

# ASSEMBLY, No. 2789

## STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED FEBRUARY 13, 2020

**Sponsored by:**

**Assemblywoman NANCY J. PINKIN**

**District 18 (Middlesex)**

**SYNOPSIS**

Establishes limitations on and conditions associated with prescribers' acceptance of compensation from pharmaceutical manufacturers.

**CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning prescriber compensation by pharmaceutical  
2 manufacturers and supplementing Title 45 of the Revised  
3 Statutes.

4  
5 **BE IT ENACTED** by the Senate and General Assembly of the State  
6 of New Jersey:

7  
8 1. As used in this act:

9 “Bona fide services” means those services provided by a  
10 prescriber pursuant to a written agreement including, but not limited  
11 to, presenting as a speaker at promotional activities and continuing  
12 educational events, participation on advisory boards, and consulting  
13 arrangements. The written agreement shall specify the services to  
14 be provided, specify the dollar value of the consideration to be  
15 received by the prescriber based on the fair market value of the  
16 services, and identify the following: (1) the legitimate need for  
17 services in advance; (2) the connection between the competence,  
18 knowledge, and expertise of the prescriber and the purpose of the  
19 arrangement; (3) how participation of the prescriber is reasonably  
20 related to achieving the identified purpose; (4) the manner by which  
21 the prescriber will maintain records concerning the arrangement and  
22 the services provided by the prescriber; (5) the venue and  
23 circumstances of any meeting in which the prescriber participates  
24 and how the venue and circumstances are conducive to the services  
25 provided and advance the primary focus of the meeting; and (6) an  
26 attestation that the prescriber’s decision to render the services is not  
27 unduly influenced by a pharmaceutical manufacturer’s agent.

28 “Continuing education event” means a continuing education  
29 event, third-party scientific or educational conference, professional  
30 meeting, education and training required by the United States Food  
31 and Drug Administration, or any other gathering where  
32 responsibility for, and control over, the selection of content, faculty,  
33 educational methods, materials, and venue belongs to the event’s  
34 organizers in accordance with the standards of a nationally  
35 recognized accrediting entity, held in a venue that is appropriate  
36 and conducive to informational communication and training about  
37 healthcare information, where: (1) the gathering is primarily  
38 dedicated, in both time and effort, to promoting objective scientific  
39 and educational activities and discourse, in which one or more  
40 educational presentations is the highlight of the gathering; and (2)  
41 the main purpose for bringing attendees together is to further their  
42 knowledge on the topics being presented.

43 “Non-faculty” means a prescriber who does not serve as a  
44 speaker or provide actual and substantive services as a faculty  
45 organizer or academic program consultant for a continuing  
46 education event or for a promotional activity.

47 “Modest meals” means food or refreshment, the fair market  
48 value of which does not exceed \$15 for each prescriber, or such

1 other amount as established by regulation of the Director of the  
2 Division of Consumer Affairs in the Department of Law and Public  
3 Safety.

4 “Pharmaceutical manufacturer” or “manufacturer” means any  
5 entity that: (1) is engaged in the production, preparation,  
6 propagation, compounding, conversion, or processing of  
7 prescription drugs or biologics, by extraction from substances of  
8 natural origin or independently by means of chemical synthesis; or  
9 (2) is directly engaged in the packaging, repackaging, labeling,  
10 relabeling, or distribution of prescription drugs or biologics.  
11 “Pharmaceutical manufacturer” or “manufacturer” does not include  
12 a health care facility licensed by the Department of Health or a  
13 pharmacy holding a permit issued by the New Jersey State Board of  
14 Pharmacy.

15 “Pharmaceutical manufacturer’s agent” or “manufacturer’s  
16 agent” means a person who, while employed by or under contract  
17 with a pharmaceutical manufacturer, engages in detailing,  
18 promotional activities, or other marketing of prescription drugs or  
19 biologics to: (1) a prescriber authorized to prescribe, dispense, or  
20 purchase prescription drugs or biologics; (2) a health care facility;  
21 or (3) a pharmacist. “Pharmaceutical manufacturer’s agent” or  
22 “manufacturer’s agent” does not include a prescriber or pharmacist  
23 when acting within the ordinary scope of the practice for which the  
24 prescriber or pharmacist is licensed.

25 “Prescriber” means a physician, podiatrist, physician assistant,  
26 advanced practice nurse, dentist, or optometrist licensed pursuant to  
27 Title 45 of the Revised Statutes. “Prescriber” does not include a  
28 licensee who is an employee of a pharmaceutical manufacturer and  
29 who does not provide patient care.

30 “Promotional activity” means any unaccredited activity, meeting,  
31 or program organized or sponsored by a pharmaceutical  
32 manufacturer or the manufacturer’s agent that is directed at  
33 prescribers to promote the prescription, recommendation, supply,  
34 administration, use, or consumption of the manufacturer’s products  
35 through any medium.

36

37 2. a. A prescriber shall not accept, directly or indirectly, any  
38 financial benefit or benefit-in-kind, including but not limited to  
39 gifts, payments, stock, stock options, grants, scholarships,  
40 subsidies, or charitable contributions, from any manufacturer or  
41 manufacturer’s agent, except as permitted by section 3 of this act.

42 b. A prescriber shall not accept, directly or indirectly, any  
43 entertainment or recreational items, such as tickets to theatrical or  
44 sporting events, or leisure or vacation trips, from any manufacturer  
45 or manufacturer’s agent.

46 c. Except as permitted by section 3 of this act, a prescriber  
47 shall not accept from any manufacturer or manufacturer’s agent any

1 item of value that does not advance disease or treatment education,  
2 including:

3 (1) pens, note pads, clipboards, mugs, or other items with a  
4 company or product logo;

5 (2) items intended for the personal benefit of the prescriber or  
6 staff, such as floral arrangements, sporting equipment, artwork, or  
7 items that may have utility in both the professional and non-  
8 professional setting, such as electronic devices;

9 (3) any payment in cash or cash equivalent, such as a gift card  
10 or gift certificate; or

11 (4) any payment or direct subsidy to a non-faculty prescriber to  
12 support attendance at, or as remuneration for time spent attending,  
13 or for the costs of travel, lodging, or other personal expenses  
14 associated with attending, any continuing education event or a  
15 promotional activity.

16 d. A prescriber shall not accept meals from any manufacturer  
17 or manufacturer's agent, except as provided in section 3 of this act.

18 e. Unless an immediate family member is employed by a  
19 manufacturer and receives, as part of the usual and customary  
20 employment relationship, compensation, financial benefit, or other  
21 item of value, the prohibitions listed in this act shall also apply to  
22 the prescriber's immediate family. For purposes of this subsection,  
23 "immediate family" means an individual's spouse, civil union  
24 partner, or domestic partner, or the individual's or spouse's, civil  
25 union partner's, or domestic partner's parent, child, brother, sister,  
26 aunt, uncle, niece, nephew, grandparent, grandchild, son-in-law,  
27 daughter-in-law, stepparent, stepchild, stepbrother, stepsister, half-  
28 brother, or half-sister, whether the relative is related to the  
29 individual or the individual's spouse, civil union partner, or  
30 domestic partner by blood, marriage, or adoption.

31

32 3. Consistent with the requirements of this section, a prescriber  
33 may accept the following from a manufacturer or manufacturer's  
34 agent:

35 a. Items designed primarily for educational purposes for the  
36 prescriber or patients that have minimal or no value to the prescriber  
37 outside of the prescriber's professional responsibilities. Examples of  
38 educational items include anatomical models for use in an examination  
39 room or other information and materials in any form directly related to  
40 patient care or prescriber education. Items that may have an  
41 independent value to the prescriber outside of the prescriber's  
42 professional responsibilities, such as electronic devices, may only be  
43 accepted if they are used by patients and remain in a common area of  
44 the prescriber's office.

45 b. A manufacturer-subsidized registration fee at a continuing  
46 education event if that fee is available to all event participants.

1 c. Modest meals provided through the event organizer at a  
2 continuing education event, provided that the meals facilitate the  
3 educational program to maximize prescriber learning.

4 d. Modest meals provided to non-faculty prescribers through  
5 promotional activities no more than four times in a calendar year from  
6 the same manufacturer.

7 e. Compensation, based on fair market value, for providing bona  
8 fide services as a speaker or faculty organizer or academic program  
9 consultant for a continuing education event. A prescriber serving in  
10 this capacity may also accept reasonable payment and remuneration  
11 for travel, lodging, and other personal expenses associated with such  
12 services. A prescriber may be granted continuing education credit for  
13 participation in such activities if the continuing education  
14 requirements of the prescriber's professional licensing board are  
15 satisfied.

16 f. Compensation, based on fair market value, for providing bona  
17 fide services as a speaker or faculty organizer or academic program  
18 consultant for a promotional activity, consistent with the limits set  
19 forth in section 5 of this act. A prescriber serving in this capacity may  
20 also accept reasonable payment or remuneration for travel, lodging,  
21 and other personal expenses associated with such services. A  
22 prescriber may not claim continuing education credit for participation  
23 in such activities.

24 g. Compensation, based on fair market value, for participation on  
25 advisory bodies or under consulting arrangements, consistent with the  
26 limits set forth in section 5 of this act.

27

28 4. A prescriber may accept sample medications or devices that  
29 are intended to be used exclusively for the benefit of the  
30 prescriber's patients, provided that the prescriber does not charge  
31 patients for such samples, and all applicable dispensing standards  
32 set forth in the licensing board rules applicable to the prescriber are  
33 satisfied.

34

35 5. A prescriber shall not accept more than \$10,000, or such  
36 other amount as established by regulation by the Director of the  
37 Division of Consumer Affairs in the Department of Law and Public  
38 Safety, in the aggregate from all manufacturers in any calendar year  
39 for the bona fide services of presenting as a speaker or faculty  
40 organizer or academic program consultant at promotional activities,  
41 participation on advisory boards, and consulting arrangements.  
42 Payments for speaking at continuing education events are not  
43 subject to this limit, but shall be based on fair market value and set  
44 forth in a written agreement.

45

46 6. A prescriber serving as a speaker at a continuing education  
47 event or for a promotional activity shall directly disclose to

1 attendees either orally or in writing at the beginning of the  
2 presentation whether the prescriber has accepted payment for bona  
3 fide services from the sponsoring manufacturer within the preceding  
4 five years.

5

6 7. A prescriber who is employed by a manufacturer and who  
7 also provides patient care shall comply with the disclosure  
8 requirements of section 6 of this act, but is exempt from the  
9 compensation prohibitions of this act.

10

11 8. The Director of the Division of Consumer Affairs in the  
12 Department of Law and Public Safety shall, in accordance with the  
13 “Administrative Procedure Act,” P.L.1968, c.410 (C.52:14B-1 et  
14 seq.), adopt any rules and regulations as the director deems  
15 necessary to carry out the provisions of this act.

16

17 9. This act shall take effect on the first day of the seventh  
18 month next following the date of enactment, except that the  
19 Director of the Division of Consumer Affairs in the Department of  
20 Law and Public Safety may take any anticipatory administrative  
21 action in advance as shall be necessary for the implementation of  
22 this act.

23

24

25

#### STATEMENT

26

27 This bill establishes limitations on, and conditions associated  
28 with, prescribers’ acceptance of compensation from pharmaceutical  
29 manufacturers.

30 Licensed physicians, podiatrists, physician assistants, advanced  
31 practice nurses, dentists, and optometrists are all authorized to  
32 prescribe pharmaceutical products within the scope of their  
33 professional practice. These professionals are also permitted to  
34 enter into financial relationships with drug manufacturers, which  
35 are limited in varying ways by the different licensing boards, but  
36 which may raise concerns that these relationships might influence  
37 prescriber’s treatment decisions to the detriment of their patients.

38 The bill generally prohibits prescribers and members of their  
39 immediate families from accepting, from a pharmaceutical  
40 manufacturer or a manufacturer’s agent, any financial benefits or  
41 benefits-in-kind, entertainment or recreational items, things of value  
42 that do not advance disease or treatment education, or meals. A  
43 prescriber would be permitted to accept gifts or payments that meet  
44 certain conditions: items that are used primarily for educational  
45 purposes for the prescriber or patients that have minimal value  
46 outside of the prescriber’s professional responsibilities; subsidized  
47 registration fees at continuing education events if that subsidized  
48 fee is available to all participants; modest meals provided at a

1 continuing education event, modest meals at promotional activities  
2 up to four times per year; compensation based on fair market value  
3 for bona fide services as a speaker or organizer or consultant at a  
4 continuing education event.

5 The bill permits prescribers to accept sample medications or  
6 devices exclusively for the benefit of the prescriber's patients,  
7 provided that the prescriber does not charge patients for such  
8 samples and all requirements of the prescriber's licensing board are  
9 met.

10 The bill also permits a prescriber to receive compensation for  
11 bona fide services as a speaker or faculty organizer or academic  
12 program consultant at promotional events, participation on advisory  
13 boards, and other consulting arrangements, subject to a cap of \$10,000  
14 per year in aggregate. The \$10,000 cap could be altered by the  
15 Director of the Division of Consumer Affairs by regulation, such as to  
16 reflect inflationary changes.

17 Under the bill, a prescriber who serves as a speaker at a continuing  
18 education or promotional event would be required to disclose whether  
19 the prescriber has accepted payment for bona fide services from the  
20 sponsoring manufacturer in the preceding five years.

21 A prescriber employed by a manufacturer and who also provides  
22 patient care would be subject to the disclosure requirements of the bill,  
23 but exempt from the compensation provisions.