

[First Reprint]
SENATE, No. 372

STATE OF NEW JERSEY
219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by:

Senator JOSEPH P. CRYAN

District 20 (Union)

Co-Sponsored by:

Senators Turner and Gill

SYNOPSIS

Requires firearm owners who become New Jersey residents to obtain firearm purchaser identification card and register handguns acquired out-of-State.

CURRENT VERSION OF TEXT

As reported by the Senate Law and Public Safety Committee on December 16, 2021, with amendments.



(Sponsorship Updated As Of: 12/16/2021)

1 **AN ACT** concerning firearm ownership and amending N.J.S.2C:58-
2 3.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. N.J.S.2C:58-3 is amended to read as follows:

8 2C:58-3. a. Permit to purchase a handgun.

9 (1) No person shall sell, give, transfer, assign or otherwise dispose
10 of, nor receive, purchase, or otherwise acquire a handgun unless the
11 purchaser, assignee, donee, receiver or holder is licensed as a dealer
12 under this chapter or has first secured a permit to purchase a handgun
13 as provided by this section.

14 (2) A person who is not a licensed retail dealer and sells, gives,
15 transfers, assigns, or otherwise disposes of, or receives, purchases or
16 otherwise acquires a handgun pursuant to this section shall conduct the
17 transaction through a licensed retail dealer.

18 The provisions of this paragraph shall not apply if the transaction
19 is:

20 (a) between members of an immediate family as defined in
21 subsection n. of this section;

22 (b) between law enforcement officers;

23 (c) between collectors of firearms or ammunition as curios or
24 relics as defined in Title 18, U.S.C. section 921 (a) (13) who have in
25 their possession a valid Collector of Curios and Relics License issued
26 by the Bureau of Alcohol, Tobacco, Firearms, and Explosives; or

27 (d) a temporary transfer pursuant to section 1 of P.L.1992, c.74
28 (C.2C:58-3.1) or section 1 of P.L.1997, c.375 (C.2C:58-3.2).

29 (3) Prior to a transaction conducted pursuant to this subsection, the
30 retail dealer shall complete a National Instant Criminal Background
31 Check of the person acquiring the handgun. In addition:

32 (a) the retail dealer shall submit to the Superintendent of State
33 Police, on a form approved by the superintendent, information
34 identifying and confirming the background check;

35 (b) every retail dealer shall maintain a record of transactions
36 conducted pursuant to this subsection, which shall be maintained at the
37 address displayed on the retail dealer's license for inspection by a law
38 enforcement officer during reasonable hours;

39 (c) a retail dealer may charge a fee for a transaction conducted
40 pursuant to this subsection; and

41 (d) any record produced pursuant to this subsection shall not be
42 considered a public record pursuant to P.L.1963, c.73 (C.47:1A-1 et
43 seq.) or P.L.2001, c.404 (C.47:1A-5 et al.).

44 b. Firearms purchaser identification card.

45 (1) No person shall sell, give, transfer, assign or otherwise dispose
46 of nor receive, purchase or otherwise acquire an antique cannon or a

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SLP committee amendments adopted December 16, 2021.

1 rifle or shotgun, other than an antique rifle or shotgun, unless the
2 purchaser, assignee, donee, receiver or holder is licensed as a dealer
3 under this chapter or possesses a valid firearms purchaser
4 identification card, and first exhibits the card to the seller, donor,
5 transferor or assignor, and unless the purchaser, assignee, donee,
6 receiver or holder signs a written certification, on a form prescribed by
7 the superintendent, which shall indicate that he presently complies
8 with the requirements of subsection c. of this section and shall contain
9 his name, address and firearms purchaser identification card number or
10 dealer's registration number. The certification shall be retained by the
11 seller, as provided in paragraph (4) of subsection a. of N.J.S.2C:58-2,
12 or, in the case of a person who is not a dealer, it may be filed with the
13 chief of police of the municipality in which he resides or with the
14 superintendent.

15 (2) A person who is not a licensed retail dealer and sells, gives,
16 transfers, assigns, or otherwise disposes of, or receives, purchases or
17 otherwise acquires an antique cannon or a rifle or shotgun pursuant to
18 this section shall conduct the transaction through a licensed retail
19 dealer.

20 The provisions of this paragraph shall not apply if the transaction
21 is:

22 (a) between members of an immediate family as defined in
23 subsection n. of this section;

24 (b) between law enforcement officers;

25 (c) between collectors of firearms or ammunition as curios or
26 relics as defined in Title 18, U.S.C. section 921 (a) (13) who have in
27 their possession a valid Collector of Curios and Relics License issued
28 by the Bureau of Alcohol, Tobacco, Firearms, and Explosives; or

29 (d) a temporary transfer pursuant to section 1 of P.L.1992, c.74
30 (C.2C:58-3.1) and section 1 of P.L.1997, c.375 (C.2C:58-3.2).

31 (3) Prior to a transaction conducted pursuant to this subsection, the
32 retail dealer shall complete a National Instant Criminal Background
33 Check of the person acquiring an antique cannon or a rifle or shotgun.
34 In addition:

35 (a) the retail dealer shall submit to the Superintendent of State
36 Police, on a form approved by the superintendent, information
37 identifying and confirming the background check;

38 (b) every retail dealer shall maintain a record of transactions
39 conducted pursuant to this section which shall be maintained at the
40 address set forth on the retail dealer's license for inspection by a law
41 enforcement officer during reasonable hours;

42 (c) a retail dealer may charge a fee for a transaction conducted
43 pursuant to this subsection; and

44 (d) any record produced pursuant to this subsection shall not be
45 considered a public record pursuant to P.L.1963, c.73 (C.47:1A-1 et
46 seq.) or P.L.2001, c.404 (C.47:1A-5 et al.).

1 c. Who may obtain. No person of good character and good repute
2 in the community in which he lives, and who is not subject to any of
3 the disabilities set forth in this section or other sections of this chapter,
4 shall be denied a permit to purchase a handgun or a firearms purchaser
5 identification card, except as hereinafter set forth. No handgun
6 purchase permit or firearms purchaser identification card shall be
7 issued:

8 (1) To any person who has been convicted of any crime, or a
9 disorderly persons offense involving an act of domestic violence as
10 defined in section 3 of P.L.1991, c.261 (C.2C:25-19), whether or not
11 armed with or possessing a weapon at the time of the offense;

12 (2) To any drug dependent person as defined in section 2 of
13 P.L.1970, c.226 (C.24:21-2), to any person who is confined for a
14 mental disorder to a hospital, mental institution or sanitarium, or to
15 any person who is presently an habitual drunkard;

16 (3) To any person who suffers from a physical defect or disease
17 which would make it unsafe for him to handle firearms, to any person
18 who has ever been confined for a mental disorder, or to any alcoholic
19 unless any of the foregoing persons produces a certificate of a medical
20 doctor or psychiatrist licensed in New Jersey, or other satisfactory
21 proof, that he is no longer suffering from that particular disability in a
22 manner that would interfere with or handicap him in the handling of
23 firearms; to any person who knowingly falsifies any information on
24 the application form for a handgun purchase permit or firearms
25 purchaser identification card;

26 (4) To any person under the age of 18 years for a firearms
27 purchaser identification card and to any person under the age of 21
28 years for a permit to purchase a handgun;

29 (5) To any person where the issuance would not be in the interest
30 of the public health, safety or welfare;

31 (6) To any person who is subject to a restraining order issued
32 pursuant to the "Prevention of Domestic Violence Act of 1991,"
33 P.L.1991, c.261 (C.2C:25-17 et seq.) prohibiting the person from
34 possessing any firearm;

35 (7) To any person who as a juvenile was adjudicated delinquent for
36 an offense which, if committed by an adult, would constitute a crime
37 and the offense involved the unlawful use or possession of a weapon,
38 explosive or destructive device or is enumerated in subsection d. of
39 section 2 of P.L.1997, c.117 (C.2C:43-7.2);

40 (8) To any person whose firearm is seized pursuant to the
41 "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261
42 (C.2C:25-17 et seq.) and whose firearm has not been returned; or

43 (9) To any person named on the consolidated Terrorist Watchlist
44 maintained by the Terrorist Screening Center administered by the
45 Federal Bureau of Investigation; or

1 (10) To any person who is subject to a court order prohibiting the
2 custody, control, ownership, purchase, possession, or receipt of a
3 firearm or ammunition issued pursuant to the "Extreme Risk Protective
4 Order Act of 2018," P.L.2018, c.35 (C.2C:58-20 et al.).

5 d. Issuance. The chief of police of an organized full-time police
6 department of the municipality where the applicant resides or the
7 superintendent, in all other cases, shall upon application, issue to any
8 person qualified under the provisions of subsection c. of this section a
9 permit to purchase a handgun or a firearms purchaser identification
10 card.

11 Any person aggrieved by the denial of a permit or identification
12 card may request a hearing in the Superior Court of the county in
13 which he resides if he is a resident of New Jersey or in the Superior
14 Court of the county in which his application was filed if he is a
15 nonresident. The request for a hearing shall be made in writing within
16 30 days of the denial of the application for a permit or identification
17 card. The applicant shall serve a copy of his request for a hearing
18 upon the chief of police of the municipality in which he resides, if he
19 is a resident of New Jersey, and upon the superintendent in all cases.
20 The hearing shall be held and a record made thereof within 30 days of
21 the receipt of the application for a hearing by the judge of the Superior
22 Court. No formal pleading and no filing fee shall be required as a
23 preliminary to a hearing. Appeals from the results of a hearing shall
24 be in accordance with law.

25 e. Applications. Applications for permits to purchase a handgun
26 and for firearms purchaser identification cards shall be in the form
27 prescribed by the superintendent and shall set forth the name,
28 residence, place of business, age, date of birth, occupation, sex and
29 physical description, including distinguishing physical characteristics,
30 if any, of the applicant, and shall state whether the applicant is a
31 citizen, whether he is an alcoholic, habitual drunkard, drug dependent
32 person as defined in section 2 of P.L.1970, c.226 (C.24:21-2), whether
33 he has ever been confined or committed to a mental institution or
34 hospital for treatment or observation of a mental or psychiatric
35 condition on a temporary, interim or permanent basis, giving the name
36 and location of the institution or hospital and the dates of confinement
37 or commitment, whether he has been attended, treated or observed by
38 any doctor or psychiatrist or at any hospital or mental institution on an
39 inpatient or outpatient basis for any mental or psychiatric condition,
40 giving the name and location of the doctor, psychiatrist, hospital or
41 institution and the dates of the occurrence, whether he presently or
42 ever has been a member of any organization which advocates or
43 approves the commission of acts of force and violence to overthrow
44 the Government of the United States or of this State, or which seeks to
45 deny others their rights under the Constitution of either the United
46 States or the State of New Jersey, whether he has ever been convicted
47 of a crime or disorderly persons offense, whether the person is subject
48 to a restraining order issued pursuant to the "Prevention of Domestic

1 Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et seq.)
2 prohibiting the person from possessing any firearm, whether the
3 person is subject to a protective order issued pursuant to the "Extreme
4 Risk Protective Order Act of 2018," P.L.2018, c.35 (C.2C:58-20 et al.)
5 prohibiting the person from possessing any firearm, and other
6 information as the superintendent shall deem necessary for the proper
7 enforcement of this chapter. For the purpose of complying with this
8 subsection, the applicant shall waive any statutory or other right of
9 confidentiality relating to institutional confinement. The application
10 shall be signed by the applicant and shall contain as references the
11 names and addresses of two reputable citizens personally acquainted
12 with him.

13 Application blanks shall be obtainable from the superintendent,
14 from any other officer authorized to grant a permit or identification
15 card, and from licensed retail dealers.

16 The chief police officer or the superintendent shall obtain the
17 fingerprints of the applicant and shall have them compared with any
18 and all records of fingerprints in the municipality and county in which
19 the applicant resides and also the records of the State Bureau of
20 Identification and the Federal Bureau of Investigation, provided that an
21 applicant for a handgun purchase permit who possesses a valid
22 firearms purchaser identification card, or who has previously obtained
23 a handgun purchase permit from the same licensing authority for
24 which he was previously fingerprinted, and who provides other
25 reasonably satisfactory proof of his identity, need not be fingerprinted
26 again; however, the chief police officer or the superintendent shall
27 proceed to investigate the application to determine whether or not the
28 applicant has become subject to any of the disabilities set forth in this
29 chapter.

30 f. Granting of permit or identification card; fee; term; renewal;
31 revocation. The application for the permit to purchase a handgun
32 together with a fee of \$2, or the application for the firearms purchaser
33 identification card together with a fee of \$5, shall be delivered or
34 forwarded to the licensing authority who shall investigate the same
35 and, unless good cause for the denial thereof appears, shall grant the
36 permit or the identification card, or both, if application has been made
37 therefor, within 30 days from the date of receipt of the application for
38 residents of this State and within 45 days for nonresident applicants.
39 A permit to purchase a handgun shall be valid for a period of 90 days
40 from the date of issuance and may be renewed by the issuing authority
41 for good cause for an additional 90 days. A firearms purchaser
42 identification card shall be valid until such time as the holder becomes
43 subject to any of the disabilities set forth in subsection c. of this
44 section, whereupon the card shall be void and shall be returned within
45 five days by the holder to the superintendent, who shall then advise the
46 licensing authority. Failure of the holder to return the firearms
47 purchaser identification card to the superintendent within the five days
48 shall be an offense under subsection a. of N.J.S.2C:39-10. Any

1 firearms purchaser identification card may be revoked by the Superior
2 Court of the county wherein the card was issued, after hearing upon
3 notice, upon a finding that the holder thereof no longer qualifies for
4 the issuance of the permit. The county prosecutor of any county, the
5 chief police officer of any municipality or any citizen may apply to the
6 court at any time for the revocation of the card.

7 There shall be no conditions or requirements added to the form or
8 content of the application, or required by the licensing authority for the
9 issuance of a permit or identification card, other than those that are
10 specifically set forth in this chapter.

11 g. Disposition of fees. All fees for permits shall be paid to the
12 State Treasury if the permit is issued by the superintendent, to the
13 municipality if issued by the chief of police, and to the county
14 treasurer if issued by the judge of the Superior Court.

15 h. Form of permit; quadruplicate; disposition of copies. The
16 permit shall be in the form prescribed by the superintendent and shall
17 be issued to the applicant in quadruplicate. Prior to the time he
18 receives the handgun from the seller, the applicant shall deliver to the
19 seller the permit in quadruplicate and the seller shall complete all of
20 the information required on the form. Within five days of the date of
21 the sale, the seller shall forward the original copy to the superintendent
22 and the second copy to the chief of police of the municipality in which
23 the purchaser resides, except that in a municipality having no chief of
24 police, the copy shall be forwarded to the superintendent. The third
25 copy shall then be returned to the purchaser with the pistol or revolver
26 and the fourth copy shall be kept by the seller as a permanent record.

27 i. Restriction on number of firearms person may purchase. Only
28 one handgun shall be purchased or delivered on each permit and no
29 more than one handgun shall be purchased within any 30-day period,
30 but this limitation shall not apply to:

31 (1) a federal, State, or local law enforcement officer or agency
32 purchasing handguns for use by officers in the actual performance of
33 their law enforcement duties;

34 (2) a collector of handguns as curios or relics as defined in Title
35 18, United States Code, section 921 (a) (13) who has in his possession
36 a valid Collector of Curios and Relics License issued by the federal
37 Bureau of Alcohol, Tobacco, Firearms and Explosives;

38 (3) transfers of handguns among licensed retail dealers, registered
39 wholesale dealers and registered manufacturers;

40 (4) transfers of handguns from any person to a licensed retail
41 dealer or a registered wholesale dealer or registered manufacturer;

42 (5) any transaction where the person has purchased a handgun
43 from a licensed retail dealer and has returned that handgun to the
44 dealer in exchange for another handgun within 30 days of the original
45 transaction, provided the retail dealer reports the exchange transaction
46 to the superintendent; or

1 (6) any transaction where the superintendent issues an exemption
2 from the prohibition in this subsection pursuant to the provisions of
3 section 4 of P.L.2009, c.186 (C.2C:58-3.4).

4 The provisions of this subsection shall not be construed to afford
5 or authorize any other exemption from the regulatory provisions
6 governing firearms set forth in chapter 39 and chapter 58 of Title 2C
7 of the New Jersey Statutes;

8 A person shall not be restricted as to the number of rifles or
9 shotguns he may purchase, provided he possesses a valid firearms
10 purchaser identification card and provided further that he signs the
11 certification required in subsection b. of this section for each
12 transaction.

13 j. Firearms passing to heirs or legatees. Notwithstanding any
14 other provision of this section concerning the transfer, receipt or
15 acquisition of a firearm, a permit to purchase or a firearms purchaser
16 identification card shall not be required for the passing of a firearm
17 upon the death of an owner thereof to his heir or legatee, whether the
18 same be by testamentary bequest or by the laws of intestacy. The
19 person who shall so receive, or acquire the firearm shall, however, be
20 subject to all other provisions of this chapter. If the heir or legatee of
21 the firearm does not qualify to possess or carry it, he may retain
22 ownership of the firearm for the purpose of sale for a period not
23 exceeding 180 days, or for a further limited period as may be approved
24 by the chief law enforcement officer of the municipality in which the
25 heir or legatee resides or the superintendent, provided that the firearm
26 is in the custody of the chief law enforcement officer of the
27 municipality or the superintendent during that period.

28 k. Sawed-off shotguns. Nothing in this section shall be construed
29 to authorize the purchase or possession of any sawed-off shotgun.

30 l. Nothing in this section and in N.J.S.2C:58-2 shall apply to the
31 sale or purchase of a visual distress signalling device approved by the
32 United States Coast Guard, solely for possession on a private or
33 commercial aircraft or any boat; provided, however, that no person
34 under the age of 18 years shall purchase nor shall any person sell to a
35 person under the age of 18 years a visual distress signalling device.

36 m. The provisions of subsections a. and b. of this section and
37 paragraphs (4) and (5) of subsection a. of N.J.S.2C:58-2 shall not
38 apply to the purchase of firearms by a law enforcement agency for use
39 by law enforcement officers in the actual performance of the officers'
40 official duties, which purchase may be made directly from a
41 manufacturer or from a licensed dealer located in this State or any
42 other state.

43 n. For the purposes of this section, "immediate family" means a
44 spouse, domestic partner as defined in section 3 of P.L.2003, c.246
45 (C.26:8A-3), partner in a civil union couple as defined in section 2 of
46 P.L.2006, c.103 (C.37:1-29), parent, stepparent, grandparent, sibling,
47 stepsibling, child, stepchild, and grandchild, as related by blood or by
48 law.

1 o. Registration of **'[firearms]** handguns¹ owned by new
2 residents. Any person who becomes a resident of this State following
3 the effective date of P.L. , c. (pending before the Legislature as this
4 bill) and who transports into this State a firearm that the person owned
5 or acquired while residing in another state shall apply for a firearm
6 purchaser identification card **'[and register the firearm]**¹ within **'[30]**
7 60¹ days of becoming a New Jersey resident ¹, and shall register any
8 handgun so transported into this State within 60 days as provided in
9 this subsection¹.

10 A person who registers a **'[firearm]** handgun¹ pursuant to this
11 subsection shall complete a registration statement, which shall be in a
12 form prescribed by the superintendent. The information provided in
13 the registration statement shall include, but shall not be limited to, the
14 name and address of the person and the make, model, and serial
15 number of the **'[firearm]** handgun¹ being registered. Each
16 registration statement shall be signed by the person, and the signature
17 shall constitute a representation of the accuracy of the information
18 contained in the registration statement.

19 The registration statement shall be submitted to the law
20 enforcement agency of the municipality in which the person resides or,
21 if the municipality does not have a municipal law enforcement agency,
22 any State Police station.

23 Within 60 days prior to the effective date of P.L. , c. (pending
24 before the Legislature as this bill), the superintendent shall prepare the
25 form of registration statement as described in this subsection and shall
26 provide a suitable supply of statements to each organized full-time
27 municipal police department and each State Police station.

28 ¹A person who fails to apply for a firearm purchaser identification
29 card or register a handgun as required pursuant to this subsection shall
30 be liable to a civil penalty of \$250 for a first offense and shall be guilty
31 of a disorderly persons offense for a second or subsequent offense.

32 If a person is in possession of multiple firearms or handguns in
33 violation of this subsection, the person shall be guilty of one offense
34 under this subsection provided the violation is a single event.

35 The civil penalty shall be collected pursuant to the "Penalty
36 Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.) in a
37 summary proceeding before the municipal court having jurisdiction. A
38 law enforcement officer having enforcement authority in that
39 municipality may issue a summons for a violation, and may serve and
40 execute all process with respect to the enforcement of this subsection
41 consistent with the Rules of Court.¹

42 (cf: P.L.2018, c.36, s.1)

43
44 2. This act shall take effect on the first day of the seventh
45 month following the date of enactment.