

P.L. 2021, CHAPTER 458, *approved January 18, 2022*
Assembly, No. 4569 (*Second Reprint*)

1 **AN ACT** concerning the provision of electric generation service and
2 gas supply service and amending P.L.1999, c.23.

3
4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6
7 1. Section 36 of P.L.1999, c.23 (C.48:3-85) is amended to read
8 as follows:

9 36. a. Notwithstanding any provisions of the "Administrative
10 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
11 contrary, the board, in consultation with the Division of Consumer
12 Affairs in the Department of Law and Public Safety, shall initiate a
13 proceeding and shall adopt, after notice, provision of the
14 opportunity for comment, and public hearing, interim consumer
15 protection standards for electric power suppliers or gas suppliers,
16 within 90 days of February 9, 1999, including, but not limited to,
17 standards for collections, credit, contracts, and authorized changes
18 of an energy customer's electric power supplier or gas supplier, for
19 the prohibition of discriminatory marketing, for advertising and for
20 disclosure. The standards shall be effective as regulations
21 immediately upon filing with the Office of Administrative Law and
22 shall be effective for a period not to exceed 18 months, and may,
23 thereafter, be amended, adopted, or readopted by the board in
24 accordance with the provisions of the "Administrative Procedure
25 Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

26 (1) (a) An electric power supplier or gas supplier shall not
27 provide electric generation service or gas supply service to a
28 customer in this State unless the electric power supplier or gas
29 supplier has provided the customer a one-page information sheet
30 summarizing the material terms and conditions of the contract as
31 determined by the board. Contract standards shall include, but not
32 be limited to, requirements that electric power supply contracts or
33 gas supply contracts conspicuously disclose the duration of the
34 contract; state the price per kilowatt hour or per therm or other
35 pricing determinant approved by the board; use a 12-point font;
36 provide a one-page information sheet in a 12-point font
37 summarizing the material terms and conditions of the contract in
38 English and Spanish, as determined by the board; ²provide the
39 phone number and website for filing complaints with the Board of
40 Public Utilities, Division of Customer Assistance, and a one

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly ATU committee amendments adopted February 24, 2021.

²Senate SEG committee amendments adopted December 9, 2021.

1 sentence explanation of the practice known as “slamming,” which is
2 an unauthorized change of a customer's electric power supplier or
3 gas supplier, in a 12-point, boldface font on the one-page
4 information sheet;² and state, in a 12-point, boldface font, whether
5 the contract is for a fixed rate or a variable rate, and provide a brief
6 explanation of the difference between a fixed rate and a variable
7 rate that is easily understandable by the general public, including an
8 explanation on how weather fluctuations may affect the price of
9 variable rate contracts; have the customer's written signature **【**or
10 electronic signature; an audiorecording of a telephone call initiated
11 by the customer; independent, third-party verification, in
12 accordance with section 37 of P.L.1999, c.23 (C.48:3-86), of a
13 telephone call initiated by an electric power supplier, gas supplier,
14 or private aggregator; or any alternative forms of verification as the
15 board, in consultation with the Division of Consumer Affairs in the
16 Department of Law and Public Safety, may permit for**】** ¹or
17 electronic signature¹ ²; an audio recording of a telephone call
18 initiated by the customer; independent, third-party verification, in
19 accordance with section 37 of P.L.1999, c.23 (C.48:3-86), of a
20 telephone call initiated by an electric power supplier, gas supplier,
21 or private aggregator; or any alternative forms of verification as the
22 board, in consultation with the Division of Consumer Affairs in the
23 Department of Law and Public Safety, may permit² prior to
24 switching electric power suppliers or gas suppliers and for contract
25 renewal; and include termination procedures, notice of any fees, and
26 toll-free or local telephone numbers for the electric power supplier
27 or gas supplier and for the board. An electric power supplier or gas
28 supplier shall not provide the customer's telephone number,
29 electronic mail address, or postal address to other electric power
30 suppliers or gas suppliers if the customer's telephone number
31 appears on the no telemarketing call list established and maintained
32 by the Division of Consumer Affairs, pursuant to the provisions of
33 section 9 of P.L.2003, c.76 (C.56:8-127), or the national do-not-call
34 registry as maintained by the Federal Trade Commission.

35 (b) As used in this paragraph, "customer" means a residential
36 customer or a commercial electric customer with a cumulative peak
37 load of 50 kilowatts or less, or a commercial gas customer with a
38 cumulative peak load of 5,000 therms or less.

39 (2) Standards for the prohibition of discriminatory marketing
40 shall provide, at a minimum, that a decision made by an electric
41 power supplier or a gas supplier to accept or reject a customer shall
42 not be based on race, color, national origin, age, gender, religion,
43 source of income, receipt of public benefits, family status, sexual
44 preference, or geographic location. The board shall adopt reporting
45 requirements to monitor compliance with its standards.

46 (3) Advertising standards for electric power suppliers or gas
47 suppliers shall provide, at a minimum, that optional charges to the

1 customer will not be added to any advertised cost per kilowatt hour
2 or per therm, and that the only unit of measurement that may be
3 used in advertisements is cost per kilowatt hour or per therm, unless
4 otherwise approved by the board. If an electric power supplier or
5 gas supplier does not advertise using cost per kilowatt hour or per
6 therm, the electric power supplier or gas supplier shall provide, at
7 the customer's request, an estimate of the cost per kilowatt hour or
8 per therm. Any optional charges to the customer shall be identified
9 separately and denoted as optional.

10 (4) Credit standards shall include, at a minimum, that the credit
11 requirements used to make decisions must be the same for all
12 residential customers and that electric power suppliers, gas
13 suppliers, and private aggregators not impose unreasonable income
14 or credit requirements.

15 (5) Billing standards shall include, at a minimum, provisions
16 prohibiting electric public utilities, gas public utilities, electric
17 power suppliers, and gas suppliers from charging a fee to residential
18 customers for either the commencement or termination of electric
19 generation service or gas supply service.

20 b. (1) Except as provided in paragraph (2) of this subsection,
21 an electric power supplier, a gas supplier, an electric public utility,
22 and a gas public utility shall not disclose, sell, or transfer individual
23 proprietary information, including, but not limited to, a customer's
24 name, address, telephone number, energy usage, and electric power
25 payment history, to a third party without the consent of the
26 customer.

27 (2) (a) An electric public utility or a gas public utility may
28 disclose and provide, in an electronic format, which may include a
29 CD rom, diskette, and other format as determined by the board,
30 without the consent of a residential customer, a residential
31 customer's name, rate class, and account number, to a government
32 aggregator that is a municipality or a county, or to an energy agent
33 acting as a consultant to a government aggregator that is a
34 municipality or a county, if the customer information is to be used
35 to establish a government energy aggregation program pursuant to
36 sections 42, 43, and 45 of P.L.1999, c.23 (C.48:3-91; C.48:3-92;
37 and C.48:3-94). The number of residential customers and their rate
38 class, and the load profile of non-residential customers who have
39 affirmatively chosen to be included in a government energy
40 aggregation program pursuant to paragraph (3) of subsection a. of
41 section 45 of P.L.1999, c.23 (C.48:3-94) may be disclosed pursuant
42 to this paragraph prior to the request by the government aggregator
43 for bids pursuant to paragraph (1) of subsection b. of section 45 of
44 P.L.1999, c.23 (C.48:3-94), and the name, address, and account
45 number of a residential customer and the name, address, and
46 account number of non-residential customers who have
47 affirmatively chosen to be included in a government energy

1 aggregation program pursuant to paragraph (3) of subsection a. of
2 section 45 of P.L.1999, c.23 (C.48:3-94) may be disclosed pursuant
3 to this paragraph upon the awarding of a contract to a licensed
4 power supplier or licensed gas supplier pursuant to paragraph (2) of
5 subsection b. of section 45 of P.L.1999, c.23 (C.48:3-94). Any
6 customer information disclosed pursuant to this paragraph shall not
7 be considered a government record for the purposes of, and shall be
8 exempt from the provisions of P.L.2001, c.404 (C.47:1A-5 et al.).

9 (b) An electric public utility or a gas public utility disclosing
10 customer information pursuant to this paragraph shall exercise
11 reasonable care in the preparation of this customer information, but
12 shall not be responsible for errors or omissions in the preparation or
13 the content of the customer information.

14 (c) Any person using any information disclosed pursuant to this
15 paragraph for any purpose other than to establish a government
16 energy aggregation program pursuant to sections 42, 43, and 45 of
17 P.L.1999, c.23 (C.48:3-91; C.48:3-92; and C.48:3-94) shall be
18 subject to the provisions of section 34 of P.L.1999, c.23 (C.48:3-
19 83).

20 (d) The role of an electric public utility or a gas public utility in
21 a government energy aggregation program established pursuant to
22 P.L.1999, c.23 (C.48:3-49 et al.) shall be limited to the provisions
23 of this paragraph.

24 (3) Whenever any individual proprietary information is
25 disclosed, sold, or transferred, pursuant to paragraph (1) or
26 paragraph (2) of this subsection, it shall be used only for the
27 provision of continued electric generation service, electric related
28 service, gas supply service, or gas related service to that customer.
29 In the case of a transfer or sale of a business, customer consent shall
30 not be required for the transfer of customer proprietary information
31 to the subsequent owner of the business for maintaining the
32 continuation of those services.

33 (4) Notwithstanding any provisions of the "Administrative
34 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
35 contrary, the board shall, within 90 days of the effective date of
36 P.L.2003, c.24 (C.48:3-93.1 et al.), review existing regulations
37 including, without limitation, Chapter 4 of Title 14 of the New
38 Jersey Administrative Code (Energy Competition **Standards**), to
39 determine their consistency with the provisions of section 36 of
40 P.L.1999, c.23 (C.48:3-85), section 43 of P.L.1999, c.23 (C.48:3-
41 92) and section 45 of P.L.1999, c.23 (C.48:3-94), repeal or modify
42 any regulations that are inconsistent with the provisions thereof, and
43 shall adopt regulations and standards implementing the provisions
44 thereof permitting disclosure of customer information without the
45 consent of the customer including, without limitation, provisions for
46 the development of a board-approved agreement between the
47 disclosing party and the receiving party and the creation of a

1 mechanism for the recovery by the disclosing electric public utility
2 or gas public utility of its reasonable incremental costs of providing
3 the customer information if those costs are not covered in an
4 existing third party supplier agreement.

5 (5) An electric power supplier, a gas supplier, a gas public
6 utility, or an electric public utility may use individual proprietary
7 information that it has obtained by virtue of its provision of electric
8 generation service, electric related service, gas supply service, or
9 gas related service to:

10 (a) Initiate, render, bill, and collect for these services to the
11 extent otherwise authorized to provide billing and collection
12 services;

13 (b) Protect the rights or property of the electric power supplier,
14 gas supplier, or public utility; and

15 (c) Protect consumers of these services and other electric power
16 suppliers, gas suppliers, or electric and gas public utilities from
17 fraudulent, abusive, or unlawful use of, or subscription to, these
18 services.

19 c. The board shall establish and maintain a database for the
20 purpose of recording customer complaints concerning electric and
21 gas public utilities, electric power suppliers, gas suppliers, private
22 aggregators, and energy agents. ²The board shall publish on its
23 website on a quarterly basis a detailed report regarding customer
24 complaints that shall not include the names or other personal
25 information of the customers who complained, but shall include the
26 names of the electric and gas public utilities, electric power
27 suppliers, gas suppliers, private aggregators, and energy agents
28 against which the complaints were filed.²

29 d. The board, in consultation with the Division of Consumer
30 Affairs in the Department of Law and Public Safety, shall establish,
31 or cause to be established, a multi-lingual electric and gas consumer
32 education program. The goal of the consumer education program
33 shall be to educate residential, small business, and special needs
34 consumers about the implications for consumers of the restructuring
35 of the electric power and gas industries. The consumer education
36 program shall include, but need not be limited to, the dissemination
37 of information to enable consumers to make informed choices
38 among available electricity and gas services and suppliers, and the
39 communication to consumers of the consumer protection provisions
40 of P.L.1999, c.23 (C.48:3-49 et al.).

41 The board shall ensure the neutrality of the content and message
42 of advertisements and materials.

43 The board shall promulgate standards for the recovery of
44 consumer education program costs from customers which include
45 reasonable measures and criteria to judge the success of the
46 program in enhancing customer understanding of retail choice.

47 e. (Deleted by amendment, P.L.2003, c.24)²**[.]**²

1 f. (1) In addition to the advertising standards adopted by the
2 board pursuant to paragraph (3) of subsection a. of this section, the
3 board, in consultation with the Division of Consumer Affairs in the
4 Department of Law and Public Safety, shall adopt, pursuant to the
5 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-
6 1 et seq.) interim advertising and marketing standards for electric
7 power suppliers, gas suppliers, brokers, energy agents, marketers,
8 private aggregators, sales representatives, and telemarketers
9 applicable to potential residential customers, within 270 days of the
10 effective date of P.L.2013, c.263, which standards shall include, but
11 not be limited to, prohibiting electric power suppliers, gas suppliers,
12 brokers, energy agents, marketers, private aggregators, sales
13 representatives, and telemarketers from: (a) making false or
14 misleading advertising claims to a potential residential customer; or
15 (b) contacting a potential residential customer by telephone for the
16 purpose of making an unsolicited advertisement if the electric
17 power supplier, gas supplier, broker, energy agent, marketer,
18 private aggregator, sales representative, or telemarketer does not
19 have an existing business relationship with the potential residential
20 customer and the residential customer's telephone number appears
21 on the no telemarketing call list established and maintained by the
22 Division of Consumer Affairs, pursuant to the provisions of section
23 9 of P.L.2003, c.76 (C.56:8-127), or the national do-not-call
24 registry as maintained by the Federal Trade Commission. The
25 standards shall be effective as regulations immediately upon filing
26 with the Office of Administrative Law and shall be effective for a
27 period not to exceed 18 months, and may, thereafter, be amended,
28 adopted, or readopted by the board in accordance with the
29 provisions of the "Administrative Procedure Act," P.L.1968, c.410
30 (C.52:14B-1 et seq.).

31 (2) In addition to any other penalties, fines, or remedies
32 authorized by law, an electric power supplier, gas supplier, broker,
33 energy agent, marketer, private aggregator, sales representative, or
34 telemarketer that violates subparagraph (a) of paragraph (1) of this
35 subsection and collects charges for electric generation service or
36 gas supply service supplied to a residential customer, who was
37 subjected to false or misleading advertising claims by the electric
38 power supplier, gas supplier, broker, energy agent, marketer,
39 private aggregator, sales representative, or telemarketer in violation
40 of subparagraph (a) of paragraph (1) of this subsection, shall be
41 liable to the residential customer in an amount equal to all charges
42 paid by the residential customer after such violation occurs in
43 accordance with any procedures as the board may prescribe,
44 whether the electric power supplier or gas supplier provided the
45 electric generation service or gas supply service to that customer, or
46 the electric generation service or gas supply service was provided to
47 the customer by a broker, energy agent, marketer, private

1 aggregator, sales representative, or telemarketer who contacted the
2 customer on behalf of the electric power supplier or gas supplier.
3 An electric power supplier, gas supplier, broker, energy agent,
4 marketer, private aggregator, sales representative, or telemarketer
5 that violates this subsection shall also be liable for a civil penalty
6 pursuant to section 34 of P.L.1999, c.23 (C.48:3-83). The board is
7 hereby authorized to revoke the license of any electric power
8 supplier, gas supplier, broker, energy agent, marketer, or private
9 aggregator that violates this subsection.
10 (cf: P.L.2015, c.164, s.1)
11

12 2. Section 37 of P.L.1999, c.23 (C.48:3-86) is amended to read
13 as follows:

14 37. a. Notwithstanding any provisions of the "Administrative
15 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
16 contrary, the board, in consultation with the Division of Consumer
17 Affairs in the Department of Law and Public Safety, shall initiate a
18 proceeding and shall adopt, after notice, provision of the
19 opportunity for comment, and public hearing, interim standards for
20 electric power suppliers or gas suppliers, within 90 days of
21 February 9, 1999, to prevent and establish penalties for
22 unauthorized changes of a consumer's electric power supplier or gas
23 supplier, a practice commonly known as "slamming." Such
24 standards shall be effective as regulations immediately upon filing
25 with the Office of Administrative Law and shall be effective for a
26 period not to exceed 18 months, and may, thereafter, be amended,
27 adopted or readopted by the board in accordance with the provisions
28 of the "Administrative Procedure Act."

29 b. Standards for the prohibition of unauthorized changes in a
30 customer's electric power supplier or gas supplier shall include:

31 (1) An electric power supplier, an electric public utility, a gas
32 supplier or a gas public utility shall not cause an unauthorized
33 change in a customer's electric power supplier or gas supplier, a
34 practice known as "slamming." A change in a customer's electric
35 power supplier or gas supplier shall be deemed to be unauthorized
36 unless the customer has done so affirmatively and voluntarily and
37 the electric power supplier or gas supplier has obtained the
38 customer's approval, which approval shall be evidenced by the
39 customer's written signature **1**; the customer's electronic signature;
40 an audio recording of a telephone call initiated by the customer;
41 independent, third-party verification, in accordance with paragraph
42 (2) of this subsection, of a telephone call initiated by an electric
43 power supplier, electric public utility, gas supplier or gas public
44 utility; or such alternative forms of verification as the board, in
45 consultation with the Division of Consumer Affairs, may permit **1**
46 'or electronic signature' ¹ ²; an audio recording of a telephone call
47 initiated by the customer; independent, third-party verification, in

1 accordance with section 37 of P.L.1999, c.23 (C.48:3-86), of a
2 telephone call initiated by an electric power supplier, gas supplier,
3 or private aggregator; or any alternative forms of verification as the
4 board, in consultation with the Division of Consumer Affairs in the
5 Department of Law and Public Safety, may permit² prior to
6 switching electric power suppliers or gas suppliers and for contract
7 renewal;

8 (2) **[(a) A company performing independent, third-party**
9 **verification shall: (i) be independent from the entity that seeks to**
10 **provide the new service; (ii) not be directly or indirectly managed,**
11 **controlled, directed or owned, wholly or in part, by the entity that**
12 **seeks to provide the new service, or by any affiliate of that entity;**
13 **(iii) operate from facilities physically separate from those of the**
14 **entity that seeks to provide the new service; and (iv) not derive any**
15 **commission or compensation based upon the number of sales**
16 **confirmed;**

17 (b) A company performing independent, third-party verification
18 shall obtain a customer's oral confirmation regarding the change and
19 shall record that confirmation by obtaining appropriate verification
20 data. The record shall be available to the customer upon request.
21 Information obtained from a customer through confirmation shall
22 not be used for marketing purposes; **2[(Deleted by amendment,**
23 **P.L. , c.) (pending before the Legislature as this bill)] (a) A**
24 **company performing independent, third-party verification shall: (i)**
25 **be independent from the entity that seeks to provide the new**
26 **service; (ii) not be directly or indirectly managed, controlled,**
27 **directed or owned, wholly or in part, by the entity that seeks to**
28 **provide the new service, or by any affiliate of that entity; (iii)**
29 **operate from facilities physically separate from those of the entity**
30 **that seeks to provide the new service; and (iv) not derive any**
31 **commission or compensation based upon the number of sales**
32 **confirmed;**

33 (b) A company performing independent, third-party verification
34 shall obtain a customer's oral confirmation regarding the change and
35 shall record that confirmation by obtaining appropriate verification
36 data. The record shall be available to the customer upon request.
37 Information obtained from a customer through confirmation shall
38 not be used for marketing purposes;²

39 (3) An electric power supplier, an electric public utility, a gas
40 supplier or a gas public utility shall not fail to cause a change in a
41 customer's electric power supplier or gas supplier, within a period
42 of time determined to be appropriate by the board, when a supplier
43 or utility is in receipt of a change order provided that such change
44 order has been received in a manner that complies with federal and
45 State rules and regulations, including as provided in this subsection;

46 (4) The acts of an agent of an electric power supplier, an electric
47 public utility, a gas supplier or a gas public utility shall be

1 considered the acts of the electric power supplier, electric public
2 utility, gas supplier or gas public utility.

3 c. A customer's new electric power supplier, electric public
4 utility, gas supplier or gas public utility shall notify the customer of
5 the change in the customer's electric or gas supplier within 30 days
6 in a manner to be determined by the board.

7 d. Bills to customers from an electric power supplier, electric
8 public utility, gas supplier or gas public utility shall contain the
9 name and telephone number of each supplier for whom billing is
10 provided, ²the phone number and website for filing complaints with
11 the Board of Public Utilities, Division of Customer Assistance,² and
12 any other information deemed applicable by the board.

13 e. In addition to any other penalties, fines or remedies
14 authorized by law, any electric power supplier, electric public
15 utility, gas supplier or gas public utility that violates this section
16 and collects charges for electric power supply or gas supply
17 services from a customer or through an entity providing customer
18 account services shall be liable to the electric power supplier,
19 electric public utility, gas supplier or gas public utility previously
20 selected by the customer in an amount equal to all charges paid by
21 the customer after such violation in accordance with such
22 procedures as the board may prescribe. Any electric power
23 supplier, electric public utility, gas supplier or gas public utility that
24 violates this section shall also be liable for a civil penalty pursuant
25 to section 34 of P.L.1999, c.23 (C.48:3-83); and the board is hereby
26 authorized to revoke the license of any entity that violates this
27 section.

28 (cf: P.L.2001, c.242, s.3)

29
30 3. Section 41 of P.L.1999, c.23 (C.48:3-90) is amended to read
31 as follows:

32 41. a. A private aggregator shall register with the board, which
33 shall include the filing of basic information pertaining to the
34 supplier, such as name, address, telephone number, and company
35 background and profile. A private aggregator shall provide annual
36 updates of this information to the board. The registration shall also
37 include evidence of financial integrity, as determined by the board,
38 and evidence that the private aggregator has knowledge of the
39 energy industry.

40 b. Any residential customer that elects to purchase electric
41 generation service or gas supply service, after the implementation
42 of gas unbundling pursuant to section 10 of P.L.1999, c.23 (C.48:3-
43 58), through a private aggregator must do so affirmatively and
44 voluntarily, ~~【either】~~ ²either² through ¹~~【a】~~ the customer's¹ written
45 signature ~~【~~; the customer's electronic signature; an audio recording
46 of a telephone call initiated by the customer; independent, third-
47 party verification, in accordance with section 37 of P.L.1999, c.23

1 (C.48:3-86), of a telephone call initiated by a private aggregator; or
2 such alternative forms of verification as the board, in consultation
3 with the Division of Consumer Affairs in the Department of Law
4 and Public Safety, may permit¹ or electronic signature^{1 2}; an audio
5 recording of a telephone call initiated by the customer; independent,
6 third-party verification, in accordance with section 37 of
7 P.L.1999, c.23 (C.48:3-86), of a telephone call initiated by an
8 electric power supplier, gas supplier, or private aggregator; or any
9 alternative forms of verification as the board, in consultation with
10 the Division of Consumer Affairs in the Department of Law and
11 Public Safety, may permit² prior to switching electric power
12 suppliers or gas suppliers and for contract renewal.

13 (cf: P.L.2001, c.242, s.4)

14
15 4. This act shall take effect ²[immediately] on the 30th day
16 following enactment².

17
18
19 _____
20
21 Requires BPU, electric power suppliers, and gas suppliers to
22 publish certain information related to filing of customer complaints.