[First Reprint] ASSEMBLY, No. 3671

STATE OF NEW JERSEY 220th LEGISLATURE

INTRODUCED MARCH 17, 2022

Sponsored by: Assemblyman RAJ MUKHERJI District 33 (Hudson) Assemblywoman CLEOPATRA G. TUCKER District 28 (Essex) Assemblyman PAUL D. MORIARTY District 4 (Camden and Gloucester) Assemblywoman BRITNEE N. TIMBERLAKE District 34 (Essex and Passaic)

Co-Sponsored by: Assemblywoman Lampitt, Assemblyman Benson and Assemblywoman Mosquera

SYNOPSIS

Extends prohibition on certain utility discontinuances for certain customers.

CURRENT VERSION OF TEXT

As reported by the Assembly Commerce and Economic Development Committee on March 21, 2022, with amendments.



(Sponsorship Updated As Of: 3/24/2022)

2

1 AN ACT concerning extended utility service protections for certain 2 customers and amending P.L.2021, c.317 (C.40A:5A-28 et al.). 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 1 of P.L.2021, c.317 is amended to read as follows: 1. As used in sections 1 and 2 of P.L.2021, c.317: 8 9 "Local authority" means an authority, as defined in section 3 of 10 P.L.1983, c.313 (C.40A:5A-3), or a water district established pursuant to R.S.40:62-96 et seq., that provides electric, sewer, or 11 12 water service. 13 "Municipal utility" means a municipal public utility, as defined 14 in N.J.S.40A:1-1, or a joint meeting or regional service agency as 15 defined in section 3 of P.L.2007, c.63 (C.40A:65-3), that provides electric, sewer, or water service. 16 17 "Public utility" means a public utility, as defined pursuant to 18 R.S.48:2-13, that provides electric, gas, sewer, or water service. 19 "Residential customer" means a residential customer of record of 20 a local authority, municipal utility, or a public utility or any 21 residential tenant of a residence where the owner or any agent or 22 other representative of the owner of the residence is a non-23 residential customer of record of a local authority, municipal utility, 24 or public utility. 25 "Submitted an application" means a residential customer has 26 created an application via the online portal or telephone hotline 27 operated by the Department of Community Affairs, or has submitted a paper application to the Department of Community 28 29 Affairs or through a home energy assistance grantee agency. A residential customer who has submitted an application shall include 30 31 those residential customers who have yet to provide, mail, or upload documents that are required in order for the application for the 32 33 utility assistance program to be deemed complete. 34 "Utility emergency" means any condition constituting a potential 35 danger to life, health, or property that requires a local authority, 36 municipal utility, or public utility to discontinue or interrupt the 37 provision of electric, gas, sewer, or water service. 38 39 2. Section 2 of P.L.2021, c.317 is amended to read as follows: 40 The provisions of Executive Order No. 246 of 2021 2. a. 41 concerning a grace period for residential customers of certain 42 utilities, including paragraphs two through four, nine through 14, 16 43 through 18, and 21, shall remain in effect for any local authority, 44 municipal utility, and public utility that provides, sewer, or water 45 service, and any municipal utility or rural electric cooperative that

Matter underlined <u>thus</u> is new matter. Matter enclosed in superscript numerals has been adopted as follows: ¹Assembly ACE committee amendments adopted March 21, 2022.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

3

1 provides electric service, through March 15, 2022. Any residential 2 customer sewer, or water service discontinuance, and any 3 discontinuance of electric service to a residential customer of a 4 municipal utility or rural electric cooperative occurring between the 5 end of the grace period established pursuant to Executive Order No. 6 246 of 2021 and the effective date of P.L.2021, c.317 (C.40A:5A-7 28 et al.) shall be nullified and service shall be restored 8 immediately. Notwithstanding any other provisions of law, a local 9 authority or municipal utility shall not place, sell, or enforce a lien 10 on real property for the unpaid balance of any electric or water 11 charges, or for the unpaid balance of any sewer charges not sold at 12 tax sale as of January 1, 2022 or otherwise accrued to a lien that was struck off to a municipality or sold prior to January 1, 13 14 2022, until after the expiration of the extended grace period 15 pursuant to this section. The extended grace period provided for in 16 this section shall expire on March 15, 2022.

17 b. Notwithstanding any other provisions of law, prior to 18 discontinuing service to a residential customer, or placing, selling, 19 or enforcing a lien on real property owned by a residential customer 20 for the unpaid balance of any water charges accrued between the 21 declaration of a public health emergency in Executive Order No. 22 103 of 2020 and March 15, 2022, a local authority, municipal 23 utility, or public utility shall offer the residential customer a utility 24 service bill payment plan for the unpaid balance of any water 25 charges accrued prior to March 15, 2022. The utility service bill 26 payment plan shall have a minimum 12-month duration unless the 27 residential customer requests a shorter payback period, and shall not 28 require payment of a down payment, deposit, reconnection costs, 29 interest, or penalties. The local authority, municipal utility, or public utility may offer residential customers a combined payment 30 31 and payment forgiveness plan with a duration of less than 12 32 months that involves forgiveness of at least 50 percent of the 33 outstanding principal upon the consent of the residential 34 customer. [If] Except as otherwise provided in subsection k. of this 35 section, if a residential customer does not agree to a utility service 36 bill payment plan pursuant to this subsection within 30 days of 37 being offered the plan by the local authority, municipal utility, or 38 public utility, the local authority, municipal utility, or public utility 39 may take appropriate enforcement action after March 15, 2022, 40 including discontinuing service or placing, selling, or enforcing a 41 lien, to the extent otherwise permitted by law.

c. Notwithstanding any other provisions of law, prior to
discontinuing service to a residential customer, or placing, selling,
or enforcing a lien on real property owned by a residential
customer, for the unpaid balance of any electric charges accrued
between the declaration of a public health emergency in Executive
Order No. 103 of 2020 and March 15, 2022, a municipal electric
utility or rural electric cooperative shall offer the residential

4

1 customer a utility service bill payment plan for the unpaid balance 2 of any electric charges accrued prior to March 15, 2022. The utility 3 service bill payment plan shall have a minimum 12-month duration 4 unless the residential customer requests a shorter payback period, 5 and shall not require payment of a down payment, deposit, 6 reconnection costs, interest, or penalties. The municipal electric 7 utility or rural electric cooperative may offer residential customers a 8 combined payment and payment forgiveness plan with a duration of 9 less than 12 months that involves forgiveness of at least 50 percent 10 of the outstanding principal upon the consent of the residential 11 customer. [If] Except as otherwise provided in subsection k. of this 12 section, if a residential customer does not agree to a utility service 13 bill payment plan pursuant to this subsection within 30 days of 14 being offered the plan by the municipal electric utility or rural 15 electric cooperative, the municipal electric utility or rural electric 16 cooperative may take appropriate enforcement action after March 17 15, 2022, including discontinuing service or placing, selling, or 18 enforcing a lien, to the extent otherwise permitted by law.

19 d. Notwithstanding any other provisions of law, prior to 20 discontinuing service to a residential customer for the unpaid 21 balance of any electric or gas charges accrued between the 22 declaration of a public health emergency in Executive Order No. 23 103 of 2020 and the expiration date of Executive Order No. 246 of 24 2021, or in the case of a customer participating in the Winter 25 Termination Program set forth in N.J.A.C.14:3-3A.5, any electric or 26 gas charges accrued between the declaration of a public health 27 emergency in Executive Order No. 103 of 2020 and March 15, 28 2022, a public utility shall offer the residential customer a utility 29 service bill payment plan for the unpaid balance of any electric or 30 gas charges accrued prior to the expiration date of Executive Order 31 No. 246 of 2021 or, in the case of a customer participating in the 32 Winter Termination Program set forth in N.J.A.C.14:3-3A.5, any 33 electric or gas charges accrued prior to March 15, 2022. The utility 34 service bill payment plan shall have a minimum 12-month duration 35 unless the residential customer requests a shorter payback period, 36 and shall not require payment of a down payment, deposit, 37 reconnection costs, interest, or penalties. The public utility may 38 offer residential customers a combined payment and payment 39 forgiveness plan with a duration of less than 12 months that 40 involves forgiveness of at least 50 percent of the outstanding 41 principal upon the consent of the residential customer. [If] Except 42 as otherwise provided in subsection k. of this section, if a residential customer does not agree to a utility service bill payment 43 44 plan pursuant to this subsection within 30 days of being offered the 45 plan by the public utility, the public utility may take appropriate 46 enforcement action after the expiration of Executive Order 246 of 47 2021 or for customers participating in the Winter Termination 48 Program set forth in N.J.A.C.14:3-3A.5 after March 15, 2022,

5

including discontinuing service, to the extent otherwise permitted
 by law.

3 e. Notwithstanding any other provisions of law, prior to 4 discontinuing service to a residential customer, or placing, selling, 5 or enforcing a lien on real property owned by a residential 6 customer, for the unpaid balance of any sewer charges accrued 7 between the declaration of a public health emergency in Executive 8 Order No. 103 of 2020 and March 15, 2022 that had not been sold 9 at tax sale as of January 1, 2022 or otherwise accrued to a lien that 10 was struck off to a municipality or sold prior to January 1, 2022, a 11 local authority, municipal utility, or public utility shall offer a 12 residential customer a utility service bill payment plan for the 13 unpaid balance of any sewer charges accrued [between the 14 declaration of a public health emergency in Executive Order No. 15 103 of 2020 and prior to March 15, 2022. The utility service bill 16 payment plan shall have a minimum 12-month duration unless the 17 residential customer requests a shorter payback period, and shall not 18 require a down payment, deposit, reconnection costs, interest, or 19 penalties. The local authority, municipal utility, or public utility 20 may offer residential customers a combined payment and payment 21 forgiveness plan with a duration of less than 12 months that 22 involves forgiveness of at least 50 percent of the outstanding 23 principal upon the consent of the residential customer. [If] Except 24 as otherwise provided in subsection k. of this section, if a 25 residential sewer customer does not agree to a utility service bill 26 payment plan within 30 days of being offered a plan by the local 27 authority, municipal utility, or public utility, the local authority, 28 municipal utility, or public utility may take appropriate enforcement 29 action after March 15, 2022, to the extent otherwise permitted by 30 law.

31 f. Utility service bill payment plans offered by municipal 32 utilities and local authorities pursuant to subsections b., c., and e. of 33 this section shall be subject to the provisions of R.S.54:5-19 34 pertaining to installment agreements, except as otherwise provided 35 in this section, and that a residential customer shall be offered a 36 utility service bill payment plan for the payment of water, sewer, or 37 electric charges that became delinquent notwithstanding whether a 38 parcel of property is already subject to an installment payment plan 39 pursuant to law.

40 g. No local authority, municipal utility, or public utility shall 41 collect any interest, fee, or charge from residential customers for 42 late or otherwise untimely payments of water charges that accrued 43 between the declaration of a public health emergency in Executive 44 Order No. 103 of 2020 and March 15, 2022. A local authority, 45 municipality utility, or public utility may charge and collect fees, 46 interest, and penalties for delinquent water charges that accrued 47 prior to the declaration of a public health emergency in Executive Order No. 103 of 2020 and after March 15, 2022, as permitted by
 law.

3 h. No municipal electric utility or rural electric cooperative 4 shall collect any interest, fee, or charge from residential customers 5 for late or otherwise untimely payments of electric charges that 6 accrued between the declaration of a public health emergency in Executive Order No. 103 of 2020 and March 15, 2022. A local 7 8 authority, municipal utility, or public utility may charge and collect 9 fees, interest, and penalties for delinquent electric charges that 10 accrued prior to the declaration of a public health emergency in 11 Executive Order No. 103 of 2020 and after March 15, 2022, as permitted by law. 12

13 No public utility shall collect any interest, fee, or charge i. 14 from residential customers for late or otherwise untimely payments of electric or gas charges that accrued between the declaration of a 15 16 public health emergency in Executive Order No. 103 of 2020 and 17 the expiration date of Executive Order No. 246 of 2021, or in the 18 case of a customer participating in the Winter Termination Program 19 set forth in N.J.A.C.14:3-3A.5, that accrued between the declaration 20 of a public health emergency in Executive Order No. 103 of 2020 21 and March 15, 2022. A public utility may charge and collect fees, 22 interest, and penalties for delinquent electric or gas charges that 23 accrued prior to the declaration of a public health emergency in 24 Executive Order No. 103 of 2020 and after the expiration date of 25 Executive Order No. 246 of 2021 or March 15, 2022, as applicable, 26 as permitted by law.

27 No local authority, municipal utility, or public utility shall j. 28 collect any interest, fee, or charge for late or otherwise untimely payments of sewer charges that accrued between January 1, 2022 29 and March 15, 2022, or that accrued between the declaration of a 30 31 public health emergency in Executive Order No. 103 of 2020 and 32 December 31, 2021 and had not been sold at tax sale as of January 33 1, 2022 or otherwise accrued to a lien that was struck off to a 34 municipality or sold prior to January 1, 2022. A local authority, 35 municipality utility, or public utility may charge and collect fees, 36 interest and penalties for delinquent sewer charges that accrued 37 prior to the declaration of a public health emergency in Executive 38 Order No. 103 of 2020 and after March 15, 2022, as permitted by 39 law.

40 k. (1) For a residential customer who, prior to June 15, 2022, 41 has submitted an application to a State agency for utility assistance from the "Universal Service Fund," established pursuant to section 42 12 of P.L.1999, c.23 (C.48:3-60), the "Low Income Home Energy 43 44 Assistance Program," established pursuant to 42 U.S.C. s.8621 et 45 seq., the "Low Income Household Water Assistance Program," 46 established pursuant to the Consolidated Appropriations Act of 47 2021, Pub.L.116-260, or any other utility assistance program administered by the State, but the residential customer has not 48

7

1 received an application determination from the appropriate State 2 agency, any local authority, municipal utility, public utility, or rural 3 electric cooperative within the residential customer's service 4 territory shall continue to provide electric, gas, sewer, or water 5 service to the residential customer for 60 days after the customer 6 has submitted an application. If the customer completes the application, the local authority, municipal utility, public utility, or 7 8 rural electric cooperative shall continue to provide electric, gas, 9 sewer, or water service to the residential customer until such time as the application is approved or rejected by the appropriate State 10 11 agency. Any discontinuance occurring to a residential customer 12 described in this paragraph between the end of the extended grace 13 period established pursuant to the effective date of P.L.2021, c.317 14 (C.40A:5A-28 et al.) and before the effective date of P.L., 15 c. (C.) (pending before the Legislature as this bill) shall be 16 nullified and service shall be restored immediately. (2) Notwithstanding any other provisions of law, when a 17 18 residential customer has, prior to June 15, 2022, submitted an 19 application to a State agency for utility assistance pursuant to 20 paragraph (1) of this subsection, a local authority or municipal 21 utility shall not place, sell, or enforce a lien on real property owned 22 by a residential customer for the unpaid balance of any electric or 23 water charges, or for the unpaid balance of any sewer charges not 24 sold at tax sale, or otherwise accrued to a lien that was struck off to 25 a municipality, or sold prior to January 1, 2022, until 60 days after 26 the customer has submitted an application, or, if the application is 27 completed, until such time as the application is approved or rejected 28 by the appropriate State agency. If a residential customer has 29 appealed a State agency's denial of a utility assistance program 30 application, a municipality or local authority shall delay placing, 31 selling, or enforcing a lien for the unpaid balance of water, sewer, 32 or electric charges pending conclusion of administrative review by 33 the State agency. 34 (3) Upon the termination of the protection from discontinuation 35 of service afforded to a residential customer pursuant paragraph (1) of this subsection, the local authority, municipal utility, public 36 37 utility, or rural electric cooperative shall offer the residential 38 customer a utility service bill payment plan that conforms to the 39 requirements of subsections b., c., d., or e. of this section, as 40 applicable, except that such payment plan shall also include the 41 unpaid balance of any electric, gas, sewer, or water charges accrued 42 between March 15, 2022 and the termination of the protection from 43 discontinuation of service afforded pursuant to paragraph (1) of this 44 subsection. If the residential customer does not agree to a utility 45 service bill payment plan within 30 days of being offered a plan 46 pursuant to this paragraph, the local authority, municipal utility, 47 public utility, or rural electric cooperative may take appropriate 48 enforcement action, including discontinuing service or placing,

1 selling, or enforcing a lien, to the extent otherwise permitted by 2 law. (4) Within two weeks of the effective date of 3 4 P.L., c. (C.) (pending before the Legislature as this bill), 5 and on a bi-weekly basis thereafter, the Department of Community Affairs, Department of Human Services, Board of Public Utilities, 6 7 or any other State agency that administers a utility assistance 8 program, shall provide written notice to each local authority, 9 municipal utility, public utility, and rural electric cooperative that 10 provides electric, gas, sewer, or water service within the residential customer's service territory, which notice shall indicate: 11 (a) the name ¹[and], ¹ address ¹, and utility account number ¹ of 12 each residential customer that has submitted an application or 13 14 completed an application to a utility assistance program pursuant to 15 paragraph (1) of this subsection; and 16 (b) the protections set forth in paragraphs (1) and (2) of this 17 subsection, which prohibit the discontinuance of any utility service 18 to that residential customer and the placing, selling, or enforcing of 19 a lien on real property owned by a residential customer until the 20 State agency determines the residential customer's application. 21 (5) Within 90 days of receiving a completed application for 22 utility assistance from a residential customer, the Department of 23 Community Affairs, Department of Human Services, Board of 24 Public Utilities, or any other State agency that administers a utility 25 assistance program shall provide approval or rejection of the application to the residential customer via ¹[certified and]¹ regular 26 mail and, if applicable, the online portal in which the residential 27 customer applied for the utility assistance program. 28 29 ¹(a) Upon receipt of a completed application, the Department of Community Affairs shall consider whether the residential customer 30 31 is eligible for any utility assistance programs administered by the 32 department when making an application determination. If the 33 residential customer is eligible for participation in the Payment Assistance for Gas and Electric program, the Department of 34 Community Affairs shall refer the application to the Affordable 35 36 Housing Alliance, which administers the program, for review and 37 determination. 38 (b) The notice provided to the residential customer pursuant to 39 this paragraph shall include information concerning the availability 40 of the utility bill service payment plans established pursuant to paragraph (3) of this subsection.¹ 41 42 (6) Within ¹[three] seven¹ business days of approving or 43 rejecting a residential customer's application for a utility assistance 44 program, the State agency that administers the utility assistance 45 program shall provide a notice of determination to each local authority, municipal utility, public utility, and rural electric 46 47 cooperative that provides electric, gas, sewer, or water service

1 within the residential customer's service territory. In addition to 2 any other information that the State agency may deem appropriate, 3 the written notice shall indicate: (a) the name ¹[and], ¹ address ¹, and utility account number ¹ of 4 the residential customer who applied for the utility assistance 5 6 program; 7 (b) the decision made on the application and the amount of 8 assistance that will be provided to the residential customer; and 9 (c) the termination of the protections set forth in paragraphs (1) 10 and (2) of this subsection. 11 (7) A local authority, municipal utility, public utility, or rural electric cooperative shall not be deemed to violate the provisions of 12 13 this subsection if: 14 (a) the State agency failed to provide notice to the local 15 authority, municipal utility, public utility, or rural electric 16 cooperative pursuant to paragraph (4) of this subsection and the 17 customer has not notified the local authority, municipal utility, 18 public utility, or rural electric cooperative of the submitted 19 application; or 20 (b) the local authority, municipal utility, public utility, or rural 21 electric cooperative determines, in good faith, that a utility 22 emergency requires the discontinuance or interruption of electric, 23 gas, sewer, or water service. (8) Residential customers of a municipal utility or local 24 25 authority providing water or electric service shall have the interest on unpaid delinquent water or electric charges calculated as 26 27 follows, with such calculations also to be used when calculating a 28 tax sale lien redemption: 29 (a) unpaid charges delinquent prior to March 9, 2020 shall have 30 interest calculated from either the due date or last date of payment 31 to March 9, 2020, and from March 16, 2022 until the date of 32 payment. No interest shall be calculated from March 9, 2020 33 through March 15, 2022; and 34 (b) unpaid charges delinquent from March 9, 2020 through 35 March 15, 2022 shall have interest calculated from March 16, 2022 36 to the date of payment. 37 (9) Residential customers of a municipal utility or local 38 authority providing sewer service shall have the interest on unpaid sewer charges delinquent as of March 15, 2022 calculated from 39 40 March 16, 2022 to the date of payment. 41 (10) Redemptions of sewer liens that prior to January 1, 2022 42 were sold, accrued to a lien as a subsequent payment, or struck off 43 to a municipality shall have interest calculated from the date of tax 44 sale or the date of the subsequent payment to December 31, 2021, 45 and from March 16, 2022 to the date of redemption. No interest shall be calculated from January 1, 2022 to March 15, 2022. 46 47 (11) Interest, late fees and penalties may be waived for 48 residential customers of municipal utilities or local authorities

1 providing water, sewer, or electric service to the extent necessary

- 3 (cf: P.L.2021, c.317, s.2)
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5 3. (New section) a. Upon the effective date of 6)(pending before the Legislature as this bill), the P.L. , c. (C. 7 Department of Community Affairs, Department of Human Services, 8 Board of Public Utilities, and any other State agency that administers a utility assistance program shall update all public 9 10 information, including written materials, advertisements, and 11 websites, regarding the availability of the Winter Termination 12 Program set forth in N.J.A.C.14:3-3A.5, utility assistance from the 13 "Universal Service Fund," established pursuant to section 12 of 14 P.L.1999, c.23 (C.48:3-60), the "Low Income Home Energy 15 Assistance Program," established pursuant to 42 U.S.C. s.8621 et 16 seq., the "Low Income Household Water Assistance Program," 17 established pursuant to the Consolidated Appropriations Act of 2021, Pub.L.116-260, or any other utility assistance program 18 19 administered by the State.

The public information shall prominently include a statement of the consumer protections residential customers shall receive if the customer has submitted an application for a utility assistance program or completed an application for a utility assistance program.

b. Each local authority, municipal utility, public utility, or rural
electric cooperative shall provide the information in subsection a. of
this subsection in any communication to a residential customer in
connection with an overdue utility bill.

29

30 4. This act shall take effect immediately and shall be31 retroactive to March 15, 2022.

^{2 &}lt;u>for compliance with utility assistance program requirements.</u>