

ASSEMBLY, No. 5774

STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED MAY 18, 2021

Sponsored by:

Assemblywoman SERENA DIMASO

District 13 (Monmouth)

SYNOPSIS

Directs Secretary of State to develop process for verifying compliance with ballot bearer rules at drop boxes; requires sharing of drop box surveillance video with campaigns and political parties.

CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** concerning ballot bearer rules and surveillance of ballot drop
2 boxes and amending P.L.2020, c.72.

3

4 **BE IT ENACTED** *by the Senate and General Assembly of the State*
5 *of New Jersey:*

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7 1. Section 1 of P.L.2020, c.72 (C.19:63-16.1) is amended to read
8 as follows:

9 1. a. In addition to delivering a voted mail-in ballot by mail or
10 in person as provided under "The Vote By Mail Law," P.L.2009, c.79
11 (C.19:63-1 et seq.), a mail-in voter shall be entitled to deposit the
12 voter's completed mail-in ballot in a ballot drop box established by
13 the county board of elections as provided under this section. Each
14 mail-in ballot deposited in a ballot drop box by the time designated
15 under current law for the closing of the polls for that election shall
16 be considered valid and shall be canvassed. If, at the closing of the
17 polls, a voter deposits a mail-in ballot at a ballot drop box in a county
18 in which the voter does not reside, the county board of elections, upon
19 discovering that fact, shall notify and timely deliver the ballot to the
20 county board of elections of the county in which the voter resides,
21 who shall accept the ballot for processing. The limitations and
22 prohibitions applicable to mail-in ballot bearers under "The Vote By
23 Mail Law," P.L.2009, c.79 (C.19:63-1 et seq.) shall apply under this
24 section.

25 b. (1) For any election, the county board of elections in each
26 county shall establish ballot drop boxes where voters may deposit
27 their voted mail-in ballots at least 45 days before the election. The
28 ballot drop boxes shall be located throughout the county in a manner
29 specified under paragraph (2) of this subsection.

30 (2) (a) A ballot drop box shall mean a secured drop box that is
31 not required to be within view of a live person for monitoring. All
32 ballot drop boxes shall be available for use by a voter 24 hours a day
33 and shall be placed at locations equipped with security cameras that
34 allow for surveillance of the ballot drop box.

35 (b) Beginning with the 2021 general election, at least one ballot
36 drop box shall be located: at any county government building in
37 which the main office of the county clerk is located; in each
38 municipality with a population larger than 5,000 residents; at the
39 main campus of each State college or university; and the main
40 campus of each independent four-year college or university with
41 enrollments larger than 5,000 students. Notwithstanding the
42 locational criteria established by this subparagraph, whenever two or
43 more ballot drop box locations are separated by a distance of less
44 than 2,000 feet, the board of elections in each county shall determine
45 secondary locations for those ballot drop boxes in compliance with

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 the requirements of this section. The secondary ballot drop box
2 locations shall be located within the municipality where those ballot
3 drop boxes were originally located and shall be approved by a
4 majority vote of the members of the board of elections. However, in
5 the event of a tie in the votes cast by the members of the board of
6 elections, the county clerk shall cast the deciding vote. Whenever
7 possible, at least one ballot drop box shall be located in a
8 municipality with an average per capita income or a median family
9 income at or below 250% of the federal poverty guideline according
10 to the most recent federal American Community Survey.

11 (c) The board of elections in each county shall establish no fewer
12 than 10 ballot drop boxes. To the best of their ability, the board of
13 elections of every county shall place secure ballot drop boxes based
14 on geographic location and population density to best serve the voters
15 of each county in compliance with the guidelines adopted pursuant
16 to subsection c. of this section. The Secretary of State shall establish
17 guidelines for the placement of the ballot drop boxes, the security of
18 the ballot drop boxes, and the schedule for ballot pickup from the
19 ballot boxes.

20 (d) All ballot drop box locations shall be on sites that meet the
21 accessibility requirements applicable to polling places under
22 R.S.19:8-2 and shall be subject to the same compliance oversight
23 applicable to polling places under section 3 of P.L.1991, c.429
24 (C.19:8-3.3). A ballot drop box site shall be considered accessible if
25 it is in compliance with the federal "Americans with Disabilities Act
26 of 1990" (42 U.S.C. s. 12101 et seq.).

27 c. The Secretary of State, in consultation with county boards of
28 elections, shall establish the guidelines necessary to ensure the secure
29 and successful implementation of the mail-in ballot drop boxes
30 required by this section to ensure adequate access in various
31 geographic areas of the county. In determining the ballot drop box
32 locations, the secretary and county boards of elections shall consider,
33 at a minimum, concentrations of population, geographic areas, voter
34 convenience, proximity to public transportation, community-based
35 locations, travel time to the location, proximity to other voting
36 locations and ballot drop boxes, commuter traffic patterns, and
37 security. The guidelines shall include, but may not be limited to,
38 criteria for each county board of elections to:

39 (1) determine the number of ballot drop boxes required per voter
40 population, considering both the number of registered voters and the
41 number of registered mail-in voters in each county before each
42 election;

43 (2) select the geographic location of each ballot drop box,
44 ensuring an equitable distribution of ballot drop boxes across the
45 county to maximize convenience to voters;

1 (3) ensure the accessibility of ballot drop boxes and drop box
2 locations to persons with disabilities; and

3 (4) maintain the security of ballot drop boxes and of the ballots
4 deposited therein, including standards and procedures for ballot
5 retrieval by authorized persons only, and for ensuring the proper
6 chain of custody and safe storage of voted mail-in ballots before each
7 election.

8 d. Each county clerk shall include the locations of the ballot drop
9 boxes established in the county along with the instructions furnished
10 with the mail-in ballot package sent to each mail-in voter pursuant to
11 section 7 of P.L.2009, c.79 (C.19:63-7). At least 45 days before each
12 election, each county board of elections shall cause to be published
13 on their respective websites the location of the ballot drop boxes in
14 each county, and shall provide this information to the Secretary of
15 State for publishing the same on the Division of Elections website.

16 e. The Secretary of State shall promulgate regulations to
17 establish a process for verifying compliance with the limitations and
18 prohibitions applicable to mail-in ballot bearers under “The Vote By
19 Mail Law,” P.L.2009, c.79 (C.19:63-1 et seq.). In addition, the
20 security camera surveillance video recorded for each ballot drop box
21 shall be made available to a candidate’s campaign and to a political
22 party upon request, at the expense of the campaign or party.
23 (cf: P.L.2021, c.44, s.1)

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25 2. This act shall take effect immediately.
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28 STATEMENT

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30 This bill directs the Secretary of State to promulgate regulations
31 to establish a process for verifying compliance with the ballot bearer
32 rules at ballot drop boxes, and requires the sharing of drop box
33 surveillance video with campaigns and political parties at their
34 expense.

35 Under current law, a person, known as a “bearer,” cannot deliver
36 a voted ballot for more than three qualified voters in an election, but
37 may do so for up to five qualified voters in an election if those voters
38 are immediate family members residing in the same household as the
39 bearer. A person who is a candidate in the election for which the voter
40 requests a mail-in ballot is not permitted to serve as a bearer. A
41 person serving as a bearer must certify on the mail-in ballot outer
42 envelope that the bearer received the mail-in ballot directly from the
43 voter and is authorized to deliver the ballot to the appropriate board
44 of election or designee on behalf of the voter.

45 Under this bill, in order to ensure the integrity and security of the
46 voting process using the ballot drop boxes, the Secretary of State is

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1 directed promulgate regulations to establish a process for verifying
2 compliance with the bearer limitations and prohibitions established
3 by law. In addition, this bill requires that the security camera
4 surveillance video recorded for each ballot drop box must be made
5 available to a candidate's campaign and to a political party upon
6 request, at the expense of the campaign or party.