

SENATE, No. 572

STATE OF NEW JERSEY
219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by:

Senator FRED H. MADDEN, JR.

District 4 (Camden and Gloucester)

Senator LINDA R. GREENSTEIN

District 14 (Mercer and Middlesex)

SYNOPSIS

Requires landlord to provide written explanation for rent increase on tenant of senior citizen housing project.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 **AN ACT** requiring written explanation for certain rent increases and
2 amending P.L.1974, c.49.

3

4 **BE IT ENACTED** *by the Senate and General Assembly of the State*
5 *of New Jersey:*

6

7 1. Section 2 of P.L.1974, c.49 (C.2A:18-61.1) is amended to
8 read as follows:

9 2. No lessee or tenant or the assigns, under-tenants or legal
10 representatives of such lessee or tenant may be removed by the
11 Superior Court from any house, building, mobile home or land in a
12 mobile home park or tenement leased for residential purposes, other
13 than (1) owner-occupied premises with not more than two rental
14 units or a hotel, motel or other guest house or part thereof rented to
15 a transient guest or seasonal tenant; (2) a dwelling unit which is
16 held in trust on behalf of a member of the immediate family of the
17 person or persons establishing the trust, provided that the member
18 of the immediate family on whose behalf the trust is established
19 permanently occupies the unit; and (3) a dwelling unit which is
20 permanently occupied by a member of the immediate family of the
21 owner of that unit, provided, however, that exception (2) or (3) shall
22 apply only in cases in which the member of the immediate family
23 has a developmental disability, except upon establishment of one of
24 the following grounds as good cause:

25 a. The person fails to pay rent due and owing under the lease
26 whether the same be oral or written; provided that, for the purposes
27 of this section, any portion of rent unpaid by a tenant to a landlord
28 but utilized by the tenant to continue utility service to the rental
29 premises after receiving notice from an electric, gas, water or sewer
30 public utility that such service was in danger of discontinuance
31 based on nonpayment by the landlord, shall not be deemed to be
32 unpaid rent.

33 b. The person has continued to be, after written notice to cease,
34 so disorderly as to destroy the peace and quiet of the occupants or
35 other tenants living in said house or neighborhood.

36 c. The person has willfully or by reason of gross negligence
37 caused or allowed destruction, damage or injury to the premises.

38 d. The person has continued, after written notice to cease, to
39 substantially violate or breach any of the landlord's rules and
40 regulations governing said premises, provided such rules and
41 regulations are reasonable and have been accepted in writing by the
42 tenant or made a part of the lease at the beginning of the lease term.

43 e. (1) The person has continued, after written notice to cease,
44 to substantially violate or breach any of the covenants or
45 agreements contained in the lease for the premises where a right of
46 reentry is reserved to the landlord in the lease for a violation of such
47 covenant or agreement, provided that such covenant or agreement is

EXPLANATION – Matter enclosed in bold-faced brackets **【thus】** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 reasonable and was contained in the lease at the beginning of the
2 lease term.

3 (2) In public housing under the control of a public housing
4 authority or redevelopment agency, the person has substantially
5 violated or breached any of the covenants or agreements contained
6 in the lease for the premises pertaining to illegal uses of controlled
7 dangerous substances, or other illegal activities, whether or not a
8 right of reentry is reserved to the landlord in the lease for a
9 violation of such covenant or agreement, provided that such
10 covenant or agreement conforms to federal guidelines regarding
11 such lease provisions and was contained in the lease at the
12 beginning of the lease term.

13 f. The person has failed to pay rent after a valid written notice
14 to quit and written notice of increase of said rent, provided the
15 increase in rent is not unconscionable and complies with any and all
16 other laws or municipal ordinances governing rent increases. If the
17 tenant is a resident of a senior citizen housing project, as defined in
18 section 2 of P.L.1995, c.144 (C.2A:42-113), then the notice of
19 increase in rent shall explain the reasons for the rent increase. This
20 explanation shall:

21 (1) describe why the rent increase is not unconscionable;

22 (2) confirm that the rent increase complies with all municipal
23 ordinances, and other applicable laws, governing rent increases; and

24 (3) list the expenses, if any, associated with the tenant's unit,
25 and with common areas of the property, as applicable, that have
26 contributed to the need for a rent increase.

27 g. The landlord or owner (1) seeks to permanently board up or
28 demolish the premises because he has been cited by local or State
29 housing inspectors for substantial violations affecting the health and
30 safety of tenants and it is economically unfeasible for the owner to
31 eliminate the violations; (2) seeks to comply with local or State
32 housing inspectors who have cited him for substantial violations
33 affecting the health and safety of tenants and it is unfeasible to so
34 comply without removing the tenant; simultaneously with service of
35 notice of eviction pursuant to this clause, the landlord shall notify
36 the Department of Community Affairs of the intention to institute
37 proceedings and shall provide the department with such other
38 information as it may require pursuant to rules and regulations. The
39 department shall inform all parties and the court of its view with
40 respect to the feasibility of compliance without removal of the
41 tenant and may in its discretion appear and present evidence; (3)
42 seeks to correct an illegal occupancy because he has been cited by
43 local or State housing inspectors or zoning officers and it is
44 unfeasible to correct such illegal occupancy without removing the
45 tenant; or (4) is a governmental agency which seeks to permanently
46 retire the premises from the rental market pursuant to a
47 redevelopment or land clearance plan in a blighted area. In those
48 cases where the tenant is being removed for any reason specified in

1 this subsection, no warrant for possession shall be issued until
2 P.L.1967, c.79 (C.52:31B-1 et seq.) and P.L.1971, c.362 (C.20:4-1
3 et seq.) have been complied with.

4 h. The owner seeks to retire permanently the residential
5 building or the mobile home park from residential use or use as a
6 mobile home park, provided this subsection shall not apply to
7 circumstances covered under subsection g. of this section.

8 i. The landlord or owner proposes, at the termination of a
9 lease, reasonable changes of substance in the terms and conditions
10 of the lease, including specifically any change in the term thereof,
11 which the tenant, after written notice, refuses to accept; provided
12 that in cases where a tenant has received a notice of termination
13 pursuant to subsection g. of section 3 of P.L.1974, c.49 (C.2A:18-
14 61.2), or has a protected tenancy status pursuant to the "Senior
15 Citizens and Disabled Protected Tenancy Act," P.L.1981, c.226
16 (C.2A:18-61.22 et al.), or pursuant to the "Tenant Protection Act of
17 1992," P.L.1991, c.509 (C.2A:18-61.40 et al.), the landlord or
18 owner shall have the burden of proving that any change in the terms
19 and conditions of the lease, rental or regulations both is reasonable
20 and does not substantially reduce the rights and privileges to which
21 the tenant was entitled prior to the conversion.

22 j. The person, after written notice to cease, has habitually and
23 without legal justification failed to pay rent which is due and owing.

24 k. The landlord or owner of the building or mobile home park
25 is converting from the rental market to a condominium, cooperative
26 or fee simple ownership of two or more dwelling units or park sites,
27 except as hereinafter provided in subsection l. of this section.
28 Where the tenant is being removed pursuant to this subsection, no
29 warrant for possession shall be issued until this act has been
30 complied with. No action for possession shall be brought pursuant
31 to this subsection against a senior citizen tenant or disabled tenant
32 with protected tenancy status pursuant to the "Senior Citizens and
33 Disabled Protected Tenancy Act," P.L.1981, c.226 (C.2A:18-61.22
34 et al.), or against a qualified tenant under the "Tenant Protection
35 Act of 1992," P.L.1991, c.509 (C.2A:18-61.40 et al.), as long as the
36 agency has not terminated the protected tenancy status or the
37 protected tenancy period has not expired.

38 l. (1) The owner of a building or mobile home park, which is
39 constructed as or being converted to a condominium, cooperative or
40 fee simple ownership, seeks to evict a tenant or sublessee whose
41 initial tenancy began after the master deed, agreement establishing
42 the cooperative or subdivision plat was recorded, because the owner
43 has contracted to sell the unit to a buyer who seeks to personally
44 occupy it and the contract for sale calls for the unit to be vacant at
45 the time of closing. However, no action shall be brought against a
46 tenant under paragraph (1) of this subsection unless the tenant was
47 given a statement in accordance with section 6 of P.L.1975, c.311
48 (C.2A:18-61.9);

1 (2) The owner of three or less condominium or cooperative units
2 seeks to evict a tenant whose initial tenancy began by rental from an
3 owner of three or less units after the master deed or agreement
4 establishing the cooperative was recorded, because the owner seeks
5 to personally occupy the unit, or has contracted to sell the unit to a
6 buyer who seeks to personally occupy it and the contract for sale
7 calls for the unit to be vacant at the time of closing;

8 (3) The owner of a building of three residential units or less
9 seeks to personally occupy a unit, or has contracted to sell the
10 residential unit to a buyer who wishes to personally occupy it and
11 the contract for sale calls for the unit to be vacant at the time of
12 closing.

13 m. The landlord or owner conditioned the tenancy upon and in
14 consideration for the tenant's employment by the landlord or owner
15 as superintendent, janitor or in some other capacity and such
16 employment is being terminated.

17 n. The person has been convicted of or pleaded guilty to, or if a
18 juvenile, has been adjudicated delinquent on the basis of an act
19 which if committed by an adult would constitute an offense under
20 the "Comprehensive Drug Reform Act of 1987," N.J.S.2C:35-1 et
21 al., involving the use, possession, manufacture, dispensing or
22 distribution of a controlled dangerous substance, controlled
23 dangerous substance analog or drug paraphernalia within the
24 meaning of that act within or upon the leased premises or the
25 building or complex of buildings and land appurtenant thereto, or
26 the mobile home park, in which those premises are located, and has
27 not in connection with his sentence for that offense either (1)
28 successfully completed or (2) been admitted to and continued upon
29 probation while completing, a drug rehabilitation program pursuant
30 to N.J.S.2C:35-14; or, being the tenant or lessee of such leased
31 premises, knowingly harbors or harbored therein a person who has
32 been so convicted or has so pleaded, or otherwise permits or
33 permitted such a person to occupy those premises for residential
34 purposes, whether continuously or intermittently, except that this
35 subsection shall not apply to a person harboring or permitting a
36 juvenile to occupy the premises if the juvenile has been adjudicated
37 delinquent upon the basis of an act which if committed by an adult
38 would constitute the offense of use or possession under the said act.
39 No action for removal may be brought pursuant to this subsection
40 more than two years after the date of the adjudication or conviction
41 or more than two years after the person's release from incarceration
42 whichever is the later.

43 o. The person has been convicted of or pleaded guilty to, or if a
44 juvenile, has been adjudicated delinquent on the basis of an act
45 which if committed by an adult would constitute an offense under
46 N.J.S.2C:12-1 or N.J.S.2C:12-3 involving assault, or terroristic
47 threats against the landlord, a member of the landlord's family or an
48 employee of the landlord; or, being the tenant or lessee of such

1 leased premises, knowingly harbors or harbored therein a person
2 who has been so convicted or has so pleaded, or otherwise permits
3 or permitted such a person to occupy those premises for residential
4 purposes, whether continuously or intermittently. No action for
5 removal may be brought pursuant to this subsection more than two
6 years after the adjudication or conviction or more than two years
7 after the person's release from incarceration whichever is the later.

8 p. The person has been found, by a preponderance of the
9 evidence, liable in a civil action for removal commenced under this
10 act for an offense under N.J.S.2C:20-1 et al. involving theft of
11 property located on the leased premises from the landlord, the
12 leased premises or other tenants residing in the leased premises, or
13 N.J.S.2C:12-1 or N.J.S.2C:12-3 involving assault or terroristic
14 threats against the landlord, a member of the landlord's family or an
15 employee of the landlord, or under the "Comprehensive Drug
16 Reform Act of 1987," N.J.S.2C:35-1 et al., involving the use,
17 possession, manufacture, dispensing or distribution of a controlled
18 dangerous substance, controlled dangerous substance analog or drug
19 paraphernalia within the meaning of that act within or upon the
20 leased premises or the building or complex of buildings and land
21 appurtenant thereto, or the mobile home park, in which those
22 premises are located, and has not in connection with his sentence
23 for that offense either (1) successfully completed or (2) been
24 admitted to and continued upon probation while completing a drug
25 rehabilitation program pursuant to N.J.S.2C:35-14; or, being the
26 tenant or lessee of such leased premises, knowingly harbors or
27 harbored therein a person who committed such an offense, or
28 otherwise permits or permitted such a person to occupy those
29 premises for residential purposes, whether continuously or
30 intermittently, except that this subsection shall not apply to a person
31 who harbors or permits a juvenile to occupy the premises if the
32 juvenile has been adjudicated delinquent upon the basis of an act
33 which if committed by an adult would constitute the offense of use
34 or possession under the said "Comprehensive Drug Reform Act of
35 1987."

36 q. The person has been convicted of or pleaded guilty to, or if a
37 juvenile, has been adjudicated delinquent on the basis of an act
38 which if committed by an adult would constitute an offense under
39 N.J.S.2C:20-1 et al. involving theft of property from the landlord,
40 the leased premises or other tenants residing in the same building or
41 complex; or, being the tenant or lessee of such leased premises,
42 knowingly harbors therein a person who has been so convicted or
43 has so pleaded, or otherwise permits such a person to occupy those
44 premises for residential purposes, whether continuously or
45 intermittently.

46 r. The person is found in a civil action, by a preponderance of
47 the evidence, to have committed a violation of the human
48 trafficking provisions set forth in section 1 of P.L.2005, c.77

1 (C.2C:13-8) within or upon the leased premises or the building or
2 complex of buildings and land appurtenant thereto, or the mobile
3 home park, in which those premises are located; or, being the tenant
4 or lessee of such leased premises, knowingly harbors or harbored
5 therein a person who has been engaged in human trafficking, or
6 otherwise permits or permitted such a person to occupy those
7 premises for residential purposes, whether continuously or
8 intermittently. No action for removal may be brought pursuant to
9 this subsection more than two years after the alleged violation has
10 terminated. A criminal conviction or a guilty plea to a crime of
11 human trafficking under section 1 of P.L.2005, c.77 (C.2C:13-8)
12 shall be considered prima facie evidence of civil liability under this
13 subsection.

14 For purposes of this section, (1) "developmental disability"
15 means any disability which is defined as such pursuant to section 3
16 of P.L.1977, c.82 (C.30:6D-3); (2) "member of the immediate
17 family" means a person's spouse, parent, child or sibling, or a
18 spouse, parent, child or sibling of any of them; and (3)
19 "permanently" occupies or occupied means that the occupant
20 maintains no other domicile at which the occupant votes, pays rent
21 or property taxes or at which rent or property taxes are paid on the
22 occupant's behalf.

23 (cf: P.L.2013, c.51, s.7)

24

25 2. This act shall take effect on the first day of the third month
26 next following enactment, and shall apply to rent increases that take
27 effect on or after that date.

28

29

30 STATEMENT

31

32 Many New Jersey residents struggle to satisfy the costs of
33 renting a home. These costs are often particularly challenging for
34 senior citizens, many of whom live on a fixed-income. New Jersey
35 law presently requires a landlord to provide written notice to the
36 tenant whenever the landlord intends to increase rent. State law
37 also prohibits "unconscionable" rent increases, a concept defined in
38 case law as one that would "shock the conscience" of a reasonable
39 person.

40 Along with the existing rent increase notice requirement, this bill
41 would require the landlords of certain senior housing to also
42 provide an explanation for the increase. More specifically, the bill
43 would require that if the tenant is a resident of a senior citizen
44 housing project, then the notice of increased rent would be required
45 to be in writing, and would include an explanation of why the rent
46 is increasing. This explanation would:

- 1 (1) describe why the rent increase is not unconscionable;
- 2 (2) confirm that the increase complies with municipal
- 3 ordinances, and other applicable laws; and
- 4 (3) list any expenses associated with the tenant's unit and
- 5 common areas of the property that have contributed to the need for
- 6 the rent increase.
- 7 Additionally, this bill adjusts the underlying statutory language
- 8 concerning notice requirements prior to rent increases to clarify that
- 9 those notices have to be in writing.
- 10 As used in the bill, a "senior citizen housing project" refers to a
- 11 building with three or more dwelling units, intended for, and solely
- 12 occupied by, senior citizens.
- 13 The bill would take effect on the first day of the third month next
- 14 following enactment, and would apply to rent increases that take
- 15 effect on or after that date.