

[First Reprint]

ASSEMBLY, No. 5174

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED DECEMBER 21, 2020

Sponsored by:

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District 28 (Essex)

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SYNOPSIS

Creates Veterans' Memorial Homes Oversight Board.

CURRENT VERSION OF TEXT

As reported by the Assembly Military and Veterans' Affairs Committee on January 25, 2021, with amendments.



(Sponsorship Updated As Of: 2/22/2021)

1 AN ACT creating a Veterans' Memorial Homes Oversight Board
 2 and ¹amending P.L.1989, c.162,¹ supplementing Title 38A of
 3 the New Jersey Statutes¹, and repealing sections 11 and 12 of
 4 P.L.1989, c.162 (C.38A:3-6.13 and 38A:3-6.14)¹.
 5

6 **BE IT ENACTED** by the Senate and General Assembly of the State
 7 of New Jersey:
 8

9 1. (New section) a. There is established, in but not of, the
 10 Department of Military and Veterans Affairs the Veterans'
 11 Memorial Homes Oversight Board. Notwithstanding this
 12 allocation, the board shall be independent of any supervision or
 13 control by the department or by any officer or employee thereof.

14 The purpose of the board shall be to: review the activities,
 15 policies, and operations of the veterans' memorial homes; review
 16 violations reported, complaints filed, and investigations conducted
 17 at the veterans' memorial homes; identify systemic issues and
 18 problems requiring action; and make such recommendations as the
 19 board shall deem appropriate.

20 b. For the purposes of this act, P.L. , c. (C.)(pending
 21 before the Legislature as this bill), the board shall have oversight
 22 responsibility for the Veterans' Memorial Home-Menlo Park, the
 23 Veterans' Memorial Home-Vineland, and the Veterans' Memorial
 24 Home-Paramus, and for any other veterans' memorial home that
 25 may be established after the effective date of this act.
 26

27 2. (New section) a. The Veterans' Memorial Homes Oversight
 28 Board shall be comprised of ¹**[11]** 12¹ members.

29 b. (1) The Adjutant General shall appoint:

30 one member of the board who is holding full-time employment
 31 with the Department of Military and Veterans Affairs ¹, who shall be a
 32 non-voting member¹;

33 one member of the board who is a nursing supervisor holding full-
 34 time employment with one of the veterans' memorial homes at Menlo
 35 Park, Vineland, or Paramus; and

36 one member of the board who is holding full-time employment
 37 with one of the veterans' memorial homes at Menlo Park, Vineland, or
 38 Paramus, but not with the same home at which the nursing supervisor
 39 is employed.

40 (2) The Adjutant General shall appoint: one member of the board
 41 who, at the time of appointment, shall be an immediate family member
 42 of a person admitted to the veterans' memorial home in Menlo Park;
 43 one member of the board who, at the time of appointment, shall be an
 44 immediate family member of a person admitted to the veterans'
 45 memorial home in Vineland; and one member of the board who, at the

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
 not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AMV committee amendments adopted January 25, 2021.

1 time of appointment, shall be an immediate family member of a person
2 admitted to the veterans' memorial home in Paramus.

3 For the purpose of this paragraph, "immediate family member"
4 means a spouse, a child by blood or adoption, or sibling by blood or
5 adoption.

6 (3) The Adjutant General shall appoint one member of the board
7 who shall be recommended by the head of the Veterans of Foreign
8 Wars, Department of New Jersey; one member of the board who shall
9 be recommended by the head of the American Legion, Department of
10 New Jersey; ¹~~and~~¹ one member of the board who shall be
11 recommended by the head of the Disabled American Veterans,
12 Department of New Jersey¹; and one member of the board who shall
13 be recommended by the head of the Military Order of the Purple
14 Heart, Department of New Jersey¹.

15 c. The President of the Senate shall appoint one member who
16 shall be a member of the Senate serving on the Senate Military and
17 Veterans Affairs Committee.

18 The Speaker of the General Assembly shall appoint one member
19 who shall be of the General Assembly serving on the Assembly
20 Military and Veterans Affairs Committee.

21 These members shall serve during the two-year term of the
22 Legislature in which they were appointed.

23 d. The members appointed in accordance with subsection b. of
24 this section shall serve for a period of three years and until a successor
25 is appointed and qualified.

26 Of the initial appointments made in accordance with subsection b.
27 of this section, three members shall be appointed for a term of one
28 year, three members shall be appointed for a term of two years, and
29 ¹~~three~~ four¹ members shall be appointed for a term of three years.

30 A vacancy occurring other than by expiration of term shall be
31 filled in the same manner as the original appointment but for the
32 unexpired term only.

33 e. The members appointed in accordance with paragraph (1) of
34 subsection b. of this section shall be provided with paid leave of
35 absence from their full-time employment to attend the meetings and
36 activities of the board. The leave of absence shall be in addition to any
37 other leave provided to the employee for the position held.

38 f. The members appointed in accordance with paragraphs (2) and
39 (3) of subsection b. of this section shall not hold any employment or
40 office with the State or a political subdivision of the State during the
41 term service.

42 g. The members of the board appointed in accordance with
43 paragraphs (2) and (3) of subsection b. of this section shall serve
44 without compensation, but shall be eligible for reimbursement for
45 necessary and reasonable expenses incurred in the performance of
46 their official duties within the limits of funds appropriated or otherwise
47 made available to the board for its purposes.

1 3. (New section) a. The members of the Veterans' Memorial
2 Homes Oversight Board shall be appointed within 45 days after the
3 effective date of this act, P.L. , c. (C.)(pending before the
4 Legislature as this bill). The board shall organize as soon as may be
5 practicable after the appointment of a majority of its authorized
6 membership.

7 The members shall elect one of the members of the board to serve
8 as chair, and one of the members of the board to serve as vice-chair.
9 The chair shall appoint a secretary who need not be a member of the
10 board.

11 The board shall meet at the call of the chair or upon the request by
12 a majority of its authorized members. The board shall meet at such
13 times and places within the State as the chair shall determine.

14 A majority of the board's authorized membership shall constitute a
15 quorum for the transaction of any business, including the adoption of
16 any recommendations.

17 b. At the direction of the Adjutant General, the Department of
18 Military and Veterans Affairs shall provide legal, stenographic,
19 technical, clerical, and other staff and resource assistance to the board.
20 The board may incur expenses as may be necessary in order to perform
21 its duties within the limits of funds appropriated or otherwise made
22 available to it for its purposes.

23 c. The board shall submit ¹~~quarterly~~ monthly reports to the
24 Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1).
25 The report shall contain a summary of the activities, reviews, and
26 recommendations of the board; a summary of violations reported,
27 complaints filed, and investigations conducted at each of the veterans'
28 memorial homes; and corrective actions implemented.

29 The report shall be publicly available and posted on the website of
30 the Department of Military and Veterans Affairs.

31
32 4. (New section) a. The Veterans' Memorial Homes Oversight
33 Board shall ¹:

34 (1) recommend standards and procedures for application and
35 termination of eligibility for admission to a memorial home;

36 (2) recommend standards and methods for designating the
37 memorial home in which an eligible person shall receive care and
38 treatment consistent with available services and individual needs and
39 circumstances;

40 (3) recommend standards of care, treatment, and discipline
41 governing the relationship between the memorial home and a person
42 admitted to the memorial home;

43 (4) recommend standards and procedures for the determination and
44 payment of amounts which a person admitted to a memorial home may
45 be required to contribute toward the cost of care and treatment in
46 accordance with their financial ability; and

47 (5) ¹ review, in accordance with subsection b. and c. of this
48 section, violations reported, complaints filed, and investigations

1 conducted at each memorial home to identify systemic issues and
2 problems related to the operation of the memorial homes.

3 b. The board shall be provided with access to such government
4 records as the board may request after adoption by a majority of the
5 authorized membership of the board of a resolution that specifies the
6 records to be requested. The government records requested shall be
7 directly related to the board's duties and responsibilities.

8 c. (1) The chair and the vice chair of the board shall be provided
9 with a notice that summarizes the date, time, place, and general
10 category of a violation reported, complaint filed, and investigation
11 initiated and completed at a veterans' memorial home when the
12 violation, complaint, or investigation involves:

13 the rights or dignity of an admitted person;
14 physical, verbal, or mental abuse, deprivation of services necessary
15 to maintain physical and mental health, or unreasonable confinement;
16 poor quality of care, including inadequate personal hygiene and
17 slow response to requests for assistance;
18 improper transfer or discharge;
19 inappropriate use of chemical or physical restraint; and
20 quality of life.

21 The notice shall be provided within 30 days after the violation is
22 reported, complaint is filed, or investigation is initiated and completed.

23 (2) Upon the adoption by a majority of the authorized membership
24 of the board of a resolution that specifies the incident report sought,
25 the chair and vice-chair of the board shall be provided with the entire
26 contents of a violation report or complaint for which a notice was
27 submitted to the board in accordance with paragraph (1) of this
28 subsection. Upon the conclusion of an investigation by the appropriate
29 authority, the chair and vice-chair shall be provided with the entire
30 contents of the file compiled in the course of an investigation that is in
31 the possession of the veterans' memorial home or the Department of
32 Military and Veterans Affairs.

33 (3) Prior to providing a notice, report, or file to the board in
34 accordance with this subsection, information shall be redacted to
35 prevent disclosure of privileged information, confidential information,
36 and any other information protected from disclosure under State or
37 federal law, or as may be necessary to protect an individual's
38 reasonable expectation of privacy, or as may be necessary when the
39 information is specific enough to be used to identify an individual.

40

41 ¹5. Section 1 of P.L.1989, c.162 (C.38A:3-6.3) is amended to
42 read as follows:

43 1. As used in this act, unless otherwise indicated by the
44 context:

45 a. "Adjutant General" means the Adjutant General of the
46 Department of Military and Veterans' Affairs.

47 b. "Advisory council" means the advisory council of [a
48 veterans' facility or of] the veterans' cemetery.

1 c. "Member" means a person admitted to and receiving care in
2 a veterans' facility.

3 d. "Veteran" means a person who has been honorably
4 discharged from the active military service of the United States.

5 e. "Veterans' facility" means any home, institution, hospital, or
6 part thereof, the admission to which is under the jurisdiction of the
7 Department of Military and Veterans' Affairs.

8 (cf: P.L.1989, c.162, s.1)]¹

9

10 ¹[6. Section 2 of P.L.1989, c.162 (C.38A:3-6.4) is amended to
11 read as follows:

12 2. Subject to the provisions of this act, the Adjutant General of
13 the Department of Military and Veterans' Affairs is authorized,
14 directed and empowered to take such actions, and to issue such
15 reasonable rules and regulations, as may be necessary for carrying
16 out the purposes of this act, including specifically the following:

17 a. To provide standards and procedures for application and
18 determination of eligibility for admission to veterans' facilities;

19 b. To establish standards and methods for designating the
20 veterans' facility in which an eligible person shall receive care and
21 treatment consistent with available services and individual needs
22 and circumstances;

23 c. To establish standards of care, treatment and discipline
24 governing the relationships between the veterans' facilities and
25 persons admitted thereto;

26 d. To establish standards and procedures for determination and
27 payment of such amounts, if any, which members shall be required
28 to contribute toward the cost of care and treatment in accordance
29 with their financial ability, basing such determination upon a
30 formula of financial ability to pay promulgated annually, provided,
31 however, that the amount so determined shall first be approved by
32 the Director of the Division of Budget and Accounting in the
33 Department of the Treasury;

34 e. To negotiate and enter into agreements or contracts with the
35 Veterans Administration or any other appropriate State or federal
36 agency, and to organize the work of the veterans' facilities, giving
37 due regard to the opinion of the [advisory councils] Veterans'
38 Memorial Homes Oversight Board, in any manner consistent with
39 law to comply with the reasonable requirements of such State and
40 federal agencies, in order to secure the maximum financial
41 assistance and services for carrying out the purposes of this act.

42 (cf: P.L.1989, c.162, s.2)]¹

43

44 ¹[7. Section 14 of P.L.1989, c.162 (C.38A:3-6.16) is amended
45 to read as follows:

46 14. Moneys, choses in action and effects deposited by a member
47 in trust with the veterans' facility and unclaimed at the death of the

1 member, dying intestate, shall be deemed to be the property of the
2 veterans' facility. Such property shall be held in trust for three years
3 following the death of the depositor, with power to invest the funds
4 and to use the income for the benefit of the members as the
5 **【advisory council of the veterans' facility】** Veterans' Memorial
6 Homes Oversight Board and the Adjutant General may deem most
7 advisable.

8 Upon claim made within three years following the death of the
9 depositor and sustained by legal proof, the sufficiency of which
10 shall be determined by the **【advisory council of the veterans'**
11 **facility】** Veterans' Memorial Homes Oversight Board and the
12 Adjutant General, such property shall be paid over to the claimant
13 entitled thereto upon acknowledging, executing and delivering a
14 proper release and discharge.

15 Such property remaining unclaimed three years after the death of
16 its depositor shall be deemed to be the property of and subject to the
17 absolute control and disposal of the veterans' facility, to be used for
18 such purposes as the **【advisory council of the veterans' facility】**
19 Veterans' Memorial Homes Oversight Board and the Adjutant
20 General may deem most advisable.

21 (cf: P.L.1989, c.162, s.14)**】**¹

22

23 ¹**【8. Sections 11 and 12 of P.L.1989, c.162 (C.38A:3-6.13 and**
24 **38A:3-6.14) are repealed.】**¹

25

26 ¹**【9.】** 5.¹ This act shall take effect on the first day of the second
27 month following enactment.