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ASSEMBLY, No. 4847

STATE OF NEW JERSEY
219th LEGISLATURE

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Sponsored by:

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District 37 (Bergen)

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SYNOPSIS

Authorizes expanded provision of harm reduction services to distribute sterile syringes and provide certain support services to persons who use drugs intravenously.

CURRENT VERSION OF TEXT

As reported by the Assembly Appropriations Committee on January 6, 2022, with amendments.



(Sponsorship Updated As Of: 11/15/2021)

1 AN ACT concerning harm reduction ¹**[programs and]** services ²**[, ¹**
 2 and² supplementing and amending P.L.2006, c.99 ²**[¹, and making**
 3 an appropriation¹]² .

4
 5 **BE IT ENACTED** by the Senate and General Assembly of the State
 6 of New Jersey:

7
 8 1. (New section) As used in P.L.2006, c.99 (C.26:5C-25 et al.):

9 “Authorized harm reduction ¹**[program]** services¹ ” means a ¹suite
 10 of¹ harm reduction ¹**[program]** services,¹ approved by the
 11 ¹**[Commissioner]** Department¹ of Health ¹and provided in a manner
 12 that is consistent with State and federal law, which services shall
 13 include, but shall not be limited to: syringe access, syringe disposal,
 14 referrals to health and social services, ²**[overdose prevention]** harm
 15 reduction² counseling and supplies ²including, but not limited to,
 16 fentanyl test strips² , and HIV and hepatitis C testing¹ .

17 “Eligible entity” means a federally qualified health center, a public
 18 health agency, a substance abuse treatment program, an AIDS service
 19 organization, or another entity with the capacity to ¹**[implement a]**
 20 provide¹ harm reduction ¹**[program]** services¹ as determined by the
 21 Department of Health.

22 ¹**[“Harm reduction program”** means a program with the primary
 23 purpose of providing sterile syringe access to intravenous drug users,
 24 which additionally provides services including disposing of syringes
 25 and referring and linking intravenous drug users to HIV and viral
 26 hepatitis prevention services, substance use disorder treatment,
 27 medical and mental health care, and other health care services that are
 28 essential to addressing the health and well-being of individuals who
 29 use intravenous drugs in a manner that is consistent with State and
 30 federal law.]¹

31 ²“Harm reduction supplies” means any materials or equipment
 32 designed to identify or analyze the presence, strength, effectiveness, or
 33 purity of controlled dangerous substances or controlled substance
 34 analogs, including, but not limited to, fentanyl test strips; opioid
 35 antidotes and associated supplies; and any other materials or
 36 equipment that may be used to prevent, reduce or mitigate the harms
 37 of disease transmission, overdose, and other harms associated with
 38 personal drug use as are designated through rules prescribed by the
 39 Commissioners of Health or Human Services.²

40
 41 2. Section 2 of P.L.2006, c.99 (C.26:5C-26) is amended to read as
 42 follows:

43 2. The Legislature finds and declares that:

44 a. Injection drug use is one of the most common methods of
 45 transmission of HIV, hepatitis C, and other bloodborne pathogens;

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
 not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AHE committee amendments adopted November 15, 2021.

²Assembly AAP committee amendments adopted January 6, 2022.

- 1 b. ¹~~【About one in every three persons living with HIV or AIDS is~~
2 ~~female;】~~ ~~(deleted by amendment, P.L. ____, c. __)~~ ~~(pending before the~~
3 ~~Legislature as this bill)~~¹
- 4 c. More than a million people in the United States ~~【are frequent~~
5 ~~intravenous drug users】~~ use drugs at a cost to society in health care,
6 lost productivity, accidents, and crime of more than \$50 billion
7 annually;
- 8 d. ~~【Sterile syringe access】~~ Harm reduction ¹~~【programs】~~ services¹
9 have been proven effective in reducing the spread of HIV, hepatitis C,
10 and other bloodborne pathogens, and in reducing overdoses and
11 overdose deaths without increasing ¹~~【drug abuse】~~ rates of substance
12 use¹ or ¹causing¹ other adverse social impacts;
- 13 e. Every scientific, medical, and professional agency or
14 organization that has studied this issue, including the federal Centers
15 for Disease Control and Prevention, the American Medical
16 Association, the American Public Health Association, the National
17 Academy of Sciences, the National Institutes of Health Consensus
18 Panel, the American Academy of Pediatrics, and the United States
19 Conference of Mayors, has found ~~【sterile syringe access】~~ harm
20 reduction ¹~~【programs】~~ services¹ to be effective in reducing the
21 transmission of HIV; ~~【and】~~
- 22 f. ~~【Sterile syringe access】~~ Harm reduction programs are designed
23 to prevent the spread of HIV, hepatitis C, and other bloodborne
24 pathogens, ¹prevent overdoses and overdose deaths,¹ and to provide a
25 bridge to ~~【drug abuse】~~ substance use disorder treatment ¹, healthcare
26 services,¹ and ¹~~【other】~~¹ social ¹support¹ services ¹~~【for drug users】~~
27 sought out by persons who use drugs intravenously¹; and it is in the
28 public interest ²~~【to establish such programs】~~ that such services be
29 provided² in this State in accordance with statutory guidelines
30 designed to ensure the safety of consumers who use these programs,
31 the health care workers who operate them, and the members of the
32 general public;
- 33 g. Despite the attention that substance use disorders and overdose
34 deaths are receiving Statewide, the number of overdose deaths in New
35 Jersey has ²~~【steadily risen.~~ There was a 40 percent increase in
36 overdose deaths in 2016. In 2018, there were roughly 3,000 overdose
37 deaths in New Jersey and】 remained unacceptably high, with 2,914
38 confirmed overdose deaths in 2019, and over² 70,000 overdose deaths
39 nationwide;
- 40 h. The COVID-19 pandemic has increased the urgency of
41 maintaining and expanding harm reduction services. Now more than
42 ever, harm reduction expansion is critical. According to the federal
43 Centers for Disease Control and Prevention’s June 24-30, 2020
44 ²~~【mortality and morbidity weekly report】~~ Morbidity and Mortality
45 Weekly Report², 13 percent of U.S. residents began substance use or
46 increased substance use during the pandemic. New Jersey has already

- 1 started to see the consequences of the intersecting opioid and COVID-
2 19 crises. ²[As of July 2020 there have been over 1,800 overdose
3 deaths in 2020. If this trend continues, New Jersey will lose 3,144
4 individuals to overdose in 2020, which would] There were 3,046
5 suspected overdose deaths in 2020. If confirmed, this will² be New
6 Jersey's highest drug-related fatality count in the past decade;
- 7 i. The opioid epidemic is part of a syndemic and is associated
8 with increased rates of HIV and ²viral² hepatitis infection, as well as
9 other social complexities;
- 10 j. New Jersey enacted the "Bloodborne Disease Harm Reduction
11 Act" P.L.2006, c.99 (C.26:5C-25 et al.) in 2006 to allow for the
12 establishment of sterile syringe access programs ²[, which are
13 hereafter referred to as harm reduction programs. New Jersey now
14 has] . There are currently² seven such programs operating throughout
15 the State ², which shall hereafter be referred to as harm reduction
16 services² ;
- 17 k. The federal Centers for Disease Control and Prevention
18 describe harm reduction ¹[programs] services¹ as an effective
19 component of a comprehensive and integrated approach to HIV
20 prevention. Such ¹[programs offer clean needles] services include
21 providing consumers with sterile syringes¹ ², fentanyl test strips² ,
22 resources for critical services such as HIV care, treatment, pre- and
23 post-exposure prophylaxis services, screening for other sexually
24 transmitted diseases, hepatitis C testing and treatment, hepatitis A and
25 B vaccinations, and other medical, social, and mental health services.
26 In addition ²[to providing ¹[clean needles] sterile syringes¹ and
27 testing services, ¹[most]¹ programs ¹routinely¹ offer other services,
28 ¹[such as] including¹] , harm reduction services include² education
29 concerning safe injection practices, wound care, and overdose
30 prevention;
- 31 l. The U.S. Department of Health and Human Services has stated
32 that ¹[""] there is conclusive scientific evidence that ¹[clean syringe
33 programs] harm reduction services¹ , as part of a comprehensive HIV
34 prevention strategy, are an effective public health intervention that
35 reduces the transmission of HIV and does not encourage the use of
36 illegal drugs ¹[""]¹ ;
- 37 m. Harm reduction ¹[programs] services¹ do not promote drug
38 use and do not minimize the harm and danger associated with lawful
39 and unlawful drug use. Individuals utilizing harm reduction
40 ¹[programs] services¹ are often ill, in pain, ¹and¹ have experienced
41 trauma ¹[, and are served] . Harm reduction services are offered to
42 these individuals¹ by professionals who ¹[offer services] treat the
43 individuals¹ with compassion and ¹who provide these necessary
44 services¹ without judgment;

1 n. There is evidence demonstrating that crime does not increase in
 2 areas '【surrounding】 in which' harm reduction '【programs】 services
 3 locations are situated' ;

4 o. Harm reduction '【programs】 services' do not interfere with
 5 substance use disorder treatment efforts. The '【programs】 services'
 6 provide a bridge to substance use disorder treatment and other social
 7 services 'for individuals with substance use disorders' ;

8 p. For individuals who inject drugs, the best way to reduce the
 9 risk of acquiring and transmitting infectious disease through injection
 10 drug use is to stop injecting drugs, but for individuals who do not stop
 11 injecting drugs, the use of sterile injection equipment can reduce the
 12 risk of acquiring and transmitting infectious diseases and prevent
 13 outbreaks;

14 q. Research shows that the provision of '【clean】 sterile' syringes
 15 is associated with an estimated 50 percent reduction in the incidence of
 16 HIV and hepatitis C, a greater likelihood that individuals will seek
 17 treatment, and decreased overdose rates; and

18 r. '【Harm】 Entities offering harm' reduction '【programs】
 19 services' in New Jersey provide '【clean】 sterile' syringes and operate
 20 under a philosophy of harm reduction, which honors the dignity of
 21 those who use drugs or are living with a substance use disorder,
 22 reduces the negative consequences of injection drug use, and provides
 23 a stigma-free environment for people who use drugs by providing the
 24 care they desire and need.

25 (cf: P.L.2016, c.36, s.1)

26
 27 3. Section 3 of P.L.2006, c.99 (C.26:5C-27) is amended to read as
 28 follows:

29 3. The '【Commissioner】 Department' of Health shall '【establish

30 a program to】' permit 【a municipality to operate a sterile syringe

31 access program】 the establishment and operation of harm reduction

32 '【programs】 services' in accordance with the provisions of P.L.2006,

33 c.99 (C.26:5C-25 et '【seq.】 al.') ²【, as amended by P.L.2016, c.36】 .

34 The '【commissioner】 department' shall prescribe by regulation

35 requirements for 【a municipality to establish, or otherwise authorize

36 the operation within that municipality of, a sterile syringe access

37 program】 the establishment and operation of harm reduction

38 '【programs】 services' to provide 【for the exchange of】 hypodermic

39 syringes and needles in accordance with the provisions of P.L.2006,

40 c.99 (C.26:5C-25 et '【seq.】 al.') ²【, and consistent with the rules

41 adopted at N.J.A.C.8:63-1.1 et seq., effective April 9, 2007】² .

42 a. The '【commissioner】 department' shall:

43 (1) ²【request】 permit² '【an application】 a registration form' , to

44 be submitted '【on a form and】' in a manner '【to be】' prescribed by

45 the '【commissioner】 department' , from any 【municipality】 entity

46 that seeks to '【establish or operate a】 provide' 【sterile syringe access】

1 harm reduction ¹【program】 services in New Jersey¹ 【, or from other

2 entities authorized to operate a sterile syringe access program within

3 that municipality as provided in paragraph (2) of subsection a. of

4 section 4 of P.L.2006, c.99 (C.26:5C-28), as amended by P.L.2016,

5 c.36】 ², which shall be a prerequisite to so doing² ;

6 (2) approve ²or deny² ¹【those applications】 ²【any】 a² registration

7 request¹ ²【that ¹【meet】 meets¹】 based upon² the requirements

8 established by regulation of the ¹【commissioner】 department¹ 【and

9 contract with the municipalities or entities whose applications are

10 approved to establish a sterile syringe access program as provided in

11 paragraph (2) of subsection a. of section 4 of P.L.2006, c.99 (C.26:5C-

12 28), as amended by P.L.2016, c.36, to operate a sterile syringe access

13 program in any municipality in which the governing body has

14 authorized the operation of sterile syringe access program within that

15 municipality by ordinance】;

16 (3) support and facilitate, to the maximum extent practicable, the

17 linkage of 【sterile syringe access】 harm reduction ¹【programs】

18 services¹ to: (a) health care facilities and programs that may provide

19 appropriate health care services, including mental health services,

20 medication-assisted ¹【drug】¹ treatment services, and other substance

21 ¹【abuse】 use disorder¹ treatment services to consumers ¹【participating

22 in a】 receiving¹ 【sterile syringe access】 harm reduction ¹【program】

23 services¹ ; and (b) housing assistance programs, career and

24 employment-related counseling programs, and education counseling

25 programs that may provide appropriate ancillary support services to

26 consumers ¹【participating in a】 receiving¹ 【sterile syringe access】

27 harm reduction ¹【program】 services¹ ;

28 (4) provide for the adoption of a uniform 【identification】

29 membership card or other uniform Statewide means of identification

30 for consumers, staff, and volunteers of ¹【a】¹ 【sterile syringe access】

31 ¹entities offering¹ ²authorized² harm reduction ¹【program】 services¹

32 pursuant to paragraph (9) of subsection b. of section 4 of P.L.2006,

33 c.99 (C.26:5C-28) 【, as amended by P.L.2016, c.36】; and

34 (5) maintain a record of ²【the】 de-identified statistical aggregate²

35 data reported to the ¹【commissioner】 department¹ by 【sterile syringe

36 access】 ¹entities offering¹ ²authorized² harm reduction ¹【programs】

37 services¹ pursuant to paragraph (11) of subsection b. of section 4 of

38 P.L.2006, c.99 (C.26:5C-28) 【, as amended by P.L.2016, c.36】.

39 b. The ¹【commissioner】 department¹ shall be authorized to

40 accept funding as may be made available from the private sector to

41 effectuate the purposes of P.L.2006, c.99 (C.26:5C-25 et ¹【seq.】 al.¹)

42 【, as amended by P.L.2016, c.36】.

43 (cf: P.L.2016, c.36, s.2)

44

45 4. Section 4 of P.L.2006, c.99 (C.26:5C-28) is amended to read as

46 follows:

1 4. a. In accordance with the provisions of section 3 of P.L.2006,
2 c.99 (C.26:5C-27), an eligible entity may be approved by the
3 '[Commissioner of Health] department' to [a municipality may]
4 '[establish]' [or authorize establishment of] '[a]' [sterile syringe
5 access] 'provide' ²authorized² harm reduction '[program] services'
6 [that is approved by the commissioner to provide for the exchange of
7 hypodermic syringes and needles] ²in this State² .

8 (1) [A municipality that establishes a sterile syringe access
9 program,] An 'entity' authorized 'to provide' harm reduction
10 '[program] services' may '[operate the program] provide the
11 services' at a fixed location or through a mobile access component,
12 and may operate the program directly or contract with one or more of
13 the following entities to operate the program: a hospital or other health
14 care facility licensed pursuant to P.L.1971, c.136 (C.26:2H-1 et seq.),
15 a federally qualified health center, a public health agency, a substance
16 abuse treatment program, an AIDS service organization, or another
17 nonprofit entity designated by the [municipality] '[commissioner]
18 department' . [These entities shall also be authorized to contract
19 directly with the commissioner in any municipality in which the
20 governing body has authorized the operation of sterile syringe access
21 programs by ordinance pursuant to paragraph (2) of this subsection.
22 The municipality or entity under contract shall implement the sterile
23 syringe access program in consultation with a federally qualified
24 health center and the New Jersey Office on Minority and Multicultural
25 Health in the Department of Health, and] An 'entity' authorized 'to
26 provide' harm reduction '[program] services' shall be managed in
27 ²[consultation] accordance² with ²standards or guidance issued by²
28 the Division of HIV, STD, and TB Services in the Department of
29 Health ²and² in a '[culturally competent]' manner 'that is consistent
30 with national best practices for the provision of harm reduction
31 services' ²and all applicable State laws and regulations that are not
32 otherwise to the contrary² .

33 (2) [Pursuant to paragraph (2) of subsection a. of section 3 of
34 P.L.2006, c.99 (C.26:5C-27), a municipality whose governing body
35 has authorized the operation of sterile syringe access programs within
36 the municipality may require within the authorizing ordinance that an
37 entity as described in paragraph (1) of this subsection obtain approval
38 from the municipality, in a manner prescribed by the authorizing
39 ordinance, to operate a sterile syringe access program prior to
40 obtaining approval from the commissioner to operate such a program,
41 or may permit the entity to obtain approval to operate such a program
42 by application directly to the commissioner without obtaining prior
43 approval from the municipality.] (deleted by amendment, P.L. , c.
44) (pending before the Legislature as this bill)

45 (3) [Two or more municipalities may jointly establish or authorize
46 establishment of a sterile syringe access program that operates within
47 those municipalities pursuant to adoption of an ordinance by each

1 participating municipality pursuant to this section.】 (deleted by
2 amendment, P.L. , c.) (pending before the Legislature as this bill)

3 ²(4) To the extent permitted under federal law, and subject to the
4 requirements of federal law, notwithstanding any provision of State
5 law to the contrary, an authorized entity may deliver harm reduction
6 services or other related supplies, as determined by the commissioner,
7 to consumers via postal mail or other delivery service.²

8 b. ¹【A】 An entity authorized to provide¹ 【sterile syringe access】
9 harm reduction ¹【program】 services¹ shall comply with the following
10 requirements:

11 (1) Sterile syringes and needles shall be provided at no cost to
12 consumers 18 years of age and older ¹, provided that the department
13 may authorize sterile syringes and needles to be provided at no cost to
14 consumers under 18 years of age in limited circumstances, at the
15 department's discretion¹ ;

16 (2) 【Program staff shall be trained and regularly supervised in】 An
17 'entity' authorized 'to provide' harm reduction ¹【program】 services¹
18 shall be responsible for training program staff in the following
19 subjects: harm reduction; substance use disorder【,】 ; medical and
20 social service referrals; 【and】 infection control procedures, including
21 universal precautions and needle stick injury protocol; and 【programs】
22 other subjects as determined by the 'entity' authorized 'to provide'
23 harm reduction ¹【program】 services¹ and the '【Department of Health】
24 department¹ . ¹【Programs】 Entities authorized to provide harm
25 reduction services¹ shall maintain records of staff and volunteer
26 training ¹【and of hepatitis C and tuberculosis screening provided to
27 volunteers and staff¹ ;

28 (3) ¹【The program】 Entities authorized to provide harm reduction
29 services¹ shall offer information about HIV, hepatitis C and other
30 bloodborne pathogens and ¹【prevention materials】 information
31 concerning the safe use of drugs by intravenous injection¹ at no cost to
32 consumers, and shall seek to educate all consumers about safe and
33 proper disposal of needles and syringes;

34 (4) ¹【The program】 Entities authorized to provide harm reduction
35 services¹ shall provide information and referrals to consumers,
36 including HIV, hepatitis C, and sexually transmitted infection testing
37 options, access to medication-assisted substance use disorder treatment
38 programs and other substance use disorder treatment programs, and
39 available health and social service options relevant to the
40 ¹【consumer's】¹ needs ¹【of consumers】¹ . The ¹【program】 entity¹ shall
41 encourage consumers to receive 【an】 HIV 【test, and shall, when
42 appropriate, develop an individualized substance use disorder
43 treatment plan for each participating consumer】 , hepatitis C, and
44 sexually transmitted infection tests;

45 (5) ¹【The program】 Except as may otherwise be authorized by the
46 department pursuant to paragraph (1) of this subsection, entities

1 authorized to provide harm reduction services¹ shall screen out
2 consumers under 18 years of age from access to syringes and needles,
3 and shall refer them to substance use disorder treatment and other
4 appropriate programs for youth;

5 (6) **1** **["The program"]** Entities authorized to provide harm reduction
6 services¹ shall develop a plan for the handling and disposal of used
7 syringes and needles in accordance with requirements set forth at
8 N.J.A.C.7:26-3A.1 et seq. for regulated medical waste disposal
9 pursuant to the "Comprehensive Regulated Medical Waste
10 Management Act," P.L.1989, c.34 (C.13:1E-48.1 et al.), and shall also
11 develop and maintain protocols for post-exposure treatment;

12 (7) (a) **1** **["The program"]** Entities authorized to provide harm
13 reduction services¹ may obtain ²**2** **["a standing order, pursuant to the**
14 **"Overdose Prevention Act," P.L.2013, c.46 (C.24:6J-1 et** **1** **["seq."]** **al.**¹ **),**
15 **authorizing** **1** **["program"]**¹ **staff** **1** **["of the entity"]**¹ **to carry**² **and**
16 **2** **["dispense"]** **distribute**² naloxone hydrochloride or another opioid
17 antidote to consumers ²**2** **["and"]** ² **1** **["the"]** **to**¹ family members and
18 friends **1** **["thereof"]** **of consumers**¹ ² **2**, **and to any member of the general**
19 **public, in accordance with the "Overdose Prevention Act," P.L.2013,**
20 **c.46 (C.24:6J-1 et al.) and P.L.2021, c.152**² ;

21 (b) **1** **["The program"]** Entities authorized to provide harm reduction
22 services¹ shall provide overdose prevention information to consumers
23 **1** **["the"]** **and to**¹ family members and friends **1** **["thereof"]** **of consumers**¹
24 **, and** **1** **to**² **2** **["other persons associated** **1** **["therewith"]** **with consumers and**
25 **their family members and friends**¹ **, as appropriate"]** **members of the**
26 **general public**² **, in accordance with the provisions of section 5 of the**
27 **"Overdose Prevention Act," P.L.2013, c.46 (C.24:6J-5);**

28 (8) **1** **["The program"]** Entities authorized to provide harm reduction
29 services¹ shall maintain the confidentiality ¹**and security**¹ of
30 **1** **["information about"]**¹ consumers **1** **["by the use of confidential identifiers,**
31 **which shall consist of the first two letters of the first name of the**
32 **consumer's mother and the two-digit day of birth and two-digit year of**
33 **birth of the consumer, or by the use of such other uniform Statewide**
34 **mechanism as may be approved by the commissioner for this purpose"]**
35 **receiving harm reduction services through appropriate administrative,**
36 **technical, and physical controls and safeguards that protect the**
37 **confidentiality, integrity, and availability of individually identifiable**
38 **information about consumers**¹ ;

39 (9) **1** **["The program"]** Entities authorized to provide harm reduction
40 services¹ shall provide a uniform **["identification"]** **membership** card
41 that has been approved by the **1** **["commissioner"]** **department**¹ to
42 consumers and to staff and volunteers involved in transporting,
43 exchanging or possessing syringes and needles, or shall provide for
44 such other uniform Statewide means of identification as may be
45 approved by the **1** **["commissioner"]** **department**¹ for this purpose;

- 1 (10) ~~‘[The program] Entities authorized to provide harm~~
2 ~~reduction services’~~ shall provide consumers at the time of enrollment
3 with a schedule of ~~‘[program] the entity’s’~~ operation hours and
4 locations, in addition to information about prevention and harm
5 reduction and substance use disorder treatment services; and
- 6 (11) ~~‘[The program] Entities authorized to provide harm~~
7 ~~reduction services’~~ shall establish and implement accurate data
8 collection methods and procedures as required by the
9 ~~‘[commissioner] department’~~ for the purpose of evaluating the
10 ~~‘[sterile syringe access] ‘provision of’ harm reduction ‘[programs,~~
11 ~~including the monitoring and evaluation on a quarterly basis of:]~~
12 ~~services.’~~
- 13 (a) ~~‘[sterile syringe access] ‘[harm reduction program~~
14 ~~participation rates]’~~ ~~‘[~~, including the number of consumers who enter
15 substance use disorder treatment programs and the status of their
16 treatment] ~~‘[and referrals made to substance use disorder treatment~~
17 ~~programs;] (deleted by amendment, P.L. , c.) (pending before the~~
18 ~~Legislature as this bill)’~~
- 19 (b) ~~‘[the effectiveness of]’~~ ~~‘[the sterile syringe access] ‘[harm~~
20 ~~reduction programs in meeting their objectives, including, but not~~
21 ~~limited to, return rates of syringes and needles distributed to~~
22 ~~consumers and the impact of the]’~~ ~~‘[sterile syringe access] ‘[harm~~
23 ~~reduction programs on intravenous drug use; and] (deleted by~~
24 ~~amendment, P.L. , c.) (pending before the Legislature as this bill)’~~
- 25 (c) ~~‘[the number and type of referrals provided by the]’~~ ~~‘[sterile~~
26 ~~syringe access] ‘[harm reduction programs and the specific actions~~
27 ~~taken by the]’~~ ~~‘[sterile syringe access] ‘[harm reduction programs on~~
28 ~~behalf of each consumer] (deleted by amendment, P.L. , c.)~~
29 ~~(pending before the Legislature as this bill)’~~ .
- 30 c. ~~‘[A municipality may terminate a sterile syringe access~~
31 ~~program established or authorized pursuant to this act, which is~~
32 ~~operating within that municipality, if its governing body approves such~~
33 ~~an action by ordinance, in which case the municipality shall notify the~~
34 ~~commissioner of its action in a manner prescribed by regulation of the~~
35 ~~commissioner.] The ‘[commissioner] department’ shall have sole~~
36 ~~authority to terminate ‘[a] authorization for an entity to provide’ harm~~
37 ~~reduction ‘[program authorized or established by the commissioner]~~
38 ~~services that was approved by the department,’ without the need for~~
39 ~~application or approval by the host municipality. ‘[Prior to~~
40 ~~‘[establishing a] authorizing an entity to provide’ harm reduction~~
41 ~~‘[program] services’ in a municipality, the ‘[commissioner]~~
42 ~~department’ shall meet with the municipality’s mayor and council, as~~
43 ~~appropriate, in-person or through video or phone conference, and~~
44 ~~present to the municipality detailed plans for the ‘provision of’ harm~~
45 ~~reduction ‘[program] services’ , including information on the~~

1 expected benefits from the **‘[establishment of a] provision of¹ harm**
 2 reduction **‘[program] services in the municipality¹** . The
 3 **‘[commissioner] department¹** shall maintain direct and open
 4 communication with the municipality prior to and during the
 5 **‘[establishment] process¹ of ‘[a] initiating the provision of¹ harm**
 6 reduction **‘[program] services¹** in the municipality and shall promptly
 7 respond to concerns and other issues raised by the municipality.]

8 d. The provisions of P.L.2006, c.99 (C.26:5C-25 et al.) shall not
 9 be construed as preempting the powers and the authority granted to
 10 municipalities under the “Municipal Land Use Law,” P.L.1975, c.291
 11 (C.40:55D-1 et seq.), nor as requiring a determination that the
 12 provision of harm reduction services is an inherently beneficial use
 13 thereunder.²

14 (cf: ²**[P.L.2017, c.131, s.104] P.L.2021, c.152, s.9²**)

15
 16 5. Section 5 of P.L.2006, c.99 (C.26:5C-29) is amended to read
 17 as follows:

18 5. a. (1) The Commissioner of Health shall report to the
 19 Governor and, pursuant to section 2 of P.L.1991, 164 (C.52:14-
 20 19.1), the Legislature, no later than one year after the effective date
 21 of P.L.2006, c.99 (C.26:5C-25 et **‘[seq.] al.¹**) and biennially
 22 thereafter, on the status of **[sterile syringe access] harm reduction**
 23 **‘[programs established] services provided by entities authorized to**
 24 **provide those services¹** pursuant to sections 3 and 4 **‘[of] of¹**
 25 P.L.2006, c.99 (C.26:5C-27 and C.26:5C-28), **[as amended by**
 26 **P.L.2016, c.36,]** and shall include in that report the data provided to
 27 the **‘[commissioner] department¹** by each **[sterile syringe access]**
 28 **‘entity authorized to provide¹ harm reduction** **‘[program] services¹**
 29 pursuant to paragraph (11) of subsection b. of section 4 of
 30 P.L.2006, c.99 (C.26:5C-28) **[, as amended by P.L.2016, c.36].**

31 (2) For the purpose of each biennial report pursuant to
 32 paragraph (1) of this subsection, the **‘[commissioner] department¹**
 33 shall:

34 (a) **‘[consult with local law enforcement authorities regarding**
 35 **the impact of the [sterile syringe access] harm reduction programs**
 36 **on the rate and volume of crime in the affected municipalities and**
 37 **include that information in the report]** **collaborate with local**
 38 **stakeholders, including healthcare providers, healthcare systems,**
 39 **social services providers, and law enforcement, to provide**
 40 **education and collect data on the value of providing harm reduction**
 41 **services in municipalities in which the services are provided¹** ; and

42 (b) **‘[seek to obtain data from public safety and emergency**
 43 **medical services providers Statewide regarding]** **determine the type**
 44 **of data to be reported and shared, which may include the number of**
 45 **consumers served, the number of syringes distributed, the number**
 46 **of referrals made to social support services and healthcare**

1 providers, overall crime statistics, and¹ the incidence and
 2 **'[location] locations'** of needle stick injuries **'[to their personnel**
 3 **and include that information in the report]'** .

4 b. (Deleted by amendment, P.L.2016, c.36)

5 c. The **'[commissioner] department'** shall prepare a detailed
 6 analysis of **'[the]'** **[sterile syringe access] harm reduction**
 7 **'[programs] services provided pursuant to P.L.2006, c.99**
 8 **(C.26:5C-25 et al.)'** , and report on the results of that analysis to the
 9 Governor, the Governor's Advisory Council on HIV/AIDS and
 10 Related Blood-Borne Pathogens, and, pursuant to section 2 of
 11 P.L.1991, c.164 (C.52:14-19.1), the Legislature annually. The
 12 analysis shall include, but not be limited to:

13 (1) any increase or decrease in the spread of HIV, hepatitis C
 14 and other bloodborne pathogens that may be transmitted by the use
 15 of contaminated syringes and needles;

16 (2) the number of exchanged syringes and needles and an
 17 evaluation of the disposal of syringes and needles that are not
 18 returned by consumers;

19 (3) the number of consumers **'[participating in the] receiving'**
 20 **[sterile syringe access] harm reduction '[programs] services'** and
 21 an assessment of their reasons for **'[participating in the programs]**
 22 **accessing those services'** ;

23 (4) the number of consumers **'[in the] receiving'** **[sterile**
 24 **syringe access] harm reduction '[programs] services'** who
 25 participated in substance use disorder treatment programs; and

26 (5) the number of consumers **'[in the] receiving'** **[sterile**
 27 **syringe access] harm reduction '[programs] services'** who
 28 benefited from counseling and referrals to programs and entities
 29 that are relevant to their health, housing, social service, employment
 30 and other needs.

31 d. (Deleted by amendment, P.L.2016, c.36)

32 (cf: P.L.2017, c.131, s.105)

33

34 6. Section 7 of P.L.2006, c.99 (C.26:5C-31) is amended to read
 35 as follows:

36 7. a. **[The] Notwithstanding any provision of law to the**
 37 **contrary, the** Commissioner of Health **[and Senior Services, in**
 38 **consultation with the Commissioner of Environmental Protection**
 39 **and],** pursuant to the "Administrative Procedure Act,"
 40 P.L.1968, c.410 (C.52:14B-1 et seq.), shall adopt rules and
 41 regulations to effectuate the purposes of **[sections 3 and 4 of]**
 42 **P.L.2006, c.99 [(C.26:5C-27 and C.26:5C-28)] (C.26:5C-25 et al.).**

43 b. Notwithstanding any provision of P.L.1968, c.410
 44 **'(C.52:14B-1 et seq.)'** to the contrary, the commissioner **[shall]**
 45 **'[may] shall'** adopt, immediately upon filing with the Office of
 46 Administrative Law **[and no later than the 90th day after the**

1 effective date of this act,] ¹and no later than the 90th day after the
2 effective date of P.L.2006, c.99 (C.26:2C-25 et al.),¹ such
3 regulations as the commissioner deems necessary to implement the
4 provisions of [sections 3 and 4 of P.L.2006, c.99 (C.26:5C-27 and
5 C.26:5C-28),] ¹[this act] sections 3 and 4 of P.L.2006, c.99
6 (C.26:5C-27 and C.26:5C-28),¹ which shall be effective [until the
7 adoption of rules and regulations pursuant to subsection a. of this
8 section] ¹[for a period not to exceed 180 days] until the adoption
9 of rules and regulations pursuant to subsection a. of this section¹
10 and ¹[thereafter]¹ may be amended, adopted or readopted by the
11 commissioner in accordance with the requirements of P.L.1968,
12 c.410 ¹(C.52:14B-1 et seq.)¹ .

13 ¹c. Notwithstanding any provision of P.L.1968, c.410
14 (C.52:14B-1 et seq.) to the contrary, the commissioner may adopt,
15 immediately upon filing with the Office of Administrative Law,
16 such regulations as the commissioner deems necessary to
17 implement the provisions of P.L. , c. (C.) (pending before
18 the Legislature as this bill), which shall be effective for a period not
19 to exceed 180 days and thereafter may be amended, adopted or
20 readopted by the commissioner in accordance with the requirements
21 of P.L.1968, c.410 (C.52:14B-1 et seq.).¹
22 (cf: P.L.2006, c.99, s.7)
23

24 ²[¹7. There is appropriated from the General Fund to the
25 Department of Health the sum of \$5,000,000 for use by the
26 department in supporting harm reduction services provided pursuant
27 to this act. There is appropriated from the General Fund to the
28 Division of Mental Health and Addiction Services in the
29 Department of Human Services the sum of \$10,000,000 for
30 inpatient and outpatient substance use disorder treatment program
31 slots and outreach.¹]²
32

33 ¹[7.]²[8.]¹ 7.² This act shall take effect immediately.