

P.L. 2021, CHAPTER 403, *approved January 18, 2022*
Senate, No. 3493 (*First Reprint*)

1 AN ACT concerning certain expungements and amending
2 ¹N.J.S.2C:52-3,¹ N.J.S.2C:52-14 ¹, N.J.S.2C:36-1¹ and repealing
3 N.J.S.2C:36-6.
4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:
7

8 ¹1. N.J.S.2C:52-3 is amended to read as follows:
9 2C:52-3. Disorderly persons offenses and petty disorderly
10 persons offenses.

11 a. Any person who has been convicted of one or more
12 disorderly persons or petty disorderly persons offenses under the
13 laws of this State who has not been convicted of any crime, whether
14 within this State or any other jurisdiction, may present an
15 expungement application to a court pursuant to this section. Any
16 person who has been convicted of one or more disorderly persons or
17 petty disorderly persons offenses under the laws of this State who
18 has also been convicted of one or more crimes shall not be eligible
19 to apply for an expungement pursuant to this section, but may
20 present an expungement application to the Superior Court pursuant
21 to N.J.S.2C:52-2.

22 b. Any person who has been convicted of one or more
23 disorderly persons or petty disorderly persons offenses under the
24 laws of this State who has not been convicted of any crime, whether
25 within this State or any other jurisdiction, may present an
26 expungement application pursuant to this section to any court
27 designated by the Rules of Court if:

28 the person has been convicted, under the laws of this State, on
29 the same or separate occasions of no more than five disorderly
30 persons offenses, no more than five petty disorderly persons
31 offenses, or a combination of no more than five disorderly persons
32 and petty disorderly persons offenses, and the person does not
33 otherwise have any subsequent conviction for a disorderly persons
34 or petty disorderly persons offense, whether within this State or any
35 other jurisdiction, such that the total number of convictions for
36 disorderly persons and petty disorderly persons offenses would
37 exceed five. Subject to the provision of subsection e. of
38 N.J.S.2C:52-14 requiring denial of an expungement petition when a
39 person has had a previous criminal conviction expunged, a prior
40 conviction for another disorderly persons offense or petty disorderly

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AJU committee amendments adopted December 9, 2021.

1 persons offense shall not bar presenting an application seeking
2 expungement relief for the convictions that are the subject of the
3 application, which may include convictions for no more than five
4 disorderly persons or petty disorderly persons offenses, or
5 combination thereof; or

6 the person has been convicted of multiple disorderly persons
7 offenses or multiple petty disorderly persons offenses under the
8 laws of this State, or a combination of multiple disorderly persons
9 and petty disorderly persons offenses under the laws of this State,
10 which convictions were entered on the same day, and does not
11 otherwise have any subsequent conviction for another offense in
12 addition to those convictions included in the expungement
13 application, whether any such conviction was within this State or
14 any other jurisdiction. Subject to the provision of subsection e. of
15 N.J.S.2C:52-14 requiring denial of an expungement petition when a
16 person has had a previous criminal conviction expunged, a prior
17 conviction for another disorderly persons or petty disorderly
18 persons offense that was not entered on the same day shall not bar
19 presenting an application seeking expungement relief for the
20 convictions entered on the same day that are the subject of the
21 application; or

22 the person has been convicted of multiple disorderly persons
23 offenses or multiple petty disorderly persons offenses under the
24 laws of this State, or a combination of multiple disorderly persons
25 and petty disorderly persons offenses under the laws of this State,
26 which offenses or combination of offenses were interdependent or
27 closely related in circumstances and were committed as part of a
28 sequence of events that took place within a comparatively short
29 period of time, regardless of the date of conviction or sentencing for
30 each individual offense, and the person does not otherwise have any
31 subsequent conviction for another offense in addition to those
32 convictions included in the expungement application, whether
33 within this State or any other jurisdiction. Subject to the provision
34 of subsection e. of N.J.S.2C:52-14 requiring denial of an
35 expungement petition when a person has had a previous criminal
36 conviction expunged, a prior conviction for another disorderly
37 persons offense or petty disorderly persons offense that was not
38 interdependent or closely related in circumstances and was not
39 committed within a comparatively short period of time as described
40 above shall not bar presenting an application seeking expungement
41 relief for the convictions of offenses that were interdependent or
42 closely related and committed within a comparatively short period
43 of time, and that are the subject of the application.

44 For purposes of determining eligibility to present an
45 expungement application to the court pursuant to this section, a
46 conviction for unlawful distribution of, or possessing or having
47 under control with intent to distribute, marijuana or hashish in
48 violation of paragraph (11) of subsection b. of N.J.S.2C:35-5, or a

1 lesser amount of marijuana or hashish in violation of paragraph (12)
2 of subsection b. of that section, or a violation of either of those
3 paragraphs and a violation of subsection a. of section 1 of P.L.1987,
4 c.101 (C.2C:35-7) or subsection a. of section 1 of P.L.1997, c.327
5 (C.2C:35-7.1), for distributing, or possessing or having under
6 control with intent to distribute, on or within 1,000 feet of any
7 school property, or on or within 500 feet of the real property
8 comprising a public housing facility, public park, or public
9 building, or for obtaining or possessing marijuana or hashish in
10 violation of paragraph (3) of subsection a. of N.J.S.2C:35-10, or for
11 an equivalent crime in another jurisdiction, regardless of when the
12 conviction occurred, shall not be considered a conviction of a crime
13 within this State or any other jurisdiction but shall instead be
14 considered a conviction of a disorderly persons offense within this
15 State or an equivalent category of offense within the other
16 jurisdiction, and a conviction for obtaining, possessing, using, being
17 under the influence of, or failing to make lawful disposition of
18 marijuana or hashish in violation of paragraph (4) of subsection a.,
19 or subsection b., or subsection c. of N.J.S.2C:35-10, or a violation
20 involving marijuana or hashish as described herein and using or
21 possessing with intent to use drug paraphernalia with that marijuana
22 or hashish in violation of N.J.S.2C:36-2, or for an equivalent crime
23 or offense in another jurisdiction, regardless of when the conviction
24 occurred, shall not be considered a conviction within this State or
25 any other jurisdiction.

26 Additionally, for purposes of determining eligibility to present
27 an expungement application to the court pursuant to this section, a
28 conviction for unlawful distribution or dispensing of, possession
29 with intent to distribute or dispense, or manufacture with intent to
30 distribute or dispense, drug paraphernalia in violation of
31 N.J.S.2C:36-3 when the paraphernalia is a hypodermic syringe or
32 needle, or for an equivalent crime involving a hypodermic syringe
33 or needle in another jurisdiction, regardless of when the conviction
34 occurred, shall not be considered a conviction of a crime within this
35 State or any other jurisdiction but shall instead be considered a
36 conviction of a disorderly persons offense within this State or an
37 equivalent category of offense within the other jurisdiction, and a
38 conviction for using or possessing with intent to use drug
39 paraphernalia in violation of N.J.S.2C:36-2 when the paraphernalia
40 is a hypodermic syringe or needle, or possession with intent to use
41 or to distribute a hypodermic syringe or needle in violation of
42 N.J.S.2C:36-6, or for an equivalent crime or offense in another
43 jurisdiction, regardless of when the conviction occurred, shall not
44 be considered a conviction within this State or any other
45 jurisdiction.

46 The person, if eligible, may present the expungement application
47 after the expiration of a period of five years from the date of his
48 most recent conviction, payment of any court-ordered financial

1 assessment, satisfactory completion of probation or parole, or
2 release from incarceration, whichever is later. The term "court-
3 ordered financial assessment" as used herein and throughout this
4 section means and includes any fine, fee, penalty, restitution, and
5 other form of financial assessment imposed by the court as part of
6 the sentence for the conviction or convictions that are the subject of
7 the application, for which payment of restitution takes precedence
8 in accordance with chapter 46 of Title 2C of the New Jersey
9 Statutes. The person shall submit the expungement application to a
10 court in the county in which the most recent conviction for a
11 disorderly persons or petty disorderly persons offense was
12 adjudged, which includes a duly verified petition as provided in
13 N.J.S.2C:52-7 praying that the conviction, or convictions if
14 applicable, and all records and information pertaining thereto be
15 expunged. The petition appended to an application shall comply
16 with the requirements of N.J.S.2C:52-1 et seq.

17 Notwithstanding the provisions of the five-year time
18 requirement, if, at the time of application, a court-ordered financial
19 assessment subject to collection under the comprehensive
20 enforcement program established pursuant to P.L.1995, c.9
21 (C.2B:19-1 et al.) is not yet satisfied due to reasons other than
22 willful noncompliance, but the time requirement of five years is
23 otherwise satisfied, the person may submit the expungement
24 application and the court may grant an expungement; provided,
25 however, that the court shall enter a civil judgment for the unpaid
26 portion of the court-ordered financial assessment in the name of the
27 Treasurer, State of New Jersey and transfer collections and
28 disbursement responsibility to the State Treasurer for the
29 outstanding amount in accordance with section 8 of P.L.2017, c.244
30 (C.2C:52-23.1). The Treasurer may specify, and the Administrative
31 Office of the Courts shall collaborate with, the technical and
32 informational standards required to effectuate the transfer of the
33 collection and disbursement responsibilities. Notwithstanding any
34 provision in this law or any other law to the contrary, the court shall
35 have sole discretion to amend the judgment.

36 Additionally, an application may be filed and presented, and the
37 court may grant an expungement pursuant to this section, although
38 less than five years have expired in accordance with the time
39 requirements when the court finds:

40 (1) the court-ordered financial assessment is satisfied but less
41 than five years have expired from the date of satisfaction, and the
42 five-year time requirement is otherwise satisfied, and the court finds
43 that the person substantially complied with any payment plan
44 ordered pursuant to N.J.S.2C:46-1 et seq., or could not do so due to
45 compelling circumstances affecting his ability to satisfy the
46 assessment; or

47 (2) at least three but less than five years have expired from the
48 date of the most recent conviction, payment of any court-ordered

1 financial assessment, satisfactory completion of probation or parole,
2 or release from incarceration, whichever is later; and

3 the person has not been otherwise convicted of a crime,
4 disorderly persons offense, or petty disorderly persons offense since
5 the time of the most recent conviction; and the court finds in its
6 discretion that compelling circumstances exist to grant the
7 expungement. The prosecutor may object pursuant to section 11 of
8 P.L.2019, c.269 (C.2C:52-10.1), N.J.S.2C:52-11, N.J.S.2C:52-14,
9 or N.J.S.2C:52-24.

10 In determining whether compelling circumstances exist for the
11 purposes of paragraph (1) of this subsection, a court may consider
12 the amount of any court-ordered financial assessment imposed, the
13 person's age at the time of the offense or offenses, the person's
14 financial condition and other relevant circumstances regarding the
15 person's ability to pay.¹

16 (cf: P.L.2019, c.269, s.3)

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18 ¹**【1.】 2.**¹ N.J.S.2C:52-14 is amended to read as follows:

19 2C:52-14. A petition for expungement filed pursuant to this
20 chapter shall be denied when:

21 a. Any statutory prerequisite, including any provision of this
22 chapter, is not fulfilled or there is any other statutory basis for
23 denying relief.

24 b. The need for the availability of the records outweighs the
25 desirability of having a person freed from any disabilities as
26 otherwise provided in this chapter. An application may be denied
27 under this subsection only following objection of a party given
28 notice pursuant to N.J.S.2C:52-10 and the burden of asserting such
29 grounds shall be on the objector.

30 c. In connection with a petition under N.J.S.2C:52-6, the
31 acquittal, discharge or dismissal of charges resulted from a plea
32 bargaining agreement involving the conviction of other charges.
33 This bar, however, shall not apply once the conviction is itself
34 expunged.

35 d. The arrest or conviction sought to be expunged is, at the
36 time of hearing, the subject matter of civil litigation between the
37 petitioner or his legal representative and the State, any
38 governmental entity thereof or any State agency and the
39 representatives or employees of any such body.

40 e. Except as set forth in subsection a. of section 7 of P.L.2019,
41 c.269 (C.2C:52-5.3) concerning a "clean slate" expungement
42 petition, the person has had a previous criminal conviction
43 expunged regardless of the lapse of time between the prior
44 expungement, or sealing under prior law, and the present petition.
45 This provision shall not apply:

46 (1) When the person is seeking the expungement of a municipal
47 ordinance violation **【or,】** ¹,¹

1 (2) When the person is seeking the expungement of records
2 pursuant to N.J.S.2C:52-6, or

3 (3) When the person is seeking the expungement of records ¹of
4 conviction for possession with intent to use drug paraphernalia
5 pursuant to N.J.S.2C:36-2, when same is a hypodermic syringe or
6 needle; possession with the intent to distribute drug paraphernalia
7 pursuant to N.J.S.2C:36-3, when same is a hypodermic syringe or
8 needle; or possession or distribution of hypodermic syringe or
9 needle¹ pursuant to N.J.S.2C:36-6 ¹for possession or distribution
10 of hypodermic syringe or needle¹.

11 f. (Deleted by amendment, P.L.2017, c.244)
12 (cf: P.L. 2019, c.269, s.12)

13
14 ¹3. N.J.S.2C:36-1 is amended to read as follows:

15 2C:36-1. Drug paraphernalia, defined; determination.

16 a. As used in this act, "drug paraphernalia" means all
17 equipment, products and materials of any kind which are used or
18 intended for use in planting, propagating, cultivating, growing,
19 harvesting, manufacturing, compounding, converting, producing,
20 processing, preparing, testing, analyzing, packaging, repackaging,
21 storing, containing, concealing, ingesting, inhaling, or otherwise
22 introducing into the human body a controlled dangerous substance,
23 controlled substance analog or toxic chemical, other than marijuana
24 or hashish, in violation of the provisions of chapter 35 of this title.
25 It shall include, but not be limited to:

26 (1) kits used or intended for use in planting, propagating,
27 cultivating, growing or harvesting of any species of plant, other
28 than the plant Cannabis sativa L., which is a controlled dangerous
29 substance or from which a controlled dangerous substance can be
30 derived;

31 (2) kits used or intended for use in manufacturing,
32 compounding, converting, producing, processing, or preparing
33 controlled dangerous substances or controlled substance analogs;

34 (3) isomerization devices used or intended for use in increasing
35 the potency of any species of plant, other than the plant Cannabis
36 sativa L., which is a controlled dangerous substance;

37 (4) testing equipment other than fentanyl test strips, used or
38 intended for use identifying, or in analyzing the strength,
39 effectiveness or purity of controlled dangerous substances or
40 controlled substance analogs;

41 (5) scales and balances used or intended for use in weighing or
42 measuring controlled dangerous substances or controlled substance
43 analogs;

44 (6) dilutants and adulterants, such as quinine hydrochloride,
45 mannitol, mannite, dextrose and lactose, used or intended for use in
46 cutting controlled dangerous substances or controlled substance
47 analogs;

1 (7) blenders, bowls, containers, spoons and mixing devices used
2 or intended for use in compounding controlled dangerous
3 substances or controlled substance analogs;

4 (8) capsules, balloons, envelopes and other containers used or
5 intended for use in packaging small quantities of controlled
6 dangerous substances or controlled substance analogs;

7 (9) containers and other objects used or intended for use in
8 storing or concealing controlled dangerous substances, controlled
9 substance analogs or toxic chemicals;

10 (10) objects used or intended for use in ingesting, inhaling, or
11 otherwise introducing cocaine, nitrous oxide or the fumes of a toxic
12 chemical into the human body, such as (a) metal, wooden, acrylic,
13 glass, stone, plastic, or ceramic pipes with or without screens,
14 permanent screens, or punctured metal bowls; (b) water pipes;
15 (c) carburetion tubes and devices; (d) smoking and carburetion
16 masks; (e) roach clips, meaning objects used to hold burning
17 material that has become too small or too short to be held in the
18 hand; (f) miniature cocaine spoons, and cocaine vials; (g) chamber
19 pipes; (h) carburetor pipes; (i) electric pipes; (j) air-driven pipes;
20 (k) chillums; (l) bongs; (m) ice pipes or chillers; (n) compressed gas
21 containers, such as tanks, cartridges or canisters, that contain food
22 grade or pharmaceutical grade nitrous oxide as a principal
23 ingredient; (o) chargers or charging bottles, meaning metal, ceramic
24 or plastic devices that contain an interior pin that may be used to
25 expel compressed gas from a cartridge or canister; and (p) tubes,
26 balloons, bags, fabrics, bottles or other containers used to
27 concentrate or hold in suspension a toxic chemical or the fumes of a
28 toxic chemical.

29 b. In determining whether or not an object is drug
30 paraphernalia, the trier of fact, in addition to or as part of the
31 proofs, may consider the following factors:

32 (1) (a) statements by an owner or by anyone in control of the
33 object concerning its use;

34 (b) the proximity of the object to illegally possessed controlled
35 dangerous substances, controlled substance analogs or toxic
36 chemicals;

37 (c) the existence of any residue of illegally possessed controlled
38 dangerous substances, controlled substance analogs or toxic
39 chemicals on the object;

40 (d) direct or circumstantial evidence of the intent of an owner,
41 or of anyone in control of the object, to deliver it to persons whom
42 he knows intend to use the object to facilitate a violation of this act;
43 the innocence of an owner, or of anyone in control of the object, as
44 to a direct violation of this act shall not prevent a finding that the
45 object is intended for use as drug paraphernalia;

46 (e) instructions, oral or written, provided with the object
47 concerning its use;

- 1 (f) descriptive materials accompanying the object which explain
2 or depict its use;
- 3 (g) national or local advertising whose purpose the person
4 knows or should know is to promote the sale of objects intended for
5 use as drug paraphernalia;
- 6 (h) the manner in which the object is displayed for sale;
- 7 (i) the existence and scope of legitimate uses for the object in
8 the community; and
- 9 (j) expert testimony concerning its use.

10 (2) If an object appears to be for use, intended for use, or
11 designed for use with cannabis or cannabis items in accordance with
12 the "New Jersey Cannabis Regulatory, Enforcement Assistance, and
13 Marketplace Modernization Act," P.L.2021, c.16 (C.24:6I-31 et al.),
14 the object is presumed to be a lawful cannabis paraphernalia as
15 defined in section 3 of that act (C.24:6I-33), and does not alone
16 constitute reasonable articulable suspicion that the object is a drug
17 paraphernalia, notwithstanding that the object could also be used
18 with an illegal controlled substance or controlled substance analog,
19 unless the owner or any other person in proximity to or in control of
20 the object was in possession of an illegal controlled dangerous
21 substance or controlled substance analog, or the object was in
22 proximity of an illegally possessed controlled dangerous substance
23 or controlled substance analog to indicate its use, intended use, or
24 design for use with that controlled dangerous substance or
25 controlled substance analog.

26 c. Notwithstanding subsection a. of this section, it shall not be
27 unlawful for a person to use, or possess with the intent to use, a
28 hypodermic needle or syringe for the personal use of a controlled
29 substance. This provision shall extend to a hypodermic syringe or
30 needle that contains a residual amount of a controlled dangerous
31 substance or controlled substance analog.¹

32 (cf: P.L.2021, c.16, s.57)

33

34 ¹**[2.] 4.**¹ N.J.S.2C:36-6 is repealed.

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36 ¹**[3.] 5.**¹ This act shall take effect immediately.

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41 Permits expungement of possession or distribution of
42 hypodermic syringe or needle offense in cases of previous
43 expungement; repeals criminal offense of possession of syringe.