 4 design professional shall be named in any proposal submitted to the 5 contracting unit. 6 b. Proposals shall be sealed and shall not be opened until 7 expiration of the time established for making proposals as set forth 8 in the solicitation. 9 c. Proposals shall identify each person to whom the design-10 builder proposes to delegate obligations under the design-build 11 contract. Persons so identified shall not be replaced without the 12 approval of the contracting unit. 13 d. Proposals shall establish the cost of the design-build contract 14 which shall not be exceeded if the proposal is accepted without 15 change. Afterward, the maximum cost in the proposal may be 16 converted to fixed prices by negotiated agreement between the 17 contracting unit and the design-builder. 18 e. All proposals shall be received and opened at a previously 19 announced time, where they shall be publicly read and recorded. 20 f. Unless and until a proposal is accepted, the drawings, 21 specifications and other information in the proposal shall remain the 22 property of the person making the proposal. The contracting unit shall make reasonable efforts to maintain the secrecy and 23 24 confidentiality of all proposals, and all information contained in the 25 proposals, and shall not disclose the proposals or the information 26 contained therein to the design-builders' competitors or the public. 27 Once a proposal is accepted, the disclosure of the proposal and the 28 information in the proposal, and the ownership of the drawings, 29 specifications, and information therein, shall be determined in 30 accordance with existing law and the terms of the design-build contract.<sup>3</sup> 31 32 33 <sup>3</sup>16. a. Once received, proposals shall be submitted to the design 34 professional or designated employee retained by the contracting unit. No proposal shall be considered until certification is issued by 35 36 the design professional or designated employee retained by the 37 contracting unit that the proposal is consistent with the evaluation 38 factors. No proposal for a design-build contract may be accepted 39 unless the contracting unit determines that there was adequate 40 competition for such contract. b. The technical review committee shall score the technical 41 42 proposals using the criteria and methodology set forth in the request 43 for proposals in accordance with paragraph (2) of subsection a. of 44 section 14 of P.L., c. (C.) (pending before the legislature 45 as this bill) and make an award recommendation to the head of the contracting unit. The head of the contracting unit shall make the 46

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design-build contract award decision, consistent with the award 1 2 recommendation. 3 c. The contracting unit shall make public the sealed price bid 4 for each proposal submitted to the contracting unit by a design-5 builder. The contracting unit shall evaluate the received technical proposals and price bid against the published factors and weighting 6 to arrive at a composite score. The contracting unit shall make 7 8 public the design-builder to be awarded the contract for the project. d. Acceptance of a proposal shall be made by written notice to 9 10 the design-builder which submitted the accepted proposal. At the 11 same time notice of acceptance is delivered, the contracting unit 12 shall also inform, in writing, the other design-builders that their 13 proposals were not accepted. 14 e. The contracting unit shall have the right to reject any and all 15 proposals, except for the purpose of evading the provisions and policies of sections 10 through 17 of P.L., c. ( ) (pending 16 17 before the Legislature as this bill). The contracting unit shall solicit 18 new proposals using the same evaluation factors, budget 19 constraints, or qualifications. 20 f. Proposals may be withdrawn for any reason at any time prior 21 to acceptance. 22 g. When a design-builder receives notification from a public 23 body that the proposal, which it has submitted, has not been 24 accepted, the design-builder may, within 30 days, request from the 25 public body a written explanation of the selection process. The design-builder shall submit this request in writing.<sup>3</sup> 26 27 28 <sup>3</sup><u>17. Notwithstanding the provisions of the "Administrative</u> 29 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to the contrary, the Secretary of Higher Education shall adopt, 30 31 immediately upon filing with the Office of Administrative Law, 32 regulations that the Secretary of Higher Education deems necessary to implement the provisions of sections 10 through 17 of P.L. 33 34 c. (C. ) (pending before the Legislature as this bill), which 35 regulations shall be effective for a period not to exceed 180 days 36 from the date of the filing. The Secretary of Higher Education shall 37 thereafter amend, adopt, or readopt the regulations pursuant to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et 38 39 seq.).<sup>3</sup> 40 41 <sup>3</sup>18. As used in sections 18 through 25 of P.L., c. () (pending before the Legislature as this bill): 42 "Acceptance" means the adoption of a law, ordinance, or 43 44 resolution by the State of New Jersey, any of its political 45 subdivisions, any authority created by the Legislature of the State of 46 New Jersey and any instrumentality or agency of the State of New

Jersey or of any of its political subdivisions, authorizing the 1 2 execution of a design-build contract. 3 "Contracting unit" means a government entity that enters into 4 contracts pursuant to the "County College Contracts Law," 5 P.L.1982, c.189 (C.18A:64A-25.1 et seq.). "Delivery system" means the procedure used to develop and 6 7 construct a project. 8 "Design-bid-build" means the delivery system used in public 9 projects in which a registered design professional or designated 10 employee develops the project design in its entirety; the contracting 11 unit then solicits bids and awards the contract to the lowest 12 responsible bidder that demonstrates the ability to complete the 13 project specified in the design. 14 "Design-build contract" means a contract between a contracting unit and a design-builder to provide labor, materials, and other 15 16 construction services for a public project. A design-build contract 17 may be conditional upon subsequent refinements in scope and price, 18 and may permit the contracting unit to make changes in the scope of 19 the project without invalidating the design-build contract. 20 "Design-builder" means the entity, whether natural person, 21 partnership, joint stock company, corporation, trust, professional 22 corporation, business association, or other legal business entity or 23 successor, that proposes to design and construct any public project, 24 who is registered pursuant to the provisions of P.L.1999, c.238 25 (C.34:11-56.48 et seq.), and classified by the New Jersey Division 26 of Property Management and Construction or the New Jersey 27 Department of Transportation, where applicable, to perform work 28 on a design-build project. 29 "Design professional" means the entity, whether natural person, 30 partnership, joint stock company, corporation, trust, professional 31 corporation, business association, or other legal business entity or 32 successor that provides licensed and prequalified architectural, 33 engineering, or surveying services in accordance with R.S.45:3-1 et 34 seq., and P.L.1938, c.342 (C.45:8-27 et seq.), and that shall be responsible for planning, designing and observing the construction 35 36 of the project or projects. 37 "Evaluation factors" means the requirements for the first phase 38 of the selection process, and shall include, but not be limited to: 39 specialized experience, training certification of professional and 40 field workforce, technical competence, capacity to perform, safety 41 modification rating, past performance and other appropriate factors. 42 Price shall only be considered in the second phase of the selection 43 process. 44 "Proposal" means an offer to enter into a design-build contract. 45 "Stipend" means the fee paid to a design-builder by the contracting unit to encourage competition.<sup>3</sup> 46

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<sup>3</sup>19. a. If a contracting unit can demonstrate why the design-1 build approach meets their needs better than the traditional design-2 bid-build approach established under New Jersey public 3 4 procurement statutes for the project or projects under consideration, 5 it shall be the public policy of this State to permit that contracting 6 unit to enter into design-build contracts as defined in section 18 of 7 P.L., c. (C. ) (pending before the Legislature as this bill), 8 provided the following conditions are met: 9 (1) The contracting unit shall, prior to issuing solicitations, 10 publish procedures consistent with regulations promulgated by the 11 Division of Property Management and Construction in the 12 Department of the Treasury or the Department of Transportation, 13 where applicable for the solicitation and award of design-build 14 contracts, and shall adhere to sections 18 through 25 of P.L., 15 c. (C. ) (pending before the Legislature as this bill) and those 16 procedures; and 17 (2) The contracting unit shall, for each public project or projects 18 under sections 18 through 25 of P.L., c. (C.) (pending before the Legislature as this bill), make a determination based on 19 the timeliness of the project or projects that it is in the best interest 20 21 of the public to enter into a design-build contract to complete the 22 public project or projects. 23 b. All workers employed in a design-build construction project 24 shall be paid the prevailing wage determined by the Commissioner 25 of Labor pursuant to the provisions of the "New Jersey Prevailing 26 Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.). 27 c. All design-build construction projects shall be encouraged to 28 adhere to the Leadership in Energy and Environmental Design 29 Green Building Rating System as adopted by the United States Green Building Council, the Green Globes Program adopted by the 30 31 Green Building Initiative, or a comparable nationally recognized, 32 accepted, and appropriate sustainable development system.<sup>3</sup> 33 <sup>3</sup>20. a. The contracting unit shall adopt the following procedures 34 for awarding design-build contracts: 35 36 (1) The contracting unit shall either appoint a registered design 37 professional, or designate an employee of the contracting unit licensed to provide architectural, engineering, or surveying services, 38 to provide technical advice, construction review services, and 39 40 professional expertise on behalf of the contracting unit; 41 (2) The contracting unit shall develop, with the assistance of the 42 design professional or designated employee, performance criteria 43 and a scope of work statement that defines the project and provides 44 prospective design-builders with sufficient information regarding 45 the contracting unit's requirements. The statement shall include: 46 evaluation factor criteria and preliminary design documents, general 47 budget parameters, and general schedule or delivery requirements to

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1 enable the design-builders to submit proposals which meet the 2 contracting unit's needs. When the design-build selection procedure 3 is used and the contracting unit contracts for development of the 4 scope of work statement, the design-builder shall contract for 5 architectural or engineering services as defined by and in accordance with R.S.45:3-1 et seq., P.L.1938, c.342 (C.45:8-27 et 6 7 seq.), and all other applicable licensing statutes; 8 (3) Once the contracting unit has developed a scope of work 9 statement which adequately defines the contracting unit's 10 requirements for the project or projects, the contracting unit shall solicit proposals of qualification from design-builders. The 11 contracting unit shall solicit proposals of qualification in 12 13 accordance with the requirements of the applicable public 14 procurement laws of the State of New Jersey. 15 (4) The contracting unit shall establish a technical review 16 committee, which shall consist of a representative of the contracting 17 unit, the contracting unit's project manager, the contracting unit's 18 authorized design professional, and the contracting unit's attorney. 19 The technical review committee shall have the responsibility to 20 evaluate bids based on rating and scoring proposals, and shall 21 evaluate design-builders based on their qualifications. 22 b. The factors used to evaluate proposals of qualification shall 23 be stated in the solicitation and shall include, but not be limited to: 24 specialized experience and technical competence, training 25 certification of professional and field workforce, principal location 26 of the company, capability to perform, safety modification rating, 27 past performance of the individual members of the design-builder's 28 team in their respective capacities, including the architect-engineer 29 and construction members of the team, and other appropriate 30 technical and qualification factors as determined by the Division of 31 Property Management and Construction in the Department of the 32 Treasury or the Department of Transportation, where applicable, 33 Each solicitation for proposals of qualification shall establish the relative importance assigned to the evaluation factors and sub-34 35 factors to be considered. 36 c. A solicitation for proposals of qualification shall state the 37 maximum number of design-builders that are to be selected to 38 submit second proposals. The maximum number specified in the 39 solicitation shall be at least two and shall not exceed five. 40 d. The contracting unit shall offer a stipend, based upon the 41 project size and type, which shall not exceed three percent of the 42 project's estimated cost, to any design-builder providing design, 43 construction information, or materials presented in response to a 44 request for second proposals. This stipend is intended to encourage 45 the submission of proposals and to increase competition. 46 e. On the basis of the proposal of qualification, the technical 47 review committee shall select the most highly qualified number of

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design-builders specified in the solicitation and request the selected 1 2 design-builders to submit a second proposal and sealed bid. Each 3 solicitation for second proposals shall establish the relative 4 importance assigned to the evaluation factors to be considered. 5 f. The technical review committee shall evaluate each second proposal based on the technical submission for the proposal, 6 7 including design concepts or proposed solutions to requirements 8 addressed within the scope of work, and the evaluation factors, 9 including a minimum of 50 percent consideration based on the cost 10 of the bid. g. The contracting unit shall separately evaluate the 11 12 submissions described above, and award the contract in accordance with section 24 of P.L., c. (C. ) (pending before the 13 14 Legislature as this bill).<sup>3</sup> 15 16 <sup>3</sup>21. a. Each request for proposals shall contain evaluation 17 factors prepared by a design professional or designated employee as defined in section 18 of P.L., c. (C. ) (pending before the 18 19 Legislature as this bill). The design professional or designated 20 employee that develops the evaluation factors shall be disqualified 21 from submitting a proposal to enter into the design-build contract, 22 and the design-builder shall not be permitted to delegate services 23 under the design-build contract to the design professional or 24 designated employee that developed the evaluation factors. 25 b. The design professional or designated employee that develops the evaluation factors shall be either an employee of the 26 27 contracting unit or shall be engaged in compliance with applicable 28 New Jersey public procurement laws, and to the extent allowed by 29 law may delegate the development of specific aspects of the design 30 criteria to other consultants. 31 c. The contracting unit, in consultation with the design 32 professional or designated employee, shall determine the scope and 33 level of detail required for the evaluation factors. The evaluation 34 factors should be detailed enough to permit qualified persons to 35 submit proposals in accordance with the solicitation, given the 36 nature of the public project and the level of design to be provided in the proposal.<sup>3</sup> 37 38 39 <sup>3</sup>22. a. Solicitations for each design-build contract shall include, 40 but not be limited to, the following: 41 (1) The identity of the contracting unit which shall award the 42 design-build contract; 43 (2) The procedures to be followed for submitting proposals, the 44 criteria for evaluation of proposals and their relative weight, and the 45 procedures for making awards, including a reference to the requirements of sections 18 through 25 of P.L., c. (C.) 46

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1 (pending before the Legislature as this bill)and the regulations of 2 the contracting unit; 3 (3) The proposed terms and conditions for the design-build 4 contract; 5 (4) A description of the drawings, specifications, or other 6 submittals to be submitted with the proposal, with guidance as to 7 the form and level of completeness of the drawings, specifications, 8 or submittals that shall be acceptable; 9 (5) A schedule for planned commencement and completion of 10 the design-build contract; (6) Budget limits for the design-build contract, if any; 11 12 (7) Affirmative action, disadvantaged business or set-aside goals 13 or requirements for the design-build contract, in accordance with 14 the requirements of all rules, regulations, standards, or policies 15 adopted by the contracting unit; 16 (8) The required qualifications of the design-builder; 17 (9) Requirements for contractors to have performance bonds, 18 payment bonds, and insurance, and to meet all the qualifications of 19 the Division of Property Management and Construction in the 20 Department of the Treasury or the Department of Transportation 21 where applicable; and 22 (10) A statement that the prospective design-builder is in 23 compliance with all applicable laws, including the "New Jersey 24 Prevailing Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.), 25 "The Public Works Contractor Registration Act," P.L.1999, c.238 26 (C.34:11-56.48 et seq.), and the "Construction Industry Independent Contractor Act," P.L.2007, c.114 (C.34:20-1 et seq.). 27 28 b. The solicitation may include any other information which 29 the contracting unit in its discretion chooses to supply, including 30 without limitation, surveys, soils reports, drawings or models of existing structures, environmental studies, photographs or 31 32 references to public records. 33 c. Notice of solicitations shall be advertised in the same 34 manner in which proposals generally are solicited for public projects.<sup>3</sup> 35 36 37 <sup>3</sup>23. a. Each design-build team shall include a licensed or 38 prequalified design professional independent from the contracting 39 unit's licensed architect or engineer. The licensed or prequalified 40 design professional shall be named in any proposal submitted to the 41 contracting unit. b. Proposals shall be sealed and shall not be opened until 42 43 expiration of the time established for making proposals as set forth 44 in the solicitation. 45 c. Proposals shall identify each person to whom the design-46 builder proposes to delegate obligations under the design-build

1 contract. Persons so identified shall not be replaced without the 2 approval of the contracting unit. 3 d. Proposals shall establish the cost of the design-build contract 4 which shall not be exceeded if the proposal is accepted without 5 change. Afterward, the maximum cost in the proposal may be 6 converted to fixed prices by negotiated agreement between the 7 contracting unit and the design-builder. 8 e. All proposals shall be received and opened at a previously 9 announced time, where they shall be publicly read and recorded. 10 f. Unless and until a proposal is accepted, the drawings, 11 specifications and other information in the proposal shall remain the 12 property of the person making the proposal. The contracting unit 13 shall make reasonable efforts to maintain the secrecy and 14 confidentiality of all proposals, and all information contained in the 15 proposals, and shall not disclose the proposals or the information 16 contained therein to the design-builders' competitors or the public. 17 Once a proposal is accepted, the disclosure of the proposal and the 18 information in the proposal, and the ownership of the drawings, 19 specifications, and information therein, shall be determined in accordance with existing law and the terms of the design-build 20 contract.<sup>3</sup> 21 22 23 <sup>3</sup>24. a. Once received, proposals shall be submitted to the design 24 professional or designated employee retained by the contracting 25 unit. No proposal shall be considered until certification is issued by the design professional or designated employee retained by the 26 27 contracting unit that the proposal is consistent with the evaluation 28 factors. No proposal for a design-build contract may be accepted 29 unless the contracting unit determines that there was adequate competition for such contract. 30 31 b. The technical review committee shall score the technical 32 proposals using the criteria and methodology set forth in the request 33 for proposals in accordance with paragraph (2) of subsection a. of 34 section 22 of P.L., c. (C. ) (pending before the legislature 35 as this bill) and make an award recommendation to the head of the 36 contracting unit. The head of the contracting unit shall make the 37 design-build contract award decision, consistent with the award 38 recommendation. 39 c. The contracting unit shall make public the sealed price bid 40 for each proposal submitted to the contracting unit by a designbuilder. The contracting unit shall evaluate the received technical 41 42 proposals and price bid against the published factors and weighting 43 to arrive at a composite score. The contracting unit shall make 44 public the design-builder to be awarded the contract for the project. 45 d. Acceptance of a proposal shall be made by written notice to 46 the design-builder which submitted the accepted proposal. At the 47 same time notice of acceptance is delivered, the contracting unit

shall also inform, in writing, the other design-builders that their 1 2 proposals were not accepted. 3 e. The contracting unit shall have the right to reject any and all 4 proposals, except for the purpose of evading the provisions and 5 policies of sections 18 through 25 of P.L., c. () (pending 6 before the Legislature as this bill). The contracting unit shall solicit 7 new proposals using the same evaluation factors, budget 8 constraints, or qualifications. 9 f. Proposals may be withdrawn for any reason at any time prior 10 to acceptance. g. When a design-builder receives notification from a public 11 12 body that the proposal, which it has submitted, has not been accepted, the design-builder may, within 30 days, request from the 13 14 public body a written explanation of the selection process. The design-builder shall submit this request in writing.<sup>3</sup> 15 16 17 <sup>3</sup>25. Notwithstanding the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to the 18 19 contrary, the Secretary of Higher Education shall adopt, 20 immediately upon filing with the Office of Administrative Law, 21 regulations that the Secretary of Higher Education deems necessary to implement the provisions of sections 18 through 25 of P.L., 22 c. (C. ) (pending before the Legislature as this bill), which 23 regulations shall be effective for a period not to exceed 180 days 24 from the date of the filing. The Secretary of Higher Education shall 25 thereafter amend, adopt, or readopt the regulations pursuant to the 26 "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et 27 seq.).<sup>3</sup> 28 29 30 <sup>3</sup>26. As used in sections 26 through 33 of P.L., c. () 31 (pending before the Legislature as this bill): "Acceptance" means the adoption of a law, ordinance, or 32 resolution by the State of New Jersey, any of its political 33 34 subdivisions, any authority created by the Legislature of the State of 35 New Jersey and any instrumentality or agency of the State of New 36 Jersey or of any of its political subdivisions, authorizing the 37 execution of a design-build contract. 38 "Contracting unit" means a government entity that enters into 39 contracts pursuant to the "Local Public Contracts Law," P.L.1971, 40 c.198 (C.40A:11-1 et seq.). 41 "Delivery system" means the procedure used to develop and construct a project. 42 "Design-bid-build" means the delivery system used in public 43 44 projects in which a registered design professional or designated 45 employee develops the project design in its entirety; the contracting 46 unit then solicits bids and awards the contract to the lowest

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responsible bidder that demonstrates the ability to complete the 1 2 project specified in the design. 3 "Design-build contract" means a contract between a contracting 4 unit and a design-builder to provide labor, materials, and other 5 construction services for a public project. A design-build contract 6 may be conditional upon subsequent refinements in scope and price, 7 and may permit the contracting unit to make changes in the scope of 8 the project without invalidating the design-build contract. "Design-builder" means the entity, whether natural person, 9 10 partnership, joint stock company, corporation, trust, professional 11 corporation, business association, or other legal business entity or 12 successor, that proposes to design and construct any public project, 13 who is registered pursuant to the provisions of P.L.1999, c.238 14 (C.34:11-56.48 et seq.), and classified by the New Jersey Division 15 of Property Management and Construction or the New Jersey 16 Department of Transportation, where applicable, to perform work 17 on a design-build project. 18 "Design professional" means the entity, whether natural person, 19 partnership, joint stock company, corporation, trust, professional 20 corporation, business association, or other legal business entity or 21 successor that provides licensed and prequalified architectural, 22 engineering, or surveying services in accordance with R.S.45:3-1 et 23 seq., and P.L.1938, c.342 (C.45:8-27 et seq.), and that shall be responsible for planning, designing and observing the construction 24 25 of the project or projects. 26 "Evaluation factors" means the requirements for the first phase of the selection process, and shall include, but not be limited to: 27 28 specialized experience, training certification of professional and 29 field workforce, technical competence, capacity to perform, safety 30 modification rating, past performance and other appropriate factors. 31 Price shall only be considered in the second phase of the selection 32 process. 33 "Proposal" means an offer to enter into a design-build contract. 34 "Stipend" means the fee paid to a design-builder by the contracting unit to encourage competition.<sup>3</sup> 35 36 37 <sup>3</sup>27. a. If a contracting unit can demonstrate why the design-38 build approach meets their needs better than the traditional design-39 bid-build approach established under New Jersey public 40 procurement statutes for the project or projects under consideration, 41 it shall be the public policy of this State to permit that contracting 42 unit to enter into design-build contracts as defined in section 26 of 43 P.L., c. (C.) (pending before the Legislature as this bill), 44 provided the following conditions are met: 45 (1) The contracting unit shall, prior to issuing solicitations, 46 publish procedures consistent with regulations promulgated by the 47 Division of Property Management and Construction in the

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Department of the Treasury or the Department of Transportation, 1 2 where applicable for the solicitation and award of design-build 3 contracts, and shall adhere to sections 26 through 33 of P.L., 4 c. (C. ) (pending before the Legislature as this bill) and those 5 procedures; and 6 (2) The contracting unit shall, for each public project or projects 7 under sections 26 through 33 of P.L., c. (C. ) (pending 8 before the Legislature as this bill), make a determination based on 9 the timeliness of the project or projects that it is in the best interest 10 of the public to enter into a design-build contract to complete the 11 public project or projects. 12 b. All workers employed in a design-build construction project 13 shall be paid the prevailing wage determined by the Commissioner 14 of Labor pursuant to the provisions of the "New Jersey Prevailing 15 Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.). 16 c. All design-build construction projects shall be encouraged to 17 adhere to the Leadership in Energy and Environmental Design 18 Green Building Rating System as adopted by the United States 19 Green Building Council, the Green Globes Program adopted by the Green Building Initiative, or a comparable nationally recognized, 20 accepted, and appropriate sustainable development system.<sup>3</sup> 21 22 23  $^{3}28$ . a. The contracting unit shall adopt the following procedures for awarding design-build contracts: 24 (1) The contracting unit shall either appoint a registered design 25 26 professional, or designate an employee of the contracting unit 27 licensed to provide architectural, engineering, or surveying services, 28 to provide technical advice, construction review services, and 29 professional expertise on behalf of the contracting unit; (2) The contracting unit shall develop, with the assistance of the 30 31 design professional or designated employee, performance criteria 32 and a scope of work statement that defines the project and provides 33 prospective design-builders with sufficient information regarding 34 the contracting unit's requirements. The statement shall include: 35 evaluation factor criteria and preliminary design documents, general 36 budget parameters, and general schedule or delivery requirements to 37 enable the design-builders to submit proposals which meet the 38 contracting unit's needs. When the design-build selection procedure 39 is used and the contracting unit contracts for development of the 40 scope of work statement, the design-builder shall contract for 41 architectural or engineering services as defined by and in 42 accordance with R.S.45:3-1 et seq., P.L.1938, c.342 (C.45:8-27 et 43 seq.), and all other applicable licensing statutes; (3) Once the contracting unit has developed a scope of work 44 45 statement which adequately defines the contracting unit's requirements for the project or projects, the contracting unit shall 46 solicit proposals of qualification from design-builders. The 47

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contracting unit shall solicit proposals of qualification in 1 2 accordance with the requirements of the applicable public 3 procurement laws of the State of New Jersey. 4 (4) The contracting unit shall establish a technical review 5 committee, which shall consist of a representative of the contracting unit, the contracting unit's project manager, the contracting unit's 6 7 authorized design professional, and the contracting unit's attorney. 8 The technical review committee shall have the responsibility to 9 evaluate bids based on rating and scoring proposals, and shall 10 evaluate design-builders based on their qualifications. 11 b. The factors used to evaluate proposals of qualification shall be stated in the solicitation and shall include, but not be limited to: 12 specialized experience and technical competence, training 13 14 certification of professional and field workforce, principal location 15 of the company, capability to perform, safety modification rating, 16 past performance of the individual members of the design-builder's 17 team in their respective capacities, including the architect-engineer 18 and construction members of the team, and other appropriate 19 technical and qualification factors as determined by the Division of 20 Property Management and Construction in the Department of the 21 Treasury or the Department of Transportation, where applicable, 22 Each solicitation for proposals of qualification shall establish the 23 relative importance assigned to the evaluation factors and sub-24 factors to be considered. 25 c. A solicitation for proposals of qualification shall state the 26 maximum number of design-builders that are to be selected to 27 submit second proposals. The maximum number specified in the 28 solicitation shall be at least two and shall not exceed five. 29 d. The contracting unit shall offer a stipend, based upon the 30 project size and type, which shall not exceed three percent of the 31 project's estimated cost, to any design-builder providing design, 32 construction information, or materials presented in response to a 33 request for second proposals. This stipend is intended to encourage 34 the submission of proposals and to increase competition. 35 e. On the basis of the proposal of qualification, the technical 36 review committee shall select the most highly qualified number of 37 design-builders specified in the solicitation and request the selected 38 design-builders to submit a second proposal and sealed bid. Each 39 solicitation for second proposals shall establish the relative 40 importance assigned to the evaluation factors to be considered. 41 f. The technical review committee shall evaluate each second 42 proposal based on the technical submission for the proposal, 43 including design concepts or proposed solutions to requirements 44 addressed within the scope of work, and the evaluation factors, 45 including a minimum of 50 percent consideration based on the cost 46 of the bid.

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g. The contracting unit shall separately evaluate the 1 2 submissions described above, and award the contract in accordance 3 with section 32 of P.L., c. (C. ) (pending before the 4 Legislature as this bill).<sup>3</sup> 5 <sup>3</sup>29. <u>a. Each request for proposals shall contain evaluation</u> 6 factors prepared by a design professional or designated employee as 7 8 defined in section 26 of P.L., c. (C.) (pending before the 9 Legislature as this bill). The design professional or designated 10 employee that develops the evaluation factors shall be disqualified 11 from submitting a proposal to enter into the design-build contract, 12 and the design-builder shall not be permitted to delegate services 13 under the design-build contract to the design professional or 14 designated employee that developed the evaluation factors. 15 b. The design professional or designated employee that develops the evaluation factors shall be either an employee of the 16 17 contracting unit or shall be engaged in compliance with applicable 18 New Jersey public procurement laws, and to the extent allowed by 19 law may delegate the development of specific aspects of the design 20 criteria to other consultants. 21 c. The contracting unit, in consultation with the design 22 professional or designated employee, shall determine the scope and 23 level of detail required for the evaluation factors. The evaluation 24 factors should be detailed enough to permit qualified persons to 25 submit proposals in accordance with the solicitation, given the nature of the public project and the level of design to be provided in 26 the proposal.<sup>3</sup> 27 28 29 <sup>3</sup>30. a. Solicitations for each design-build contract shall include, but not be limited to, the following: 30 31 (1) The identity of the contracting unit which shall award the 32 design-build contract; 33 (2) The procedures to be followed for submitting proposals, the 34 criteria for evaluation of proposals and their relative weight, and the procedures for making awards, including a reference to the 35 36 requirements of sections 26 through 33 of P.L., c. (C.) 37 (pending before the Legislature as this bill) and the regulations of 38 the contracting unit; 39 (3) The proposed terms and conditions for the design-build 40 contract; 41 (4) A description of the drawings, specifications, or other 42 submittals to be submitted with the proposal, with guidance as to 43 the form and level of completeness of the drawings, specifications, 44 or submittals that shall be acceptable; 45 (5) A schedule for planned commencement and completion of 46 the design-build contract;

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1 (6) Budget limits for the design-build contract, if any; 2 (7) Affirmative action, disadvantaged business or set-aside goals 3 or requirements for the design-build contract, in accordance with 4 the requirements of all rules, regulations, standards, or policies 5 adopted by the contracting unit; 6 (8) The required qualifications of the design-builder; 7 (9) Requirements for contractors to have performance bonds, 8 payment bonds, and insurance, and to meet all the qualifications of 9 the Division of Property Management and Construction in the 10 Department of the Treasury or the Department of Transportation 11 where applicable; and 12 (10) A statement that the prospective design-builder is in 13 compliance with all applicable laws, including the "New Jersey 14 Prevailing Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.), 15 "The Public Works Contractor Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.), and the "Construction Industry Independent 16 17 Contractor Act," P.L.2007, c.114 (C.34:20-1 et seq.). 18 b. The solicitation may include any other information which 19 the contracting unit in its discretion chooses to supply, including 20 without limitation, surveys, soils reports, drawings or models of 21 existing structures, environmental studies, photographs or 22 references to public records. 23 c. Notice of solicitations shall be advertised in the same 24 manner in which proposals generally are solicited for public projects.<sup>3</sup> 25 26 27 <sup>3</sup>31. a. Each design-build team shall include a licensed or 28 prequalified design professional independent from the contracting 29 unit's licensed architect or engineer. The licensed or prequalified 30 design professional shall be named in any proposal submitted to the 31 contracting unit. 32 b. Proposals shall be sealed and shall not be opened until 33 expiration of the time established for making proposals as set forth 34 in the solicitation. 35 c. Proposals shall identify each person to whom the designbuilder proposes to delegate obligations under the design-build 36 37 contract. Persons so identified shall not be replaced without the 38 approval of the contracting unit. 39 d. Proposals shall establish the cost of the design-build contract 40 which shall not be exceeded if the proposal is accepted without 41 change. Afterward, the maximum cost in the proposal may be 42 converted to fixed prices by negotiated agreement between the 43 contracting unit and the design-builder. 44 e. All proposals shall be received and opened at a previously 45 announced time, where they shall be publicly read and recorded. 46 f. Unless and until a proposal is accepted, the drawings, 47 specifications and other information in the proposal shall remain the

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property of the person making the proposal. The contracting unit 1 2 shall make reasonable efforts to maintain the secrecy and 3 confidentiality of all proposals, and all information contained in the 4 proposals, and shall not disclose the proposals or the information 5 contained therein to the design-builders' competitors or the public. Once a proposal is accepted, the disclosure of the proposal and the 6 7 information in the proposal, and the ownership of the drawings, 8 specifications, and information therein, shall be determined in 9 accordance with existing law and the terms of the design-build contract.<sup>3</sup> 10 11 12 <sup>3</sup><u>32. a. Once received, proposals shall be submitted to the design</u> 13 professional or designated employee retained by the contracting 14 unit. No proposal shall be considered until certification is issued by the design professional or designated employee retained by the 15 contracting unit that the proposal is consistent with the evaluation 16 factors. No proposal for a design-build contract may be accepted 17 18 unless the contracting unit determines that there was adequate 19 competition for such contract. b. The technical review committee shall score the technical 20 21 proposals using the criteria and methodology set forth in the request 22 for proposals in accordance with paragraph (2) of subsection a. of section 30 of P.L., c. (C. ) (pending before the legislature 23 24 as this bill) and make an award recommendation to the head of the 25 contracting unit. The head of the contracting unit shall make the 26 design-build contract award decision, consistent with the award 27 recommendation. 28 c. The contracting unit shall make public the sealed price bid 29 for each proposal submitted to the contracting unit by a design-30 builder. The contracting unit shall evaluate the received technical 31 proposals and price bid against the published factors and weighting 32 to arrive at a composite score. The contracting unit shall make 33 public the design-builder to be awarded the contract for the project. 34 d. Acceptance of a proposal shall be made by written notice to 35 the design-builder which submitted the accepted proposal. At the 36 same time notice of acceptance is delivered, the contracting unit 37 shall also inform, in writing, the other design-builders that their 38 proposals were not accepted. 39 e. The contracting unit shall have the right to reject any and all 40 proposals, except for the purpose of evading the provisions and policies of sections 26 through 33 of P.L., c. () (pending 41 42 before the Legislature as this bill). The contracting unit shall solicit 43 new proposals using the same evaluation factors, budget 44 constraints, or qualifications. 45 f. Proposals may be withdrawn for any reason at any time prior 46 to acceptance.

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g. When a design-builder receives notification from a public 1 body that the proposal, which it has submitted, has not been 2 3 accepted, the design-builder may, within 30 days, request from the 4 public body a written explanation of the selection process. The 5 design-builder shall submit this request in writing.<sup>3</sup> 6 7 <sup>3</sup>33. Notwithstanding the provisions of the "Administrative 8 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to the 9 contrary, the Department of Community Affairs shall adopt, 10 immediately upon filing with the Office of Administrative Law, regulations that the Department of Community Affairs deems 11 12 necessary to implement the provisions of sections 26 through 30 of P.L., c. (C. ) (pending before the Legislature as this bill), 13 14 which regulations shall be effective for a period not to exceed 180 15 days from the date of the filing. The Department of Community Affairs shall thereafter amend, adopt, or readopt the regulations 16 17 pursuant to the "Administrative Procedures Act," P.L.1968, c.410 (C.52:14B-1 et seq.).<sup>3</sup> 18 19 <sup>3</sup><u>34. As used in sections 34 through 41 of P.L.</u>, c. () 20 21 (pending before the Legislature as this bill): "Acceptance" means the adoption of a law, ordinance, or 22 resolution by the State of New Jersey, any of its political 23 subdivisions, any authority created by the Legislature of the State of 24 New Jersey and any instrumentality or agency of the State of New 25 Jersey or of any of its political subdivisions, authorizing the 26 27 execution of a design-build contract. "Contracting unit" means a government entity that enters into 28 29 contracts pursuant to the "Public School Contracts Law," 30 N.J.S.18A:18A-1 et seq. 31 "Delivery system" means the procedure used to develop and 32 construct a project. 33 "Design-bid-build" means the delivery system used in public projects in which a registered design professional or designated 34 35 employee develops the project design in its entirety; the contracting 36 unit then solicits bids and awards the contract to the lowest 37 responsible bidder that demonstrates the ability to complete the 38 project specified in the design. 39 "Design-build contract" means a contract between a contracting 40 unit and a design-builder to provide labor, materials, and other 41 construction services for a public project. A design-build contract may be conditional upon subsequent refinements in scope and price, 42 43 and may permit the contracting unit to make changes in the scope of 44 the project without invalidating the design-build contract. 45 "Design-builder" means the entity, whether natural person, 46 partnership, joint stock company, corporation, trust, professional 47 corporation, business association, or other legal business entity or

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1 successor, that proposes to design and construct any public project, 2 who is registered pursuant to the provisions of P.L.1999, c.238 3 (C.34:11-56.48 et seq.), and classified by the New Jersey Division 4 of Property Management and Construction or the New Jersey 5 Department of Transportation, where applicable, to perform work 6 on a design-build project. 7 "Design professional" means the entity, whether natural person, 8 partnership, joint stock company, corporation, trust, professional 9 corporation, business association, or other legal business entity or 10 successor that provides licensed and prequalified architectural, 11 engineering, or surveying services in accordance with R.S.45:3-1 et 12 seq., and P.L.1938, c.342 (C.45:8-27 et seq.), and that shall be responsible for planning, designing and observing the construction 13 14 of the project or projects. 15 "Evaluation factors" means the requirements for the first phase 16 of the selection process, and shall include, but not be limited to: 17 specialized experience, training certification of professional and 18 field workforce, technical competence, capacity to perform, safety 19 modification rating, past performance and other appropriate factors. 20 Price shall only be considered in the second phase of the selection 21 process. 22 "Proposal" means an offer to enter into a design-build contract. 23 "Stipend" means the fee paid to a design-builder by the contracting unit to encourage competition.<sup>3</sup> 24 25 26 <sup>3</sup>35. a. If a contracting unit can demonstrate why the design-27 build approach meets their needs better than the traditional design-28 bid-build approach established under New Jersey public 29 procurement statutes for the project or projects under consideration, 30 it shall be the public policy of this State to permit that contracting 31 unit to enter into design-build contracts as defined in section 34 of 32 P.L., c. (C.) (pending before the Legislature as this bill), 33 provided the following conditions are met: 34 (1) The contracting unit shall, prior to issuing solicitations, 35 publish procedures consistent with regulations promulgated by the 36 Division of Property Management and Construction in the 37 Department of the Treasury or the Department of Transportation, 38 where applicable for the solicitation and award of design-build 39 contracts, and shall adhere to sections 34 through 41 of P.L., 40 c. (C. ) (pending before the Legislature as this bill) and those 41 procedures; and 42 (2) The contracting unit shall, for each public project or projects 43 under sections 34 through 41 of P.L., c. (C. ) (pending 44 before the Legislature as this bill), make a determination based on 45 the timeliness of the project or projects that it is in the best interest 46 of the public to enter into a design-build contract to complete the 47 public project or projects.

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b. All workers employed in a design-build construction project 1 2 shall be paid the prevailing wage determined by the Commissioner 3 of Labor pursuant to the provisions of the "New Jersey Prevailing 4 Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.). 5 c. All design-build construction projects shall be encouraged to 6 adhere to the Leadership in Energy and Environmental Design 7 Green Building Rating System as adopted by the United States 8 Green Building Council, the Green Globes Program adopted by the 9 Green Building Initiative, or a comparable nationally recognized, accepted, and appropriate sustainable development system.<sup>3</sup> 10 11 12 <sup>3</sup><u>36. a. The contracting unit shall adopt the following procedures</u> 13 for awarding design-build contracts: 14 (1) The contracting unit shall either appoint a registered design 15 professional, or designate an employee of the contracting unit licensed to provide architectural, engineering, or surveying services, 16 17 to provide technical advice, construction review services, and 18 professional expertise on behalf of the contracting unit; 19 (2) The contracting unit shall develop, with the assistance of the 20 design professional or designated employee, performance criteria 21 and a scope of work statement that defines the project and provides 22 prospective design-builders with sufficient information regarding 23 the contracting unit's requirements. The statement shall include: 24 evaluation factor criteria and preliminary design documents, general 25 budget parameters, and general schedule or delivery requirements to 26 enable the design-builders to submit proposals which meet the 27 contracting unit's needs. When the design-build selection procedure 28 is used and the contracting unit contracts for development of the scope of work statement, the design-builder shall contract for 29 30 architectural or engineering services as defined by and in 31 accordance with R.S.45:3-1 et seq., P.L.1938, c.342 (C.45:8-27 et 32 seq.), and all other applicable licensing statutes; 33 (3) Once the contracting unit has developed a scope of work 34 statement which adequately defines the contracting unit's 35 requirements for the project or projects, the contracting unit shall 36 solicit proposals of qualification from design-builders. The 37 contracting unit shall solicit proposals of qualification in 38 accordance with the requirements of the applicable public 39 procurement laws of the State of New Jersey. 40 (4) The contracting unit shall establish a technical review 41 committee, which shall consist of a representative of the contracting 42 unit, the contracting unit's project manager, the contracting unit's 43 authorized design professional, and the contracting unit's attorney. 44 The technical review committee shall have the responsibility to 45 evaluate bids based on rating and scoring proposals, and shall 46 evaluate design-builders based on their qualifications.

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1 b. The factors used to evaluate proposals of qualification shall 2 be stated in the solicitation and shall include, but not be limited to: 3 specialized experience and technical competence, training 4 certification of professional and field workforce, principal location 5 of the company, capability to perform, safety modification rating, past performance of the individual members of the design-builder's 6 7 team in their respective capacities, including the architect-engineer 8 and construction members of the team, and other appropriate 9 technical and qualification factors as determined by the Division of 10 Property Management and Construction in the Department of the 11 Treasury or the Department of Transportation, where applicable, 12 Each solicitation for proposals of qualification shall establish the 13 relative importance assigned to the evaluation factors and sub-14 factors to be considered. 15 c. A solicitation for proposals of qualification shall state the 16 maximum number of design-builders that are to be selected to 17 submit second proposals. The maximum number specified in the 18 solicitation shall be at least two and shall not exceed five. 19 d. The contracting unit shall offer a stipend, based upon the 20 project size and type, which shall not exceed three percent of the 21 project's estimated cost, to any design-builder providing design, 22 construction information, or materials presented in response to a 23 request for second proposals. This stipend is intended to encourage 24 the submission of proposals and to increase competition. 25 e. On the basis of the proposal of qualification, the technical 26 review committee shall select the most highly qualified number of 27 design-builders specified in the solicitation and request the selected 28 design-builders to submit a second proposal and sealed bid. Each 29 solicitation for second proposals shall establish the relative 30 importance assigned to the evaluation factors to be considered. 31 f. The technical review committee shall evaluate each second 32 proposal based on the technical submission for the proposal, 33 including design concepts or proposed solutions to requirements 34 addressed within the scope of work, and the evaluation factors, 35 including a minimum of 50 percent consideration based on the cost 36 of the bid. 37 g. The contracting unit shall separately evaluate the 38 submissions described above, and award the contract in accordance 39 with section 40 of P.L., c. (C. ) (pending before the 40 Legislature as this bill).<sup>3</sup> 41 42 <sup>3</sup>37. a. Each request for proposals shall contain evaluation factors prepared by a design professional or designated employee as 43 44 defined in section 34 of P.L., c. (C.) (pending before the 45 Legislature as this bill). The design professional or designated 46 employee that develops the evaluation factors shall be disqualified 47 from submitting a proposal to enter into the design-build contract,

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and the design-builder shall not be permitted to delegate services 1 2 under the design-build contract to the design professional or 3 designated employee that developed the evaluation factors. b. The design professional or designated employee that 4 5 develops the evaluation factors shall be either an employee of the contracting unit or shall be engaged in compliance with applicable 6 7 New Jersey public procurement laws, and to the extent allowed by 8 law may delegate the development of specific aspects of the design 9 criteria to other consultants. 10 c. The contracting unit, in consultation with the design professional or designated employee, shall determine the scope and 11 12 level of detail required for the evaluation factors. The evaluation 13 factors should be detailed enough to permit qualified persons to submit proposals in accordance with the solicitation, given the 14 nature of the public project and the level of design to be provided in 15 the proposal.<sup>3</sup> 16 17 18 <sup>3</sup><u>38. a. Solicitations for each design-build contract shall include,</u> 19 but not be limited to, the following: 20 (1) The identity of the contracting unit which shall award the 21 design-build contract; 22 (2) The procedures to be followed for submitting proposals, the 23 criteria for evaluation of proposals and their relative weight, and the 24 procedures for making awards, including a reference to the 25 requirements of sections 34 through 41 of P.L., c. (C.) 26 (pending before the Legislature as this bill) and the regulations of 27 the contracting unit; 28 (3) The proposed terms and conditions for the design-build 29 contract; (4) A description of the drawings, specifications, or other 30 31 submittals to be submitted with the proposal, with guidance as to 32 the form and level of completeness of the drawings, specifications, 33 or submittals that shall be acceptable; 34 (5) A schedule for planned commencement and completion of 35 the design-build contract; 36 (6) Budget limits for the design-build contract, if any; 37 (7) Affirmative action, disadvantaged business or set-aside goals 38 or requirements for the design-build contract, in accordance with the requirements of all rules, regulations, standards, or policies 39 40 adopted by the contracting unit; 41 (8) The required qualifications of the design-builder; 42 (9) Requirements for contractors to have performance bonds, payment bonds, and insurance, and to meet all the qualifications of 43 44 the Division of Property Management and Construction in the 45 Department of the Treasury or the Department of Transportation 46 where applicable; and

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1 (10) A statement that the prospective design-builder is in 2 compliance with all applicable laws, including the "New Jersey 3 Prevailing Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.), 4 "The Public Works Contractor Registration Act," P.L.1999, c.238 5 (C.34:11-56.48 et seq.), and the "Construction Industry Independent Contractor Act," P.L.2007, c.114 (C.34:20-1 et seq.). 6 7 b. The solicitation may include any other information which 8 the contracting unit in its discretion chooses to supply, including 9 without limitation, surveys, soils reports, drawings or models of 10 existing structures, environmental studies, photographs or 11 references to public records. 12 c. Notice of solicitations shall be advertised in the same 13 manner in which proposals generally are solicited for public 14 projects.<sup>3</sup> 15 16 <sup>3</sup>39. a. Each design-build team shall include a licensed or 17 prequalified design professional or independent from the 18 contracting unit's licensed architect or engineer. The licensed or 19 prequalified design professional or designated employee shall be 20 named in any proposal submitted to the contracting unit. 21 b. Proposals shall be sealed and shall not be opened until 22 expiration of the time established for making proposals as set forth 23 in the solicitation. 24 c. Proposals shall identify each person to whom the designbuilder proposes to delegate obligations under the design-build 25 26 contract. Persons so identified shall not be replaced without the 27 approval of the contracting unit. 28 d. Proposals shall establish the cost of the design-build contract 29 which shall not be exceeded if the proposal is accepted without 30 change. Afterward, the maximum cost in the proposal may be 31 converted to fixed prices by negotiated agreement between the 32 contracting unit and the design-builder. 33 e. All proposals shall be received and opened at a previously 34 announced time, where they shall be publicly read and recorded. 35 f. Unless and until a proposal is accepted, the drawings, specifications and other information in the proposal shall remain the 36 37 property of the person making the proposal. The contracting unit 38 shall make reasonable efforts to maintain the secrecy and 39 confidentiality of all proposals, and all information contained in the 40 proposals, and shall not disclose the proposals or the information contained therein to the design-builders' competitors or the public. 41 42 Once a proposal is accepted, the disclosure of the proposal and the 43 information in the proposal, and the ownership of the drawings, 44 specifications, and information therein, shall be determined in 45 accordance with existing law and the terms of the design-build 46 contract.<sup>3</sup>

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1 <sup>3</sup>40. a. Once received, proposals shall be submitted to the design 2 professional or designated employee retained by the contracting 3 unit. No proposal shall be considered until certification is issued by 4 the design professional or designated employee retained by the 5 contracting unit that the proposal is consistent with the evaluation 6 factors. No proposal for a design-build contract may be accepted 7 unless the contracting unit determines that there was adequate 8 competition for such contract. 9 b. The technical review committee shall score the technical 10 proposals using the criteria and methodology set forth in the request 11 for proposals in accordance with paragraph (2) of subsection a. of 12 section 38 of P.L., c. (C.) (pending before the legislature as this bill) and make an award recommendation to the head of the 13 14 contracting unit. The head of the contracting unit shall make the 15 design-build contract award decision, consistent with the award 16 recommendation. 17 c. The contracting unit shall make public the sealed price bid 18 for each proposal submitted to the contracting unit by a design-19 builder. The contracting unit shall evaluate the received technical 20 proposals and price bid against the published factors and weighting 21 to arrive at a composite score. The contracting unit shall make 22 public the design-builder to be awarded the contract for the project. 23 d. Acceptance of a proposal shall be made by written notice to 24 the design-builder which submitted the accepted proposal. At the 25 same time notice of acceptance is delivered, the contracting unit 26 shall also inform, in writing, the other design-builders that their 27 proposals were not accepted. 28 e. The contracting unit shall have the right to reject any and all 29 proposals, except for the purpose of evading the provisions and 30 policies of sections 34 through 41 of P.L., c. () (pending before the Legislature as this bill). The contracting unit shall solicit 31 32 new proposals using the same evaluation factors, budget 33 constraints, or qualifications. 34 f. Proposals may be withdrawn for any reason at any time 35 prior to acceptance. 36 g. When a design-builder receives notification from a public 37 body that the proposal, which it has submitted, has not been 38 accepted, the design-builder may, within 30 days, request from the 39 public body a written explanation of the selection process. The design-builder shall submit this request in writing.<sup>3</sup> 40 41 42 <sup>3</sup>41. Notwithstanding the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to the 43 44 contrary, the Department of Education shall adopt, immediately 45 upon filing with the Office of Administrative Law, regulations that the Department of Education deems necessary to implement the 46 47 provisions of sections 34 through 41 of P.L., c. (C.)

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1	(pending before the Legislature as this bill), which regulations shall
2	be effective for a period not to exceed 180 days from the date of the
3	filing. The Department of Education shall thereafter amend, adopt,
4	or readopt the regulations pursuant to the "Administrative
5	Procedures Act," P.L.1968, c.410 (C.52:14B-1 et seq.). <sup>3</sup>
6	
7	<sup>3</sup> <u>42. The State of New Jersey shall, on an annual basis, compile</u>
8	and make public all proceedings, records, contracts and other public
9	records relating to procurement transactions authorized under
10	P.L., c. (C. ) (pending before the Legislature as this bill). <sup>3</sup>
11	
12	<sup>3</sup> [11.] 43. <sup>3</sup> This act shall take effect immediately.