

SENATE, No. 3662

STATE OF NEW JERSEY
219th LEGISLATURE

INTRODUCED APRIL 26, 2021

Sponsored by:

Senator ANTHONY M. BUCCO

District 25 (Morris and Somerset)

Senator ROBERT W. SINGER

District 30 (Monmouth and Ocean)

SYNOPSIS

“Volunteer Medical Professional Health Care Act.”

CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** concerning immunity for civil liability for certain volunteer
2 medical professionals and supplementing Title 2A of the New
3 Jersey Statutes.

4
5 **BE IT ENACTED** *by the Senate and General Assembly of the State*
6 *of New Jersey:*

7
8 1. This act shall be known and may be cited as the “Volunteer
9 Medical Professional Health Care Act.”

10
11 2. The Legislature finds and declares that:

12 a. There are over one million residents in the State of New
13 Jersey without health insurance;

14 b. The State of New Jersey provides over \$700 million in
15 charity care per year;

16 c. Hospital emergency rooms are treating many non-urgent
17 medical conditions because patients perceive that they have no
18 other choices;

19 d. Medicaid expenditures in the State of New Jersey now
20 exceed \$10 billion per year;

21 e. Medicaid mandates are placing additional financial burdens
22 on hospitals, physicians, and dentists, directly impacting the quality
23 and delivery of health care services;

24 f. There is an impending fiscal crisis with the proposed
25 expansion of Medicaid;

26 g. Federal law provides full immunity to physicians and other
27 health care professionals while they volunteer in nonprofit free
28 clinics that treat the poor and charge no fee; and

29 h. Expanding physicians’ civil immunity from tort claims in
30 exchange for their ongoing commitments to charitable practice in
31 free clinics can improve low-income patients’ access to a range of
32 medical options while reducing Medicaid utilization and
33 expenditures.

34
35 3. As used in this act:

36 “Department” means the Department of Health.

37 “Free clinic” means a health care facility licensed by the
38 Department of Health pursuant to P.L.1971, c.136 (C.26:2H-1 et
39 seq.) and operated by a nonprofit private entity, and defined in
40 section 224 of the "Public Health Service Act," (42 U.S.C. s.233)
41 and meeting the following criteria:

42 (1) The facility does not accept reimbursement for health care
43 services from any third-party payer, including reimbursement under
44 any insurance policy or health benefits plan, or under any federal or
45 State health benefits program, but the facility may accept voluntary
46 donations for the provision of services; and

1 (2) The facility either does not impose charges on the patients,
2 or imposes a charge according to the patient's ability to pay the
3 charge.

4 "Free clinic offsite program" means a program or event operated
5 by a free clinic through which qualifying health services are
6 provided to patients at a site other than the free clinic, which may
7 include a volunteer medical professional's customary practice
8 location or another location, as appropriate.

9 "Qualifying health services" means qualifying health services
10 pursuant to section 224 of the "Public Health Service Act," (42
11 U.S.C. s.233).

12 "Volunteer medical professional" means a licensed physician or
13 dentist who is certified as a volunteer medical professional pursuant
14 to this act.

15

16 4. a. The department shall certify a physician or dentist as a
17 volunteer medical professional pursuant to this act if, at the time of
18 application for certification:

19 (1) the physician or dentist is licensed pursuant to Title 45 of the
20 Revised Statutes to practice a health care profession that is regulated
21 by the State Board of Medical Examiners or the New Jersey State
22 Board of Dentistry;

23 (2) the physician or dentist provides documentation to the
24 department certifying that the physician or dentist is deemed to be
25 an employee of the federal Public Health Service as a free clinic
26 health professional providing qualifying health services pursuant to
27 section 224 of the "Public Health Service Act," (42 U.S.C. s.233);
28 and

29 (3) the physician or dentist and the medical director of a free
30 clinic provide documentation to the department certifying that the
31 physician or dentist, prior to the application date and within the
32 calendar quarter of application, has performed at least four hours of
33 qualifying health services at the free clinic or free clinic offsite
34 program per week for four consecutive weeks.

35 b. To maintain certification as a volunteer medical professional
36 pursuant to this act, a volunteer medical professional shall:

37 (1) continue to meet the criteria specified in paragraphs (1) and
38 (2) of subsection a. of this section; and

39 (2) provide documentation to the department, on a quarterly
40 basis, certifying that the volunteer medical professional has
41 provided no fewer than 48 hours per calendar quarter of qualifying
42 health services at a free clinic or a free clinic offsite program. This
43 documentation shall include verification by the medical director of
44 a free clinic of the qualifying health services provided.

45 c. the department shall immediately terminate the certification
46 of a physician or dentist as a volunteer medical professional
47 pursuant to this act if the physician or dentist fails to meet the
48 criteria specified in subsection b. of this section.

- 1 • continue to be deemed as an employee of the federal Public
 - 2 Health Service as a free clinic health professional; and
 - 3 • provide a total of at least 48 hours per calendar quarter of
 - 4 qualifying health services (equivalent to approximately four
 - 5 hours per week) at a free clinic or a free clinic offsite program.
- 6 Physicians and dentists seeking and maintaining certification,
- 7 and medical directors of free clinics, as applicable, are required to
- 8 provide DOH with documentation certifying that the above criteria
- 9 have been met.
- 10 The bill provides that a volunteer medical professional certified
- 11 by DOH is immune from civil liability for any personal injury or
- 12 wrongful death that is a result of any act or omission in the course
- 13 of providing care or treatment if the care or treatment was
- 14 reasonably provided in good faith and the volunteer medical
- 15 professional was acting within the scope of his practice, except that
- 16 the immunity does not extend to an act or omission that was the
- 17 result of gross negligence or willful or wanton misconduct. The
- 18 exclusive remedy for injury or damage suffered as the result of any
- 19 act or omission of the volunteer medical professional is by
- 20 commencement of an action against the State in a court of
- 21 competent jurisdiction.
- 22 The bill takes effect on the first day of the seventh month next
- 23 following the date of enactment, but the Commissioner of Health is
- 24 authorized to take prior administrative action as necessary for its
- 25 implementation.