## SENATE, No. 2037

# STATE OF NEW JERSEY

### 208th LEGISLATURE

INTRODUCED JUNE 24, 1999

Sponsored by: Senator WILLIAM L. GORMLEY District 2 (Atlantic)

#### **SYNOPSIS**

Authorizes New Jersey Environmental Infrastructure Trust to finance or refinance solid waste facility debt.

#### **CURRENT VERSION OF TEXT**

As introduced.



1 **AN ACT** concerning solid waste facility debt, and amending and supplementing P.L.1985, c.334 (C.58:11B-1 et seq.).

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 2 of P.L.1985, c.334 (C.58:11B-2) is amended to read 8 as follows:
- 9 2. a. The Legislature finds that the steady deterioration of older 10 sewage and sewer systems and wastewater treatment plants endangers 11 the availability and quality of uncontaminated water resources of the 12 State, thereby posing a grave danger to the health, safety and welfare 13 of the residents of the concerned communities and the State; that the 14 construction, rehabilitation, operation, and maintenance of modern and efficient sewer systems and wastewater treatment plants are essential 15 16 to protecting and improving the State's water quality; that in addition 17 to protecting and improving water quality, adequate wastewater 18 treatment systems are essential to economic growth and development; 19 that many of the wastewater treatment systems in New Jersey must be 20 replaced or upgraded if an inexorable decline in water quality is to be avoided during the coming decades; that the United States Congress 21 in recognition of the crucial role wastewater treatment systems and 22 23 plants play in maintaining and improving water quality, and with an 24 understanding that the cost of financing and constructing these systems 25 must be borne by local governments and authorities with limited 26 sources of revenues, established in the "Federal Water Pollution Control Act Amendments of 1972," Pub.L.92-500 (33 U.S.C. s.1251 27 28 et al.) a program to provide local governments with grants for 29 constructing these systems; that during the last several years the 30 amount of federal grant money available to states and local 31 governments for assistance in constructing and improving wastewater 32 treatment systems has sharply diminished; that the current level of 33 federal grant funding is inadequate to meet the cost of upgrading the State's wastewater treatment capacity to comply with State water 34 35 quality standards; that the collective needs of the State and local 36 governments for capital financing of wastewater treatment systems far 37 exceed the sums of money presently available through revenue initiatives and State and federal aid programs; and that it is fitting and 38 39 proper for the State to encourage local governments to undertake 40 wastewater treatment projects through the establishment of a State 41 mechanism to provide loans at the lowest reasonable interest rates and 42 to guarantee or insure local capital improvement bonds.
  - b. The Legislature finds that stormwater runoff and combined

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 sewer overflows are among the major sources of ocean pollution, 2 contributing to beach closings; that combined sewer systems discharge 3 untreated wastewater and stormwater into rivers, streams and coastal 4 waters during wet weather, resulting in water pollution; that some 5 combined sewer systems have deteriorated to the point that overflows 6 occur regularly, even during dry weather; that many sewer systems are on inadequate repair and replacement programs, which may cause 7 8 disturbances at sewage treatment plants; that many municipalities are 9 under building moratoriums due to the inadequacy of their sewage and 10 stormwater collection systems, which severely affect municipal 11 budgets; and that large unmet capital expenses exist for combined 12 sewer system separation and abatement projects.

The Legislature further finds that funding at the federal level for wastewater treatment, stormwater management and combined sewer system rehabilitation projects is insufficient; that State funds available for these projects are inadequate to meet current needs; that local revenues are insufficient to meet these expenses; and that additional funding at the State level is necessary to meet this financial obligation.

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c. The Legislature finds that construction, rehabilitation, operation and maintenance of modern and efficient water supply facilities are essential to protecting and improving the State's water quality; that the citizens of this State, in recognition of the crucial role the construction of new and the upgrading of existing water supply facilities play in maintaining and augmenting the natural water resources of the State, and with an understanding that the cost of financing and constructing these systems is beyond the limited financial resource capabilities of local governments and authorities and must be subsidized by the State and repaid through a system of water supply user charges, approved the enactment of the "Water Supply Bond Act of 1981" (P.L.1981, c.261); that the water supply needs of the State are so great that the funds allocated for this purpose from the "Water Supply Fund" established by that 1981 bond act should be augmented and maximized, to the extent practicable, through the use of alternative methods of State financing to offset the costs of water supply projects and for the construction of new or the rehabilitation of antiquated or inadequate existing water supply facilities; that the United States Congress in recognition of the essential role that safe drinking water plays in protecting the public health, and with an understanding that financing, constructing and maintaining water systems that meet the requirements of the "Safe Drinking Water Act," 42 U.S.C.s.300f et seq. exceed the financial and technical capacity of the operators of some water systems, has established in the "Safe Drinking Water Act Amendments of 1996," P.L.104-182, a program to provide public water systems with financial assistance to meet national primary drinking water regulations or to otherwise further the health protection objectives of the federal law and that the State must, in order to make

use of the federal funds, provide State funds for the program; and
therefore, State funding for the program is necessary to meet this
financial obligation.

4 d. The Legislature finds and declares that the ability of each county 5 or public authority to fulfill its lawful responsibilities with respect to 6 district solid waste management plan implementation, including the 7 ability to raise revenues sufficient to provide funds for payment of the 8 costs of developing self-sufficient solid waste management systems, 9 had been predicated on its legal authority to direct the flow of solid 10 waste generated within the geographic boundaries of the county to designated solid waste facilities, thereby ensuring the economic 11 12 viability of these facilities; and that waste flow control by public 13 authorities and counties had been supported by statute, rules and 14 regulations adopted by the Board of Public Utilities, and was upheld 15 in 1988 as a valid exercise of State power by the federal courts in J. Filberto Sanitation, Inc. v. New Jersey Dept. of Envtl. Protection. 16

17 The Legislature further finds and declares that in the case of C & 18 A Carbone, Inc. v. Town of Clarkstown, NY, the U.S. Supreme Court 19 held on May 16, 1994 that the challenged ordinance, which mandated 20 that haulers use the facility designated by the town for solid waste 21 processing and disposal, impermissibly discriminated against interstate 22 commerce in violation of the U.S. Constitution; that the holding in 23 Carbone was subsequently interpreted by the appellate court in Atlantic Coast Demolition & Recycling, Inc., et al. v. Board of Chosen 24 25 Freeholders of Atlantic County et al. to require reversal of the prior 26 ruling in J. Filberto Sanitation; on July 15, 1996, the U.S. District 27 Court for the district of New Jersey in its Atlantic Coast decision 28 invalidated New Jersey's waste flow rules to the extent that they 29 discriminated against interstate commerce; that on May 1, 1997, the 30 U.S. Court of Appeals in its second Atlantic Coast decision affirmed the district court's findings that New Jersey's waste flow laws, rules 31 32 and regulations are unconstitutional insofar as they discriminate 33 against out-of-state solid waste facilities and reversed the two year 34 stay granted by Judge Irenas; that the State of New Jersey filed a petition for certiorari to the U.S. Supreme Court on September 4, 35 1997; and that on November 10, 1997, the U.S. Supreme Court denied 36 37 the State's petition for certiorari in Atlantic Coast, thereby requiring 38 the State, the counties, public authorities and municipalities to 39 implement a constitutionally acceptable system for solid waste 40

management.

The Legislature further finds and declares that as a result of these court decisions the ratings for many revenue bonds issued by or on behalf of public authorities and counties for the development of solid waste facilities have been, or are in serious jeopardy of being seriously downgraded; that the downgrading of the ratings of these bonds has limited the normal access of public authorities and counties to the

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credit markets for solid waste facility bond debt, and has potentially
 adversely affected the credit rating of several counties in the State.

3 The Legislature further finds and declares that the public authorities 4 and counties must be able, under all circumstances, to secure revenues sufficient to recover the stranded solid waste facility debt incurred in 5 constructing and operating State-mandated solid waste disposal 6 7 facilities, including sanitary landfills, transfer stations and solid waste 8 incinerators; and the State intends to provide financial assistance to 9 public authorities and counties in the recovery of these stranded costs 10 as well as with the fiscally sound retirement of solid waste facility 11 bond debt.

The New Jersey Environmental Infrastructure Trust has performed in an exemplary manner in assisting local governments in financing their wastewater treatment and drinking water project needs on a cost effective basis; and that the duties, powers and responsibilities of the Trust should be expanded to include the financing and refinancing of solid waste facility bond debt.

The Legislature therefore determines that it is in the public interest and the public policy of this State to assist public authorities and counties in their efforts to reduce the tipping fees and other charges at county solid waste facilities in order to make these solid waste facilities more competitive with other solid waste disposal facilities; that it is the purpose and objective of this act to allow public authorities and counties to reduce their solid waste facility bond debt repayment obligations through the issuance of Trust refunding bonds along with deficiency payments, subsidies or other actions provided under this act; that through the reduction of solid waste disposal charges and debt service repayment obligations, the State intends to further its policy of reducing the risk of solid waste facility bond default at the local level; and that this in turn promotes the further public purpose of supporting the credit ratings of public authorities and counties, which ultimately will inure to the benefit of local ratepayers and taxpayers in this State.

<u>e.</u> The Legislature therefore determines that it is in the public interest to establish a State authority authorized to issue bonds, notes and other obligations and to establish any reserve funds necessary therefor, and to make loans to **[**and **]**, refinance and guarantee debt incurred by local government units for environmental infrastructure projects, including solid waste facility bond debt.

40 (cf: P.L.1997, c.224, s.3)

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- 42 2. Section 3 of P.L.1985, c.334 (C.58:11B-3) is amended to read 43 as follows:
- 44 3. As used in sections 1 through 27 of P.L.1985, c.334 45 (C.58:11B-1 through 58:11B-27) [and], sections 23 through 27 of

- 1 P.L.1997, c.224 (C.58:11B-10.1 et al.), and sections 7, 10, 11 and 20
- 2 of P.L. ,c. (C.58:11B-28, 58:11B-29, 58:11B-30 and 58:11B-
- 3 31)(pending in the Legislature as this bill):
- 4 "Bonds" means bonds issued by the trust pursuant to P.L.1985,
- 5 c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et
- al.), or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature 6
- 7 as this bill):

- 8 "Combined sewer system" means a sewer system designed to carry
- 9 sanitary wastewater at all times, which is also designed to collect and
- 10 transport stormwater runoff from streets and other sources, thereby
- serving a combined purpose; 11
- 12 "Combined sewer overflow" means the discharge of untreated or 13 partially treated stormwater runoff and wastewater from a combined
- 14 sewer system into a body of water;
- 15 "Commissioner" means the Commissioner of the Department of
- 16 Environmental Protection;
- 17 "Cost" means the cost of all labor, materials, machinery and
- equipment, lands, property, rights and easements, financing charges, 18
- 19 interest on bonds, notes or other obligations, plans and specifications,
- 20 surveys or estimates of costs and revenues, engineering and legal
- 21 services, and all other expenses necessary or incident to all or part of
- 22 an environmental infrastructure project;
  - "County solid waste facility" means a solid waste facility that is
- 24 designated by a public authority or county in its adopted district solid
- 25 waste management plan as approved by the department prior to
- November 10, 1997 as the in-county facility to which solid waste 26
- 27 generated within the boundaries of the county is transported for final
- 28 disposal, or transfer for transportation to an offsite solid waste facility 29
- or designated out-of-district disposal site for disposal, as appropriate,
- 30 pursuant to interdistrict or intradistrict waste flow orders issued by the
- 31 department, regardless of whether the solid waste facility was
- 32 acquired, constructed, operated, abandoned or canceled;
- 33 "Department" means the Department of Environmental Protection;
- 34 "Local government unit" means (1) a county, municipality,
- 35 municipal or county sewerage or utility authority, municipal sewerage
- 36 district, joint meeting, improvement authority, or any other political 37
- subdivision authorized to construct, operate and maintain wastewater 38 treatment systems; [or] (2) a State authority, district water supply
- 39 commission, county, municipality, municipal or county utilities
- 40 authority, municipal water district, joint meeting or any other political
- 41 subdivision of the State authorized pursuant to law to operate or
- 42 maintain a public water supply system or to construct, rehabilitate,
- 43 operate or maintain water supply facilities or otherwise provide water
- 44 for human consumption; or (3) a public authority or county authorized
- 45 pursuant to law to construct, operate or maintain a county solid waste
- 46 facility that has issued solid waste facility bonds or that is authorized

- 1 pursuant to the provisions of P.L., c. (C.58:11B-28 et seq.)
- 2 (pending in the Legislature as this bill) to issue local government unit
- 3 bonds;
- 4 <u>"Local government unit bonds" means the bonds, notes or other</u>
- 5 evidences of financial indebtedness issued by a public authority or
- 6 county to the trust to secure one or more loans made by the trust or
- 7 bonds issued by the trust in connection with the refinancing of solid
- 8 waste facility bonds;
- 9 "Notes" means notes issued by the trust pursuant to P.L.1985,
- 10 c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et
- al.) or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature
- 12 <u>as this bill);</u>
- 13 "Project" or "environmental infrastructure project" means the
- 14 acquisition, construction, improvement, repair or reconstruction of all
- 15 or part of any structure, facility or equipment, or real or personal
- 16 property necessary for or ancillary to any (1) wastewater treatment
- 17 system project, including any stormwater management or combined
- 18 sewer overflow abatement projects; or (2) water supply project, as
- 19 authorized pursuant to P.L.1985, c.334 (C.58:11B-1 et seq.) or
- 20 P.L.1997, c.224 (C.58:11B-10.1 et al.);
- 21 "Public authority" means a municipal or county utilities authority
- 22 <u>created pursuant to the "municipal and county utilities authorities</u>
- 23 <u>law," P.L.1957, c.183 (C.40:14B-1 et seq.); a county improvement</u>
- 24 <u>authority created pursuant to the "county improvement authorities</u>
- 25 <u>law," P.L.1960, c.183 (C.40:37A-44 et seq.); or a pollution control</u>
- 26 <u>financing authority created pursuant to the "New Jersey Pollution</u>
- 27 Control Financing Law," P.L.1973, c.376 (C.40:37C-1 et seq.), any of
- 28 which has issued solid waste facility bonds or that is authorized
- 29 pursuant to the provisions of P.L. , c. (C.58:11B-28 et
- 30 seq.)(pending in the Legislature as this bill) to issue local government
- 31 <u>unit bonds</u>;
- 32 "Public water utility" means any investor-owned water company or
- 33 small water company that is subject to the jurisdiction or rate
- 34 regulation of the Board of Public Utilities as a public utility;
- "Small water company" means any company, purveyor or entity,
- 36 other than a governmental agency, that provides water for human
- 37 consumption and which regularly serves less than 1,000 customer
- 38 connections;
- 39 <u>"Solid waste" means garbage, refuse, and other discarded materials</u>
- 40 <u>resulting from industrial, commercial and agricultural operations, and</u>
- 41 <u>from domestic and community activities, and shall include all other</u>

waste materials including liquids, except for source separated

- 43 recyclable materials or source separated food waste collected by
- 44 livestock producers approved by the State Department of Agriculture
- 45 to collect, prepare and feed such wastes to livestock on their own
- 46 farms;

1 "Solid waste disposal" means the storage, treatment, utilization, 2 processing, or final disposal of solid waste; 3 "Solid waste facility bonds" means the bonds, notes or other 4 evidences of financial indebtedness issued by, or on behalf of, any 5 public authority or county related to the planning, design, acquisition, 6 construction, renovation, installation, operation or management of a 7 county solid waste facility; 8 "Solid waste facility debt agreement" means any bond insurance, 9 bond purchase, collateral, contract, including a solid waste disposal 10 contract, contribution, deficiency, donation, escrow, escrow deposit, grant, guarantee, including a solid waste facility debt guarantee, 11 indenture, lease, letter of credit, loan, including a loan by the trust, 12 13 mortgage, reserve, sale, service, subordination, subsidy, surety, trust, 14 rate swap, basis swap, forward rate, commodity swap, interest rate 15 option, rate cap, rate floor, rate collar, forward payment conversion 16 or futures agreement; or an agreement providing for payment based on 17 levels of, or changes in, interest rates or other indices; or an agreement 18 to exchange cash flows or a series of payments; or an agreement, 19 including without limitation, interest rate floors or caps, options, puts 20 or calls, to hedge payment, currency, rate, spread or other similar 21 exposure or to manage investments to offset, hedge, or reduce risk and 22 improve net costs; or any other agreement, including any combination 23 of, or option to enter into, any of the foregoing, that directly or 24 indirectly secures bonds issued by the trust, local government unit 25 bonds, solid waste facility bonds, or other agreements, or that the trust 26 determines to be necessary, desirable or convenient to the issuance of 27 bonds issued by the trust or local government unit bonds to carry out 28 the purposes or otherwise effectuate the provisions of any other 29 agreements, or to otherwise effectuate any other corporate purpose of 30 P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this 31 bill); 32 "Solid waste facility debt guarantee" means the full faith and credit 33 guarantee by the county of the timely payment of the principal of, 34 redemption premium, if any, and interest on any local government unit 35 bond when due in accordance with the provisions of P.L., c. 36 (C.58:11B-28 et seq.)(pending in the Legislature as this bill); or, if 37 applicable, the timely repayment of obligations of a local government 38 unit of one or more loans made by the trust pursuant to the provisions 39 of P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as 40 41 "Solid waste facilities" means, and includes, the plants, structures 42 and other real and personal property acquired, constructed or operated 43 or to be acquired, constructed or operated by, or on behalf of, any 44 person, public authority or county pursuant to the provisions of the 45 "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 et seq.)

or any other act, including transfer stations, incinerators, resource

recovery facilities, sanitary landfill facilities or other plants for the disposal of solid waste, and all vehicles, equipment and other real and

3 personal property and rights therein and appurtenances necessary or

useful and convenient for the collection or disposal of solid waste in
 a sanitary manner;

"Stormwater management system" means any equipment, plants, structures, machinery, apparatus, management practices, or land, or any combination thereof, acquired, used, constructed, implemented or operated by a local government unit to prevent nonpoint source pollution, abate improper cross-connections and interconnections between stormwater and sewer systems, minimize stormwater runoff, reduce soil erosion, or induce groundwater recharge, or any combination thereof;

"Trust" means the New Jersey Environmental Infrastructure Trust created pursuant to section 4 of P.L.1985, c.334 (C.58:11B-4);

"Wastewater" means residential, commercial, industrial, or agricultural liquid waste, sewage, septage, stormwater runoff, or any combination thereof, or other liquid residue discharged or collected into a sewer system or stormwater management system, or any combination thereof;

"Wastewater treatment system" means any equipment, plants, structures, machinery, apparatus, or land, or any combination thereof, acquired, used, constructed or operated by, or on behalf of, a local government unit for the storage, collection, reduction, recycling, reclamation, disposal, separation, or other treatment of wastewater or sewage sludge, or for the collection or treatment, or both, of stormwater runoff and wastewater, or for the final disposal of residues resulting from the treatment of wastewater, including, but not limited to, pumping and ventilating stations, treatment plants and works, connections, outfall sewers, interceptors, trunk lines, stormwater management systems, and other personal property and appurtenances necessary for their use or operation; "wastewater treatment system" shall include a stormwater management system or a combined sewer system;

"Wastewater treatment system project" means any work relating to the acquisition, construction, improvement, repair or reconstruction of all or part of any structure, facility or equipment, or real or personal property necessary for or ancillary to any wastewater treatment system that meets the requirements set forth in sections 20, 21 and 22 of P.L.1985, c.334 (C.58:11B-20, 58:11B-21 and 58:11B-22); or any work relating to any of the stormwater management or combined sewer overflow abatement projects identified in the stormwater management and combined sewer overflow abatement project priority list adopted by the commissioner pursuant to section 28 of P.L.1989, c.181; or any work relating to any other project eligible for financing under the Federal Water Pollution Control Act Amendments of 1972

1 (33 U.S.C.s.1251 et seq.), or any amendatory or supplementary acts thereto;

3 "Water supply facilities" means and refers to the real property and 4 the plants, structures, interconnections between existing water supply facilities, machinery and equipment and other property, real, personal 5 6 and mixed, acquired, constructed or operated, or to be acquired, constructed or operated, in whole or in part, by or on behalf of a 7 8 public water utility, or by or on behalf of the State or a local 9 government unit, for the purpose of augmenting the natural water 10 resources of the State and making available an increased supply of 11 water for all uses, or of conserving existing water resources, and any and all appurtenances necessary, useful or convenient for the 12 13 collecting, impounding, storing, improving, treating, filtering, 14 conserving or transmitting of water, and for the preservation and 15 protection of these resources and facilities, whether in public or private ownership, and providing for the conservation and 16 17 development of future water supply resources, and facilitating incidental recreational uses thereof; 18

"Water supply project" means any work relating to the acquisition, construction, improvement, repair or reconstruction of all or part of any structure, facility or equipment, or real or personal property necessary for or ancillary to water supply facilities that meets the requirements set forth in sections 24, 25 and 26 of P.L.1997, c.224 (C.58:11B-20.1, C.58:11B-21.1 and C.58:11B-22.1); or any work relating to the purposes set forth in section 4 of P.L.1981, c.261.

26 (cf: P.L.1997, c.224, s.4)

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28 3. Section 4 of P.L.1985, c.334 (C.58:11B-4) is amended to read 29 as follows:

30 4. a. There is established in, but not of, the Department of 31 Environmental Protection a body corporate and politic, with corporate 32 succession, to be known as the "New Jersey Environmental Infrastructure Trust." The trust is constituted as an instrumentality of 33 34 the State exercising public and essential governmental functions, no part of whose revenues shall accrue to the benefit of any individual, 35 and the exercise by the trust of the powers conferred by the provisions 36 37 of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending 38 39 in the Legislature as this bill), shall be deemed and held to be an 40 essential governmental function of the State.

b. The trust shall consist of a seven-member board of directors composed of the State Treasurer, the Commissioner of the Department of Community Affairs, and the Commissioner of the Department of Environmental Protection, who shall be members ex officio; one person appointed by the Governor upon the recommendation of the President of the Senate and one person appointed by the Governor

1 upon the recommendation of the Speaker of the General Assembly, 2

who shall serve during the two-year legislative term in which they are

- 3 appointed; and two residents of the State appointed by the Governor
- 4 with the advice and consent of the Senate, who shall serve for terms
- of four years, except that the first two appointed shall serve terms of 5
- 6 two and three years respectively. Each appointed director shall serve
- 7 until his successor has been appointed and qualified. A director is

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- eligible for reappointment. Any vacancy shall be filled in the same 9
  - manner as the original appointment, but for the unexpired term only.

With respect to those public members first appointed by the Governor, the appointment of each of the two members upon the advice and consent of the Senate shall become effective 30 days after their nomination by the Governor if the Senate has not given advice and consent on those nominations within that time period; the President of the Senate and the Speaker of the General Assembly each shall recommend to the Governor a public member for appointment within 20 days following the effective date of this act, and a recommendation made in this manner shall become effective if the Governor makes the appointment in accordance with the recommendation, in writing, within 10 days of the Governor's receipt thereof. In each instance where the Governor fails to make the appointment, the President of the Senate and the Speaker of the

c. Each appointed director may be removed from office by the Governor for cause, upon the Governor's consideration of the findings and recommendations of an administrative law judge after a public hearing before the judge, and may be suspended by the Governor pending the completion of the hearing. Each director, before entering upon his duties, shall take and subscribe an oath to perform the duties of his office faithfully, impartially and justly to the best of his ability. A record of oaths shall be filed in the office of the Secretary of State.

General Assembly shall make new recommendations subject to

appointment by the Governor as determined in this section.

d. The Governor shall designate one of the appointed members to be the chairman and chief executive officer of the trust and the directors shall biannually elect a vice-chairman from among the appointed directors. The chairman shall serve as such for a term of two years and until a successor has been designated. A chairman shall be eligible to succeed himself for one additional two-year term. The directors shall elect a secretary and treasurer, who need not be directors, and the same person may be elected to serve as both secretary and treasurer.

The powers of the trust are vested in the directors in office from 42 43 time to time and four directors shall constitute a quorum at any 44 meeting. Action may be taken and motions and resolutions adopted by 45 the trust by the affirmative majority vote of those directors present, but in no event shall any action be taken or motions or resolutions 46

- adopted without the affirmative vote of at least four members. No 1 2 vacancy on the board of directors of the trust shall impair the right of 3 a quorum of the directors to exercise the powers and perform the 4 duties of the trust.
- e. Each director and the treasurer of the trust shall execute a bond 5 6 to be conditioned upon the faithful performance of the duties of the 7 director or treasurer in a form and amount as may be prescribed by the 8 State Treasurer. Bonds shall be filed in the office of the Secretary of 9 State. At all times thereafter, the directors and treasurer shall maintain 10 these bonds in full effect. All costs of the bonds shall be borne by the trust. 11

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- f. The directors of the trust shall serve without compensation, but the trust shall reimburse the directors for actual and necessary expenses incurred in the performance of their duties. Notwithstanding the provisions of any other law to the contrary, no officer or employee of the State shall be deemed to have forfeited or shall forfeit his office or employment or any benefits or emoluments thereof by reason of his acceptance of the office of ex officio director of the trust or his services thereon.
- Each ex officio director may designate an officer of his department to represent him at meetings of the trust. Each designee may lawfully vote and otherwise act on behalf of the director for whom he constitutes the designee. The designation shall be delivered in writing to the trust and shall continue in effect until revoked or amended in writing and delivered to the trust.
- h. The trust may be dissolved by law; provided the trust has no debts or obligations outstanding or that provision has been made for the payment or retirement of these debts or obligations. The trust shall continue in existence until dissolved by act of the Legislature. Upon any dissolution of the trust all property, funds and assets of the trust shall be vested in the State.
- i. A true copy of the minutes of every meeting of the trust shall be 32 forthwith delivered by and under the certification of the secretary thereof to the Governor and at the same time to the Senate and General Assembly. The time and act of this delivery shall be duly recorded on a delivery receipt. No action taken or motion or resolution adopted at a meeting by the trust shall have effect until 10 days, exclusive of Saturdays, Sundays and public holidays, after a copy of the minutes has been delivered to the Governor, unless during the 10-day period the Governor shall approve all or part of the actions taken or motions or resolutions adopted, in which case the action or motion or resolution shall become effective upon the approval.
- 43 If, in the 10-day period, the Governor returns the copy of the 44 minutes with a veto of any action taken by the trust or any member 45 thereof at that meeting, the action shall be of no effect. The Senate or General Assembly shall have the right to provide written comments 46

1 concerning the minutes to the Governor within the 10-day period, 2 which comments shall be returned to the trust by the Governor with 3 his approval or veto of the minutes.

4 The powers conferred in this subsection upon the Governor shall be 5 exercised with due regard for the rights of the holders of bonds, notes 6 and other obligations of the trust at any time outstanding, and nothing 7 in, or done pursuant to, this subsection shall in any way limit, restrict 8 or alter the obligation or powers of the trust or any representative or 9 officer of the trust to carry out and perform each covenant, agreement 10 or contract made or entered into by or on behalf of the trust with respect to its bonds, notes or other obligations or for the benefit, 11 12 protection or security of the holders thereof.

- j. No resolution or other action of the trust providing for the issuance of bonds, refunding bonds, notes or other obligations shall be adopted or otherwise made effective by the trust without the prior approval in writing of the Governor and the State Treasurer. The trust shall provide the Senate and General Assembly with written notice of any request for approval of the Governor and State Treasurer at the time the request is made, and shall also provide the Senate and General Assembly written notice of the response of the Governor and State Treasurer at the time that the response is received by the trust.
- 22 (cf: P.L.1997, c.224, s.5)

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- 4. Section 5 of P.L.1985, c.334 (C.58:11B-5) is amended to read as follows:
- 5. Except as otherwise limited by the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill), the trust may:
- a. Make and alter bylaws for its organization and internal management and, subject to agreements with holders of its bonds, notes or other obligations, make rules and regulations with respect to its operations, properties and facilities;
- b. Adopt an official seal and alter it;
- 35 c. Sue and be sued;
- d. Make and enter into all contracts, leases and agreements. 36 37 including solid waste facility debt agreements, necessary or incidental 38 to the performance of its duties and the exercise of its powers under 39 the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or]. P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L. , c. (C.58:11B-28 40 41 et seq.)(pending in the Legislature as this bill), and subject to any 42 agreement with the holders of the trust's bonds, notes or other 43 obligations, consent to any modification, amendment or revision of any 44 contract, lease or agreement to which the trust is a party;
- e. Enter into agreements or other transactions with and accept, subject to the provisions of section 23 of P.L.1985, c.334

- 1 (C.58:11B-23), grants, appropriations and the cooperation of the
- 2 State, or any State agency, in furtherance of the purposes of P.L.1985,
- 3 c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et
- 4 al.) or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature
- 5 <u>as this bill</u>), and do anything necessary in order to avail itself of that
- 6 aid and cooperation;
- f. Receive and accept aid or contributions from any source of
- 8 money, property, labor or other things of value, to be held, used and
- 9 applied to carry out the purposes of P.L.1985, c.334 (C.58:11B-1 et
- 10 seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c.
- 11 (C.58:11B-28 et seq.)(pending in the Legislature as this bill), subject
- 12 to the conditions upon which that aid and those contributions may be
- 13 made, including, but not limited to, gifts or grants from any
- 14 department or agency of the State, or any State agency, for any
- 15 purpose consistent with the provisions of P.L.1985, c.334
- 16 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or
- 17 P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this
- 18 <u>bill</u>), subject to the provisions of section 23 of P.L.1985, c.334
- 19 (C.58:11B-23);
- 20 g. Acquire, own, hold, construct, improve, rehabilitate, renovate,
- 21 operate, maintain, sell, assign, exchange, lease, mortgage or otherwise
- 22 dispose of real and personal property, or any interest therein, in the
- 23 exercise of its powers and the performance of its duties under the
- 24 provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997,
- 25 c.224 (C.58:11B-10.1 et al.) or P.L. , c. (C.58:11B-28 et
- 26 <u>seq.)(pending in the Legislature as this bill);</u>
- 27 h. Appoint and employ an executive director and any other officers
- 28 or employees as it may require for the performance of its duties,
- 29 without regard to the provisions of Title 11A of the New Jersey
- 30 Statutes;
- i. Borrow money and issue bonds, notes and other obligations, and
- 32 secure the same, and provide for the rights of the holders thereof as
- provided in the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.)
- 34 [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L. , c.
- 35 (C.58:11B-28 et seq.)(pending in the Legislature as this bill);
- j. Subject to any agreement with holders of its bonds, notes or
- 37 other obligations, invest moneys of the trust not required for
- 38 immediate use, including proceeds from the sale of any bonds, notes
- 39 or other obligations, with respect to bonds, notes or other obligations
- 40 <u>authorized under the provisions of P.L.</u>, c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill), either in accordance with
- 42 the terms of any solid waste facility debt agreement, or together with
- 43 all other bonds authorized under the provisions of P.L.1985, c.334
- 44 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.), in any
- obligations, securities and other investments in accordance with the
- 46 rules and regulations of the State Investment Council or as may

otherwise be approved by the Director of the Division of Investment in the Department of the Treasury upon a finding that such investments are consistent with the corporate purposes of the trust;

- k. Procure insurance to secure the payment of its bonds, notes or other obligations or the payment of any guarantees or loans made by it in accordance with the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill), or against any loss in connection with its property and other assets and operations, in any amounts and from any insurers as it deems desirable;
- 1. Engage the services of attorneys, accountants, engineers, and financial experts and any other advisors, consultants, experts and agents as may be necessary in its judgment and fix their compensation;
- m. (1) Make and contract to make loans to local government units to finance the cost of wastewater treatment system projects or water supply projects and acquire and contract to acquire notes, bonds or other obligations issued or to be issued by local government units to evidence the loans, all in accordance with the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.);
- (2) Make and contract to make loans to public water utilities to finance the cost of water supply projects in accordance with the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.);
  - (3) Make and contract to make loans to local government units, which loans may secure one or more series of bonds issued by the trust and which may be made at a market rate, subsidized rate or zero rate of interest, and which may be for such period of time, rank or priority of repayment, with or without consideration, and with such other terms and conditions as provided in a solid waste facility debt agreement;
- n. Subject to any agreement with holders of its bonds, notes or other obligations, purchase bonds, notes and other obligations of the trust and hold the same for resale or provide for the cancellation thereof, all in accordance with the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill);
- o. (1) Charge to and collect from local government units or public water utilities any fees and charges in connection with the trust's loans, guarantees or other services, including, but not limited to, fees and charges sufficient to reimburse the trust for all reasonable costs necessarily incurred by it in connection with its financings and the establishment and maintenance of reserve or other funds, as the trust may determine to be reasonable. The fees and charges shall be in accordance with a uniform schedule published by the trust for the purpose of providing actual cost reimbursement for the services

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- (2) Any fees and charges collected by the trust pursuant to this subsection may be deposited and maintained in a fund separate from any other funds held by the trust pursuant to section 10 of P.L.1985, c.334 (C.58:11B-10) or section 23 of P.L.1997, c.224 (C.58:11B-10.1 et al.) and shall be available for any corporate purposes of the trust;
- p. Subject to any agreement with holders of its bonds, notes or 7 8 other obligations, obtain as security or to provide liquidity for payment 9 of all or any part of the principal of and interest and premium on the 10 bonds, notes and other obligations of the trust or for the purchase upon tender or otherwise of the bonds, notes or other obligations, 11 12 lines of credit, letters of credit and other security agreements or 13 instruments in any amounts and upon any terms as the trust may 14 determine, and pay any fees and expenses required in connection 15 therewith;
- q. Provide to local government units any financial and credit advice as these local government units may request;
  - r. Make payments to the State from any moneys of the trust available therefor as may be required pursuant to any agreement with the State or act appropriating moneys to the trust; and
    - s. Provide for:
  - (1) the issuance of bonds and the execution of solid waste facility debt agreements for the purpose, among other things, of the refunding or rescheduling of solid waste facility bond debt service payment times or amounts, the extension of maturities, the defeasance, escrow, or escrow to maturity or some other date or otherwise provide for the payment of all or a portion of any series of solid waste facility bonds; and
  - (2) the receipt or execution of any approvals, consents, waivers, amendments, supplements or other agreements necessary, desirable or convenient to effectuate such purposes.
- The foregoing may be achieved through any combination of the following actions:
  - (a) the issuance of bonds by the trust to refund, escrow to maturity or some other date or otherwise provide for the payment of all or a portion of solid waste facility bonds; or refund, escrow to maturity or some other date or otherwise provide for the payment of all or a portion of any series of previously issued local government unit bonds or bonds issued by the trust; and, if applicable, the execution of a solid waste facility debt agreement;
- (b) the issuance of local government unit bonds and, if applicable,
   the execution of a solid waste facility debt agreement to directly or
   indirectly provide full or partial security for any series of local
   government unit bonds or bonds issued by the trust;
- 45 (c) the making of loans by the trust; or
- 46 (d) the adoption and execution of solid waste facility debt

1 guarantees to directly or indirectly provide full or partial security for

- 2 any series of local government unit bonds or loans made by the trust,
- 3 which may provide direct or indirect, full or partial security for any
- 4 bonds issued by the trust;
- 5 <u>t.</u> Take any action necessary or convenient to the exercise of the foregoing powers or reasonably implied therefrom.
- 7 (cf: P.L.1997, c.224, s.6)

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- 9 5. Section 6 of P.L.1985, c.334 (C.58:11B-6) is amended to read as follows:
- 11 6. a. Except as may be otherwise expressly provided in the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, 12 13 c.224 (C.58:11B-10.1 et al.) or P.L. , c. (C.58:11B-28 et 14 seq.)(pending in the Legislature as this bill), the trust may from time 15 to time issue its bonds, notes or other obligations in any principal 16 amounts as in the judgment of the trust shall be necessary to provide sufficient funds for any of its corporate purposes, including the 17 purposes including the payment, funding or refunding of the principal 18 19 of, or interest or redemption premiums on, any bonds, notes or other 20 obligations issued by it, whether the bonds, notes or other obligations 21 or the interest or redemption premiums thereon to be funded or 22 refunded have or have not become due, the establishment or increase 23 of reserves or other funds to secure or to pay the bonds, notes or other 24 obligations or interest thereon and all other costs or expenses of the 25 trust incident to and necessary to carry out its corporate purposes and 26 powers.
  - b. Whether or not the bonds, notes or other obligations of the trust are of a form and character as to be negotiable instruments under the terms of Title 12A of the New Jersey Statutes, the bonds, notes and other obligations are made negotiable instruments within the meaning of and for the purposes of Title 12A of the New Jersey Statutes, subject only to the provisions of the bonds, notes and other obligations for registration.
  - c. Bonds, notes or other obligations of the trust shall be authorized by a resolution or resolutions of the trust and may be issued in one or more series and shall bear any date or dates, mature at any time or times, bear interest at any rate or rates of interest per annum, be in any denomination or denominations, be in any form, either coupon, registered or book entry, carry any conversion or registration privileges, have any rank or priority, be executed in any manner, be payable in any coin or currency of the United States which at the time of payment is legal tender for the payment of public and private debts, at any place or places within or without the State, and be subject to any terms of redemption by the trust or the holders thereof, with or without premium, as the resolution or resolutions may provide. A resolution of the trust authorizing the issuance of bonds, notes or

1 other obligations may provide that the bonds, notes or other

- 2 obligations be secured by a trust indenture between the trust and a
- 3 trustee, vesting in the trustee any property, rights, powers and duties
- 4 in trust consistent with the provisions of P.L.1985, c.334 (C.58:11B-1
- 5 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c.
- 6 (C.58:11B-28 et seq.)(pending in the Legislature as this bill) as the
- 7 trust may determine.
- 8 d. Bonds, notes or other obligations of the trust may be sold at any
- 9 price or prices and in any manner as the trust may determine. Each
- 10 bond, note or other obligation shall mature and be paid not later than
- 40 years from the effective date thereof for bonds, notes or other 11
- 12 obligations of the trust issued pursuant to P.L., c. (C.58:11B-28)
- 13 et seq.)(pending in the Legislature as this bill), or not later than 20
- 14 years from the effective date thereof <u>for all other bonds</u>, <u>notes or other</u>
- obligations of the trust, or the certified useful life of the project or 15
- projects to be financed by the bonds, whichever is less. 16
- All bonds of the trust shall be sold at such price or prices and in 17
- such manner as the trust shall determine, at public or private sale for 18
- 19 bonds, notes or other obligations of the trust issued pursuant to 20 P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this
- 21 bill), or for all other bonds, notes or other obligations of the trust,
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- after notice of sale, a summary of which shall be published at least
- 23 once in at least three newspapers published in the State of New Jersey,
- 24 and at least once in a publication carrying municipal bond notices and
- 25 devoted primarily to financial news, published in New Jersey or the
- city of New York, the first notice to be at least five days prior to the 26
- 27 day of bidding. The notice of sale may contain a provision to the effect 28 that any or all bids made in pursuance thereof may be rejected. In the
- 29 event of such rejection or of failure to receive any acceptable bid, the
- 30 trust, at any time within 60 days from the date of such advertised sale,
- 31 may sell such bonds at private sale upon terms not less favorable to the
- 32 State than the terms offered by any rejected bid. The trust may sell all
- 33 or part of the bonds of any series as issued to any State fund or to the
- 34 federal government or any agency thereof, at private sale, without
- 35 advertisement.
- 36 e. Bonds, notes or other obligations of the trust may be issued
- 37 under the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or].
- P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L. , c. (C.58:11B-28 38
- 39 et seq.)(pending in the Legislature as this bill) without obtaining the
- 40 consent of any department, division, board, bureau or agency of the
- State, and without any other proceedings or the happening of any 41 42 other conditions or things, other than those consents, proceedings,
- 43 conditions or things which are specifically required by P.L.1985, c.334
- 44 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or
- 45 P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this
- 46 bill).

- 1 f. Bonds, notes or other obligations of the trust issued under the 2 provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, 3 c.224 (C.58:11B-10.1 et al.) or P.L. , c. (C.58:11B-28 et 4 seq.)(pending in the Legislature as this bill) shall not be a debt or 5 liability of the State or of any political subdivision thereof other than 6 the trust and shall not create or constitute any indebtedness, liability 7 or obligation of the State or any political subdivision, but all these 8 bonds, notes and other obligations, unless funded or refunded by 9 bonds, notes or other obligations, shall be payable solely from 10 revenues or funds pledged or available for their payment as authorized 11 in P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending 12 13 in the Legislature as this bill). Each bond, note and obligation shall 14 contain on its face a statement to the effect that the trust is obligated to pay the principal thereof or the interest thereon only from its 15 revenues, receipts or funds pledged or available for their payment as 16 17 authorized in P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, 18 c.224 (C.58:11B-10.1 et al.) or P.L. , c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill), and that neither the State, 19 20 nor any political subdivision thereof, is obligated to pay the principal 21 or interest and that neither the faith and credit nor the taxing power of 22 the State, or any political subdivision thereof, is pledged to the 23 payment of the principal of or the interest on the bonds, notes or other 24 obligations. 25
  - g. The aggregate principal amount of bonds, notes or other obligations, including subordinated indebtedness of the trust, shall not exceed [\$1,000,000,000.00] \$3,000,000.00. In computing the foregoing limitations there shall be excluded all the bonds, notes or other obligations, including subordinated indebtedness of the trust, which shall be issued for refunding purposes, whenever the refunding shall be determined to result in a debt service savings, as hereinafter provided:

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- 33 (1) Upon the decision by the trust to issue **[**refunding**]** bonds that 34 refund all or a portion of a prior series of bonds, and prior to the sale 35 of those bonds, the trust shall transmit to the Joint [Appropriations 36 Committee's Subcommittee on Transfers Budget Oversight Committee, or its successor, a report that a decision has been made, 37 38 reciting the basis on which the decision was made, including an 39 estimate of the debt service savings to be achieved and the calculations 40 upon which the trust relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the trust 41 42 to issue and sell the refunding bonds at public or private sale and the 43 reasons therefor.
- 44 (2) The Joint [Appropriations Committee's Subcommittee on 45 Transfers] <u>Budget Oversight Committee</u> shall have the authority to 46 approve or disapprove the sales of refunding bonds as included in each

- 1 report submitted in accordance with paragraph (1) of this subsection.
- 2 The [subcommittee] Joint Budget Oversight Committee shall notify
- 3 the trust in writing of the approval or disapproval as expeditiously as
- 4 possible. 5

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- (3) No refunding bonds shall be issued unless the report has been submitted to and approved by the Joint [Appropriations Committee's Subcommittee on Transfers Budget Oversight Committee as set forth 8 in paragraphs (1) and (2) of this subsection.
- 9 (4) Within 30 days after the sale of the refunding bonds, the trust 10 shall notify the [Subcommittee on Transfers] Joint Budget Oversight Committee of the result of that sale, including the prices and terms, 11 conditions and regulations concerning the refunding bonds, the actual 12 13 amount of debt service savings to be realized as a result of the sale of 14 refunding bonds, and the intended use of the proceeds from the sale of 15 those bonds.
  - (5) The [subcommittee] Joint Budget Oversight Committee shall review all information and reports submitted in accordance with this subsection and may, on its own initiative, make observations to the trust, or to the Legislature, or both, as it deems appropriate.
  - h. Each issue of bonds, notes or other obligations of the trust may, if it is determined by the trust, be general obligations thereof payable out of any revenues, receipts or funds of the trust, or special obligations thereof payable out of particular revenues, receipts or funds, subject only to any agreements with the holders of bonds, notes or other obligations, and may be secured by one or more of the following:
  - (1) Pledge of revenues and other receipts to be derived from the payment of the interest on and principal of notes, bonds or other obligations issued to the trust by one or more local government units, and any other payment made to the trust pursuant to agreements with any local government units, or a pledge or assignment of any notes, bonds or other obligations of any local government unit and the rights and interest of the trust therein;
  - (2) Pledge of rentals, receipts and other revenues to be derived from leases or other contractual arrangements with any person or entity, public or private, including one or more local government units, or a pledge or assignment of those leases or other contractual arrangements and the rights and interest of the trust therein;
- 39 (3) Pledge of all moneys, funds, accounts, securities and other 40 funds, including the proceeds of the bonds, notes or other obligations;
- 41 (4) Pledge of the receipts to be derived from the payments of State 42 aid, payable to the trust pursuant to section 12 of P.L.1985, c.334 43 (C.58:11B-12);
- 44 (5) A mortgage on all or any part of the property, real or personal, of the trust then owned or thereafter to be acquired, or a pledge or 45 assignment of mortgages made to the trust by any person or entity, 46

public or private, including one or more local government units and 2 the rights and interest of the trust therein.

- i. [The trust shall not issue any bonds, notes or other obligations, or otherwise incur any additional indebtedness, on or after November 5, 2005 (Deleted by amendment, P.L., c.).
- j. (Deleted by amendment, P.L.1996, c.88). 6

7 (cf: P.L.1997, c.224, s.7)

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- 9 6. Section 7 of P.L.1985, c.334 (C.58:11B-7) is amended to read 10
- 7. In any resolution of the trust authorizing or relating to the 11 12 issuance of any of its bonds, notes or other obligations, or in any solid 13 waste facility debt agreement relating to the security for any of its 14 bonds, the trust, in order to secure the payment of the bonds, notes or 15 other obligations and in addition to its other powers, may by provisions therein which shall constitute covenants by the trust and 16 contracts with the holders of the bonds, notes or other obligations: 17
- 18 a. Secure the bonds, notes or other obligations as provided in 19 section 6 of P.L.1985, c.334 (C.58:11B-6);
- 20 b. Covenant against pledging all or part of its revenues [or]. 21 receipts, funds or other real or personal property or its solid waste 22 facility debt agreements or revenues thereunder or the proceeds 23 thereof, or against mortgaging all or any part of its real or personal 24 property then owned or thereafter acquired, or against permitting or 25 suffering any lien on any of the foregoing;
  - c. Covenant with respect to limitations on any right to sell, mortgage, lease or otherwise dispose of any notes, bonds or other obligations of local government units, or any part thereof, or any real or personal property of any kind;
- 30 d. Covenant as to any bonds, notes or other obligations to be 31 issued by the trust, and the limitations thereon, and the terms and 32 conditions thereof, and as to the custody, application, investment and 33 disposition of the proceeds thereof;
  - e. Covenant as to the issuance of additional bonds, notes or other obligations of the trust or as to limitations on the issuance of additional bonds, notes or other obligations and on the incurring of other debts by it;
- f. Covenant as to the payment of the principal of or interest on bonds, notes or other obligations of the trust, as to the sources and methods of payment, as to the rank or priority of the bonds, notes or other obligations with respect to any lien or security or as to the acceleration of the maturity of the bonds, notes or other obligations; 42
- 43 Provide for the replacement of lost, stolen, destroyed or 44 mutilated bonds, notes or other obligations of the trust;
- 45 h. Covenant against extending the time for the payment of bonds, notes or other obligations of the trust or interest thereon; 46

i. Covenant as to the redemption of bonds, notes and other obligations by the trust or the holders thereof and privileges of exchange thereof for other bonds, notes or other obligations of the trust;

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- j. Covenant to create or authorize the creation of special funds or accounts to be held in trust or otherwise for the benefit of holders of bonds, notes and other obligations of the trust, or reserves for other purposes and as to the use, investment, and disposition of moneys held in those funds, accounts or reserves;
  - k. Provide for the rights and liabilities, powers and duties arising upon the breach of any covenant, condition or obligation and prescribe the events of default and terms and conditions upon which any or all of the bonds, notes or other obligations of the trust shall become or may be declared due and payable before maturity and the terms and conditions upon which the declaration and its consequences may be waived;
- 17 1. Vest in a trustee or trustees within or without the State any property, rights, powers and duties in trust as the trust may determine, 18 19 which may include any or all of the rights, powers and duties of any 20 trustee appointed by the holders of any bonds, notes or other 21 obligations of the trust pursuant to section 18 of P.L.1985, c.334 22 (C.58:11B-18), including rights with respect to the sale or other 23 disposition of notes, bonds or other obligations of local government 24 units pledged pursuant to a resolution or trust indenture for the benefit 25 of the holders of bonds, notes or other obligations of the trust and the 26 right by suit or action to foreclose any mortgage pledged pursuant to 27 the resolution or trust indenture for the benefit of the holders of the bonds, notes or other obligations, and to limit or abrogate the right of 28 29 the holders of any bonds, notes or other obligations of the trust to 30 appoint a trustee under the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L. 31 32 (C.58:11B-28 et seq.)(pending in the Legislature as this bill), and to 33 limit the rights, duties and powers of the trustee;
  - m. Pay the costs or expenses incident to the enforcement of the bonds, notes or other obligations of the trust or of the provisions of the resolution authorizing the issuance of those bonds, notes or other obligations or of any covenant or agreement of the trust with the holders of the bonds, notes or other obligations;
- n. Limit the rights of the holders of any bonds, notes or other obligations of the trust to enforce any pledge or covenant securing the bonds, notes or other obligations; and
- o. Make covenants other than or in addition to the covenants authorized by P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.) (pending in the Legislature as this bill) of like or different character, and make covenants to do or refrain from doing any acts and things as

- 1 may be necessary, or convenient and desirable, in order to better
- 2 secure the bonds, notes or other obligations of the trust, or to lower
- 3 the repayment obligations or other costs to the local government units
- 4 with respect to loans made by the trust or local government unit
- 5 <u>bonds</u>, or which, in the absolute discretion of the trust, would make
- 6 the bonds, notes or other obligations more marketable,
- 7 notwithstanding that the covenants, acts or things may not be
- 8 enumerated herein.
- 9 (cf: P.L.1997, c.224, s.8)

- 7. (New section) In addition to the powers conferred upon the trust pursuant to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.), the trust may:
- a. Enter into solid waste facility debt agreements with any local government unit or any other person to: (1) secure any series of bonds issued by the trust or local government unit bonds; (2) secure the repayment of any loans made by the trust; or (3) further any of the trust's other corporate purposes under the provisions of P.L. , c.
- (C.58:11B-28 et seq.)(pending in the Legislature as this bill).
- b. Every solid waste facility debt agreement between the trust and any local government unit or any other person shall be of such duration, with or without consideration, payable from such sources, with such collateral, security, termination penalty, default and remedy provisions, and upon such other terms and conditions as the parties shall determine, subject to the approval of the State Treasurer.
- (1) Any solid waste facility debt agreement may provide that a local government unit, including a county that has adopted a solid waste facility debt guarantee, shall impose such lawfully authorized fees and charges or other source of revenue as the trust, subject to the approval of the State Treasurer, may require to ensure the competitiveness of the county solid waste facility.
- (2) Any of the foregoing parties may enter into a solid waste facility debt agreement without the trust as a party.
- (3) Any solid waste facility debt agreement pursuant to which the trust contracts to make a loan shall include a provision requiring the local government unit to submit to an operational audit to be conducted or contracted for by the State Treasurer. To the extent that recommendations are made by the State Treasurer pursuant to an audit, the solid waste facility debt agreement may include a provision requiring the local government unit to agree to implement any such recommendations to the satisfaction of the State Treasurer.
- (4) No solid waste facility debt agreement entered into with the trust or otherwise related to the security for the bonds issued by the trust shall take effect until the State Treasurer has approved the terms and conditions thereof.
- 46 c. The trust may establish any reserves, funds, accounts or

1 subaccounts as it may determine necessary, desirable or convenient to

- 2 further the accomplishment of the corporate purposes of the trust
- 3 under the provisions of P.L., c. (C.58:11B-28 et seq.)(pending in
- 4 the Legislature as this bill) or to comply with the provisions of any
- 5 solid waste facility debt agreement or any resolution of the trust
- 6 authorizing the issuance of bonds by the trust.

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- 8 8. Section 8 of P.L.1985, c.334 (C.58:11B-8) is amended to read 9 as follows:
- 10 8. Any pledge of revenues, receipts, moneys, funds, or other real 11 or personal property or instruments made by the trust under a 12 resolution, solid waste facility debt agreement or otherwise shall be 13 valid and binding from the time when the pledge is made. The 14 revenues, receipts, moneys, funds or other real or personal property 15 so pledged and thereafter received by the trust shall immediately be subject to the lien of the pledge without any physical delivery thereof 16 17 or further act, and the lien of any pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or 18 19 otherwise against the trust, irrespective of whether the parties have 20 notice thereof. Neither the resolution authorizing the issuance of 21 bonds, any solid waste facility debt agreement relating to the security 22 for bonds nor any other instrument by which a pledge of revenues, 23 receipts, moneys, funds, or other real or personal property under this
- section is created need be filed or recorded, except in the records of
- 25 the trust.
- 26 (cf: P.L.1985, c.334, s.8)

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- 9. Section 9 of P.L.1985, c.334 (C.58:11B-9) is amended to read as follows:
- 9. a. (1) The trust may make and contract to make loans to local government units in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of any wastewater treatment system project or water supply project, which the local government unit may lawfully undertake or acquire and for which the local

government unit is authorized by law to borrow money.

- (2) The trust may make and contract to make loans to public water utilities in accordance with and subject to the provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) to finance the cost of any water supply project, which the public water utility may lawfully undertake or acquire.
- 42 (3) The trust may make and contract to make loans to local
  43 government units, which loans may secure one or more series of bonds
  44 issued by the trust and which may be made at a market rate, subsidized
  45 rate or zero rate of interest, and which may be for such period of time,
  46 rank or priority of repayment, with or without consideration, and with

1 such other terms and conditions as provided in a solid waste facility

- 2 debt agreement between the local government unit and the trust, all in
- 3 accordance with and subject to the provisions of P.L.1985, c.334
- 4 (C.58:11B-1 et seq.), P.L.1997, c.224 (C.58:11B-10.1 et al.) and
- 5 P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this
- 6 bill).

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The loans may be made subject to those terms and conditions as the 7 8 trust shall determine to be consistent with the purposes thereof. Each 9 loan by the trust and the terms and conditions thereof shall be subject 10 to approval by the State Treasurer, and the trust shall make available 11 to the State Treasurer all information, statistical data and reports of 12 independent consultants or experts as the State Treasurer shall deem 13 necessary in order to evaluate the loan. Each loan to a local 14 government unit or public water utility shall be evidenced by notes, 15 bonds or other obligations thereof issued to the trust. In the case of each local government unit, notes and bonds to be issued to the trust 16 17 by the local government unit (1) shall be authorized and issued as provided by law for the issuance of notes and bonds by the local 18 19 government unit, (2) shall be approved by the Local Finance Board in 20 the Division of Local Government Services in the Department of 21 Community Affairs, and (3) notwithstanding the provisions of 22 N.J.S.40A:2-27, N.J.S.40A:2-28 and N.J.S.40A:2-29 or any other 23 provisions of law to the contrary, may be sold at private sale to the 24 trust at any price, whether or not less than par value, and shall be 25 subject to redemption prior to maturity at any times and at any prices 26 as the trust and local government units may agree. Each loan to a local 27 government unit or public water utility and the notes, bonds or other 28 obligations thereby issued shall bear interest at a rate or rates per 29 annum as the trust and the local government unit or public water 30 utility, as the case may be, may agree.

b. The trust is authorized to guarantee or contract to guarantee the payment of all or any portion of the principal and interest on bonds, notes or other obligations issued by a local government unit to finance the cost of any wastewater treatment system project or water supply project, which the local government unit may lawfully undertake or acquire and for which the local government unit is authorized by law to borrow money, and the guarantee shall constitute an obligation of the trust for the purposes of P.L.1985, c.334 (C.58:11B-1 et seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.). Each guarantee by the trust and the terms and conditions thereof shall be subject to approval by the State Treasurer, and the trust shall make available to the State Treasurer all information, statistical data and reports of independent consultants or experts as the State Treasurer shall deem necessary in order to evaluate the guarantee.

c. The trust shall not make or contract to make any loans or guarantees to local government units or public water utilities, or 46

- otherwise incur any additional indebtedness, on or after November 5,
- 2 2005. (Deleted by amendment, P.L., c.).
- 3 (cf: P.L.1997, c.224, s.9)

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- 10. (New section) The provisions of any other law, rule or regulation to the contrary notwithstanding, any local government unit may enter into a solid waste facility debt agreement with the trust to:
- 8 a. secure any series of bonds issued by the trust or local 9 government unit bonds;
- b. secure the repayment of any loans made by the trust; or
- 11 c. fulfill any other requirement of the trust as may be provided 12 under the provisions of P.L., c. (C.58:11B-28 et seq.)(pending in 13 the Legislature as this bill).

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- 11. (New section) a. Local government unit bonds may be sold at private sale to the trust for assignment to a trustee for the holder of bonds issued by the trust or directly to such trustee.
- 18 (1) Local government unit bonds may secure one or more series of 19 bonds issued by the trust, may evidence the repayment obligations of 20 a local government unit under a loan made by the trust, and may be 21 issued at a market rate, subsidized rate or zero rate of interest, or with 22 a fixed or variable rate of interest, and may be for such period of time, rank or priority of repayment, with or without consideration, and with 23 24 such other terms and conditions as provided in the local government 25 unit bond and in any resolution of the local government unit authorizing the issuance of the local government unit bonds, which 26 terms and conditions may consist of and reflect any terms and 27 28 conditions of bonds issued by the trust pursuant to the provisions of 29 , c. (C.58:11B-28 et seq.)(pending in the Legislature as this P.L. bill). 30
- 31 (2) Except as otherwise provided in the provisions of P.L., c. 32 (C.58:11B-28 et seq.)(pending in the Legislature as this bill), local 33 government unit bonds shall be issued in accordance with the 34 provisions of the "municipal and county utilities authorities law," 35 P.L.1957, c.183 (C.40:14B-1 et seq.), the "county improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.), the "New 36 Jersey Pollution Control Financing Law," P.L.1973, c.376 (C.40:37C-37 38 1 et seq.), the refunding provisions of the "Local Bond Law" 39 (N.J.S.40A:2-1 et seq.), as applicable, or other applicable provisions 40 of law, including without limitation, the "Local Authorities Fiscal 41 Control Law," P.L.1983, c.313 (C.40A:5A-1 et seq.).
- b. The governing body of the county in which the principal corporate office of a local government unit is located may adopt and execute a solid waste facility debt guarantee with respect to a local government unit bond issued by the local government unit, thereby obligating the county to guarantee the payment or repayment of the

1 local government unit bond.

- (1) The governing body of any county may adopt an ordinance in the manner provided for a bond ordinance to be introduced and adopted in accordance with the provisions of the "Local Bond Law" (N.J.S.40A:2-1 et seq.), and with or without consideration, for any duration and upon such other terms and conditions as may be agreed to by the county, public authority and the trust, which shall unconditionally and irrevocably guarantee the payment of the principal of, redemption premium, if any, and interest on all or any portion of the local government unit bond when due.
- (2) Any solid waste facility debt guarantee made by a county pursuant to this section shall be evidenced by endorsement thereof on the local government unit bond, executed in the name of the county and on its behalf by such officer thereof as may be designated in the ordinance authorizing the solid waste facility debt guarantee. Upon the endorsement and execution of the solid waste facility debt guarantee and thereafter until the final maturity, stated or otherwise, of the local government unit bond, the county shall be obligated to pay the principal of, redemption premium, if any, and interest on the government unit bond in the same manner and to the same extent as in the case of bonds issued by the county under the "Local Bond Law" (N.J.S.40A:2-1 et seq.).
- c. The governing body of a county that has adopted and executed a solid waste facility debt guarantee with respect to a local government unit bond pursuant to this section shall be obligated, if necessary, to levy ad valorem taxes upon all the taxable property within the jurisdiction of the county, without limitation as to the rate thereof or the amount required, in order to make the payments when due as hereinbefore provided.
- d. Any solid waste facility debt guarantee by a county pursuant to this section may be made, and any ordinance authorizing the solid waste facility debt guarantee may be adopted, notwithstanding any statutory debt or other limitations, including any limitation or requirement under the "Local Bond Law" (N.J.S.40A:2-1 et seq.), except that the principal amount of the local government unit bonds so guaranteed, after issuance, shall be included in the gross debt of the county under the "Local Bond Law."
- e. The principal amount of the local government unit bonds guaranteed by, and included in, the gross debt of the county shall be deductible and shall constitute a deduction from the gross debt of the county under the "Local Bond Law" (N.J.S.40A:2-1 et seq.) as follows: (1) upon issuance of the local government unit bond and until final maturity, stated or otherwise; and (2) in any annual debt statement filed pursuant to the "Local Bond Law" after issuance of the local government unit bond and until final maturity, stated or otherwise, but only to the extent that the revenues or other receipts of

moneys of the local government unit in any such year are sufficient to pay the principal of, including any mandatory sinking fund installments, redemption premium, if any, and interest on the local government bonds, without calling on the county to satisfy its payment obligations under the solid waste facility debt guarantee.

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- 7 12. Section 13 of P.L.1985, c.334 (C.58:11B-13) is amended to 8 read as follows:
- 9 13. Neither the directors of the trust nor any person executing bonds, notes or other obligations of the trust issued pursuant to P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill) shall be liable personally on the bonds,
- notes or other obligations by reason of the issuance thereof.
- 15 (cf: P.L.1997, c.224, s.11)

- 17 13. Section 14 of P.L.1985, c.334 (C.58:11B-14) is amended to read as follows:
- 19 14. The State does pledge to and covenant and agree with the 20 holders of any bonds, notes or other obligations of the trust issued
- 21 pursuant to authorization of P.L.1985, c.334 (C.58:11B-1 et seq.)
- 22 [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L. , c.
- 23 (C.58:11B-28 et seq.)(pending in the Legislature as this bill) that the 24 State shall not limit or alter the rights or powers vested in the trust, or
- 25 <u>limit or alter the rights or powers vested in the State Treasurer</u>
- 26 pursuant to the provisions of P.L., c. (C.58:11B-28 et
- 27 <u>seq.)(pending in the Legislature as this bill),</u> to perform and fulfill the
- 28 terms of any solid waste facility debt agreement or other agreement
- 29 made with the holders of the bonds, notes or other obligations or to
- 30 fix, establish, charge and collect any rents, fees, rates, payments or
- 31 other charges as may be convenient or necessary to produce sufficient
- 32 revenues to meet all expenses of the trust and to fulfill the terms of any
- 33 <u>solid waste facility debt agreement or other</u> agreement made with the
- 34 holders of bonds, notes or other obligations, including the obligations
- 35 to pay the principal of and interest and premium on those bonds, notes
- 36 or other obligations, with interest on any unpaid installments of
- 37 interest, and all costs and expenses in connection with any action or
- proceedings by or on behalf of the holders, and shall not limit or alter
- 39 the rights and powers of any local government unit to pay and perform
- 40 its obligations owed to the trust in connection with loans received
- 41 from the trust, until the bonds, notes and other obligations of the trust,
- 42 together with interest thereon, are fully met and discharged or 43 provided for.
- The failure of the Legislature to appropriate moneys for any
- 45 purpose set forth in the provisions of P.L. , c. (C.58:11B-28 et
- 46 seq.) (pending in the Legislature as this bill) shall not constitute a

1 violation of the provisions of this section. 2 (cf: P.L.1997, c.224, s.12) 3 4 14. Section 15 of P.L.1985, c.334 (C.58:11B-15) is amended to 5 read as follows: 6 15. The State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings banks and 7 8 institutions, building and loan associations, savings and loan 9 associations, investment companies, and other persons carrying on a 10 banking business, all insurance companies, insurance associations and 11 other persons carrying on an insurance business, and all executors, 12 administrators, guardians, trustees and other fiduciaries may legally 13 invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds, notes or other obligations issued 14 pursuant to P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, 15 16 c.224 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill), and those bonds, notes or 17 18 other obligations shall be authorized security for any and all public 19 deposits. 20 (cf: P.L.1997, c.224, s.13) 21 22 15. Section 17 of P.L.1985, c.334 (C.58:11B-17) is amended to 23 read as follows: 24 17. All property of the trust is declared to be public property 25 devoted to an essential public and governmental function and purpose 26 and the revenues, income and other moneys received or to be received 27 by the trust shall be exempt from all taxes of the State or any political subdivision thereof. All bonds, notes and other obligations of the trust 28 29 issued pursuant to P.L.1985, c.334 (C.58:11B-1 et seq.) [or]. 30 P.L.1997, c.224 (C.58:11B-10.1 et al.) or P.L. , c. (C.58:11B-28 31 et seq.)(pending in the Legislature as this bill) are declared to be 32 issued by a body corporate and politic of the State and for an essential 33 public and governmental purpose and those bonds, notes and other 34 obligations, and interest thereon and the income therefrom and from the sale, exchange or other transfer thereof shall at all times be exempt 35 36 from taxation, except for transfer inheritance and estate taxes. 37 (cf: P.L.1997, c.224, s.14) 38 39 16. Section 18 of P.L.1985, c.334 (C.58:11B-18) is amended to 40 read as follows: 18. a. If the trust defaults in the payment of principal of, or 41 42 interest on, any issue of its bonds, notes or other obligations after 43 these are due, whether at maturity or upon call for redemption, and the

default continues for a period of 30 days or if the trust defaults in any agreement made with the holders of any issue of bonds, notes or other obligations, the holders of 25% in aggregate principal amount of the

- bonds, notes or other obligations of the issue then outstanding, by
- 2 instrument or instruments filed in the office of the clerk of any county
- 3 in which the trust operates and has an office and proved or
- 4 acknowledged in the same manner as required for a deed to be
- 5 recorded, may direct a trustee to represent the holders of the bonds,
- 6 notes or other obligations of the issuers for the purposes herein 7 provided.
- b. Upon default, the trustee may, and upon written request of the holders of 25% in principal amount of the bonds, notes or other obligations of the trust of a particular issue then outstanding shall, in his or its own name:
- 12 (1) By suit, action or proceeding enforce all rights of the holders 13 of bonds, notes or other obligations of the issue, to require the trust 14 to carry out any other agreements with the holders of the bonds, notes 15 or other obligations of the issue and to perform its duties under 16 P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 17 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending 18 in the Legislature as this bill);
- 19 (2) Bring suit upon the bonds, notes or other obligations of the 20 issue;

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- (3) By action or suit, require the trust to account as if it were the trustee of an express trust for the holders of the bonds, notes or other obligations of the issue;
- (4) By action or suit, enjoin any acts or things which may be unlawful or in violation of the rights of the holders of the bonds, notes or other obligations of the issue;
- (5) Sell or otherwise dispose of bonds and notes of local government units pledged pursuant to resolution or trust indenture for benefit of holders of bonds, notes, or other obligations of the issue on any terms as resolution or trust indenture may provide;
- (6) By action or suit, foreclose any mortgage pledged pursuant to the resolution or trust indenture for the benefit of the holders of the bonds, notes or other obligations of the issue;
- (7) Declare all bonds, notes or other obligations of the issue due and payable, and if all defaults are made good, then with the consent of the holders of 50% of the principal amount of the bonds, notes or other obligations of the issue then outstanding, to annul the declaration and its consequences.
- c. The trustee shall, in addition to the foregoing, have those powers necessary or appropriate for the exercise of any function specifically set forth herein or incident to the general representation of holders of bonds, notes or other obligations of the trust in the enforcement and protection of their rights.
- d. The Superior Court shall have jurisdiction over any suit, action or proceeding by the trustees on behalf of the holders of bonds, notes or other obligations of the trust. The venue of any suit, action or

proceeding shall be in the county in which the principal office of the trust is located.

- e. Before declaring the principal of bonds, notes or other obligations of the trust due and payable as a result of a trust default on any of its bonds, notes or other obligations, the trustee shall first give 30 days' notice in writing to the trust and to the Governor, State Treasurer, President of the Senate and Speaker of the General
- 8 Assembly.

(cf: P.L.1997, c.224, s.15)

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- 17. Section 19 of P.L.1985, c.334 (C.58:11B-19) is amended to read as follows:
- 13 19. Sums of money received pursuant to the authority of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et 14 15 al.) or P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill), whether as proceeds from the sale of particular bonds, 16 notes or other obligations of the trust or as particular revenues or 17 receipts of the trust, are deemed to be trust funds, to be held and 18 19 applied solely as provided in the resolution or trust indenture under 20 which the bonds, notes or obligations are authorized or secured. Any 21 officer with whom or any bank or trust company with which those 22 sums of money are deposited as trustee thereof shall hold and apply the same for the purposes thereof, subject to any provision as the 23 24 aforementioned acts and the resolution or trust indenture authorizing 25 or securing the bonds, notes or other obligations of the trust may
- 27 (cf: P.L.1997, c.224, s.16)

provide.

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- 29 18. Section 23 of P.L.1985, c.334 (C.58:11B-23) is amended to 30 read as follows:
- 23. a. No funds from State sources or State bond issues used to capitalize the trust shall be available for use by the trust unless appropriated by law to the trust.
- 34 b. No funds shall be expended by the trust for its annual operating 35 expenses unless appropriated by law to the trust. Unless required to be otherwise applied pursuant to law, funds generated by the operation 36 of the trust, including, but not limited to: proceeds from the sale of the 37 38 trust's bonds, notes or other obligations; revenues derived from 39 investments by the trust; loan repayments from local government units; 40 and fees and charges levied by the trust, may thereafter be applied in 41 accordance with the provisions of P.L.1985, c.334 (C.58:11B-1 et 42 seq.) or P.L.1997, c.224 (C.58:11B-10.1 et al.) for any corporate 43 purpose of the trust without appropriation; except that the funds shall 44 only be used to make loans or guarantees approved by the Legislature 45 in accordance with the provisions of sections 20, 21 and 22 of P.L.1985, c.334 (C.58:11B-20, 58:11B-21 and 58:11B-22), or 46

- 1 sections 24, 25 and 26 of P.L.1997, c.224 (C.58:11B-20.1, C.58:11B-21.1 and C.58:11B-22.1).
- c. The trust shall not apply for any federal funds, including funds
   which are authorized pursuant to the "Federal Water Pollution Control
- 5 Act Amendments of 1972," Pub.L. 92-500 (33 U.S.C. s.1251 et al.),
- 6 and any amendatory or supplementary acts thereto.
- The trust, with the concurrence of the Commissioner of Environmental Protection, may receive, accept or utilize moneys received from local government units as repayments of principal and interest on loans made from the State Revolving Fund Accounts established pursuant to section 1 of P.L.1988, c.133.
- The provisions of this section shall not apply to the powers of the trust set forth in the provisions of P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill).
- 15 (cf: P.L.1997, c.224, s.20)

- 17 19. Section 25 of P.L.1985, c.334 (C.58:11B-25) is amended to 18 read as follows:
- 25. The trust shall establish the rules and regulations governing the 19 20 making and use of loans or guarantees, including, but not limited to, 21 procedures for the submission of loan guarantee requests, standards 22 for the evaluation of requests, provisions implementing priority 23 systems for projects, reporting requirements of the recipient of any 24 loan or guarantee concerning the progress and the expenditure of 25 funds, and limitations, restrictions or requirements concerning the use 26 of loan funds as the trust shall prescribe; provided that the rules and 27 regulations shall be in compliance with the terms and provisions of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 28
- 29 (C.58:11B-10.1 et al.) or P.L., c. (C.58:11B-28 et seq.)(pending
- 30 in the Legislature as this bill) relating to the making of or eligibility for
- loans or guarantees for environmental infrastructure projects generally
- 32 or for any particular type or class of wastewater treatment system
- 33 [or], water supply projects or solid waste facility debt.
- 34 (cf: P.L.1997, c.224, s.21)

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- 20. (New section) a. The State Treasurer shall pay to the trust in each fiscal year an amount equivalent to the amount due to be paid in the particular fiscal year on the bonds issued by the trust, and any additional costs relating to any solid waste facility debt agreement, in accordance with one or more contracts entered into between the State Treasurer and the trust as provided in subsection b. of this section.
- b. The State Treasurer and the New Jersey Environmental
- Infrastructure Trust are hereby authorized to enter into one or more contracts to implement the arrangements to finance or refinance solid
- contracts to implement the arrangements to intance of fermance some
- 45 waste facility debt repayment provided for in the provisions of P.L. ,
- 46 c. (C.58:11B-28 et seq.)(pending in the Legislature as this bill).

- (1) Every contract shall provide for the payment by the State Treasurer of the amounts required to be paid pursuant to this section and shall set forth the procedure for the transfer of moneys for the purposes of such payment.
  - (2) Every contract shall contain such terms and conditions as are determined by the parties, and shall include, but not be limited to, any terms and conditions necessary and desirable to secure any bonds issued by the trust to finance or refinance solid waste facility debt.
- (3) The provisions of any other law, rule, regulation or order to the contrary notwithstanding, the State Treasurer shall pay to the trust only such funds as shall be determined by the contract or contracts, and the incurring by the State of any payment obligation under the contract or contracts, including any payments to be made thereunder, shall be subject to and dependent upon appropriations being made from time to time by the Legislature for the purposes of financing or refinancing solid waste facility debt repayment.
- 17 c. The provisions of any other law, rule, regulation or order to the 18 contrary notwithstanding, the bonds issued by the trust and secured by 19 repayments made by the State Treasurer pursuant to this section shall 20 be special obligations of the trust payable as herein provided and as 21 provided in a solid waste facility debt agreement. These bonds shall 22 not be deemed to constitute a debt or liability of the State or a pledge 23 of the faith and credit of the State, but shall be dependent for repayment upon appropriations being made from time to time by the 24 25 Legislature as provided by law. The payment of the principal of the 26 bonds, any redemption premium and the interest thereon may be 27 payable from the any of proceeds thereof, and the income accruing therefrom, which are set aside for that purpose. 28

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- 30 21. Section 27 of P.L.1985, c.334 (C.58:11B-27) is amended to 31 read as follows:
- 27. The trust shall adopt [such] any rules and regulations as it deems necessary to effectuate the purposes of P.L.1985, c.334 (C.58:11B-1 et seq.) [or], P.L.1997, c.224 (C.58:11B-10.1 et al.) or
- 35 P.L., c. (C.58:11B-28 et seq.)(pending in the Legislature as this
- 36 <u>bill</u>), including those required pursuant to sections 25 and 26 of
- 37 P.L.1985, c.334 (C.58:11B-25 and 58:11B-26), in accordance with the
- 38 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- 39 seq.). 40 (cf: P.L.1997, c.224, s.22)

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42 22. This act shall take effect immediately.

1	STATEMENT
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3	This bill authorizes the New Jersey Environmental Infrastructure
4	Trust to refinance the solid waste facility bond debt incurred by public
5	authorities and counties in developing State-mandated incinerators,
6	landfills and transfer stations.
7	The New Jersey Environmental Infrastructure Trust (Trust),
8 9	established pursuant to P.L.1985, c.334 (C.58:11B-1 et seq.) and
10	originally organized in August 1986 as the New Jersey Wastewater Treatment Trust, was revised and renamed under the provisions of
11	P.L.1997, c.224. The Trust is a State financing authority which can
12	issue bonds, notes and other debt obligations to finance a portion of
13	the costs of so-called "environmental infrastructure projects." Since
14	1987, the Trust, in conjunction with the Department of Environmental
15	Protection (DEP), have administered the New Jersey Wastewater
16	Treatment Financing Program. The New Jersey Wastewater Treatment
17	Financing Program has been the primary source available for either
18	federal or State funding to assist eligible local governments to finance
19	necessary wastewater treatment (sewer) system upgrades. The
20	Program has completed twelve annual financing cycles and financed
21	more than \$1.5 billion of clean water projects throughout the State. In
22	1997, the Legislature revised the Trust's enabling legislation pursuant
23	to P.L.1997, c.224 to expand the role of the Trust to include the
24	financing of drinking water projects and clarified eligibility of
25	stormwater project financing. At the same time, the Legislature
26	enacted P.L.1997, c.223 and P.L.1997, c.225, which the voters
27	approved on November 4, 1997 as amendments to the "Water Supply
28	Bond Act of 1981" (P.L.1981, c.261) and the "Stormwater
29	Management and Combined Sewer Overflow Abatement Bond Act of
30	1989" (P.L.1989, c.181), respectively, to authorize the Trust to
31	leverage a portion of these bond moneys to finance drinking water and
32	stormwater management projects. These changes have resulted in a
33	consolidated approach to Federal and State clean water, drinking
34	water and stormwater management project financing known as the
35	New Jersey Environmental Infrastructure Financing Program.
36	This bill expands the authority of the Trust further to include the
37	financing and refinancing of the solid waste facility bond debt incurred
38	by public authorities and counties in developing State-mandated solid
39	waste disposal or processing facilities. The objective is to allow public
40	authorities and counties to reduce their solid waste facility debt service
41	repayment obligations through the issuance of Trust refunding bonds
42	along with deficiency payments, subsidies or other actions provided

It is anticipated that conventional appropriations from the General Fund as well as bond moneys made available pursuant to P.L.1998, c.66, which revised the "Natural Resources Bond Act of 1980" and the

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under the bill.

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"Resource Recovery and Solid Waste Disposal Facility Bond Act of 1 2 1985," respectively, to authorize the use of bond moneys for grants to 3 counties and public authorities to assist in the payment of debt service 4 costs incurred in developing solid waste facilities, may be used to 5 provide funding for any State subsidy that may be made available to cover any deficiency payment needed by a public authority or county. 6 7 The bill authorizes the Trust to enter into solid waste facility debt 8 agreements with any county or public authority. Every solid waste 9 facility debt agreement shall be subject to the approval of the State 10 Treasurer. Any solid waste facility debt agreement may require the participating county or public authority to impose such lawfully 11 12 authorized fees and charges or other source of revenue as the Trust, 13 subject to the approval of the State Treasurer, may require to ensure 14 the competitiveness of the county solid waste facility and the 15 repayment of the Trust loan. Any solid waste facility debt agreement 16 pursuant to which the Trust contracts to make a loan shall include a 17 provision requiring the county or public authority to submit to an 18 operational audit to be conducted or contracted for by the State 19 Treasurer. To the extent that recommendations are made by the State 20 Treasurer pursuant to an audit, the solid waste facility debt agreement 21 may include a provision requiring the county or public authority to 22 agree to implement any such recommendations to the satisfaction of 23 the State Treasurer. No solid waste facility debt agreement entered into with the Trust or otherwise related to the security for the bonds 24 25 issued by the Trust may take effect until the State Treasurer has 26 approved the terms and conditions of the agreement.