

ASSEMBLY, No. 3438

STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED FEBRUARY 25, 2020

Sponsored by:

Assemblyman RONALD S. DANCER

District 12 (Burlington, Middlesex, Monmouth and Ocean)

SYNOPSIS

Requires sharing of incarceration information between government agencies; prohibits certain benefits program payments to incarcerated individuals.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning incarcerated individuals, amending and
2 supplementing P.L.1976, c.98, and amending R.S.43:21-4 and
3 R.S.43:21-16.

4
5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. (New section) a. The Department of Corrections, in
9 collaboration with the Administrative Office of the Courts, shall
10 develop and maintain a cost-effective database and establish a data-
11 sharing protocol to facilitate the exchange of State and local
12 incarceration information to verify an individual's eligibility for
13 federal or State benefit programs.

14 b. The incarceration information shall include identifying
15 information and characteristics, including the name and social
16 security number, of each inmate incarcerated in any State and local
17 institution.

18 c. The information in the database shall be transmitted
19 electronically to the Department of Human Services, the
20 Department of Labor and Workforce Development, and the
21 Department of the Treasury in a timely manner, and shall be used
22 by the departments to verify an individual's eligibility for a federal
23 or State benefit program administered by each department.

24
25 2. Section 6 of P.L.1976, c.98 (C.30:1B-6) is amended to read
26 as follows:

27 6. The commissioner, as administrator and chief executive
28 officer of the department, shall:

29 a. Administer the work of the department;

30 b. Appoint and remove officers and other personnel employed
31 within the department, subject to the provisions of Title 11A, Civil
32 Service, of the New Jersey Statutes, and other applicable statutes,
33 except as herein otherwise specifically provided;

34 c. Perform, exercise and discharge the functions, powers and
35 duties of the department through such divisions as may be
36 established by this act or otherwise by law;

37 d. Organize the work of the department in such divisions, not
38 inconsistent with the provisions of this act, and in such bureaus and
39 other organizational units as he may determine to be necessary for
40 efficient and effective operation;

41 e. Formulate, adopt, issue and promulgate, in the name of the
42 department such rules and regulations for the efficient conduct of
43 the work and general administration of the department, the
44 institutions or noninstitutional agencies within its jurisdiction, its
45 officers and employees as may be authorized by law;

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

- 1 f. Determine all matters relating to the unified and continuous
2 development of the institutions and noninstitutional agencies within
3 his jurisdiction;
- 4 g. Determine all matters of policy and regulate the
5 administration of the institutions or noninstitutional agencies within
6 his jurisdiction, correct and adjust the same so that each shall
7 function as an integral part of a general system. The rules,
8 regulations, orders and directions promulgated by the commissioner
9 for this purpose shall be accepted and enforced by the executive
10 having charge of any institution or group of institutions or
11 noninstitutional agencies or any phase of the work within the
12 jurisdiction of the department;
- 13 h. Institute or cause to be instituted such legal proceedings or
14 processes as may be necessary to enforce properly and give effect to
15 any of his powers or duties; for the purpose of any such
16 investigation, he may cause to be examined under oath any and all
17 persons whatsoever and compel by **【subpena】 subpoena** the
18 attendance of witnesses and the production of such books, records,
19 accounts, papers and other documents as are appropriate. If a
20 witness fails without good cause to attend, testify or produce such
21 records or documents as are directed in the **【subpena】 subpoena**, he
22 shall be punished in the manner provided for the punishment of any
23 witness who disobeys a summons or **【subpena】subpoena** issued
24 from a court of record in this State;
- 25 i. Make a report in each year to the Governor and to the
26 Legislature of the department's operations for the preceding fiscal
27 year, and render such other reports as the Governor shall from time
28 to time request or as may be required by law;
- 29 j. Appoint such advisory committees as may be desirable to
30 advise and assist the department or a division in carrying out its
31 functions and duties;
- 32 k. Maintain suitable headquarters for the department and such
33 other quarters as he shall deem necessary to the proper functioning
34 of the department;
- 35 l. Develop and from time to time revise and maintain a
36 comprehensive master plan for the State's correctional system
37 which shall indicate, among other things, the department's goals,
38 objectives, resources and needs;
- 39 m. Promote the development of alternatives to conventional
40 incarceration for those offenders who can be dealt with more
41 effectively in less restrictive, community-based facilities;
- 42 n. (Deleted by amendment, P.L.1995, c.280);
- 43 o. Promote a unified criminal justice system, including the
44 integration of State and local correctional programs and probation
45 and parole services;
- 46 p. Provide for the timely and efficient collection and analysis
47 of data regarding the correctional system to insure the continuing

1 review and evaluation of correctional services, policies and
2 procedures;

3 q. Perform such other functions as may be prescribed in this act
4 or by any other law; **【and】**

5 r. Compile and provide to the Department of Labor and
6 Workforce Development and the Department of Human Services
7 identifying information on each inmate incarcerated in each State
8 institution at the time of incarceration. The information shall be
9 transmitted electronically in a timely manner and shall provide
10 identifying characteristics, including name and Social Security
11 number, to be used by the Department of Labor and Workforce
12 Development and the Department of Human Services to verify
13 individuals' eligibility for benefit programs administered by each
14 department ; and

15 s. Compile identifying information on every inmate
16 incarcerated in each State and local institution at the time of
17 incarceration, pursuant to section 1 of P.L. , c. (C.) (pending
18 before the Legislature as this bill).

19 (cf: P.L.2013, c.274, s.4)

20

21 3. R.S.43:21-4 is amended to read as follows:

22 43:21-4. Benefit eligibility conditions. An unemployed
23 individual shall be eligible to receive benefits with respect to any
24 week eligible only if:

25 (a) The individual has filed a claim at an unemployment
26 insurance claims office and thereafter continues to report at an
27 employment service office or unemployment insurance claims
28 office, as directed by the division in accordance with such
29 regulations as the division may prescribe, except that the division
30 may, by regulation, waive or alter either or both of the requirements
31 of this subsection as to individuals attached to regular jobs, and as
32 to such other types of cases or situations with respect to which the
33 division finds that compliance with such requirements would be
34 oppressive, or would be inconsistent with the purpose of this act;
35 provided that no such regulation shall conflict with subsection (a) of
36 R.S.43:21-3.

37 (b) The individual has made a claim for benefits in accordance
38 with the provisions of subsection (a) of R.S.43:21-6.

39 (c) (1) The individual is able to work, and is available for work,
40 and has demonstrated to be actively seeking work, except as
41 hereinafter provided in this subsection or in subsection (f) of this
42 section.

43 (2) The director may modify the requirement of actively seeking
44 work if such modification of this requirement is warranted by
45 economic conditions.

46 (3) No individual, who is otherwise eligible, shall be deemed
47 ineligible, or unavailable for work, because the individual is on
48 vacation, without pay, during said week, if said vacation is not the

1 result of the individual's own action as distinguished from any
2 collective action of a collective bargaining agent or other action
3 beyond the individual's control.

4 (4) (A) Subject to such limitations and conditions as the division
5 may prescribe, an individual, who is otherwise eligible, shall not be
6 deemed unavailable for work or ineligible because the individual is
7 attending a training program approved for the individual by the
8 division to enhance the individual's employment opportunities or
9 because the individual failed or refused to accept work while
10 attending such program.

11 (B) For the purpose of this paragraph (4), any training program
12 shall be regarded as approved by the division for the individual if
13 the program and the individual meet the following requirements:

14 (i) The training is for a labor demand occupation and is likely to
15 enhance the individual's marketable skills and earning power,
16 except that the training may be for an occupation other than a labor
17 demand occupation if the individual is receiving short-time benefits
18 pursuant to the provisions of P.L.2011, c.154 (C.43:21-20.3 et al.)
19 and the training is necessary to prevent a likely loss of jobs;

20 (ii) The training is provided by a competent and reliable private
21 or public entity approved by the Commissioner of Labor and
22 Workforce Development pursuant to the provisions of section 8 of
23 the "1992 New Jersey Employment and Workforce Development
24 Act," P.L.1992, c.43 (C.34:15D-8);

25 (iii) The individual can reasonably be expected to complete the
26 program, either during or after the period of benefits;

27 (iv) The training does not include on the job training or other
28 training under which the individual is paid by an employer for work
29 performed by the individual during the time that the individual
30 receives benefits; and

31 (v) The individual enrolls in vocational training, remedial
32 education or a combination of both on a full-time basis, except that
33 the training or education may be on a part-time basis if the
34 individual is receiving short-time benefits pursuant to the provisions
35 of P.L.2011, c.154 (C.43:21-20.3 et al.).

36 (C) If the requirements of subparagraph (B) of this paragraph (4)
37 are met, the division shall not withhold approval of the training
38 program for the individual for any of the following reasons:

39 (i) The training includes remedial basic skills education
40 necessary for the individual to successfully complete the vocational
41 component of the training;

42 (ii) The training is provided in connection with a program under
43 which the individual may obtain a college degree, including a post-
44 graduate degree;

45 (iii) The length of the training period under the program; or

46 (iv) The lack of a prior guarantee of employment upon
47 completion of the training.

1 (D) For the purpose of this paragraph (4), "labor demand
2 occupation" means an occupation for which there is or is likely to
3 be an excess of demand over supply for adequately trained workers,
4 including, but not limited to, an occupation designated as a labor
5 demand occupation by the Center for Occupational Employment
6 Information pursuant to the provisions of subsection d. of section
7 27 of P.L.2005, c.354 (C.34:1A-86).

8 (5) An unemployed individual, who is otherwise eligible, shall
9 not be deemed unavailable for work or ineligible solely by reason of
10 the individual's attendance before a court in response to a summons
11 for service on a jury.

12 (6) An unemployed individual, who is otherwise eligible, shall
13 not be deemed unavailable for work or ineligible solely by reason of
14 the individual's attendance at the funeral of an immediate family
15 member, provided that the duration of the attendance does not
16 extend beyond a two-day period.

17 For purposes of this paragraph, "immediate family member"
18 includes any of the following individuals: father, mother, mother-
19 in-law, father-in-law, grandmother, grandfather, grandchild, spouse,
20 child, child placed by the Division of Youth and Family Services in
21 the Department of Children and Families, sister or brother of the
22 unemployed individual and any relatives of the unemployed
23 individual residing in the unemployed individual's household.

24 (7) No individual, who is otherwise eligible, shall be deemed
25 ineligible or unavailable for work with respect to any week because,
26 during that week, the individual fails or refuses to accept work
27 while the individual is participating on a full-time basis in self-
28 employment assistance activities authorized by the division,
29 whether or not the individual is receiving a self-employment
30 allowance during that week.

31 (8) Any individual who is determined to be likely to exhaust
32 regular benefits and need reemployment services based on
33 information obtained by the worker profiling system shall not be
34 eligible to receive benefits if the individual fails to participate in
35 available reemployment services to which the individual is referred
36 by the division or in similar services, unless the division determines
37 that:

38 (A) The individual has completed the reemployment services; or

39 (B) There is justifiable cause for the failure to participate, which
40 shall include participation in employment and training, self-
41 employment assistance activities or other activities authorized by
42 the division to assist reemployment or enhance the marketable skills
43 and earning power of the individual and which shall include any
44 other circumstance indicated pursuant to this section in which an
45 individual is not required to be available for and actively seeking
46 work to receive benefits.

47 (9) An unemployed individual, who is otherwise eligible, shall
48 not be deemed unavailable for work or ineligible solely by reason of

1 the individual's work as a board worker for a county board of
2 elections on an election day.

3 (10) An individual who is employed by a shared work employer
4 and is otherwise eligible for benefits shall not be deemed ineligible
5 for short-time benefits because the individual is unavailable for
6 work with employers other than the shared work employer, so long
7 as:

8 (A) The individual is able to work and is available to work the
9 individual's normal full-time hours for the shared work employer;
10 or

11 (B) The individual is attending a training program which is in
12 compliance with the provisions of paragraph (4) of subsection (c) of
13 this section and the agreements and certifications required pursuant
14 to the provisions of section 2 of P.L.2011, c.154 (C.43:21-20.4).

15 (d) With respect to any benefit year commencing before January
16 1, 2002, the individual has been totally or partially unemployed for
17 a waiting period of one week in the benefit year which includes that
18 week. When benefits become payable with respect to the third
19 consecutive week next following the waiting period, the individual
20 shall be eligible to receive benefits as appropriate with respect to
21 the waiting period. No week shall be counted as a week of
22 unemployment for the purposes of this subsection:

23 (1) If benefits have been paid, or are payable with respect
24 thereto; provided that the requirements of this paragraph shall be
25 waived with respect to any benefits paid or payable for a waiting
26 period as provided in this subsection;

27 (2) If it has constituted a waiting period week under the
28 "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25
29 et al.);

30 (3) Unless the individual fulfills the requirements of subsections
31 (a) and (c) of this section;

32 (4) If with respect thereto, claimant was disqualified for benefits
33 in accordance with the provisions of subsection (d) of R.S.43:21-5.

34 The waiting period provided by this subsection shall not apply to
35 benefit years commencing on or after January 1, 2002. An
36 individual whose total benefit amount was reduced by the
37 application of the waiting period to a claim which occurred on or
38 after January 1, 2002 and before the effective date of P.L.2002,
39 c.13, shall be permitted to file a claim for the additional benefits
40 attributable to the waiting period in the form and manner prescribed
41 by the division, but not later than the 180th day following the
42 effective date of P.L.2002, c.13 unless the division determines that
43 there is good cause for a later filing.

44 (e) (1) (Deleted by amendment, P.L.2001, c.17).

45 (2) (Deleted by amendment, P.L.2008, c.17).

46 (3) (Deleted by amendment, P.L.2008, c.17).

47 (4) With respect to benefit years commencing on or after
48 January 7, 2001, except as otherwise provided in paragraph (5) of

1 this subsection, the individual has, during his base year as defined
2 in subsection (c) of R.S.43:21-19:

3 (A) Established at least 20 base weeks as defined in paragraphs
4 (2) and (3) of subsection (t) of R.S.43:21-19; or

5 (B) If the individual has not met the requirements of
6 subparagraph (A) of this paragraph (4), earned remuneration not
7 less than an amount 1,000 times the minimum wage in effect
8 pursuant to section 5 of P.L.1966, c.113 (C.34:11-56a4) on October
9 1 of the calendar year preceding the calendar year in which the
10 benefit year commences, which amount shall be adjusted to the next
11 higher multiple of \$100 if not already a multiple thereof.

12 (5) With respect to benefit years commencing on or after
13 January 7, 2001, notwithstanding the provisions of paragraph (4) of
14 this subsection, an unemployed individual claiming benefits on the
15 basis of service performed in the production and harvesting of
16 agricultural crops shall, subject to the limitations of subsection (i)
17 of R.S.43:21-19, be eligible to receive benefits if during his base
18 year, as defined in subsection (c) of R.S.43:21-19, the individual:

19 (A) Has established at least 20 base weeks as defined in
20 paragraphs (2) and (3) of subsection (t) of R.S.43:21-19; or

21 (B) Has earned remuneration not less than an amount 1,000
22 times the minimum wage in effect pursuant to section 5 of
23 P.L.1966, c.113 (C.34:11-56a4) on October 1 of the calendar year
24 preceding the calendar year in which the benefit year commences,
25 which amount shall be adjusted to the next higher multiple of \$100
26 if not already a multiple thereof; or

27 (C) Has performed at least 770 hours of service in the
28 production and harvesting of agricultural crops.

29 (6) The individual applying for benefits in any successive
30 benefit year has earned at least six times his previous weekly
31 benefit amount and has had four weeks of employment since the
32 beginning of the immediately preceding benefit year. This
33 provision shall be in addition to the earnings requirements specified
34 in paragraph (4) or (5) of this subsection, as applicable.

35 (f) (1) The individual has suffered any accident or sickness not
36 compensable under the workers' compensation law, R.S.34:15-1 et
37 seq. and resulting in the individual's total disability to perform any
38 work for remuneration, and would be eligible to receive benefits
39 under this chapter (R.S.43:21-1 et seq.) (without regard to the
40 maximum amount of benefits payable during any benefit year)
41 except for the inability to work and has furnished notice and proof
42 of claim to the division, in accordance with its rules and
43 regulations, and payment is not precluded by the provisions of
44 R.S.43:21-3(d); provided, however, that benefits paid under this
45 subsection (f) shall be computed on the basis of only those base
46 year wages earned by the claimant as a "covered individual," as
47 defined in subsection (b) of section 3 of P.L.1948, c.110 (C.43:21-

1 27); provided further that no benefits shall be payable under this
2 subsection to any individual:

3 (A) For any period during which such individual is not under the
4 care of a legally licensed physician, dentist, optometrist, podiatrist,
5 practicing psychologist, advanced practice nurse, or chiropractor,
6 who, when requested by the division, shall certify within the scope
7 of the practitioner's practice, the disability of the individual, the
8 probable duration thereof, and, where applicable, the medical facts
9 within the practitioner's knowledge;

10 (B) (Deleted by amendment, P.L.1980, c.90.)

11 (C) For any period of disability due to willfully or intentionally
12 self-inflicted injury, or to injuries sustained in the perpetration by
13 the individual of a crime of the first, second or third degree;

14 (D) For any week with respect to which or a part of which the
15 individual has received or is seeking benefits under any
16 unemployment compensation or disability benefits law of any other
17 state or of the United States; provided that if the appropriate agency
18 of such other state or the United States finally determines that the
19 individual is not entitled to such benefits, this disqualification shall
20 not apply;

21 (E) For any week with respect to which or part of which the
22 individual has received or is seeking disability benefits under the
23 "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25
24 et al.);

25 (F) For any period of disability commencing while such
26 individual is a "covered individual," as defined in subsection (b) of
27 section 3 of the "Temporary Disability Benefits Law," P.L.1948,
28 c.110 (C.43:21-27).

29 (2) The individual is taking family temporary disability leave to
30 provide care for a family member with a serious health condition or
31 to be with a child during the first 12 months after the child's birth or
32 placement of the child for adoption or as a foster child with the
33 individual, and the individual would be eligible to receive benefits
34 under R.S.43:21-1 et seq. (without regard to the maximum amount
35 of benefits payable during any benefit year) except for the
36 individual's unavailability for work while taking the family
37 temporary disability leave, and the individual has furnished notice
38 and proof of claim to the division, in accordance with its rules and
39 regulations, and payment is not precluded by the provisions of
40 R.S.43:21-3(d) provided, however, that benefits paid under this
41 subsection (f) shall be computed on the basis of only those base
42 year wages earned by the claimant as a "covered individual," as
43 defined in subsection (b) of section 3 of P.L.1948, c.110 (C.43:21-
44 27); provided further that no benefits shall be payable under this
45 subsection to any individual:

46 (A) For any week with respect to which or a part of which the
47 individual has received or is seeking benefits under any
48 unemployment compensation or disability benefits law of any other

1 state or of the United States; provided that if the appropriate agency
2 of such other state or the United States finally determines that the
3 individual is not entitled to such benefits, this disqualification shall
4 not apply;

5 (B) For any week with respect to which or part of which the
6 individual has received or is seeking disability benefits for a
7 disability of the individual under the "Temporary Disability
8 Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.);

9 (C) For any period of family temporary disability leave
10 commencing while the individual is a "covered individual," as
11 defined in subsection (b) of section 3 of the "Temporary Disability
12 Benefits Law," P.L.1948, c.110 (C.43:21-27); or

13 (D) For any period of family temporary disability leave for a
14 serious health condition of a family member of the claimant during
15 which the family member is not receiving inpatient care in a
16 hospital, hospice, or residential medical care facility and is not
17 subject to continuing medical treatment or continuing supervision
18 by a health care provider, who, when requested by the division,
19 shall certify within the scope of the provider's practice, the serious
20 health condition of the family member, the probable duration
21 thereof, and, where applicable, the medical facts within the
22 provider's knowledge.

23 (3) Benefit payments under this subsection (f) shall be charged
24 to and paid from the State disability benefits fund established by the
25 "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25
26 et al.), and shall not be charged to any employer account in
27 computing any employer's experience rate for contributions payable
28 under this chapter.

29 (g) Benefits based on service in employment defined in
30 subparagraphs (B) and (C) of R.S.43:21-19 (i)(1) shall be payable
31 in the same amount and on the terms and subject to the same
32 conditions as benefits payable on the basis of other service subject
33 to the "unemployment compensation law"; except that,
34 notwithstanding any other provisions of the "unemployment
35 compensation law":

36 (1) With respect to service performed after December 31, 1977,
37 in an instructional research, or principal administrative capacity for
38 an educational institution, benefits shall not be paid based on such
39 services for any week of unemployment commencing during the
40 period between two successive academic years, or during a similar
41 period between two regular terms, whether or not successive, or
42 during a period of paid sabbatical leave provided for in the
43 individual's contract, to any individual if such individual performs
44 such services in the first of such academic years (or terms) and if
45 there is a contract or a reasonable assurance that such individual
46 will perform services in any such capacity for any educational
47 institution in the second of such academic years or terms;

1 (2) With respect to weeks of unemployment beginning after
2 September 3, 1982, on the basis of service performed in any other
3 capacity for an educational institution, benefits shall not be paid on
4 the basis of such services to any individual for any week which
5 commences during a period between two successive academic years
6 or terms if such individual performs such services in the first of
7 such academic years or terms and there is a reasonable assurance
8 that such individual will perform such services in the second of
9 such academic years or terms, except that if benefits are denied to
10 any individual under this paragraph (2) and the individual was not
11 offered an opportunity to perform these services for the educational
12 institution for the second of any academic years or terms, the
13 individual shall be entitled to a retroactive payment of benefits for
14 each week for which the individual filed a timely claim for benefits
15 and for which benefits were denied solely by reason of this clause;

16 (3) With respect to those services described in paragraphs (1)
17 and (2) above, benefits shall not be paid on the basis of such
18 services to any individual for any week which commences during
19 an established and customary vacation period or holiday recess if
20 such individual performs such services in the period immediately
21 before such vacation period or holiday recess, and there is a
22 reasonable assurance that such individual will perform such
23 services in the period immediately following such period or holiday
24 recess;

25 (4) With respect to any services described in paragraphs (1) and
26 (2) above, benefits shall not be paid as specified in paragraphs (1),
27 (2), and (3) above to any individual who performed those services
28 in an educational institution while in the employ of an educational
29 service agency, and for this purpose the term "educational service
30 agency" means a governmental agency or governmental entity
31 which is established and operated exclusively for the purpose of
32 providing those services to one or more educational institutions.

33 (h) Benefits shall not be paid to any individual on the basis of
34 any services, substantially all of which consist of participating in
35 sports or athletic events or training or preparing to so participate,
36 for any week which commences during the period between two
37 successive sports seasons (or similar periods) if such individual
38 performed such services in the first of such seasons (or similar
39 periods) and there is a reasonable assurance that such individual
40 will perform such services in the later of such seasons (or similar
41 periods).

42 (i) (1) Benefits shall not be paid on the basis of services
43 performed by an alien unless such alien is an individual who was
44 lawfully admitted for permanent residence at the time the services
45 were performed and was lawfully present for the purpose of
46 performing the services or otherwise was permanently residing in
47 the United States under color of law at the time the services were
48 performed (including an alien who is lawfully present in the United

1 States as a result of the application of the provisions of section
2 212(d)(5) (8 U.S.C. s.1182 (d)(5)) of the Immigration and
3 Nationality Act (8 U.S.C. s.1101 et seq.)); provided that any
4 modifications of the provisions of section 3304(a)(14) of the
5 Federal Unemployment Tax Act (26 U.S.C. s. 3304 (a) (14)) as
6 provided by Pub.L.94-566, which specify other conditions or other
7 effective dates than stated herein for the denial of benefits based on
8 services performed by aliens and which modifications are required
9 to be implemented under State law as a condition for full tax credit
10 against the tax imposed by the Federal Unemployment Tax Act,
11 shall be deemed applicable under the provisions of this section.

12 (2) Any data or information required of individuals applying for
13 benefits to determine whether benefits are not payable to them
14 because of their alien status shall be uniformly required from all
15 applicants for benefits.

16 (3) In the case of an individual whose application for benefits
17 would otherwise be approved, no determination that benefits to such
18 individual are not payable because of alien status shall be made
19 except upon a preponderance of the evidence.

20 (j) Notwithstanding any other provision of this chapter, the
21 director may, to the extent that it may be deemed efficient and
22 economical, provide for consolidated administration by one or more
23 representatives or deputies of claims made pursuant to subsection
24 (f) of this section with those made pursuant to Article III (State
25 plan) of the "Temporary Disability Benefits Law," P.L.1948, c.110
26 (C.43:21-25 et al.).

27 (k) The individual is not incarcerated, as verified by the
28 Department of Labor and Workforce Development pursuant to
29 subsection (k) of R.S.43:21-16.

30 (cf: P.L.2019, c.37, s.5)

31

32 4. R.S.43:21-16 is amended to read as follows:

33 43:21-16. (a) (1) Whoever makes a false statement or
34 representation, knowing it to be false, or knowingly fails to disclose
35 a material fact, to obtain or increase or attempts to obtain or
36 increase any benefit or other payment under this chapter
37 (R.S.43:21-1 et seq.), or under an employment security law of any
38 other state or of the federal government, either for himself or for
39 any other person, shall be liable to a fine of 25% of the amount
40 fraudulently obtained, to be recovered in an action at law in the
41 name of the Division of Unemployment and Temporary Disability
42 Insurance of the Department of Labor and Workforce Development
43 of the State of New Jersey or as provided in subsection (e) of
44 R.S.43:21-14, said fine when recovered shall be immediately
45 deposited in the following manner: 10 percent of the amount
46 fraudulently obtained deposited into the unemployment
47 compensation auxiliary fund for the use of said fund, and 15 percent
48 of the amount fraudulently obtained deposited into the

1 unemployment compensation fund; and each such false statement or
2 representation or failure to disclose a material fact shall constitute a
3 separate offense. Any penalties imposed by this subsection shall be
4 in addition to those otherwise prescribed in this chapter (R.S.43:21-
5 1 et seq.).

6 (2) For purposes of any unemployment compensation program
7 of the United States, if the department determines that any benefit
8 amount is obtained by an individual due to fraud committed by the
9 individual, the department shall assess a fine on the individual and
10 deposit the recovered fine in the same manner as provided in
11 paragraph (1) of subsection (a) of this section. As used in this
12 paragraph, "unemployment compensation program of the United
13 States" means:

14 (A) Unemployment compensation for federal civilian employees
15 pursuant to 5 U.S.C. 8501 et seq.;

16 (B) Unemployment compensation for ex-service members
17 pursuant to 5 U.S.C. 8521 et seq.;

18 (C) Trade readjustment allowances pursuant to 19 U.S.C. 2291-
19 2294;

20 (D) Disaster unemployment assistance pursuant to 42 U.S.C.
21 5177(a);

22 (E) Any federal temporary extension of unemployment
23 compensation;

24 (F) Any federal program that increases the weekly amount of
25 unemployment compensation payable to individuals; and

26 (G) Any other federal program providing for the payment of
27 unemployment compensation.

28 (b) (1) An employing unit or any officer or agent of an
29 employing unit or any other person who makes a false statement or
30 representation, knowing it to be false, or who knowingly fails to
31 disclose a material fact, to prevent or reduce the payment of
32 benefits to any individual entitled thereto or to avoid becoming or
33 remaining subject hereto or to avoid or reduce any contribution or
34 other payment required from an employing unit under this chapter
35 (R.S.43:21-1 et seq.), or under an employment security law of any
36 other state or of the federal government, or who willfully fails or
37 refuses to furnish any reports required hereunder (except for such
38 reports as may be required under subsection (b) of R.S.43:21-6) or
39 to produce or permit the inspection or copying of records, as
40 required hereunder, shall be liable to a fine of \$100.00, or 25% of
41 the amount fraudulently withheld, whichever is greater, to be
42 recovered in an action at law in the name of the Division of
43 Unemployment and Temporary Disability Insurance of the
44 Department of Labor and Workforce Development of the State of
45 New Jersey or as provided in subsection (e) of R.S.43:21-14, said
46 fine when recovered to be paid to the unemployment compensation
47 auxiliary fund for the use of said fund; and each such false
48 statement or representation or failure to disclose a material fact, and

1 each day of such failure or refusal shall constitute a separate
2 offense. Any penalties imposed by this paragraph shall be in
3 addition to those otherwise prescribed in this chapter (R.S.43:21-1
4 et seq.).

5 (2) Any employing unit or any officer or agent of an employing
6 unit or any other person who fails to submit any report required
7 under subsection (b) of R.S.43:21-6 shall be subject to a penalty of
8 \$25.00 for the first report not submitted within 10 days after the
9 mailing of a request for such report, and an additional \$25.00
10 penalty may be assessed for the next 10-day period, which may
11 elapse after the end of the initial 10-day period and before the
12 report is filed; provided that when such report or reports are not
13 filed within the prescribed time but it is shown to the satisfaction of
14 the director that the failure was due to a reasonable cause, no such
15 penalty shall be imposed. Any penalties imposed by this paragraph
16 shall be recovered as provided in subsection (e) of R.S.43:21-14,
17 and when recovered shall be paid to the unemployment
18 compensation auxiliary fund for the use of said fund.

19 (3) Any employing unit, officer or agent of the employing unit,
20 or any other person, determined by the controller to have knowingly
21 violated, or attempted to violate, or advised another person to
22 violate the transfer of employment experience provisions found at
23 R.S.43:21-7 (c)(7), or who otherwise knowingly attempts to obtain
24 a lower rate of contributions by failing to disclose material
25 information, or by making a false statement, or by a
26 misrepresentation of fact, shall be subject to a fine of \$5,000 or
27 25% of the contributions under-reported or attempted to be under-
28 reported, whichever is greater, to be recovered as provided in
29 subsection (e) of R.S.43:21-14, and when recovered to be paid to
30 the unemployment compensation auxiliary fund for the use of said
31 fund. For the purposes of this subsection, "knowingly" means
32 having actual knowledge of, or acting with deliberate ignorance or
33 reckless disregard for the prohibition involved.

34 (c) Any person who shall willfully violate any provision of this
35 chapter (R.S.43:21-1 et seq.) or any rule or regulation thereunder,
36 the violation of which is made unlawful or the observance of which
37 is required under the terms of this chapter (R.S.43:21-1 et seq.), and
38 for which a penalty is neither prescribed herein nor provided by any
39 other applicable statute, shall be liable to a fine of \$50.00, to be
40 recovered in an action at law in the name of the Division of
41 Unemployment and Temporary Disability Insurance of the
42 Department of Labor and Workforce Development of the State of
43 New Jersey or as provided in subsection (e) of R.S.43:21-14, said
44 fine when recovered to be paid to the unemployment compensation
45 auxiliary fund for the use of said fund; and each day such violation
46 continues shall be deemed to be a separate offense.

47 (d) (1) When it is determined by a representative or
48 representatives designated by the Director of the Division of

1 Unemployment and Temporary Disability Insurance of the
2 Department of Labor and Workforce Development of the State of
3 New Jersey that any person, whether (i) by reason of the
4 nondisclosure or misrepresentation by him or by another of a
5 material fact (whether or not such nondisclosure or
6 misrepresentation was known or fraudulent), or (ii) for any other
7 reason, has received any sum as benefits under this chapter
8 (R.S.43:21-1 et seq.) while any conditions for the receipt of benefits
9 imposed by this chapter (R.S.43:21-1 et seq.) were not fulfilled in
10 his case, or while he was disqualified from receiving benefits, or
11 while otherwise not entitled to receive such sum as benefits, such
12 person, unless the director (with the concurrence of the controller)
13 directs otherwise by regulation, shall be liable to repay those
14 benefits in full. The employer's account shall not be charged for the
15 amount of an overpayment of benefits if the overpayment was
16 caused by an error of the division and not by any error of the
17 employer. The sum shall be deducted from any future benefits
18 payable to the individual under this chapter (R.S.43:21-1 et seq.) or
19 shall be paid by the individual to the division for the unemployment
20 compensation fund, and such sum shall be collectible in the manner
21 provided for by law, including, but not limited to, the filing of a
22 certificate of debt with the Clerk of the Superior Court of New
23 Jersey; provided, however, that, except in the event of fraud, no
24 person shall be liable for any such refunds or deductions against
25 future benefits unless so notified before four years have elapsed
26 from the time the benefits in question were paid. Such person shall
27 be promptly notified of the determination and the reasons therefor.
28 The determination shall be final unless the person files an appeal of
29 the determination within seven calendar days after the delivery of
30 the determination, or within 10 calendar days after such notification
31 was mailed to his last-known address, for any determination made
32 on or before December 1, 2010, and any initial determination made
33 pursuant to paragraph (1) of subsection (b) of R.S.43:21-6 after
34 December 1, 2010, or within 20 calendar days after the delivery of
35 such determination, or within 20 calendar days after such
36 notification was mailed to his last-known address, for any
37 determination other than an initial determination made after
38 December 1, 2010.

39 (2) Interstate and cross-offset of state and federal unemployment
40 benefits. To the extent permissible under the laws and Constitution
41 of the United States, the commissioner is authorized to enter into or
42 cooperate in arrangements or reciprocal agreements with
43 appropriate and duly authorized agencies of other states or the
44 United States Secretary of Labor, or both, whereby:

45 (A) Overpayments of unemployment benefits as determined
46 under subsection (d) of R.S.43:21-16 shall be recovered by offset
47 from unemployment benefits otherwise payable under the
48 unemployment compensation law of another state, and

1 overpayments of unemployment benefits as determined under the
2 unemployment compensation law of another state shall be
3 recovered by offset from unemployment benefits otherwise payable
4 under R.S.43:21-1 et seq.; and

5 (B) Overpayments of unemployment benefits as determined
6 under applicable federal law, with respect to benefits or allowances
7 for unemployment provided under a federal program administered
8 by this State under an agreement with the United States Secretary of
9 Labor, shall be recovered by offset from unemployment benefits
10 otherwise payable under R.S.43:21-1 et seq., or any federal program
11 administered by this State, or under the unemployment
12 compensation law of another state or any federal unemployment
13 benefit or allowance program administered by another state under
14 an agreement with the United States Secretary of Labor, if the other
15 state has in effect a reciprocal agreement with the United States
16 Secretary of Labor as authorized by subsection (g) of 42
17 U.S.C.s.503, and if the United States agrees, as provided in the
18 reciprocal agreement with this State entered into under subsection
19 (g) of 42 U.S.C.s.503, that overpayments of unemployment benefits
20 as determined under subsection (d) of R.S.43:21-16 and
21 overpayments as determined under the unemployment
22 compensation law of another state which has in effect a reciprocal
23 agreement with the United States Secretary of Labor as authorized
24 by subsection (g) of 42 U.S.C.s.503, shall be recovered by offset
25 from benefits or allowances otherwise payable under a federal
26 program administered by this State or another state under an
27 agreement with the United States Secretary of Labor.

28 (e) (1) Any employing unit, or any officer or agent of an
29 employing unit, which officer or agent is directly or indirectly
30 responsible for collecting, truthfully accounting for, remitting when
31 payable any contribution, or filing or causing to be filed any report
32 or statement required by this chapter, or employer, or person failing
33 to remit, when payable, any employer contributions, or worker
34 contributions (if withheld or deducted), or the amount of such
35 worker contributions (if not withheld or deducted), or filing or
36 causing to be filed with the controller or the Division of
37 Unemployment and Temporary Disability Insurance of the
38 Department of Labor and Workforce Development of the State of
39 New Jersey, any false or fraudulent report or statement, and any
40 person who aids or abets an employing unit, employer, or any
41 person in the preparation or filing of any false or fraudulent report
42 or statement with intent to defraud the State of New Jersey or an
43 employment security agency of any other state or of the federal
44 government, or with intent to evade the payment of any
45 contributions, interest or penalties, or any part thereof, which shall
46 be due under the provisions of this chapter (R.S.43:21-1 et seq.),
47 shall be liable for each offense upon conviction before any Superior
48 Court or municipal court, to a fine not to exceed \$1,000.00 or by

1 imprisonment for a term not to exceed 90 days, or both, at the
2 discretion of the court. The fine upon conviction shall be payable to
3 the unemployment compensation auxiliary fund. Any penalties
4 imposed by this subsection shall be in addition to those otherwise
5 prescribed in this chapter (R.S.43:21-1 et seq.).

6 (2) Any employing unit, officer or agent of the employing unit,
7 or any other person, who knowingly violates, or attempts to violate,
8 or advise another person to violate the transfer of employment
9 experience provisions found at R.S.43:21-7 (c)(7) shall be, upon
10 conviction before any Superior Court or municipal court, guilty of a
11 crime of the fourth degree. For the purposes of this subsection,
12 "knowingly" means having actual knowledge of, or acting with
13 deliberate ignorance or reckless disregard for the prohibition
14 involved.

15 (f) Any employing unit or any officer or agent of an employing
16 unit or any other person who aids and abets any person to obtain
17 any sum of benefits under this chapter to which he is not entitled, or
18 a larger amount as benefits than that to which he is justly entitled,
19 shall be liable for each offense upon conviction before any Superior
20 Court or municipal court, to a fine not to exceed \$1,000.00 or by
21 imprisonment for a term not to exceed 90 days, or both, at the
22 discretion of the court. The fine upon conviction shall be payable to
23 the unemployment compensation auxiliary fund. Any penalties
24 imposed by this subsection shall be in addition to those otherwise
25 prescribed in this chapter (R.S.43:21-1 et seq.).

26 (g) There shall be created in the Division of Unemployment and
27 Temporary Disability Insurance of the Department of Labor and
28 Workforce Development of the State of New Jersey an investigative
29 staff for the purpose of investigating violations referred to in this
30 section and enforcing the provisions thereof.

31 (h) An employing unit or any officer or agent of an employing
32 unit who makes a false statement or representation, knowing it to be
33 false, or who knowingly fails to disclose a material fact, to reduce
34 benefit charges to the employing unit pursuant to paragraph (1) of
35 subsection (c) of R.S.43:21-7, shall be liable to a fine of \$1,000, to
36 be recovered in an action at law in the name of the Division of
37 Unemployment and Temporary Disability Insurance of the
38 Department of Labor and Workforce Development of the State of
39 New Jersey or as provided in subsection (e) of R.S.43:21-14. The
40 fine when recovered shall be paid to the unemployment
41 compensation auxiliary fund for the use of the fund. Each false
42 statement or representation or failure to disclose a material fact, and
43 each day of that failure or refusal shall constitute a separate offense.
44 Any penalties imposed by this subsection shall be in addition to
45 those otherwise prescribed in R.S.43:21-1 et seq.

46 (i) The Department of Labor and Workforce Development shall
47 arrange for the electronic receipt of death record notifications from
48 the New Jersey Electronic Death Registration System, pursuant to

1 section 16 of P.L.2003, c.221 (C.26:8-24.1), and establish a
2 verification system to confirm that benefits paid pursuant to the
3 "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25
4 et al.), and the "unemployment compensation law," R.S.43:21-1 et
5 seq., are not being paid to deceased individuals.

6 (j) The Department of Labor and Workforce Development shall
7 arrange for the electronic receipt of identifying information from
8 the Department of Corrections, pursuant to section 6 of P.L.1976,
9 c.98 (C.30:1B-6), and from the Administrative Office of the Courts
10 and any county which does not provide county inmate incarceration
11 information to the Administrative Office of the Courts, and
12 establish a verification system to confirm that benefits paid
13 pursuant to the "unemployment compensation law," R.S.43:21-1 et
14 seq., are not being paid to individuals who are incarcerated.

15 (k) The Department of Labor and Workforce Development shall
16 arrange for the electronic receipt of identifying information from
17 the Department of Corrections and the Administrative Office of the
18 Courts, pursuant to section 1 of P.L. , c. (C.)(pending before
19 the Legislature as this bill), and establish a verification system to
20 confirm that benefits paid pursuant to the "unemployment
21 compensation law," R.S.43:21-1 et seq., are not being paid to
22 individuals who are incarcerated.

23 (cf: P.L.2013, c.274, s.5)

24
25 5. This act shall take effect immediately.

26 27 28 STATEMENT

29
30 This bill requires incarceration information to be shared between
31 the appropriate State departments in order to prevent incarcerated
32 individuals from receiving payments from certain State and federal
33 benefits programs.

34 Under the bill, the Department of Corrections (DOC), which
35 maintains inmate incarceration data for prisoners whose sentences
36 are served at State prisons, in collaboration with the Administrative
37 Office of the Courts (AOC), which maintains county inmate
38 incarceration data, is directed to develop and maintain a cost-
39 effective database and establish a data-sharing protocol to facilitate
40 the exchange of State and local incarceration information to verify
41 an individual's eligibility for federal or State benefit programs. The
42 incarceration information must include identifying information and
43 characteristics, including the name and social security number, of
44 each inmate incarcerated in any State and local institution, at the
45 time of incarceration.

46 The DOC would specifically be required to compile identifying
47 information on every inmate incarcerated in each State and local
48 institution at the time of incarceration. The information in the

1 database would be transmitted electronically to the Department of
2 Human Services, the Department of Labor and Workforce
3 Development, and the Department of the Treasury in a timely
4 manner, and would be used by the departments to verify an
5 individual's eligibility for a federal or State benefit program
6 administered by that respective department, such as the
7 unemployment insurance program, the New Jersey Medical
8 Assistance and Health Services Program (Medicaid), the
9 Supplemental Nutrition Assistance Program (SNAP), the Work
10 First New Jersey program, and pension payments to retired public
11 employees.

12 Further, the bill would codify that incarcerated individuals are
13 prohibited from receiving benefits paid pursuant to the
14 "unemployment compensation law."

15 This bill implements the recommendations made by the Office of
16 the State Comptroller in its "Improper Benefit Payments to
17 Incarcerated Individuals" May 29, 2013 report, which identified
18 more than \$23 million in benefits payments made to incarcerated
19 individuals.