SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 1056

STATE OF NEW JERSEY

208th LEGISLATURE

ADOPTED JUNE 22, 1998

Sponsored by: Senator HENRY P. MCNAMARA District 40 (Bergen and Passaic) Senator JOHN H. ADLER District 6 (Camden)

Co-Sponsored by: Senator Matheussen

SYNOPSIS

Deregulates the Statewide solid waste management system, makes an appropriation.

CURRENT VERSION OF TEXT

Substitute as adopted by the Senate Environment Committee.



AN ACT concerning solid waste collection and disposal, revising and repealing various sections of statutory law, and making an appropriation.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

 1. (New section) Sections 1 through 14 inclusive of P.L. , c. (C.13:1E-208 through 13:1E-221)(pending in the Legislature as this bill) shall be known and may be cited as the "Solid Waste Collection and Disposal Regulatory Reform and Debt Retirement Act."

2. (New section) The Legislature finds and declares that in response to the need to protect and enhance the quality of the State's environment, and to provide for the environmentally-sound and proper collection, recycling and disposal of solid waste, the Legislature made a determination over a quarter-century ago that these goals would be best achieved through the development of a comprehensive Statewide solid waste management strategy; that in furtherance of these environmental goals and policies, and to provide for a regulatory framework for the implementation thereof on a Statewide basis, the Legislature enacted the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.), which designated every county and the Hackensack Meadowlands District as a solid waste management district for planning and implementation purposes and required each county, or a public authority designated by the governing body of the county, to develop, adopt and implement a district solid waste management plan for the collection, disposal or recycling of solid waste generated within its geographic boundaries.

The Legislature further finds and declares that in furtherance of this State mandate, each county or public authority designated by the county as responsible for solid waste management adopted a district solid waste management plan which provided for designation of specific solid waste facilities for the processing or disposal of the district's solid waste; that the counties or their designated public authorities entered into contracts, acquired real and personal property, incurred administrative and other operating expenses, and issued debt obligations to provide for these facilities, for the development of district solid waste management plans and for the enforcement of waste flow orders; that the rates, fees or charges paid by municipalities and commercial generators of solid waste included a component to allow for the recovery of the costs necessary to secure these capital-intensive facilities; and that the Department of Environmental

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 Protection issued waste flow orders which required all constituent

- 2 municipalities and local haulers to use the designated in-county solid
- 3 waste facilities for solid waste processing or disposal and which
- 4 effectively limited the short-term and virtually prohibited the long-term
- 5 use of out-of-state facilities.

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The Legislature further finds and declares that while the development of a comprehensive Statewide solid waste management planning and implementation system as embodied in the "Solid Waste Management Act" has ensured the availability of long-term disposal capacity for most solid waste generated in this State, the system has also resulted in the monopolization of waste processing and disposal services by each county or public authority and has led to rates, fees or charges for solid waste disposal that are among the highest in the

or charges for solid waste disposal that are among the highest in the nation.

15 The Legislature further finds and declares that ability of each 16 county or public authority to fulfill its lawful responsibilities with respect to district solid waste management plan implementation, 17 18 including the ability to raise revenues sufficient to provide funds for 19 payment of the costs of developing self-sufficient solid waste 20 management systems, had been predicated on its legal authority to 21 direct the flow of solid waste generated within the geographic 22 boundaries of the county to designated solid waste facilities, thereby 23 ensuring the economic viability of these facilities; and that waste flow 24 control by counties and public authorities had been supported by 25 statute, rules and regulations adopted by the Department of 26 Environmental Protection and franchises awarded by the Board of 27 Public Utilities, and was upheld as a valid exercise of State power by 28 the federal courts in 1988 under J. Filberto Sanitation, Inc. v. New 29 Jersey Dept. of Envtl. Protection.

30 The Legislature further finds and declares that in the case of <u>C & </u> 31 A Carbone, Inc. v. Town of Clarkstown, N.Y. the U.S. Supreme Court 32 held on May 16, 1994 that the challenged ordinance, which mandated 33 that haulers use the facility designated by the town for solid waste 34 processing and disposal, impermissibly discriminated against interstate commerce in violation of the U.S. Constitution; that the holding in 35 36 <u>Carbone</u> was subsequently interpreted by the appellate court in 37 Atlantic Coast Demolition & Recycling, Inc., et al. v. Board of Chosen 38 Freeholders of Atlantic County et al. to require reversal of the prior 39 ruling in J. Filberto Sanitation; on July 15, 1996, the U.S. District 40 Court for the district of New Jersey in its Atlantic Coast decision 41 invalidated New Jersey's waste flow rules to the extent that they 42 discriminate against interstate commerce; that on May 1, 1997, the 43 U.S. Court of Appeals in its second <u>Atlantic Coast</u> decision affirmed 44 the district court's findings that New Jersey's waste flow laws, rules 45 and regulations are unconstitutional insofar as they discriminate against out-of-state solid waste facilities and reversed the two year 46

1 stay granted by Judge Irenas; that the State of New Jersey filed a

- 2 petition for <u>certiorari</u> to the U.S. Supreme Court on September 4,
- 3 1997; and that on November 10, 1997, the U.S. Supreme Court denied
- 4 the State's petition for <u>certiorari</u> in <u>Atlantic Coast</u>, thereby requiring
- 5 the State, the counties, public authorities and municipalities to
- 6 implement a constitutionally acceptable system for solid waste

7 management.

The Legislature further finds that in the Waste Management of Pennsylvania, Inc. v. Shinn decision, the U.S. District Court for the district of New Jersey determined on September 27, 1996 that the self-sufficiency goals used by the Department of Environmental Protection in the evaluation of contracts for long-term disposal of the State's solid waste impermissibly discriminated against interstate commerce in violation of the U.S. Constitution.

The Legislature further finds and declares that the counties and public authorities must be able, under all circumstances, to secure revenues sufficient to recover the stranded solid waste facility debt incurred in constructing and operating State-mandated solid waste disposal facilities, including sanitary landfills, transfer stations and solid waste incinerators; and that the State is obligated to provide financial assistance to counties and public authorities in the recovery of these stranded costs as well as with the fiscally sound retirement of solid waste facility debt.

The Legislature therefore determines that it is the public policy of the State of New Jersey that the recovery of stranded solid waste facility debt and the retirement of outstanding solid waste facility debt incurred by counties, public authorities and qualified vendors in the construction and operation of county solid waste facilities required pursuant to the provisions of the "Solid Waste Management Act," P.L.1939, c.39 (C.13:1E-1 et seq.) shall be considered the shared obligation of the State of New Jersey and the counties and public authorities; that the now discredited solid waste regulatory framework must be deregulated to provide for a free market and open competition for solid waste collection and disposal services; and that it is necessary to thoroughly revise the State's solid waste management laws to reflect these purposes.

3. (New section) As used in sections 1 through 14 inclusive of P.L., c. (C.13:1E-208 through 13:1E-221)(pending in the Legislature as this bill):

41 "Business concern" means any corporation, association, firm, 42 partnership, sole proprietorship, trust or other form of commercial 43 organization.

"County solid waste facility" means a solid waste facility that is designated by a public authority or county in its adopted district solid waste management plan as approved by the department prior to

- 1 November 10, 1997 as the in-county facility to which solid waste
- 2 generated within the boundaries of the county is transported for final
- 3 disposal, or transfer for transportation to an offsite solid waste facility
- 4 or designated out-of-district disposal site for disposal, as appropriate,
- 5 pursuant to interdistrict or intradistrict waste flow orders issued by the
- 6 department.

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"Debt service" means amounts due and payable by any county, 7 8 public authority or qualified vendor for bonded indebtedness or other 9 financing commitments entered into or issued by a county or public 10 authority to finance a county solid waste facility, or an abandoned or canceled county solid waste facility project, which are secured, 11 12 directly or indirectly, by revenues derived from the rates, fees or 13 charges received at the county solid waste facility for solid waste 14 disposal.

"Department" means the Department of Environmental Protection.

"Division of Local Government Services" means the Division of
 Local Government Services in the Department of Community Affairs.

"Person" means any individual or business concern; or any county or public authority.

"Public authority" means a municipal or county utilities authority created pursuant to the "municipal and county utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et seq.); a county improvement authority created pursuant to the "county improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.); a pollution control financing authority created pursuant to the "New Jersey Pollution Control Financing Law," P.L.1973, c.376 (C.40:37C-1 et seq.); or any other public body corporate and politic created for solid waste management purposes in any county, pursuant to the provisions of any law.

"Qualified vendor" means the owner of a resource recovery facility, which is a county solid waste facility and for which the private owner thereof has assumed the binding obligation to pay the debt service on debt issued by a county or public authority to finance the construction of the resource recovery facility.

"Regular solid waste collection service" means the scheduled pickup and removal of solid waste from a source of generation within the boundaries of any municipality at least once a week.

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other solid waste facility.

"Responsible solid waste generator" means any property owner, tenant or occupant of any single-family residential dwelling or multifamily multiple dwelling, or the owner, tenant or occupant of any industrial, commercial or institutional building or structure located within the boundaries of any municipality, who generates solid waste 1 at those premises.

"Solid waste" means garbage, refuse, and other discarded materials resulting from industrial, commercial and agricultural operations, and from domestic and community activities, and shall include all other waste materials including liquids, except for source separated recyclable materials or source separated food waste collected by livestock producers approved by the State Department of Agriculture to collect, prepare and feed such wastes to livestock on their own farms.

"Solid waste collection" means the activity related to pick-up and transportation of solid waste from its source or location to a solid waste facility or other destination.

"Solid waste collector" means a person engaged in the collection of solid waste and registered pursuant to sections 4 and 5 of P.L.1970, c.39 (C.13:1E-4 and 13:1E-5).

"Solid waste disposal" means the storage, treatment, utilization, processing, or final disposal of solid waste.

"Solid waste facilities" means, and includes, the plants, structures and other real and personal property acquired, constructed or operated or to be acquired, constructed or operated by, or on behalf of, any person, public authority or county pursuant to the provisions of the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.) or any other act, including transfer stations, incinerators, resource recovery facilities, sanitary landfill facilities or other plants for the disposal of solid waste, and all vehicles, equipment and other real and personal property and rights therein and appurtenances necessary or useful and convenient for the collection or disposal of solid waste in a sanitary manner.

"Stranded solid waste facility debt" means those costs of debt service which would not be recoverable by a county, public authority or qualified vendor under a nondiscriminatory solid waste management system in which solid waste disposal services are provided on a competitive market basis.

- 4. (New section) a. The department shall not require any municipality, solid waste collector or responsible solid waste generator to utilize a specified county solid waste facility for solid waste disposal, whether pursuant to the provisions of any rule, regulation, administrative order or otherwise.
- b. No county, public authority or owner or operator of a county solid waste facility may require any municipality, solid waste collector or responsible solid waste generator to utilize a specified county solid waste facility for solid waste disposal, whether pursuant to the provisions of any rule, regulation, adopted district solid waste management plan or otherwise.
- The provisions of this subsection shall not apply to any privately-

owned sanitary landfill facility, which is a county solid waste facility for which the owner thereof has been awarded a franchise pursuant to section 6 of P.L.1970, c.40 (C.48:13A-5).

c. No county or public authority may impose or collect user charges from any municipality, responsible solid waste generator or solid waste collector.

For the purposes of this subsection, "user charges" means any rates, fees or other charges imposed and collected by a county or public authority for the recovery of stranded solid waste facility debt.

- 5. (New section) a. The provisions of any other law to the contrary notwithstanding, the recovery of stranded solid waste facility debt and the retirement of outstanding solid waste facility debt incurred by counties, public authorities and qualified vendors in the planning, development, construction or operation of county solid waste facilities, including abandoned or canceled county solid waste facility projects, required pursuant to the provisions of the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.) shall constitute the shared obligation of the State of New Jersey and the counties and public authorities.
- b. The provisions of any other law to the contrary notwithstanding, every county, public authority or qualified vendor with outstanding solid waste facility debt is eligible to apply to the State for financial assistance in recovering the stranded solid waste facility debt incurred in the planning, development, construction or operation of county solid waste facilities, including abandoned or canceled county solid waste facility projects, required pursuant to the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.) pursuant to the provisions of P.L. , c. (C.13:1E-208 et seq.)(pending in the Legislature as this bill).

The total amount of financial assistance that may be secured by a qualified vendor under the provisions of P.L. , c. (C.13:1E-208 et seq.)(pending in the Legislature as this bill) shall not exceed 50 percent of the total and annual amount of the qualified vendor's eligible stranded solid waste facility debt as determined by the director pursuant to section 7 of P.L. , c. (C.13:1E-214)(pending in the Legislature as this bill).

- 6. (New section) a. The obligation to review and the responsibility for determining the eligibility of stranded solid waste facility debt for subsidy under the provisions of P.L. , c. (C.13:1E-208 et seq.)(pending in the Legislature as this bill) is hereby vested in the Director of the Division of Local Government Services.
- 44 (1) The director shall be entitled to call upon the services, 45 technical assistance and administrative support of the officials and 46 employees of the Department Community Affairs, the Department of

- 1 Environmental Protection, the Department of Treasury, and any other
- 2 State departments, boards, bureaus, commissions and agencies as the
- 3 director may require and as may be available to the director for the
- 4 purpose of determining the eligibility of stranded solid waste facility
- 5 debt.
- 6 (2) The director may establish, in rules or regulations adopted 7 pursuant to the "Administrative Procedure Act," P.L.1968, c.410 8 (C.52:14B-1 et seq.), the criteria and procedures to be utilized by the 9 director in making a determination of eligible stranded solid waste 10 facility debt.
- b. Any county, public authority or qualified vendor seeking to recover stranded solid waste facility debt may submit an application to the director therefor as provided in section 7 of P.L., c. (C.13:1E-214)(pending in the Legislature as this bill).
 - c. Any county, public authority or qualified vendor submitting an application to the director for the recovery of stranded solid waste facility debt shall submit to an operational audit to be conducted or contracted for by the State Treasurer if deemed necessary by the director.
 - d. (1) The director shall review and approve the applications submitted by counties, public authorities and qualified vendors to assure that only reasonably incurred and mitigated stranded solid waste facility debt are eligible for recovery pursuant to the provisions of P.L. , c. (C.13:1E-208 et seq.)(pending in the Legislature as this bill).
 - (2) The director may undertake any other analysis and receive any other information from solid waste collectors, counties, public authorities, qualified vendors or any other person as the director may require for the purpose of determining the eligibility of stranded solid waste facility debt.

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- 7. (New section) a. Any county, public authority or qualified vendor seeking to recover stranded solid waste facility debt shall submit an application, in writing, to the Director of the Division of Local Government Services for review and approval. The application shall include, as appropriate, but need not be limited to, the following information:
- (1) Documentation indicating the costs incurred or assumed by, or on behalf of, the county, public authority or qualified vendor that should be considered stranded solid waste facility debt;
- (2) Estimates of competitive market costs for the disposal of solid waste generated within the geographic region served by the county solid waste facility prior to November 10, 1997;
- 44 (3) An analysis of the costs incurred or assumed by, or on behalf 45 of, the county, public authority or qualified vendor which cause the 46 solid waste charges received at the county solid waste facility to be in

1 excess of competitive market costs;

- (4) Evidence of the cost mitigation actions taken and savings achieved by the county, public authority or qualified vendor in reducing the solid waste charges received at the county solid waste facility to solid waste charges which are closer to competitive market costs; and
 - (5) Any other information that the director may require.
- b. The director shall promptly review all applications submitted pursuant to this section. The director shall, within 30 days of receipt of an application, request that the county, public authority or qualified vendor submit additional information to assist in the review if the director deems that such information is necessary. If no such request is made, the application shall be construed to be completed. In the event that additional information is requested, the application shall be construed to be completed when the additional information is received by the director.
- c. The director shall make an initial determination of eligible stranded solid waste facility debt within 45 days of receipt of a completed application in accordance with the following standards:
- (1) The director shall consider the extent to which the county, public authority or qualified vendor has undertaken, or proposes to undertake, good faith efforts to mitigate its stranded solid waste facility debt, including refinancing of debt; improved efficiency in the operation and maintenance of the county solid waste facility and reductions in the operation and maintenance expenditures therefor; acceleration of depreciation and amortization of existing assets; sale or lease of existing assets; voluntary renegotiation of contracts; or increased business volumes.

Following the approval of its application, the county, public authority or qualified vendor shall have the continuing obligation to mitigate stranded solid waste facility debt to the maximum extent practicable and feasible.

Every initial determination of eligible stranded solid waste facility debt made by the director pursuant to this section shall be subject to annual review and, if necessary, revision by the director.

- (2) Stranded solid waste facility debt shall not include the cost of any debt service obligation entered into after June 30, 1997, unless the debt service obligation was incurred to mitigate the cost of any debt service obligation entered into prior to June 30, 1997.
- (3) Stranded solid waste facility debt shall not include any debt service obligation representing capitalized operating expenses, other than ordinary working capital not to exceed 120 days.
- d. The director shall include as an eligible stranded solid waste facility debt any debt service obligation which is not recoverable or would not otherwise be recoverable by the county, public authority or qualified vendor as a result of any reduction in revenues that may

occur due to current competitive market costs for solid waste disposal.

- e. In approving an application for the recovery of eligible stranded solid waste facility debt, the director shall establish a reasonable timetable therefor, which shall provide the county, public authority or qualified vendor, as appropriate, with a schedule indicating the total and annual amount of eligible stranded solid waste facility debt to be recovered under the provisions of P.L. , c. (C.13:1E-208 et seq.)(pending in the Legislature as this bill).
- (1) The total subsidy that may be obtained by a qualified vendor under the provisions of P.L. , c. (C.13:1E-208 et seq.)(pending in the Legislature as this bill) shall not exceed 50 percent of the total and annual amount of the qualified vendor's eligible stranded solid waste facility debt as determined by the director.
- (2) Any timetable or schedule established by the director shall be subject to annual review and, if necessary, revision by the director.
- f. Within 10 days of making a determination of the eligible stranded solid waste facility debt that may be recovered by the counties, public authorities and qualified vendors that have submitted applications therefor, the director shall compute and certify the aggregate amount of eligible stranded solid waste facility debt statewide, and the aggregate amount of annual debt service payments required therefor, which shall be known as State stranded solid waste facility debt. The director shall compute payments, rates and allocation schedules for the total and annual recovery of State stranded solid waste facility debt.

Any computation of payments, rates or allocation schedules made by the director shall be subject to annual review and, if necessary, revision by the director.

- 8. (New section) a. The State Solid Waste Facility Debt Retirement Fund is established in the Department of Treasury. The debt retirement fund shall contain sub-accounts for each county, public authority and qualified vendor to be held by the State Treasurer. Moneys in the debt retirement fund shall be paid on a quarterly basis to counties, public authorities and qualified vendors for the recovery of eligible stranded solid waste facility debt upon approval of an application therefor by the director pursuant to section 7 of P.L. , c. (C.13:1E-214)(pending in the Legislature as this bill).
- Moneys in the debt retirement fund shall be used solely to subsidize the debt service payments of counties, public authorities and qualified vendors.
- b. The debt retirement fund shall be the depository for the annual appropriation made by the Legislature from the General Fund to provide funding for the State obligation to make debt service payments pursuant to section 9 of P.L., c. (C.13:1E-216)(pending in the Legislature as this bill).

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c. Moneys in the debt retirement fund shall be disbursed in the manner provided in section 10 of P.L. , c. (C.13:1E-217)(pending in the Legislature as this bill).

- 9. (New section) a. The amount of State stranded solid waste facility debt allocated to the State of New Jersey shall not be less than 50 percent of the aggregate amount of annual debt service payments due and payable as certified by the Director of the Division of Local Government Services pursuant to section 7 of P.L. , c. (C.13:1E-214)(pending in the Legislature as this bill). Moneys in the General Fund shall be used to provide funding for the State obligation to make debt service payments.
- b. The Legislature shall annually appropriate from the General Fund to the State Solid Waste Facility Debt Retirement Fund created pursuant to section 8 of P.L. , c. (C.13:1E-215)(pending in the Legislature as this bill) not less than the sum of \$50,000,000.00, and may appropriate such additional sums as may be necessary for this purpose.

- 10. (New section) a. Each county, public authority and qualified vendor shall establish a County Solid Waste Facility Debt Retirement Fund which shall be the depository for the moneys appropriated to each county, public authority or qualified vendor pursuant to this section. Every county debt retirement fund shall be administered by the governing body of the county, except that when a qualified vendor is involved, a trustee shall be appointed to administer the fund.
- b. All available moneys in each debt retirement fund sub-account shall be appropriated to each county, public authority or qualified vendor for deposit in its county debt retirement fund on a quarterly basis. Moneys in each county debt retirement fund shall be used solely to subsidize the debt service payments of the county, public authority or qualified vendor.

- 11. (New section) a. No owner or operator of a county solid waste facility, which has been financed, directly or indirectly, out of public funds, in whole or in part, may withhold or refuse to provide, on a temporary basis, for the disposal of solid waste generated within any constituent municipality that has not entered into a contract for solid waste disposal pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) or otherwise secured solid waste disposal privileges at the county solid waste facility or elsewhere, if requested to do so by the municipal governing body.
- b. It shall remain the continuing responsibility and obligation of every owner or operator of a county solid waste facility, all or any portion of which has been financed by public funds, including, but not

- 1 limited to, a zero-interest State loan from the "Resource Recovery and
- 2 Solid Waste Disposal Facility Fund" established pursuant to section 14
- 3 of the "Resource Recovery and Solid Waste Disposal Facility Bond
- 4 Act of 1985," P.L.1985, c.330, to provide sufficient solid waste
- 5 disposal capacity to accept and dispose of the nonhazardous solid
- 6 waste generated within the boundaries of any constituent municipality
- 7 on a temporary basis for periods not to exceed six months.

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- 12. (New section) a. The provisions of any other law to the contrary notwithstanding, any net savings in the payment of rates, fees or charges for solid waste collection or solid waste disposal realized by any municipality due to rate reductions at the solid waste facility utilized by the municipality for solid waste disposal as a result of the subsidies provided to counties, public authorities and qualified vendors for debt service payments pursuant to the provisions of P.L. , c. (C.13:1E-208 et seq.)(pending in the Legislature as this bill) shall be used by the municipal governing body solely for municipal property tax relief.
- b. As a condition of a municipal solid waste collection contract entered into pursuant to section 37 of P.L. (C.13:1E-28.8)(pending in the Legislature as this bill), any net savings in the payment of rates, fees or charges for solid waste collection or solid waste disposal realized by a solid waste collector due to rate disparities at the solid waste facilities or designated out-of-state disposal sites utilized by the solid waste collector shall be refunded during the term of the contract. Any amounts received by a municipality pursuant to this subsection shall be used by the municipal governing body solely for municipal property tax relief.

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- 13. (New section) a. The provisions of any other law to the contrary notwithstanding, every public authority or county that owns or operates a county solid waste facility, all or any portion of which has been financed by a zero-interest State loan from the "Resource Recovery and Solid Waste Disposal Facility Fund" established pursuant to section 14 of the "Resource Recovery and Solid Waste Disposal Facility Bond Act of 1985," P.L. 1985, c.330, shall be subject to a suspension of the obligation to make State solid waste facility loan repayments, as provided in this section.
- 39 b. In furtherance of the provisions of P.L. , c. (C.13:1E-208 40 et seq.)(pending in the Legislature as this bill), the provisions of 41 section 2 of P.L.1985, c.332; section 2 of P.L.1985, c.335; section 2 42 of P.L.1988, c.84; section 2 of P.L.1988, c.86; section 2 of P.L.1988, 43 c.88; section 2 of P.L.1988, c.89; section 2 of P.L.1991, c.358; section 44 2 of P.L.1993, c.284; section 2 of P.L.1993, c.285; section 2 of 45 P.L.1993, c.352; or section 2 of P.L.1993, c.369, pertaining to the repayment of loans made from the "Resource Recovery and Solid 46

- Waste Disposal Facility Fund" in accordance with the terms of a 1
- 2 written loan agreement, to the contrary notwithstanding, local
- 3 government units hereinafter shall be absolved from the requirement
- 4 to make loan repayments prior to the date of the total recovery of
- State stranded solid waste facility debt and retirement of all debt 5
- 6 service obligations incurred by counties and public authorities in the
- 7 planning, development, construction or operation of county solid
- 8 waste facilities, including abandoned or canceled county solid waste
- 9 facility projects, required pursuant to the provisions of the "Solid
- 10 Waste Management Act," P.L.1939, c.39 (C.13:1E-1 et seq.), as
- determined by the Director of the Division of Local Government 11
- 12 Services.
- 13 c. The State Treasurer is authorized to use moneys in the General 14 Fund to cover the expenditures incurred in implementing the provisions of this section, subject to the annual appropriation thereof
- 15
- by the Legislature. 16

- 18 14. (New section) No public authority or county that entered into
- an interdistrict agreement with another public authority or county for 19
- the shared use of its county solid waste facility prior to the effective 20
- 21 date of P.L., c. (C.13:1E-208 et seq.)(pending in the Legislature
- 22 as this bill) shall be eligible for moneys in the debt retirement fund
- established pursuant to section 8 of P.L. 23 (C.13:1E-, c.
- 215)(pending in the Legislature as this bill) for the recovery of eligible 24
- 25 stranded solid waste facility debt unless that county or public authority
- 26 has repudiated the interdistrict agreement, in writing, as no longer
- 27 valid and the terms and conditions thereof inoperative, and has waived
- 28 any claim of damages resulting therefrom or residual right of monetary
- 29 compensation or reimbursement with respect thereto.

- 31 15. Section 12 of P.L.1970, c.33 (C.13:1D-9) is amended to read 32 as follows:
- 33 12. The department shall formulate comprehensive policies for the
- 34 conservation of the natural resources of the State, the promotion of
- environmental protection and the prevention of pollution of the 35
- environment of the State. The department shall in addition to the 36
- powers and duties vested in it by this act or by any other law have the 37
- 38 power to:
- 39 a. Conduct and supervise research programs for the purpose of
- 40 determining the causes, effects and hazards to the environment and its
- 41 ecology;
- Conduct and supervise Statewide programs of education, 42
- including the preparation and distribution of information relating to 43
- 44 conservation, environmental protection and ecology;
- 45 c. Require the registration of persons engaged in operations which
- 46 may result in pollution of the environment and the filing of reports by

them containing such information as the department may prescribe to be filed relative to pollution of the environment, all in accordance with applicable codes, rules or regulations established by the department;

- d. Enter and inspect any building or place for the purpose of investigating an actual or suspected source of pollution of the environment and ascertaining compliance or noncompliance with any codes, rules and regulations of the department. Any information relating to secret processes concerning methods of manufacture or production, obtained in the course of such inspection, investigation or determination, shall be kept confidential, except this information shall be available to the department for use, when relevant, in any administrative or judicial proceedings undertaken to administer, implement, and enforce State environmental law, but shall remain subject only to those confidentiality protections otherwise afforded by federal law and by the specific State environmental laws and regulations that the department is administering, implementing and enforcing in that particular case or instance. In addition, this information shall be available upon request to the United States Government for use in administering, implementing, and enforcing federal environmental law, but shall remain subject to the confidentiality protection afforded by federal law. If samples are taken for analysis, a duplicate of the analytical report shall be furnished promptly to the person suspected of causing pollution of the environment;
 - e. Receive or initiate complaints of pollution of the environment, including thermal pollution, hold hearings in connection therewith and institute legal proceedings for the prevention of pollution of the environment and abatement of nuisances in connection therewith and shall have the authority to seek and obtain injunctive relief and the recovery of fines and penalties in summary proceedings in the Superior Court;
 - f. Prepare, administer and supervise Statewide, regional and local programs of conservation and environmental protection, giving due regard for the ecology of the varied areas of the State and the relationship thereof to the environment, and in connection therewith prepare and make available to appropriate agencies in the State technical information concerning conservation and environmental protection, cooperate with the Commissioner of Health in the preparation and distribution of environmental protection and health bulletins for the purpose of educating the public, and cooperate with the Commissioner of Health in the preparation of a program of environmental protection;
 - g. Encourage, direct and aid in coordinating State, regional and local plans and programs concerning conservation and environmental protection in accordance with a unified Statewide plan which shall be formulated, approved and supervised by the department. In reviewing

- 1 such plans and programs and in determining conditions under which
- 2 such plans may be approved, the department shall give due
- 3 consideration to the development of a comprehensive ecological and
- 4 environmental plan in order to be assured insofar as is practicable that
- 5 all proposed plans and programs shall conform to reasonably
- 6 contemplated conservation and environmental protection plans for the
- 7 State and the varied areas thereof;

- h. Administer or supervise programs of conservation and environmental protection, prescribe the minimum qualifications of all persons engaged in official environmental protection work, and encourage and aid in coordinating local environmental protection services;
 - i. Establish and maintain adequate bacteriological, radiological and chemical laboratories with such expert assistance and such facilities as are necessary for routine examinations and analyses, and for original investigations and research in matters affecting the environment and ecology;
 - j. Administer or supervise a program of industrial planning for environmental protection; encourage industrial plants in the State to undertake environmental and ecological engineering programs; and cooperate with the State Departments of Health, Labor, and Commerce and Economic Development in formulating rules and regulations concerning industrial sanitary conditions;
 - k. Supervise sanitary engineering facilities and projects within the State, authority for which is now or may hereafter be vested by law in the department, and shall, in the exercise of such supervision, make and enforce rules and regulations concerning plans and specifications, or either, for the construction, improvement, alteration or operation of all public water supplies, all public bathing places, landfill operations and of sewerage systems and disposal plants for treatment of sewage, wastes and other deleterious matter, liquid, solid or gaseous, require all such plans or specifications, or either, to be first approved by it before any work thereunder shall be commenced, inspect all such projects during the progress thereof and enforce compliance with such approved plans and specifications;
 - 1. Undertake programs of research and development for the purpose of determining the most efficient, sanitary and economical ways of collecting, disposing, recycling or utilizing of solid waste;
 - m. [Construct and operate, on an experimental basis, incinerators or other facilities for the disposal of solid waste, provide the various municipalities and counties of this State, the Board of Public Utilities, and the Division of Local Government Services in the Department of Community Affairs with statistical data on costs and methods of solid waste collection, disposal and utilization;] (deleted by amendment,
- 45 P.L. , c.)
- n. Enforce the State air pollution, water pollution, conservation,

- 1 environmental protection, solid and hazardous waste [and refuse
- 2 disposal] management laws, rules and regulations, including the
- 3 making and signing of a complaint and summons for their violation by
- 4 serving the summons upon the violator and thereafter filing the
- 5 complaint promptly with a court having jurisdiction;

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- o. [Acquire by purchase, grant, contract or condemnation, title to real property, for the purpose of demonstrating new methods and techniques for the collection or disposal of solid waste;] (deleted by amendment, P.L., c.)
- p. Purchase, operate and maintain, pursuant to the provisions of this act, any facility, site, laboratory, equipment or machinery necessary to the performance of its duties pursuant to this act;
- q. Contract with any other public agency or corporation incorporated under the laws of this or any other state for the performance of any function under this act;
- r. With the approval of the Governor, cooperate with, apply for, receive and expend funds from, the federal government, the State Government, or any county or municipal government or from any public or private sources for any of the objects of this act;
- s. Make annual and such other reports as it may deem proper to the Governor and the Legislature, evaluating the demonstrations conducted during each calendar year;
- t. Keep complete and accurate minutes of all hearings held before the commissioner or any member of the department pursuant to the provisions of this act. All such minutes shall be retained in a permanent record, and shall be available for public inspection at all times during the office hours of the department;
- 28 u. Require any person subject to a lawful order of the department, 29 which provides for a period of time during which such person subject 30 to the order is permitted to correct a violation, to post a performance 31 bond or other security with the department in such form and amount 32 as shall be determined by the department. Such bond need not be for 33 the full amount of the estimated cost to correct the violation but may 34 be in such amount as will tend to insure good faith compliance with said order. The department shall not require such a bond or security 35 36 from any public body, agency or authority. In the event of a failure to 37 meet the schedule prescribed by the department, the sum named in the 38 bond or other security shall be forfeited unless the department shall 39 find that the failure is excusable in whole or in part for good cause 40 shown, in which case the department shall determine what amount of 41 said bond or security, if any, is a reasonable forfeiture under the circumstances. Any amount so forfeited shall be utilized by the 42 43 department for the correction of the violation or violations, or for any 44 other action required to insure compliance with the order; and
- v. Encourage and aid in coordinating State, regional and local plans, efforts and programs concerning the remediation and reuse of

- 1 former industrial or commercial properties that are currently
- 2 underutilized or abandoned and at which there has been, or is
- 3 perceived to have been, a discharge, or threat of a discharge, of a
- 4 contaminant. For the purposes of this subsection, "underutilized
- 5 property" shall not include properties undergoing a reasonably timely
- 6 remediation or redevelopment process.
- 7 (cf: P.L.1997, c.278, s.26)

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- 9 16. Section 3 of P.L.1970, c.39 (C.13:1E-3) is amended to read 10 as follows:
 - 3. [For purposes of this act, unless the context clearly requires a different meaning] As used in this act:
- [a.] "Solid waste" means garbage, refuse, and other discarded 13 materials resulting from industrial, commercial and agricultural 14 15 operations, and from domestic and community activities, and shall include all other waste materials including liquids, except for [solid 16 animal and vegetable wastes source separated recyclable materials or 17 18 source separated food waste collected by [swine] livestock producers 19 [licensed] approved by the State Department of Agriculture to collect, 20 prepare and feed such wastes to [swine] <u>livestock</u> on their own farms.
- [b.] "Solid waste collection" means the activity related to pick-up and transportation of solid waste from its source or location to a transfer station or other authorized] solid waste facility or other destination.
 - **[c.]** "Disposal" means the storage, treatment, utilization, processing, resource recovery of, or the discharge, deposit, injection, dumping, spilling, leaking or placing of any solid or hazardous waste into or on any land or water, so that the solid or hazardous waste or any constituent thereof may enter the environment or be emitted into the air or discharged into any waters, including groundwaters.
- Id.] "Solid waste management" includes all activities related to the collection [and] or disposal of solid waste by any person engaging in any such process.
- 34 **[**e.**]** "Council" means the Advisory Council on Solid Waste 35 Management.
- If. Department means the State Department of Environmental Protection.
- [g.] "Commissioner" means the Commissioner of EnvironmentalProtection in the State Department of Environmental Protection.
- 40 **[h.]** "Solid waste facilities" [mean] means and [include] includes
 41 the plants, structures and other real and personal property acquired,
- 42 constructed or operated or to be acquired, constructed or operated by.
- 43 or on behalf of, any person, public authority or county pursuant to the
- 44 provisions of P.L.1970, c.39 (C.13:1E-1 et seq.) [, P.L.1970, c.40
- 45 (C.48:13A-1 et seq.) or any other act, including transfer stations,

- 1 incinerators, resource recovery facilities, sanitary landfill facilities or
- 2 other plants for the disposal of solid waste, and all vehicles, equipment
- 3 and other real and personal property and rights therein and
- 4 appurtenances necessary or useful and convenient for the collection or
- 5 disposal of solid waste in a sanitary manner.
- 6 [i.] "Public authority" means [any solid waste management
- 7 authority created pursuant to the "solid waste management authorities
- 8 law," P.L.1968, c.249 (C.40:66A-32 et seq.); **]** <u>a</u> municipal or county
- 9 utilities authority created pursuant to the "municipal and county
- 10 utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et seq.);
- 11 **[**incinerator authority created pursuant to the "incinerator authorities
- 12 law," P.L.1948, c.348 (C.40:66A-1 et seq.); <u>a</u> county improvement
- 13 authority created pursuant to the "county improvement authorities
- 14 law," P.L.1960, c.183 (C.40:37A-44 et seq.)[,] : a pollution control
- 15 <u>financing authority created pursuant to the "New Jersey Pollution</u>
- 16 <u>Control Financing Law," P.L.1973, c.376 (C.40:37C-1 et seq.);</u> or any
- 17 other public body corporate and politic created for solid waste
- management purposes in any county [or municipality], pursuant to the
- 19 provisions of any law.
- 20 [j.] "Hackensack Meadowlands District" means the area within
- 21 the jurisdiction of the Hackensack Meadowlands Development
- 22 Commission created pursuant to the provisions of the "Hackensack
- 23 Meadowlands Reclamation and Development Act," P.L.1968, c.404
- 24 (C.13:17-1 et seq.).

- 25 [k.] "Hackensack Commission" means the Hackensack
- 26 Meadowlands Development Commission created pursuant to the
- 27 provisions of the "Hackensack Meadowlands Reclamation and
- 28 Development Act," P.L.1968, c.404 (C.13:17-1 et seq.).
- 29 **[**1. (Deleted by amendment, P.L.1990, c.113)
- m. (Deleted by amendment, P.L.1990, c.113)
- n. Public sewage treatment plant" means any structure or
- 32 structures required to be approved by the department pursuant to
- 33 P.L.1977, c.224 (C.58:12A-1 et seq.) or P.L.1977, c.74 (C.58:10A-1
- 34 et seq.), by means of which domestic wastes are subjected to any
- 35 artificial process in order to remove or so alter constituents as to
- 36 render the waste less offensive or dangerous to the public health,
- 37 comfort or property of any of the inhabitants of this State, before the
- discharge of the plant effluent into any of the waters of this State; this definition includes plants for the treatment of industrial wastes, as well
- 40 as a combination of domestic and industrial wastes.
- as a combination of domestic and industrial wastes.
- 41 [o.] "Resource recovery" means the collection, separation,

recycling and recovery of metals, glass, paper and other materials for

- 43 reuse; or the incineration of solid waste for energy production and the
- 44 recovery of metals and other materials for reuse.
- 45 <u>"Resource recovery facility" means a solid waste facility</u>

constructed and operated for the incineration of solid waste for energy
 production and the recovery of metals and other materials for reuse;
 or a mechanized composting facility, or any other solid waste facility.

- [p. (Deleted by amendment, P.L.1990, c.113)
- q.] "Sanitary landfill facility" means a solid waste facility at which solid waste is deposited on or in the land as fill for the purpose of permanent disposal or storage for a period exceeding six months, except that it shall not include any waste facility approved for disposal of hazardous waste.
- 10 [r.] "Transfer station" means a solid waste facility at which solid waste is transferred from a solid waste collection vehicle to a 11 [licensed] registered solid waste haulage vehicle, including a rail car, 12 13 for transportation to an offsite sanitary landfill facility, resource 14 recovery facility, or [other destination] designated out-of-state 15 disposal site for disposal, except that a "transfer station" shall not include any solid waste facility at which solid waste is received for 16 17 onsite transfer, and processing or disposal utilizing facility-owned or operated equipment and vehicles operated therefor. 18
- 19 (cf: P.L.1990, c.113, s.4)

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- 21 17. Section 4 of P.L.1970, c.39 (C.13:1E-4) is amended to read 22 as follows:
 - 4. a. The department shall have power to supervise solid waste collection <u>activities</u>, <u>solid waste facilities</u> and disposal [facilities or] operations, and shall in the exercise of such supervision require the registration of new and existing solid waste collection <u>activities</u>, <u>solid waste facilities</u> and disposal [facilities and] operations; and may exempt from the requirement of registration any class of solid waste collection <u>activity</u>, <u>solid waste facility</u> or disposal [facility or] operation.
 - (1) Should any person engaged in the collection of solid waste fail or refuse to complete, execute or perform any contract or agreement obligating the person to provide solid waste collection services, the department may order any solid waste collector to extend solid waste collection services into any area where the collection of solid waste has been discontinued.
- 37 (2) Should the department find that any class of customers within 38 a specific geographic area is unable to secure solid waste collection 39 services, or that any person seeking a specific type of solid waste 40 collection service is unable to secure solid waste collection services, 41 or that the department has received complaints pertaining to the 42 adequacy of existing solid waste collection services, the department may order any solid waste collector to extend solid waste collection 43 44 services to that geographic area, class of customers or person.
 - b. [The department in reviewing the registration statement for a

1 new solid waste collection operation or solid waste disposal facility or

2 operation and in determining the conditions under which it may be

3 approved, shall not approve the registration of any new operation or

4 facility that does not conform to the solid waste management plan of

the solid waste management district in which such operation or facility 5

6 is to be located, as such plan shall have been approved by the

7 department as hereinafter provided. Prior to the approval by the

8 department of the solid waste management plan of any solid waste

9 management district, the department may grant approval to any new

10 solid waste collection or disposal operation or facility planned to be

11 located in any such district and that district shall include said operation

or facility in its plan. A solid waste collector shall not provide or 12

13 maintain any solid waste collection service that is unsafe, improper or

inadequate, or withhold or refuse any solid waste collection service

15 which reasonably can be demanded or furnished when ordered by the

16 department.

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The department, upon receipt of a notification of refusal to provide solid waste collection services within a municipality pursuant to section 2 of P.L.1991, c.170 (C.40:66-5.2), may order the solid waste collector to provide these services.

c. Every solid waste collector shall notify customers at least once every year that solid waste collection services in this State are available on a competitive basis, as provided in the customer bill of rights established by the department in rules and regulations adopted pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), and shall provide every customer with a copy

thereof. 28 (cf: P.L.1975, c.326, s.5)

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30 18. Section 5 of P.L.1970, c.39 (C.13:1E-5) is amended to read 31 as follows:

5. a. Unless exempted by the department, no person shall hereafter engage or continue to engage in the collection or disposal of solid waste in this State without first filing a registration statement and obtaining approval thereof from the department. A person engaging in solid waste disposal shall file a separate registration statement and an engineering design for each [disposal] solid waste facility which he operates. [The registration statement and engineering design for each disposal facility and approval of same shall be for the duration of the plan.

b. The registration statement and the engineering design shall be made on forms provided by the department and shall contain such information as may be prescribed by the department. The State and any of its political subdivisions, public agencies and public authorities shall be deemed a person within the meaning of [this act] P.L.1970. c.39 (C.13:1E-1 et seq.).

c. No registration shall be approved by the department when in the opinion of the department [such] the solid waste collection activity or [disposal] solid waste facility or disposal operation will not meet the standards or criteria set forth in **[**this amendatory and supplementary act P.L.1970, c.39 (C.13:1E-1 et seq.) or in rules or regulations as may be [promulgated under authority of this act or this amendatory and supplementary act adopted pursuant thereto. The department may require the amendment of an approved registration when, in its opinion, the continued solid waste collection activity or continued operation of a solid waste facility in accordance with its approved registration would not meet the standards, criteria or regulations described herein.

13 (cf: P.L.1975, c.326, s.6)

- 19. Section 1 of P.L.1983, c.464 (C.13:1E-5.1) is amended to read as follows:
- 1. In addition to all other standards, conditions and procedures required pursuant to law for the approval of applications for registration statements and engineering designs for new solid waste **[**disposal**]** facilities:
- a. The department shall transmit, by certified mail, a complete copy of any application for a registration statement or engineering design approval for a new solid waste [disposal] facility to the governing body of the affected municipality;
- b. Within 6 months of the receipt of a complete application, the department shall reject the application or grant tentative approval thereof, which tentative approval shall establish design and operating conditions for the proposed solid waste [disposal] facility, requirements for the monitoring thereof, and any other conditions required under federal or State laws or rules and regulations;
- c. All tentative approvals of applications granted pursuant to subsection b. of this section shall be transmitted to the applicant and to the affected municipality and shall be accompanied by a fact sheet setting forth the principal facts and the significant factual, legal, methodological, and policy questions considered in granting the tentative approval. The fact sheet shall include a description of the solid waste facility which is the subject of the tentative approval; the type and quantities of solid waste [or sludge] which may be disposed of at the proposed solid waste facility; and a brief summary of the basis for the conditions of the tentative approval; and
- d. Within 45 days of the granting of a tentative approval of an application, a public hearing on the proposed solid waste facility and operator shall be conducted by the department. The department shall adopt [and promulgate] rules and regulations necessary to ensure that the public hearing is full and impartial and that the applicant is present

to answer questions relating to the <u>proposed solid waste</u> facility which
 are posed by interested parties.

e. In the event that any application review by the department pursuant to this section is for a registration statement and engineering design approval for a proposed solid waste facility on a site located in more than one municipality, the notices required herein shall be transmitted to each affected municipality, and all of the affected municipalities shall be considered a single party for the purposes of the public hearing held concerning the application.

10 (cf: P.L.1983, c.464, s.1)

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- 20. Section 6 of P.L.1970, c.39 (C.13:1E-6) is amended to read as follows:
- 6. a. The department shall [, in addition to such other powers as it may possess by law]:
 - (1) [Undertake a program of research and development for the purpose of determining the most efficient, sanitary and economical way of collecting, disposing and utilizing solid waste.] (Deleted by amendment, P.L., c.)
 - (2) Formulate and [promulgate] adopt, amend and repeal codes, rules and regulations concerning solid waste collection and solid waste disposal activities. [Such] These codes, rules and regulations shall establish the procedures relating to the preparation and submission of environmental impact statements prior to the construction, acquisition, or operation of any solid waste facility, and shall establish standards for the construction and operation of solid waste facilities, which standards shall include, but need not be limited to, provisions requiring: the maintenance of ground water quality monitoring wells to check water pollution; periodic monitoring of water quality by chemical analysis; measures to monitor methane gas production at sanitary landfills; plans for erosion control; revegetation procedures and plans for the maintenance, upkeep, and reuse of any [sanitary] landfill site; adequate cover material; safety measures; rodent, insect, bird, dust, fire and odor control programs; and such other measures as shall be deemed necessary to protect the public health and safety and the natural environment.

All codes, rules and regulations heretofore adopted by the Public Health Council relating to refuse disposal shall continue in full force and effect and be enforceable by the department, subject to its power as herein provided to amend or repeal the same.

(3) [Develop, formulate, promulgate and review for the purpose of revising or updating] Revise or update, not less than once every 2 years, [a] the Statewide solid waste management plan [which shall encourage the maximum practicable use of resource recovery procedures and which shall provide the objectives, criteria and

- 1 standards for the evaluation of solid waste management plans prepared
- 2 pursuant to the provisions of this amendatory and supplementary act
- 3 for solid waste management districts in this State; and to the extent
- 4 practicable, encourage and assist in the development and formulation
- of such solid waste management plans and guidelines to implement 5
- 6 such plans. Such objectives, criteria and standards shall be
- 7 promulgated within 180 days of the effective date of this act; provided,
- 8 however, that general guidelines sufficient to initiate the solid waste
- 9 management planning process by solid waste management districts in
- 10 this State shall be promulgated within 30 days of the effective date of
- 11 this act].
- 12 The revised Statewide solid waste management plan shall consist
- 13 of a compilation of the district solid waste management plans prepared
- 14 pursuant to the provisions of P.L.1970, c.39 (C.13:1E-1 et seq.) for
- 15 solid waste management districts in this State.
- 16 The revised Statewide solid waste management plan shall
- 17 incorporate and reflect the revisions to the strategy for the collection
- 18 or disposal of solid waste utilized in each district based on changes
- 19 necessitated by revisions in State or federal laws, rules or regulations,
- 20 or court decisions, including any changes in solid waste collection
- 21 activities, solid waste facilities or solid waste disposal operations in
- 22 any district.

- 23 The revised Statewide solid waste management plan shall not
- 24 discriminate against the utilization of an out-of-district or out-of-state
- 25 disposal site by any public authority, county or municipality for the
- 26 disposal of solid waste, provided that the relevant public authority,
- 27 county or municipality produces evidence that the designated disposal
- 28 site is permitted by the appropriate state regulatory agency having
- 29 jurisdiction over solid waste management to accept solid waste for
- disposal and is in compliance with all relevant Federal or state laws, 31 <u>rules or regulations.</u> In [the development and formulation of] <u>revising</u>
- 32 the Statewide solid waste management plan the department [shall]
- may consult with relevant agencies and instrumentalities of the Federal 33
- Government, and the Caforesaid objectives, criteria and standards 34
- 35 provided by said <u>I revised</u> Statewide solid waste management plan shall
- 36 conform[, to the extent practicable, or as may be required,] to the
- provisions of any relevant Federal law [concerning such objectives, 37
- 38 criteria and standards].
- 39 (4) Make an annual report to the Governor and the Legislature
- 40 evaluating the operation of [this amendatory and supplementary act]
- 41 P.L.1970, c.39 (C.13:1E-1 et seq.), including any recommendations
- 42 deemed necessary by the department to better effectuate the purposes
- 43 hereof.
- 44 b. The department may, in addition:
- 45 (1) [Order any district, pursuant to the Statewide solid waste

- 1 management plan, the objectives, criteria and standards contained
- 2 therein, the environmental and economic studies conducted by the
- 3 department therefor and in a manner designed to enhance the
- 4 environment within the concerned districts, (a) to plan for the
- 5 construction of resource recovery facilities, (b) to specify what
- 6 processes should be utilized therein, (c) to develop a joint program
- 7 with one or more adjacent districts for providing resource recovery
- 8 facilities, and (d) for those districts affected by the guarantee provided
- 9 in section 9.1 of P.L.1968, c.404 (C.13:17-10), to cooperate on a
- 10 continuing basis with the department and with the other districts so
- affected in the development of a combined approach to solid waste
- 12 management in northeastern New Jersey and make the final
- determination in the event of any overlap or conflict between the
- 14 Hackensack Commission and any board of chosen freeholders pursuant
- 15 to their respective responsibilities under this amendatory and
- 16 supplementary act or pursuant to the Hackensack Commission's
- 17 responsibilities under P.L.1968, c.404 (C.13:17-1 et seq.). I (Deleted
- 18 by amendment, P.L., c.)

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- 19 **[**(2) Acquire, by purchase, grant, contract or condemnation, title 20 to real property, for the purpose of demonstrating new methods and 21 techniques for the collection, disposal and utilization of solid waste;**]**
- 22 (Deleted by amendment, P.L., c.)
 - (3) Purchase, operate and maintain [, pursuant to the provisions of this act,] any facility, site, laboratory equipment or machinery necessary to the performance of its duties pursuant to [this act] the provisions of P.L.1970, c.39 (C.13:1E-1 et seq.);
 - (4) Apply for, receive and expend funds from any public or private source; <u>or</u>
- 29 (5) Contract with any other public agency, including <u>a local board</u> 30 <u>of health or county</u> [and municipal boards of] health <u>department</u>, or
- 31 corporation incorporated under the laws of this or any other state for
- 32 the performance of any function under [this act] the provisions of
- 33 P.L.1970, c.39 (C.13:1E-1 et seq.). Any such contract with a local
- 34 <u>board of health or county</u> [or municipal board of] health <u>department</u>
- 35 may provide for the inspection and monitoring of solid waste facilities;
- 36 the enforcement of the department's standards therefor; and the
- training of county or [municipal] <u>local</u> health officers engaged in such
- inspection, monitoring or enforcement[;].
- 39 (6) [Make grants to assist in experimenting with new methods of 40 solid waste collection, disposal, or utilization, pursuant to the 41 provisions of sections 21 through 25 of this amendatory and
- 42 supplementary act; (Deleted by amendment, P.L., c.)
- 43 (7) [Construct and operate, on an experimental basis, incinerators or other facilities for the disposal or utilization of solid waste, to
- 45 provide the various municipalities and counties of this State, the Board

1 of Public Utility Commissioners, the Hackensack Commission, and the 2 Division of Local Government Services in the Department of Community Affairs with statistical data on costs and methods of solid 3 4 waste collection and disposal; (Deleted by amendment, P.L., c.) (8) [Make annual and such other reports as it may deem proper 5 to the Governor and the Legislature evaluating the demonstrations and 6 7 experiments conducted during each calendar year.] (Deleted by 8 amendment, P.L., c.) 9 (cf: P.L.1975, c.326, s.7) 10 21. Section 7 of P.L.1970, c.39 (C.13:1E-7) is amended to read 11 12 as follows: 7. a. There is hereby created in the department an Advisory 13 Council on Solid Waste Management which shall consist of [14] 13 14 members, [four] three of whom shall be [the President of the Board 15 of Public Utilities, the Commissioner of Community Affairs, the 16 17 Secretary of Agriculture and the Commissioner of Health, or their 18 designees, who shall serve ex officio, and ten citizens of the State, four of whom shall be actively engaged in [the] solid waste collection, 19 20 recycling or solid waste disposal [industries] activities or operations,

of whom one shall be a representative of the Institute for Scrap Recycling Industries who shall represent the scrap recycling or processing industry in the State, two health professionals of whom one shall be a representative of the New Jersey Hospital Association and the other a licensed practitioner selected from the medical or dental communities in the State who shall represent the regulated medical waste generators in the State, and four of whom shall be representing

and consent of the Senate. The Governor shall designate a chairman and vice chairman of the council from the public members who shall serve at the will of the Governor.

the general public to be appointed by the Governor, with the advice

b. All public members shall be appointed for terms of 4 years. All appointed members shall serve after the expiration of their terms until their respective successors are appointed and shall qualify, and any vacancy occurring in the appointed membership of the council by expiration of term or otherwise, shall be filled in the same manner as the original appointment for the unexpired term only, notwithstanding that the previous incumbent may have held over and continued in office as aforesaid.

office as aforesaid.
c. Members of the council shall serve without compensation but
shall be reimbursed for expenses actually incurred in attending
meetings of the council and in performance of their duties as members

43 thereof.

44 (cf: P.L.1991, c.292, s.1)

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21.1. Section 9 of P.L.1970, c.39 (C.13:1E-9) is amended to read

as follows:

9. a. All codes, rules and regulations adopted by the department related to solid waste collection and disposal shall have the force and effect of law. These codes, rules and regulations shall be observed throughout the State and shall be enforced by the department and by every local board of health, or county health department, as the case may be.

The department and the local board of health, or the county health department, as the case may be, shall have the right to enter a solid waste facility at any time in order to determine compliance with the registration statement and engineering design required pursuant to section 5 of P.L.1970, c.39 (C.13:1E-5), and with the provisions of all applicable laws or rules and regulations adopted pursuant thereto.

The municipal attorney or an attorney retained by a municipality in which a violation of such laws or rules and regulations adopted pursuant thereto is alleged to have occurred shall act as counsel to a local board of health.

The county counsel or an attorney retained by a county in which a violation of such laws or rules and regulations adopted pursuant thereto is alleged to have occurred shall act as counsel to the county health department.

Any county health department may charge and collect from the owner or operator of any sanitary landfill facility within its jurisdiction such fees for enforcement activities as may be established by ordinance or resolution adopted by the governing body of any such county. The fees shall be established in accordance with a fee schedule regulation adopted by the department, pursuant to law, and shall be utilized exclusively to fund such enforcement activities.

All enforcement activities undertaken by county health departments pursuant to this subsection shall conform to all applicable performance and administrative standards adopted pursuant to section 10 of the "County Environmental Health Act," P.L.1977, c.443 (C.26:3A2-28).

- b. Whenever the commissioner finds that a person has violated any provision of P.L.1970, c.39 (C.13:1E-1 et seq.), or any rule or regulation adopted, permit issued, or district solid waste management plan adopted pursuant to P.L.1970, c.39, he shall:
- (1) Issue an order requiring the person found to be in violation to comply in accordance with subsection c. of this section;
- 39 (2) Bring a civil action in accordance with subsection d. of this 40 section;
 - (3) Levy a civil administrative penalty in accordance with subsection e. of this section;
- 43 (4) Bring an action for a civil penalty in accordance with 44 subsection f. of this section; or
- 45 (5) Petition the Attorney General to bring a criminal action in 46 accordance with subsection g. of this section.

- 1 c. Whenever the commissioner finds that a person has violated 2 any provision of P.L.1970, c.39, or any rule or regulation adopted, 3 permit issued, or district solid waste management plan adopted 4 pursuant to P.L.1970, c.39, he may issue an order specifying the provision or provisions of P.L.1970, c.39, or the rule, regulation, 5 6 permit or district solid waste management plan of which the person is 7 in violation, citing the action which constituted the violation, ordering 8 abatement of the violation, and giving notice to the person of his right 9 to a hearing on the matters contained in the order. The ordered party 10 shall have 20 calendar days from receipt of the order within which to 11 deliver to the commissioner a written request for a hearing. Such 12 order shall be effective upon receipt and any person to whom such 13 order is directed shall comply with the order immediately. A request 14 for hearing shall not automatically stay the effect of the order.
- 15 d. The commissioner, a local board of health or county health department may institute an action or proceeding in the Superior Court 16 for injunctive and other relief, including the appointment of a receiver 17 18 for any violation of this act, or of any code, rule or regulation adopted, 19 permit issued, district solid waste management plan adopted or order 20 issued pursuant to this act and said court may proceed in the action in 21 a summary manner. In any such proceeding the court may grant 22 temporary or interlocutory relief, notwithstanding the provisions of 23 R.S.48:2-24.

Such relief may include, singly or in combination:

(1) A temporary or permanent injunction;

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- (2) Assessment of the violator for the costs of any investigation, inspection, or monitoring survey which led to the establishment of the violation, and for the reasonable costs of preparing and litigating the case under this subsection;
- (3) Assessment of the violator for any cost incurred by the State in removing, correcting or terminating the adverse effects upon water and air quality resulting from any violation of any provision of this act or any rule, regulation or condition of approval for which the action under this subsection may have been brought;
- (4) Assessment against the violator of compensatory damages for any loss or destruction of wildlife, fish or aquatic life, and for any other actual damages caused by any violation of this act or any rule, regulation or condition of approval established pursuant to this act for which the action under this subsection may have been brought. Assessments under this subsection shall be paid to the State Treasurer, or to the local board of health, or to the county health department, as the case may be, except that compensatory damages may be paid by specific order of the court to any persons who have been aggrieved by the violation.
- If a proceeding is instituted by a local board of health or county health department, notice thereof shall be served upon the

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commissioner in the same manner as if the commissioner were a named party to the action or proceeding. The department may intervene as a matter of right in any proceeding brought by a local board of health or county health department.

5 e. The commissioner is authorized to assess a civil administrative 6 penalty of not more than \$50,000.00 for each violation provided that 7 each day during which the violation continues shall constitute an 8 additional, separate and distinct offense. The commission shall not 9 assess a civil administrative penalty in excess of \$25,000.00 for a single violation, or in excess of \$2,500.00 for each day during which 10 11 a violation continues, until the department has adopted, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 12 13 seq.), regulations requiring the commissioner, in assessing a civil 14 administrative penalty, to consider the operational history of the solid 15 waste facility at which the violation occurred, the severity of the violation, the measures taken to mitigate or prevent further violations, 16 17 and whether the penalty will maintain an appropriate deterrent. No 18 assessment shall be levied pursuant to this section until after the 19 violator has been notified by certified mail or personal service. The 20 notice shall include a reference to the section of the statute, rule, 21 regulation, order, permit condition or district solid waste management 22 plan violated, a concise statement of the facts alleged to constitute a 23 violation, a statement of the amount of the civil administrative penalties to be imposed, and a statement of the party's right to a 24 25 hearing. The ordered party shall have 20 calendar days from receipt 26 of the notice within which to deliver to the commissioner a written 27 request for a hearing. After the hearing and upon finding that a 28 violation has occurred, the commissioner may issue a final order after 29 assessing the amount of the fine specified in the notice. If no hearing 30 is requested, the notice shall become a final order after the expiration 31 of the 20-day period. Payment of the assessment is due when a final 32 order is issued or the notice becomes a final order. The authority to 33 levy a civil administrative penalty is in addition to all other 34 enforcement provisions in P.L.1970, c.39, and the payment of any assessment shall not be deemed to affect the availability of any other 35 36 enforcement provisions in connection with the violation for which the 37 assessment is levied. The department may compromise any civil 38 administrative penalty assessed under this section in an amount the 39 department determines appropriate.

f. Any person who violates the provisions of P.L.1970, c.39, or any code, rule or regulation adopted pursuant thereto shall be liable to a penalty of not more than \$50,000.00 per day, to be collected in a civil action commenced by a local board of health, a county health department, or the commissioner.

Any person who violates an administrative order issued pursuant to subsection c. of this section, or a court order issued pursuant to

- 1 subsection d. of this section, or who fails to pay an administrative
- 2 assessment in full pursuant to subsection e. of this section is subject
- 3 upon order of a court to a civil penalty not to exceed \$100,000.00 per
- 4 day of such violations.
- 5 Of the penalty imposed pursuant to this subsection, 10% or
- 6 \$250.00, whichever is greater, shall be paid to the department from the
- 7 General Fund if the Attorney General determines that a person is
- 8 entitled to a reward pursuant to section 2 of P.L.1987, c.158
- 9 (C.13:1E-9.2).
- Any penalty imposed pursuant to this subsection may be collected
- 11 with costs in a summary proceeding pursuant to "the penalty
- 12 enforcement law" (N.J.S.2A:58-1 et seq.). The Superior Court and
- 13 the municipal court shall have jurisdiction to enforce the provisions of
- 14 "the penalty enforcement law" in connection with this act.
 - g. Any person who knowingly:
- 16 (1) Transports any hazardous waste to a facility or any other place 17 which does not have authorization from the department to accept such
- 18 waste;

- 19 (2) Generates and causes or permits to be transported any 20 hazardous waste to a facility or any other place which does not have
- 21 authorization from the department to accept such waste;
- 22 (3) Disposes, treats, stores or transports hazardous waste without
- 23 authorization from the department;
- 24 (4) Makes any false or misleading statement to any person who
- 25 prepares any hazardous waste application, label, manifest, record,
- 26 report, design or other document required to be submitted to the
- 27 department; or
- 28 (5) Makes any false or misleading statement on any hazardous
- 29 waste application, label, manifest, record, report, design or other
- 30 document required to be submitted to the department shall, upon
- 31 conviction, be guilty of a crime of the third degree and,
- 32 notwithstanding the provisions of N.J.S.2C:43-3, shall be subject to a
- 33 fine of not more than \$50,000.00 for the first offense and not more
- 34 than \$100,000.00 for the second and each subsequent offense and
- 35 restitution, in addition to any other appropriate disposition authorized
- 36 by subsection b. of N.J.S.2C:43-2.
 - h. Any person who recklessly:
- 38 (1) Transports any hazardous waste to a facility or any other place
- 39 which does not have authorization from the department to accept such
- 40 waste;

- 41 (2) Generates and causes or permits to be transported any
- 42 hazardous waste to a facility or any other place which does not have
- 43 authorization from the department to accept such waste;
- 44 (3) Disposes, treats, stores or transports hazardous waste without
- authorization from the department;
- 46 (4) Makes any false or misleading statement to any person who

prepares any hazardous waste application, label, manifest, record, report, design or other document required to be submitted to the department; or

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- (5) Makes any false or misleading statement on any hazardous waste application, label, manifest, record, report, design or other document required to be submitted to the department, shall, upon conviction, be guilty of a crime of the fourth degree.
- i. Any person who, regardless of intent, generates and causes or permits any hazardous waste to be transported, transports, or receives transported hazardous waste without completing and submitting to the department a hazardous waste manifest in accordance with the provisions of this act or any rule or regulation adopted pursuant hereto shall, upon conviction, be guilty of a crime of the fourth degree.
- j. All conveyances used or intended for use in the willful discharge, in violation of the provisions of P.L.1970, c.39 (C.13:1E-1 et seq.), of any solid waste, or hazardous waste as defined in P.L.1976, c.99 (C.13:1E-38 et seq.) are subject to forfeiture to the State pursuant to the provisions of P.L.1981, c.387 (C.13:1K-1 et seq.).
 - k. (Deleted by amendment, P.L.1997, c.325.)
- 21 l. Pursuit of any remedy specified in this section shall not 22 preclude the pursuit of any other remedy provided by any other law. 23 Administrative and judicial remedies provided in this section may be 24 pursued simultaneously.
- 25 m. Any person or any officer or agent thereof who knowingly 26 violates any of the provisions of P.L.1970, c.39 (C.13:1E-1 et seq.) or 27 aids or advises in such violation, or who, as principal, manager, 28 director, agent, servant or employee knowingly does any act 29 comprising a part of such violation, is guilty of a crime of the fourth 30 degree and shall be punished by imprisonment for not more than 18 months or, notwithstanding the provisions of N.J.S.2C:43-3, by a fine 31 32 of not more than \$50,000.00, or both; and if a corporation by a fine of 33 not more than \$100,000.00. Each day during which the violation 34 continues constitutes an additional, separate and distinct offense.
- As used in this subsection, "business concern" means any corporation, association, firm, partnership, sole proprietorship, trust or other form of commercial organization; and "person" means any individual or business concern.
- 39 (cf: P.L.1997, c.325, s.3)
- 41 22. Section 2 of P.L.1989, c.118 (C.13:1E-9.3) is amended to 42 read as follows:
- 2. a. No person shall, regardless of intent, engage, or be permitted to engage, in the [collection or] disposal of solid waste in excess of 0.148 cubic yards of solids or 30 United States gallons of liquids, whether for profit or otherwise, except at a solid waste facility

- 1 or an out-of-state disposal site which has authorization from the
- 2 appropriate state regulatory agency having jurisdiction over solid
- 3 waste management to accept solid waste for disposal, or any other
- 4 place in this State which has authorization from the Department of
- 5 Environmental Protection to accept solid waste for disposal, as the
- 6 case may be.

- b. No person shall, regardless of intent, transport or cause or 7
- 8 permit to be transported any solid waste in excess of 0.148 cubic yards
 - of solids or 30 United States gallons of liquids, whether for profit or
- 10 otherwise, except to a solid waste facility or an out-of-state disposal
- 11 site which has authorization from the appropriate state regulatory
- 12 agency having jurisdiction over solid waste management to accept
- 13 solid waste for disposal, or to any other place in this State which
- 14 [does not have] has authorization from the Department of
- 15 Environmental Protection to accept solid waste for disposal, as the
- case may be. 16
- c. No person shall, regardless of intent, cause, engage in or be 17
- 18 permitted to engage in, the disposal of any amount of solid waste on 19 real property subject to the use, control or ownership of a railroad
- 20 company, unless such disposal is expressly authorized by the railroad
- 21 company and approved by the Department of Environmental
- 22 Protection.
 - The provisions of this section shall be enforced by the
- 24 Department of Environmental Protection and by every relevant
- 25 municipality, local board of health, or county health department, as the
- 26 case may be.
- (cf: P.L.1995, c.11, s.1) 27
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- 29 23. Section 12 of P.L.1970, c.39 (C.13:1E-12) is amended to read
- 30 as follows:
- 31 12. <u>a.</u> The department, after <u>a</u> hearing <u>held pursuant to the</u>
- 32 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
- 33 seq.), may revoke or suspend the registration issued to any person
- 34 engaged in [the] solid waste collection or solid waste disposal upon
- 35 a finding that such person:
- 36 [a.] (1) Has violated any provision of [this act] the "Solid Waste
- Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.) or P.L.1981, 37
- c.306 (C.13:1E-100 et seq.), or any rule, regulation, or administrative
- 39 order [promulgated hereunder] adopted or issued thereunder; [or]
- 40 [b.] (2) Has violated any provision of any laws related to
- pollution of the waters, air or land surfaces of the State; or 41
- 42 [c.] (3) Has refused or failed to comply with any lawful order of
- the department pursuant to section 5 of P.L.1970, c.39 (C.13:1E-5). 43
- 44 b. The department, after a hearing held pursuant to the
- 45 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
- 46 seq.), may revoke or suspend the registration issued to the owner or

1 operator of any sanitary landfill facility who has refused or failed to

- 2 ensure that sufficient funds are available for the closure and post-
- closure costs of the sanitary landfill facility as provided in section 8 of 3
- 4 P.L.1985, c.368 (C.13:1E-176).
- 5 (cf: P.L.1970, c.39, s.12)

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- 24. Section 11 of P.L.1975, c.326 (C.13:1E-20) is amended to 7
- 8 read as follows:
- 11. a. (1) [Within 360 days after the effective date of this amendatory and supplementary act, the 1 The respective boards of 10
- chosen freeholders, in the case of counties, and the Hackensack 11
- 12 Commission, in the case of the Hackensack Meadowlands District,
- 13 shall develop and formulate, pursuant to the procedures herein
- 14 contained, a <u>district</u> solid waste management plan for each respective
- 15 solid waste management district[; provided, however, that the
- commissioner may extend such period for a maximum of 45 additional 16
- 17 days upon the certification of the board of chosen freeholders or the
- 18 Hackensack Commission, as the case may be, of the causes of the
- 19 delay in developing and formulating a plan, and upon the
- 20 commissioner's determination that an extension will permit the
- 21 development and formulation of a solid waste management plan as
- 22 required herein. Within 90 days of the effective date of this act, each
- 23 district shall make the necessary personnel, financial and legal
- 24 arrangements to assure the development and formulation of the plan
- 25 within 360 days of the effective date of this act].
- Every solid waste management plan shall be developed and 26
- 27 formulated to be in force and effect for a period of not less than 10
- 28 years, upon the expiration of which a new plan shall be developed and
- 29 formulated pursuant to the procedures herein contained; provided,
- 30 however, that every such
- Every district solid waste management plan shall contain provisions 31
- 32 for automatic review thereof not less than once every two years
- 33 following the approval thereof by the department, which review shall
- 34 be undertaken by the board of chosen freeholders or the Hackensack
- 35 Commission, as the case may be [; and provided further, however, that
- 36 every such].
- 37 Every district solid waste management plan may be reviewed at any
- 38 time by the department. Upon [such] the review, if the board of
- 39 chosen freeholders, the Hackensack Commission, or the department,
- 40 as the case may be, determines that any district solid waste
- 41 management plan, or any part thereof, is inadequate for the purposes 42 for which it was intended, [such] the board of chosen freeholders or
- 43 the Hackensack Commission, as the case may be, shall [develop and
- 44 formulate a new amend the district solid waste management plan, or
- 45 any part thereof, and [such] the [new] amended district solid waste

1 management plan, or part thereof, shall be adopted thereby pursuant 2 to the procedures contained in section 14 of P.L.1975, c.326 3 (C.13:1E-23).

4 Nothing herein contained shall be construed as to prevent any 5 board of chosen freeholders or the Hackensack Commission from 6 readopting a solid waste management plan upon the expiration of same 7 in a solid waste management district; provided, however, that any such 8 readoption shall be pursuant to the provisions of section 14 of 9 P.L.1975, c.326 (C.13:1E-23).

10 Every district solid waste management plan shall be amended to reflect any revisions to the strategy for the collection or disposal of solid waste utilized in any constituent municipality in the district based on changes necessitated by revisions in State or federal laws, rules or regulations, or court decisions, including any changes in solid waste collection activities, solid waste facilities or solid waste disposal operations in any constituent municipality in the district as heretofore reported in the district solid waste management plan as required pursuant to section 12 of P.L.1975, c.326 (C.13:1E-21).

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- (2) Any two or more districts may formulate and adopt a [single] regional solid waste management plan which shall meet all the requirements of [this act] P.L.1970, c.39 (C.13:1E-1 et seq.) for the combined area of the cooperating [solid waste management] districts.
- 22 23 To assist each board of chosen freeholders in the development and formulation of the district solid waste management 24 25 plans required herein, an advisory solid waste council shall be constituted in every county and shall include municipal mayors or their 26 27 designees, persons engaged in the collection or disposal of solid waste 28 and environmentalists. The respective size, composition and 29 membership of each such council shall be designated by the respective 30 boards of chosen freeholders. In the Hackensack Meadowlands 31 District, the Hackensack Meadowlands Municipal Committee, 32 established pursuant to [article 4] sections 7 and 8 of P.L.1968, c.404 33 (C.13:17-7 and 13:17-8), is hereby designated an advisory solid waste 34 council for the purposes of this [amendatory and supplementary act] subsection; provided, however, that nothing herein contained shall be 35 36 construed as in any way altering the powers, duties and responsibilities 37 of the Hackensack Meadowlands Municipal Committee except as 38 herein specifically provided.

39 The respective boards of chosen freeholders and the Hackensack 40 Commission shall consult with the relevant advisory solid waste 41 council at such stages in the development and formulation of the 42 <u>district</u> solid waste management plan as each such board of chosen 43 freeholders or the Hackensack Commission, as the case may be, shall 44 determine; provided, however, that a district solid waste management 45 plan shall be adopted as hereinafter provided only after consultation with the relevant advisory solid waste council. 46

- 1 (2) In the development and formulation of a <u>district</u> solid waste 2 management plan for any [solid waste management] district, the board 3 of chosen freeholders or the Hackensack Commission, as the case may 4 be, shall:
 - (a) Consult with the county or municipal government agencies concerned with, or responsible for, water pollution control, water policy, water supply, or zoning or land use within the [solid waste management] district; and
 - (b) [Review such plans for solid waste collection and disposal proposed by, or in force in, any municipality or municipalities within the solid waste management district, to determine the suitability of any such plan, or any part thereof, for inclusion within the solid waste management plan of the solid waste management district; and
- 14 (c) Consult with persons engaged in solid waste collection [and]
 15 activities or solid waste disposal operations in the [solid waste management] district.
- 17 (cf: P.L.1985, c.38, s.35)

- 19 25. Section 12 of P.L.1975, c.326 (C.13:1E-21) is amended to 20 read as follows:
- 12. a. Every <u>district</u> solid waste management plan shall be based upon and shall be accompanied by a report containing <u>the following</u> information:
 - (1) An inventory of the sources, composition, and quantity of solid waste generated within the [solid waste management] district in the year in which the report is prepared;
 - (2) [Projections of the amounts and composition of solid waste to be generated within the district in each of the 10 years following the year in which the report is prepared; provided, however, that in the formulation of its solid waste management plan every board of chosen freeholders may deduct from the actual amount of solid waste generated within the solid waste management district in the year in which the report is prepared, and projected for each of the 10 years following said year, the total solid waste tonnage treated and disposed on a daily basis in the Hackensack Meadowlands District by every municipality within said solid waste management district as of July 1, 1968, which deduction shall be pursuant to the guarantee provided in P.L.1968, c.404, section 9.1 (C.13:17-10); [Deleted by amendment, P.L., c.]
 - (3) An inventory and appraisal, including the identity, location, and life expectancy, of all solid waste facilities within the [solid waste management] district, including [such] any solid waste facilities owned or operated by any person, public authority or county, and the identity of every person engaging in solid waste collection activities or solid waste disposal operations within the district, and the identity and

- 1 location of any designated out-of-state disposal site or solid waste
- 2 facility located within or outside of the district to be utilized by the
- 3 district, or any constituent municipality thereof, for the disposal of
- 4 solid waste generated within the district, including evidence that the
- 5 designated disposal site is permitted by the appropriate state
- 6 regulatory agency having jurisdiction over solid waste management to
- 7 accept solid waste for disposal, and is in compliance with all relevant
- 8 Federal or state laws, rules or regulations; and
- 9 (4) An analysis of existing solid waste collection systems and 10 transportation routes within the [solid waste management] district.
 - b. Every district solid waste management plan shall include:
 - (1) The designation of a <u>public authority or</u> department, unit or committee of the county government, in the case of counties, or of the Hackensack Commission, in the case of the Hackensack Meadowlands District, to supervise the implementation of the district solid waste management plan and to report thereon at such times as may be required by the board of chosen freeholders or the Hackensack
- 18 Commission, as the case may be;

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- (2) (a) A statement of the solid waste disposal strategy to be applied in the [solid waste management] district, which strategy shall [include] not discriminate against the use of out-of-district or out-ofstate disposal sites, but shall encourage the maximum practicable use of [resource recovery procedures] all existing solid waste facilities located within the district; the strategy may include the use of a solid waste facility located within or outside of the district, including the use of a currently operating county solid waste facility, which is a privately-owned sanitary landfill facility for which the owner thereof has been awarded a franchise pursuant to section 6 of P.L.1970, c.40 (C.48:13A-5), or a designated out-of-state disposal site, provided that
- 30 the statement includes evidence that the designated disposal site is 31
- permitted by the appropriate state regulatory agency having
- 32 jurisdiction over solid waste management to accept solid waste for
- 33 disposal, and is in compliance with all relevant Federal or state laws,
- 34 rules or regulations; [and a plan for using terminated landfill disposal
- 35 sites, if any, in the solid waste management district;]
- 36 (b) A statement of the solid waste collection strategy to be applied 37 in the district, which strategy may include the operation and 38 maintenance of a solid waste collection system by the county or public 39 authority, as appropriate, or the use of persons currently engaging in 40 solid waste collection activities within the district;
- (3) A site plan, which shall include all existing solid waste 41 42 facilities located within the [solid waste management] district, 43 provided that they are operated and maintained in accordance with all applicable health and environmental standards [, and sufficient 44 45 additional available suitable sites to provide solid waste facilities to 46 treat and dispose of the actual and projected amounts of solid waste

1 contained in the report accompanying the plan].

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2 Upon a certification to the commissioner by the board of chosen 3 freeholders or the Hackensack Commission, as the case may be, of the 4 absence of sufficient existing or available suitable sites for such solid 5 waste facilities within the solid waste management district, the site 6 plan shall identify sufficient additional existing or available suitable 7 sites for such facilities located in another solid waste management 8 district; provided, however, that such certification shall be 9 accompanied by a copy of the contract or agreement entered into by 10 the concerned boards of chosen freeholders or the Hackensack 11 Commission, as the case may be, authorizing the use by a solid waste 12 management district of solid waste facilities located in another solid 13 waste management district, and providing for the acquisition of such 14 lands and rights and interests therein as may be required within the 15 solid waste management district in which the solid waste facilities are to be located. 16

[Notwithstanding the above, however, a board of chosen freeholders may enter into an agreement with any person engaged in solid waste disposal in an adjacent solid waste management district with the approval of said adjacent district, which shall be reflected in the plans for said adjacent districts, to treat and dispose of the amount of solid waste from their district that said person treats and disposes of in that adjacent district on the effective date of this act.]

[Upon the failure for any reason of the concerned boards of chosen freeholders or the Hackensack Commission, as the case may be, to make such a contract or to reach such an agreement, the board of chosen freeholders or the Hackensack Commission, as the case may be, seeking to locate said solid waste facilities in another solid waste management district shall certify such failure to the commissioner.]

Upon the receipt of any such certification of failure, the commissioner shall cause a study to be made by the department to determine the suitable location of solid waste facilities for the use of the solid waste management district for which such certification was made. In such study, the commissioner may request the submission of any specifications or other information he deems necessary from any solid waste management district, and the board of chosen freeholders or the Hackensack Commission, as the case may be, shall submit all such material so requested. In determining the suitable location of solid waste facilities, the commissioner shall weigh the relative feasibility of alternative locations in terms of such factors as environmental impact, transportation patterns and their comparative costs, compatibility with the current land use policies in the immediate area of the alternative locations, as well as with the Statewide solid waste management plan and such other master plans and planning policies as may exist at the municipal, county, regional or State levels,

and such other criteria as the commissioner deems relevant. 1

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Upon the completion of said study the commissioner shall:

- (a) Require the certifying board of chosen freeholders or the Hackensack Commission, as the case may be, to locate the required solid waste facilities within its own solid waste management district and as part of the solid waste management plan therefor; or
- Require any other board of chosen freeholders or the 8 Hackensack Commission, as the case may be to provide solid waste facilities, or parts thereof, within its solid waste management district and as part of the solid waste management plan therefor, for the use of the certifying solid waste management district; provided, however, that the full cost of any such solid waste facilities, or of any part thereof to the extent of use thereof, shall be borne by the solid waste management district making use of same.

In the adoption of any solid waste management plan pursuant to the provisions of section 14 of this amendatory and supplementary act, no board of chosen freeholders nor the Hackensack Commission, as the case may be, shall alter any part required by a determination made by the commissioner as herein provided concerning the location of any solid waste facilities.

Notwithstanding the provisions of section 11 of this amendatory and supplementary act, the time taken by the commissioner from the receipt of any certification of failure pursuant to this section to the completion of the study required herein concerning such certification of failure, shall be in addition to, and shall not count towards, the 360 days permitted in said section 11 for the development and formulation of a solid waste management plan.]

- (4) A [survey] designation of proposed collection [districts] and transportation routes, which routes shall, in the case of solid waste facilities to the maximum extent practicable, avoid roads or highways in residential or congested areas, with projected transportation costs from collection [districts] routes to existing or available suitable sites for solid waste facilities;
- (5) The procedures for [coordinating] monitoring all activities related to the collection [and] or disposal of solid waste by every person engaging in [such process] these activities within the [solid waste management district, which procedures shall include the agreements entered into as provided herein between the board of chosen freeholders or the Hackensack Commission, as the case may be, and every such person; and the procedures for furnishing the solid waste facilities contained in the solid waste management plan]; [and]
- (6) A statement of the solid waste disposal strategy to be utilized by each constituent municipality in the district, which strategy shall not discriminate against the use of out-of-district or out-of-state disposal sites, but shall encourage the maximum practicable use of all existing

- 1 solid waste facilities located within the district; the strategy may
- 2 include the use of a solid waste facility located within or outside of the
- 3 <u>district</u>, including the use of a currently operating county solid waste
- 4 <u>facility</u>, which is a privately-owned sanitary landfill facility for which
- 5 the owner thereof has been awarded a franchise pursuant to section 6
- 6 of P.L.1970, c.40 (C.48:13A-5), or the use of a designated
- 7 <u>out-of-state disposal site, provided that the statement includes</u>
- 8 evidence that the designated disposal site is permitted by the
- 9 appropriate state regulatory agency having jurisdiction over solid
- 10 waste management to accept solid waste for disposal, and is in
- 11 <u>compliance with all relevant Federal or state laws, rules or regulations;</u>
- 12 <u>and</u>
- 13 (7) The method or methods of financing solid waste management
 14 activities in the [solid waste management] district pursuant to the
- 15 <u>district</u> solid waste management plan.
- 16 c. Any existing joint meeting formed for the construction or
- 17 operation of solid waste facilities pursuant to the "[consolidated
- municipal services act" (<u>]Consolidated Municipal Services Act,"</u>
- 19 P.L.1952, c.72[;](C.40:48B-1 et seq.)[)]or any existing authority
- 20 composed of two or more municipalities formed pursuant to the "solid
- 21 waste management authorities law, "[(]P.L.1968,
- c.249[;](C.40:66A-32 et seq.)[)] may request the commissioner to
- 23 review its solid waste management plan. The commissioner may direct
- 24 the concerned [solid waste management] district to incorporate all or
- 25 part of said plan into the <u>district</u> solid waste management plan of that
- 26 district.
- 27 (cf: P.L.1975, c.326, s.12)
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- 29 26. Section 13 of P.L.1975, c.326 (C.13:1E-22) is amended to 30 read as follows:
- 31 13. [In order to preserve and maintain the State's pledges and
- 32 covenants with the holders of any bonds issued by any public
- authority, no solid waste management plan shall include provisions for
- 34 establishing any solid waste facility in competition with such facilities
- operated, or for which bonds have been issued, by any such public
- authority; provided, however, that every <u>Every</u> board of chosen
- 37 freeholders and the Hackensack Commission is hereby authorized and
- 38 empowered in the [development and formulation] amendment of a
- 39 <u>district</u> solid waste management plan, to enter into any contract or
- 40 <u>interdistrict</u> agreement with any public authority within any [solid
- waste management district providing for or relating to solid waste collection and solid waste disposal. Any solid waste disposal
- 43 contract or <u>interdistrict</u> agreement may provide for the furnishing of
- solid waste facilities either by or to the [solid waste management]
- district, or the joint [construction or operation] use of solid waste

facilities. Every [such] solid waste disposal contract or interdistrict 1 2 agreement shall conform to all the requirements of law for contracts 3 or interdistrict agreements made by any person, public authority or 4 county, and may include [such] provisions for rates [and], fees or 5 charges, [and] including the solid waste charges to be received at the 6 solid waste facility for solid waste disposal, for the furnishing of solid 7 waste facilities, as the board of chosen freeholders or the Hackensack 8 Commission, as the case may be, deems necessary in the **[**development 9 and formulation amendment of a district solid waste management 10 plan [to coordinate all activities relating to solid waste collection and 11 solid waste disposal within the solid waste management district, and 12 for the furnishing of adequate and suitable solid waste facilities 13 therein]. Every board of chosen freeholders and the Hackensack 14 Commission, as the case may be, is hereby further authorized and empowered to purchase the bonds of any public authority, and to 15 16 purchase any solid waste facilities of any public authority upon a 17 contract or interdistrict agreement [therewith for any such solid waste

19 (cf: P.L.1975, c.326, s.13)

facility purchase <u>I therefor</u>.

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27. Section 14 of P.L.1975, c.326 (C.13:1E-23) is amended to read as follows:

23 14. a. [Pursuant to the procedures herein contained, the] The 24 respective boards of chosen freeholders, in the case of counties, and 25 the Hackensack Commission, in the case of the Hackensack Meadowlands District, shall have the power, after consultation with 26 the relevant advisory solid waste council, to adopt a district solid 27 28 waste management plan for the relevant [solid waste management] 29 district[; provided, however, that if in any solid waste management 30 district the procedures contained in this section are not commenced within 361 days after the effective date of this amendatory and 31 32 supplementary act, unless the commissioner shall have extended the 33 time for the development and formulation of a solid waste management 34 plan pursuant to section 11 of this amendatory and supplementary act, 35 and unless a certification of failure shall have been received by the 36 commissioner pursuant to 12 b.(3) of this amendatory and 37 supplementary act, the department shall have the power to develop, 38 formulate and, pursuant to the procedures herein contained, adopt and 39 promulgate a solid waste management plan for any such solid waste 40 management every district.

b. Upon the development and formulation of a <u>district</u> solid waste management plan, and after consultation with the relevant advisory solid waste council, the relevant board of chosen freeholders, in the case of counties, or the Hackensack Commission, in the case of the Hackensack Meadowlands District, shall prepare a map showing the

- 1 boundaries of the [solid waste management] district and the location
- 2 of all existing and proposed solid waste facilities. In the event such
- 3 <u>district</u> solid waste management plan proposes to locate solid waste
- 4 facilities in another [solid waste management] district, a map of such
- 5 other district, showing the location of the proposed facilities, shall be
- 6 prepared. Said map shall be appended to a copy of the district's solid
- 7 waste management plan, to which shall also be appended a copy of the
- 8 report accompanying said plan. Said map, plan and report shall be sent
- 9 by mail to the mayor of each municipality within the county, in the
- 10 case of counties, and in the case of the Hackensack Meadowlands
- 11 District, said map, plan and report shall be maintained at the main
- 12 office of the Hackensack Commission.
- 13 c. The board of chosen freeholders, or the Hackensack
 14 Commission, as the case may be, shall thereupon cause a hearing to be
 15 held at an appointed time and place for the purpose of hearing persons
 16 interested in, or who would be affected by, the adoption of the district
 17 solid waste management plan for the relevant [solid waste
 18 management] district, and who are in favor of or are opposed to such
 19 adoption.
- 20 d. A notice of such hearing shall be given setting forth the purpose 21 thereof and stating that a map, plan and report have been prepared and 22 can be inspected at the offices of every municipality within the county, 23 or at the main office of the Hackensack Commission, as the case may 24 be. A copy of such notice shall be published in a newspaper of general 25 circulation in the [solid waste management] district once each week 26 for 2 consecutive weeks, and the last publication shall be not less than 27 10 days prior to the date set for the hearing. A copy of the notice shall 28 be mailed at least 10 days prior to the date set for the hearing to the 29 last owner, if any, of each parcel of property within or without the 30 district on which it is proposed to locate any solid waste facilities 31 pursuant to the district's solid waste management plan. Such mailing 32 shall be according to the assessment records of the municipality where 33 such parcel is located and shall be sent to the last known postal 34 address of such owners. A notice shall also be sent to any and all 35 persons at his, or their, last known address, if any, whose names are 36 noted on said assessment records as claimants of an interest in any 37 such parcel. The assessor of such municipality shall make a notation 38 upon the said records when requested so to do by any person claiming 39 to have an interest in any parcel of property in such municipality. 40 Failure to mail any such notice shall not invalidate the adoption of any 41 district solid waste management plan.
 - e. At the hearing, which may be adjourned from time to time, the board of chosen freeholders, or the Hackensack Commission, as the case may be, shall hear all persons interested in the <u>district</u> solid waste management plan and shall consider any, and all, written objections that may be filed and any evidence which may be introduced in support

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- 1 of the objections, or any opposition to the adoption of the <u>district</u> solid
- 2 waste management plan for the [solid waste management] district.
- 3 After the hearing the board of chosen freeholders, or the Hackensack
- 4 Commission, as the case may be, shall, by resolution, adopt or reject,
- 5 in whole or in part, the <u>district</u> solid waste management plan for the
- 6 [solid waste management] district. The adoption of all or a part of a
- 7 <u>district</u> solid waste management plan, if supported by substantial
- 8 evidence, shall be binding and conclusive upon all persons affected by
- 9 the adoption. If all or any part of the <u>district</u> solid waste management
- 10 plan is adopted, the board of chosen freeholders, or the Hackensack
- 11 Commission, as the case may be, within 10 days after such adoption,
- shall cause to be served a copy of the resolution of adoption upon each
- 13 person who filed a written objection at or prior to the hearing;
 - provided, the address of the objector was stated in, or upon, the
- 15 written objection.

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Such service may be made (1) by delivering a copy of the resolution personally to the objector, (2) by mailing such copy addressed to the objector according to his said stated address, or (3) leaving such copy at said stated address for the objector with a person of suitable age and discretion.

- f. Any person who shall have filed such a written objection with the board of chosen freeholders, or the Hackensack Commission, as the case may be, may have the adoption of a <u>district</u> solid waste management plan reviewed by the Superior Court of New Jersey by procedure in lieu of prerogative writs. An action for such review shall be commenced within 30 days after the adoption by the board of chosen freeholders, or by the Hackensack Commission, as the case may be. In any such action, the said court may make any incidental order that shall be deemed by the court to be <u>appropriate and</u> proper.
- 29 30 g. Upon the adoption of a <u>district</u> solid waste management plan in 31 its entirety, the board of chosen freeholders or the Hackensack 32 Commission, as the case may be, shall forthwith submit such plan, and 33 a copy of the transcript of every public hearing held thereon, and a 34 complete record of the dates and results of all consultation with 35 governmental agencies and the relevant advisory solid waste council, 36 to the commissioner. Upon the adoption of a part or parts of a district 37 solid waste management plan, the board of chosen freeholders or the 38 Hackensack Commission, as the case may be, shall certify the fact of 39 such partial adoption to the commissioner, and such board of chosen 40 freeholders or the Hackensack Commission, as the case may be, shall [, 41 notwithstanding any previous extension granted pursuant to any of the 42 provisions of this amendatory and supplementary act, I have [an 43 additional 45 days from the date of such certification to adopt a 44 district solid waste management plan in its entirety, which adoption 45 shall be pursuant to all the procedures contained herein for the 46 adoption of district solid waste management plans.

1 Every board of chosen freeholders and the Hackensack 2 Commission shall adopt a district solid waste management plan in its 3 entirety and submit same to the commissioner, with a copy of the 4 transcript of every public hearing held thereon, and a complete record of the dates and results of all consultation with governmental agencies 5 and the relevant advisory solid waste council, within 450 days after 6 7 the effective date of this amendatory and supplementary act; provided, 8 however, that if the commissioner shall have granted an extension of 9 time for the development and formulation of such plan pursuant to 10 section 11 of this amendatory and supplementary act, or an extension of time for the adoption of any such plan in its entirety pursuant to this 11 section, or both, the time for adoption and submission to the 12 13 commissioner as required herein shall be increased to a maximum of 14 495 days in the case of either such extension, or 540 days in the case 15 of both such extensions; and, provided further, however, that if the 16 commissioner shall have received a certification of failure pursuant to 17 section 12 b. of this amendatory and supplementary act, the time for 18 adoption and submission to the commissioner, notwithstanding any 19 other increase authorized in this amendatory and supplementary act, 20 shall be increased by the number of days taken by the commissioner 21 from the date of such receipt to the completion of his study concerning 22 such certification of failure.

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i. Upon the failure of any board of chosen freeholders or the Hackensack Commission, as the case may be, to adopt a solid waste management plan in its entirety and to submit same to the commissioner, with a copy of the transcript of every public hearing held thereon, and a complete record of the dates and results of all consultation with governmental agencies and the relevant advisory solid waste council, within the time prescribed in subsection h. of this section, the department shall have the power to develop and formulate a solid waste management plan in its entirety for any such solid waste management district, either including therein or excluding therefrom any part or parts of such plan as may have been adopted by the board of chosen freeholders or the Hackensack Commission, as the case may be. Following the holding of a public hearing pursuant to the procedures contained herein, the department shall have the power to adopt and promulgate such solid waste management plan in its entirety for any such solid waste management district. Any solid waste management plan so adopted and promulgated by the department for any solid waste management district shall be subject to the same review by the Superior Court as solid waste management plans otherwise adopted pursuant to this section.] The provisions of this section to the contrary notwithstanding, after November 10, 1997, every district solid waste management plan may be amended and approved by the department pursuant to an expedited review process

1 adopted by the department by rule or regulation.

2 (cf: P.L.1975, c.326, s.14)

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- 4 28. Section 15 of P.L.1975, c.326 (C.13:1E-24) is amended to read as follows:
- 6 15. a. Upon receipt by the commissioner of a district solid waste 7 management plan adopted in its entirety, and a copy of the transcript 8 of every public hearing held thereon, as required pursuant to section 9 14 of [this amendatory and supplementary act] P.L.1975, c.326 10 (C.13:1E-23), [he] the commissioner shall:
- (1) Study and review the district solid waste management plan 12 according to the objectives, criteria and standards developed in the 13 Statewide solid waste management plan developed and formulated by the department pursuant to the provisions of section 6 of [the act to which this act is amendatory and supplementary P.L.1970, c.39 (C.13:1E-6); and
- 17 (2) Submit a copy of [said] the district plan for review and 18 recommendations to the Advisory Council on Solid Waste 19 Management in the department, and to the agencies, bureaus and 20 divisions within the department concerned with, or responsible for, environmental quality, including, but not limited to, the Bureau of 21 22 Solid Waste Management, Bureau of Air Pollution Control, Bureau of 23 Geology, and the Bureau of Water Pollution Control, or their 24 successors[; and].
 - (3) [Submit a copy of said plan to the Board of Public Utility Commissioners for review and recommendations on the economic aspect of the plan. (Deleted by amendment, P.L., c.)
- 28 b. After completing [his] the study and review of the district solid 29 waste management plan, and upon receipt of the recommendations 30 thereon provided for in subsection a. (2) of this section, if any, but in 31 no event later than 150 days after [his] the receipt of [said] the 32 district plan, the commissioner shall determine whether to approve, 33 modify, or reject [any such] the district solid waste management plan, 34 and shall certify [such] that determination to the board of chosen freeholders or to the Hackensack Commission, as the case may be, 35 36 which submitted [such] the district plan.
- 37 c. If the commissioner determines to approve [any] a district solid waste management plan, or if the commissioner has made no 38 39 determination within 150 days after [his] the receipt of [any such] a 40 district plan, the relevant board of chosen freeholders or the 41 Hackensack Commission, as the case may be, shall proceed, pursuant 42 to the requirements of [this amendatory and supplementary act] 43 P.L.1970, c.39 (C.13:1E-1 et seq.), to implement [such] the district 44 solid waste management plan [in the relevant solid waste management 45 district].

d. If the commissioner determines to modify or reject [any] a district solid waste management plan, or any part thereof, the certification required [of him] herein shall be accompanied by a detailed statement prepared by the commissioner indicating the reasons for any modification or rejection, and outlining the action to be taken thereon.

7 The provisions of this subsection to the contrary notwithstanding, 8 the commissioner shall not reject or require the modification of a 9 district solid waste management plan, or any part thereof, providing 10 for the long-term use of a solid waste facility located outside of the 11 district or a designated out-of-state disposal site for the disposal of 12 solid waste generated within the district solely on the grounds that the 13 solid waste facility is located outside of the district or the designated 14 disposal site is located out-of-state.

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In outlining [such] the action the commissioner shall direct the board of chosen freeholders or the Hackensack Commission, as the case may be, to make any modification in, or replace any rejected part of, a district solid waste management plan, either with or without holding another public hearing in the [solid waste management] district. [Such] The direction shall be based upon the commissioner's determination[, in his] and discretion, that [such] the modification, or the part rejected, is or is not minor, and that [such] the modification or replacement may or may not be made without substantially modifying or altering other aspects of the district solid waste management plan; provided, however, that a public hearing shall be required upon a rejection by the commissioner of any district solid waste management plan in its entirety.

- e. (1) If the commissioner directs the holding of another public 28 29 hearing in the [solid waste management] district, [such] the hearing 30 shall be held within 45 days [after such direction] thereafter and shall 31 be conducted pursuant to the procedures contained in section 14 of 32 [this amendatory and supplementary act] P.L.1975, c.326 33 (C.13:1E-23) for the conduct of public hearings held prior to the 34 adoption of district solid waste management plans. Following [any 35 such 1 the public hearing on any modification to, or replacement of, 36 [any] the district solid waste management plan, or any part thereof, 37 the relevant board of chosen freeholders or the Hackensack 38 Commission, as the case may be, [holding same] shall formally adopt 39 a modification to, or replacement of, the district solid waste 40 management plan, or any part thereof, and shall submit [same] the district plan to the commissioner within the time limit set by the 41 42 commissioner in the public hearing order.
- 43 (2) If the commissioner directs that the modification or 44 replacement may be made without the holding of another public 45 hearing, the board of chosen freeholders or the Hackensack

- Commission, as the case may be, shall have 45 days [after such 1
- 2 direction] thereafter within which to adopt [any such] the
- modification or replacement, and to submit [same] the district plan to 3
- 4 the commissioner.
- 5 f. The commissioner shall have 30 days from the date of receipt of
- 6 any submission under subsection e. herein to approve [such] or reject
- 7 the modification or replacement [or to reject same], and [he] the
- 8 commissioner shall certify [such] the approval or rejection to the
- 9 relevant board of chosen freeholders or the Hackensack Commission,
- as the case may be , which submitted same]. 10
- 11 The provisions of this subsection to the contrary notwithstanding,
- 12 the commissioner shall not reject any modification or replacement
- 13 providing for the long-term use of a solid waste facility located outside
- 14 of the district or a designated out-of-state disposal site for the disposal
- 15 of solid waste generated within the district solely on the grounds that
- the solid waste facility is located outside of the district or the 16
- 17 designated disposal site is located out-of-state.
- 18 If the commissioner approves [such] the modification or
- 19 replacement, or if the commissioner has made no [such] certification
- 20 within 30 days after [his] receipt thereof, the <u>relevant</u> board of chosen
- 21 freeholders or the Hackensack Commission, as the case may be, shall
- 22 proceed, pursuant to the requirements of [this amendatory and
- 23 supplementary act P.L.1970, c.39 (C.13:1E-1 et seq.), to implement
- 24 the district solid waste management plan [in the relevant solid waste
- 25 management district].

- 26 Upon a rejection of any modification or replacement submitted to
- 27 [him] the commissioner pursuant to this section, or upon the failure
- 28 of a board of chosen freeholders or the Hackensack Commission, as
- 29 the case may be, to submit any modification or replacement as required
- herein, the commissioner shall have the power to adopt [and 30
- promulgate any modification or replacement [he] the commissioner 31
- deems necessary with respect to the <u>district</u> solid waste management
- 33 plan, and upon the certification of the commissioner, the relevant
- 34 board of chosen freeholders or the Hackensack Commission, as the
- 35 case may be, shall proceed, pursuant to the requirements of [this
- amendatory and supplementary act P.L.1970, c.39 (C.13:1E-1 et 36
- 37 seq.), to implement the district solid waste management plan [in the 38 relevant solid waste management district] with the modifications or
- 39 replacements adopted by the commissioner.
- 40 After November 10, 1997, every district solid waste
- 41 management plan shall be amended to reflect any revisions to the
- 42 strategy for the collection or disposal of solid waste utilized in any 43 constituent municipality in the district based on changes necessitated
- 44 by revisions in State or federal laws, rules or regulations, or court
- 45 decisions, including any changes in solid waste collection activities,

- 1 solid waste facilities or solid waste disposal operations in any
- 2 constituent municipality in the district as heretofore reported in the
- 3 <u>district solid waste management plan as required pursuant to section</u>
- 4 12 of P.L.1975, c.326 (C.13:1E-21).
- 5 <u>h.</u> The commissioner shall maintain on file in the department a
- 6 copy of [the Statewide] every district solid waste management plan
- 7 [developed proved] approved pursuant to this [amendatory and
- 8 supplementary act] section, and a copy of the Statewide solid waste
- 9 management plan [developed and formulated] revised by the
- department pursuant to section 6 of P.L.1970, c.39 (C.13:1E-6).
- 11 [Such] These plans are hereby declared to be public records and shall
- be subject to all the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.)
- concerning [such] public records.
- 14 (cf: P.L.1975, c.326, s.15)

- 29. Section 19 of P.L.1975, c.326 (C.13:1E-28) is amended to read as follows:
- 18 19. a. Any municipality within which a <u>registered</u> sanitary landfill
- 19 facility is located [pursuant to an adopted and approved district solid
- 20 waste management plan shall be entitled to an annual economic
- 21 benefit not less than the equivalent of \$1.00 per ton of [solids on] all
- 22 solid waste accepted for disposal at the sanitary landfill facility during
- 23 the previous calendar year [as determined by the department].
- The owner or operator of the sanitary landfill facility shall annually
- pay to the relevant municipality the full amount due under this
 subsection and each relevant municipality is empowered to anticipate
- 27 this amount for the purposes of preparing its annual budget. For the
- 28 purposes of calculating the payments, the owner or operator of the
- 29 sanitary landfill facility may, subject to the prior agreement of the
- 30 relevant municipality [and the approval of the Department of
- 31 Environmental Protection , provide the municipality with any of the
- 32 following benefits in consideration for the use of land within its
- 33 municipal boundaries as the location of a sanitary landfill facility:
- 34 (1) The receipt of annual sums of money in lieu of taxes on the 35 land used for the sanitary landfill facility;
- 36 (2) The exemption from all fees and charges for the disposal of 37 solid waste generated within its boundaries;
- 38 (3) The receipt of a lump sum cash payment; or
- 39 (4) Any combination thereof.
 - b. (deleted by amendment, P.L., c.)
- c. [Every owner or operator of a sanitary landfill facility required
- 42 to make annual payments to a municipality pursuant to subsection a.
- 43 of this section may petition the Department of Environmental
- 44 Protection for an increase in its tariff which reflects these payments.
- 45 The department, within 60 days of the receipt of the petition, shall

- 1 issue an appropriate order that these payments shall be passed along
- 2 to the users of the sanitary landfill facility as an automatic surcharge
- 3 on any tariff filed with, and recorded by, the department for the solid
- 4 waste disposal operations of the facility. <u>I(Deleted by amendment,</u>
- 5 P.L., c.)
- d. [In issuing any order required by this section, the Department of Environmental Protection shall be exempt from the provisions of
- 8 R.S.48:2-21. I(Deleted by amendment, P.L., c.)
- 9 (cf: P.L.1994, c.27, s.1)

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- 30. Section 2 of P.L.1987, c.449 (C.13:1E-28.1) is amended to read as follows:
- 13 2. a. Any municipality within which a <u>registered</u> transfer station is located [pursuant to an adopted and approved district solid waste 14 management plan shall be entitled to an annual economic benefit to 15 16 be paid or adjusted not less than quarterly in an amount established by 17 agreement with the owner or operator of the transfer station or by 18 order of the Board of Public Utilities], but not less than the equivalent 19 of \$0.50 per ton of all solid waste accepted for transfer at the transfer station during the [1987] previous calendar year and each year 20 21 thereafter.
 - The owner or operator of the transfer station shall, not less frequently than quarterly, pay to the relevant municipality the full amount due under this subsection and each relevant municipality is empowered to anticipate this amount for the purposes of preparing its annual budget. For the purposes of calculating the payments, the owner or operator of the transfer station may, subject to the prior agreement of the relevant municipality [and the approval of the Board of Public Utilities], provide the municipality with any of the following benefits in consideration for the use of land within its municipal boundaries as the location of a transfer station:
 - (1) The receipt of quarterly payments of annual sums of money in lieu of taxes on the land used for the transfer station;
 - (2) The exemption from all fees and charges for the acceptance for transfer of solid waste generated within its boundaries;
 - (3) The receipt of quarterly lump sum cash payments; or
 - (4) Any combination thereof.
- 38 b. [Every owner or operator of a transfer station required to 39 make payments not less frequently than quarterly to a municipality 40 pursuant to subsection a. of this section may petition the Board of Public Utilities for an increase in its tariff which reflects these 41 42 payments. The board, within 60 days of the receipt of the petition, 43 shall issue an order that these payments shall be passed along to the 44 users of the transfer station as an automatic surcharge on any tariff 45 filed with, and recorded by, the board for the solid waste disposal

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operations of the transfer station. I(Deleted by amendment, P.L.
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- 3 c. [In issuing any order required by this section, the Board of Public Utilities shall be exempt from the provisions of R.S.48:2-21. 4 5 (Deleted by amendment, P.L., c.)

6 (cf: P.L.1991, c.381, s.40)

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- 8 31. Section 2 of P.L.1994, c.27 (C.13:1E-28.3) is amended to 9 read as follows:
- 10 2. a. Any municipality with a population density of more than 11 1,500 persons per square mile, according to the latest federal decennial census, that shares a common boundary with a municipality within 12 which is located [, pursuant to an adopted and approved district solid 13 14 waste management plan, a registered sanitary landfill facility:
 - (1) any part of which lies within 1,300 feet of the common boundary between the municipalities[, as determined by the Department of Environmental Protection 1;
 - (2) that received more than 700,000 tons of solid waste in the 1992 calendar year or in any calendar year thereafter; and
 - (3) that is owned or operated by a county or by a county utilities authority created pursuant to the "municipal and county utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et seq.), shall be entitled to an annual economic benefit in consideration for the proximity of the sanitary landfill facility. The annual economic benefit shall be not less than the equivalent of \$0.50 per ton, and not more than \$1.50 per ton, of all solid waste accepted for disposal at the sanitary landfill facility [, as determined by the department,] during the [1993] previous calendar year [and each year thereafter].
 - b. A municipality that qualifies for an economic benefit pursuant to subsection a. of this section may negotiate with the owner or operator of the sanitary landfill facility to determine the actual dollar amount of the annual economic benefit to be paid to that municipality.

32 33 The owner or operator of the sanitary landfill facility shall annually 34 pay to every municipality qualifying under subsection a. of this section 35 the full amount due under this subsection, except that the owner or 36 operator shall pay the 1993 economic benefit by the last day of the 37 first quarter of the 1994 calendar year. Each municipality qualifying 38 under subsection a. of this section may anticipate the annual economic 39 benefit for the purposes of preparing its 1994 budget and each annual 40 budget thereafter. For the purposes of calculating the method of 41 payment, the owner or operator of the sanitary landfill facility may, 42 subject to the prior agreement of a municipality qualifying under 43 subsection a. of this section [and to the approval of the Department of Environmental Protection I, provide that municipality with any of 44 45 the following benefits in consideration for the proximity of the

1 sanitary landfill facility:

- (1) The exemption from all fees and charges for the disposal of solid waste generated within the boundaries of the municipality;
 - (2) The receipt of a lump sum cash payment; or
- (3) Any combination thereof.
- c. [Every owner or operator of a sanitary landfill facility required to make annual payments to a municipality qualifying pursuant to subsection a. of this section may petition the Department of Environmental Protection for an increase in its tariff which reflects these payments. The department, within 60 days of the receipt of the petition, shall issue an appropriate order that these payments shall be passed along to the users of the sanitary landfill facility as an automatic surcharge on any tariff filed with, and recorded by, the department for the solid waste disposal operations of the facility.] (Deleted by amendment, P.L., c.)
 - d. [In issuing any order required by this section, the Department of Environmental Protection shall be exempt from the provisions of R.S.48:2-21.](Deleted by amendment, P.L., c.)
- 19 (cf: P.L.1994, c.27, s.2)

32. (New section) Any municipality within which is located a resource recovery facility at which solid waste is accepted for disposal by incineration, shall be entitled to an annual economic benefit in consideration for the use of land within its municipal boundaries as the location of a resource recovery facility.

The annual economic benefit shall be not less than the equivalent of \$1.00 per ton of all solid waste accepted for disposal at the resource recovery facility during the 1998 calendar year and each year thereafter.

The owner or operator of the resource recovery facility shall, no later than January 25, 1999 and on or before January 25 of each year thereafter, file with the chief fiscal officer of the municipality wherein the resource recovery facility is located a statement, verified by oath, showing the total number of tons of solid waste accepted for disposal by incineration at the resource recovery facility during the preceding calendar year, and shall at the time pay to the chief fiscal officer a sum equal to at least \$1.00 per ton of all solid waste accepted for disposal by incineration at the resource recovery facility.

A municipality that qualifies for an annual economic benefit pursuant to this section may negotiate with the owner or operator of the resource recovery facility for an amount exceeding the amount of the annual economic benefit provided for in this section.

For the purposes of this section, "resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse.

33. (New section) The provisions of section 32 of P.L. (C.13:1E-28.4)(pending in the Legislature as this bill) shall not apply to any municipality that receives an annual economic benefit in an amount equal to or exceeding the amount of the annual economic benefit provided for in that section, which is paid by a person or party other than the owner or operator of the resource recovery facility, in consideration for the use of land within its municipal boundaries as the location of a resource recovery facility.

For the purposes of this section, "person or party" means any individual, public or private corporation, company, partnership, firm, association, political subdivision of the State, or any State, bistate, or interstate agency or authority; and "resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse.

34. (New section) As used in sections 34 through 43 inclusive of P.L., c. (C.13:1E-28.5 through 13:1E-28.14)(pending in the Legislature as this bill):

"Business concern" means any corporation, association, firm, partnership, sole proprietorship, trust or other form of commercial organization.

"Commissioner" means the Commissioner of the Department of Environmental Protection.

"County solid waste facility" means a solid waste facility that is designated by a public authority or county in its adopted district solid waste management plan as approved by the department prior to November 10, 1997 as the in-county facility to which solid waste generated within the boundaries of the county is transported for final disposal, or transfer for transportation to an offsite solid waste facility or designated out-of-district disposal site for disposal, as appropriate, pursuant to interdistrict or intradistrict waste flow orders issued by the department.

"Department" means the Department of Environmental Protection.
"Person" means any individual or business concern; or any county
or public authority.

"Proof of collection service" means a written record, log, bill or document evidencing receipt of service for the collection of solid waste for the preceding month from a person lawfully engaging in private solid waste collection services within a municipality.

"Proof of direct disposal" means a written record, log, bill or document evidencing receipt of disposal service for the disposal of solid waste for the preceding month from the owner or operator of a county solid waste facility or other solid waste facility located within this State or a designated out-of-state disposal site, as the case may be.

1 "Public authority" means a municipal or county utilities authority 2 created pursuant to the "municipal and county utilities authorities 3 law," P.L.1957, c.183 (C.40:14B-1 et seq.); a county improvement 4 authority created pursuant to the "county improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.); a pollution control 5 6 financing authority created pursuant to the "New Jersey Pollution Control Financing Law," P.L.1973, c.376 (C.40:37C-1 et seq.); or any 7 8 other public body corporate and politic created for solid waste 9 management purposes in any county, pursuant to the provisions of any 10 law.

"Regular solid waste collection service" means the scheduled pickup and removal of solid waste from a source of generation within the boundaries of any municipality at least once a week.

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"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other solid waste facility.

"Responsible solid waste generator" means any property owner, tenant or occupant of any single-family residential dwelling or multifamily multiple dwelling, or the owner, tenant or occupant of any industrial, commercial or institutional building or structure located within the boundaries of any municipality, who generates solid waste at those premises.

"Solid waste" means garbage, refuse, and other discarded materials resulting from industrial, commercial and agricultural operations, and from domestic and community activities, and shall include all other waste materials including liquids, except for source separated recyclable materials or source separated food waste collected by livestock producers approved by the State Department of Agriculture to collect, prepare and feed such wastes to livestock on their own farms.

"Solid waste collection" means the activity related to pick-up and transportation of solid waste from its source or location to a solid waste facility or other destination.

"Solid waste collector" means a person engaged in the collection of solid waste and registered pursuant to sections 4 and 5 of P.L.1970, c.39 (C.13:1E-4 and 13:1E-5).

"Solid waste container" means a receptacle, container or bag suitable for the depositing of solid waste.

"Solid waste disposal" means the storage, treatment, utilization,processing, or final disposal of solid waste.

"Solid waste facilities" means, and includes, the plants, structures and other real and personal property acquired, constructed or operated or to be acquired, constructed or operated by, or on behalf of, any person, public authority or county pursuant to the provisions of the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.)

- 1 or any other act, including transfer stations, incinerators, resource
- 2 recovery facilities, sanitary landfill facilities or other plants for the
- 3 disposal of solid waste, and all vehicles, equipment and other real and
- 4 personal property and rights therein and appurtenances necessary or
- 5 useful and convenient for the collection or disposal of solid waste in
- 6 a sanitary manner.

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- 35. (New section) Any municipality may provide for the collection or disposal of all nonhazardous solid waste or any portion thereof generated within its municipal boundaries.
- a. A municipal governing body, in its discretion, may:
- 12 (1) Establish and operate a municipal service system for solid 13 waste collection;
 - (2) Enter into a contract for regular solid waste collection service with a solid waste collector pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
 - (3) Permit responsible solid waste generators to contract for regular solid waste collection service on an individual basis with a solid waste collector; or
 - (4) Any combination thereof.
 - b. A municipal governing body, in its discretion, may:
- 22 (1) Enter into a contract for solid waste disposal with any person, 23 public authority or county that owns or operates a county solid waste 24 facility pursuant to the provisions of the "Local Public Contracts 25 Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
 - (2) Enter into a contract for solid waste collection or solid waste disposal with any person lawfully engaged in solid waste collection or solid waste disposal pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
 - (3) Permit responsible solid waste generators to contract for solid waste disposal on an individual basis with any person, public authority or county lawfully engaged in solid waste disposal;
 - (4) Permit responsible solid waste generators to directly transport the solid waste generated at their premises for disposal at a specified solid waste facility or designated out-of-state disposal site; or
 - (5) Any combination thereof.

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- 36. (New section) a. A municipal governing body may establish and operate a municipal service system for solid waste collection.
- 40 (1) In the case of single-family residential housing, the municipal 41 service system shall include the provision of regular solid waste 42 collection service;
- 43 (2) In the case of multi-family residential housing, the municipal 44 service system may include the provision of regular solid waste 45 collection service;
- 46 (3) In the case of any other source of generation within the

1 boundaries of the municipality, the municipal service system may:

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- (a) include the provision of regular solid waste collection service;
- 3 (b) permit the responsible solid waste generator to contract with 4 a solid waste collector on an individual basis for regular solid waste 5 collection service; or
 - (c) permit responsible solid waste generators to directly transport the solid waste generated at their premises for disposal at a specified solid waste facility or designated out-of-state disposal site.

A municipal governing body that establishes a municipal service system for solid waste collection shall adopt a municipal service ordinance.

- b. Every municipal service ordinance, as appropriate, shall:
- (1) Specify the county solid waste facility to be utilized by the municipality for the disposal of solid waste pursuant to the terms and conditions of a contract entered into pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
- (2) Specify the solid waste facility or designated out-of-state disposal site to be utilized by the municipality for the disposal of solid waste pursuant to the terms and conditions of a contract entered into pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
 - (3) Submit evidence satisfactory to the department that the designated disposal site is permitted by the appropriate state regulatory agency having jurisdiction over solid waste management to accept solid waste for disposal and is in compliance with all relevant Federal or state laws, rules or regulations;
 - (4) Publish a consolidated schedule of the rates, fees or charges to be charged by the municipality for solid waste collection, including a separate section for:
 - (a) the rates, fees or charges to be charged by the municipality for regular solid waste collection service;
 - (b) the solid waste charges received at the county solid waste facility or other solid waste facility for solid waste disposal; or
 - (c) the solid waste charges received at the designated out-of-state disposal site for solid waste disposal;
- (5) Specify the portion of municipal property taxes allocated for the payment of the rates, fees or charges for solid waste collection or solid waste disposal, or otherwise provide for the manner of payment of the rates, fees or charges for solid waste collection or solid waste disposal.
 - c. Every municipal service ordinance shall include:
- (1) In the case of single-family residential housing, a requirement that the responsible solid waste generator place solid waste generated at those premises in solid waste containers for collection in the manner provided by the ordinance;
- 46 (2) In the case of multi-family residential housing, as appropriate,

a requirement that the responsible solid waste generator place solid waste generated at those premises in solid waste containers for collection in the manner provided by the ordinance; and

- (3) In the case of any other source of generation within the boundaries of the municipality, a requirement that the responsible solid waste generator place solid waste generated at those premises in solid waste containers for collection in the manner provided by the ordinance.
- d. A municipal governing body may exempt the owner, tenant or occupant of any multi-family residential housing, industrial, commercial or institutional building or structure from the provisions of the municipal service ordinance as provided in subsection c. of this section.

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- 37. (New section) a. A municipal governing body may establish a municipal contract system for solid waste collection by entering into a contract for regular solid waste collection service with a solid waste collector pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.).
- (1) In the case of single-family residential housing, the municipal contract system shall include the provision of regular solid waste collection service;
 - (2) In the case of multi-family residential housing, the municipal contract system may include the provision of regular solid waste collection service;
 - (3) In the case of any other source of generation within the boundaries of the municipality, the municipal contract system may:
 - (a) include the provision of regular solid waste collection service;
 - (b) permit the responsible solid waste generator to contract with a solid waste collector on an individual basis for regular solid waste collection service; or
 - (c) permit responsible solid waste generators to directly transport the solid waste generated at their premises for disposal at a specified solid waste facility or designated out-of-state disposal site.

A municipal governing body that establishes a municipal contract system for solid waste collection shall adopt a municipal contract ordinance.

- b. Every municipal contract ordinance, as appropriate, shall:
- (1) Specify the county solid waste facility to be utilized by the solid waste collector for solid waste disposal pursuant to the terms and conditions of a contract entered into pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
- 43 (2) Specify the solid waste facility or designated out-of-state 44 disposal site to be utilized by the solid waste collector for the disposal 45 of solid waste pursuant to the terms and conditions of a contract 46 entered into pursuant to the provisions of the "Local Public Contracts

- 1 Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
- 2 (3) Require the solid waste collector to submit evidence 3 satisfactory to the department that the designated disposal site is 4 permitted by the appropriate state regulatory agency having 5 jurisdiction over solid waste management to accept solid waste for 6 disposal and is in compliance with all relevant Federal or state laws, 7 rules or regulations;
 - (4) Provide for the publishing of a consolidated schedule of the rates, fees or charges to be charged by the solid waste collector, including a separate section for:
 - (a) the rates, fees or charges to be charged for regular solid waste collection service;
 - (b) the solid waste charges received at the county solid waste facility or other solid waste facility for solid waste disposal; or
 - (c) the solid waste charges received at the designated out-of-state disposal site for solid waste disposal;
 - (5) Specify the portion of municipal property taxes allocated for the payment of the rates, fees or charges for solid waste collection or solid waste disposal, or otherwise provide for the manner of payment of the rates, fees or charges for solid waste collection or solid waste disposal.
 - c. Every municipal contract ordinance shall include:
 - (1) In the case of single-family residential housing, a requirement that the responsible solid waste generator place solid waste generated at those premises in solid waste containers for collection in the manner provided by the ordinance;
 - (2) In the case of multi-family residential housing, as appropriate, a requirement that the responsible solid waste generator place solid waste generated at those premises in solid waste containers for collection in the manner provided by the ordinance; and
 - (3) In the case of any other source of generation within the boundaries of the municipality, a requirement that the responsible solid waste generator place solid waste generated at those premises in solid waste containers for collection in the manner provided by the ordinance.
 - d. A municipal governing body may exempt the owner, tenant or occupant of any multi-family residential housing, industrial, commercial or institutional building or structure from the provisions of the municipal contract ordinance as provided in subsection c. of this section.

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- 38. (New section) a. A municipal governing body may deem the collection and disposal of the nonhazardous solid waste generated within its municipal boundaries to be a private concern and the individual obligation of responsible solid waste generators.
- b. A municipal governing body that deems solid waste collection

and solid waste disposal to be the private concern and individual obligation of responsible solid waste generators shall conduct a public hearing thereon and adopt a municipal ordinance expressing that perspective.

The municipal governing body shall provide advance notice to all responsible solid waste generators and local solid waste collectors of the public hearing. This notice shall be published once a week for two consecutive weeks in at least one newspaper of general circulation within the municipality. The second notice shall be published at least 10 days prior to the date of the public hearing. These notices shall include the date, time and location of the public hearing, and shall inform responsible solid waste generators and solid waste collectors engaging in private solid waste collection services in the area of the applicable provisions of the proposed municipal ordinance. At the public hearing, any interested party may present statements or questions concerning the proposed municipal ordinance.

c. Every municipal governing body that deems solid waste collection and solid waste disposal to be the private concern and individual obligation of responsible solid waste generators shall adopt a proof of service ordinance pursuant to section 39 of P.L. , c. (C.13:1E-28.10)(pending in the Legislature as this bill).

- 39. (New section) a. A municipal governing body that permits responsible solid waste generators to contract for regular solid waste collection service on an individual basis shall adopt a proof of service ordinance.
 - b. Every proof of service ordinance shall include:
- (1) In the case of single-family residential housing, a requirement that the responsible solid waste generator enter into a contract for regular solid waste collection service with a solid waste collector; except that the ordinance shall include an exemption from this requirement whenever the responsible solid waste generator is directly transporting the solid waste generated at the residential premises for disposal at a specified solid waste facility or designated out-of-state disposal site;
- (2) In the case of multi-family residential housing, a requirement that the responsible solid waste generator enter into a contract for regular solid waste collection service with a solid waste collector; except that the ordinance shall include an exemption from this requirement whenever the responsible solid waste generator is directly transporting the solid waste generated at the residential premises for disposal at a specified solid waste facility or designated out-of-state disposal site;
- (3) In the case of any other source of generation within the boundaries of the municipality, a requirement that the responsible solid waste generator enter into a contract for regular solid waste collection

1 service with a solid waste collector.

- c. Every responsible solid waste generator that has entered into a contract with a solid waste collector for regular solid waste collection service on an individual basis shall furnish proof of collection service to the municipal governing body at least once every 12 months. In order to fulfill this requirement, the responsible solid waste generator may include the proof of collection service with the municipal tax payment mailed to the municipal tax collector.
- d. Any responsible solid waste generator that is directly transporting the solid waste generated at the residential premises for disposal at a specified solid waste facility or designated out-of-state disposal site shall furnish proof of direct disposal to the municipal governing body at least once every 12 months. In order to fulfill this requirement, the responsible solid waste generator may include the proof of direct disposal with the municipal tax payment mailed to the municipal tax collector.

Every proof of direct disposal, as appropriate, shall:

- (1) Specify the county solid waste facility or other solid waste facility to be utilized by the responsible solid waste generator for the disposal of solid waste generated at the residential premises; or
- (2) Identify the designated out-of-state disposal site to be utilized by the responsible solid waste generator for the disposal of solid waste generated at the residential premises, and submit evidence satisfactory to the department that the designated disposal site is permitted by the appropriate state regulatory agency having jurisdiction over solid waste management to accept solid waste for disposal and is in compliance with all relevant Federal or state laws, rules or regulations.
- e. The municipal governing body shall, within six months of the effective date of a proof of service ordinance adopted pursuant to this section and at least once every six months thereafter, notify all responsible solid waste generators of the requirements of the ordinance.

In order to fulfill the notification requirements of this subsection, the municipal governing body may, in its discretion, place an advertisement in a newspaper circulating in the municipality, post a notice in public places where public notices are customarily posted, include a notice with other official notifications periodically mailed to taxpayers, or any combination thereof, as the municipal governing body deems necessary and appropriate.

- 40. (New section) A municipal governing body may enter into a contract for solid waste disposal with any person, public authority or county that owns or operates a county solid waste facility pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.).
 - a. Every municipal solid waste disposal contract shall include, but

1 need not be limited to, provisions concerning:

- (1) The solid waste charges received at the county solid waste facility for solid waste disposal; and
- (2) The formulas to be used to determine the solid waste charges for solid waste disposal and the methodology or methodologies used to develop these formulas.
- b. Any municipal solid waste disposal contract may include optional arrangements for the provision of other solid waste management programs or services, including the collection, processing, disposition or marketing of source separated recyclable materials, or inclusion within a district household hazardous waste management program.
- c. Prior to the implementation of a municipal solid waste disposal contract, the municipal governing body shall notify all responsible solid waste generators and local solid waste collectors of the applicable provisions thereof. In order to fulfill the notification requirements of this subsection, the municipal governing body may, in its discretion, place an advertisement in a newspaper circulating in the municipality, post a notice in public places where public notices are customarily posted, include a notice with other official notifications periodically mailed to local taxpayers, or any combination thereof, as the municipal governing body deems necessary and appropriate. The municipal solid waste disposal contract may take effect 20 days thereafter.
- d. A municipal governing body that has entered into a municipal solid waste disposal contract shall submit a copy thereof to the department for public inspection.

The commissioner shall maintain on file in the department for public inspection a copy of any municipal solid waste disposal contract received by the department pursuant to this subsection. The department shall provide a copy to any person upon request at a cost not to exceed the cost of reproduction.

contract.

- 41. (New section) a. As a condition of a municipal solid waste collection contract entered into pursuant to section 37 of P.L. , c. (C.13:1E-28.8)(pending in the Legislature as this bill), any municipal governing body that has negotiated a municipal solid waste disposal contract pursuant to section 40 of P.L. , c. (C.13:1E-28.11)(pending in the Legislature as this bill) shall require the solid waste collector to utilize the county solid waste facility that has been selected by the municipality for the disposal of solid waste pursuant to the terms and conditions of the municipal solid waste disposal
- b. As a condition of a municipal solid waste collection contract entered into pursuant to section 37 of P.L., c. (C.13:1E-28.8) (pending in the Legislature as this bill), any municipal governing body

- 1 that has entered into a contract for the use of a designated out-of-state
- 2 disposal site pursuant to section 42 of P.L., c. (C.13:1E-
- 3 28.13)(pending in the Legislature as this bill) shall require the solid
- 4 waste collector to utilize the designated out-of-state disposal site that
- 5 has been selected by the municipality for the disposal of solid waste
- 6 pursuant to the terms and conditions of the municipal solid waste
- 7 disposal contract.

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- 42. (New section) A municipal governing body may enter into a contract for solid waste disposal with any person lawfully providing solid waste disposal service pursuant to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.).
- a. Every contract for the use of a designated out-of-state disposal site shall include, but need not be limited to, provisions concerning:
- (1) The solid waste charges received at the designated out-of-state disposal site for solid waste disposal; and
- (2) The formulas to be used to determine the charges, rates or fees to be charged for solid waste disposal services, and the methodology or methodologies used to develop these formulas.
- b. Prior to the implementation of a contract for the use of a designated out-of-state disposal site, the municipal governing body shall notify all responsible solid waste generators and local solid waste collectors of the applicable provisions thereof. In order to fulfill the notification requirements of this subsection, the municipal governing body may, in its discretion, place an advertisement in a newspaper circulating in the municipality, post a notice in public places where public notices are customarily posted, include a notice with other official notifications periodically mailed to local taxpayers, or any combination thereof, as the municipal governing body deems necessary and appropriate. The contract may take effect 20 days thereafter.
- c. A municipal governing body that has entered into a contract for the use of a designated out-of-state disposal site shall submit a copy thereof to the department for public inspection.

The commissioner shall maintain on file in the department for public inspection a copy of any solid waste disposal contract received by the department pursuant to this subsection. The department shall provide a copy to any person upon request at a cost not to exceed the cost of reproduction.

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- 43. (New section) a. Every bill or other statement presented by a solid waste collector to a responsible solid waste generator for solid waste collection services shall:
- 43 (1) Specify the county solid waste facility or other solid waste 44 facility to be utilized by the solid waste collector for solid waste 45 disposal;
 - (2) Identify the designated out-of-state disposal site to be utilized

- 1 by the solid waste collector for solid waste disposal;
- 2 (3) Enumerate the rates, fees or charges to be charged by the solid 3 waste collector, including a separate section for:
- 4 (a) the rates, fees or charges to be charged for regular solid waste 5 collection service; and
- 6 (b) the solid waste charges received at the solid waste facility or designated out-of-state disposal site for solid waste disposal.
- b. Every bill or other statement presented by a solid waste collector to a responsible solid waste generator for solid waste collection services shall include and list separately the following information:
- 12 (1) The date of the bill;
- 13 (2) The time period for which the service is rendered;
- 14 (3) The size and number of solid waste containers;
- 15 (4) The frequency of service;
- 16 (5) The solid waste type;
- 17 (6) The solid waste facility or designated out-of-state disposal site 18 and solid waste disposal rate applied, including:
- 19 (a) The solid waste disposal component (actual weight for roll-off 20 services);
 - (b) The solid waste collection component; and
 - (c) The total charge for the service.

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- 24 44. Section 1 of P.L.1976, c.99 (C.13:1E-38) is amended to read 25 as follows:
- 1. As used in this act[, the following words and phrases shall have the following meanings, unless the context clearly requires another meaning]:
 - a. "Bulk liquids" means liquid or semiliquid waste, including petroleum products, which is contained within, or is discharged from, any one vessel, tank or other container which has a capacity of 20 or more gallons;
- 33 b. "Chemical waste" means a material normally generated by or 34 used in chemical, petrochemical, plastic, pharmaceutical, biochemical or microbiological manufacturing processes or petroleum refining 35 processes, which has been selected for waste disposal and which is 36 known to hydrolize, ionize or decompose, which is soluble, burns or 37 38 oxidizes, or which may react with any of the waste materials which are introduced into the landfill, or which is buoyant on water, or which has 39 40 a viscosity less than that of water or which produces a foul odor. Chemical waste may be either hazardous or nonhazardous. 41
- c. "Hazardous waste" means any waste or any combination of waste which poses a present or potential threat to human health, living organisms or the environment. "Hazardous waste" shall include, but not be limited to, waste material that is toxic, corrosive, irritating, sensitizing, radioactive, biologically infectious, explosive or

1 flammable:

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- d. "Leachate" is a liquid that has been in contact with solid waste and contains dissolved or suspended materials from that solid waste.
- 4 e. "Pesticide" means and includes any substance or mixture of substances labeled, designed, intended for or capable of use in 5 6 preventing, destroying, repelling, sterilizing or mitigating any insects, 7 rodents, nematodes, predatory animals, fungi, weeds and other forms 8 of plant or animal life or viruses, except viruses on or in living man or 9 other animals. "Pesticide" shall also include any substance or mixture of substances labeled, designed or intended for use as a defoliant, 10 11 desiccant or plant regulator.
- f. "Commercial solid waste facility" means any solid waste facility operated for profit which accepts any solid waste generated from any other source [and is subject to the jurisdiction of the Board of Public Utilities pursuant to the provisions of P.L.1970, c.40 (C.48:13A-1 et seq.)].
- 17 (cf: P.L.1979, c.395, s.2)

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- 19 45. Section 8 of P.L.1989, c.34 (C.13:1E-48.8) is amended to 20 read as follows:
- 8. a. No person may transport regulated medical waste unless the person has:
 - (1) satisfied all requirements prescribed by the Department of Environmental Protection, and filed a registration statement and obtained approval thereof from the department on a form provided, and containing all information requested by the department;
- 27 (2) paid an annual registration fee in an amount set by the 28 Department of Environmental Protection pursuant to a rule or 29 regulation adopted in accordance with the "Administrative Procedure 30 Act:"
- 31 (3) received written instruction from the departments on the 32 proper and safe tracking, identification, packaging, storage, control, 33 monitoring, handling, collection, and disposal of regulated medical 34 waste;
- 35 (4) obtained a registration statement required by section 5 of 36 P.L.1970, c.39 (C.13:1E-5); and
- 37 (5) **[**obtained a certificate of public convenience and necessity 38 required by section 7 of P.L.1970, c.40 (C.48:13A-6);**]**
- [(6)] complied with the requirements of P.L.1983, c.392 (C.13:1E-126 et seq.)[; and
- 41 (7) paid an annual fee to, and in an amount set by, the Board of 42 Public Utilities pursuant to section 9 of this act].
- b. The provisions of subsection a. of this section shall not apply to a generator who generates less than three cubic feet of regulated medical waste per month and who transports that regulated medical

1 waste to another generator for storage or disposal.

2 (cf: P.L.1989, c.34, s.8)

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- 4 46. Section 13 of P.L.1989, c.34 (C.13:1E-48.13) is amended to read as follows:
- 6 13. a. The departments shall study the issue of regulated medical 7 waste in the State and prepare a comprehensive State regulated 8 medical waste management plan addressing the immediate, interim, 9 and long-term needs of the State with respect to the disposal of 10 regulated medical waste in a manner that will protect the public health 11 and the environment. The departments, [within one year of the 12 effective date of this act I no later than March 6, 1990, shall transmit 13 to the Governor and the Legislature the comprehensive State regulated 14 medical waste management plan.
 - b. The comprehensive State regulated medical waste management plan shall include:
 - (1) an inventory of the number and types of generators of regulated medical waste within the State, and of the composition and quantities of regulated medical waste generated thereby, together with a recommendation with respect to the advisability, practicability and feasibility of exempting certain small quantity generators from the manifest requirements imposed by this act;
 - (2) a projection of the number and types of generators of regulated medical waste within the State for the next 30 years following enactment of this act, and the composition and quantities of regulated medical waste to be generated thereby;
 - (3) an evaluation of the impact of out-of-state generators upon the present and future regulated medical waste disposal capacity within the State;
 - (4) an evaluation [, to be undertaken in conjunction with the Board of Public Utilities,] of the status of the regulated medical waste collection and disposal industries, and whether they are of sufficient size and competitiveness to meet the needs of the State, and, if not, recommendations of ways to increase the size and competitiveness thereof;
 - (5) an inventory and appraisal, including the identity, location, and life expectancy, of all existing and approved incineration or non-incineration disposal capacity which is anticipated to be available to each county in this State for its regulated medical waste disposal needs, including all commercial and noncommercial regulated medical waste disposal facilities, and solid waste facilities within the State and in nearby states permitted to accept regulated medical waste for disposal;
- 44 (6) an updated projection of the anticipated regulated medical 45 waste disposal capacity shortfall in each county in this State in the next 46 5 years from the date of enactment of this act;

- (7) a recommendation of the regulated medical waste disposal strategy to be applied in the State, which strategy shall include the 3 maximum practicable use of existing and approved incineration 4 capacity for regulated medical waste, particularly pathology specimens, resource recovery procedures, recycling, and consideration 6 of the establishment of regional regulated medical waste disposal facilities;
 - (8) recommendations of any statutory and regulatory changes deemed necessary to implement the comprehensive State regulated medical waste management plan and assure utilization of the most sanitary, efficient, and economical methods for the tracking, identification, packaging, storage, control, monitoring, handling, collection, and disposal of regulated medical waste; and
 - (9) an evaluation of the environmental and public health impacts of all reasonably available regulated medical waste treatment and disposal technologies, and a recommendation concerning the extent to which non-incineration technologies may be utilized as an alternative to incineration technologies.
- 19 (cf: P.L.1989, c.34, s.13)

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- 21 47. Section 15 of P.L.1989, c.34 (C.13:1E-48.15) is amended to 22 read as follows:
 - 15. a. Upon the submission to the Governor and the Legislature of the comprehensive State regulated medical waste management plan prepared by the departments pursuant to section 13 of [this act] P.L.1989, c.34 (C.13:1E-48.13), the Department of Environmental Protection shall:
 - (1) transmit, by certified mail, a written determination of need to the governing body of each county in this State in which the department has determined that there exists or impends an anticipated regulated medical waste disposal capacity shortfall; and
 - (2) issue, in conjunction with the Board of Public Utilities, appropriate administrative orders providing for the interdistrict or intradistrict flow of regulated medical waste. The administrative orders shall direct the flow of regulated medical waste generated within each county in this State to designated commercial regulated medical waste disposal facilities and, subject to the prior approval of the owner or operator thereof, to designated noncommercial facilities for disposal].
- 39 b. In the event that appropriate rules and regulations to implement 40 the Federal Act have not been adopted by the United States Environmental Protection Agency prior to the submission to the 41 42 Governor and the Legislature of the comprehensive State regulated 43 medical waste management plan, the departments may adopt, by rule 44 or regulation, regulated medical waste management requirements to 45 provide for the proper and safe segregation, identification, packaging, 46 storage, labeling, control, monitoring, handling, collection, and

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     disposal of regulated medical waste consistent with those set forth in
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     (cf: P.L.1989, c.34, s.15)
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        48. Section 18 of P.L.1989, c.34 (C.13:1E-48.18) is amended to
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     read as follows:
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         18. a. Any county within which a solid waste facility is located
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     I pursuant to an adopted and approved district solid waste
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     management plan I, which facility is a designated recipient of regulated
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     medical waste [pursuant to an interdistrict or intradistrict waste flow
     order issued by the Board of Public Utilities, in conjunction with the
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     Department of Environmental Protection, may be entitled to an
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     annual economic benefit in an amount established by agreement with
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     the owner or operator of the solid waste facility. The governing body
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     of the relevant county may negotiate with the owner or operator of the
     solid waste facility for the payment of an annual economic benefit.
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        b. [If the parties reach an agreement on the amount of an annual
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     economic benefit, the owner or operator of the solid waste facility
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     shall petition the board for an adjustment in its disposal tariff. The
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     petition shall be accompanied by a copy of the agreement which
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     reflects the proposed annual payments and shall be filed with the board
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     prior to its implementation. The board, within 60 days of the receipt
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     of the petition, shall issue an appropriate order that these payments
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     shall be paid by the users of the facility as an automatic surcharge on
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     any tariff filed with, and recorded by, the board for the regulated
     medical waste disposal operations of the facility. The surcharge shall
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     be calculated and itemized in all appropriate tariffs on a per ton basis.
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     In the event that any regulated medical waste is measured, upon
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     acceptance for disposal, by other than tons, the surcharge shall be
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     calculated and itemized by using the equivalents thereof as shall be
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     determined by the board. I (Deleted by amendment, P.L., c.)
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        c. [In issuing any order required by this section, the Board of
     Public Utilities shall be exempt from the provisions of R.S.48:2-21.
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     (Deleted by amendment, P.L., c.)
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     (cf: P.L.1989, c.34, s.18)
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        49. Section 20 of P.L.1989, c.34 (C.13:1E-48.20) is amended to
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     read as follows:
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        20.
                a.
                     [This act] The provisions of P.L.1989, c.34
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     (C.13:1E-48.1 et seq.), and any rule or regulation adopted pursuant
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     thereto, shall be enforced by the departments and by every local board
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     of health, or county health department, as the case may be.
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        The departments and the local board of health, or the county health
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department, as the case may be, shall have the right to enter the

premises of a generator, transporter, or facility at any time in order to

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1 determine compliance with this act.

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The municipal attorney or an attorney retained by a municipality in which a violation of this act is alleged to have occurred shall act as counsel to a local board of health.

The county counsel or an attorney retained by a county in which a violation of this act is alleged to have occurred shall act as counsel to the county health department.

All enforcement activities undertaken by county health departments pursuant to this subsection shall conform to all applicable performance and administrative standards adopted pursuant to section 10 of the "County Environmental Health Act," P.L.1977, c.443 (C.26:3A2-28).

- b. Whenever the Commissioner of Environmental Protection or the Commissioner of Health and Senior Services finds that a person has violated this act, or any rule or regulation adopted pursuant thereto, that commissioner shall:
- 16 (1) issue an order requiring the person found to be in violation to 17 comply in accordance with subsection c. of this section;
 - (2) bring a civil action in accordance with subsection d. of this section;
 - (3) levy a civil administrative penalty in accordance with subsection e. of this section;
- 22 (4) bring an action for a civil penalty in accordance with 23 subsection f. of this section; or
 - (5) petition the Attorney General to bring a criminal action in accordance with subsections g. through l. of this section.

Pursuit of any of the remedies specified under this section shall not preclude the seeking of any other remedy specified.

28 c. Whenever the Commissioner of Environmental Protection or the 29 Commissioner of Health and Senior Services finds that a person has 30 violated this act, or any rule or regulation adopted pursuant thereto, that commissioner may issue an order specifying the provision or 31 32 provisions of this act, or the rule or regulation adopted pursuant thereto, of which the person is in violation, citing the action that 33 34 constituted the violation, ordering abatement of the violation, and giving notice to the person of the person's right to a hearing on the 35 matters contained in the order. The ordered party shall have 20 days 36 37 from receipt of the order within which to deliver to the commissioner 38 a written request for a hearing. After the hearing and upon finding that 39 a violation has occurred, the commissioner may issue a final order. If 40 no hearing is requested, the order shall become final after the 41 expiration of the 20-day period. A request for hearing shall not 42 automatically stay the effect of the order.

d. The Commissioner of Environmental Protection, the Commissioner of Health and Senior Services, a local board of health, or a county health department may institute an action or proceeding in the Superior Court for injunctive and other relief, including the 1 appointment of a receiver for any violation of this act, or of any rule

- 2 or regulation adopted pursuant thereto, and the court may proceed in
- 3 the action in a summary manner. In any such proceeding the court may
- 4 grant temporary or interlocutory relief.

- Such relief may include, singly or in combination:
- 6 (1) a temporary or permanent injunction;
- 7 (2) assessment of the violator for the costs of any investigation, 8 inspection, or monitoring survey that led to the establishment of the 9 violation, and for the reasonable costs of preparing and litigating the 10 case under this subsection;
 - (3) assessment of the violator for any cost incurred by the State in removing, correcting, or terminating the adverse effects upon environmental quality or public health resulting from any violation of this act, or any rule or regulation adopted pursuant thereto, for which the action under this subsection may have been brought;
 - (4) assessment against the violator of compensatory damages for any loss or destruction of wildlife, fish or aquatic life, and for any other actual damages caused by any violation of this act, or any rule or regulation adopted pursuant thereto, for which the action under this subsection may have been brought.

Assessments under this subsection shall be paid to the State Treasurer, or to the local board of health, or to the county health department, as the case may be, except that compensatory damages may be paid by specific order of the court to any persons who have been aggrieved by the violation.

If a proceeding is instituted by a local board of health or county health department, notice thereof shall be served upon the commissioners in the same manner as if the commissioners were named parties to the action or proceeding. Either of the departments may intervene as a matter of right in any proceeding brought by a local board of health or county health department.

e. Either of the commissioners, as the case may be, may assess a civil administrative penalty of not more than \$50,000 for each violation. Each day that a violation continues shall constitute an additional, separate, and distinct offense. A commissioner may not assess a civil administrative penalty in excess of \$25,000 for a single violation, or in excess of \$2,500 for each day during which a violation continues, until the departments have respectively adopted, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), regulations requiring the appropriate commissioner, in assessing a civil administrative penalty, to consider the operational history of the violator, the severity of the violation, the measures taken to mitigate or prevent further violations, and whether the penalty will maintain an appropriate deterrent. No assessment may be levied pursuant to this section until after the violator has been notified by certified mail or personal service. The notice shall include a reference

to the section of the statute, rule, regulation, or order violated, a concise statement of the facts alleged to constitute a violation, a statement of the amount of the civil administrative penalties to be imposed, and a statement of the party's right to a hearing. The ordered party shall have 20 calendar days from receipt of the notice within which to deliver to the appropriate commissioner a written request for a hearing. After the hearing and upon finding that a violation has occurred, that commissioner may issue a final order after assessing the amount of the fine specified in the notice. If no hearing is requested, the notice shall become a final order after the expiration of the 20-day period. Payment of the assessment is due when a final order is issued or the notice becomes a final order. The authority to levy a civil administrative penalty is in addition to all other enforcement provisions in this act, and the payment of any assessment shall not be deemed to affect the availability of any other enforcement provisions in connection with the violation for which the assessment is levied. Each department may compromise any civil administrative penalty assessed under this section in an amount the department determines appropriate.

f. A person who violates this act, or any rule or regulation adopted pursuant thereto, shall be liable for a penalty of not more than \$50,000 per day, to be collected in a civil action commenced by the Commissioner of Environmental Protection, the Commissioner of Health and Senior Services, a local board of health, or a county health department.

A person who violates an administrative order issued pursuant to subsection c. of this section, or a court order issued pursuant to subsection d. of this section, or who fails to pay an administrative assessment in full pursuant to subsection e. of this section is subject upon order of a court to a civil penalty not to exceed \$100,000 per day of each violation.

Of the penalty imposed pursuant to this subsection, 10% or \$250, whichever is greater, shall be paid to the appropriate department from the General Fund if the Attorney General determines that a person is entitled to a reward pursuant to section 24 of [this act] P.L.1989, c.34 (C.13:1E-48.24).

Any penalty imposed pursuant to this subsection may be collected, with costs, in a summary proceeding pursuant to "the penalty enforcement law" (N.J.S.2A:58-1 et seq.). The Superior Court and the municipal court shall have jurisdiction to enforce the provisions of "the penalty enforcement law" in connection with this act.

- g. A person who purposely or knowingly:
- (1) disposes or stores regulated medical waste without authorization from either the Department of Environmental Protection or the Department of Health and Senior Services, as appropriate, or in violation of this act, or any rule or regulation adopted pursuant

thereto;

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- 2 (2) makes any false or misleading statement to any person who 3 prepares any regulated medical waste application, registration, form, 4 label, certification, manifest, record, report, or other document 5 required by this act, or any rule or regulation adopted pursuant 6 thereto;
 - (3) makes any false or misleading statement on any regulated medical waste application, registration, form, label, certification, manifest, record, report, or other document required by this act, or any rule or regulation adopted pursuant thereto; or
- 11 (4) fails to properly treat certain types of regulated medical waste 12 designated by the Department of Health and Senior Services in a 13 prescribed manner; shall, upon conviction, be guilty of a crime of the 14 third degree and, notwithstanding the provisions of N.J.S.2C:43-3, 15 shall be subject to a fine of not more than \$50,000 for the first offense, and not more than \$100,000 for each subsequent offense, and 16 restitution, in addition to any other appropriate disposition authorized 17 by subsection b. of N.J.S.2C:43-2. 18
 - h. A person who recklessly or negligently:
 - (1) disposes or stores regulated medical waste without authorization from either the Department of Environmental Protection or the Department of Health and Senior Services, as appropriate, or in violation of this act, or any rule or regulation adopted pursuant thereto;
 - (2) makes any false or misleading statement to any person who prepares any regulated medical waste application, registration, form, label, certification, manifest, record, report, or other document required by this act, or any rule or regulation adopted pursuant thereto;
 - (3) makes any false or misleading statement on any regulated medical waste application, registration, form, label, certification, manifest, record, report, or other document required by this act, or any rule or regulation adopted pursuant thereto; or
 - (4) fails to properly treat certain types of regulated medical waste designated by the Department of Health and Senior Services in a manner prescribed thereby; shall, upon conviction, be guilty of a crime of the fourth degree.
 - i. A person who, regardless of intent:
- 39 (1) transports any regulated medical waste to a facility or any 40 other place in the State that does not have authorization from the 41 Department of Environmental Protection [and the Board of Public 42 Utilities] to accept such waste, or in violation of this act, or any rule 43 or regulation adopted pursuant thereto; or
- 44 (2) transports, or receives transported, regulated medical waste 45 without completing and submitting a manifest in accordance with this 46 act, or any rule or regulation adopted pursuant thereto; shall, upon

1 conviction, be guilty of a crime of the fourth degree.

- j. A person who purposely, knowingly, or recklessly:
- 3 (1) generates and causes or permits to be transported any 4 regulated medical waste to a facility or any other place in the State 5 that does not have authorization from the Department of
- 6 Environmental Protection [and the Board of Public Utilities] to accept
- such waste, or in violation of this act, or any rule or regulationadopted pursuant thereto; or
 - (2) violates any other provision of this act, or any rule or regulation adopted pursuant thereto, for which no other criminal penalty has been specifically provided for; shall, upon conviction, be guilty of a crime of the fourth degree.
- 13 k. All conveyances used or intended for use in the willful 14 discharge, in violation of this act, or any rule or regulation adopted 15 pursuant thereto, of regulated medical waste are subject to forfeiture 16 to the State pursuant to P.L.1981, c.387 (C.13:1K-1 et seq.).
 - 1. (Deleted by amendment, P.L.1997, c.325.)
- m. No prosecution for a violation under this act shall be deemed to preclude a prosecution for the violation of any other applicable statute.
- 21 (cf: P.L.1997, c.325, s.4)

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- 23 50. Section 1 of P.L.1981, c.278 (C.13:1E-92) is amended to read 24 as follows:
- 1. This act shall be known and may be cited as the "Clean Communities [and Recycling] Act."
- 27 (cf: P.L.1985, c.533, s.2)

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- 29 51. Section 2 of P.L.1981, c.278 (C.13:1E-93) is amended to read 30 as follows:
 - 2. [The Legislature finds that New Jersey must continue to seek solutions to its energy, environmental and economic problems; that solutions to these problems require proper solid waste and resource recovery management; that the generation of municipal solid waste is increasing while landfill capacity is decreasing; that the siting of environmentally secure landfills is an area of serious concern and limited choice; that the planning and construction of waste-to-energy resource recovery facilities requires substantial capital expenditures and a guaranteed flow of processible and combustible waste; and that the disposal of reusable waste materials is wasteful of valuable resources.]
- IThe Legislature further finds that the recycling of waste materials decreases waste flow to landfill sites, substantially reduces the required capacity and cost of proposed waste-to-energy resource recovery facilities while contributing to their overall combustion efficiency through the removal of noncombustible and nonprocessible

1 materials at the source, recovers valuable resources, conserves energy

- 2 in the manufacturing process, and offers a supply of domestic raw
- 3 materials for the State's industries; that a comprehensive recycling plan
- 4 and program is necessary to achieve the maximum practicable recovery
- 5 of reusable materials from solid waste in this State; and that such a
- 6 plan will reduce the amount of waste to landfills, result in significant
- 7 cost savings in the planning and construction of waste-to-energy
- 8 resource recovery facilities, conserve energy and resources, and
- 9 recover materials for industrial uses.

The Legislature finds that an uncluttered landscape is among the most priceless heritages which New Jersey can bequeath to posterity; that it is the duty of government to promote and encourage a clean and safe environment; that the proliferation and accumulation of carelessly discarded litter may pose a threat to the public health and safety; that the litter problem is especially serious in a State as densely populated and heavily traveled as New Jersey; and that unseemly litter has an adverse economic effect on New Jersey by making the State less attractive to tourists and new industry and residents.

The Legislature, therefore, declares it to be in the energy, environmental, and economic interests of the State of New Jersey to [implement a comprehensive Statewide recycling plan and to] establish a clean communities account to develop resources to be used in a litter abatement and removal pickup plan as provided for by law. (cf: P.L.1987, c.102, s.33)

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- 26 52. Section 3 of P.L.1981, c.278 (C.13:1E-94) is amended to read as follows:
 - 3. As used in this act:
- a. "Department" means the State Department of Environmental Protection;
- b. "Division" means the Division of Taxation in the Department of the Treasury;
- c. "Director" means the Director of the Division of Taxation in theDepartment of the Treasury;
- 35 d. "Litter" means any used or unconsumed substance or waste material which has been discarded, whether made of aluminum, glass, 36 plastic, rubber, paper, or other natural or synthetic material, or any 37 38 combination thereof, including, but not limited to, any bottle, jar or 39 can, or any top, cap or detachable tab of any bottle, jar or can, any 40 unlighted cigarette, cigar, match or any flaming or glowing material or any garbage, trash, refuse, debris, rubbish, grass clippings or other 41 42 lawn or garden waste, newspapers, magazines, glass, metal, plastic or 43 paper containers or other packaging or construction material, but does 44 not include the waste of the primary processes of mining or other 45 extraction processes, logging, sawmilling, farming or manufacturing;

e. "Litter-generating products" means the following specific goods

- 1 which are produced, distributed, or purchased in disposable containers,
- 2 packages or wrappings; or which are not usually sold in packages,
- 3 containers, or wrappings but which are commonly discarded in public
- 4 places; or which are of an unsightly or unsanitary nature, commonly
- 5 thrown, dropped, discarded, placed, or deposited by a person on
- 6 public property, or on private property not owned by him:
- 7 (1) Beer and other malt beverages;
- 8 (2) Cigarettes and tobacco products;
- 9 (3) Cleaning agents and toiletries;
- 10 (4) Distilled spirits;
- 11 (5) Food for human or pet consumption;
- 12 (6) Glass containers sold as such;
- 13 (7) Groceries;
- 14 (8) Metal containers sold as such;
- 15 (9) Motor vehicle tires;
- 16 (10) Newsprint and magazine paper stock;
- 17 (11) Drugstore sundry products, but not including prescription drugs or nonprescription drugs;
- 19 (12) Paper products and household paper;
- 20 (13) Plastic or fiber containers made of synthetic material and sold
- 21 as such, but not including any container which is routinely reused, has
- 22 a useful life of more than one year and is ordinarily sold empty at 23 retail;
- 24 (14) Soft drinks and carbonated waters; and
- 25 (15) Wine;
- f. "Litter receptacle" means a container suitable for the depositing of litter:
- g. "Municipality" means any city, borough, town, township or village situated within the boundaries of this State;
- h. "Public place" means any area that is used or held out for use by the public, whether owned or operated by public or private interests;
- i. ["Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products;] (Deleted by amendment, P.L. , c.)
- j. "Sold within the State" or "sales within the State" means all sales of retailers engaged in business within the State and, in the case of manufacturers, wholesalers and distributors, all sales of products for use and consumption within the State. It shall be presumed that all sales of manufacturers, wholesalers and distributors sold within the State are for use and consumption within the State unless the taxpayer shows that the products are shipped out of State for out-of-State use:
- shows that the products are shipped out of State for out-of-State use;

 k. ["Tax period" means every calendar month or any other period
- as may be prescribed by rule and regulation adopted by the director,
- on the basis of which the owner or operator of a solid waste facility is

1 required to report to the director pursuant to section 4 of P.L.1981, c.278 (C.13:1E-95); (Deleted by amendment, P.L., c.) 2 3 1. "Taxpayer" means [the owner or operator of a solid waste 4 facility or I the manufacturer, wholesaler, distributor, or retailer of 5 litter-generating products subject to the tax provisions of [section 4 of P.L.1981, c.278 (C.13:1E-95) or section 6 of P.L.1985, c.533 6 (C.13:1E-99.1), as the case may be. 7 8 (cf: P.L.1987, c.102, s.34) 9 10 53. Section 6 of P.L.1981, c.278 (C.13:1E-97) is amended to read 11 as follows: 12 6. [a.] The Commissioner of the Department of Environmental 13 Protection shall adopt, pursuant to the "Administrative Procedure 14 Act," P.L.1968, c.410 (C.52:14B-1 et seq.), [such] rules and regulations [as are necessary] to effectuate [this act] the provisions 15 of the "New Jersey Statewide Mandatory Source Separation and 16 17 Recycling Act," P.L.1987, c.102 (C.13:1E-99.11 et al.). [These rules 18 and regulations shall be proposed within 90 days of the effective date 19 of this section, and thereafter adopted as provided in the 20 "Administrative Procedure Act." 21 [b. The director shall adopt, pursuant to the "Administrative Procedure Act," such rules and regulations as are necessary to 22 23 effectuate this act. (cf: P.L.1987, c.102, s.37) 24 25 26 54. Section 2 of P.L.1987, c.102 (C.13:1E-99.12) is amended to 27 read as follows: 28 2. As used in sections 1 through 24 and sections 40 and 41 of 29 P.L.1987, c.102 (C.13:1E-99.11 through 13:1E-99.32 and 30 13:1E-99.33 and 13:1E-99.34): 31 "Agricultural or horticultural land" means land deemed actively 32 devoted to agricultural or horticultural use pursuant to the "Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et seq.); 33 34 "Beverage" means milk, alcoholic beverages, including beer or 35 other malt beverages, liquor, wine, vermouth and sparkling wine, and 36 nonalcoholic beverages, including fruit juice, mineral water and soda 37 water and similar nonalcoholic carbonated and noncarbonated drinks 38 intended for human consumption; 39 "Beverage container" means an individual, separate, hermetically 40 sealed, or made airtight with a metal or plastic cap, bottle or can 41 composed of glass, metal, plastic or any combination thereof, 42 containing a beverage; 43 "Class A recyclable material" means a source separated

nonputrescible recyclable material which is specifically excluded from approval of the department prior to receipt, storage, processing or

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- 1 <u>transfer at a recycling center pursuant to subsection b. of section 41</u>
- of P.L.1987, c.102 (C.13:1E-99.34), which material includes source
- 3 separated nonputrescible metal, glass, paper, plastic containers, and
- 4 corrugated and other cardboard;
- 5 "Class B recyclable material" means a source separated recyclable
- 6 material which is subject to approval of the department prior to
- 7 receipt, storage, processing or transfer at a recycling center pursuant
- 8 to subsection b. of section 41 of P.L.1987, c.102 (C.13:1E-99.34) and
- 9 which includes, but need not be limited to, scrap tires, wood waste,
- 10 tree stumps, and certain construction or demolition debris, including
- 11 waste asphalt, bricks, cinder blocks and concrete;
- 12 "Class C recyclable material" means a source separated
- 13 <u>compostable material which is subject to approval of the department</u>
- prior to receipt, storage, processing or transfer at a recycling center
- 15 pursuant to subsection b. of section 41 of P.L.1987, c.102
- 16 (C.13:1E-99.34) and which includes, but need not be limited to,
- 17 organic materials such as food waste, vegetative food waste and yard
- 18 trimmings;
- 19 "Commingled" means a combining of nonputrescible source
- 20 separated recyclable materials for the purpose of recycling;
- 21 <u>"Compostable" means able to undergo physical, chemical, thermal</u>
- 22 or biological degradation under aerobic conditions such that the
- 23 material to be composted enters into and is physically indistinguishable
- 24 <u>from the finished compost, and which ultimately mineralizes in the</u>
- 25 environment at a rate similar to known compostable materials such as
- 26 paper and yard trimmings;
- 27 "Composting" means the controlled biological degradation of
- 28 organic matter to make compost;
- "Contaminant" means solid waste which adheres to, or which is
 otherwise contained on or in, source separated recyclable materials;
- 31 "County" means any county of this State of whatever class;
- 32 "Department" means the Department of Environmental Protection;
- "Designated recyclable materials" means those recyclable materials,
- 34 including metal, glass, paper, or plastic, polycoated paperboard
- 35 packaging, including beverage containers and aseptic packaging, food
- 36 waste, corrugated and other cardboard, newspaper, magazines, or
- 37 high-grade office paper designated in a district recycling plan to be
- 38 source separated in a municipality pursuant to section 3 of P.L.1987,
- 39 c.102 (C.13:1E-99.13);
- 40 "Disposition" or "disposition of designated recyclable materials"
- 41 means the transportation, placement, reuse, sale, donation, transfer or
- 42 temporary storage for a period not exceeding six months of designated
- 43 recyclable materials for all possible uses except for disposal as solid
- 44 waste;
- "District" means a solid waste management district as designated
- 46 by section 10 of P.L.1975, c.326 (C.13:1E-19), except that, as used

- in the provisions of P.L.1987, c.102 (C.13:1E-99.11 et seq.), "district" shall not include the Hackensack Meadowlands District;
- 3 "District recycling plan" means the plan prepared and adopted by 4 the governing body of a county and approved by the department to
- 5 implement the State Recycling Plan goals pursuant to section 3 of
- 6 P.L.1987, c.102 (C.13:1E-99.13);
- 7 <u>"Food waste" means food processing byproducts, vegetative waste,</u>
- 8 off-specification food products, food product overruns, and similar
- 9 food waste materials;

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- "Leaf composting facility" means a solid waste facility which is designed and operated solely for the purpose of composting leaves and shall also include leaf mulching operations on land deemed actively devoted to agricultural or horticultural use as defined in section 5 of P.L.1964, c.48 (C.54:4-23.5);
- 15 "Market" or "markets" means the disposition of designated 16 recyclable materials;
- "Municipality" means any city, borough, town, township or village situated within the boundaries of this State;
- "Municipal solid waste stream" means all residential, commercial and institutional solid waste generated within the boundaries of any municipality;
 - "Paper" means all paper grades, including but not limited to, newspaper, corrugated and other cardboard, high-grade office paper, fine paper, bond paper, offset paper, xerographic paper, mimeo paper, duplicator paper, and related types of cellulosic material containing not more than 10% by weight or volume of non-cellulosic material such as laminates, binders, coatings, or saturants;
 - "Paper product" means any paper items or commodities, including but not limited to, paper napkins, towels, construction material, toilet tissue, paper and related types of cellulosic products containing not more than 10% by weight or volume of non-cellulosic material such as laminates, binders, coatings, or saturants;
 - "Plastic container" means any formed or molded and hermetically sealed, or made airtight with a metal or plastic cap, rigid container with a minimum wall thickness of not less than 0.010 inches, and composed primarily of thermoplastic synthetic polymeric material;
 - "Post-consumer waste material" means any finished product generated by a business or consumer which has served its intended end use, and which has been separated from solid waste for the purposes of collection, recycling and disposition and which does not include secondary waste material;
- "Recognized academic institution" means any of the following educational or research institutions located in this State: a duly authorized institution of higher education licensed by the Board of Higher Education; a public school operated by a local school district; a private vocational school; or a nonpublic school satisfying the State's

1 compulsory attendance requirements;

2 "Recyclable material" means those materials which would 3 otherwise become solid waste, and which may be collected, separated 4 or processed and returned to the economic mainstream in the form of 5 raw materials or products;

"Recycled paper" means any paper having a total weight consisting of not less than 50% secondary waste paper material and with not less than 10% of its total weight consisting of post-consumer waste material;

"Recycled paper product" means any paper product consisting of not less than 50% secondary waste paper material and with not less than 10% of its total weight consisting of post-consumer waste material;

"Recycled product" or "product made from recycled material" means any nonpaper item or commodity which is manufactured or produced in whole or in part from post-consumer waste material;

"Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products;

"Recycling center" means any facility designed and operated solely for receiving, storing, processing or transferring source separated recyclable materials; except that "recycling center" shall not include a scrap [processing] metal shredding facility;

"Recycling services" means the services provided by persons engaging in the business of recycling, including the collection, transportation, processing, storage, purchase, sale or disposition, or any combination thereof, of recyclable materials;

"Residue" means any solid waste generated as a result of processing source separated recyclable materials at a recycling center;

"Scrap [processing] <u>metal shredding</u> facility" means a commercial industrial facility designed and operated for receiving, storing, processing and transferring <u>scrap automobiles</u>, <u>appliances or other</u> source separated, nonputrescible ferrous and nonferrous metal, which materials are purchased by the owner or operator thereof, and which are altered or reduced in volume or physical characteristics onsite by mechanical methods, including but not limited to baling, cutting, torching, crushing, or shredding, for the purposes of resale for remelting, refining, smelting or remanufacturing into raw materials or products;

"Secondary waste material" means waste material generated after the completion of a manufacturing process;

"Secondary waste paper material" means paper waste generated after the completion of a paper making process, such as envelope cuttings, bindery trimmings, printing waste, cutting and other converting waste, butt rolls and mill wrappers; except that secondary

- 1 waste paper material shall not include fibrous waste generated during
- 2 the manufacturing process, such as fibers recovered from waste water
- 3 or trimmings of paper machine rolls, fibrous byproducts of harvesting,
- 4 extractive or woodcutting processes, or forest residue such as bark, or
- mill broke; 5
- 6 "Source separated recyclable materials" means recyclable materials 7 which are separated at the point of generation by the generator thereof 8 from solid waste for the purposes of recycling;
- 9 "Source separation" or "source separated" means the process by 10 which recyclable materials are separated at the point of generation by the generator thereof from solid waste for the purposes of recycling; 11
- 12 "Vegetative food waste" means food processing waste from 13 materials such as fruits, vegetables and grains, and similar vegetable 14 food waste materials:
- 15 "Vegetative waste composting facility" means a solid waste facility which is designed and operated for the purpose of composting leaves, 16 either exclusively or in combination with other vegetative wastes 17 authorized by the department: 18
- 19 "Yard trimmings" means grass clippings, leaves and brush. 20 (cf: P.L.1994, c.122, s.1)

- 22 55. Section 3 of P.L.1987, c.102 (C.13:1E-99.13) is amended to 23
- read as follows: 24 3. a. Each county shall [, no later than October 20, 1987 and
- 25 after consultation with each municipality within the county, prepare and adopt a district recycling plan to implement the State Recycling 26
- 27 Plan goals. Each district recycling plan shall be adopted as an
- 28 amendment to the district solid waste management plan required
- 29 pursuant to the provisions of the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.) and subject to the approval of the 30
- 31 department.
- 32 b. Each district recycling plan required pursuant to this section 33 shall include, but need not be limited to:
 - (1) Designation of a district recycling coordinator;
- 35 (2) Designation of the recyclable materials to be source separated 36 in each municipality which shall include, in addition to leaves, at least three other recyclable materials separated from the municipal solid 37 38 waste stream;
- 39 (3) Designation of the strategy for the collection, marketing and 40 disposition of designated source separated recyclable materials in each 41 municipality;
- 42 (4) Designation of recovery targets in each municipality to achieve 43 the maximum feasible recovery of recyclable materials from the 44 municipal solid waste stream which shall include, at a minimum, the 45 following schedule:
- 46 (a) The recycling of at least 15% of the total municipal solid waste

1 stream by December 31, 1989;

- (b) The recycling of at least 25% of the total municipal solid waste stream by December 31, 1990; and
- 4 (c) The recycling of at least 50% of the total municipal solid waste stream, including yard waste and vegetative waste, by December 31, 6 1995; and
 - (5) Designation of countywide recovery targets to achieve the maximum feasible recovery of recyclable materials from the total solid waste stream which shall include, at a minimum, the recycling of at least 60% of the total solid waste stream by December 31, 1995.

For the purposes of this subsection, "total municipal solid waste stream" means the sum of the municipal solid waste stream disposed of as solid waste, as measured in tons, plus the total number of tons of recyclable materials recycled; and "total solid waste stream" means the aggregate amount of solid waste generated within the boundaries of any county from all sources of generation, including the municipal solid waste stream.

- c. [Each district recycling plan, in designating a strategy for the collection, marketing and disposition of designated recyclable materials in each municipality, shall accord priority consideration to persons engaging in the business of recycling or otherwise lawfully providing recycling services on behalf of a county or municipality on January 1, 1986, if that person continues to provide recycling services prior to the adoption of the plan and that person has not discontinued these services for a period of 90 days or more between January 1, 1986, and the date on which the plan is adopted.]
 - Each district recycling plan may be modified after adoption pursuant to a procedure set forth in the adopted plan as approved by the department.
- d. A district recycling plan may be modified to require that each municipality within the county revise the ordinance adopted pursuant to subsection b. of section 6 of P.L.1987, c.102 (C.13:1E-99.16) to provide for the source separation and collection of used dry cell batteries as a designated recyclable material.

35 (cf: P.L.1992, c.167)

- 56. Section 4 of P.L.1987, c.102 (C.13:1E-99.14) is amended to read as follows:
- 4. a. Each county [shall, within six months of the adoption and approval by the department of the district recycling plan required pursuant to section 3 of this amendatory and supplementary act,] or public authority may solicit proposals from, review the qualifications of, and enter into contracts or agreements on behalf of municipalities with persons providing recycling services or operating recycling centers for the collection, storage, processing, and disposition of recyclable materials designated in the district recycling plan [in those

instances where these services are not otherwise provided by the municipality, interlocal service agreement or joint service program, or other private or public recycling program operator.

4 As used in this section, "public authority" means a municipal or 5 county utilities authority created pursuant to the "municipal and county utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et seq.); 6 7 a county improvement authority created pursuant to the "county 8 improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.); 9 a pollution control financing authority created pursuant to the "New Jersey Pollution Control Financing Law," P.L.1973, c.376 10 11 (C.40:37C-1 et seq.); or any other public body corporate and politic 12 created for solid waste management purposes in any county, pursuant 13 to the provisions of any law.

b. [In the event that a county is unable to enter into contracts or otherwise execute agreements to market specific designated recyclable materials in order to achieve the designated recovery targets set forth in the district recycling plan, the county may petition the department for a temporary exemption from the provisions of subsection a. of this section for these specified materials. The department is authorized to grant, deny or conditionally grant the exemption. If the exemption is denied, the department shall assist the county in identifying and securing markets for the recyclable materials designated in the district recycling plan. Any exemption granted by the department shall not exceed one year in duration, and shall be granted or renewed only upon a finding that the county has made a good faith effort to identify and secure markets for its recyclable materials. Each county shall continue to solicit those recycling services necessary to achieve the maximum feasible recovery targets in each municipality as set forth in the district recycling plan. I (Deleted by amendment, P.L., c.) (cf: P.L.1987, c.102, s.4)

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57. Section 6 of P.L.1987, c.102 (C.13:1E-99.16) is amended to read as follows:

- 6. Each municipality in this State shall [, within 30 days of the effective date of this amendatory and supplementary act,] designate one or more persons as the municipal recycling coordinator. Each municipality shall establish and implement a municipal recycling program in accordance with the following requirements [and schedule]:
- a. [Within six months of the adoption by the county and approval by the department of the district recycling plan required pursuant to section 3 of this amendatory and supplementary act, each] Each municipality shall provide for a collection system for the recycling of the recyclable materials designated in the district recycling plan as may be necessary to achieve the designated recovery targets set forth in the

1 plan in those instances where a recycling collection system is not 2 otherwise provided for by the generator or by the county, interlocal 3 service agreement or joint service program, or other private or public 4 recycling program operator.

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- b. The governing body of each municipality shall [, if it has not already done so, within 30 days of the effective date of any contracts or agreements entered into by the county or other local government unit to market one or more of the specific designated recyclable materials as required pursuant to section 4 of this amendatory and supplementary act, adopt an ordinance which requires persons generating municipal solid waste within its municipal boundaries to source separate from the municipal solid waste stream, in addition to leaves, the specified recyclable materials for which markets have been secured and, unless recycling is otherwise provided for by the generator, place these specified recyclable materials for collection in the manner provided by the ordinance.
- c. The governing body of each municipality shall, [within 30 days of the effective date of the ordinance adopted pursuant to subsection b. of this section and at least once every 36 months [thereafter], conduct a review and make necessary revisions to the master plan and development regulations adopted pursuant to P.L.1975, c.291 22 (C.40:55D-1 et seq.), which revisions shall reflect changes in federal. State, county and municipal laws, policies and objectives concerning the collection, disposition and recycling of designated recyclable materials.

The revised master plan shall include provisions for the collection, disposition and recycling of recyclable materials designated in the municipal recycling ordinance adopted pursuant to subsection b. of this section, and for the collection, disposition and recycling of designated recyclable materials within any development proposal for the construction of 50 or more units of single-family residential housing or 25 or more units of multi-family residential housing and any commercial or industrial development proposal for the utilization of 1,000 square feet or more of land.

- d. The governing body of a municipality may exempt persons occupying commercial and institutional premises within its municipal boundaries from the source separation requirements of the ordinance adopted pursuant to subsection b. of this section if those persons have otherwise provided for the recycling of the recyclable materials designated in the district recycling plan from solid waste generated at those premises. To be eligible for an exemption pursuant to this subsection, a commercial or institutional solid waste generator annually shall provide written documentation to the municipality of the total number of tons recycled.
- 45 e. The governing body of each municipality shall, [on or before 46 July 1, 1988 and on or before July 1 of each year [thereafter],

1 submit a recycling tonnage report to the New Jersey Office of 2 Recycling in accordance with rules and regulations adopted by the 3 department therefor.

4 f. The governing body of each municipality shall, [within six 5 months of the effective date of the ordinance adopted pursuant to subsection b. of this section and at least once every six months 6 7 [thereafter], notify all persons occupying residential, commercial, and 8 institutional premises within its municipal boundaries of local recycling 9 opportunities, and the source separation requirements of the 10 ordinance. In order to fulfill the notification requirements of this 11 subsection, the governing body of a municipality may, in its discretion, 12 place an advertisement in a newspaper circulating in the municipality, 13 post a notice in public places where public notices are customarily 14 posted, include a notice with other official notifications periodically 15 mailed to residential taxpayers, or any combination thereof, as the municipality deems necessary and appropriate. 16

17 (cf: P.L.1987, c.102, s.6)

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58. Section 2 of P.L.1981, c.306 (C.13:1E-101) is amended to read as follows:

2. The Legislature finds and declares that the proper closure of sanitary landfills is essential to the public health, safety and welfare; that closure activities can require capital expenditures at a time when revenues collected by sanitary landfill facilities are minimal or nonexistent; and that it is necessary to guarantee that adequate funds are reserved to insure such closure.

The Legislature further finds and declares that the improper operation or closure of sanitary landfill facilities can result in the contamination of surface and ground waters, including potable water supplies; that the migration of methane gas from sanitary landfill facilities poses a significant threat to life and property; that compensation for the damage resulting from improper operation or closure is, at best, inadequate; and that it is necessary to provide a mechanism for the prompt and adequate compensation for these damages.

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(cf: P.L.1981, c.306, s.2)

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- 38 59. Section 3 of P.L.1981, c.306 (C.13:1E-102) is amended to 39 read as follows:
 - 3. As used in this act:

"Closing costs" or "closure" means all activities and costs 41 42 associated with the design, purchase, construction or maintenance of 43 all measures required by the department, pursuant to law, in order to 44 prevent, minimize or monitor pollution or health hazards resulting 45 from sanitary landfill facilities subsequent to the termination of 46 operations at any portion thereof, including, but not necessarily limited

- 1 to, the costs of the placement of earthen or vegetative cover, the
- 2 installation of methane gas vents or monitors and leachate monitoring
- 3 wells or collection systems at the site of any sanitary landfill facility,
- 4 and the cost of general liability insurance, including environmental
- 5 impairment liability insurance, or an amount sufficient to create a
- 6 self-insurance fund as may be determined by the [Board of Public
- 7 Utilities Department of Environmental Protection pursuant to section
- 8 10 of P.L.1981, c.306 (C.13:1E-109), to fund potential claims against
- 9 the owner or operator of the sanitary landfill facility during the closure
- 10 and post-closure period.
- b. "Owner or operator" means and includes, in addition to the usual meanings thereof, every owner of record of any interest in land
- whereon a sanitary landfill facility is or has been located, and any
- person or corporation which owns a majority interest in any other
- 15 corporation which is the owner or operator of any sanitary landfill
- 16 facility.
- 17 c. "Division" means the Division of Taxation in the Department of 18 the Treasury.
- d. ["Director" means the Director of the Division of Taxation in
- 20 the Department of the Treasury. I (Deleted by amendment, P.L. ,
- 21 <u>c.</u>
- e. ["Tax period" means every calendar month, or any other period
- as may be prescribed by rule and regulation adopted by the director,
- 24 on the basis of which the owner or operator of a sanitary landfill
- 25 facility is required to report to the director pursuant to this act.]
- 26 (Deleted by amendment, P.L., c.)
- f. ["Taxpayer" means the owner or operator of a sanitary landfill
- 28 facility subject to the tax provisions of this act. I (Deleted by
- 29 <u>amendment, P.L.</u>, c.)
- 30 (cf: P.L.1987, c.347, s.1)
- 31
- 32 60. Section 5 of P.L.1981, c.306 (C.13:1E-104) is amended to 33 read as follows:
- 5. a. There is levied upon the owner or operator of every sanitary
- 35 landfill facility a tax to insure the proper closure thereof and to
- 36 provide funds to compensate for any damages resulting from the
- 37 operations or closure of the facility. The tax shall be levied on all solid
- 38 waste accepted for disposal, at the rate of \$0.15 per cubic yard of
- 39 solids and \$0.002 per gallon of liquids. In the event that any solid
- 40 waste is measured, upon acceptance for disposal, by other than cubic
- 41 yards or gallons, the tax shall be levied on the equivalents thereof as
- 42 shall be determined by the director.
- b. (1) Every owner or operator of a sanitary landfill facility shall,
- on or before the 20th day of the month following the close of each tax
- 45 period, render a return under oath to the director on such form as may
- 46 be prescribed by the director indicating the number of cubic yards of

solid waste and gallons of liquid waste accepted for disposal and at said time the owner or operator shall pay the full amount of tax due.

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- (2) Every owner or operator of a sanitary landfill which accepts solid or liquid waste for disposal and which is subject to the tax under subsection a. of this section shall, within 20 days after the first acceptance of this waste, register with the director on forms prescribed by him.
- 8 c. If a return required by this act is not filed, or if a return when 9 filed is incorrect or insufficient in the opinion of the director, the amount of tax due shall be determined by the director from such 10 information as may be available. Notice of such determination shall be 11 12 given to the taxpayer liable for the payment of the tax. 13 determination shall finally and irrevocably fix the tax unless the person 14 against whom it is assessed, within 30 days after receiving notice of 15 such determination, shall apply to the director for a hearing, or unless the director on his own motion shall redetermine the same. After such 16 hearing the director shall give notice of his determination to the person 17 18 to whom the tax is assessed.
- 19 d. Any taxpayer who shall fail to file his return when due or to 20 pay any tax when the same becomes due, as herein provided, shall be 21 subject to such penalties and interest as provided in the State Tax 22 Uniform Procedure Law, R.S. 54:48-1 et seq. If the Division of 23 Taxation determines that the failure to comply with any provision of this section was excusable under the circumstances, it may remit such 24 25 part or all of the penalty as shall be appropriate under such 26 circumstances.
 - e. (1) (Deleted by amendment, P.L.1987, c.76.)
- 28 (2) (Deleted by amendment, P.L.1987, c.76.)
 - f. In addition to the other powers granted to the director in this section, he is hereby authorized and empowered:
 - (1) To delegate to any officer or employee of his division such of his powers and duties as he may deem necessary to carry out efficiently the provisions of this section, and the person or persons to whom such power has been delegated shall possess and may exercise all of said powers and perform all of the duties delegated by the director;
- 37 (2) To prescribe and distribute all necessary forms for the 38 implementation of this section.
- g. The tax imposed by this section shall be governed in all respects by the provisions of the State Tax Uniform Procedure Law, R.S. 54:48-1 et seq., except only to the extent that a specific provision of this section may be in conflict therewith.
- h. The tax imposed by this section shall expire on June 30, 1998.
 However, this expiration shall not affect any obligation, lien or duty to
 pay taxes that may be due with respect to the imposition of any levy,
 or interest or penalties that may accrue by virtue of any assessment,

- 1 which may be made with respect to taxes levied for any taxable year
- 2 or part of a taxable year, prior to July 1, 1998, nor shall this expiration
- 3 <u>affect the legal authority to assess and collect the taxes that may be</u>
- 4 due and payable under section 5 of P.L.1981, c.306 (C.13:1E-104), as
- 5 the case may be, together with such interest and penalties as would
- 6 accrue thereon under section 5 of P.L.1981, c.306 (C.13:1E-104), nor
- 7 <u>shall the expiration invalidate any assessment or affect any proceeding</u>
- 8 for the enforcement thereof.
- 9 (cf: P.L.1987, c.76, s.47)

- 11 61. Section 6 of P.L.1981, c.306 (C.13:1E-105) is amended to 12 read as follows:
- 6. The Sanitary Landfill Facility Contingency Fund [(hereinafter referred to as "the fund")] is established as a nonlapsing, revolving fund in the Department of Environmental Protection. The fund shall be administered by the department, and shall be credited with all tax
- 17 revenues collected by the division pursuant to section 5 of [this
- supplementary act] P.L.1981, c.306 (C.13:1E-104). Interest received
- on moneys in the fund shall be credited to the fund.
- On or after June 30, 1998 all monies accruing to the fund, and any interest earned on the management of monies in the fund, shall be paid
- 22 into the State Solid Waste Facility Debt Retirement Fund established
- 23 pursuant to section 8 of P.L., c. (C.13:1E-215)(pending in the
- 24 Legislature as Senate Bill No. 1056 of 1998).
- 25 (cf: P.L.1981, c.306, s.6)

- 27 62. Section 10 of P.L.1981, c.306 (C.13:1E-109) is amended to 28 read as follows:
- 28 read as follows: 29 10. a. The owner or operator of every sanitary landfill facility
- 30 shall deposit, on a monthly basis in an interest-bearing account with an
- 31 accredited financial institution, an amount equal to \$1.00 per ton of all
- 32 solid waste accepted for disposal during the preceding month at the
- 33 sanitary landfill facility. In the event that any solid waste is measured,
- 34 upon acceptance for disposal, by other than tons, the amount to be
- deposited shall be calculated by using the equivalents thereof as shall
- 36 be determined by the division.
- The account established pursuant to this subsection shall constitute an escrow account for the closure of the particular sanitary landfill
- 39 facility, and no withdrawals therefrom may be made without written
- 40 approval of the department, except as otherwise authorized by the
- 41 department.
- 42 **[b.]** Any owner or operator of a sanitary landfill facility who shall
- 43 fail to deposit funds into an escrow account, as provided herein, or
- 44 uses those funds for any purpose other than closing costs, as approved
- 45 by the department, shall be guilty of a crime of the third degree.
- b. The owner or operator of every sanitary landfill facility shall

- 1 submit for approval to the department a closure plan prepared in
- 2 accordance with the rules and regulations adopted by the department
- 3 pursuant to the "Solid Waste Management Act," P.L.1970, c.39
- 4 (C.13:1E-1 et seq.) or P.L.1981, c.306 (C.13:1E-100 et seq.).
- Any owner or operator of a sanitary landfill facility who shall fail to prepare or submit for approval to the department a closure plan, as provided herein, shall be guilty of a crime of the third degree.
- c. [The Board of Public Utilities] Any owner or operator of a sanitary landfill facility may [, in accordance with the provisions of P.L.1970, c.40 (C.48:13A-1 et seq.), issue an appropriate order increasing current tariffs established pursuant to law for the solid waste disposal operations collect an additional, separate charge from users of a sanitary landfill facility as may be necessary to purchase general liability insurance, including environmental impairment liability insurance, or to create a self-insurance fund sufficient to meet anticipated present and future obligations for the closure and post-closure period.

Any additional revenues specifically collected for this insurance or fund shall be deposited in the escrow account established pursuant to subsection a. of this section for the closure of the <u>sanitary landfill</u> facility and shall be withdrawn only for the purchase of insurance or the payment of claims or claims costs made against the owner or operator of the sanitary landfill facility <u>during the closure and post-closure period</u>, as authorized by the department.

No withdrawals from an escrow account shall be made for insurance costs, claims or claims costs unless [and until the board issues an appropriate order increasing the relevant tariff to provide specifically for these costs] authorized by the department.

d. Any owner or operator of a sanitary landfill facility who has been directed by the Board of Public Utilities or the department prior to January 1, 1998 to reduce the rate of payments to an escrow account established pursuant to subsection a. of this section to the extent that (1) the current tariff established pursuant to law for the solid waste disposal operations of the sanitary landfill facility specifically allocates a portion thereof for closing costs; and (2) the amount collected for closing costs pursuant to this tariff are deposited, on a monthly basis, in the escrow account for the sanitary landfill facility, shall continue to deposit funds into the escrow account, except as otherwise authorized by the department.

No withdrawals from the escrow account shall be made unless authorized by the department.

e. Any owner or operator of a privately-owned sanitary landfill
 facility, which is a county solid waste facility and for which the Board
 of Public Utilities or the department has authorized the allocation of
 a portion of the rates, fees or charges received at the sanitary landfill
 facility for solid waste disposal for capital improvements, and who has

- 1 <u>been authorized by the Board of Public Utilities or the department</u>
- 2 prior to January 1, 1998 to deposit, on a monthly basis, the amount
- 3 collected for capital improvements in an environmental escrow fund
- 4 for the sanitary landfill facility, may continue to deposit funds, if
- 5 necessary, into the environmental escrow fund, except as otherwise
- 6 authorized by the department.
- No withdrawals from the environmental escrow fund shall be made unless authorized by the department.
- 9 (cf: P.L.1987, c.347, s.2)

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- 11 63. Section 11 of P.L.1981, c.306 (C.13:1E-110) is amended to 12 read as follows:
- read as follows:
 11. a. Every owner or operator of a sanitary landfill facility which

accepts more than 10,000 tons of solid waste per year, or whose

- escrow account balance is in excess of \$100,000.00, shall file with the
- 16 department an annual audit of the escrow account established for the
- 17 closure of the <u>particular sanitary landfill</u> facility pursuant to [this
- 18 supplementary act] section 10 of P.L.1981, c.306 (C.13:1E-109). The
- audit shall be conducted by a certified public accountant, a registered
- municipal accountant, or a registered public accountant, and shall be filed no later than October 31 of each year.
- b. Any moneys remaining in the escrow account of any sanitary
- 23 landfill facility subsequent to the proper and complete closure thereof,
- as determined by the department, shall be paid by the owner or
- 25 operator thereof into the [fund] State Solid Waste Facility Debt
- 26 Retirement Fund established pursuant to section 8 of P.L. , c.
- 27 (C.13:1E-215)(pending in the Legislature as Senate Bill No. 1056 of
- 28 <u>1998)</u>.
- 29 (cf: P.L.1985, c.455, s.1)

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- 31 64. Section 15 of P.L.1981, c.306 (C.13:1E-114) is amended to 32 read as follows:
- 33 15. The department [shall] may adopt, pursuant to the
- 34 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
- 35 seq.), such rules and regulations as [are] <u>may be</u> necessary to
- 36 effectuate [this supplementary act] the provisions of P.L.1981, c.306
- 37 (C.13:1E-100 et seq.).
- 38 (cf: P.L.1981, c.306, s.15)

- 40 65. Section 1 of P.L.1983, c.93 (C.13:1E-117) is amended to read 41 as follows:
- 1. All [new] solid waste facilities, other than privately-owned,
- 43 noncommercial, onsite industrial solid waste facilities which do not
- 44 accept solid waste generated from any other source and solid waste
- 45 facilities used exclusively for the land disposal of sludge, shall install
- 46 and use scales to determine the gross and net tare weight of all

1 vehicles disposing of solid waste at these facilities. The registered 2 operator of each [new] solid waste facility shall maintain a monthly 3 record of the weight and vehicle information for the solid waste 4 disposed of at the solid waste facility. This information shall be 5 forwarded to the department on a monthly basis and shall be made available by the department for public inspection. For the purposes of 6 7 this [act] section, a "[new] solid waste facility" means any registered 8 solid waste facility for which a registration statement and engineering 9 design has been filed with the department [subsequent to the effective date of this act 1 after May 10, 1983. The department may adopt 10 11 regulations or guidelines exempting any class of [new] solid waste facility from this requirement, except that in no case shall the 12 13 department exempt any solid waste facility the total disposal design 14 capacity of which exceeds 100,000 tons of [non-liquid] nonhazardous 15 solid waste, as computed by the department. All [existing] registered 16 solid waste facilities [that are identified in an approved district solid 17 waste management plan for 1 in operation after January 1, 1985 and 18 which accept in excess of 31,200 tons of [non-liquid] nonhazardous 19 solid waste annually, as computed by the department, shall install and 20 <u>utilize</u> scales [within six months of the effective date of this act]. Any 21 [existing solid waste] transfer station[, or any solid waste transfer station for which a registration statement and engineering design are 22 23 filed after the effective date of this act, I which accepts less than 24 31,200 tons of [non-liquid] nonhazardous solid waste annually, as 25 computed by the department, shall be exempt from the provisions of 26 this [act] section. (cf: P.L.1983, c.93, s.1) 27

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66. Section 8 of P.L.1983, c.392 (C.13:1E-133) is amended to read as follows:

- 8. The provisions of any law to the contrary notwithstanding, no license shall be approved by the department:
- a. Unless the department finds that the applicant, or the permittee, as the case may be, in any prior performance record in the collection, transportation, treatment, storage, transfer or disposal of solid waste or hazardous waste, has exhibited [sufficient] the integrity, reliability, expertise, and competency to engage in the collection or transportation of solid waste or hazardous waste, or to operate the solid waste facility or hazardous waste facility, given the [potential economic consequences for affected counties, municipalities and ratepayers or] significant adverse impacts upon human health and the environment which could result from the irresponsible participation therein or operation thereof, or if no prior record exists, that the applicant or the permittee is likely to exhibit that integrity, reliability,
- 45 expertise and competence.

- b. If any person required to be listed in the disclosure statement,
- 2 or otherwise shown to have a beneficial interest in the business of the
- 3 applicant, the permittee or the licensee, has been convicted of any of
- 4 the following crimes under the laws of New Jersey or the equivalent
- 5 thereof under the laws of any other jurisdiction:
- 6 (1) Murder;
- 7 (2) Kidnapping;
- 8 (3) Gambling;
- 9 (4) Robbery;
- 10 (5) Bribery;
- 11 (6) Extortion;
- 12 (7) Criminal usury;
- 13 (8) Arson;
- 14 (9) Burglary;
- 15 (10) Theft and related crimes;
- 16 (11) Forgery and fraudulent practices;
- 17 (12) Fraud in the offering, sale or purchase of securities;
- 18 (13) Alteration of motor vehicle identification numbers;
- 19 (14) Unlawful manufacture, purchase, use or transfer of firearms;
- 20 (15) Unlawful possession or use of destructive devices or 21 explosives;
- 22 (16) Violation of N.J.S.2C:35-5, except possession of 84 grams 23 or less of marijuana, or of N.J.S.2C:35-10;
- 24 (17) Racketeering, P.L.1981, c.167 (C.2C:41-1 et seq.);
- 25 (18) Violation of criminal provisions of the "New Jersey Antitrust
- 26 Act," P.L.1970, c.73 (C.56:9-1 et seq.);
- 27 (19) Any purposeful or reckless violation of the criminal provisions of any federal or state environmental protection laws, rules,
- 29 or regulations, including, but not limited to, solid waste or hazardous
- 30 waste management laws, rules, or regulations;
- 31 (20) Violation of N.J.S.2C:17-2; or
- 32 (21) Any offense specified in chapter 28 of Title 2C[; or].
- 33 **[**(22) Violation of the "Solid Waste Utility Control Act of 1970,"
- 34 P.L.1970, c.40 (C.48:13A-1 et seq.) or P.L.1981, c.221
- 35 (C.48:13A-6.1).
- 36 c. If the Attorney General determines that there is a reasonable
- 37 suspicion to believe that a person required to be listed in the disclosure
- 38 statement, or otherwise shown to have a beneficial interest in the
- business of the applicant, the permittee or the licensee, does not possess a reputation for good character, honesty and integrity, and
- 41 that person or the applicant, the permittee or the licensee fails, by
- 42 clear and convincing evidence, to establish his reputation for good
- 43 character, honesty and integrity.
- d. With respect to the approval of an initial license, if there are
- 45 current prosecutions or pending charges in any jurisdiction against any
- 46 person required to be listed in the disclosure statement, or otherwise

shown to have a beneficial interest in the business of the applicant or the permittee, for any of the crimes enumerated in subsection b. of this section, provided, however, that at the request of the applicant, permittee, or the person charged, the department shall defer decision upon [such] the application during the pendency of [such charge] the charges.

e. If any person required to be listed in the disclosure statement, or otherwise shown to have a beneficial interest in the business of the applicant, permittee or the licensee, has pursued economic gain in an occupational manner or context which is in violation of the criminal or civil [public policies] statutes of this State, where such pursuit creates a reasonable belief that the participation of that person in any activity required to be licensed under this act would be inimical to the policies of this act. For the purposes of this section, "occupational manner or context" means the systematic planning, administration, management, or execution of an activity for financial gain.

f. If the Attorney General determines that any person required to be listed in the disclosure statement, or otherwise shown to have a beneficial interest in the business of the applicant, permittee or the licensee, has been identified by the State Commission of Investigation or the Federal Bureau of Investigation as a career offender or a member of a career offender cartel or an associate of a career offender or career offender cartel, where such identification, membership or association creates a reasonable belief that the participation of that person in any activity required to be licensed under this act would be inimical to the policies of this act. For the purposes of this section, "career offender" means any person whose behavior is pursued in an occupational manner or context for the purpose of economic gain, utilizing such methods as are deemed criminal violations of the public policy of this State; and a "career offender cartel" means any group of persons who operate together as career offenders.

A license may be approved by the department for any applicant or permittee if the information contained within the disclosure statement and investigative report, including any determination made by the Attorney General concerning the character, honesty and integrity of any person required to be listed in the disclosure statement, or otherwise shown to have a beneficial interest in the business of the applicant or permittee, would not require disqualification pursuant to subsection a., b., c., e. or f. of this section.

A license approved by the department for any applicant or permittee pursuant to this section is non-transferable and shall be valid only for the length of time for which it is given.

Any applicant or permittee who is denied an initial license pursuant to this section shall, upon a written request transmitted to the department within 30 days of that denial, be afforded the opportunity for a hearing thereon in the manner provided for contested cases

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1 pursuant to the "Administrative Procedure Act," P.L.1968, c.410
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- 2 (C.52:14B-1 et seq.).
- 3 (cf: P.L.1991, c.269, s.6)

- 5 67. Section 2 of P.L.1985, c.38 (C.13:1E-137) is amended to read as follows:
- 7 2. As used in this [amendatory and supplementary] act:
- 8 [a.] "Contract file" means a file established and maintained by a
- 9 contracting unit, in which the contracting unit shall maintain a copy of
- 10 its request for qualifications issued pursuant to section 19 of [this
- amendatory and supplementary act <u>P.L.1985</u>, c.38 (C.13:1E-154), a
- 12 list of vendors responding to its request for qualifications, a copy of
- 13 its request for proposals issued pursuant to section 20 of [this
- amendatory and supplementary act P.L.1985, c.38 (C.13:1E-155),
- 15 a list of qualified vendors submitting proposals, and a document
- outlining the general criteria used by the contracting unit in selecting
- 17 a proposal;
- [b.] "Contracting unit" means any county; any municipality; any
- 19 bistate authority; or any [board, commission, committee, authority or
- agency, which is not a State board, commission, committee, authority
- or agency, and which has administrative jurisdiction over any district
- 22 other than a school district, project, or facility, included or operating
- 23 in whole or in part, within the territorial boundaries of any county or
- 24 municipality, which exercises functions which are appropriate for the
- 25 exercise by one or more units of local government, and 1 public
- 26 <u>authority</u> which has statutory power to [make purchases and] enter
- 27 into contracts or agreements [for the performance of any work or the
- furnishing or hiring of any materials or supplies usually required for the design, financing, construction, operation, or maintenance, or any
- 30 combination thereof, of a resource recovery facility;
- [c.] "County" means any county of this State of whatever class;
- 32 [d.] "Department" means the Department of Environmental
- 33 Protection;
- [e.] "Director" means the Director of the Division of Taxation in
- 35 the Department of Treasury;
- 36 [f.] "District" means a solid waste management district as
- 37 designated by section 10 of P.L.1975, c.326 (C.13:1E-19), except
- that, as used in the provisions of [this amendatory and supplementary]
- 39 act] sections 3 through 17 of P.L.1985, c.38 (C.13:1E-138 through
- 40 <u>13:1E-152</u>), "district" shall not include the Hackensack Meadowlands
- 41 District:
- 42 **[**g.**]** "District investment tax fund" means a District Resource
- 43 Recovery Investment Tax Fund established pursuant to subsection a.
- of section 15 of [this amendatory and supplementary act] P.L.1985.
- 45 <u>c.38 (C.13:1E-150);</u>

- 1 **[**h.**]** "Division" means the Division of Taxation in the Department 2 of Treasury;
- 3 **[i.]** "Division of Local Government Services" means the Division 4 of Local Government Services in the Department of Community 5 Affairs:
- [j. "Division of Rate Counsel" means the Division of Rate Counsel
 in the Department of the Public Advocate;]
- [k.] "Franchise" means the exclusive right to control and provide for the disposal of solid waste, except for recyclable material whenever markets for those materials are available, within a district [or districts] as awarded by the Board of Public Utilities or the department prior to November 10, 1997;
- 13 **[**1.**]** "Independent public accountant" means a certified public accountant, a licensed public accountant or a registered municipal accountant;
- [m.] "Investment tax" means the resource recovery investment tax imposed pursuant to subsection b. of section 3 of [this amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-138);
- In.] "Investment tax fund" means the Resource Recovery Investment Tax Fund containing sub-accounts for each county established pursuant to the provisions of section 14 of [this amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-149);
- [o. "Out-of-district solid waste" means any solid waste accepted for disposal in a district which was generated outside the receiving district;]
- [p.] "Person or party" means any individual, public or private corporation, company, partnership, firm, association, political subdivision of this State, or any State, bistate, or interstate agency or public authority;

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- **[q.]** "Proposed contract" means a contract negotiated by a contracting unit pursuant to the provisions of **[**this amendatory and supplementary act, or a substantial renegotiation of a contract approved pursuant to the provisions of this amendatory and supplementary act if the renegotiation is determined to be substantial by the department, the Board of Public Utilities, or the Division of Local Government Services **]** P.L.1985, c.38 (C.13:1E-136 et al.);
- "Public authority" means any municipal or county utilities authority
 created pursuant to the "municipal and county utilities authorities
 law," P.L.1957, c.183 (C.40:14B-1 et seq.); county improvement
 authority created pursuant to the "county improvement authorities
 law," P.L.1960, c.183 (C.40:37A-44 et seq.); pollution control
 financing authority created pursuant to the "New Jersey Pollution
 Control Financing Law," P.L.1973, c.376 (C.40:37C-1 et seq.), or any
- 45 management purposes in any county, pursuant to the provisions of any

other public body corporate and politic created for solid waste

1 law;

- [r.] "Qualified vendor" means any person or party financially qualified for, and technically and administratively capable of, undertaking the design, financing, construction, operation, or maintenance, or any combination thereof, of a resource recovery facility or of providing resource recovery services, as provided in section 19 of [this amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-154);
- **[s.]** "Recyclable material" means those materials which would 10 otherwise become solid waste, which may be collected, separated or 11 processed and returned to the economic mainstream in the form of raw 12 materials or products;
 - [t.] "Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products;
 - [u. "Recycling facility" means a facility at which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products;]
 - [v.] "Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other solid waste facility [constructed or operated for the collection, separation, recycling, and recovery of metals, glass, paper, and other materials for reuse or for energy production];
 - "Resource recovery services" means any services provided by the owner or operator of a resource recovery facility, including but not limited to, solid waste disposal; the utilization of a resource recovery facility for the disposal of out-of-county solid waste; the disposal of residual ash or the solid waste delivered to a resource recovery facility which cannot be processed at the resource recovery facility; the utilization of a sanitary landfill facility for the disposal of solid waste due to downtime or technical failure at a resource recovery facility; or any combination thereof;
 - [w.] "Sanitary landfill facility" means a solid waste facility at which solid waste is deposited on or in the land as fill for the purpose of permanent disposal or storage for a period exceeding six months, except that it shall not include any waste facility approved for disposal of hazardous waste;
- **[**x.**]** "Services tax" means the solid waste services tax imposed 43 pursuant to subsection a. of section 3 of **[**this amendatory and 44 supplementary act**]** P.L.1985, c.38 (C.13:1E-138);
- 45 [y.] "Services tax fund" means the Solid Waste Services Tax

Fund established pursuant to section 12 of [this amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-147);

"Solid waste facilities" means, and includes, the plants, structures and other real and personal property acquired, constructed or operated or to be acquired, constructed or operated by, or on behalf of, any person, public authority or county pursuant to the provisions of the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.) or any other act, including transfer stations, incinerators, resource recovery facilities, sanitary landfill facilities or other plants for the disposal of solid waste, and all vehicles, equipment and other real and personal property and rights therein and appurtenances necessary or useful and convenient for the collection or disposal of solid waste in a sanitary manner;

[z.] "Vendor" means any person or party proposing to undertake the design, financing, construction, operation, or maintenance, or any combination thereof, of a resource recovery facility or <u>other solid</u> waste facility, or of providing resource recovery services <u>or solid</u> waste facility services;

[aa.] "Waste importation tax" means the solid waste importation tax imposed pursuant to subsection c. of section 3 of [this amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-138).

22 (cf: P.L.1985, c.38, s.2)

68. Section 3 of P.L.1985, c.38 (C.13:1E-138) is amended to read as follows:

3. a. There is levied upon the owner or operator of every sanitary landfill facility a solid waste services tax. The services tax shall be imposed on the owner or operator at the [initial] rate of [\$0.50] \$1.15 per ton of [solids and \$0.002 per gallon of liquids] solid waste on all solid waste accepted for disposal at a sanitary landfill facility. [On the first day of the first calendar year following the imposition of the services tax, and annually thereafter, the rate of the services tax shall be increased by \$0.05 per ton of solids.] No services tax shall be levied on the owner or operator of a sanitary landfill facility for the acceptance for disposal of the waste products resulting from the operation of a resource recovery facility.

The services tax imposed by this subsection shall expire on June 30, 1998. However, this expiration shall not affect any obligation, lien or duty to pay taxes that may be due with respect to the imposition of any levy, or interest or penalties that may accrue by virtue of any assessment, which may be made with respect to taxes levied for any taxable year or part of a taxable year, prior to July 1, 1998, nor shall this expiration affect the legal authority to assess and collect the taxes that may be due and payable under subsection a. of section 3 of P.L.1985, c.38 (C.13:1E-138), as the case may be, together with such

- interest and penalties as would accrue thereon under section 6 of
 P.L.1985, c.38 (C.13:1E-141), nor shall the expiration invalidate any
 assessment or affect any proceeding for the enforcement thereof.
- 4 b. **[**(1) There is levied upon the owner or operator of every 5 sanitary landfill facility a resource recovery investment tax. The investment tax shall be levied on the owner or operator at the initial 6 7 rate of \$1.00 per ton of solids and \$0.004 per gallon of liquids on all 8 solid waste accepted for disposal at a sanitary landfill facility. No 9 investment tax shall be levied on the owner or operator of a sanitary 10 landfill facility for the acceptance for disposal of the waste products resulting from the operation of a resource recovery facility. 11
 - (2) Unless the rate is otherwise adjusted pursuant to section 11 of this amendatory and supplementary act, the rate of the investment tax shall be increased in accordance with the following schedule:

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- (a) On the first day of the first calendar year following the imposition of the investment tax, the rate of the investment tax shall increase to \$2.00 per ton of solids;
- (b) On the first day of the second calendar year following the imposition of the investment tax, the rate of the investment tax shall increase to \$3.00 per ton of solids; and
- (c) On the first day of the third calendar year following the imposition of the investment tax, the rate of the investment tax shall increase to \$4.00 per ton of solids.

The investment tax shall no longer be levied on the owner or operator of a sanitary landfill on and after the first day of the 11th calendar year following the imposition of the investment tax.]

(Deleted by amendment, P.L., c.)

28 c. [There is levied upon the owner or operator of every sanitary 29 landfill facility which accepts out-of-district solid waste a solid waste 30 importation tax. The waste importation tax shall be imposed on the 31 owner or operator at the initial rate of \$1.00 per ton of solids and 32 \$0.004 per gallon of liquids on all out-of-district solid waste accepted 33 for disposal at a sanitary landfill facility. On the first day of the third 34 calendar year following the imposition of the waste importation tax, 35 the rate of the waste importation tax shall be increased to \$4.00 per 36 ton of solids, and annually thereafter the rate of the waste importation 37 tax shall be increased by \$2.00 per ton of solids. No waste importation 38 tax shall be levied on the owner or operator of a sanitary landfill 39 facility for the acceptance for disposal of the waste products resulting 40 from the operation of a resource recovery facility.

The waste importation tax shall no longer be levied on the owner or operator of a sanitary landfill facility which accepts out-of-district solid waste on or after the first day of the 11th calendar year following the imposition of the waste importation tax. **1** (Deleted by amendment, P.L., c.)

d. If any owner or operator of a sanitary landfill facility determines

the quantity of solid waste accepted for disposal by a measure other than tons [or gallons], the taxes imposed pursuant to the provisions of this section shall be levied at an equivalent rate as determined by the director.

5 e. No taxes shall be levied on the owner or operator of a sanitary 6 landfill facility for the acceptance of solid waste generated exclusively 7 by an agency of the federal government if a solid waste collector 8 submits to the owner or operator an itemized invoice, signed and 9 verified by an authorized officer of the federal agency, indicating the 10 number of tons of solid waste to be disposed of, and a copy of the contract with the federal agency for the collection of solid waste with 11 12 an effective date prior to [the effective date of this amendatory and supplementary act May 1, 1985. Taxes shall be levied on the owner 13 or operator for acceptance of solid waste generated by a federal 14 15 agency if the contract between the federal agency and the solid waste collector was entered into, or renewed, on or after [the effective date 16 17 of this amendatory and supplementary act May 1, 1985.

18 (cf: P.L.1985, c.38, s.3)

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- 69. Section 4 of P.L.1985, c.38 (C.13:1E-139) is amended to read as follows:
- 4. a. Every owner or operator of a sanitary landfill facility which accepts solid waste for disposal and which is subject to the taxes imposed pursuant to section 3 of [this amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-138), shall register with the director on registration forms prescribed by him within 20 days after the first acceptance of that solid waste.
- b. The director shall prescribe and distribute all necessary forms for the implementation of the tax provisions of [this amendatory and supplementary act] section 3 of P.L.1985, c.38 (C.13:1E-138). The tax return form shall require the following information, and any other information the director may deem necessary to be rendered in the return:
- (1) The total number of tons of [solids and gallons of liquids] solid waste accepted for disposal during the previous month; and
- (2) [The number of tons of solids and gallons of liquids accepted, and the place of origin of out-of-district waste accepted for disposal during the previous month, as reported to the owner or operator by the solid waste transporter who transports that solid waste to the sanitary landfill facility pursuant to rules and regulations adopted by the department; and
- 42 (3) The amount of each tax paid based upon the amount of solid waste accepted.
- 44 c. [The director may prescribe a consolidated form for reporting 45 the taxes imposed under this amendatory and supplementary act and

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the taxes imposed pursuant to P.L.1981, c.278 (C.13:1E-92 et seq.)
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     and P.L.1981, c.306 (C.13:1E-100 et seq.). I (Deleted by amendment,
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     P.L. , c. )
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     (cf: P.L.1985, c.38, s.4)
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        70. Section 13 of P.L.1985, c.38 (C.13:1E-148) is amended to
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     read as follows:
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         13. a. Prior to the disbursement of any moneys in the services tax
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     fund pursuant to the provisions of this section, the cost of
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     administration and collection of the services tax shall be paid to the
     director out of the fund, up to an amount not to exceed 2% of the total
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     revenues deposited in the fund during the fiscal year.
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        b. The moneys in the services tax fund shall be allocated and used
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     to provide State aid to counties for preparing, revising, and
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     implementing district solid waste management plans, including the
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     [implementation of the goals of the State Recycling Plan] district
     recycling plan required pursuant to section 3 of P.L.1987, c.102
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     (C.13:1E-99.13). [The moneys may also be used by the counties to
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     support community oversight projects and to establish a citizens'
     advisory committee. A county receiving State aid shall not expend
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     more than 2% of the amount of aid received in any year for the costs
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     of administering the aid. The State aid shall be distributed to the
     counties on the basis of the total amount of solid waste generated from
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     within each county during the previous calendar year as determined by
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     the department, except that no county shall receive less than 2% of the
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     revenues deposited in the services tax fund during each calendar year.
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     In the event that the department determines, pursuant to section 17
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     of this amendatory and supplementary act, that any county has failed
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     to fulfill its district solid waste management planning responsibilities,
     the department may withhold for an entire year or until the county
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     fulfills its responsibilities, all or a portion of the amount of moneys that
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     county would have received in any year pursuant to this subsection.
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     Any moneys withheld for an entire year shall be distributed among the
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     remaining counties in the same proportion as the other moneys were
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     distributed.
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        c. [Any county may appoint a citizens' advisory committee
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     comprising interested local officials and citizens. An appointed
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     citizens' advisory committee or an existing advisory solid waste
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     committee may develop and implement oversight projects and conduct
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     community awareness programs regarding resource recovery facilities
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     in a district. I (Deleted by amendment, P.L., c.)
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     (cf: P.L.1985, c.38, s.13)
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        71. Section 18 of P.L.1985, c.38 (C.13:1E-153) is amended to
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     read as follows:
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18. The provisions of any other law, rule or regulation to the

1 contrary notwithstanding, and as an alternative to any other procedure

- 2 provided for by law [or by order of the Board of Public Utilities], a
- 3 contracting unit may enter into a contract with a vendor for the design,
- 4 financing, construction, operation, or maintenance, or any combination
- 5 thereof, of a resource recovery facility, or for the provision of
- 6 resource recovery services, pursuant to the provisions of [this
- 7 amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-136 et
- 8 <u>al.</u>). Any contracting unit intending to enter into a contract with a
- 9 vendor pursuant to the provisions of this amendatory and
- supplementary act P.L.1985, c.38 shall establish a contract file, which
- shall be open to members of the public for inspection at the offices of
- 12 the contracting unit. Any contract entered into pursuant to the
- provisions of [this amendatory and supplementary act] P.L.1985, c.38
- 14 may be awarded for a period not to exceed 40 years.
- 15 (cf: P.L.1985, c.38, s.18)

- 72. Section 19 of P.L.1985, c.38 (C.13:1E-154) is amended to read as follows:
- read as follows:
 19. a. A contracting unit which intends to enter into a contract
- 20 with a vendor pursuant to the provisions of [this amendatory and
- 21 supplementary act] P.L.1985, c.38 (C.13:1E-136 et al.) shall issue a
- 22 request for qualifications of interested vendors. The request for
- 23 qualifications shall include a general description of the resource
- 24 recovery services required by the contracting unit, the minimum
- 25 acceptable qualifications to be possessed by a vendor proposing to
- 26 enter into a contract for the provision of these services, and the date
- 27 by which vendors must submit their qualifications. In addition to all
- 28 other factors bearing on qualifications, the contracting unit shall
- 29 consider the reputation and experience of the vendor, and may
- 30 consider information which might result in debarment or suspension of
- 31 a vendor from State contracting, and may disqualify a vendor if the
- 32 vendor has been debarred or suspended by any State agency. The
- 33 request for qualifications shall be published in at least one appropriate
- 34 professional or trade journal, and in at least one newspaper of general
- 35 circulation in the jurisdiction which would be served under the terms
- 36 of the proposed contract.
- b. After reviewing the qualifications submitted by vendors
- pursuant to subsection a. of this section, the contracting unit shall establish a list of qualified vendors, which shall include the criteria
- 40 applied by the contracting unit in selecting the qualified vendors, and
- shall publish the list in the same publications in which the requests for
- 42 qualifications were published pursuant to subsection a. of this section.
- 43 Any vendor designated by a contracting unit as a qualified vendor shall
- 44 be a person or party financially, technically and administratively
- 45 capable of undertaking the design, financing, construction, operation,
- or maintenance, or any combination thereof, of a resource recovery

1 facility, or for providing resource recovery services.

2 (cf: P.L.1985, c.38, s.19)

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- 4 73. Section 20 of P.L.1985, c.38 (C.13:1E-155) is amended to
- 5 read as follows: 6 20. Upon the selection of qualified vendors pursuant to the
- 8 P.L.1985, c.38 (C.13:1E-154), the contracting unit shall issue a

provisions of section 19 of [this amendatory and supplementary act]

- 9 request for proposals to the qualified vendors, which shall include a
- 10 detailed description of the resource recovery facility [and] or resource
- recovery services required, the format and procedure to be followed 11
- 12 in submitting proposals, the specific information which qualified
- 13 vendors must provide in the proposal, a statement setting forth the
- 14 relative importance of factors [, including cost,] which the contracting
- 15 unit will consider in evaluating a proposal submitted by a qualified
- vendor, and any other information which the contracting unit deems 16
- 17 appropriate. The request for proposals shall include the date and time
- 18 of day by which, and the place at which, the proposals shall be
- 19 submitted to the contracting unit. The contracting unit may extend the
- 20 deadline for submission of proposals, but this extension shall apply to
- 21 all qualified vendors, who shall be provided with simultaneous written
- 22 notification of this extension.
- 23 (cf: P.L.1985, c.38, s.20)

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- 25 74. Section 21 of P.L.1985, c.38 (C.13:1E-156) is amended to 26 read as follows:
- 27 A contracting unit shall review proposals submitted by 21.
- 28 vendors pursuant to section 20 of [this amendatory and supplementary
- 29 act P.L.1985, c.38 (C.13:1E-155) in such a manner as to avoid
- disclosure of the contents of any proposal to vendors submitting 30
- 31 competing proposals. If provided for in the request for proposals, the
- 32 contracting unit may conduct discussions with qualified vendors who
- 33 have submitted proposals for the purpose of clarifying any information
- 34 submitted in the proposal, or assuring that the vendor fully understood
- 35 and responded to the requirements set forth in the request for
- 36 proposals. If, as a result of these discussions, the contracting unit
- 37 decides to revise the request for proposals, it shall immediately notify
- 38 in writing each qualified vendor which has submitted a proposal of any
- 39 such revision or revisions to the request for proposals. In the event of
- 40 any revision in the request for proposals, a qualified vendor shall be

permitted to submit revisions to its proposal prior to contract

- 42 negotiations. In conducting discussions with qualified vendors, a
- 43 contracting unit shall not disclose information derived from proposals
- 44 submitted by competing qualified vendors.
- 45 (cf: P.L.1985, c.38, s.21)

- 1 75. Section 22 of P.L.1985, c.38 (C.13:1E-157) is amended to 2 read as follows:
- 3 22. Upon a review of the proposals submitted by qualified vendors
- 4 pursuant to section 21 of [this amendatory and supplementary act]
- 5 P.L.1985, c.38 (C.13:1E-156), a contracting unit shall designate one
- 6 or more qualified vendors whose proposal or proposals the contracting
- 7 unit finds in writing to be the most advantageous to the public, taking
- 8 into consideration price and the evaluation factors set forth in the
- 9 request for proposals. Upon making this designation, the contracting
- 10 unit may begin negotiations with the qualified vendor or vendors, and
- may negotiate a proposed contract with a qualified vendor or vendors,
- which shall include the accepted proposal.
- 13 (cf: P.L.1985, c.38, s.22)

- 15 76. Section 23 of P.L.1985, c.38 (C.13:1E-158) is amended to 16 read as follows:
- 17 23. [a.] A contracting unit shall submit any proposed contract
- 18 negotiated with a qualified vendor pursuant to the provisions of [this
- 19 act] P.L.1985, c.38 (C.13:1E-136 et al.) to the [Division of Rate
- 20 Counsel for review, and to the department (, the Board of Public
- 21 Utilities, and the Division of Local Government Services for review
- and approval pursuant to the provisions of section [24] 25 through
- 23 section 28 of [this amendatory and supplementary act] P.L.1985, c.38
- 24 (C.13:1E-160 through 13:1E-163).
- 25 (cf: P.L.1985, c.38, s.23)

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- 27 77. Section 24 of P.L.1985, c.38 (C.13:1E-159) is amended to 28 read as follows:
- 29 24. Any contracting unit intending to submit a proposed contract
- 30 to the department , the Board of Public Utilities, and the Division of
- 31 Local Government Services for review and approval pursuant to the
- provisions of [this amendatory and supplementary act] section 25
- 33 through section 28 of P.L.1985, c.38 (C.13:1E-160 through
- 34 13:1E-163) shall notify the department [, the Board of Public
- 35 Utilities, and the Division of Local Government Services, and the
- 36 Division of Rate Counsel] of its intention to submit its proposed
- 37 contract for review and approval at least 10 days prior to the
- 38 submission.
- 39 (cf: P.L.1985, c.38, s.24)

- 41 78. Section 25 of P.L.1985, c.38 (C.13:1E-160) is amended to 42 read as follows:
- 25. The department [, the Board of Public Utilities,] and the
- 44 Division of Local Government Services [, and the Division of Rate
- 45 Counsel shall have 15 days from the date of receipt of a proposed

1 contract submitted by a contracting unit for review and approval

- 2 pursuant to the provisions of [this amendatory and supplementary act]
- 3 P.L.1985, c.38 (C.13:1E-136 et al.) to request the contracting unit to
- 4 supply additional information or documentation concerning the
- 5 proposed contract. The contracting unit shall provide written
- 6 responses to these requests within 10 days of receipt of the request.
- 7 Any supplemental requests for information shall be made within five
- 8 days of receipt of the written responses to the initial requests. The
- 9 contracting unit shall provide written responses to any supplemental
- 10 requests within 10 days of receipt of the supplemental requests. The
- schedule may be modified by the mutual consent of the contracting
- 12 unit and the department [,] or the Division of Local Government
- 13 Services, [the Board of Public Utilities, or the Division of Rate
- 14 Counsel, as the case may be.
- 15 (cf: P.L.1985, c.38, s.25)

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- 79. Section 26 of P.L.1985, c.38 (C.13:1E-161) is amended to read as follows:
- 26. a. A contracting unit shall hold a public hearing on a proposed
- 20 contract submitted to the department [, the Board of Public Utilities]
- 21 and the Division of Local Government Services for review and
- 22 approval pursuant to the provisions of [this amendatory and
- 23 supplementary act P.L.1985, c.38 (C.13:1E-136 et al.) no sooner
- 24 than 30 days nor later than 45 days following submission of the
- 25 proposed contract for review and approval. This public hearing shall
- 26 be held in the area to be served under the terms of the proposed
- 27 contract.
- b. The contracting unit shall provide at least 20 days' advance
- 29 written notice of a public hearing to be held on a proposed contract
- 30 pursuant to the provisions of this section to the department, [the
- 31 Board of Public Utilities, Ithe Division of Local Government Services,
- 32 [the Division of Rate Counsel,] the clerk of each municipality within
- 33 the area to be served under the terms of the proposed contract, and to
- 34 the county clerk of each county in whole or in part within the area to
- 35 be served under the terms of the proposed contract.
- 36 c. A contracting unit shall provide advance notice to the public of
- 37 a public hearing to be held on a proposed contract pursuant to the
- 38 provisions of this section. This notice shall be published once a week
- 39 for two consecutive weeks in at least one newspaper of general
- 40 circulation in the area to be served under the terms of the proposed
- 41 contract. The second notice shall be published at least 10 days prior to
- 42 the date of the public hearing. These notices shall include the date,
- 43 time and location of the public hearing, a general description of the
- 44 proposed contract, and shall inform the public of the availability of
- 45 copies of the proposed contract for inspection by any interested party

1 at the offices of the contracting unit. Upon request, the contracting

2 unit shall provide any interested party with a copy of the proposed

3 contract at a cost not to exceed the actual cost of reproducing the

4 proposed contract and any supporting documentation.

5 (cf: P.L.1985, c.38, s.26)

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- 7 80. Section 27 of P.L.1985, c.38 (C.13:1E-162) is amended to 8 read as follows:
- 9 27. a. At the public hearing on the proposed contract held by the 10 contracting unit pursuant to the provisions of section 26 of [this 11 amendatory and supplementary act P.L.1985, c.38 (C.13:1E-161) any 12 interested party may present statements or questions concerning the 13 terms and conditions of the proposed contract. Prior to the conclusion 14 of the public hearing, the contracting unit shall respond to questions 15 concerning the proposed contract raised by any interested party. The contracting unit shall provide that a verbatim record be kept of the 16 17 public hearing. The record of the public hearing shall be kept open for 18 a period of 15 days following the conclusion of the hearing, during 19 which interested parties may submit written statements to be included 20 in the hearing record. The contracting unit shall provide that a hearing 21 report be printed, which shall include the verbatim record of the public 22 hearing, written statements submitted by interested parties, and a 23 statement prepared by the contracting unit summarizing the major 24 issues raised at the public hearing and the contracting unit's specific 25 response to these issues. The contracting unit shall make copies of the 26 transcript of the hearing report available to interested parties upon 27 request at a cost not to exceed the actual cost of printing.
 - b. Within 45 days of the close of a public hearing on a proposed contract held pursuant to this section, the contracting unit shall submit a copy of the hearing report to the department [, the Board of Public Utilities,] and the Division of Local Government Services [, and the Division of Rate Counsel].
- 32 Division of Rate Counsel**]**33 (cf: P.L.1985, c.38, s.27)

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- 35 81. Section 28 of P.L.1985, c.38 (C.13:1E-163) is amended to 36 read as follows:
- 37 28. a. Within 30 days of receipt of the hearing report submitted 38 by a contracting unit pursuant to the provisions of subsection b. of 39 section 27 of [this amendatory and supplementary act] P.L.1985, c.38 40 (C.13:1E-162), the department shall approve or conditionally approve 41 the proposed contract submitted for review by the contracting unit 42 pursuant to the provisions of [this amendatory and supplementary act] 43 P.L.1985, c.38 (C.13:1E-136 et al.). The department shall approve the 44 proposed contract if it finds that the terms of the proposed contract 45 are consistent with the I district solid waste management plan adopted

pursuant to the provisions of the "Solid Waste Management Act," 1 2 P.L.1970, c.39 (C.13:1E-1 et seq.) [by the solid waste district to be 3 served under the terms of the proposed contract. If the department 4 conditionally approves the proposed contract, it shall state in writing 5 the revisions which must be made to the proposed contract to receive 6 approval, and the contracting unit may prepare and submit to the 7 department a revised proposed contract. If the department determines 8 that the revisions are substantial, the contracting unit shall hold a 9 public hearing on the revisions pursuant to the provisions of section 26 10 and section 27 of [this amendatory and supplementary act] P.L.1985, 11 c.38 (C.13:1E-161 and 13:1E-162). [In the alternative, the district 12 solid waste management plan may be amended pursuant to law so as 13 to be consistent with the terms of the proposed contract.] 14 b. Within 30 days of receipt of the hearing report submitted by a 15 contracting unit pursuant to the provisions of subsection b. of section 16 27 of [this amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-162), the Division of Local Government Services shall 17 18 approve or conditionally approve the proposed contract submitted by 19 the contracting unit pursuant to the provisions of [this amendatory and 20 supplementary act P.L.1985, c.38 (C.13:1E-136 et al.). The division 21 shall approve the proposed contract if it finds in writing that the terms 22 of the proposed contract are in compliance with the provisions of 23 section 29 of [this amendatory and supplementary act] P.L.1985, c.38 24 (C.13:1E-164), [and] that the terms of the proposed contract will 25 result in the provision of services or facilities necessary for the health, 26 safety, welfare, convenience or betterment of the recipients or users of 27 these services or facilities, that the terms and provisions of the proposed contract are not unreasonable, exorbitant or impracticable, 28 29 would not impose an undue and unnecessary financial burden on the 30 citizens residing in or served by the contracting unit, and will not 31 materially impair the ability of the contracting unit to punctually pay 32 the principal and interest on its outstanding indebtedness and to supply 33 other essential public improvements and services, except that the 34 division, in its review of the proposed contract, shall be bound by any 35 applicable findings or determinations of the Local Finance Board made pursuant to the provisions of subsection d. of N.J.S.40A:2-7 or section 36 37 7 of P.L.1983, c.313 (C.40A:5A-7). If the division conditionally 38 approves the proposed contract, it shall state in writing the revisions 39 which must be made to the proposed contract to receive approval, and 40 the contracting unit may prepare and submit to the division a revised 41 proposed contract. If the division determines that revisions are 42 substantial, the contracting unit shall hold a public hearing on the 43 revisions pursuant to the provisions of section 26 and section 27 of 44 [this amendatory and supplementary act] P.L.1985, c.38

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(C.13:1E-161 and 13:1E-162).

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c. [Within 30 days of receipt of the hearing report submitted by 1 2 a contracting unit pursuant to the provisions of subsection b. of 3 section 27 of this amendatory and supplementary act, the Board of 4 Public Utilities shall approve or conditionally approve the proposed 5 contract submitted by the contracting unit pursuant to the provisions of this amendatory and supplementary act. The board shall approve the 6 7 proposed contract if it finds in writing that the terms of the proposed 8 contract are in the public interest. If the board conditionally approves 9 the proposed contract it shall state in writing the revisions which must 10 be made to the proposed contract to receive approval, and the 11 contracting unit may prepare and submit to the board a revised proposed contract. If the board determines that the revisions are 12 13 substantial, the contracting unit shall hold a public hearing on the 14 revisions pursuant to the provisions of section 26 and section 27 of 15 this amendatory and supplementary act. In reviewing and approving the contract, the Board of Public Utilities shall not determine a rate 16 17 base for, or otherwise regulate the tariffs or return of, the proposed 18 resource recovery facility. The board shall not, thereafter, conduct any 19 further review of the contract. (Deleted by amendment, P.L., c.) 20

d. [Notwithstanding the provisions of subsection c. of this section, all parties to any contract may request the board to determine a rate base for the proposed resource recovery facility, in which case the board may make that determination and the terms of any contract so approved shall remain subject to the continuing jurisdiction of the board.] (Deleted by amendment, P.L. , c.)

26 (cf: P.L.1985, c.38, s.28)

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- 28 82. Section 29 of P.L.1985, c.38 (C.13:1E-164) is amended to 29 read as follows:
- 30 29. Any contract to be awarded to a vendor pursuant to the 31 provisions of [this amendatory and supplementary act] P.L.1985, 32 c.38 (C.13:1E-136 et al.), or pursuant to the "Local Public Contracts 33 Law," P.L.1971, c.198 (C.40A:11-1 et seq.), or any other contracting 34 procedure permitted by law for the design, financing, construction, 35 operation, or maintenance, or any combination thereof, of resource 36 recovery facilities or the provision of resource recovery services, shall 37 include where applicable, but not be limited to, provisions concerning:
- a. Allocation of the risks of financing [and] or constructing a resource recovery facility, such risks to include:
 - (1) Delays in project completion;
- 41 (2) Construction cost overruns and change orders;
- 42 (3) Changes necessitated by revisions in laws, rules or regulations;
- 43 (4) Failure to achieve the required operating performance;
- 44 (5) Loss of tax benefits; and
- 45 (6) The need for additional equity contributions;
- b. Allocation of the risks of operating [and] or maintaining a

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- 1 resource recovery facility, such risks to include:
 - (1) Excess downtime or technical failure;

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- 3 (2) Excess labor or materials costs due to underestimation;
- 4 (3) Changes in operating procedure necessitated by revisions in laws, rules or regulations;
- 6 (4) Changes in the amount or composition of the solid waste 7 delivered for disposal or;
- 8 (5) Excess operation or maintenance costs due to poor 9 management;
- 10 (6) Increased costs of disposal of [the resource recovery facility residue] residual ash;
- 12 (7) The increased costs associated with the disposal of solid waste 13 delivered to a resource recovery facility which cannot be processed at 14 the <u>resource recovery</u> facility; and
- 15 (8) The costs of disposal of recovered material which cannot be sold;
- 17 c. Allocation of the risks associated with circumstances beyond 18 the control of any party to the contract;
 - d. Allocation of the revenues from the sale of energy or other recovered metals and other materials for reuse;
 - e. Default and termination of the contract;
- f. The periodic preparation by the <u>qualified</u> vendor of an operating performance report and an audited balance statement of the <u>resource</u> recovery facility which shall be submitted to the contracting unit, the department and the Division of Local Government Services in the Department of Community Affairs;
 - g. The intervals at which the contract shall be renegotiated;
- h. Employment of current employees of the contracting unit whose positions will be affected by the terms of the contract;
- i. Competitive bidding procedures, or other methods of cost control, to be utilized by the <u>qualified</u> vendor in obtaining any goods or services the cost of which will automatically be included, pursuant to the terms of the contract, in the rates, fees or charges to be [charged] received at the resource recovery facility; and
- j. The formulas to be used to determine the [charges, rates, or fees] rates, fees or charges to be charged for the resource recovery services, and the methodology or methodologies used to develop these formulas.
- 39 (cf: P.L.1985, c.38, s.29)
- 41 83. Section 32 of P.L.1985, c.38 (C.13:1E-167) is amended to 42 read as follows:
- 32. Notwithstanding the provisions of any other law, rule or regulation to the contrary, a contracting unit, or State board, commission, committee, <u>public</u> authority or agency may lease or sell the site for a resource recovery facility to a qualified vendor which has

- 1 been awarded a contract pursuant to the provisions of [this
- amendatory and supplementary act P.L.1985, c.38 (C.13:1E-136 et
- 3 <u>al.)</u>, or pursuant to the "Local Public Contracts Law," P.L.1971, c.198
- 4 (C.40A:11-1 et seq.), or any other contracting procedure permitted by
- 5 law for the design, financing, construction, operation, or maintenance,
- 6 or any combination thereof, of resource recovery facilities or the
- 7 provision of resource recovery services.
- 8 (cf: P.L.1985, c.38, s.32)

(C.13:1E-136 et al.).

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- 10 84. Section 33 of P.L.1985, c.38 (C.13:1E-168) is amended to 11 read as follows:
- 33. a. (1) The department may adopt, pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), any rules and regulations necessary to implement the provisions of [this amendatory and supplementary act] P.L.1985, c.38
 - (2) The department shall adopt rules and regulations for the engineering design of resource recovery facilities, to include a requirement that state-of-the-art air emission technology be installed to control the emission of hydrocarbons, particulates, dioxins, nitrogen oxides, carbon monoxide, heavy metals, hydrochloric acid, sulfur oxides and other acid gases and pollutants from each resource recovery facility which is expected to emit these pollutants.
- b. [The Board of Public Utilities may adopt, pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), any rules and regulations necessary to implement the provisions of this amendatory and supplementary act. [Deleted by amendment, P.L., c.]
- c. The Division of Local Government Services may adopt, pursuant to the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), any rules and regulations necessary to implement the provisions of [this amendatory and supplementary act] P.L.1985, c.38 (C.13:1E-136 et al.).
- 34 (cf: P.L.1985, c.38, s.33)

- 36 85. Section 8 of P.L.1985, c.368 (C.13:1E-176) is amended to read as follows:
- 38 [It] The provisions of any other law, or of any rule or 39 regulation adopted pursuant thereto, to the contrary notwithstanding, 40 it shall remain the continuing responsibility of the owner or operator 41 of every sanitary landfill facility to **[**insure that the rates or charges 42 received at the facility, whether or not these rates or charges are 43 subject to the jurisdiction of the Board of Public Utilities pursuant to P.L.1970, c.40 (C.48:13A-1 et seq.), will provide set aside sufficient 44 revenues for all costs, including closure and post-closure costs, as 45

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1 identified and defined in rules and regulations adopted by the 2 department pursuant to the "Solid Waste Management Act," P.L.1970, 3 c.39 (C.13:1E-1 et seq.) or P.L.1981, c.306 (C.13:1E-100 et seq.), 4 likely to be incurred by the sanitary landfill facility. 5 In order to [insure] ensure the integrity of financial planning for closure, the owner or operator of every sanitary landfill facility[, 6 7 whether or not the rates or charges received by the facility are subject 8 to the jurisdiction of the Board of Public Utilities, I shall submit for 9 approval to the department [and, where relevant, the board,] a 10 financial plan addressing all aspects of closure. [The owner or operator of every existing sanitary landfill facility for which a 11 12 registration statement and engineering design have been filed with, and 13 approved by, the department prior to June 1, 1985 shall submit a 14 financial plan for closure within 180 days of the effective date of this 15 act, except that the department, or the board, as the case may be, may 16 grant an extension of up to 180 days, if sufficient reason exists to 17 grant the extension. The owner or operator of every new sanitary 18 landfill facility for which a registration statement and engineering 19 statement have been filed with the department subsequent to June 1, 20 1985 shall submit for approval to the department and, where relevant, 21 the board, a financial plan for closure prior to commencement of 22 operations, except that the department, or the board, as the case may 23 be, may grant an extension of up to 180 days, if sufficient reason exists 24 to grant the extension. 25 The owner or operator of every sanitary landfill facility shall 26 submit for approval to the department a financial plan for closure 27 prepared in accordance with the rules and regulations adopted by the 28 department pursuant to the "Solid Waste Management Act," P.L.1970. 29 c.39 (C.13:1E-1 et seq.) or P.L.1981, c.306 (C.13:1E-100 et seq.). 30 Any owner or operator of a sanitary landfill facility who shall fail 31 to prepare or submit for approval to the department a financial plan for 32 closure, as provided herein, shall be guilty of a crime of the third 33 34 (cf: P.L.1985, c.368, s.8) 35 36 86. Section 7 of P.L.1991, c.94 (C.13:1E-205) is amended to read 37 as follows: 38 7. No solid waste collector registered pursuant to sections 4 and 39 5 of P.L.1970, c.39 (C.13:1E-4 and 13:1E-5) [and holding a 40 certificate of public convenience and necessity pursuant to sections 7 41 and 10 of P.L.1970, c.40 (C.48:13A-6 and 48:13A-9)] shall

knowingly collect used lead acid batteries placed for collection and

disposal as solid waste. A solid waste collector may refuse to collect

a solid waste container containing a used lead acid battery.

45 (cf: P.L.1991, c.94, s.7)

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- 1 87. Section 8 of P.L.1973, c.208 (C.40:8A-8) is amended to read 2 as follows:
- 8. If any party performing a service on behalf of another party or parties to a contract utilizes the services of a private contractor to perform all or most of [such] the service, or all or most of a specific and separate segment of the services so contracted for, [such] the party shall be required to award the contract for the work to be performed by a private contractor under [such] the contract in accordance with the provisions of the "Local Public Contracts Law."
- 10 [(N.J.S.] <u>P.L.1971. c.198 (C.</u>40A:11-1 et seq.).
- The provisions of this section shall apply to any contract for the collection of municipal solid waste or for the disposal of municipal solid waste, including a municipal solid waste disposal contract entered into with any person, public authority or county that owns or operates a county solid waste facility pursuant to section 40 of P.L., c. (C.13:1E-28.11)(pending in the Legislature as this bill).
- 17 (cf: P.L.1973, c.208, s.8)

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- 88. Section 3 of P.L.1957, c.183 (C.40:14B-3) is amended to read as follows:
- 3. As used in this act[, unless a different meaning clearly appears from the context]:
 - (1) "Municipality" shall mean any city of any class, any borough, village, town, township, or any other municipality other than a county or a school district, and except when used in section 4, 5, 6, 11, 12, 13, 42 or 45 of [this act] P.L.1957, c.183 (C.40:14B-4 through 40:14B-6, 40:14B-11 through 40:14B-13, 40:14B-42 or 40:14B-45),
- 27 <u>40:14B-6, 40:14B-11 through 40:14B-13, 40:14B-42 or 40:14B-45)</u>, 28 any agency thereof or any two or more thereof acting jointly or any 29 joint meeting or other agency of any two or more thereof;
- 30 (2) "County" shall mean any county of any class;
- (3) "Governing body" shall mean, in the case of a county, the 31 32 board of chosen freeholders, or in the case of those counties organized 33 pursuant to the provisions of the "Optional County Charter Law" 34 (P.L.1972, c.154; C.40:41A-1 et seq.), the board of chosen freeholders and the county executive, the county supervisor or the 35 36 county manager, as appropriate, and, in the case of a municipality, the 37 commission, council, board or body, by whatever name it may be 38 known, having charge of the finances of the municipality;
 - (4) "Person" shall mean any person, association, corporation, nation, state or any agency or subdivision thereof, other than a county or municipality of the State or a municipal authority;
- 42 (5) "Municipal authority" shall mean a public body created or 43 organized pursuant to section 4, 5 or 6 of [this act] P.L.1957, c.183 44 (C.40:14B-4, 40:14B-5 or 40:14B-6) and shall include a municipal 45 utilities authority created by one or more municipalities and a county 46 utilities authority created by a county;

- 1 (6) Subject to the exceptions provided in section 10, 11 or 12 of
 2 [this act] P.L.1957, c.183 (C.40:14B-10, 40:14B-11 or 40:14B-12),
 3 "district" shall mean the area within the territorial boundaries of the
 4 county, or of the municipality or municipalities, which created or
 5 joined in or caused the creation or organization of a municipal
 6 authority;
 - (7) "Local unit" shall mean the county, or any municipality, which created or joined in or caused the creation or organization of a municipal authority;

- (8) "Water system" shall mean the plants, structures and other real and personal property acquired, constructed or operated or to be acquired, constructed or operated by a municipal authority or by any person to whom a municipal authority has extended credit for this purpose for the purposes of the municipal authority, including reservoirs, basins, dams, canals, aqueducts, standpipes, conduits, pipelines, mains, pumping stations, water distribution systems, compensating reservoirs, waterworks or sources of water supply, wells, purification or filtration plants or other plants and works, connections, rights of flowage or division, and other plants, structures, boats, conveyances, and other real and personal property, and rights therein, and appurtenances necessary or useful and convenient for the accumulation, supply or distribution of water;
- (9) "Sewerage system" shall mean the plants, structures, on-site wastewater systems and other real and personal property acquired, constructed or operated or to be acquired, constructed, maintained or operated by a municipal authority or by any person to whom a municipal authority has extended credit for this purpose for the purposes of the municipal authority, including sewers, conduits, pipelines, mains, pumping and ventilating stations, sewage treatment or disposal systems, plants and works, connections, outfalls, compensating reservoirs, and other plants, structures, boats, conveyances, and other real and personal property, and rights therein, and appurtenances necessary or useful and convenient for [the collection, treatment, purification or disposal in a sanitary manner of any sewage, liquid or solid wastes, night soil or industrial wastes] their use or operation;
- (10) "Utility system" shall mean a water system, solid waste [system] facilities, sewerage system, or a hydroelectric system or any combination of such facilities or systems, acquired, constructed or operated or to be acquired, constructed or operated by a municipal authority or by any person to whom a municipal authority has extended credit for this purpose;
- 43 (11) "Cost" shall mean, in addition to the usual connotations 44 thereof, the cost of <u>planning</u>, acquisition or construction of all or any 45 part of a utility system <u>by or on behalf of a municipal authority</u> and of 46 all or any property, rights, easements, privileges, agreements and

- 1 franchises deemed by the municipal authority to be necessary or useful 2 and convenient therefor or in connection therewith, including interest 3 or discount on bonds, cost of issuance of bonds, architectural, 4 engineering and inspection costs and legal expenses, cost of financial, professional and other estimates and advice, organization, 5 6 administrative, operating and other expenses of the municipal 7 authority prior to and during such acquisition or construction, and all 8 such other expenses as may be necessary or incident to the financing, 9 acquisition, construction and completion of [said] the utility system or part thereof and the placing of the same in operation or the 10 disposition of the same, and also such provision or reserves for 11 working capital, operating, maintenance or replacement expenses or 12 13 for payment or security of principal of or interest on bonds during or 14 after such acquisition or construction as the municipal authority may 15 determine, and also reimbursements to the municipal authority or any county, municipality or other person of any moneys theretofore 16 expended for the purposes of the municipal authority or to any county 17 18 or municipality of any moneys theretofore expended for or in 19 connection with a utility system, including water supply, solid waste 20 facilities, water distribution, sanitation or hydroelectric facilities;
 - (12) "Real property" shall mean lands both within or without the State, and improvements thereof or thereon, or any rights or interests therein;

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- (13) "Construct" and "construction" shall connote and include acts of construction, reconstruction, replacement, extension, improvement and betterment of a utility system;
- (14) "Industrial wastes" shall mean liquid or other wastes resulting from any processes of industry, manufacture, trade or business or from the development of any natural resource, and shall include any chemical wastes or hazardous wastes;
- (15) "Sewage" shall mean the water-carried wastes created in and carried, or to be carried, away from, or to be processed by on-site wastewater systems, residences, hotels, apartments, schools, hospitals, industrial establishments, or any other public or private building, together with such surface or ground water and industrial wastes and leachate as may be present;
- 37 (16) "On-site wastewater system" means any of several facilities, 38 septic tanks or other devices, used to collect, treat, reclaim, or dispose 39 of wastewater or sewage on or adjacent to the property on which the 40 wastewater or sewage is produced, or to convey such wastewater or 41 sewage from said property to such facilities as the authority may 42 establish for its disposal;
- 43 (17) "Pollution" means the condition of water resulting from the 44 introduction therein of substances of a kind and in quantities rendering 45 it detrimental or immediately or potentially dangerous to the public 46 health, or unfit for public or commercial use;

- 1 (18) "Bonds" shall mean bonds or other obligations issued 2 pursuant to [this act] the provisions of P.L.1957, c.183 (C.40:14B-1 3 et seq.);
- 4 (19) "Service charges" shall mean water service charges, solid waste [service] charges, sewer service charges, hydroelectric service charges or any combination of such charges, as said terms are defined in section 21 or 22 of [this act] P.L.1957, c.183 (C.40:14B-21 or 40:14B-22) or in section 7 of [this amendatory and supplementary act] P.L.1980, c.34 (C.40:14B-21.1);

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- (20) "Compensating reservoir" shall mean the structures, facilities and appurtenances for the impounding, transportation and release of water for the replenishment in periods of drought or at other necessary times of all or a part of waters in or bordering the State diverted into a utility system operated by a municipal authority;
- (21) "Sewage authority" shall mean a public body created pursuant to the Sewerage Authorities Law (P.L.1946, c.138) or the acts amendatory thereof or supplemental thereto;
- 18 (22) "County sewer authority" shall mean a sanitary sewer district 19 authority created pursuant to the act entitled "An act relating to the 20 establishment of sewerage districts in first- and second-class counties, the creation of Sanitary Sewer District Authorities by the establishing 21 22 of such districts, prescribing the powers and duties of any such authority and of other public bodies in connection with the 23 24 construction of sewers and sewage disposal facilities in any such 25 district, and providing the ways and means for paying the costs of construction and operation thereof," approved April 23, 1946 26 27 (P.L.1946, c.123), or the acts amendatory thereof or supplemental 28 thereto;
- 29 (23) "Chemical waste" shall mean a material normally generated 30 by or used in chemical, petrochemical, plastic, pharmaceutical, 31 biochemical or microbiological manufacturing processes or petroleum 32 refining processes, which has been selected for waste disposal and 33 which is known to hydrolize, ionize or decompose, which is soluble, 34 burns or oxidizes, or which may react with any of the waste materials 35 which are introduced into the landfill, or which is buoyant on water, 36 or which has a viscosity less than that of water or which produces a 37 foul odor. Chemical waste may be either hazardous or nonhazardous;
 - (24) "Effluent" shall mean liquids which are treated in and discharged by sewage treatment plants;
- 40 (25) "Hazardous wastes" shall mean any waste or combination of 41 waste which poses a present or potential threat to human health, living 42 organisms or the environment. "Hazardous waste" shall include, but 43 not be limited to, waste material that is toxic, corrosive, irritating, 44 sensitizing, radioactive, biologically infectious, explosive or 45 flammable;
 - (26) "Leachate" shall mean a liquid that has been in contact with

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solid waste and contains dissolved or suspended materials from that solid waste;

- ["Recycling"] "Resource recovery" shall mean the [separation,] collection, [processing or] separation, recycling and recovery of metals, glass, paper[, solid waste] and other materials for reuse; or the incineration of solid waste for energy production and [shall include resource recovery] the recovery of metals and other materials for reuse;
- 9 (28) "Sludge" shall mean any solid, semisolid, or liquid waste 10 generated from a municipal, industrial or other sewage treatment plant, 11 water supply treatment plant, or air pollution control facility, or any 12 other such waste having similar characteristics and effects; "sludge" 13 shall not include effluent;
- 14 (29) "Solid waste" shall mean garbage, refuse, and other discarded 15 materials resulting from industrial, commercial and agricultural operations, and from domestic and community activities, and shall 16 include all other waste materials including [sludge, chemical waste, 17 hazardous wastes and liquids, except for [liquids which are treated 18 19 in public sewage treatment plants and except for solid animal and 20 vegetable wastes source separated recyclable materials or source separated food waste collected by [swine] livestock producers 21 22 [licensed] approved by the State Department of Agriculture to collect,
- 23 prepare and feed such wastes to [swine] <u>livestock</u> on their own farms; 24 (30) "Solid waste [system] facilities" shall mean and include the 25 plants, structures and other real and personal property acquired, 26 constructed or operated or to be acquired, constructed or operated by 27 [an] , or on behalf of, any person, municipal authority or county pursuant to the provisions of the "Solid Waste Management Act," 28 P.L.1970, c.39 (C.13:1E-1 et seq.) or by any person to whom a 29 30 municipal authority has extended credit for this purpose pursuant to the provisions of [this act] P.L.1984, c.178, including transfer 31 32 stations, incinerators, [recycling] resource recovery facilities, 33 Including facilities for the generation, transmission and distribution 34 of energy derived from the processing of solid waste, anitary landfill 35 facilities or other property or plants for the collection, recycling, 36 transfer or disposal of solid waste and all vehicles, equipment and 37 other real and personal property and rights thereon and appurtenances 38 necessary or useful and convenient for the collection, recycling, or 39 disposal of solid waste in a sanitary manner;
- (31) "Hydroelectric system" shall mean the plants, structures and other real and personal property acquired, constructed or operated or to be acquired, constructed or operated by an authority pursuant to the provisions of [this act] P.L.1980, c.34, including all that which is necessary or useful and convenient for the generation, transmission and sale of hydroelectric power at wholesale;

- 1 (32) "Hydroelectric power" shall mean the production of electric 2 current by the energy of moving water;
- 3 (33) "Sale of hydroelectric power at wholesale" shall mean any 4 sale of hydroelectric power to any person for purposes of resale of 5 such power;
- 6 (34) "County solid waste facility" means a solid waste facility that 7 is designated by a municipal authority or county in its adopted district 8 solid waste management plan as approved by the Department of 9 Environmental Protection prior to November 10, 1997 as the in-10 county facility to which solid waste generated within the boundaries 11 of the county is transported for final disposal, or transfer for 12 transportation to an offsite solid waste facility or designated out-of-13 district disposal site for disposal, as appropriate, pursuant to 14 interdistrict or intradistrict waste flow orders issued by the
- 16 (35) "Debt service" means amounts due and payable by a municipal authority for bonded indebtedness or other financing commitments entered into or issued by a municipal authority to finance a county solid waste facility, which are secured, directly or indirectly, by revenues derived from the rates, fees or charges received at the county solid waste facility for solid waste disposal;
 - (36) "Recycling" shall mean any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products;
 - (37) "Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other solid waste facility;
- 30 (38) "Responsible solid waste generator" means any property 31 owner, tenant or occupant of any single-family residential dwelling or 32 multi-family multiple dwelling, or the owner, tenant or occupant of any 33 industrial, commercial or institutional building or structure located 34 within the boundaries of any municipality, who generates solid waste at those premises; 35
- (39) "Transfer station" means a solid waste facility at which solid 36 37 waste is transferred from a solid waste collection vehicle to a 38 registered solid waste haulage vehicle, including a rail car, for 39 transportation to an offsite solid waste facility or designated out-of-40 state disposal site for disposal.
- 41 (cf: P.L.1984, c.178, s.1)

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department;

- 43 89. Section 19 of P.L.1957, c.183 (C.40:14B-19) is amended to 44 read as follows:
- 45 19. **[**(a)**]** <u>a.</u> The purposes of every municipal authority shall be (1) the provision and distribution of an adequate supply of water for 46

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1 the public and private uses of the local units, and their inhabitants, 2 within the district, [and] (2) the relief of waters in or bordering the 3 State from pollution arising from causes within the district and the 4 relief of waters in, bordering or entering the district from pollution or 5 threatened pollution, and the consequent improvement of conditions 6 affecting the public health, (3) the provision of sewage collection and 7 disposal service within or without the district, [and] (4) the provision 8 of water supply and distribution service in such areas without the 9 district as are permitted by the provisions of this act, [and] (5) the 10 provision of solid waste collection services, solid waste disposal 11 services [and] or solid waste facilities within or without the district in a manner consistent with the "Solid Waste Management Act," 12 13 P.L.1970, c.39 (C.13:1E-1 et seq.) and in conformance with the 14 district solid waste management plans adopted by the solid waste 15 management districts created therein, [and] (6) the generation, 16 transmission and sale of hydroelectric power at wholesale, and (7) the 17 operation and maintenance of utility systems owned by other 18 governments located within the district through contracts with [said] 19 those governments.

[(b)] b. Every municipal authority is hereby authorized, subject to the limitations of [this act] P.L.1957, c.183 (C.40:14B-1 et seq.), to acquire, in its own name but for the local unit or units, by purchase, gift, condemnation or otherwise, lease as lessee, and, notwithstanding the provisions of any charter, ordinance or resolution of any county or municipality to the contrary, to construct, maintain, operate and use such reservoirs, basins, dams, canals, aqueducts, standpipes, conduits, pipelines, mains, pumping and ventilating stations, treatment, purification and filtration plants or works, trunk, intercepting and outlet sewers, water distribution systems, waterworks, sources of water supply and wells at such places within or without the district, such compensating reservoirs within a county in which any part of the district lies, and such other plants, structures, boats and conveyances, as in the judgment of the municipal authority will provide an effective and satisfactory method for promoting purposes of the municipal authority.

[(c)**]** <u>c.</u> Every municipal authority is hereby authorized and directed, when in its judgment its sewerage system or any part thereof will permit, to collect from any and all public systems within the district all sewage and treat and dispose of the same in such manner as to promote purposes of the municipal authority.

41 (cf: P.L.1980, c.34, s.6)

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- 43 90. Section 20 of P.L.1957, c.183 (C.40:14B-20) is amended to 44 read as follows:
- 45 20. Every municipal authority shall be a public body politic and

- 1 corporate constituting a political subdivision of the State established 2 as an instrumentality exercising public and essential governmental 3 functions to provide for the public health and welfare and shall have 4 perpetual succession and have the following powers:
- 5 (1) To adopt and have a common seal and to alter the same at 6 pleasure;
 - (2) To sue and be sued;

- (3) In the name of the municipal authority and on its behalf, to acquire, hold, use and dispose of its service charges and other revenues and other moneys;
- (4) In the name of the municipal authority but for the local unit or units, to acquire, rent, hold, lease as lessor, use and dispose of other personal property for the purposes of the municipal authority;
- (5) In the name of the municipal authority but for the local unit or units and subject to the limitations of this act, to acquire by purchase, gift, condemnation or otherwise, or lease as lessee, real property and easements therein, necessary or useful and convenient for the purposes of the municipal authority, and subject to mortgages, deeds of trust or other liens, or otherwise, and to hold, lease as lessor, and to use the same, and to dispose of property so acquired no longer necessary for the purposes of the municipal authority;
- (6) To produce, develop, purchase, accumulate, distribute and sell water and water services, facilities and products within or without the district, provided that no water shall be sold at retail in any municipality without the district unless the governing body of [such] the municipality shall have adopted a resolution requesting the municipal authority to sell water at retail in [such] the municipality, and the [board of public utility commissioners] Board of Public Utilities shall have approved [such] the resolution as necessary and proper for the public convenience;
- (7) To provide for and secure the payment of any bonds and the rights of the holders thereof, and to purchase, hold and dispose of any bonds;
- (8) To accept gifts or grants of real or personal property, money, material, labor or supplies for the purposes of the municipal authority, and to make and perform such agreements and contracts as may be necessary or convenient in connection with the procuring, acceptance or disposition of such gifts or grants;
- (9) To enter on any lands, waters or premises for the purpose of making surveys, borings, soundings and examinations for the purposes of the municipal authority, and whenever the operation of a septic tank or other component of an on-site wastewater system shall result in the creation of pollution or contamination source on private property such that under the provisions of R.S.26:3-49, a local board of health would have the authority to notify the owner and require said owner to abate the same, representatives of an authority shall have the power to enter,

at all reasonable times, any premises on which [such] the pollution or contamination source shall exist, for the purpose of inspecting, rehabilitating, securing samples of any discharges, improving, repairing, replacing, or upgrading [such] the septic tank or other

component of an on-site wastewater system;

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action;

- 6 (10) To establish an inspection program to be performed at least 7 once every three years on all on-site wastewater systems installed 8 within the district which inspection program shall contain the 9 following minimum notice provisions: (i) not less than 30 days prior 10 to the date of the inspection of any on-site wastewater system as 11 described herein, the authority shall notify the owner and resident of 12 the property that the inspection will occur; and (ii) not less than 13 60 days prior to the date of the performance of any work other than 14 an inspection, the municipal authority shall provide notice to the 15 owner and resident of the property in which the work will be 16 performed. The notice to be provided to such owner and resident 17 under this subsection shall include a description of the deficiency 18 which necessitates the work and the proposed remedial action, and the 19 proposed date for beginning and duration of the contemplated remedial
 - (11) To prepare and file in the office of the municipal authority records of all inspections, rehabilitation, maintenance, and work, performed with respect to on-site wastewater disposal systems;
 - (12) To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of the utility system and any other of its properties, and to amend the same;
 - (13) To do and perform any acts and things authorized by [this act] the provisions of P.L.1957, c.183 (C.40:14B-1 et seq.) under, through or by means of its own officers, agents and employees, or by contracts with any person;
 - (14) To enter into any and all contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purposes of the municipal authority or to carry out any power expressly given in [this act] the provisions of P.L.1957, c.183 (C.40:14B-1 et seq.) subject to "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.); and
- 38 (15) To extend credit or make loans to any person for the 39 designing, acquiring, constructing, planning, reconstructing, 40 improving, equipping, furnishing, and operating by that person of any 41 part of [a solid waste system] solid waste collection system or solid 42 waste facilities, or a sewage treatment system, wastewater treatment 43 or collection system for the provision of services and facilities within 44 or without the district, which in the case of [a solid waste system] 45 solid waste collection services, solid waste disposal services or solid 46 waste facilities shall be in a manner consistent with the "Solid Waste

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- Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.) and in 1
- 2 conformance with the district solid waste management plans adopted
- 3 by the solid waste management districts created therein. The credits or
- 4 loans may be secured by loan and security agreements, mortgages,
- 5 leases and any other instruments, upon [such] the terms as the
- authority shall deem reasonable, including provision for the 6
- 7 establishment and maintenance of reserve and insurance funds, and to
- 8 require the inclusion in any mortgage, lease, contract, loan and
- 9 security agreement or other instrument, provisions for the
- 10 construction, use, operation and maintenance and financing of that part
- 11 of the aforementioned systems as the municipal authority may deem
- 12 necessary or desirable.
- 13 (cf: P.L.1984, c.178, s.2)

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- 15 91. Section 15 of P.L.1977, c.384 (C.40:14B-22.1) is amended to 16 read as follows:
- 15. a. Every municipal authority is hereby authorized to calculate, 17
- 18 charge and collect rents, rates, fees or other charges ([in this act
- 19 sometimes hereinafter referred to as "solid waste service charges")
- for the use or services of [the solid waste system] solid waste 20
- 21 collection services, solid waste disposal services or solid waste
- 22 facilities acquired, constructed or operated or to be acquired,
- 23 constructed or operated by, or on behalf of, the municipal authority.
- 24 [Such] The solid waste [service] charges may be charged to and
- 25 collected from any municipality or any person contracting for such use
- or services or from the owner or occupant, or both of them, of any 26
- 27 real property from or on which originates or has originated any solid
- 28 waste to be [treated by] collected or disposed at the solid waste
- 29 [system] <u>facilities</u> of the <u>municipal</u> authority, and the owner of any
- such real property shall be liable for and shall pay [such] the solid
- 31 waste [service] charges to the municipal authority at the time when
- 32 and place where [such] the solid waste [service] charges are due and
- 33 payable.

- 34 [Such rents, rates, fees and]
- 35 b. The solid waste charges, being in the nature of use or service
- charges, shall as nearly as the municipal authority shall deem 36
- 37 practicable and equitable be uniform throughout the county for the
- 38 same type, class and amount of use or service of the solid waste
- 39 [system] collection services, solid waste disposal services or solid
- 40 waste facilities, except as permitted by section 1 of P.L.1992, c.215
- 41 (C.40:14B-22.2), and may be based or computed on any factors
- 42 determining the type, class and amount of use or service of the solid
- 43 waste [system] collection services, solid waste disposal services or
- solid waste facilities, and may give weight to the characteristics of the 44
- 45 solid waste and any other special matter affecting the cost of

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1 [treatment and disposal of the same] solid waste collection, disposal or recycling.

c. No municipal authority may impose or collect user charges from any municipality, responsible solid waste generator or solid waste collector. For the purposes of this subsection, "user charges" means any rates, fees or other charges imposed and collected by a county or municipal authority for the recovery of stranded solid waste facility debt, as those costs are defined in section 3 of P.L. , c. (C.13:1E-

9 210)(pending in the Legislature as this bill).

10 (cf: P.L.1992, c.215, s.3)

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92. Section 33 of P.L.1957, c.183 (C.40:14B-33) is amended to read as follows:

33. Neither the members of the municipal authority nor any person executing bonds issued pursuant to this act shall be liable personally on the bonds by reason of the issuance thereof. Bonds or other obligations issued pursuant to this act shall not be in any way a debt or liability of the State, and bonds or other obligations issued by a municipal authority pursuant to this act shall not be in any way a debt or liability of the State or of any local unit or of any county or municipality and shall not create or constitute any indebtedness, liability or obligation of the State or of any such local unit, county or municipality, either legal, moral or otherwise, and nothing in this act contained shall be construed to authorize any municipal authority to incur any indebtedness on behalf of or in any way to obligate the State or any county or municipality. The authority may receive moneys from the State Solid Waste Facility Debt Retirement Fund created pursuant to section 8 of P.L. , c. (C.13:1E-215)(pending in the Legislature as this bill).

30 (cf: P.L.1957, c.183, s.33)

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93. Section 49 of P.L.1957, c.183 (C.40:14B-49) is amended to read as follows:

49. Any municipal authority for the carrying out and effectuation of its purposes, and (a) any of the local units (b) any other municipality whether within or without the district and (c) any other municipal authority, any sewerage authority or any other public body of the State empowered to treat or dispose of sewage or solid waste (all such local units, municipalities, other municipal authorities, sewerage authorities and other bodies being hereinafter referred to individually as a "governmental unit") for fostering the relief of waters in, bordering or entering the territorial area of the governmental unit from pollution or threatened pollution or assisting the municipal authority in carrying out and effectuating its purposes, may enter into a contract or contracts providing for or relating to the collection, treatment and disposal of sewage or solid waste collection, disposal or recycling originating in

1 the district or received by the municipal authority, or originating in the

2 territorial area of or collected by the governmental unit, by means of

3 the sewerage or solid waste [system] collection system, solid waste

disposal services or solid waste facilities or any sewerage or solid

5 waste facilities of the governmental unit or both, and the cost and

6 expense of [such] the collection, treatment and disposal of sewage or

7 solid waste collection, disposal or recycling.

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8 Any municipal authority for the carrying out and effectuation of its 9 purposes, and (a) any of the local units (b) any other municipality 10 whether within or without the district and (c) any other municipal authority, any sewerage authority or any other public body of the State 11 12 empowered to sell and supply water (all such local units, 13 municipalities, other municipal authorities, sewerage authorities and 14 other bodies being hereinafter referred to individually as a 15 "governmental unit") for fostering the provision and distribution of an adequate supply of water within the territorial area of the 16 17 governmental unit or assisting the municipal authority in carrying out 18 and effectuating its purposes may enter into a contract or contracts providing for or relating to the sale or supplying of water to such 19 20 municipal authority or to the governmental unit or to persons or 21 properties within the district or the governmental unit, and the cost 22 and expense of such sale or supplying of water. Any such contract may 23 provide for the payment to the municipal authority by the 24 governmental unit annually or otherwise of such sum or sums of 25 money, computed at fixed amounts or by a formula based on any factors or other matters described in section 21 or section 22 of [this 26 27 act P.L.1957, c.183 (C.40:14B-21 or 40:14B-22) or in any other 28 manner, as said contract or contracts may provide, and may provide 29 that the sum or sums so payable to the municipal authority shall be in 30 lieu of all or any part of the service charges which would otherwise be 31 charged and collected by the municipal authority with regard to 32 persons or real property within the territorial area of the governmental 33 unit.

Such contract or contracts may also contain provisions as to the financing and payment of expenses to be incurred by the municipal authority and determined by it to be necessary for its purposes prior to the placing in operation of a sewerage system, solid waste collection services, solid waste disposal services or solid waste facilities or water supply and distribution system and may provide for the payment by the governmental unit to the municipal authority for application to such expenses or indebtedness therefor such sum or sums of money, computed as said contract or contracts may provide and as the governing body (hereinafter described) of the governmental unit shall, by virtue of its authorization of and entry into said contract or contracts, determine to be necessary for the purposes of the municipal authority.

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Every such contract shall be authorized and entered into under and pursuant to a resolution adopted by the authority in the case of municipal or other authority, an ordinance of the governing body in the case of a municipality, a resolution or ordinance of the governing body in the case of a county, and, in the case of any other public body, a resolution of the commission, council, board or body by whatever name it may be known (in this section sometimes referred to as "governing body") having charge of the finances of such public body, but the terms or text of said contract need not be set forth in full or stated in any such resolution or ordinance if the form of said contract is on file in the office of the clerk or other recording officer of the governmental unit or its governing body and the place in fact of such filing is described in the resolution or ordinance.

Any such contract may be made with or without consideration and for a specified or an unlimited time and on any terms and conditions which may be approved by or on behalf of the governmental unit and which may be agreed to by the municipal authority in conformity with its contracts with the holders of any bonds, and shall be valid whether or not an appropriation with respect thereto is made by the governmental unit prior to authorization or execution thereof. Every such governmental unit is hereby authorized and directed to do and perform any and all acts or things necessary, convenient or desirable to carry out and perform every such contract and to provide for the payment or discharge of any obligation thereunder in the same manner as other obligations of such governmental unit. Subject to any such contracts with the holders of bonds, the municipal authority is hereby authorized to do and perform any and all acts or things necessary, convenient or desirable to carry out and perform every such contract and, in accordance with any such contract, to waive, modify, suspend or reduce the service charges which would otherwise be charged and collected by the municipal authority with regard to persons or real property within the territorial area of the governmental unit, but nothing in this section or any such contract shall prevent the municipal authority from charging and collecting, as if such contract had not been made, service charges with regard to such persons and real property sufficient to meet any default or deficiency in any payments agreed in such contract to be made by such governmental unit.

No municipal authority may impose or collect user charges from any municipality, responsible solid waste generator or solid waste collector. For the purposes of this section, "user charges" means any rates, fees or other charges imposed and collected by a county or municipal authority for the recovery of stranded solid waste facility debt as defined in section 3 of P.L. , c. (C.13:1E-210)(pending in

44 <u>the Legislature as this bill).</u>

45 (cf: P.L.1979, c.86, s.14)

- 1 94. Section 2 of P.L.1960, c.183 (C.40:37A-45) is amended to 2 read as follows:
- 2. As used in this act[, unless a different meaning clearly appears from the context]:
 - (a) "Authority" shall mean a public body created pursuant to [this act] the provisions of P.L.1960, c.183 (C.40:37A-44 et seq.);

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- 7 (b) "Bond resolution" shall have the meaning ascribed thereto in 8 section 17 of P.L.1960, c.183 (C.40:37A-60);
- 9 (c) "Bonds" shall mean bonds, notes or other obligations issued 10 pursuant to [this act] the provisions of P.L.1960, c.183 (C.40:37A-44 11 et seq.);
 - (d) "Construct" and "construction" shall connote and include acts of clearance, demolition, construction, development or redevelopment, reconstruction, replacement, extension, improvement and betterment;
- 15 "Cost" shall mean, in addition to the usual connotations 16 thereof, the cost of planning, acquisition or construction of all or any 17 part of any public facility or facilities of an authority and of all or any 18 property, rights, easements, privileges, agreements and franchises 19 deemed by the authority to be necessary or useful and convenient 20 therefor or in connection therewith, including interest or discount on 21 bonds, cost of issuance of bonds, architectural, engineering and 22 inspection costs and legal expenses, cost of financial, professional and 23 other estimates and advice, organization, administrative, operating and 24 other expenses of the authority prior to and during such acquisition or 25 construction, and all such other expenses as may be necessary or 26 incident to the financing, acquisition, construction and completion of 27 such public facility or facilities or part thereof and the placing of the 28 same fully in operation or the disposition of the same, and also such provision or reserves for working capital, operating, maintenance or 29 30 replacement expenses or for payment or security of principal of or 31 interest on bonds during or after such acquisition or construction as 32 the authority may determine, and also reimbursements to the authority 33 or any governmental unit or person of any moneys theretofore 34 expended for the purposes of the authority;
 - (f) The term "county" shall mean any county of any class of the State and shall include, without limitation, the terms "the county" and "beneficiary county" defined in this [act] section, and the term "the county" shall mean the county which created an authority pursuant to [this act] the provisions of P.L.1960, c.183 (C.40:37A-44 et seq.);
 - (g) "Development project" shall mean any lands, structures, or property or facilities acquired or constructed or to be acquired or constructed by an authority for the purposes of the authority described in subsection (e) of section 11 of P.L.1960, c.183 (C.40:37A-54);
- 44 (h) "Facility charges" shall have the meaning ascribed to said term 45 in section 14 of P.L.1960, c.183 (C.40:37A-57);
- 46 (i) "Facility revenues" shall have the meaning ascribed to said term

- 1 in subsection (e) of section 20 of P.L.1960, c.183 (C.40:37A-63);
- 2 (j) "Governing body" shall mean, in the case of a county, the 3 board of chosen freeholders, or in the case of a county operating under 4 article 3 or 5 of the "Optional County Charter Law" (P.L.1972, c.154; C.40:41A-1 et seq.) as defined thereunder, and, in the case of a 5 6 municipality, the commission, council, board or body, by whatever name it may be known, having charge of the finances of the 7 8 municipality;
- 9 (k) "Governmental unit" shall mean the United States of America 10 or the State or any county or municipality or any subdivision, 11 department, agency, or instrumentality heretofore or hereafter created, 12 designated or established by or for the United States of America or the 13 State or any county or municipality;
- 14 "Local bond law" shall mean chapter 2 of Title 40A, Municipalities and Counties, of the New Jersey Statutes (N.J.S.) as amended and supplemented; 16

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- (m) "Municipality" shall mean any city, borough, village, town, or township of the State but not a county or a school district;
- (n) "Person" shall mean any person, partnership, association, corporation or entity other than a nation, state, county or municipality or any subdivision, department, agency or instrumentality thereof;
- (o) "Project" shall have the meaning ascribed to said term in section 17 of P.L.1960, c.183 (C.40:37A-60);
- (p) "Public facility" shall mean any lands, structures, franchises, equipment, or other property or facilities acquired, constructed, owned, financed, or leased by the authority or any other governmental unit or person to accomplish any of the purposes of an authority authorized by section 11 of P.L.1960, c.183 (C.40:37A-54);
- (q) "Real property" shall mean lands within or without the State, above or below water, and improvements thereof or thereon, or any riparian or other rights or interests therein;
- 32 (r) "[Garbage and solid waste disposal system] Solid waste 33 facilities" shall mean the plants, structures and other real and personal 34 property acquired, constructed or operated or to be acquired, 35 constructed or operated by, or on behalf of, any person, county or a 36 county improvement authority <u>pursuant to the provisions of the "Solid</u> 37 Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.), 38 including transfer stations, incinerators, resource recovery facilities, 39 sanitary landfill facilities or other plants for the [treatment and] 40 transfer or disposal of [garbage,] solid waste [and refuse matter] and 41 all other real and personal property and rights therein and 42 appurtenances necessary or useful and convenient for the collection 43 [and treatment], recycling or disposal of solid waste in a sanitary 44 manner [of garbage, solid waste and refuse matter (but not including
- (s) "[Garbage, solid] Solid waste [or refuse matter]" shall mean 46

- 1 garbage, refuse and other discarded materials resulting from industrial,
- 2 commercial and agricultural operations, and from domestic and
- 3 community activities, and shall include all other waste materials
- 4 including [sludge, chemical waste, hazardous wastes and] liquids,
- 5 **L**except for liquids which are treated in public sewage treatment plants
- 6 and except for solid animal and vegetable wastes source separated
- 7 <u>recyclable materials or source separated food waste</u> collected by
- 8 [swine] <u>livestock</u> producers [licensed] <u>approved</u> by the State
- 9 Department of Agriculture to collect, prepare and feed such wastes to
- 10 [swine] <u>livestock</u> on their own farms;
- 11 (t) "Blighted, deteriorated or deteriorating area" may include an 12 area determined heretofore by the municipality to be blighted in 13 accordance with the provisions of P.L.1949, c.187, repealed by 14 P.L.1992, c.79 (C.40:55-21.1 et seq.) and, in addition, areas which are
- P.L.1992, c.79 (C.40:55-21.1 et seq.) and, in addition, areas which are determined by the municipality, pursuant to the same procedures as
- provided in said law, to be blighted, deteriorated or deteriorating
- 17 because of structures or improvements which are dilapidated or
- 18 characterized by disrepair, lack of ventilation or light or sanitary
 - facilities, faulty arrangement, location, or design, or other unhealthful
- 20 or unsafe conditions;

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- 21 (u) "Redevelopment" may include planning, replanning,
- 22 conservation, rehabilitation, clearance, development and
- redevelopment; and the construction and rehabilitation and provision for construction and rehabilitation of residential, commercial,
- 25 industrial, public or other structures and the grant or dedication or
- 26 rededication of spaces as may be appropriate or necessary in the
- interest of the general welfare for streets, parks, playgrounds, or other
- 28 public purposes including recreational and other facilities incidental or
- 29 appurtenant thereto, in accordance with a redevelopment plan
- 30 approved by the governing body of a municipality;
- 31 (v) "Redevelopment plan" shall mean a plan as it exists from time
- 32 to time for the redevelopment of all or any part of a redevelopment
- area, which plan shall be sufficiently complete to indicate such land
- 34 acquisition, demolition and removal of structures, redevelopment,
- 35 improvements, conservation or rehabilitation as may be proposed to
- 36 be carried out in the area of the project, zoning and planning changes,
- 37 if any, land uses, maximum densities, building requirements, the plan's
- 39 uses, improved traffic, public transportation, public utilities,

relationship to definite local objectives respecting appropriate land

- 40 recreational and community facilities, and other public improvements
- 41 and provision for relocation of any residents and occupants to be
- displaced in a manner which has been or is likely to be approved by the
- 43 Department of Community Affairs pursuant to the "Relocation
- 44 Assistance Law of 1967," P.L.1967, c.79 (C.52:31B-1 et seq.) and the
- 45 "Relocation Assistance Act," P.L.1971, c.362 (C.20:4-1 et seq.) and
- 46 rules and regulations pursuant thereto;

- 1 (w) "Redevelopment project" shall mean any undertakings and 2 activities for the elimination, and for the prevention of the 3 development or spread, of blighted, deteriorated, or deteriorating 4 areas and may involve any work or undertaking pursuant to a redevelopment plan; such undertaking may include: (1) acquisition of 5 6 real property and demolition, removal or rehabilitation of buildings and 7 improvements thereon; (2) carrying out plans for a program of 8 voluntary repair and rehabilitation of buildings or other improvements; 9 and (3) installation, construction or reconstruction of streets, utilities, 10 parks, playgrounds or other improvements necessary for carrying out 11 the objectives of the redevelopment project;
 - (x) "Redeveloper" shall mean any person or governmental unit that shall enter into or propose to enter into a contract with an authority for the redevelopment of an area or any part thereof under the provisions of [this act] P.L.1960, c.183 (C.40:37A-44 et seq.);

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- 16 (y) "Redevelopment area" shall mean an area of a municipality 17 which the governing body thereof finds is a blighted area or an area in 18 need of rehabilitation whose redevelopment is necessary to effectuate 19 the public purposes declared in [this act] the provisions of P.L.1960. 20 c.183 (C.40:37A-44 et seq.). A redevelopment area may include 21 lands, buildings, or improvements which of themselves are not 22 detrimental to the public health, safety or welfare, but whose inclusion 23 is found necessary, with or without change in their condition, for the 24 effective redevelopment of the area of which they are a part;
 - (z) ["Sludge" shall mean any solid, semisolid, or liquid waste generated from a municipal, industrial or other sewage treatment plant, water supply treatment plant, or air pollution control facility, or any other such waste having similar characteristics and effects, but shall not include effluent; and [(Deleted by amendment, P.L. , c.) (pending in the Legislature as this bill)
 - (aa) "Beneficiary county" shall mean any county that has not created an authority pursuant to [this act] the provisions of P.L.1960, c.183 (C.40:37A-44 et seq.);
- 34 (bb) "County solid waste facility" means a solid waste facility that 35 is designated by an authority or county in its adopted district solid waste management plan as approved by the Department of 36 37 Environmental Protection prior to November 10, 1997 as the in-38 county facility to which solid waste generated within the boundaries 39 of the county is transported for final disposal, or transfer for 40 transportation to an offsite solid waste facility or designated out-of-41 district disposal site for disposal, as appropriate, pursuant to 42 interdistrict or intradistrict waste flow orders issued by the 43 department:
- 44 (cc) "Debt service" means amounts due and payable by an 45 authority for bonded indebtedness or other financing commitments 46 entered into or issued by an authority to finance a county solid waste

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- facility, which are secured, directly or indirectly, by revenues derived
 from the rates, fees or charges received at the county solid waste
- 3 <u>facility for solid waste disposal;</u>
- 4 (dd) "Recycling" shall mean any process by which materials which 5 would otherwise become solid waste are collected, separated or
- 6 processed and returned to the economic mainstream in the form of raw
- 7 <u>materials or products;</u>
- 8 (ee) "Resource recovery facility" means a solid waste facility
 9 constructed and operated for the incineration of solid waste for energy
 10 production and the recovery of metals and other materials for reuse;
- or a mechanized composting facility, or any other solid waste facility:

 (ff) "Responsible solid waste generator" means any property
 owner, tenant or occupant of any single-family residential dwelling or
 multi-family multiple dwelling, or the owner, tenant or occupant of any
 industrial, commercial or institutional building or structure located
 within the boundaries of any municipality, who generates solid waste
- 17 <u>at those premises;</u>
 - (gg) "Transfer station" means a solid waste facility at which solid waste is transferred from a solid waste collection vehicle to a registered solid waste haulage vehicle, including a rail car, for
- 21 transportation to an offsite solid waste facility or designated out-of-
- 22 <u>state disposal site for disposal.</u>
- 23 (cf: P.L.1994, c.76, s.1)

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- 25 95. Section 11 of P.L.1960, c.183 (C.40:37A-54) is amended to 26 read as follows:
- read as follows:
 11. The purposes of every authority shall be (a) provision within
- 28 the county or any beneficiary county of public facilities for use by the
- State, the county or any beneficiary county, or any municipality in any such county, or any two or more or any subdivisions, departments,
- agencies or instrumentalities of any of the foregoing for any of their
- respective governmental purposes, (b) provision within the county or
- 33 any beneficiary county of public facilities for use as convention halls,
- 34 or the rehabilitation, improvement or enlargement of any convention
- hall, including appropriate and desirable appurtenances located within the convention hall or near, adjacent to or over it within boundaries
- determined at the discretion of the authority, including but not limited
- 38 to office facilities, commercial facilities, community service facilities,
- 39 parking facilities, hotel facilities and other facilities for the
- 40 accommodation and entertainment of tourists and visitors, (c) 41 provision within the county or any beneficiary county of structures,
- provision within the county or any beneficiary county of structures,
- 42 franchises, equipment and facilities for operation of public
- transportation or for terminal purposes, including development and improvement of port terminal structures, facilities and equipment for
- 45 public use in counties in, along or through which a navigable river
- 46 flows, (d) provision within the county or any beneficiary county of

1 structures or other facilities used or operated by the authority or any 2 governmental unit in connection with, or relative to development and 3 improvement of, aviation for military or civilian purposes, including 4 research in connection therewith, and including structures or other facilities for the accommodation of passengers, (e) provision within the 5 6 county or any beneficiary county of a public facility for a combination of governmental and nongovernmental uses; provided that not more 7 8 than 50% of the usable space in any such facility shall be made 9 available for nongovernmental use under a lease or other agreement by 10 or with the authority, (f) acquisition of any real property within the 11 county or any beneficiary county, with or without the improvements 12 thereof or thereon or personal property appurtenant or incidental 13 thereto, from the United States of America or any department, agency 14 or instrumentality heretofore or hereafter created, designated or 15 established by or for it, and the clearance, development or redevelopment, improvement, use or disposition of the acquired lands 16 17 and premises in accordance with the provisions and for the purposes stated in this act, including the construction, reconstruction, 18 19 demolition, rehabilitation, conversion, repair or alteration of 20 improvements on or to said lands and premises, and structures and 21 facilities incidental to the foregoing as may be necessary, convenient 22 or desirable, (g) acquisition, construction, maintenance and operation 23 of [garbage and solid waste disposal systems] solid waste collection 24 systems or solid waste facilities for the purpose of collecting [and]. 25 disposing or recycling of [garbage,] solid waste [or refuse matter], 26 whether owned or operated by any person, the authority or any other 27 governmental unit, within or without the county or any beneficiary 28 county, (h) the improvement, furtherance and promotion of the tourist 29 industries and recreational attractiveness of the county or any 30 beneficiary county through the planning, acquisition, construction, 31 improvement, maintenance and operation of facilities for the recreation 32 and entertainment of the public, which facilities may include, without 33 being limited to, a center for the performing and visual arts, (i) 34 provision of loans and other financial assistance and technical 35 assistance for the construction, reconstruction, demolition, 36 rehabilitation, conversion, repair or alteration of buildings or facilities 37 designed to provide decent, safe and sanitary dwelling units for 38 persons of low and moderate income in need of housing, including the 39 acquisition of land, equipment or other real or personal properties 40 which the authority determines to be necessary, convenient or 41 desirable appurtenances, all in accordance with the provisions of this 42 act, as amended and supplemented, (j) planning, initiating and carrying 43 out redevelopment projects for the elimination, and for the prevention 44 of the development or spread of blighted, deteriorated or deteriorating 45 areas and the disposition, for uses in accordance with the objectives of the redevelopment project, of any property or part thereof acquired in 46

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     the area of such project, (k) any combination or combinations of the
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     foregoing or following, and (1) subject to the prior approval of the
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     Local Finance Board, the planning, design, acquisition, construction,
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     improvement, renovation, installation, maintenance and operation of
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     facilities or any other type of real or personal property within the
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     county or any beneficiary county for a corporation or other person
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     organized for any one or more of the purposes described in subsection
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     a. of N.J.S.15A:2-1 except those facilities or any other type of real or
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     personal property which can be financed pursuant to the provisions of
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     P.L.1972, c.29 (C.26:2I-1 et seq.) as amended.
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     (cf: P.L.1994, c.110, s.1)
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         96. Section 14 of P.L.1960, c.183 (C.40:37A-57) is amended to
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     read as follows:
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         14. <u>a.</u> Every authority is hereby authorized to <u>calculate</u>, charge
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     and collect tolls, rents, rates, fares, fees or other charges (in this act
     sometimes referred to as "facility charges") in connection with, or for
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     the use or services of, or otherwise relating to, any public facility or
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     other property owned, leased or controlled by the authority. If the
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     services or public facility [is a] are a solid waste collection system
     [of] or a solid waste [disposal] facility, including, but not limited to,
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     a resource recovery facility, recycling [plant] center or transfer station
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     owned, leased or controlled by the authority, the authority may charge
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     and collect in connection with that solid waste collection system or
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     solid waste facility from any governmental unit included within the
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     jurisdiction of the authority or any governmental unit which contracts
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     for service with that authority, or from any person utilizing the solid
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     waste collection system or solid waste facility, or from any owner or
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     occupant of any real property situated in a constituent municipality or
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     in a municipality which contracts for service with that authority.
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     [Such] The facility charges may be charged to and collected from any
     governmental unit or person and [such] the governmental unit or
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     person shall be liable for and shall pay [such] the facility charges to
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     the authority at the time when and place where [such] the facility
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     charges are due and payable.
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         b. No authority may impose or collect user charges from any
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     municipality, responsible solid waste generator or solid waste
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     collector. For the purposes of this subsection, "user charges" means
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     any rates, fees or other charges imposed and collected by a county or
     authority for the recovery of stranded solid waste facility debt, as
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     defined in section 3 of P.L., c. (C.13:1E-210)(pending in the
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     Legislature as this bill).
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     (cf: P.L.1988, c.140, s.1)
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97. Section 23 of P.L.1960, c.183 (C.40:37A-66) is amended to read as follows:

126 1 23. Neither the members of an authority nor any person executing 2 bonds issued pursuant to this act shall be liable personally on the 3 bonds by reason of the issuance thereof. Bonds or other obligations 4 issued by an authority pursuant to this act shall not be in any way a debt or liability of the State or any subdivision thereof and shall not 5 6 create or constitute any indebtedness, liability or obligation of the State or any such subdivision, except the authority and any county 7 8 which in accordance with this act shall have guaranteed payment of the 9 principal of and interest on such bonds. The authority may receive 10 moneys from the State Solid Waste Facility Debt Retirement Fund created pursuant to section 8 of P.L. , c. (C.13:1E-215)(pending 11 12 in the Legislature as this bill). 13 (cf: P.L.1960, c.183, s.23) 14 15 98. Section 3 of P.L.1973, c.330 (C.40:37A-100) is amended to 16 read as follows: 17 3. Any solid waste [disposal] collection system or solid waste facilities owned or operated by a county improvement authority shall 18 be subject to the provisions of the "Solid Waste Management Act 19 20 [(1970)]" (P.L.1970, c.39, C.13:1E-1 et seq.), and to any rules and 21 regulations adopted [thereunder] pursuant thereto by the State 22 Department of Environmental Protection. (cf: P.L.1973, c.330, s.3) 23 24 25 99. Section 3 of P.L.1973, c.376 (C.40:37C-3) is amended to read 26 as follows:

- 27 3. [In] As used in this act [, unless the context otherwise clearly 28 requires, the terms used herein shall have the meanings ascribed to 29 them as follows :
- 30 "Act" means [this] the "New Jersey Pollution Control Financing Law," P.L.1973, c.376 (C.40:37C-1 et seq.). 31
- 32 "Authority" means a pollution control financing authority created pursuant to [this act] the provisions of P.L.1973, c.376 (C.40:37C-1 33 34 et seq.).
- "Bonds" means any notes, bonds and other evidences of 35 indebtedness or obligations of any agency. 36
- "County" means any county of any class. 37
- 38 "County solid waste facility" means a solid waste facility that is 39 designated by an authority or county in its adopted district solid waste 40 management plan as approved by the Department of Environmental 41 Protection prior to November 10, 1997 as the in-county facility to 42 which solid waste generated within the boundaries of the county is 43 transported for final disposal, or transfer for transportation to an 44 offsite solid waste facility or designated out-of-district disposal site for
- 45 disposal, as appropriate, pursuant to interdistrict or intradistrict waste
- 46 flow orders issued by the department.

1 "Debt service" means amounts due and payable by an authority for

- 2 bonded indebtedness or other financing commitments entered into or
- 3 issued by an authority to finance a county solid waste facility, which
- 4 are secured, directly or indirectly, by revenues derived from the rates,
- 5 fees or charges received at the county solid waste facility for solid
- 6 waste disposal.

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- 7 "Governing body" means the board of chosen freeholders.
- 8 "Person" means any individual, partnership, firm, company, 9 corporation, public utility, association, trust, estate, or any other legal 10 entity, or their legal representative, agent or assigns.

11 "Pollution" means any form of environmental pollution deriving 12 from the operation of public utility, industrial, manufacturing, 13 warehousing, commercial, office or research facilities, or deriving from 14 the disposal of solid waste generated at residences, hotels, apartments 15 or any other public or private buildings, including, but not limited to, water pollution, air pollution, pollution caused by solid waste disposal, 16 thermal pollution, radiation contamination, or noise pollution as 17 18 determined by the various standards prescribed by this State or the 19 Federal Government and including, but not limited to, anything which 20 is considered as pollution or environmental damage pursuant to the 21 laws, rules and regulations administered by the Department of 22 Environmental Protection as established by P.L.1970, c.33 (C.13:1D-1 23 et seq.), and any amendments and supplements thereto.

"Pollution control facilities" means any structures, facilities, systems, fixtures, lands and rights in lands, improvements, appurtenances, machinery, equipment or any combination thereof designed and utilized for the purpose of resource recovery and in connection with solid waste disposal, or for the purpose of reducing, abating or preventing pollution, deriving from the operation of public utility, industrial, manufacturing, warehousing, commercial, office or research facilities; and provided that the State Department of Environmental Protection and the governing body of the county certify that any such facility does not conflict with, overlap or duplicate any other planned or existing pollution control facilities undertaken or planned by another public agency or authority.

"Project costs" as applied to pollution control facilities financed under the provisions of this act means the sum total of all reasonable or necessary costs incident to the acquisition, construction, reconstruction, repair, alteration, improvement and extension of such pollution control facilities including, but not limited to, the cost of studies and surveys; plans, specifications, architectural and engineering services; organization, marketing or other special services; legal financing, acquisition, demolition, construction, equipment and site development of new and rehabilitated buildings; rehabilitation, reconstruction, repair or remodeling of existing buildings, fixtures, machinery and equipment; insurance premiums; and all other necessary

1 and incidental expenses including an initial bond and interest reserve

2 together with interest on bonds issued to finance such pollution

control facilities to a date 6 months subsequent to the estimated date

of completion and such other reserves as may be required by

5 resolution of an agency.

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"Resource recovery" means the collection, separation, recycling and recovery of metals, glass, paper and other materials for reuse; or the incineration of solid waste for energy production and the recovery of metals and other materials for reuse.

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other solid waste facility.

14 "Responsible solid waste generator" means any property owner, tenant or occupant of any single-family residential dwelling or multi-16 family multiple dwelling, or the owner, tenant or occupant of any industrial, commercial or institutional building or structure located within the boundaries of any municipality, who generates solid waste at those premises.

"Solid waste" means garbage, refuse, and other discarded materials resulting from industrial, commercial and agricultural operations, and from domestic and community activities, and shall include all other waste materials including liquids, except for source separated recyclable materials or source separated food waste collected by livestock producers approved by the State Department of Agriculture to collect, prepare and feed such wastes to livestock on their own farms.

"Solid waste collection" means the activity related to pick-up and transportation of solid waste from its source or location to a solid waste facility or other destination.

"Solid waste facilities" means, and includes, the plants, structures and other real and personal property acquired, constructed or operated or to be acquired, constructed or operated by, or on behalf of, any person, an authority or county pursuant to the provisions of the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.), or for the benefit or use by any governmental unit or person, including transfer stations, incinerators, resource recovery facilities, sanitary

- 38 landfill facilities or other plants for the disposal of solid waste and all
- 39 other real and personal property and rights therein and appurtenances
- 40 necessary or useful and convenient for the collection, recycling or
- disposal of solid waste in a sanitary manner. 41
- (cf: P.L.1983, c.298, s. 4) 42

- 44 100. Section 4 of P.L.1973, c.376 (C.40:37C-4) is amended to 45 read as follows:
- 46 4. a. (1) Any county may create an authority under the provisions

1 of this act which shall be a public body corporate and politic and a 2 political subdivision of the State for the purpose of acquiring, 3 constructing, reconstructing, repairing, altering, improving, extending, 4 owning, leasing, financing, selling, operating or maintaining[, 5 operating and disposing of <u>a solid waste collection system or</u> pollution control facilities within such county; provided that, with 6 7 respect to any pollution control facility which is not engaged in 8 resource recovery, the Department of Environmental Protection 9 certifies that the proposed undertaking of the authority is the proper 10 method of solving the problem under consideration; and provided 11 further that, with respect to any solid waste collection system or 12 pollution control facility which is engaged in resource recovery, the 13 solid waste facilities, including the resource recovery facility, conforms 14 to the Statewide solid waste management plan and the applicable 15 district solid waste management plan and has an approved registration 16 statement and engineering design pursuant to section 5 of P.L.1970, 17 c.39 (C.13:1E-5). 18 The purposes of every authority shall include the acquisition, 19 20 21

construction, maintenance and operation of a solid waste collection system or solid waste facilities for the purpose of collecting, disposing or recycling of solid waste, whether owned or operated by any person, the authority or any other governmental unit, within or without the county. Every solid waste facility owned or operated by, or on behalf of, an authority created pursuant to the provisions of P.L.1973, c.376 (C.40:37C-1 et seq.) shall be subject to the provisions of the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.), and to any rules and regulations adopted pursuant thereto by the Department of Environmental Protection.

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27 28 of Environmental Protection. 29 (2) Every authority created pursuant to the provisions of 30 P.L.1973, c.376 (C.40:37C-1 et seq.) is hereby authorized to 31 calculate, charge and collect rates, fees or other charges (hereinafter 32 referred to as "solid waste charges") in connection with, or for the use 33 or services of, or otherwise relating to, any solid waste collection 34 services provided or solid waste facilities owned, sold, leased or 35 controlled by the authority, including, but not limited to, any recycling 36 center, resource recovery facility, transfer station or sanitary landfill facility. An authority may charge and collect solid waste charges from 37 38 any governmental unit included within the jurisdiction of the authority, 39 or any governmental unit which contracts for service with the 40 authority, or from any person utilizing the solid waste collection 41 services or solid waste facilities of the authority, or from any owner or 42 occupant of any real property situated in a municipality or county 43 which contracts for service with the authority. The solid waste 44 charges may be charged to and collected from any governmental unit 45 or person and the governmental unit or person shall be liable for and 46 shall pay the solid waste charges to the authority at the time when and

- 1 place where the solid waste charges are due and payable.
- 2 No authority may impose or collect user charges from any
- 3 municipality, responsible solid waste generator or solid waste
- 4 collector. For the purposes of this subsection, "user charges" means
- any rates, fees or other charges imposed and collected by a county or 5
- 6 authority for the recovery of stranded solid waste facility debt, as
- defined in section 3 of P.L., c. (C.13:1E-210)(pending in the 7
- 8 Legislature as this bill).

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- 9 b. The authority shall be created by resolution and shall be known 10 as the "Pollution Control Financing Authority of ," inserting all
- or any significant part of the name of the county creating the authority. 11
- 12 The authority shall constitute an agency and instrumentality of the 13 county creating it.
- 14 An authority shall consist of five members appointed by resolution of the governing body of the county which created such authority. 16
 - Members shall serve for terms of 5 years, provided that the members first appointed shall be designated by the resolution of appointment to serve for terms expiring on the first days of the first, second, third, fourth and fifth Februarys next ensuing after such appointment. Each member shall hold office for the term of his appointment and until his successor shall have been appointed and qualified. Any vacancy shall be filled in the same manner as the original appointment but for the unexpired term only.
 - d. The governing body of any county which has created an authority may dissolve the authority by resolution on condition that the authority has no debts or obligations outstanding or that provision has been made for the retirement of such debts or obligations. Upon any such dissolution, all property, funds and assets of the authority shall be vested in the county which created the authority.
 - e. A certified copy of each resolution creating or dissolving an authority and each resolution appointing members thereto shall be filed in the office of the Secretary of State. A copy of any such certified resolution, certified by or on behalf of the Secretary of State, shall be conclusive evidence of the due and proper creation or dissolution of the authority or the due and proper appointment of the member or members named therein.
 - f. The powers of an authority shall be vested in the members thereof from time to time and three members shall constitute a quorum. Action may be taken and motions and resolutions adopted by an agency at any meeting thereof by the affirmative vote of at least three members of the authority.
- No vacancy in the membership of an authority shall impair the right 43 44 of a quorum of the members thereof to exercise all the powers and 45 perform all the duties of the authority.
- 46 g. At the first meeting of any authority and thereafter on or after

- 1 February 1 in each year, the members shall elect from among their
- 2 number a chairman and vice chairman who shall hold office until
- 3 February 1 next ensuing and until their respective successors have
- 4 been appointed and qualified. Every authority also may appoint,
- 5 without regard to the provisions of Title [11 of the Revised] 11A of
- 6 the New Jersey Statutes, a secretary, treasurer and such other officers,
- 7 agents and employees as it may require.
 - h. The members of an authority shall serve without compensation, but the authority shall reimburse its members for actual expenses necessarily incurred in the discharge of their official duties.
- i. No member, officer or employee of an authority, nor member of their family, shall have or acquire any interest, direct or indirect in any pollution control facilities undertaken or planned by the authority or in any contract or proposed contract for materials or services to be furnished to or used by the authority, but neither the holding of any office or employment in the government of any county or municipality or under any law of the State shall be deemed a disqualification for membership in or employment by an authority, except as may be specifically provided by law, and members of the governing body of a county may be appointed by such governing body and may serve as members of the authority. A member may be removed only by the governing body by which he was appointed for inefficiency or neglect 23 of duty or misconduct in office or conviction of a crime, and after he shall have been given a copy of the charges against him and, not sooner than 10 days thereafter, had the opportunity in person or by counsel to be heard thereon by such governing body.

(cf: P.L1983, c.298, s.5) 27

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- 101. Section 10 of P.L.1973, c.376 (C.40:37C-10) is amended to read as follows:
- 10. Bonds issued under the provisions of this act shall not be deemed to constitute a debt or liability of the State or of any political subdivision thereof, but shall be payable solely from the funds herein provided therefor. The issuance of bonds under the provisions of this act shall not, directly, indirectly or contingently, obligate the State or any political subdivision thereof to levy any form of taxation therefor or to make any appropriation for their payment. Nothing in this act shall be construed to authorize an agency to create a debt of the State or any county or municipality within the meaning of the Constitution or statutes of New Jersey and all bonds issued by such authority pursuant to the provisions of this act, unless funded or refunded pursuant to this act, are payable and shall state that they are payable solely from the funds pledged for their payment in accordance with the resolution authorizing their issuance or in any indenture executed as security therefor. The State, county, and municipality shall not in any event be liable for the payment of the principal of or interest or

premiums, if any, on any bonds of an authority or for the performance of any pledge, obligation or agreement of any kind whatsoever which may be undertaken by such authority. No breach by an authority of any such pledge, obligation or agreement may impose any pecuniary liability upon the State, county or municipality or any charge upon

their general credit or against their taxing power.

7 The State, however, does pledge and agree with the holders of any 8 bonds issued under this act that it will not limit or alter the rights 9 hereby vested in any authority to fulfill the terms of any agreements 10 made with the holders thereof consistent herewith, or in any way impair the rights and remedies of such holders until such bonds, 11 together with the interest thereon, with interest on any unpaid 12 installments of interest, and all costs and expenses for which the 13 14 authority is liable in connection with any action or proceeding by or on 15 behalf of such holders, are fully met and discharged. Any authority is 16 authorized to include this pledge and agreement of the State in any 17 agreement it may make with the holders of such bonds. The authority 18 may receive moneys from the State Solid Waste Facility Debt 19 Retirement Fund created pursuant to section 8 of P.L. , c. 20 (C.13:1E-215)(pending in the Legislature as this bill).

21 (cf: P.L.1973, c.376, s.10)

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102. R.S.40:66-1 is amended to read as follows:

40:66-1. **[**a.**]** The governing body may provide for the cleaning of the streets of the municipality, and <u>establish and operate a system</u> therefor; purchase and operate any equipment necessary for the cleaning of the streets; and make, amend, repeal and enforce any ordinances, resolutions, rules or regulations as may be deemed necessary and proper for the establishment, operation and management of a street cleaning system, and the employees connected therewith.

- a. The governing body may provide for the collection or disposal of all nonhazardous solid waste or any portion thereof generated within the boundaries of the municipality, and may establish and operate a municipal service system therefor [;].
- 35 (1) In the case of single-family residential housing, the municipal 36 service system shall include the provision of regular solid waste 37 collection service;
 - (2) In the case of multi-family residential housing, the municipal service system may include the provision of regular solid waste collection service;
- 41 (3) In the case of any other source of generation within the boundaries of the municipality, the municipal service system may:
- 43 (a) include the provision of regular solid waste collection service;
- (b) permit the responsible solid waste generator to contract with
 a solid waste collector on an individual basis for regular solid waste
 collection service; or

1 (c) permit responsible solid waste generators to directly transport 2 the solid waste generated at their premises for disposal at a specified 3 solid waste facility or designated out-of-state disposal site. 4 A municipal governing body that establishes a municipal service 5 system for solid waste collection shall adopt a municipal service 6 ordinance pursuant to section 36 of P.L. , c. (C.13:1E-7 28.7)(pending in the Legislature as this bill). 8 The governing body may purchase and operate [the necessary] any equipment necessary for the [cleaning of streets, and for the] 9 10 collection or disposal of solid waste; and make, amend, repeal and enforce [all such] any ordinances[, resolutions, rules and regulations] 11 as may be deemed necessary and proper for the [introduction] 12 13 establishment, operation and management of [such] a municipal 14 service system, [and for the maintenance and operation of a solid 15 waste facility, and the employees connected therewith, subject to the provisions of the "Solid Waste Management Act," P.L.1970, c.39 16 17 (C.13:1E-1 et seq.) [and the "Solid Waste Utility Control Act of 18 1970," P.L.1970, c.40 (C.48:13A-1 et al.), for the disposal of solid 19 waste, and for the government of employees connected therewith. 20 b. A municipal governing body that establishes a municipal service system for the collection or disposal of solid waste pursuant to 21 22 subsection a. of this section and section 36 of P.L. , c. (C.13:1E-23 28.7)(pending in the Legislature as this bill), in its discretion, may limit 24 the municipal service furnished by it to curbside collection along public 25 streets or roads that have been dedicated to and accepted by the municipality. The municipal governing body may also refuse to enter 26 27 upon private property to remove solid waste from dumpsters or other 28 solid waste containers. The municipal governing body, in its sole 29 discretion, may choose to reimburse those property owners who do not receive the municipal service, but such reimbursement shall not 30 31 exceed the cost that would be incurred by the municipality in providing 32 the solid waste collection or disposal service directly. Nothing 33 contained in this subsection shall be deemed to modify the provisions 34 of P.L.1989, c.299 (C.40:67-23.2 et seq.) with respect to qualified 35 private communities. 36 (cf: P.L.1993, c.6, s.3) 37 38 103. Section 6 of P.L.1989, c.244 (C.40:66-1.1) is amended to 39 read as follows: 40 6. As used in this chapter:

45 "Proof of direct disposal" means a written record, log, bill or

private solid waste collection services within a municipality.

"Proof of collection service" means a written record, log, bill or

document evidencing receipt of service for the collection of solid

waste for the preceding month from a person lawfully engaging in

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- 1 document evidencing receipt of disposal service for the disposal of
- 2 solid waste for the preceding month from the owner or operator of a
- 3 county solid waste facility or other solid waste facility located within
- 4 this State or a designated out-of-state disposal site, as the case may
- 5 be.
- 6 "County solid waste facility" means a solid waste facility that is
- 7 designated by a public authority or county in its adopted district solid
- 8 waste management plan as approved by the department prior to
- 9 November 10, 1997 as the in-county facility to which solid waste
- 10 generated within the boundaries of the county is transported for final
- 11 disposal, or transfer for transportation to an offsite solid waste facility
- 12 or designated out-of-district disposal site for disposal, as appropriate,
- 13 pursuant to interdistrict or intradistrict waste flow orders issued by the
- 14 department.
- 15 "Department" means the Department of Environmental Protection.
- 16 "Person" means any individual or business concern; or any county
- 17 or public authority.
 - "Public authority" means a municipal or county utilities authority
- 19 created pursuant to the "municipal and county utilities authorities
- 20 law," P.L.1957, c.183 (C.40:14B-1 et seq.); a county improvement
- 21 authority created pursuant to the "county improvement authorities
- 22 law," P.L.1960, c.183 (C.40:37A-44 et seq.); a pollution control
- 23 financing authority created pursuant to the "New Jersey Pollution
- 24 Control Financing Law," P.L.1973, c.376 (C.40:37C-1 et seq.); or any
- 25 other public body corporate and politic created for solid waste
- 26 management purposes in any county, pursuant to the provisions of any
- 27 law.

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- "Regular solid waste collection service" means the scheduled
- 29 pick-up and removal of solid waste from [residential, commercial or
- 30 institutional premises located <u>a source of generation</u> within the
- 31 boundaries of any municipality at least once a week.
- 32 "Responsible solid waste generator" means any property owner,
- 33 tenant or occupant of any single-family residential dwelling or multi-
- 34 family multiple dwelling, or the owner, tenant or occupant of any
- 35 industrial, commercial or institutional building or structure located
- 36 within the boundaries of any municipality, who generates solid waste
- 37 at those premises.
- 38 "Solid waste" means garbage, refuse, and other discarded materials
- 39 resulting from industrial, commercial and agricultural operations, and
- 40 from domestic and community activities, and shall include all other
- 41 waste materials including liquids, except for [solid animal and 42

vegetable wastes source separated recyclable materials or source

- 43 separated food waste collected by [swine] livestock producers
- 44 [licensed] approved by the State Department of Agriculture to collect,
- 45 prepare and feed such wastes to [swine] livestock on their own farms.
- 46 "Solid waste collection" means the activity related to pick-up and

- 1 transportation of solid waste from its source or location to a solid 2 waste facility or other destination.
- "Solid waste collector" means a person engaged in the collection
 of solid waste and registered pursuant to sections 4 and 5 of P.L.1970,
 c.39 (C.13:1E-4 and 13:1E-5)
- 6 "Solid waste container" means a receptacle, container or bag 7 suitable for the depositing of solid waste.
- 8 "Solid waste disposal" means the storage, treatment, utilization, 9 processing, or final disposal of solid waste.
- "Solid waste facilities" [mean] means, and [include] includes, the plants, structures and other real and personal property acquired,
- 12 constructed or operated or to be acquired, constructed or operated by.
- or on behalf of, any person [pursuant to the provisions of this].
- 14 public authority or county pursuant to the provisions of the "Solid
- 15 Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.) or any
- 16 other act, including transfer stations, incinerators, resource recovery
- 17 facilities, sanitary landfill facilities or other plants for the disposal of
- 18 solid waste, and all vehicles, equipment and other real and personal
- 19 property and rights therein and appurtenances necessary or useful and
- 20 convenient for the collection or disposal of solid waste in a sanitary
- 21 manner.
- 22 (cf: P.L.1991, c.170, s.4)

- 104. R.S.40:66-4 is amended to read as follows:
- 40:66-4. a. The governing body may, if it deem it more advantageous, contract with any person for the cleaning of the streets[, or the collection or disposal of solid waste]. Before making any such contract [or contracts] the governing body shall first adopt specifications for the doing of the work in a sanitary and inoffensive manner.
- Any contract for the cleaning of the streets shall be awarded in the manner provided in the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq).
- b. The governing body, in its discretion, may:
- (1) Enter into a solid waste disposal contract with any person,
 public authority or county that owns or operates a county solid waste
 facility pursuant to the provisions of the "Local Public Contracts
 Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
- (2) Enter into a contract for the collection or disposal of solid
 waste with any person lawfully engaged in solid waste collection or
 solid waste disposal pursuant to the provisions of the "Local Public
 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
- 43 (3) Permit responsible solid waste generators to contract for the 44 disposal of solid waste on an individual basis with any person, public 45 authority or county lawfully engaged in solid waste disposal;
- 46 (4) Permit responsible solid waste generators to directly transport

- 1 the solid waste generated at their premises for disposal at a specified
- 2 solid waste facility or designated out-of-state disposal site; or
- 3 (5) Any combination thereof.
- 4 A municipal governing body that establishes a municipal contract
- system for solid waste collection shall adopt a municipal contract 5
- 6 ordinance pursuant to section 37 of P.L. , c. (C.13:1E-
- 7 28.8)(pending in the Legislature as this bill).
- 8 Any specifications adopted by the governing body for the
- 9 collection [or disposal] of solid waste shall conform to the uniform
- bid specifications for municipal solid waste collection contracts 10
- established pursuant to section 22 of P.L.1991, c.381 11
- 12 (C.48:13A-7.22).
- Any [such contract or contracts] contract for solid waste 13
- 14 collection or solid waste disposal, the total amount of which exceeds
- 15 in the fiscal year the amount set forth in, or the amount calculated by
- the Governor pursuant to, section 3 of P.L.1971, c.198 (C.40A:11-3), 16
- 17 shall be entered into and made only after bids shall have been
- 18 advertised therefor, and awarded in the manner provided in the "Local
- 19 Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq).
- 20 [b.] c. Whenever the governing body adopts an ordinance to
- 21 provide for the collection or disposal of solid waste within its
- 22 municipal boundaries by imposing solid waste charges based on the
- 23 number of solid waste containers processed per [household]
- 24 residential premises pursuant to subsection b. of R.S.40:66-5, on or
- 25 after the first day of the 13th month following the effective date of that
- 26 ordinance, the governing body may request the relevant solid waste
- 27 collector to whom a multi-year contract has been awarded to
- 28 renegotiate the contract to reflect any reduction in the annual volume
- 29 of solid waste collected achieved as a result of the ordinance.
- d. Whenever the governing body has entered into a municipal solid 30
- 31 waste disposal contract with any person, public authority or county for
- 32 the use of a county solid waste facility and has awarded a contract for
- 33 regular solid waste collection service to a solid waste collector
- 34 pursuant to subsection a. of this section, as a condition of the
- 35 municipal solid waste collection contract, the governing body shall
- 36 require the solid waste collector to utilize the county solid waste
- 37 facility that has been designated by the municipality for the disposal of
- 38 solid waste pursuant to the terms and conditions of the municipal solid
- 39 waste disposal contract.

- 40 e. Whenever the governing body has awarded a contract for the
- 41 use of a designated out-of-state disposal site to a person lawfully
- 42 providing solid waste disposal service and has awarded a contract for
- regular solid waste collection service to a solid waste collector 44 pursuant to subsection a. of this section, as a condition of the
- 45 municipal solid waste collection contract, the governing body shall
- 46 require the solid waste collector to utilize the designated out-of-state

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- disposal site that has been selected by the municipality for the disposal
- 2 of solid waste pursuant to the terms and conditions of the municipal
- 3 <u>solid waste disposal contract.</u>
- 4 (cf: P.L.1991, c.381, s.47)

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- 105. R.S.40:66-5 is amended to read as follows:
- 40:66-5. a. The governing body may provide for the collection or disposal of solid waste generated within its municipal boundaries at the general expense, or if deemed by it more advisable, impose rates, fees or charges (hereinafter referred to as "solid waste charges") to be charged by the municipality for the collection or disposal of solid waste, provide for the manner of payment of the same, and maintain an action at law to recover any moneys due therefor.
 - b. [Where] Whenever the governing body determines to provide for the collection or disposal of solid waste by imposing solid waste charges on a per container basis, the governing body shall adopt an ordinance to:
 - (1) Establish a rate schedule of solid waste charges based on the number of solid waste containers processed per [household] residential, commercial or institutional premises; and
 - (2) Provide [residents] responsible solid waste generators with the opportunity to purchase, on a prepaid basis, one or more solid waste containers, or a voucher or sticker therefor, to facilitate the payment of solid waste charges on a per container basis.
- 25 (cf: P.L.1989, c.244, s.5)

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- 27 106. Section 1 of P.L.1991, c.170 (C.40:66-5.1) is amended to 28 read as follows:
- 29 1. a. The governing body of any municipality wherein solid waste 30 collection services are contracted for and provided, wholly or in part, on an individual [, private contract] basis shall [, within 60 days of the 31 effective date of this act, adopt a proof of service ordinance which 32 33 requires all responsible solid waste generators to contract with a solid waste collector for regular solid waste collection service or otherwise 34 35 lawfully provide for the [collection] disposal of solid waste generated 36 at those premises in the manner provided by the ordinance.
 - b. Each proof of service ordinance required pursuant to this section shall include:
- (1) In the case of single-family residential housing, a requirement that each responsible solid waste generator, in those instances [where] in which a solid waste collection system is not otherwise provided for by the municipality and if [he] the responsible solid waste generator has not already done so, enter into a contract for regular solid waste collection service with any [person] solid waste collector lawfully providing private solid waste collection services within the

- municipality; except that the ordinance [may] shall include an 1 2 exemption from this requirement in those instances [where] in which 3 the responsible solid waste generator is transporting the solid waste 4 which is generated at [his] the responsible solid waste generator's 5
- residential premises directly to the solid waste facility utilized by the 6 municipality for solid waste disposal;
- 7 (2) In the case of multi-family residential housing, a requirement 8 that the responsible solid waste generator, in those instances [where] 9 <u>in which</u> a solid waste collection system is not otherwise provided for 10 by the municipality and if [he] the responsible solid waste generator has not already done so, enter into a contract for regular solid waste 11 12 collection service with any [person] solid waste collector lawfully providing private solid waste collection services within the 13 14 municipality; except that the ordinance [may] shall include an 15 exemption from this requirement in those instances [where] in which 16 the responsible solid waste generator is transporting the solid waste 17 which is generated at [his] the responsible solid waste generator's 18 residential premises directly to the solid waste facility utilized by the 19 municipality for solid waste disposal. It shall be the responsibility of 20 the owner of the multiple dwelling to provide a sufficient number of 21 appropriate solid waste containers for the deposit of [nonrecyclable] 22 nonhazardous waste materials to be disposed of as solid waste;
 - (3) In the case of any [commercial or institutional building or structure located other source of generation within the boundaries of the municipality, a requirement that the responsible solid waste generator, in those instances [where] in which regular solid waste collection services are not otherwise provided for, enter into a contract with any [person] solid waste collector lawfully providing private solid waste collection services within the municipality; and

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- (4) In the case of a responsible solid waste generator, within the municipality, who in those instances in which the responsible solid waste generator is transporting the solid waste which is generated at [his] the responsible solid waste generator's residential premises directly to [the] a specified solid waste facility [utilized by the municipality for or designated out-of-state disposal site, a requirement that [every such] the responsible solid waste generator [within the municipality] furnish proof [that the responsible solid waste generator is transporting the solid waste which is generated at his residential premises directly to the solid waste facility utilized by the municipality for of direct disposal to the governing body of the municipality at least once every 12 months.
- 42 c. Every responsible solid waste generator that has entered into a contract with a solid waste collector for regular solid waste collection 43 44 service on an individual basis shall furnish proof of collection service 45 to the municipal governing body at least once every 12 months.

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1 In order to fulfill the requirements of this subsection, the 2 responsible solid waste generator may include the proof of collection 3 service or proof of direct disposal, as appropriate, with the municipal 4 tax payment mailed to the municipal tax collector.

d. Any responsible solid waste generator that is directly 6 transporting the solid waste generated at the residential premises for disposal at a specified solid waste facility or designated out-of-state 8 disposal site shall furnish proof of direct disposal to the municipal 9 governing body at least once every 12 months.

10 In order to fulfill the requirements of this subsection, the responsible solid waste generator may include the proof of direct 12 disposal with the municipal tax payment mailed to the municipal tax collector.

Every proof of direct disposal, as appropriate, shall:

- (1) Specify the county solid waste facility or other solid waste facility to be utilized by the responsible solid waste generator for the disposal of solid waste generated at the residential premises; or
- (2) Identify the designated out-of-state disposal site to be utilized by the responsible solid waste generator for the disposal of solid waste generated at the residential premises, and submit evidence satisfactory to the department that the designated disposal site is permitted by the appropriate state regulatory agency having jurisdiction over solid waste management to accept solid waste for disposal and is in compliance with all relevant Federal or state laws, rules or regulations.
- [c.] e. The municipal governing body shall, within six months of the effective date of a proof of service ordinance adopted pursuant to this section and at least once every six months thereafter, notify all responsible solid waste generators of the requirements of the ordinance.

In order to fulfill the notification requirements of this subsection, the governing body of a municipality may, in its discretion, place an advertisement in a newspaper circulating in the municipality, post a notice in public places where public notices are customarily posted, include a notice with other official notifications periodically mailed to taxpayers, or any combination thereof, as the municipality deems necessary and appropriate.

37 (cf: P.L.1991, c.170, s.1)

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- 39 107. Section 2 of P.L.1991, c.170 (C.40:66-5.2) is amended to 40 read as follows:
- 41 2. a. The [provisions of any other law, rule or regulation to the 42 contrary notwithstanding, I the governing body of any municipality 43 may request [that] every solid waste collector engaging in private 44 solid waste collection services within the municipality [who is 45 registered pursuant to sections 4 and 5 of P.L.1970, c.39 (C.13:1E-4 46 and 13:1E-5) and holds a certificate of public convenience and

- necessity pursuant to sections 7 and 10 of P.L.1970, c.40 (C.48:13A-6 and 48:13A-9)] to provide all responsible solid waste generators with the opportunity to contract for, on an individual basis, regular solid waste collection services, if the responsible solid waste generator is
- 5 required to do so by a proof of service ordinance adopted pursuant to 6 section 1 of P.L.1991, c.170 (C.40:66-5.1).
 - b. The governing body of any municipality may request any solid waste collector engaging in private solid waste collection services within the municipality to assist the municipality in identifying those responsible solid waste generators who fail to comply with the provisions of section 1 of P.L.1991, c.170 (C.40:66-5.1).
 - c. Whenever the governing body adopts a proof of service ordinance pursuant to section 1 of P.L.1991, c.170 (C.40:66-5.1), or requests a solid waste collector to provide all responsible solid waste generators with the opportunity to contract for regular solid waste collection services pursuant to subsection a. of this section, the governing body shall notify the [Board of Public Utilities] Department of Environmental Protection of these actions by certified mail.
 - d. In the event that a solid waste collector refuses any request to provide responsible solid waste generators with the opportunity to contract for regular solid waste collection services pursuant to subsection a. of this section, the governing body shall notify the [Board of Public Utilities] Department of Environmental Protection of this refusal by certified mail.
- e. [Whenever the governing body of a municipality adopts a proof of service ordinance pursuant to section 1 of P.L.1991, c.170 (C.40:66-5.1), the governing body shall notify the owner or operator of every solid waste facility utilized by the municipality of this action by certified mail.] (Deleted by amendment, P.L., c.)
- 30 (cf: P.L.1991, c.170, s.2)

- 32 108. Section 2 of P.L.1991, c.54 (C.40:66-9) is amended to read 33 as follows:
- 2. The governing body of any municipality which operated a solid waste collection district as of December 31, 1989, may [provide by] establish a municipal contract system or a municipal service system for the collection or disposal of solid waste within a solid waste collection district, subject to the approval of the Local Finance Board of the Department of Community Affairs and subject to the provisions of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.). (cf: P.L.1991, c.54, s.2)

- 43 109. Section 1 of P.L.1975, c.243 (C.40:67-23.1) is amended to 44 read as follows:
 - 1. <u>a.</u> The governing body of every municipality may make, amend, repeal and enforce ordinances to cause the governing body of the

municipality to repair and maintain and provide for the removal of snow, ice and other obstructions from, and provide for the lighting of, any roads or streets upon which the travel is sufficient, in the opinion of said governing body, to warrant such expenditures, even though such roads or streets shall not have been taken over by said municipal governing body or dedicated and accepted as public highways.

7 The municipality may also provide for the <u>curbside</u> collection of 8 [garbage placed at the curb of] solid waste along such streets, or for the reimbursement of such [garbage] solid waste collection costs as 9 10 the municipality may determine to have been reasonably incurred by 11 persons residing adjacent to such streets. Roads or streets so serviced, 12 which are not shown on the official map of the municipality, may, at 13 the option of the governing body of said municipality, be suitably 14 improved in accordance with any requirements established pursuant to 15 article 5 of the "Municipal Land Use Law," P.L.1975, c.291, ss. 23-27 (C.40:55D-32 to C.40:55D-36) and the ordinance. 16

<u>b.</u> If, as a condition of providing services for any road or street proposed to be serviced, the municipality notifies the owner that dedication thereof to the municipality is required, the owner may refuse to accept the services and benefits of the ordinance upon that condition by so notifying the municipality within 60 days of receipt of the notice. With respect to any road or street for which services are provided, if the municipality notifies the owner that continuation of provision of the services is conditioned upon the dedication thereof to the municipality, the owner may refuse to accept continuance of the services and benefits of the ordinance upon that condition by so notifying the municipality within 60 days of receipt of the notice. Notices to be given pursuant to this [act] section shall be in writing. (cf: P.L.1983, c.12, s.1)

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- 110. N.J.S.40A:4-21 is amended to read as follows:
- 32 40A:4-21. <u>a.</u> The budget shall provide separate sections for:
- 33 [a.] (1) Operation of local unit (current fund).
- [b.] (2) Operation of any municipal public utility.
- 35 [c.] (3) Dedicated assessment budget.
- [d.] (4) Dedicated by rider.
- (5) Solid waste collection or recycling activities or solid waste
 disposal operations.
- b. The budget summary as provided in section 12 of P.L.1995, c.259 (C.40A:4-6.1) shall include the anticipated revenues and appropriations of a county or municipality related to solid waste collection, solid waste disposal or recycling activities and the operation of any recycling center or solid waste facility that are included in the budget.
- The revenues and appropriations and any surplus or deficit shall be listed according to the solid waste collection activity, solid waste

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- disposal operation or solid waste facility, as appropriate, including, but
- 2 not limited to, solid waste collection, solid waste disposal or recycling
- 3 costs, recycling activities or operations, or sanitary landfill facility,
- 4 transfer station, recycling center or resource recovery facility
- 5 operations; and the personnel salaries, benefits and insurance costs;
- 6 <u>vehicle operation, maintenance, insurance and purchase costs; and any</u>
- 7 other costs associated therewith.
- 8 (cf: N.J.S.40A:4-21)

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- 10 111. Section 3 of P.L.1976, c.68 (C.40A:4-45.3) is amended to read as follows:
- 3. In the preparation of its budget a municipality shall limit any increase in said budget to 5% or the index rate, whichever is less, over the previous year's final appropriations subject to the following exceptions:
 - a. (Deleted by amendment, P.L.1990, c.89.)
- b. Capital expenditures, including appropriations for current capital expenditures, whether in the capital improvement fund or as a component of a line item elsewhere in the budget, provided that any such current capital expenditure would be otherwise bondable under the requirements of N.J.S.40A:2-21 and 40A:2-22;
- 22 An increase based upon emergency temporary appropriations made pursuant to N.J.S.40A:4-20 to meet an urgent 23 situation or event which immediately endangers the health, safety or 24 25 property of the residents of the municipality, and over which the 26 governing body had no control and for which it could not plan and 27 emergency appropriations made pursuant to N.J.S.40A:4-46. 28 Emergency temporary appropriations and emergency appropriations 29 shall be approved by at least two-thirds of the governing body and by 30 the Director of the Division of Local Government Services, and shall 31 not exceed in the aggregate 3% of the previous year's final current
 - (2) (Deleted by amendment, P.L.1990, c.89.)

operating appropriations.

- The approval procedure in this subsection shall not apply to appropriations adopted for a purpose referred to in subsection d. or j. below;
- d. All debt service, including that of a Type I school district;
- e. Upon the approval of the Local Finance Board in the Division of Local Government Services, amounts required for funding a preceding year's deficit;
 - f. Amounts reserved for uncollected taxes;
- 42 g. (Deleted by amendment, P.L.1990, c.89.)
- h. Expenditure of amounts derived from new or increased construction, housing, health or fire safety inspection or other service
- 45 fees imposed by State law, rule or regulation or by local ordinance;
- i. Any amount approved by any referendum;

- j. Amounts required to be paid pursuant to (1) any contract with respect to use, service or provision of any project, facility or public
- 3 improvement for water, sewerage, parking, senior citizen housing or
- 4 any similar purpose, or payments on account of debt service therefor,
- 5 between a municipality and any other municipality, county, school or
- 6 other district, agency, authority, commission, instrumentality, public
- 7 corporation, body corporate and politic or political subdivision of this
- 8 State; (2) the provisions of article 9 of P.L.1968, c.404 (C.13:17-60
- 9 through 13:17-76) by a constituent municipality to the intermunicipal
- 10 account; (3) any lease of a facility owned by a county improvement
- authority when the lease payment represents the proportionate amount
- 12 necessary to amortize the debt incurred by the authority in providing
- the facility which is leased, in whole or in part; and (4) any repayments
- 14 under a loan agreement entered into in accordance with the provisions
- 15 of section 5 of P.L.1992, c.89.
- 16 k. (Deleted by amendment, P.L.1987, c.74.)
- 17 l. Appropriations of federal, county, independent authority or
- 18 State funds, or by grants from private parties or nonprofit
- organizations for a specific purpose, and amounts received or to be
- 20 received from such sources in reimbursement for local expenditures.
- 21 If a municipality provides matching funds in order to receive the
- 22 federal, county, independent authority or State funds, or the grants
- 23 from private parties or nonprofit organizations for a specific purpose,
- 24 the amount of the match which is required by law or agreement to be
- 25 provided by the municipality shall be excepted;
- m. (Deleted by amendment, P.L.1987, c.74.)
- n. (Deleted by amendment, P.L.1987, c.74.)
- o. (Deleted by amendment, P.L.1990, c.89.)
- p. (Deleted by amendment, P.L.1987, c.74.)
- q. (Deleted by amendment, P.L.1990, c.89.)
- 31 r. Amounts expended to fund a free public library established
- 32 pursuant to the provisions of R.S.40:54-1 through 40:54-29, inclusive;
- 33 s. (Deleted by amendment, P.L.1990, c.89.)
- t. Amounts expended in preparing and implementing a housing
- 35 element and fair share plan pursuant to the provisions of P.L.1985,
- 36 c.222 (C.52:27D-301 et al.) and any amounts received by a
- 37 municipality under a regional contribution agreement pursuant to
- 38 section 12 of that act;
- u. Amounts expended to meet the standards established pursuant
- 40 to the "New Jersey Public Employees' Occupational Safety and Health
- 41 Act," P.L.1983, c.516 (C.34:6A-25 et seq.);
- v. (Deleted by amendment, P.L.1990, c.89.)
- w. Amounts appropriated for expenditures resulting from the
- 44 impact of a hazardous waste facility as described in subsection c. of
- 45 section 32 of P.L.1981, c.279 (C.13:1E-80);
- 46 x. Amounts expended to aid privately owned libraries and reading

- 1 rooms, pursuant to R.S.40:54-35;
- y. (Deleted by amendment, P.L.1990, c.89.)
- z. (Deleted by amendment, P.L.1990, c.89.)
- aa. Extraordinary expenses, approved by the Local Finance Board,
 required for the implementation of an interlocal services agreement;
- bb. Any expenditure mandated as a result of a natural disaster,
 civil disturbance or other emergency that is specifically authorized
 pursuant to a declaration of an emergency by the President of the
 United States or by the Governor;
- cc. Expenditures for the cost of services mandated by any order of court, by any federal or State statute, or by administrative rule, directive, order, or other legally binding device issued by a State agency which has identified such cost as mandated expenditures on certification to the Local Finance Board by the State agency;
- dd. Expenditures of amounts actually realized in the local budget year from the sale of municipal assets if appropriated for non-recurring purposes or otherwise approved by the director;
- 18 ee. Any local unit which is determined to be experiencing fiscal 19 pursuant to the provisions of P.L.1987, 20 (C.52:27D-118.24 et seq.), whether or not a local unit is an "eligible 21 municipality" as defined in section 3 of P.L.1987, c.75 22 (C.52:27D-118.26), and which has available surplus pursuant to the spending limitations imposed by P.L.1976, c.68 (C.40A:4-45.1 et 23 seq.), may appropriate and expend an amount of that surplus approved 24 25 by the director and the Local Finance Board as an exception to the 26 spending limitation. Any determination approving the appropriation 27 and expenditure of surplus as an exception to the spending limitations 28 shall be based upon:
- 1) the local unit's revenue needs for the current local budget year and its revenue raising capacity;

- 2) the intended actions of the governing body of the local unit to meet the local unit's revenue needs;
- 33 3) the intended actions of the governing body of the local unit to 34 expand its revenue generating capacity for subsequent local budget 35 years;
- 4) the local unit's ability to demonstrate the source and existence of sufficient surplus as would be prudent to appropriate as an exception to the spending limitations to meet the operating expenses for the local unit's current budget year; and
- 5) the impact of utilization of surplus upon succeeding budgets of the local unit;
- 42 ff. Amounts expended for the staffing and operation of the 43 municipal court;
- gg. Amounts appropriated for the cost of administering a joint insurance fund established pursuant to subsection b. of section 1 of P.L.1983, c.372 (C.40A:10-36), but not including appropriations for

- 1 claims payments by local member units;
- 2 hh. Amounts appropriated for the cost of implementing an
- 3 estimated tax billing system and the issuance of tax bills thereunder
- 4 pursuant to section 3 of P.L.1994, c.72 (C.54:4-66.2);
- 5 ii. Expenditures related to the cost of conducting and
- 6 implementing a total property tax levy sale pursuant to section 16 of
- 7 P.L.1997, c.99 (C.54:5-113.5)[.]:
- 8 jj. Amounts expended for a length of service award program
- 9 pursuant to P.L.1997, c.388 (C.40A:14-183 et al.);
- 10 <u>kk. Expenditures related to the cost of solid waste collection or</u>
- solid waste disposal, including a municipal service system as provided
- 12 <u>in section 36 of P.L.</u>, c. (C.13:1E-28.7)(pending in the Legislature
- 13 as this bill) or a municipal contract system as provided in section 37 of
- 14 P.L., c. (C.13:1E-28.8)(pending in the Legislature as this bill);
- 15 <u>Il. Any expenditures for the collection or disposition of designated</u>
- 16 recyclable materials, or the procurement of recycling services made by
- 17 <u>a municipality pursuant to the provisions of the "New Jersey Statewide</u>
- 18 Mandatory Source Separation and Recycling Act," P.L.1987, c.102
- 19 (C.13:1E-99.11 et al.); or any revenues received by a municipality
- 20 <u>from the sale of recyclable materials and expended for the collection</u>
- 21 <u>or disposition of designated recyclable materials</u>.
- 22 (cf: P.L.1997, c.388, s.12)

- 24 112. Section 4 of P.L.1976, c.68 (C.40A:4-45.4) is amended to 25 read as follows:
- 4. In the preparation of its budget, a county may not increase the
- county tax levy to be apportioned among its constituent municipalities in excess of 5% or the index rate, whichever is less, of the previous
- 29 year's county tax levy, subject to the following exceptions:
- a. The amount of revenue generated by the increase in valuations
- 31 within the county, based solely on applying the preceding year's county
- 32 tax rate to the apportionment valuation of new construction or
- improvements within the county, and such increase shall be levied in
- 34 direct proportion to said valuation;
- b. Capital expenditures, including appropriations for current
- 36 capital expenditures, whether in the capital improvement fund or as a
- 37 component of a line item elsewhere in the budget, provided that any
- 38 such current capital expenditures would be otherwise bondable under
- 39 the requirements of N.J.S.40A:2-21 and 40A:2-22;
- 40 c. (1) An increase based upon emergency temporary
- 41 appropriations made pursuant to N.J.S.40A:4-20 to meet an urgent
- 42 situation or event which immediately endangers the health, safety or
- 43 property of the residents of the county, and over which the governing
- 44 body had no control and for which it could not plan and emergency
- 45 appropriations made pursuant to N.J.S.40A:4-46. Emergency
- 46 temporary appropriations and emergency appropriations shall be

- 1 approved by at least two-thirds of the governing body and by the
- 2 Director of the Division of Local Government Services, and shall not
- 3 exceed in the aggregate 3% of the previous year's final current
- 4 operating appropriations.
- 5 (2) (Deleted by amendment, P.L.1990, c.89.)
- The approval procedure in this subsection shall not apply to appropriations adopted for a purpose referred to in subsection d. or f.
- 8 below:
- 9 d. All debt service;
- 10 e. (Deleted by amendment, P.L.1990, c.89.)
- 11 f. Amounts required to be paid pursuant to (1) any contract with
- 12 respect to use, service or provision of any project, facility or public
- 13 improvement for water, sewerage, parking, senior citizen housing or
- 14 any similar purpose, or payments on account of debt service therefor,
- between a county and any other county, municipality, school or other
- 16 district, agency, authority, commission, instrumentality, public
- 17 corporation, body corporate and politic or political subdivision of this
- 18 State; and (2) any lease of a facility owned by a county improvement
- 19 authority when the lease payment represents the proportionate amount
- 20 necessary to amortize the debt incurred by the authority in providing
- 21 the facility which is leased, in whole or in part;
- g. That portion of the county tax levy which represents funding to
- 23 participate in any federal or State aid program and amounts received
- 24 or to be received from federal, State or other funds in reimbursement
- 25 for local expenditures. If a county provides matching funds in order
- 26 to receive the federal or State or other funds, only the amount of the
- 27 match which is required by law or agreement to be provided by the
- 28 county shall be excepted;
- h. (Deleted by amendment, P.L.1987, c.74.)
- i. (Deleted by amendment, P.L.1990, c.89.)
- j. (Deleted by amendment, P.L.1990, c.89.)
- 32 k. (Deleted by amendment, P.L.1990, c.89.)
- 1. Amounts expended to meet the standards established pursuant
- 34 to the "New Jersey Public Employees' Occupational Safety and Health
- 35 Act," P.L.1983, c.516 (C.34:6A-25 et seq.);
- 36 m. (Deleted by amendment, P.L.1990, c.89.)
- n. (Deleted by amendment, P.L.1990, c.89.)
- o. (Deleted by amendment, P.L.1990, c.89.)
- p. Extraordinary expenses, approved by the Local Finance Board,
- 40 required for the implementation of an interlocal services agreement;
- q. Any expenditure mandated as a result of a natural disaster, civil
- 42 disturbance or other emergency that is specifically authorized pursuant
- 43 to a declaration of an emergency by the President of the United States
- 44 or by the Governor;
- r. Expenditures for the cost of services mandated by any order of
- 46 court, by any federal or State statute, or by administrative rule,

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- directive, order, or other legally binding device issued by a State agency which has identified such cost as mandated expenditures on certification to the Local Finance Board by the State agency;
- s. That portion of the county tax levy which represents funding to a county college in excess of the county tax levy required to fund the county college in local budget year 1992;
- t. Amounts appropriated for the cost of administering a joint insurance fund established pursuant to subsection b. of section 1 of P.L.1983, c.372 (C.40A:10-36), but not including appropriations for claims payments by local member units;
- u. Expenditures for the administration of general public assistance pursuant to P.L.1995, c.259 (C.40A:4-6.1 et al.);
- v. Amounts in a separate line item of a county budget that are expended on tick-borne disease vector management activities undertaken pursuant to P.L.1997, c.52 (C.26:2P-7 et al.):
- w. Expenditures for solid waste collection or solid waste disposal;
- x. Expenditures for the collection or disposition of designated recyclable materials, or the procurement of markets or recycling services made by a county pursuant to the provisions of the "New
- 20 Jersey Statewide Mandatory Source Separation and Recycling Act,"
- 21 P.L.1987, c.102 (C.13:1E-99.11 et al.).
- 22 (cf: P.L.1997. c.52, s.3)

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- 24 113. Section 18 of P.L.1983, c.313 (C.40A:5A-18) is amended to 25 read as follows:
- 18. If at any time, as a result of exercising [his] the responsibilities of the Director of the Division of Local Government
- responsibilities of the Director of the Division of Local Government

 Services under [this act] the provisions of P.L.1983, c.313
- 29 (C.40A:5A-1 et seq.), the director has reason to believe that an
- 30 authority is faced with financial difficulty, the director shall summon
- appropriate officials of the authority and the local unit or units or either of the aforesaid to a hearing before the Local Finance Board.
- 33 The Local Finance Board may require the production of papers,
- 34 documents, witnesses or information and may make or cause to be
- 35 made an audit or investigation of the circumstances with respect to
- 36 which the hearing was called.
- 37 (cf: P.L.1983, c.313, s.18)

- 39 114. Section 19 of P.L.1983, c.313 (C.40A:5A-19) is amended to 40 read as follows:
- 41 19. <u>a.</u> If the Local Finance Board determines that financial
- difficulties exist which (1) jeopardize the payment of operating expenses and debt service on obligations of the authority or either of
- 44 the aforesaid; or place an undue financial burden on the inhabitants of
- 45 the local unit or units or the users of the system or facilities of an
- authority; and (2) that these difficulties are likely to recur and, if they

- 1 continue, will impair the credit of the authority and local unit or units
- 2 or either of the aforesaid to the detriment of the inhabitants thereof;
- 3 and (3) no financial plan designed to prevent a recurrence of these
- 4 conditions and which is deemed to be practicable and feasible by the
- 5 director has been undertaken by the authority or the local unit or units,
- 6 the Local Finance Board shall order the implementation of a financial
- 7 plan which will assure the payment of debt service on obligations of
- 8 the authority, or provide relief from undue financial burden. The order
- 9 shall be deemed conclusive and final and upon receipt of the order all
- 10 persons shall be estopped from contesting the order or the provisions
- thereof and the authority or local unit or units affected thereby shall
- 12 take the action to comply with the order.
- b. In ordering the implementation of a financial plan which will
- 14 assure the payment of debt service on obligations of a public authority
- 15 related to the financing of solid waste facilities, the Local Finance
- 16 Board shall not order a public authority to impose or collect user
- 17 charges from any municipality, responsible solid waste generator or
- 18 solid waste collector. For the purposes of this subsection, "user
- 19 <u>charges" means any rates, fees or other charges imposed and collected</u>
- 20 by a county or public authority for the recovery of stranded solid
- 21 waste facility debt, as those costs are defined in section 3 of P.L. ,
- 22 c. (C.13:1E-210)(pending in the Legislature as this bill).
- 23 (cf: P.L.1983, c.313, s.19)

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- 25 115. Section 2 of P.L.1971, c.198 (C.40A:11-2) is amended to 26 read as follows:
- 27 2. As used herein the following words have the following definitions, unless the context otherwise indicates:
- 29 (1) "Contracting unit" means:
- 30 (a) Any county; or
 - (b) Any municipality; or
- 32 (c) Any board, commission, committee, authority or agency,
- 33 which is not a State board, commission, committee, authority or
- 34 agency, and which has administrative jurisdiction over any district
- 35 other than a school district, project, or facility, included or operating
- in whole or in part, within the territorial boundaries of any county or
- 37 municipality which exercises functions which are appropriate for the
- 38 exercise by one or more units of local government, and which has

statutory power to make purchases and enter into contracts or

- 40 agreements for the performance of any work or the furnishing or hiring
- 41 of any materials or supplies usually required, the cost or contract price
- 42 of which is to be paid with or out of public funds.
- The term shall not include a private firm that has entered into a contract with a public entity for the provision of water supply services
- 45 pursuant to P.L.1995, c.101 (C.58:26-19 et al.).
- 46 "Contracting unit" shall not include a private firm or public

- authority that has entered into a contract with a public entity for the provision of wastewater treatment services pursuant to P.L.1995,
- 3 c.216 (C.58:27-19 et al.).

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- (2) "Governing body" means:
- 5 (a) The governing body of the county, when the purchase is to be 6 made or the contract or agreement is to be entered into by, or in behalf 7 of, a county; or
- 8 (b) The governing body of the municipality, when the purchase is 9 to be made or the contract or agreement is to be entered into by, or on 10 behalf of, a municipality; or
 - (c) Any board, commission, committee, authority or agency of the character described in subsection (1) (c) of this section.
- 13 (3) "Contracting agent" means the governing body of a 14 contracting unit, or any board, commission, committee, officer, 15 department, branch or agency which has the power to prepare the 16 advertisements, to advertise for and receive bids and, as permitted by 17 this act, to make awards for the contracting unit in connection with 18 purchases, contracts or agreements.
 - (4) "Purchase" is a transaction, for a valuable consideration, creating or acquiring an interest in goods, services and property, except real property or any interest therein.
 - (5) "Materials" includes goods and property subject to chapter 2 of Title 12A of the New Jersey Statutes, apparatus, or any other tangible thing, except real property or any interest therein.
 - (6) "Professional services" means services rendered or performed by a person authorized by law to practice a recognized profession, whose practice is regulated by law, and the performance of which services requires knowledge of an advanced type in a field of learning acquired by a prolonged formal course of specialized instruction and study as distinguished from general academic instruction or apprenticeship and training. Professional services may also mean services rendered in the performance of work that is original and creative in character in a recognized field of artistic endeavor.
 - (7) "Extraordinary unspecifiable services" means services which are specialized and qualitative in nature requiring expertise, extensive training and proven reputation in the field of endeavor.
 - (8) "Project" means any work, undertaking, program, activity, development, redevelopment, construction or reconstruction of any area or areas.
- 40 (9) "Work" includes services and any other activity of a tangible 41 or intangible nature performed or assumed pursuant to a contract or 42 agreement with a contracting unit.
- 43 (10) "Homemaker--home health services" means at home personal 44 care and home management provided to an individual or members of 45 his family who reside with him, or both, necessitated by the individual's 46 illness or incapacity. "Homemaker--home health services" includes,

1 but is not limited to, the services of a trained homemaker.

- (11) "Recyclable material" means those materials which would otherwise become municipal solid waste, and which may be collected, separated or processed and returned to the economic mainstream in the form of raw materials or products.
- (12) "Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products.
- (13) "Marketing" means the marketing of designated recyclable materials source separated in a municipality which entails a marketing cost less than the cost of transporting the recyclable materials to solid waste facilities and disposing of the materials as municipal solid waste at the facility utilized by the municipality.
- (14) "Municipal solid waste" means all [residential, commercial and institutional] nonhazardous solid waste or any portion thereof generated within the boundaries of a municipality.
- (15) "Distribution" (when used in relation to electricity) means the process of conveying electricity from a contracting unit who is a generator of electricity or a wholesale purchaser of electricity to retail customers or other end users of electricity.
- (16) "Transmission" (when used in relation to electricity) means the conveyance of electricity from its point of generation to a contracting unit who purchases it on a wholesale basis for resale.
- (17) "Disposition" means the transportation, placement, reuse, sale, donation, transfer or temporary storage of recyclable materials for all possible uses except for disposal as municipal solid waste.
- (18) "Cooperative marketing" means the joint marketing by two or more contracting units within the same county, or adjacent or proximate counties, of the source separated recyclable materials designated in a district recycling plan required pursuant to section 3 of P.L.1987, c.102 (C.13:1E-99.13) pursuant to a written cooperative agreement entered into by the participating contracting units thereof.
- (19) "County solid waste facility" means a solid waste facility that is designated by a public authority or county in its adopted district solid waste management plan as approved by the department prior to November 10, 1997 as the in-county facility to which solid waste generated within the boundaries of the county is transported for final disposal, or transfer for transportation to an offsite solid waste facility or designated out-of-district disposal site for disposal, as appropriate, pursuant to interdistrict or intradistrict waste flow orders issued by the department.
- 43 (20) "Public authority" means a municipal or county utilities
 44 authority created pursuant to the "municipal and county utilities
 45 authorities law," P.L.1957, c.183 (C.40:14B-1 et seq.); a county
 46 improvement authority created pursuant to the "county improvement

- 1 authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.); a pollution
- 2 control financing authority created pursuant to the "New Jersey
- 3 Pollution Control Financing Law," P.L.1973, c.376 (C.40:37C-1 et
- 4 seq.); or any other public body corporate and politic created for solid
- 5 <u>waste management purposes in any county, pursuant to the provisions</u>
- 6 of any law.
- 7 (21) "Solid waste" means garbage, refuse, and other discarded
- 8 materials resulting from industrial, commercial and agricultural
- 9 operations, and from domestic and community activities, and shall
- 10 include all other waste materials including liquids, except for source
- 11 <u>separated recyclable materials or source separated food waste</u>
- 12 collected by livestock producers approved by the State Department of
- Agriculture to collect, prepare and feed such wastes to livestock on
- 14 their own farms.
- 15 (22) "Solid waste facilities" means, and includes, the plants,
- 16 <u>structures and other real and personal property acquired, constructed</u>
- 17 or operated or to be acquired, constructed or operated by, or on behalf
- of, any person, public authority or county pursuant to the provisions
- of the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et
- 20 seq.) or any other act, including transfer stations, incinerators,
- 21 resource recovery facilities, sanitary landfill facilities or other plants
- 22 for the disposal of solid waste, and all vehicles, equipment and other
- 23 real and personal property and rights therein and appurtenances
- 24 necessary or useful and convenient for the collection or disposal of
- 25 <u>solid waste in a sanitary manner.</u>
- 26 (cf: P.L.1995, c.216, s.10)
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- 28 116. Section 5 of P.L.1971, c.198 (C.40A:11-5) is amended to 29 read as follows:
- 30 5. Any purchase, contract or agreement of the character described
- 31 in section 4 of P.L.1971, c.198 (C.40A:11-4) may be made, negotiated
- 32 or awarded by the governing body without public advertising for bids
- and bidding therefor if:
- 34 (1) The subject matter thereof consists of:
- 35 (a) (i) Professional services. The governing body shall in each
- 36 instance state supporting reasons for its action in the resolution
- 37 awarding each contract and shall forthwith cause to be printed once,
- in a newspaper authorized by law to publish its legal advertisements,
- 39 a brief notice stating the nature, duration, service and amount of the
- 40 contract, and that the resolution and contract are on file and available 41 for public inspection in the office of the clerk of the county or
- 42 municipality, or, in the case of a contracting unit created by more than
- one county or municipality, of the counties or municipalities creating
- such contracting unit; or (ii) Extraordinary unspecifiable services. The
- 45 application of this exception shall be construed narrowly in favor of
- open competitive bidding, where possible, and the Division of Local

- 1 Government Services is authorized to adopt and promulgate rules and
- 2 regulations limiting the use of this exception in accordance with the
- 3 intention herein expressed. The governing body shall in each instance
- 4 state supporting reasons for its action in the resolution awarding each
- 5 contract and shall forthwith cause to be printed, in the manner set
- 6 forth in subsection (1) (a) (i) of this section, a brief notice of the 7 award of such contract;
 - (b) The doing of any work by employees of the contracting unit;
 - (c) The printing of legal briefs, records and appendices to be used in any legal proceeding in which the contracting party may be a party;
 - (d) The furnishing of a tax map or maps for the contracting party;
- (e) The purchase of perishable foods as a subsistence supply;
 - (f) The supplying of any product or the rendering of any service by a public utility, which is subject to the jurisdiction of the Board of Public Utilities or the Federal Energy Regulatory Commission or its successor, in accordance with tariffs and schedules of charges made, charged or exacted, filed with the board or commission;
 - (g) The acquisition, subject to prior approval of the Attorney General, of special equipment for confidential investigation;
 - (h) The printing of bonds and documents necessary to the issuance and sale thereof by a contracting unit;
 - (i) Equipment repair service if in the nature of an extraordinary unspecifiable service and necessary parts furnished in connection with such service, which exception shall be in accordance with the requirements for extraordinary unspecifiable services;
 - (j) The publishing of legal notices in newspapers as required by law:
 - (k) The acquisition of artifacts or other items of unique intrinsic, artistic or historical character;
 - (l) Election expenses;

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- (m) Insurance, including the purchase of insurance coverage and consultant services, which exception shall be in accordance with the requirements for extraordinary unspecifiable services;
- (n) The doing of any work by handicapped persons employed by a sheltered workshop;
- (o) The provision of any service or the furnishing of materials including those of a commercial nature, attendant upon the operation of a restaurant by any nonprofit, duly incorporated, historical society at or on any historical preservation site;
- (p) Homemaker--home health services performed by voluntary, nonprofit agencies;
- 42 (q) The purchase of materials and services for a law library 43 established pursuant to R.S.40:33-14, including books, periodicals, 44 newspapers, documents, pamphlets, photographs, reproductions, 45 microforms, pictorial or graphic works, copyright and patent materials, 46 maps, charts, globes, sound recordings, slides, films, filmscripts, video

and magnetic tapes, and other audiovisual, printed, or published
 material of a similar nature; necessary binding or rebinding of law
 library materials; and specialized library services;

- (r) On-site inspections undertaken by private agencies pursuant to the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.) and the regulations adopted pursuant thereto;
- (s) The marketing of recyclable materials recovered through a recycling program, or the marketing of any product intentionally produced or derived from solid waste received at a [resource recovery] solid waste facility or recovered through a resource recovery program, including, but not limited to, refuse-derived fuel, compost materials, methane gas, and other similar products. The application of this exception shall not be construed to include a solid waste facility for the disposal of solid waste by incineration;
- (t) Emergency medical services provided by a hospital to the residents of a municipality or county, provided that: (a) such exception be allowed only after the governing body determines that the emergency services are available only from one provider; and (b) if the contract is awarded without advertising for bids or bidding the governing body shall in each instance state supporting reasons for its action in a resolution awarding the contract and cause to be printed once in a newspaper authorized by law to publish its legal advertisements a brief notice stating the nature, duration, service, and amount of the contract; and (c) the contract shall be kept on file for public inspection in the office of the clerk of the municipality;
- (u) Contracting unit towing and storage contracts, provided that all such contracts shall be pursuant to reasonable non-exclusionary and non-discriminatory terms and conditions, which may include the provision of such services on a rotating basis, at the rates and charges set by the municipality pursuant to section 1 of P.L.1979, c.101 (C.40:48-2.49). All contracting unit towing and storage contracts for services to be provided at rates and charges other than those established pursuant to the terms of this paragraph shall only be awarded to the lowest responsible bidder in accordance with the provisions of the "Local Public Contracts Law" and without regard for the value of the contract therefor;
- (v) The purchase of steam or electricity from, or the rendering of services directly related to the purchase of such steam or electricity from a qualifying small power production facility or a qualifying cogeneration facility as defined pursuant to 16 U.S.C.796;
- 41 (w) The purchase of electricity or administrative or dispatching 42 services directly related to the transmission of such purchased 43 electricity by a contracting unit engaged in the generation of 44 electricity;
- 45 (x) The printing of municipal ordinances or other services 46 necessarily incurred in connection with the revision and codification

1 of municipal ordinances;

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- 2 (y) An agreement for the purchase of an equitable interest in a 3 water supply facility or for the provision of water supply services 4 entered into pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or agreement entered into pursuant to P.L.1989, c.109 6 (N.J.S.40A:31-1 et al.), so long as such agreement is entered into no later than six months after the effective date of P.L.1993, c.381;
- 8 (z) A contract for the provision of water supply services entered 9 into pursuant to P.L.1995, c.101 (C.58:26-19 et al.);
 - (aa) The cooperative marketing of recyclable materials recovered through a recycling program; [or]
- 12 (bb) A contract for the provision of wastewater treatment services 13 entered into pursuant to P.L.1995, c.216 (C.58:27-19 et al.):
 - (cc) The provision of solid waste disposal services by any county solid waste facility, which is a privately-owned sanitary landfill facility for which the owner thereof has been awarded a franchise pursuant to section 6 of P.L.1970, c.40 (C.48:13A-5). The application of this exception shall be limited to contracts or agreements for the disposal of municipal solid waste.
 - (2) It is to be made or entered into with the United States of America, the State of New Jersey, county or municipality or any board, body, officer, agency or authority thereof and any other state or subdivision thereof.
 - (3) The contracting agent has advertised for bids pursuant to section 4 of P.L.1971, c.198 (C.40A:11-4) on two occasions and (a) has received no bids on both occasions in response to its advertisement, or (b) the governing body has rejected such bids on two occasions because the contracting agent has determined that they are not reasonable as to price, on the basis of cost estimates prepared for or by the contracting agent prior to the advertising therefor, or have not been independently arrived at in open competition, or (c) on one occasion no bids were received pursuant to (a) and on one occasion all bids were rejected pursuant to (b), in whatever sequence; any such contract or agreement may then be negotiated and may be awarded upon adoption of a resolution by a two-thirds affirmative vote of the authorized membership of the governing body authorizing such contract or agreement; provided, however, that:
 - (i) A reasonable effort is first made by the contracting agent to determine that the same or equivalent materials or supplies, at a cost which is lower than the negotiated price, are not available from an agency or authority of the United States, the State of New Jersey or of the county in which the contracting unit is located, or any municipality in close proximity to the contracting unit;
- 44 (ii) The terms, conditions, restrictions and specifications set forth 45 in the negotiated contract or agreement are not substantially different from those which were the subject of competitive bidding pursuant to 46

1 section 4 of P.L.1971, c.198 (C.40A:11-4); and

2 (iii) Any minor amendment or modification of any of the terms, 3 conditions, restrictions and specifications, which were the subject of 4 competitive bidding pursuant to section 4 of P.L.1971, c.198 (C.40A:11-4), shall be stated in the resolution awarding such contract 5 6 or agreement; provided further, however, that if on the second occasion the bids received are rejected as unreasonable as to price, the 7 8 contracting agent shall notify each responsible bidder submitting bids 9 on the second occasion of its intention to negotiate, and afford each 10 bidder a reasonable opportunity to negotiate, but the governing body 11 shall not award such contract or agreement unless the negotiated price 12 is lower than the lowest rejected bid price submitted on the second 13 occasion by a responsible bidder, is the lowest negotiated price offered 14 by any responsible supplier, and is a reasonable price for such work, 15 materials, supplies or services.

Whenever a contracting unit shall determine that a bid was not arrived at independently in open competition pursuant to subsection (3) of this section it shall thereupon notify the county prosecutor of the county in which the contracting unit is located and the Attorney General of the facts upon which its determination is based, and when appropriate, it may institute appropriate proceedings in any State or federal court of competent jurisdiction for a violation of any State or federal antitrust law or laws relating to the unlawful restraint of trade. (cf: P.L.1997, c.387, s.2)

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117. Section 13 of P.L.1971, c.198 (C.40A:11-13) is amended to read as follows:

- 13. Any specifications for an acquisition under [this act] the provisions of P.L.1971, c.198 (C.40A:11-1 et seq.), whether by purchase, contract or agreement, shall be drafted in a manner to encourage free, open and competitive bidding. In particular, no specifications under [this act] the provisions of P.L.1971, c.198 (C.40A:11-1 et seq.) may:
- (a) Require any standard, restriction, condition or limitation not directly related to the purpose, function or activity for which the purchase, contract or agreement is made; or
- 37 (b) Require that any bidder be a resident of, or that [his] the 38 bidder's place of business be located in, the county or municipality in 39 which the purchase will be made or the contract or agreement 40 performed, unless the physical proximity of the bidder is requisite to the efficient and economical purchase or performance of the contract 41 42 or agreement; except that no specification for a contract for the 43 collection [and] or disposal of municipal solid waste shall require any 44 bidder to be a resident of, or that [his] the bidder's place of business 45 be located in, the state, county or municipality in which the contract 46 will be performed; or

- 1 (c) Discriminate on the basis of race, religion, sex, national origin; 2 or
- 3 (d) Require, with regard to any purchase, contract or agreement, 4 the furnishing of any "brand name," but may in all cases require "brand name or equivalent," except that if the materials to be supplied or 5 6 purchased are patented or copyrighted, such materials or supplies may 7 be purchased by specification in any case in which the ordinance or 8 resolution authorizing the purchase, contract, sale or agreement so 9 indicates, and the special need for such patented or copyrighted 10 materials or supplies is directly related to the performance, completion 11 or undertaking of the purpose for which the purchase, contract or 12 agreement is made; or
 - (e) Fail to include any option for renewal, extension, or release which the contracting unit may intend to exercise or require; or any terms and conditions necessary for the performance of any extra work; or fail to disclose any matter necessary to the substantial performance of the contract or agreement.

Any specification adopted by the governing body, which knowingly excludes prospective bidders by reason of the impossibility of performance, bidding or qualification by any but one bidder, except as provided herein, shall be null and void and of no effect and subject purchase, contract or agreement shall be readvertised, and the original purchase, contract or agreement shall be set aside by the governing body.

Any specification adopted by the governing body for a contract for the collection [and] or disposal of municipal solid waste shall conform to the uniform bid specifications for municipal solid waste collection contracts established pursuant to section 22 of P.L.1991, c.381 (C.48:13A-7.22).

Any specification adopted by the governing body may include an item for the cost, which shall be paid by the contractor, of creating a file to maintain the notices of the delivery of labor or materials required by N.J.S.2A:44-128.

(cf: P.L.1996, c.81, s.7) 34

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36 118. Section 15 of P.L.1971, c.198 (C.40A:11-15) is amended to 37 read as follows:

15. All purchases, contracts or agreements for the performing of work or the furnishing of materials, supplies or services shall be made for a period not to exceed 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L.1971, c.198 (C.40A:11-5) shall be made for a period not to exceed 12 consecutive 44 months. Contracts or agreements may be entered into for longer periods of time as follows:

(1) Supplying of:

(a) (Deleted by amendment, P.L.1996, c.113.)

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- 2 (b) (Deleted by amendment, P.L.1996, c.113.)
- 3 (c) Thermal energy produced by a cogeneration facility, for use
- 4 for heating or air conditioning or both, for any term not exceeding 40
- 5 years, when the contract is approved by the Board of Public Utilities.
- 6 For the purposes of this paragraph, "cogeneration" means the
- 7 simultaneous production in one facility of electric power and other
- 8 forms of useful energy such as heating or process steam;
 - (2) (Deleted by amendment, P.L.1977, c.53.)
 - (3) (a) The collection and disposal of municipal solid waste, the collection and disposition of recyclable material, or the disposal of sewage sludge, for any term not exceeding in the aggregate, five years;
 - (b) The collection of municipal solid waste, for any term not exceeding in the aggregate, five years;
- 15 (c) The disposal of municipal solid waste, for any term not 16 exceeding in the aggregate, five years;
- 17 (4) The collection [and] or recycling of methane gas from a sanitary landfill facility, for any term not exceeding 25 years, when 18 19 such contract is in conformance with a district solid waste 20 management plan approved pursuant to P.L.1970, c.39 (C.13:1E-1 et 21 seq.), and with the approval of the Division of Local Government 22 Services in the Department of Community Affairs and the Department of Environmental Protection. The contracting unit shall award the 23 24 contract to the highest responsible bidder, notwithstanding that the 25 contract price may be in excess of the amount of any necessarily related administrative expenses; except that if the contract requires the 26 27 contracting unit to expend funds only, the contracting unit shall award the contract to the lowest responsible bidder. The approval by the 28 29 Division of Local Government Services of public bidding requirements 30 shall not be required for those contracts exempted therefrom pursuant 31 to section 5 of P.L.1971, c.198 (C.40A:11-5);
- 32 (5) Data processing service, for any term of not more than three 33 years;
 - (6) Insurance, for any term of not more than three years;
 - (7) Leasing or servicing of automobiles, motor vehicles, machinery and equipment of every nature and kind, for a period not to exceed three years; provided, however, such contracts shall be entered into only subject to and in accordance with the rules and regulations promulgated by the Director of the Division of Local Government Services of the Department of Community Affairs;
 - (8) The supplying of any product or the rendering of any service by a telephone company which is subject to the jurisdiction of the Board of Public Utilities for a term not exceeding five years;
- 44 (9) Any single project for the construction, reconstruction or 45 rehabilitation of any public building, structure or facility, or any public 46 works project, including the retention of the services of any architect

or engineer in connection therewith, for the length of time authorized and necessary for the completion of the actual construction;

- 3 (10) The providing of food services for any term not exceeding 4 three years;
- 5 (11) On-site inspections undertaken by private agencies pursuant 6 to the "State Uniform Construction Code Act," P.L.1975, c.217 7 (C.52:27D-119 et seq.) for any term of not more than three years;
- 8 (12) The performance of work or services or the furnishing of 9 materials or supplies for the purpose of conserving energy in buildings 10 owned by, or operations conducted by, the contracting unit, the entire 11 price of which to be established as a percentage of the resultant 12 savings in energy costs, for a term not to exceed 10 years; provided, 13 however, that such contracts shall be entered into only subject to and in accordance with rules and regulations promulgated by the 14 15 Department of Environmental Protection establishing a methodology for computing energy cost savings; 16
 - (13) The performance of work or services or the furnishing of materials or supplies for the purpose of elevator maintenance for any term not exceeding three years;

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- (14) Leasing or servicing of electronic communications equipment for a period not to exceed five years; provided, however, such contract shall be entered into only subject to and in accordance with the rules and regulations promulgated by the Director of the Division of Local Government Services of the Department of Community Affairs;
- (15) Leasing of motor vehicles, machinery and other equipment primarily used to fight fires, for a term not to exceed ten years, when the contract includes an option to purchase, subject to and in accordance with rules and regulations promulgated by the Director of the Division of Local Government Services of the Department of Community Affairs;
- 30 31 (16) The provision of water supply services or the designing, 32 financing, construction, operation, or maintenance, or any combination 33 thereof, of a water supply facility, or any component part or parts 34 thereof, including a water filtration system, for a period not to exceed 35 40 years, when the contract for these services is approved by the 36 Division of Local Government Services in the Department of 37 Community Affairs, the Board of Public Utilities, and the Department 38 of Environmental Protection pursuant to P.L.1985, c.37 (C.58:26-1 et 39 al.), except for those contracts otherwise exempted pursuant to 40 subsection (30), (31), (34) or (35) of this section. For the purposes 41 of this subsection, "water supply services" means any service provided by a water supply facility; "water filtration system" means any 42 43 equipment, plants, structures, machinery, apparatus, or land, or any 44 combination thereof, acquired, used, constructed, rehabilitated, or 45 operated for the collection, impoundment, storage, improvement, filtration, or other treatment of drinking water for the purposes of 46

1 purifying and enhancing water quality and insuring its potability prior 2 to the distribution of the drinking water to the general public for 3 human consumption, including plants and works, and other personal 4 property and appurtenances necessary for their use or operation; and "water supply facility" means and refers to the real property and the 5 6 plants, structures, interconnections between existing water supply facilities, machinery and equipment and other property, real, personal 7 8 and mixed, acquired, constructed or operated, or to be acquired, 9 constructed or operated, in whole or in part by or on behalf of a 10 political subdivision of the State or any agency thereof, for the 11 purpose of augmenting the natural water resources of the State and 12 making available an increased supply of water for all uses, or of 13 conserving existing water resources, and any and all appurtenances 14 necessary, useful or convenient for the collecting, impounding, storing, 15 improving, treating, filtering, conserving or transmitting of water and for the preservation and protection of these resources and facilities and 16 17 providing for the conservation and development of future water supply 18 resources;

19 (17) The provision of resource recovery services by a qualified 20 vendor, the disposal of the solid waste delivered for disposal which 21 cannot be processed by a resource recovery facility or the residual ash 22 generated at a resource recovery facility, including hazardous waste 23 and recovered metals and other materials for reuse, or the design, 24 financing, construction, operation or maintenance of a resource 25 recovery facility for a period not to exceed 40 years when the contract 26 is approved by the Division of Local Government Services in the 27 Department of Community Affairs, and the Department of 28 Environmental Protection pursuant to P.L.1985, c.38 (C.13:1E-136 et 29 al.); and when the resource recovery facility is in conformance with a 30 district solid waste management plan approved pursuant to P.L.1970, 31 c.39 (C.13:1E-1 et seq.). For the purposes of this subsection, 32 "resource recovery facility" means a solid waste facility constructed 33 and operated for the incineration of solid waste for energy production 34 and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other solid waste facility 35 36 Constructed or operated for the collection, separation, recycling, and 37 recovery of metals, glass, paper, and other materials for reuse or for 38 energy production]; "resource recovery services" means any services 39 provided by the owner or operator of a resource recovery facility, 40 including but not limited to, solid waste disposal; the utilization of a resource recovery facility for the disposal of out-of-county solid 41 42 waste; the disposal of residual ash or the solid waste delivered to a 43 resource recovery facility which cannot be processed at the resource 44 recovery facility; the utilization of a sanitary landfill facility for the 45 disposal of solid waste due to downtime or technical failure at a resource recovery facility; or any combination thereof; and "residual 46

ash" means the bottom ash, fly ash, or any combination thereof, resulting from the combustion of solid waste at a resource recovery facility;

- 4 (18) The sale of electricity or thermal energy, or both, produced 5 by a resource recovery facility for a period not to exceed 40 years 6 when the contract is approved by the Board of Public Utilities, and when the resource recovery facility is in conformance with a district 7 8 solid waste management plan approved pursuant to P.L.1970, c.39 9 (C.13:1E-1 et seq.). For the purposes of this subsection, "resource 10 recovery facility" means a solid waste facility constructed and operated 11 for the incineration of solid waste for energy production and the 12 recovery of metals and other materials for reuse; or a mechanized 13 composting facility, or any other solid waste facility [constructed or 14 operated for the collection, separation, recycling, and recovery of 15 metals, glass, paper, and other materials for reuse or for energy 16 production];
- 17 (19) The provision of wastewater treatment services or the 18 designing, financing, construction, operation, or maintenance, or any 19 combination thereof, of a wastewater treatment system, or any 20 component part or parts thereof, for a period not to exceed 40 years, 21 when the contract for these services is approved by the Division of 22 Local Government Services in the Department of Community Affairs 23 and the Department of Environmental Protection pursuant to 24 P.L.1985, c.72 (C.58:27-1 et al.), except for those contracts otherwise 25 exempted pursuant to subsection (36) of this section. For the purposes 26 of this subsection, "wastewater treatment services" means any services 27 provided by a wastewater treatment system, and "wastewater 28 treatment system" means equipment, plants, structures, machinery, 29 apparatus, or land, or any combination thereof, acquired, used, 30 constructed, or operated for the storage, collection, reduction, 31 recycling, reclamation, disposal, separation, or other treatment of 32 wastewater or sewage sludge, or for the final disposal of residues 33 resulting from the treatment of wastewater, including, but not limited 34 to, pumping and ventilating stations, facilities, plants and works, 35 connections, outfall sewers, interceptors, trunk lines, and other 36 personal property and appurtenances necessary for their operation;
- 37 (20) The supplying of materials or services for the purpose of 38 lighting public streets, for a term not to exceed five years, provided 39 that the rates, fares, tariffs or charges for the supplying of electricity 40 for that purpose are approved by the Board of Public Utilities;
- 41 (21) In the case of a contracting unit which is a county or 42 municipality, the provision of emergency medical services by a hospital 43 to residents of a municipality or county as appropriate for a term not 44 to exceed five years;
- 45 (22) Towing and storage contracts, awarded pursuant to 46 paragraph u. of subsection (1) of section 5 of P.L.1971, c.198

1 (C.40A:11-5) for any term not exceeding three years;

- 2 (23) Fuel for the purpose of generating electricity for a term not to exceed eight years;
 - (24) The purchase of electricity or administrative or dispatching services related to the transmission of such electricity, from a public utility company subject to the jurisdiction of the Board of Public Utilities, a similar regulatory body of another state, or a federal regulatory agency, or from a qualifying small power producing facility or qualifying cogeneration facility, as defined by 16 U.S.C. s.796, by a contracting unit engaged in the generation of electricity for retail sale, as of May 24,1991, for a term not to exceed 40 years;
 - (25) Basic life support services, for a period not to exceed five years. For the purposes of this subsection, "basic life support" means a basic level of prehospital care, which includes but need not be limited to patient stabilization, airway clearance, cardiopulmonary resuscitation, hemorrhage control, initial wound care and fracture stabilization:
 - (26) Claims administration services, for any term not to exceed three years;
 - (27) The provision of transportation services to elderly, disabled or indigent persons for any term of not more than three years. For the purposes of this subsection, "elderly persons" means persons who are 60 years of age or older. "Disabled persons" means persons of any age who, by reason of illness, injury, age, congenital malfunction, or other permanent or temporary incapacity or disability, are unable, without special facilities or special planning or design to utilize mass transportation facilities and services as effectively as persons who are not so affected. "Indigent persons" means persons of any age whose income does not exceed 100 percent of the poverty level, adjusted for family size, established and adjusted under section 673(2) of subtitle B, the "Community Services Block Grant Act," Pub.L.97-35 (42 U.S.C. s.9902 (2));
 - (28) The supplying of liquid oxygen or other chemicals, for a term not to exceed five years, when the contract includes the installation of tanks or other storage facilities by the supplier, on or near the premises of the contracting unit;
 - (29) The performance of patient care services by contracted medical staff at county hospitals, correction facilities and long term care facilities, for any term of not more than three years;
- 40 (30) The acquisition of an equitable interest in a water supply 41 facility pursuant to section 2 of P.L.1993, c.381 (C.58:28-2), or an 42 agreement entered into pursuant to the "County and Municipal Water 43 Supply Act," N.J.S.40A:31-1 et seq., if the agreement is entered into 44 no later than January 7, 1995, for any term of not more than forty 45 years;
- 46 (31) The provision of water supply services or the financing,

- construction, operation or maintenance or any combination thereof, of a water supply facility or any component part or parts thereof, by a partnership or copartnership established pursuant to a contract authorized under section 2 of P.L.1993, c.381 (C.58:28-2), for a period not to exceed 40 years;
 - (32) Laundry service and the rental, supply and cleaning of uniforms for any term of not more than three years;

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- 8 (33) The supplying of any product or the rendering of any service, 9 including consulting services, by a cemetery management company for 10 the maintenance and preservation of a municipal cemetery operating 11 pursuant to the "New Jersey Cemetery Act," N.J.S.8A:1-1 et seq., for 12 a term not exceeding 15 years;
 - (34) A contract between a public entity and a person pursuant to P.L.1995, c.101 (C.58:26-19 et al.) for the provision of water supply services may be entered into for any term which, when all optional extension periods are added, may not exceed 40 years;
- 17 (35) An agreement for the purchase of a supply of water from a 18 public utility company subject to the jurisdiction of the Board of Public 19 Utilities in accordance with tariffs and schedules of charges made, 20 charged or exacted or contracts filed with the Board of Public 21 Utilities, for any term of not more than 40 years;
 - (36) A contract between a public entity and a person or public authority pursuant to P.L.1995, c.216 (C.58:27-19 et al.) for the provision of wastewater treatment services may be entered into for any term of not more than 40 years, including all optional extension periods; and
- 27 (37) The operation and management of a facility under a license 28 issued or permit approved by the Department of Environmental 29 Protection, including a wastewater treatment system or a water supply 30 or distribution facility, as the case may be, for any term of not more 31 than seven years. For the purposes of this subsection, "wastewater treatment system" refers to facilities operated or maintained for the 32 storage, collection, reduction, disposal, or other treatment of 33 34 wastewater or sewage sludge, remediation of groundwater contamination, stormwater runoff, or the final disposal of residues 35 resulting from the treatment of wastewater; and "water supply or 36 37 distribution facility" refers to facilities operated or maintained for 38 augmenting the natural water resources of the State, increasing the 39 supply of water, conserving existing water resources, or distributing 40 water to users.

All multiyear leases and contracts entered into pursuant to this section, except contracts for the leasing or servicing of equipment supplied by a telephone company which is subject to the jurisdiction of the Board of Public Utilities, contracts involving the supplying of electricity for the purpose of lighting public streets and contracts for thermal energy authorized pursuant to subsection (1) above,

1 construction contracts authorized pursuant to subsection (9) above, 2 contracts and agreements for the provision of work or the supplying 3 of equipment to promote energy conservation authorized pursuant to 4 subsection (12) above, contracts for water supply services or for a 5 water supply facility, or any component part or parts thereof 6 authorized pursuant to subsection (16), (30), (31), (34), (35) or (37) 7 above, contracts for resource recovery services or a resource recovery 8 facility authorized pursuant to subsection (17) above, contracts for the 9 sale of energy produced by a resource recovery facility authorized 10 pursuant to subsection (18) above, contracts for wastewater treatment 11 services or for a wastewater treatment system or any component part 12 or parts thereof authorized pursuant to subsection (19), (36) or (37) 13 above, and contracts for the purchase of electricity or administrative 14 or dispatching services related to the transmission of such electricity 15 authorized pursuant to subsection (24) above, shall contain a clause making them subject to the availability and appropriation annually of 16 sufficient funds as may be required to meet the extended obligation, or 17 contain an annual cancellation clause. 18

The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the fiscal year.

22 (cf: P.L.1997, c.288, s.1)

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119. Section 23 of P.L.1971, c.198 (C.40A:11-23) is amended to read as follows:

23. a. Advertisements for bids; bids; general requirements. All advertisements for bids shall be published in a legal newspaper sufficiently in advance of the date fixed for receiving the bids to promote competitive bidding, but in no event less than 10 days prior to such date; except that all advertisements for bids on contracts for the collection [and] of municipal solid waste or the disposal of municipal solid waste shall be published in a legal newspaper circulating in the county or municipality, and in at least one newspaper of general circulation published in the State, sufficiently in advance of the date fixed for receiving the bids to promote competitive bidding, but not less than 60 days prior to that date.

b. The advertisement shall designate the manner of submitting and the method of receiving the bids and the time and place at which the bids will be received. If the published specifications provide for receipt of bids by mail, those bids which are mailed to the contracting unit shall be sealed and shall only be opened for examination at such time and place as all bids received are unsealed and announced. At such time and place the contracting agent of the contracting unit shall publicly receive the bids, and thereupon immediately proceed to unseal them and publicly announce the contents, which announcement shall be made in the presence of any parties bidding or their agents, who are

- 1 then and there present, and shall also make proper record of the prices
- 2 and terms, upon the minutes of the governing body, if the award is to
- 3 be made by the governing body of the contracting unit, or in a book
- 4 kept for that purpose, if the award is to be made by other than the
- 5 governing body, and in such latter case it shall be reported to the
- 6 governing body of the contracting unit for its action thereon, when
- 7 such action thereon is required. No bids shall be received after the time
- 8 designated in the advertisement.

- c. Notice of revisions or addenda to advertisements or bid documents shall be provided as follows:
- 1) For all contracts except those for construction work and municipal solid waste collection [and] or municipal solid waste disposal service, notice shall be published no later than five days, Saturdays, Sundays, and holidays excepted, prior to the date for acceptance of bids, in an official newspaper of the contracting unit and be provided to any person who has submitted a bid or who has received a bid package, in one of the following ways: i) in writing by certified mail or ii) by certified facsimile transmission, meaning that the sender's facsimile machine produces a receipt showing date and time of transmission and that the transmission was successful or iii) by a delivery service that provides certification of delivery to the sender.
- 2) For all contracts for construction work, notice shall be provided no later than seven days, Saturday, Sundays, or holidays excepted, prior to the date for acceptance of bids, to any person who has submitted a bid or who has received a bid package in any of the following ways: i) in writing by certified mail or ii) by certified facsimile transmission, meaning that the sender's facsimile machine produces a receipt showing date and time of transmission and that the transmission was successful or iii) by a delivery service that provides certification of delivery to the sender.
- 3) For municipal solid waste collection [and] or municipal solid waste disposal contracts, notice shall be published in an official newspaper of the contracting unit and in at least one newspaper of general circulation published in the State no later than five days, Saturdays, Sundays, and holidays excepted, prior to the date for acceptance of bids.
- d. Failure of the contracting unit to advertise for the receipt of bids or to provide proper notification of revisions or addenda to advertisements or bid documents related to bids as prescribed by this section shall prevent the contracting unit from accepting the bids and require the readvertisement for bids pursuant to subsection a. of this section. Failure to obtain a receipt when good faith notice is sent or delivered to the address or telephone facsimile number on file with the contracting unit shall not be considered failure by the contracting unit to provide notice.
- 46 (cf: P.L.1997, c.243, s.1)

120. R.S.48:2-13 is amended to read as follows:

48:2-13. The board shall have general supervision and regulation of and jurisdiction and control over all public utilities as hereinafter in this section defined and their property, property rights, equipment, facilities and franchises so far as may be necessary for the purpose of carrying out the provisions of this Title.

The term "public utility" shall include every individual, copartnership, association, corporation or joint stock company, their lessees, trustees or receivers appointed by any court whatsoever, their successors, heirs or assigns, that now or hereafter may own, operate, manage or control within this State any railroad, street railway, traction railway, autobus, charter bus operation, special bus operation, canal, express, subway, pipeline, gas, electric light, heat, power, water, oil, sewer, [solid waste collection, solid waste disposal,] telephone or telegraph system, plant or equipment for public use, under privileges granted or hereafter to be granted by this State or by any political subdivision thereof.

Nothing contained in this Title shall extend the powers of the board to include any supervision and regulation of, or jurisdiction and control over any vehicles engaged in ridesharing arrangements with a maximum carrying capacity of not more than 15 passengers, including the driver, where the transportation of passengers is incidental to the purpose of the driver or any vehicles engaged in the transportation of passengers for hire in the manner and form commonly called taxicab service unless such service becomes or is held out to be regular service between stated termini; hotel buses used exclusively for the transportation of hotel patrons to or from local railroad or other common carrier stations, including local airports, or bus employed solely for transporting school children and teachers, to and from school, or any autobus with a carrying capacity of not more than 10 passengers now or hereafter operated under municipal consent upon a route established wholly within the limits of a single municipality or with a carrying capacity of not more than 20 passengers operated under municipal consent upon a route established wholly within the limits of not more than four contiguous municipalities within any county of the fifth or sixth class, which route in either case does not in whole or in part parallel upon the same street the line of any street railway or traction railway or any other autobus route.

Except as provided in section 7 of P.L.1995, c.101, (C.58:26-25), the board shall have no regulatory authority over the parties to a contract negotiated between a public entity and a private firm pursuant to P.L.1995, c.101 (C.58:26-25) in connection with the performance of their respective obligations thereunder. Nothing contained in this title shall extend the powers of the board to include any supervision and regulation of, or jurisdiction and control over, any public-private contract for the provision of water supply services established

1 pursuant to P.L.1995, c.101 (C.58:26-19 et al.). 2 (cf: P.L.1995, c.101, s.10) 3 4 121. Section 1 of P.L.1968, c.173 (C.48:2-59) is amended to read 5 as follows: 6 1. <u>a.</u> To enable the Board **[**of Public Utility Commissioners in the 7 Department of Public Utilities to better perform its lawful duties 8 relating to service, classifications to be used, rates and charges to be 9 made and collected, rules and regulations to be prescribed, and 10 supervision over all public utilities [and public movers] under its jurisdiction, the Board of Public [Utility Commissioners] Utilities 11 12 shall annually make an assessment against each public utility [and 13 public mover]. 14 b. After August 19, 1991, the Board of Public Utilities shall not 15 make an assessment against any person engaging in the business of solid waste collection or solid waste disposal pursuant to P.L.1970, 16 17 c.40 (C.48:13A-1 et seq.). The provisions of this subsection shall not 18 affect any obligation to pay an assessment made by the Board prior to 19 August 19, 1991, nor shall these provisions affect the legal authority 20 of the Board under subsection a. of this section or section 2 of 21 P.L.1968, c.173 (C.48:2-60) to make an assessment against any person 22 engaging in the business of solid waste collection or solid waste 23 disposal prior to that date. 24 The provisions of this subsection shall not affect the legal authority 25 of the State Treasurer under section 12 of P.L.1968, c.173 26 (C.48:2-70) to collect the amount stated to be due, including any 27 interest which may accrue by virtue of the neglect or refusal of the 28 public utility to pay an assessment made by the board prior to August 29 19, 1991, nor shall these provisions invalidate or affect any proceeding 30 for the enforcement thereof. 31 c. After June 30, 1998, the Department of Environmental 32 Protection shall not make an assessment against any person engaging in the business of solid waste collection or solid waste disposal 33 34 pursuant to P.L.1970, c.40 (C.48:13A-1 et seq.). The provisions of 35 this subsection shall not affect any obligation to pay an assessment 36 made by the department prior to June 30, 1998, nor shall these 37 provisions affect the legal authority of the department under 38 subsection a. of this section or section 2 of P.L.1968, c.173 39 (C.48:2-60) to make an assessment against any person engaging in the 40 business of solid waste collection or solid waste disposal prior to that 41 date. 42 The provisions of this subsection shall not affect the legal authority 43 of the State Treasurer under section 12 of P.L.1968, c.173 44 (C.48:2-70) to collect the amount stated to be due, including any 45 interest which may accrue by virtue of the neglect or refusal of the 46 public utility to pay an assessment made by the department prior to

1 June 30, 1998, nor shall these provisions invalidate or affect any 2 proceeding for the enforcement thereof. (cf: P.L.1972, c.36, s.1) 3 4 5 122. Section 2 of P.L.1968, c.173 (C.48:2-60) is amended to read 6 as follows: 2. <u>a.</u> The assessment shall be equal to a percentage of the gross 7 8 operating revenue of the public utilities under the jurisdiction of the 9 board derived from intrastate operations during the preceding calendar 10 year at a rate to be determined annually by the board on or before 11 June 30 in the following manner: 12 The total amount appropriated to the Board of Public Utilities by 13 law for its general purposes for its next fiscal year shall be divided by 14 the total amount of the gross operating revenues of all public utilities 15 under the jurisdiction of the board derived from intrastate operations during the preceding calendar year. The quotient resulting shall 16 17 constitute the percentage rate of the assessment for the calendar year 18 in which such computation is made. The total amount so assessed to 19 any particular public utility shall not exceed 1/4 of 1% of the gross 20 operating revenue subject to assessment hereunder of that utility 21 derived from its intrastate operation during the preceding calendar 22 year, except that the minimum assessment for any public utility shall 23 be \$500. **[**00. **]** 24 b. After August 19, 1991, the provisions of P.L.1968, c.173 25 (C.48:2-59 et seq.) relating to the annual assessment made by the 26 Board of Public Utilities shall not apply to any person engaging in the 27 business of solid waste collection or solid waste disposal pursuant to P.L.1970, c.40 (C.48:13A-1 et seq.) or P.L.1991, c.381 28 29 (C.48:13A-7.1 et seq.). 30 c. After June 30, 1998, the provisions of P.L.1968, c.173 31 (C.48:2-59 et seq.) relating to the annual assessment made against 32 public utilities shall not apply to any person engaging in the business 33 of solid waste collection or solid waste disposal pursuant to P.L.1970, 34 c.40 (C.48:13A-1 et seq.) or P.L.1991, c.381 (C.48:13A-7.1 et seq.). 35 (cf: P.L1989, c.281, s.1) 36 37 123. Section 4 of P.L.1968, c.173 (C.48:2-62) is amended to read 38 as follows: 39 4. The assessment prescribed by sections 1 and 2 of P.L.1968 40 <u>c.173 (C.48:2-59 and 48:2-60)</u> shall be levied by the Board of Public

Each public utility [and public mover] shall on or before June 1, file with the Board of Public [Utility Commissioners] <u>Utilities</u>, under oath, a statement showing its gross operating revenues derived from

[Utility Commissioners] <u>Utilities</u> not later than July 1, and shall be

paid within 30 days after mailing by first class mail to any public utility [or public mover] notice thereof and a statement of the amount.

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1 intrastate operations during the preceding calendar year.

2 (cf: P.L.1972, c.36, s.3)

- 124. R.S.48:3-3 is amended to read as follows:
- 5 48:3-3. **[**a.**]** No public utility shall provide or maintain any service 6 that is unsafe, improper or inadequate, or withhold or refuse any 7 service which reasonably can be demanded or furnished when ordered 8 by the board.
- **[**b. The board, upon receipt of a notification of refusal to provide solid waste collection services within a municipality pursuant to section 2 of P.L.1991, c.170 (C.40:66-5.2), may order the solid waste collector to provide these services in accordance with the provisions of R.S.48:2-23.**]**
- 14 (cf: P.L.1991, c.170, s.5)

- 125. R.S.48:3-7 is amended to read as follows:
- 48:3-7. a. No public utility shall, without the approval of the board, sell, lease, mortgage or otherwise dispose of or encumber its property, franchises, privileges or rights, or any part thereof; or merge or consolidate its property, franchises, privileges or rights, or any part thereof, with that of any other public utility.
 - Where, by the proposed sale, lease or other disposition of all or a substantial portion of its property, any franchise or franchises, privileges or rights, or any part thereof or merger or consolidation thereof as set forth herein, it appears that the public utility or a wholly owned subsidiary thereof may be unable to fulfill its obligation to any employees thereof with respect to pension benefits previously enjoyed, whether vested or contingent, the board shall not grant its approval unless the public utility seeking the board's approval for such sale, lease or other disposition assumes such responsibility as will be sufficient to provide that all such obligations to employees will be satisfied as they become due.
 - Every sale, mortgage, lease, disposition, encumbrance, merger or consolidation made in violation of this section shall be void.
 - Nothing herein shall prevent the sale, lease or other disposition by any public utility of any of its property in the ordinary course of business, nor require the approval of the board to any grant, conveyance or release of any property or interest therein heretofore made or hereafter to be made by any public utility to the United States, State or any county or municipality or any agency, authority or subdivision thereof, for public use.
- The approval of the board shall not be required to validate the title of the United States, State or any county or municipality or any agency, authority or subdivision thereof, to any lands or interest therein heretofore condemned or hereafter to be condemned by the United States, State or any county or municipality or any agency,

1 authority or subdivision thereof for public use.

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- b. Notwithstanding any law, rule, regulation or order to the contrary, an autobus public utility regulated by and subject to the provisions of Title 48 of the Revised Statutes may, without the approval of the Department of Transportation, sell, lease, mortgage or otherwise dispose of or encumber its property, or any part thereof, except that approval of the Department of Transportation shall be required for the following:
- 9 (1) the sale of 60% or more of its property within a 12-month 10 period;
- 11 (2) a merger or consolidation of its property, franchises, privileges 12 or rights; or
 - (3) the sale of any of its franchises, privileges or rights.
 - Notice of the sale, purchase or lease of any autobus or other vehicle subject to regulation under Title 48 of the Revised Statutes shall be provided to the Department of Transportation as the department shall require.
 - c. [Except as otherwise provided in subsection e. of this section, no solid waste collector as defined in section 3 of P.L.1970, c.40 (C.48:13A-3) shall, without the approval of the board:
- 21 (1) sell, lease, mortgage or otherwise dispose of or encumber its 22 property, including customer lists; or
- 23 (2) merge or consolidate its property, including customer lists, 24 with that of any other person or business concern, whether or not that 25 person or business concern is engaged in the business of solid waste 26 collection or solid waste disposal pursuant to the provisions of 27 P.L.1970 c.39 (C.13:1E-1 et seq.), P.L.1970, c.40 (C.48:13A-1 et 28 seq.), P.L.1991, c.381 (C.48:13A-7.1 et al.) or any other act.] 29 (Deleted by amendment, P.L. , c.)
 - d. [Any solid waste collector seeking approval for any transaction enumerated in subsection c. of this section shall file with the board, on forms and in a manner prescribed by the board, a notice of intent at least 30 days prior to the completion of the transaction.
 - (1) The board shall promptly review all notices filed pursuant to this subsection. The board may, within 30 days of receipt of a notice of intent, request that the solid waste collector submit additional information to assist in its review if it deems that such information is necessary. If no such request is made, the transaction shall be deemed to have been approved. In the event that additional information is requested, the board shall outline, in writing, why it deems such information necessary to make an informed decision on the impact of the transaction on effective competition.
 - (2) The board shall approve or deny a transaction within 60 days of receipt of all requested information. In the event that the board fails to take action on a transaction within the 60-day period specified herein, then the transaction shall be deemed to have been approved.

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1 (3) The board shall approve a transaction unless it makes a 2 determination pursuant to the provisions of section 19 of P.L.1991, 3 c.381 (C.48:13A-7.19) that the proposed sale, lease, mortgage, 4 disposition, encumbrance, merger or consolidation would result in a 5 lack of effective competition.

The Board of Public Utilities shall prescribe and provide upon request all necessary forms for the implementation of the notification requirements of this subsection. (Deleted by amendment, P.L., 9 c.)

- e. **[**(1) Any solid waste collector may, without the approval of the board, purchase, finance or lease any equipment, including collection or haulage vehicles.
- 13 (2) Any solid waste collector may, without the approval of the board, sell or otherwise dispose of its collection or haulage vehicles; except that no solid waste collector shall, without the approval of the board in the manner provided in subsection d. of this section, sell or dispose of 33% or more of its collection or haulage vehicles within a 12-month period. (Deleted by amendment, P.L., c.)

[As used in this section, "business concern" means any corporation, association, firm, partnership, sole proprietorship, trust or other form of commercial organization.]

22 (cf: P.L.1991, c.381, s.35)

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126. R.S.48:3-9 is amended to read as follows:

48:3-9. No public utility shall, unless it shall have first obtained authority from the board so to do:

- (a) Issue any stocks, or any bonds, notes or other evidence of indebtedness payable more than 12 months after the date or dates thereof, or extend or renew any bond, note or any other evidence of indebtedness so that any extension or renewal thereof shall be payable later than 12 months after the date of the original instrument, or
- (b) Permit any demand note to remain unpaid for a period of more than 12 months after the date thereof.

The board shall approve any such proposed issue, with or without hearing at its discretion, when satisfied that such issue is to be made in accordance with law and the purpose thereof is approved by the board.

The provisions of this section shall not apply to any public utility operating, managing or controlling a railroad or a railway express which is subject to the rules and regulations from time to time issued by the Interstate Commerce Commission.

The provisions of this section shall not apply to autobus public utilities under the jurisdiction of the Department of Transportation.

The provisions of this section shall not apply to any solid waste collector as defined in section 3 of P.L.1970, c.40 (C.48:13A-3) or to any person engaging in the business of solid waste collection or solid

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     waste disposal pursuant to P.L.1970, c.40 (C.48:13A-1 et seq.) or
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     P.L.1991, c.381 (C.48:13A-7.1 et seq.).
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     (cf: P.L.1991, 381, s.36)
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         127. Section 48 of P.L.1962, c.198 (C.48:3-17.6) is amended to
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     read as follows:
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        48. Any of the following types of public utilities now or hereafter
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     organized and existing under and by virtue of any law of this State:
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     electric light, heat and power; canal; gas; pipeline; railroad;
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     underground railroad; sewerage; [solid waste disposal as defined in
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     section 3 of P.L.1970, c. 40 (C. 48:13A-3);] water power; street
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     railway or traction; telegraph or telephone; or water, in addition to and
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     not in substitution of whatever other right, power and authority it may
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     have and possess, may, subject to the restrictions as provided
     hereinafter, take or acquire under the provisions of P.L.1971, c. 361
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     (C. 20:3-1 et seq.), such property or other interest therein which may
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     be reasonably necessary for the purposes enumerated for each such
     utility in the succeeding sections hereto. [In the case of solid waste
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     disposal facilities, the condemnation proceeding may not commence
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     unless the Department of Environmental Protection finds, pursuant to
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     the provisions of section 17 of P.L.1975, c. 326 (C. 13:1E-26) that the
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     site to be taken is a suitable site for a solid waste disposal facility, and
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     that it will not pose an undue risk to the environment or public
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     health.
     (cf: P.L.1984, c.214, s.1)
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         128. Section 6 of P.L.1970, c.40 (C.48:13A-5) is amended to read
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     as follows:
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        6. a. The [Board of Public Utilities] Department of Environmental
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     Protection may, by order in writing, when it finds that the public
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     interest requires, award a franchise to any person or persons engaged
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     in solid waste disposal at rates and charges published in tariffs or
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     contracts accepted or to be accepted for filing by the [board;
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     provided, however, that the proposed franchise for solid waste
     disposal conforms to the district solid waste management plan of the
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     district or districts in which such service is to be located, as such plan
     shall have been approved by the Department of Environmental
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     Protection.
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        After November 10, 1997, the Department of Environmental
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     Protection shall not award a franchise to any person or persons
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     engaged in solid waste disposal in this State.
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             [Franchises awarded pursuant to this section shall be of
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     sufficient area and duration to support the estimated technical and
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     economic needs of the disposal facility which is to serve the district or
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     districts. (Deleted by amendment, P.L., c.)
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- c. For the purposes of this section, "franchise" shall mean the exclusive right to control and provide for the disposal of solid waste, except for recyclable material whenever markets for those materials are available, within a district [or districts] as awarded by the Board of Public Utilities or the department prior to November 10, 1997.

 d. In no event shall the [board] department award a franchise to
- 6 7 any person required to be listed in the disclosure statement, or 8 otherwise shown to have a beneficial interest in the business of the 9 applicant, permittee or the licensee as defined in section 2 of P.L.1983, 10 c.392 (C.13:1E-127), if the [board] department determines that there is a reasonable suspicion to believe that the person does not possess 11 a reputation for good character, honesty and integrity, and that person 12 13 or the applicant, permittee or licensee fails, by clear and convincing 14 evidence, to establish his reputation for good character, honesty and 15 integrity.
 - e. [Nothing in section 11 of P.L.1970, c.40 (C.48:13A-10) shall be interpreted to prevent the implementation of this section by the Board of Public Utilities.] (Deleted by amendment, P.L. , c.) (cf: P.L.1991, c.269, s.11)

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- 21 129. Section 15 of P.L.1991, c.381 (C.48:13A-7.15) is amended 22 to read as follows:
- 23 15. a. The rates or charges imposed by solid waste collectors, or 24 fees, rates or charges for solid waste collection services provided by 25 persons engaged in the business of solid waste collection in this State shall not be subject to the regulation of the Board of Public Utilities, 26 27 Lexcept as provided in section 20 of P.L.1991, c.381 28 (C.48:13A-7.20) the Department of Environmental Protection or any 29 other State agency. [Nothing herein provided shall be construed to 30 limit the authority of the board with respect to the supervision of the 31 solid waste collection industry.
- b. The solid waste disposal rates or charges received at solid waste facilities, or fees, rates or charges for the disposal of solid waste received by any county, public authority as defined in section 3 of P.L.1970, c.39 (C.13:1E-3) or any other person engaged in the business of solid waste disposal in this State shall not be subject to the regulation of the Board of Public Utilities, the Department of Environmental Protection or any other State agency.
- 39 (cf: P.L.1991, c.381, s.15)

- 41 130. Section 21 of P.L.1991, c.381 (C.48:13A-7.21) is amended 42 to read as follows:
- 21. a. There is created in the Board of Public Utilities a special nonlapsing fund to be known as the "Solid Waste Enforcement Fund."
- 45 All monies from penalties collected by the board pursuant to section

- 1 13 of P.L.1970, c.40 (C.48:13A-12) shall be deposited in the fund.
- b. [Unless otherwise expressly provided by the specific
- 3 appropriation thereof by the Legislature, monies in the fund shall be
- 4 utilized exclusively by the Division of Solid Waste in the Board of
- 5 Public Utilities for enforcement and implementation of the provisions
- 6 of P.L.1970, c.40 (C.48:13A-1 et seq.) and P.L.1991, c.381
- 7 (C.48:13A-7.1 et al.) On or after June 30, 1998 all monies accruing
- 8 to the fund, and any interest earned on the management of monies in
- 9 the fund, shall be paid into the General Fund.
- 10 (cf: P.L.1991, c.381, s.21)

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- 12 131. Section 22 of P.L.1991, c.381 (C.48:13A-7.22) is amended to read as follows:
- 14 22. The [Board of Public Utilities] Department of Environmental
- 15 <u>Protection</u> shall establish, in rules and regulations adopted pursuant to
- the provisions of the "Administrative Procedure Act," P.L.1968, c.410
- 17 (C.52:14B-1 et seq.), uniform bid specifications for municipal solid
- 18 waste collection contracts.
- 19 (cf: P.L.1991, c.381, s.22)

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- 21 132. (New section) The provisions of any other law to the 22 contrary notwithstanding, every county and public authority may 23 provide for the collection or disposal of all nonhazardous solid waste 24 or any portion thereof generated within the county.
- 25 a. The governing body of the county or public authority, in its 26 discretion, may:
- 27 (1) Establish and operate a municipal service system for solid 28 waste collection on behalf of constituent municipalities or responsible 29 solid waste generators;
- 30 (2) Enter into a contract for regular solid waste collection service 31 with a solid waste collector pursuant to the provisions of the "Local 32 Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) on
- 33 behalf of constituent municipalities;
- 34 (3) Enter into a contract for regular solid waste collection service
- 35 with a solid waste collector pursuant to the provisions of the "Local
- 36 Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) on
- 37 behalf of responsible solid waste generators; or
 - (4) Any combination thereof.
- b. The governing body of the county or public authority, in its discretion, may:
- 41 (1) Enter into a contract for solid waste disposal on behalf of its
- 42 constituent municipalities or responsible solid waste generators with
- any person, public authority or county that owns or operates a county
- 44 solid waste facility pursuant to the provisions of the "Local Public
- 45 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.);
- 46 (2) Enter into a contract for solid waste collection or solid waste

- 1 disposal on behalf of its constituent municipalities or responsible solid 2 waste generators with any person lawfully engaged in solid waste collection or solid waste disposal pursuant to the provisions of the 4 "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.); (3) Enter into a contract for solid waste collection or solid waste 5 disposal with constituent municipalities or responsible solid waste 6 7 generators for the use of the county solid waste facility; or 8 (4) Any combination thereof. 9 c. The governing body of the county or public authority within any
- c. The governing body of the county or public authority within any county of the first or second class that intends to provide for the collection of solid waste as provided in this section shall establish two or more county solid waste collection districts consisting of equal proportions of the population that may be served by the county or public authority. Each solid waste collection district shall be subject to separate service or contracting arrangements.

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133. (New section) Nothing contained in the provisions of P.L., c. (C.13:1E-208 et al.)(pending in the Legislature as this bill) shall be construed to modify the provisions of the "Pinelands Protection Act," P.L.1979, c.111 (C.13:18A-1 et seq.), or any rule or regulation adopted pursuant thereto, or the comprehensive management plan prepared and adopted by the Pinelands Commission pursuant to section 7 of P.L.1979, c.111 (C.13:18A-8).

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134. There is appropriated from the General Fund to the State Solid Waste Facility Debt Retirement Fund established pursuant to section 8 of P.L.1998, c. , (pending in the Legislature as this bill) the sum of \$50,000,000.

- 30 135. The following are repealed:
- 31 Section 2 of P.L.1970, c.39 (C.13:1E-2);
- 32 Section 2 of P.L.1983, c.464 (C.13:1E-5.2);
- 33 Section 1 of P.L.1984, c.221 (C.13:1E-5.3);
- 34 Section 2 of P.L.1981, c.438 (C.13:1E-9.1);
- 35 Section 2 of P.L.1990, c.70 (C.13:1E-9.5);
- 36 Section 18 of P.L.1975, c.326 (C.13:1E-27);
- 37 Section 20 of P.L.1975, c.326 (C.13:1E-29);
- 38 Section 26 of P.L.1975, c.326 (C.13:1E-35);
- 39 Sections 29 and 30 of P.L.1975, c.326 (C.13:1E-36 and
- 40 13:1E-37);
- 41 Section 9 of P.L.1989, c.34 (C.13:1E-48.9);
- 42 Section 12 of P.L.1989, c.34 (C.13:1E-48.12);
- 43 Section 4 of P.L.1981, c.278 (C.13:1E-95);
- 44 Section 7 of P.L.1981, c.278 (C.13:1E-98);
- 45 Section 5 of P.L.1987, c.102 (C.13:1E-99.15);
- 46 Section 9 of P.L.1987, c.102 (C.13:1E-99.17);

1 Section 11 of P.L.1989, c.151 (C.13:1E-99.21e); 2 Section 23 of P.L.1987, c.102 (C.13:1E-99.31); 3 Section 40 of P.L.1987, c.102 (C.13:1E-99.33); 4 Section 45 of P.L.1987, c.102 (C.13:1E-99.37); 5 Section 48 of P.L.1987, c.102 (C.13:1E-99.38); 6 Section 50 of P.L.1987, c.102 (C.13:1E-99.39); 7 Section 13 of P.L.1981, c.306 (C.13:1E-112); 8 Sections 2 and 3 of P.L.1983, c.93 (C.13:1E-118 and 9 13:1E-119); 10 Section 9 of P.L.1985, c.38 (C.13:1E-144); 11 Section 11 of P.L.1985, c.38 (C.13:1E-146); 12 Sections 16 and 17 of P.L.1985, c.38 (C.13:1E-151 and 13 13:1E-152); 14 Sections 30 and 31 of P.L.1985, c.38 (C.13:1E-165 and 15 13:1E-166); Section 1 of P.L.1985, c.368 (C.13:1E-169); 16 Sections 3 through 7 inclusive of P.L.1985, c.368 17 18 (C.13:1E-171 through 13:1E-175); 19 Section 3 of P.L.1989, c.236 (C.27:2-9); 20 Sections 1 through 3 inclusive of P.L.1970, c.40 21 (C.48:13A-1 through 48:13A-3); 22 Section 5 of P.L.1970, c.40 (C.48:13A-4); 23 Section 2 of P.L.1983, c.123 (C.48:13A-4.1); 24 Section 40 of P.L.1985, c.38 (C.48:13A-5.1); 25 Section 7 of P.L.1970, c.40 (C.48:13A-6); 26 Section 1 of P.L.1981, c.221 (C.48:13A-6.1); 27 Section 2 of P.L.1990, c.113 (C.48:13A-6.2); 28 Section 1 of P.L.1991, c.35 (C.48:13A-6.3); 29 Section 8 of P.L.1970, c.40 (C.48:13A-7); 30 Sections 1 through 4 inclusive of P.L.1991, c.381 31 (C.48:13A-7.1 through 48:13A-7.4); 32 Section 11 of P.L.1991, c.381 (C.48:13A-7.11); 33 Section 14 of P.L.1991, c.381 (C.48:13A-7.14); 34 Sections 16 through 20 inclusive of P.L.1991, c.381 (C.48:13A-7.16 through 48:13A-7.20); 35 Sections 9 through 14 inclusive of P.L.1970, c.40 36 37 (C.48:13A-8 through 48:13A-13); 38 Sections 4 through 8 inclusive of P.L.1973, c.330 39 (C.40:37A-101 through 40:37A-105); 40 R.S.40:66-2; 41 R.S.40:66-3; 42 Section 3 of P.L.1991, c.170 (C.40:66-5.3); 43 Section 1 of P.L.1989, c.236 (C.40A:11-16.5); and 44 Section 2 of P.L.1989, c.236 (C.52:34-13.1).

46 136. This act shall take effect immediately.